101ST GENERAL ASSEMBLY

State of Illinois

2019 and 2020

SB0180

Introduced 1/30/2019, by Sen. Julie A. Morrison

SYNOPSIS AS INTRODUCED:

5 ILCS 420/2-115 new

5 ILCS 430/5-45

Amends the Illinois Governmental Ethics Act. Provides that no legislator may negotiate for employment with a lobbying entity that engages in lobbying with members of the General Assembly during the legislator's term of office. Amends the State Officials and Employees Ethics Act. Provides that a member may not, within a period of one year immediately after termination of the member's most recent term of office, engage in lobbying with members of the General Assembly, if the member accepts compensation specifically attributable to that lobbying. Effective immediately.

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A BILL FOR

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1 AN ACT concerning government.

2 Be it enacted by the People of the State of Illinois, 3 represented in the General Assembly:

- Section 5. The Illinois Governmental Ethics Act is amended
 by adding Section 2-115 as follows:
- 6 (5 ILCS 420/2-115 new)

Sec. 2-115. Future employment with lobbying entity. No legislator may, during his or her term of office, negotiate for employment with a lobbying entity, as that term is defined in Section 2 of the Lobbyist Registration Act, if that lobbying entity engages in lobbying with members of the General Assembly during the legislator's term of office.

Section 10. The State Officials and Employees Ethics Act is amended by changing Section 5-45 as follows:

15 (5 ILCS 430/5-45)

16 Sec. 5-45. Procurement; revolving door prohibition.

(a) No former officer, member, or State employee, or spouse or immediate family member living with such person, shall, within a period of one year immediately after termination of State employment, knowingly accept employment or receive compensation or fees for services from a person or entity if the officer, member, or State employee, during the year immediately preceding termination of State employment, participated personally and substantially in the award of State contracts, or the issuance of State contract change orders, with a cumulative value of \$25,000 or more to the person or entity, or its parent or subsidiary.

7 (b) No former officer of the executive branch or State 8 employee of the executive branch with regulatory or licensing 9 authority, or spouse or immediate family member living with 10 such person, shall, within a period of one year immediately 11 after termination of State employment, knowingly accept 12 employment or receive compensation or fees for services from a 13 person or entity if the officer or State employee, during the year immediately preceding termination of State employment, 14 15 participated personally and substantially in making a 16 regulatory or licensing decision that directly applied to the 17 person or entity, or its parent or subsidiary.

18 (c) Within 6 months after the effective date of this 19 amendatory Act of the 96th General Assembly, each executive 20 branch constitutional officer and legislative leader, the Auditor General, and the Joint Committee on Legislative Support 21 22 Services shall adopt a policy delineating which State positions 23 under his or her jurisdiction and control, by the nature of their duties, may have the authority to participate personally 24 25 and substantially in the award of State contracts or in 26 regulatory or licensing decisions. The Governor shall adopt

such a policy for all State employees of the executive branch
 not under the jurisdiction and control of any other executive
 branch constitutional officer.

The policies required under subsection (c) of this Section shall be filed with the appropriate ethics commission established under this Act or, for the Auditor General, with the Office of the Auditor General.

8 (d) Each Inspector General shall have the authority to 9 determine that additional State positions under his or her 10 jurisdiction, not otherwise subject to the policies required by 11 subsection (c) of this Section, are nonetheless subject to the 12 notification requirement of subsection (f) below due to their 13 involvement in the award of State contracts or in regulatory or 14 licensing decisions.

(e) The Joint Committee on Legislative Support Services, 15 16 the Auditor General, and each of the executive branch 17 constitutional officers and legislative leaders subject to subsection (c) of this Section shall provide written 18 notification to all employees in positions subject to the 19 policies required by subsection (c) or a determination made 20 21 under subsection (d): (1) upon hiring, promotion, or transfer 22 into the relevant position; and (2) at the time the employee's 23 duties are changed in such a way as to qualify that employee. An employee receiving notification must certify in writing that 24 25 the person was advised of the prohibition and the requirement 26 to notify the appropriate Inspector General in subsection (f).

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Any State employee in a position subject to the 1 (f) 2 policies required by subsection (c) or to a determination under subsection (d), but who does not fall within the prohibition of 3 subsection (h) below, who is offered non-State employment 4 5 during State employment or within a period of one year 6 immediately after termination of State employment shall, prior 7 to accepting such non-State employment, notify the appropriate Inspector General. Within 10 calendar days after receiving 8 9 notification from an employee in a position subject to the 10 policies required by subsection (c), such Inspector General 11 shall make a determination as to whether the State employee is 12 restricted from accepting such employment by subsection (a) or 13 (b). In making a determination, in addition to any other relevant information, an Inspector General shall assess the 14 15 effect of the prospective employment or relationship upon 16 decisions referred to in subsections (a) and (b), based on the 17 totality of the participation by the former officer, member, or State employee in those decisions. A determination by an 18 Inspector General must be in writing, signed and dated by the 19 20 Inspector General, and delivered to the subject of the determination within 10 calendar days or the person is deemed 21 22 eligible for the employment opportunity. For purposes of this 23 subsection, "appropriate Inspector General" means (i) for employees of the legislative 24 members and branch, the 25 Legislative Inspector General; (ii) for the Auditor General and employees of the Office of the Auditor General, the Inspector 26

General provided for in Section 30-5 of this Act; and (iii) for executive branch officers and employees, the Inspector General having jurisdiction over the officer or employee. Notice of any determination of an Inspector General and of any such appeal shall be given to the ultimate jurisdictional authority, the Attorney General, and the Executive Ethics Commission.

7 (g) An Inspector General's determination regarding 8 restrictions under subsection (a) or (b) may be appealed to the 9 appropriate Ethics Commission by the person subject to the 10 decision or the Attorney General no later than the 10th 11 calendar day after the date of the determination.

12 On appeal, the Ethics Commission or Auditor General shall 13 seek, accept, and consider written public comments regarding a 14 determination. In deciding whether to uphold an Inspector 15 General's determination, the appropriate Ethics Commission or Auditor General shall assess, in addition to any other relevant 16 17 information, the effect of the prospective employment or relationship upon the decisions referred to in subsections (a) 18 19 and (b), based on the totality of the participation by the 20 former officer, member, or State employee in those decisions. The Ethics Commission shall decide whether to uphold an 21 22 Inspector General's determination within 10 calendar days or 23 the person is deemed eligible for the employment opportunity.

(h) The following officers, members, or State employees
shall not, within a period of one year immediately after
termination of office or State employment, knowingly accept

employment or receive compensation or fees for services from a 1 2 person or entity if the person or entity or its parent or 3 subsidiary, during the year immediately preceding termination of State employment, was a party to a State contract or 4 5 contracts with a cumulative value of \$25,000 or more involving 6 the officer, member, or State employee's State agency, or was 7 the subject of a regulatory or licensing decision involving the 8 officer, member, or State employee's State agency, regardless 9 of whether he or she participated personally and substantially 10 in the award of the State contract or contracts or the making 11 of the regulatory or licensing decision in question:

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(1) members or officers;

13 (2) members of a commission or board created by the14 Illinois Constitution;

(3) persons whose appointment to office is subject to
the advice and consent of the Senate;

17 (4) the head of a department, commission, board,
18 division, bureau, authority, or other administrative unit
19 within the government of this State;

(5) chief procurement officers, State purchasing
 officers, and their designees whose duties are directly
 related to State procurement; and

23 (6) chiefs of staff, deputy chiefs of staff, associate
24 chiefs of staff, assistant chiefs of staff, and deputy
25 governors.

26 (h-5) A member may not, within a period of one year

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immediately after termination of the member's most recent term of office, engage in lobbying with members of the General Assembly, if the member accepts compensation specifically attributable to that lobbying. Nothing in this subsection (h-5) prohibits a member from lobbying without compensation.

6 (i) For the purposes of this Section, with respect to 7 officers or employees of a regional transit board, as defined in this Act, the phrase "person or entity" does not include: 8 9 (i) the United States government, (ii) the State, (iii) 10 municipalities, as defined under Article VII, Section 1 of the 11 Illinois Constitution, (iv) units of local government, as 12 defined under Article VII, Section 1 of the Illinois 13 Constitution, or (v) school districts.

14 (Source: P.A. 96-555, eff. 8-18-09; 97-653, eff. 1-13-12.)

Section 99. Effective date. This Act takes effect upon becoming law.