### **101ST GENERAL ASSEMBLY**

## State of Illinois

# 2019 and 2020

#### SB2060

Introduced 2/15/2019, by Sen. Iris Y. Martinez

## SYNOPSIS AS INTRODUCED:

40 ILCS 5/1-109.1

from Ch. 108 1/2, par. 1-109.1

Amends the General Provisions Article of the Illinois Pension Code. In a provision requiring a retirement system, pension fund, or investment board to adopt a policy setting forth goals for the utilization of emerging investment managers, provides that the goals established shall be based on the percentage of total fees paid under (instead of the total dollar amount of) investment contracts let to minority-owned businesses, women-owned businesses, and businesses owned by a person with a disability. Requires the goals to be established on or before January 1, 2020. Effective immediately.

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FISCAL NOTE ACT MAY APPLY PENSION IMPACT NOTE ACT MAY APPLY 1

AN ACT concerning public employee benefits.

# 2 Be it enacted by the People of the State of Illinois, 3 represented in the General Assembly:

Section 5. The Illinois Pension Code is amended by changing
Section 1-109.1 as follows:

6 (40 ILCS 5/1-109.1) (from Ch. 108 1/2, par. 1-109.1)
7 Sec. 1-109.1. Allocation and delegation of fiduciary
8 duties.

9 (1) Subject to the provisions of Section 22A-113 of this 10 Code and subsections (2) and (3) of this Section, the board of 11 trustees of a retirement system or pension fund established 12 under this Code may:

13 (a) Appoint one or more investment managers as 14 fiduciaries to manage (including the power to acquire and 15 dispose of) any assets of the retirement system or pension 16 fund; and

(b) Allocate duties among themselves and designate others as fiduciaries to carry out specific fiduciary activities other than the management of the assets of the retirement system or pension fund.

(2) The board of trustees of a pension fund established
under Article 5, 6, 8, 9, 10, 11, 12 or 17 of this Code may not
transfer its investment authority, nor transfer the assets of

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the fund to any other person or entity for the purpose of 1 consolidating or merging its assets and management with any 2 3 other pension fund or public investment authority, unless the board resolution authorizing such transfer is submitted for 4 5 approval to the contributors and pensioners of the fund at elections held not less than 30 days after the adoption of such 6 7 resolution by the board, and such resolution is approved by a 8 majority of the votes cast on the question in both the 9 contributors election and the pensioners election. The 10 election procedures and qualifications governing the election 11 of trustees shall govern the submission of resolutions for 12 approval under this paragraph, insofar as they may be made 13 applicable.

(3) Pursuant to subsections (h) and (i) of Section 6 of 14 Article VII of the Illinois Constitution, the investment 15 authority of boards of trustees of retirement systems and 16 17 pension funds established under this Code is declared to be a subject of exclusive State jurisdiction, and the concurrent 18 exercise by a home rule unit of any power affecting such 19 20 investment authority is hereby specifically denied and 21 preempted.

(4) For the purposes of this Code, "emerging investment manager" means a qualified investment adviser that manages an investment portfolio of at least \$10,000,000 but less than \$10,000,000,000 and is a "minority-owned business", "women-owned business" or "business owned by a person with a

disability" as those terms are defined in the Business
 Enterprise for Minorities, Women, and Persons with
 Disabilities Act.

It is hereby declared to be the public policy of the State 4 5 of Illinois to encourage the trustees of public employee 6 retirement systems, pension funds, and investment boards to use emerging investment managers in managing their system's 7 8 assets, encompassing all asset classes, and increase the 9 racial, ethnic, and gender diversity of its fiduciaries, to the 10 greatest extent feasible within the bounds of financial and 11 fiduciary prudence, and to take affirmative steps to remove any 12 barriers to the full participation in investment opportunities 13 afforded by those retirement systems, pension funds, and investment boards. 14

On or before January 1, 2020 2010, a retirement system, 15 16 pension fund, or investment board subject to this Code, except 17 those whose investments are restricted by Section 1-113.2 of this Code, shall adopt a policy that sets forth goals for 18 utilization of emerging investment managers. This policy shall 19 20 include quantifiable goals for the management of assets in specific asset classes by emerging investment managers. The 21 22 retirement system, pension fund, or investment board shall 23 establish 3 separate goals for: (i) emerging investment managers that are minority-owned businesses; (ii) emerging 24 25 investment managers that are women-owned businesses; and (iii) 26 emerging investment managers that are businesses owned by a

person with a disability. The goals established shall be based 1 2 on the percentage of total fees paid under dollar amount of 3 investment service contracts let to minority-owned businesses, women-owned businesses, and businesses owned by a person with a 4 5 disability, as those terms are defined in the Business 6 Enterprise for Minorities, Women, and Persons with Disabilities Act. The retirement system, pension fund, or 7 8 investment board shall annually review the goals established 9 under this subsection.

10 If in any case an emerging investment manager meets the 11 criteria established by a board for a specific search and meets 12 the criteria established by a consultant for that search, then that emerging investment manager shall receive an invitation by 13 14 the board of trustees, or an investment committee of the board 15 of trustees, to present his or her firm for final consideration 16 of a contract. In the case where multiple emerging investment 17 managers meet the criteria of this Section, the staff may choose the most qualified firm or firms to present to the 18 19 board.

The use of an emerging investment manager does not constitute a transfer of investment authority for the purposes of subsection (2) of this Section.

(5) Each retirement system, pension fund, or investment board subject to this Code, except those whose investments are restricted by Section 1-113.2 of this Code, shall establish a policy that sets forth goals for increasing the racial, ethnic,

and gender diversity of its fiduciaries, including its consultants and senior staff. Each retirement system, pension fund, or investment board shall make its best efforts to ensure that the racial and ethnic makeup of its senior administrative staff represents the racial and ethnic makeup of its membership. Each system, fund, and investment board shall annually review the goals established under this subsection.

8 (6) On or before January 1, 2010, a retirement system, 9 pension fund, or investment board subject to this Code, except 10 those whose investments are restricted by Section 1-113.2 of 11 this Code, shall adopt a policy that sets forth goals for 12 utilization of businesses owned by minorities, women, and 13 persons with disabilities for all contracts and services. The goals established shall be based on the percentage of total 14 15 dollar amount of all contracts let to minority-owned 16 businesses, women-owned businesses, and businesses owned by a 17 person with a disability, as those terms are defined in the Business Enterprise for Minorities, Women, and Persons with 18 19 Disabilities Act. The retirement system, pension fund, or 20 investment board shall annually review the goals established under this subsection. 21

(7) On or before January 1, 2010, a retirement system, pension fund, or investment board subject to this Code, except those whose investments are restricted by Section 1-113.2 of this Code, shall adopt a policy that sets forth goals for increasing the utilization of minority broker-dealers. For the

purposes of this Code, "minority broker-dealer" means a 1 2 qualified broker-dealer who meets the definition of "minority-owned business", "women-owned 3 business", or "business owned by a person with a disability", as those terms 4 5 are defined in the Business Enterprise for Minorities, Women, and Persons with Disabilities Act. The retirement system, 6 pension fund, or investment board shall annually review the 7 8 goals established under this Section.

9 (8) Each retirement system, pension fund, and investment 10 board subject to this Code, except those whose investments are 11 restricted by Section 1-113.2 of this Code, shall submit a 12 report to the Governor and the General Assembly by January 1 of 13 each year that includes the following: (i) the policy adopted under subsection (4) of this Section, including the names and 14 15 addresses of the emerging investment managers used, percentage 16 of the assets under the investment control of emerging 17 investment managers for the 3 separate goals, and the actions it has undertaken to increase the use of emerging investment 18 19 managers, including encouraging other investment managers to 20 use emerging investment managers as subcontractors when the opportunity arises; (ii) the policy adopted under subsection 21 22 (5) of this Section; (iii) the policy adopted under subsection 23 (6) of this Section; (iv) the policy adopted under subsection (7) of this Section, including specific actions undertaken to 24 25 increase the use of minority broker-dealers; and (v) the policy adopted under subsection (9) of this Section. 26

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(9) On or before February 1, 2015, a retirement system, 1 2 pension fund, or investment board subject to this Code, except 3 those whose investments are restricted by Section 1-113.2 of this Code, shall adopt a policy that sets forth goals for 4 5 increasing the utilization of minority investment managers. For the purposes of this Code, "minority investment manager" 6 7 means a qualified investment manager that manages an investment 8 meets the definition of "minority-owned portfolio and 9 business", "women-owned business", or "business owned by a 10 person with a disability", as those terms are defined in the 11 Business Enterprise for Minorities, Women, and Persons with 12 Disabilities Act.

13 It is hereby declared to be the public policy of the State 14 of Illinois to encourage the trustees of public employee 15 retirement systems, pension funds, and investment boards to use 16 minority investment managers in managing their systems' 17 assets, encompassing all asset classes, and to increase the racial, ethnic, and gender diversity of their fiduciaries, to 18 the greatest extent feasible within the bounds of financial and 19 20 fiduciary prudence, and to take affirmative steps to remove any 21 barriers to the full participation in investment opportunities 22 afforded by those retirement systems, pension funds, and 23 investment boards.

The retirement system, pension fund, or investment board shall establish 3 separate goals for: (i) minority investment managers that are minority-owned businesses; (ii) minority

investment managers that are women-owned businesses; and (iii) minority investment managers that are businesses owned by a person with a disability. The retirement system, pension fund, or investment board shall annually review the goals established under this Section.

6 If in any case a minority investment manager meets the 7 criteria established by a board for a specific search and meets the criteria established by a consultant for that search, then 8 9 that minority investment manager shall receive an invitation by 10 the board of trustees, or an investment committee of the board 11 of trustees, to present his or her firm for final consideration 12 of a contract. In the case where multiple minority investment 13 managers meet the criteria of this Section, the staff may choose the most qualified firm or firms to present to the 14 15 board.

16 The use of a minority investment manager does not 17 constitute a transfer of investment authority for the purposes 18 of subsection (2) of this Section.

19 Beginning January 1, 2016, it shall be (10)the aspirational goal for a retirement system, pension fund, or 20 investment board subject to this Code to use 21 emerging 22 investment managers for not less than 20% of the total funds 23 under management. Furthermore, it shall be the aspirational goal that not less than 20% of investment advisors be 24 25 minorities, women, and persons with disabilities as those terms 26 are defined in the Business Enterprise for Minorities, Women,

and Persons with Disabilities Act. It shall be the aspirational goal to utilize businesses owned by minorities, women, and persons with disabilities for not less than 20% of contracts awarded for "information technology services", "accounting services", "insurance brokers", "architectural and engineering services", and "legal services" as those terms are defined in the Act.

8 (Source: P.A. 99-462, eff. 8-25-15; 100-391, eff. 8-25-17; 9 100-902, eff. 8-17-18.)

Section 99. Effective date. This Act takes effect upon becoming law.