101ST GENERAL ASSEMBLY

State of Illinois

2019 and 2020

нв5799

Introduced 11/10/2020, by Rep. Ryan Spain

SYNOPSIS AS INTRODUCED:

40 ILCS 5/3-125	from Ch. 108 1/2, par. 3-125
40 ILCS 5/4-118	from Ch. 108 1/2, par. 4-118
30 ILCS 805/8.44 new	

Amends the Downstate Police and Downstate Firefighter Articles of the Illinois Pension Code. Provides that the annual employer contribution shall include an amount sufficient to bring the total assets of the pension fund up to 90% of the total actuarial liabilities of the pension fund by the end of municipal fiscal year 2050 (instead of 2040). Makes a conforming change. Amends the State Mandates Act to require implementation without reimbursement. Effective immediately.

LRB101 21586 RPS 72514 b

FISCAL NOTE ACT MAY APPLY PENSION IMPACT NOTE ACT MAY APPLY STATE MANDATES ACT MAY REQUIRE REIMBURSEMENT 1

AN ACT concerning public employee benefits.

2 Be it enacted by the People of the State of Illinois, 3 represented in the General Assembly:

Section 5. The Illinois Pension Code is amended by changing
Sections 3-125 and 4-118 as follows:

- 6 (40 ILCS 5/3-125) (from Ch. 108 1/2, par. 3-125)
- 7 Sec. 3-125. Financing.

(a) The city council or the board of trustees of the 8 9 municipality shall annually levy a tax upon all the taxable property of the municipality at the rate on the dollar which 10 will produce an amount which, when added to the deductions from 11 the salaries or wages of police officers, and revenues 12 13 available from other sources, will equal a sum sufficient to 14 meet the annual requirements of the police pension fund. The annual requirements to be provided by such tax levy are equal 15 to (1) the normal cost of the pension fund for the year 16 involved, plus (2) an amount sufficient to bring the total 17 assets of the pension fund up to 90% of the total actuarial 18 19 liabilities of the pension fund by the end of municipal fiscal year 2050 2040, as annually updated and determined by an 20 enrolled actuary employed by the Illinois Department of 21 22 Insurance or by an enrolled actuary retained by the pension fund or the municipality. In making these determinations, the 23

required minimum employer contribution shall be calculated 1 2 each year as a level percentage of payroll over the years remaining up to and including fiscal year 2050 2040 and shall 3 be determined under the projected unit credit actuarial cost 4 5 method. The tax shall be levied and collected in the same manner as the general taxes of the municipality, and in 6 7 addition to all other taxes now or hereafter authorized to be 8 levied upon all property within the municipality, and shall be 9 in addition to the amount authorized to be levied for general 10 purposes as provided by Section 8-3-1 of the Illinois Municipal 11 Code, approved May 29, 1961, as amended. The tax shall be 12 forwarded directly to the treasurer of the board within 30 business days after receipt by the county. 13

(b) For purposes of determining the required employer contribution to a pension fund, the value of the pension fund's assets shall be equal to the actuarial value of the pension fund's assets, which shall be calculated as follows:

18 (1) On March 30, 2011, the actuarial value of a pension
19 fund's assets shall be equal to the market value of the
20 assets as of that date.

(2) In determining the actuarial value of the System's
assets for fiscal years after March 30, 2011, any actuarial
gains or losses from investment return incurred in a fiscal
year shall be recognized in equal annual amounts over the
5-year period following that fiscal year.

26 (c) If a participating municipality fails to transmit to

the fund contributions required of it under this Article for 1 2 more than 90 days after the payment of those contributions is 3 due, the fund may, after giving notice to the municipality, certify to the State Comptroller the amounts of the delinquent 4 5 payments in accordance with any applicable rules of the Comptroller, and the Comptroller must, beginning in fiscal year 6 7 2016, deduct and remit to the fund the certified amounts or a 8 portion of those amounts from the following proportions of 9 payments of State funds to the municipality:

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(1) in fiscal year 2016, one-third of the total amount of any payments of State funds to the municipality;

12 (2) in fiscal year 2017, two-thirds of the total amount13 of any payments of State funds to the municipality; and

14 (3) in fiscal year 2018 and each fiscal year
15 thereafter, the total amount of any payments of State funds
16 to the municipality.

The State Comptroller may not deduct from any payments of State funds to the municipality more than the amount of delinquent payments certified to the State Comptroller by the fund.

(d) The police pension fund shall consist of the following moneys which shall be set apart by the treasurer of the municipality:

(1) All moneys derived from the taxes levied hereunder;
(2) Contributions by police officers under Section
3-125.1;

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(2.5) All moneys received from the Police Officers'
 Pension Investment Fund as provided in Article 22B of this
 Code;

4 (3) All moneys accumulated by the municipality under
5 any previous legislation establishing a fund for the
6 benefit of disabled or retired police officers;

7 (4) Donations, gifts or other transfers authorized by8 this Article.

9 The Commission on Government (e) Forecasting and 10 Accountability shall conduct a study of all funds established 11 under this Article and shall report its findings to the General 12 Assembly on or before January 1, 2013. To the fullest extent possible, the study shall include, but not be limited to, the 13 following: 14

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(1) fund balances;

16 (2) historical employer contribution rates for each 17 fund;

(3) the actuarial formulas used as a basis for employer
contributions, including the actual assumed rate of return
for each year, for each fund;

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(4) available contribution funding sources;

(5) the impact of any revenue limitations caused by
 PTELL and employer home rule or non-home rule status; and

(6) existing statutory funding compliance procedures
 and funding enforcement mechanisms for all municipal
 pension funds.

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1 (Source: P.A. 101-610, eff. 1-1-20.)

2 (40 ILCS 5/4-118) (from Ch. 108 1/2, par. 4-118)

Sec. 4-118. Financing.

4 (a) The city council or the board of trustees of the 5 municipality shall annually levy a tax upon all the taxable 6 property of the municipality at the rate on the dollar which 7 will produce an amount which, when added to the deductions from 8 the salaries or wages of firefighters and revenues available 9 from other sources, will equal a sum sufficient to meet the 10 annual actuarial requirements of the pension fund, as 11 determined by an enrolled actuary employed by the Illinois 12 Department of Insurance or by an enrolled actuary retained by the pension fund or municipality. For the purposes of this 13 14 Section, the annual actuarial requirements of the pension fund 15 are equal to (1) the normal cost of the pension fund, or 17.5% 16 of the salaries and wages to be paid to firefighters for the year involved, whichever is greater, plus (2) an annual amount 17 sufficient to bring the total assets of the pension fund up to 18 90% of the total actuarial liabilities of the pension fund by 19 the end of municipal fiscal year 2050 2040, as annually updated 20 21 and determined by an enrolled actuary employed by the Illinois 22 Department of Insurance or by an enrolled actuary retained by the pension fund or the municipality. In making these 23 24 determinations, the required minimum employer contribution 25 shall be calculated each year as a level percentage of payroll

over the years remaining up to and including fiscal year 2050 1 2 2040 and shall be determined under the projected unit credit actuarial cost method. The amount to be applied towards the 3 amortization of the unfunded accrued liability in any year 4 5 shall not be less than the annual amount required to amortize the unfunded accrued liability, including interest, as a level 6 percentage of payroll over the number of years remaining in the 7 8 40 year amortization period.

9 (a-2) A municipality that has established a pension fund 10 under this Article and who employs a full-time firefighter, as 11 defined in Section 4-106, shall be deemed a primary employer 12 with respect to that full-time firefighter. Any municipality of 5,000 or more inhabitants that employs or enrolls a firefighter 13 while that firefighter continues to earn service credit as a 14 15 participant in a primary employer's pension fund under this Article shall be deemed a secondary employer and such employees 16 shall be deemed to be secondary employee firefighters. To 17 ensure that the primary employer's pension fund under this 18 Article is aware of additional liabilities and risks to which 19 20 firefighters are exposed when performing work as firefighters for secondary employers, a secondary employer shall annually 21 22 prepare a report accounting for all hours worked by and wages 23 and salaries paid to the secondary employee firefighters it receives services from or employs for each fiscal year in which 24 25 such firefighters are employed and transmit a certified copy of 26 that report to the primary employer's pension fund and the

secondary employee firefighter no later than 30 days after the end of any fiscal year in which wages were paid to the secondary employee firefighters.

Nothing in this Section shall be construed to allow a
secondary employee to qualify for benefits or creditable
service for employment as a firefighter for a secondary
employer.

8 (a-5) For purposes of determining the required employer 9 contribution to a pension fund, the value of the pension fund's 10 assets shall be equal to the actuarial value of the pension 11 fund's assets, which shall be calculated as follows:

(1) On March 30, 2011, the actuarial value of a pension
fund's assets shall be equal to the market value of the
assets as of that date.

15 (2) In determining the actuarial value of the pension
16 fund's assets for fiscal years after March 30, 2011, any
17 actuarial gains or losses from investment return incurred
18 in a fiscal year shall be recognized in equal annual
19 amounts over the 5-year period following that fiscal year.

(b) The tax shall be levied and collected in the same manner as the general taxes of the municipality, and shall be in addition to all other taxes now or hereafter authorized to be levied upon all property within the municipality, and in addition to the amount authorized to be levied for general purposes, under Section 8-3-1 of the Illinois Municipal Code or under Section 14 of the Fire Protection District Act. The tax

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1 shall be forwarded directly to the treasurer of the board 2 within 30 business days of receipt by the county (or, in the 3 case of amounts added to the tax levy under subsection (f), 4 used by the municipality to pay the employer contributions 5 required under subsection (b-1) of Section 15-155 of this 6 Code).

(b-5) If a participating municipality fails to transmit to 7 the fund contributions required of it under this Article for 8 9 more than 90 days after the payment of those contributions is 10 due, the fund may, after giving notice to the municipality, 11 certify to the State Comptroller the amounts of the delinquent 12 payments in accordance with any applicable rules of the 13 Comptroller, and the Comptroller must, beginning in fiscal year 2016, deduct and remit to the fund the certified amounts or a 14 15 portion of those amounts from the following proportions of 16 payments of State funds to the municipality:

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(1) in fiscal year 2016, one-third of the total amount of any payments of State funds to the municipality;

(2) in fiscal year 2017, two-thirds of the total amount
of any payments of State funds to the municipality; and

(3) in fiscal year 2018 and each fiscal year
thereafter, the total amount of any payments of State funds
to the municipality.

The State Comptroller may not deduct from any payments of State funds to the municipality more than the amount of delinquent payments certified to the State Comptroller by the HB5799

1 fund.

2 (c) The board shall make available to the membership and 3 the general public for inspection and copying at reasonable 4 times the most recent Actuarial Valuation Balance Sheet and Tax 5 Levy Requirement issued to the fund by the Department of 6 Insurance.

7 (d) The firefighters' pension fund shall consist of the 8 following moneys which shall be set apart by the treasurer of 9 the municipality: (1) all moneys derived from the taxes levied 10 hereunder; (2) contributions by firefighters as provided under 11 Section 4-118.1; (2.5)all moneys received from the 12 Firefighters' Pension Investment Fund as provided in Article 13 22C of this Code; (3) all rewards in money, fees, gifts, and 14 emoluments that may be paid or given for or on account of 15 extraordinary service by the fire department or any member 16 thereof, except when allowed to be retained by competitive 17 awards; and (4) any money, real estate or personal property received by the board. 18

19 (e) For the purposes of this Section, "enrolled actuary" 20 means an actuary: (1) who is a member of the Society of Actuaries or the American Academy of Actuaries; and (2) who is 21 22 enrolled under Subtitle C of Title III of the Employee 23 Retirement Income Security Act of 1974, or who has been engaged 24 in providing actuarial services to one or more public 25 retirement systems for a period of at least 3 years as of July 26 1, 1983.

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1 (f) The corporate authorities of a municipality that 2 employs a person who is described in subdivision (d) of Section 3 4-106 may add to the tax levy otherwise provided for in this 4 Section an amount equal to the projected cost of the employer 5 contributions required to be paid by the municipality to the 6 State Universities Retirement System under subsection (b-1) of 7 Section 15-155 of this Code.

Commission on 8 The Government Forecasting (q) and 9 Accountability shall conduct a study of all funds established 10 under this Article and shall report its findings to the General Assembly on or before January 1, 2013. To the fullest extent 11 12 possible, the study shall include, but not be limited to, the 13 following:

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20

(1) fund balances;

15 (2) historical employer contribution rates for each 16 fund;

17 (3) the actuarial formulas used as a basis for employer
18 contributions, including the actual assumed rate of return
19 for each year, for each fund;

(4) available contribution funding sources;

(5) the impact of any revenue limitations caused by
 PTELL and employer home rule or non-home rule status; and

(6) existing statutory funding compliance procedures
 and funding enforcement mechanisms for all municipal
 pension funds.

26 (Source: P.A. 101-522, eff. 8-23-19; 101-610, eff. 1-1-20.)

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Section 90. The State Mandates Act is amended by adding
 Section 8.44 as follows:

3 (30 ILCS 805/8.44 new) 4 Sec. 8.44. Exempt mandate. Notwithstanding Sections 6 and 8 5 of this Act, no reimbursement by the State is required for the 6 implementation of any mandate created by this amendatory Act of 7 the 101st General Assembly.

8 Section 99. Effective date. This Act takes effect upon 9 becoming law.