#### **101ST GENERAL ASSEMBLY**

## State of Illinois

## 2019 and 2020

#### HB4865

Introduced 2/18/2020, by Rep. Kambium Buckner - Jehan Gordon-Booth - Mary E. Flowers, La Shawn K. Ford and Camille Y. Lilly

### SYNOPSIS AS INTRODUCED:

5 ILCS 315/9.5 new	
30 ILCS 575/2	
30 ILCS 575/4	from Ch. 127, par. 132.604
30 ILCS 575/4f	
30 ILCS 575/6	from Ch. 127, par. 132.606
30 ILCS 575/7	from Ch. 127, par. 132.607
30 ILCS 575/8f	

Amends the Business Enterprise for Minorities, Women, and Persons with Disabilities Act. Provides that it shall be established as an aspirational goal to award State contracts to businesses owned by Descendants of American Slavery in a total dollar amount that is proportionate to the percentage of such persons who are residents of this State. Provides further requirements concerning the awarding of State contracts to businesses owned by Descendants of American Slavery. Requires reporting concerning the disparity between the representation of Descendants of American Slavery in State contracts compared to the percentage of such persons who are residents of this State. Specifies further requirements concerning waiver requests under the Act. Amends the Illinois Public Labor Relations Act. Requires labor organizations to establish and maintain membership that includes Descendants of American Slavery that is proportionate to the percentage of such persons who are residents of this State, and report those actions. Defines the term "minority person" to include a Descendant of American Slavery. Makes conforming changes.

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- HB4865
- 1 AN ACT concerning finance.

# 2 Be it enacted by the People of the State of Illinois, 3 represented in the General Assembly:

4 Section 5. The Illinois Public Labor Relations Act is 5 amended by adding Section 9.5 as follows:

6 (5 ILCS 315/9.5 new)

7 Sec. 9.5. Labor organization diverse membership. Any labor organization that is selected as the exclusive representative 8 9 of the employees of a bargaining unit and subject to the provisions of this Act shall take actions to establish and 10 maintain membership that includes Descendants of American 11 12 Slavery that is proportionate to the percentage of such persons who are residents of this State, and shall report those actions 13 14 to the Business Enterprise Council for Minorities, Women, and Persons with Disabilities. For the purposes of this Section, 15 16 "Descendants of American Slavery" means a person as described within the meaning of "minority person" under Section 2 of the 17 Business Enterprise for Minorities, Women, and Persons with 18 19 Disabilities Act.

20 Section 10. The Business Enterprise for Minorities, Women, 21 and Persons with Disabilities Act is amended by changing 22 Sections 2, 4, 4f, 6, 7, and 8f as follows: 1 (30 ILCS 575/2)

2 (Section scheduled to be repealed on June 30, 2024)

3 Sec. 2. Definitions.

4 (A) For the purpose of this Act, the following terms shall
5 have the following definitions:

6 (1) "Minority person" shall mean a person who is a 7 citizen or lawful permanent resident of the United States 8 and who is any of the following:

9 (a) American Indian or Alaska Native (a person 10 having origins in any of the original peoples of North 11 and South America, including Central America, and who 12 maintains tribal affiliation or community attachment).

(b) Asian (a person having origins in any of the
original peoples of the Far East, Southeast Asia, or
the Indian subcontinent, including, but not limited
to, Cambodia, China, India, Japan, Korea, Malaysia,
Pakistan, the Philippine Islands, Thailand, and
Vietnam).

19(c) Black or African American (a person having20origins in any of the black racial groups of Africa).

21(c-5) Descendant of American Slavery (a person22having direct ancestral lineage to victims of slavery23in the United States of America).

24(d) Hispanic or Latino (a person of Cuban, Mexican,25Puerto Rican, South or Central American, or other

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Spanish culture or origin, regardless of race).

2 (e) Native Hawaiian or Other Pacific Islander (a
3 person having origins in any of the original peoples of
4 Hawaii, Guam, Samoa, or other Pacific Islands).

5 (2) "Woman" shall mean a person who is a citizen or 6 lawful permanent resident of the United States and who is 7 of the female gender.

8 (2.05) "Person with a disability" means a person who is 9 a citizen or lawful resident of the United States and is a 10 person qualifying as a person with a disability under 11 subdivision (2.1) of this subsection (A).

12 (2.1) "Person with a disability" means a person with a13 severe physical or mental disability that:

(a) results from:

15 amputation,

16 arthritis,

17 autism,

18 blindness,

19 burn injury,

20 cancer,

21 cerebral palsy,

22 Crohn's disease,

23 cystic fibrosis,

24 deafness,

25 head injury,

26 heart disease,

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1	hemiplegia,
2	hemophilia,
3	respiratory or pulmonary dysfunction,
4	an intellectual disability,
5	mental illness,
6	multiple sclerosis,
7	muscular dystrophy,
8	musculoskeletal disorders,
9	neurological disorders, including stroke and
10	epilepsy,
11	paraplegia,
12	quadriplegia and other spinal cord conditions,
13	sickle cell anemia,
14	ulcerative colitis,
15	specific learning disabilities, or
16	end stage renal failure disease; and
17	(b) substantially limits one or more of the
18	person's major life activities.
19	Another disability or combination of disabilities may
20	also be considered as a severe disability for the purposes
21	of item (a) of this subdivision (2.1) if it is determined
22	by an evaluation of rehabilitation potential to cause a
23	comparable degree of substantial functional limitation
24	similar to the specific list of disabilities listed in item
25	(a) of this subdivision (2.1).
26	(3) "Minority-owned business" means a business which

is at least 51% owned by one or more minority persons, or in the case of a corporation, at least 51% of the stock in which is owned by one or more minority persons; and the management and daily business operations of which are controlled by one or more of the minority individuals who own it.

(4) "Women-owned business" means a business which is at
least 51% owned by one or more women, or, in the case of a
corporation, at least 51% of the stock in which is owned by
one or more women; and the management and daily business
operations of which are controlled by one or more of the
women who own it.

13 (4.1) "Business owned by a person with a disability" 14 means a business that is at least 51% owned by one or more 15 persons with a disability and the management and daily 16 business operations of which are controlled by one or more 17 persons with disabilities who own of the it. Α not-for-profit agency for persons with disabilities that 18 is exempt from taxation under Section 501 of the Internal 19 20 Revenue Code of 1986 is also considered a "business owned 21 by a person with a disability".

(4.2) "Council" means the Business Enterprise Council
for Minorities, Women, and Persons with Disabilities
created under Section 5 of this Act.

(5) "State contracts" means all contracts entered into
by the State, any agency or department thereof, or any

public 1 institution of higher education, including 2 community college districts, regardless of the source of 3 the funds with which the contracts are paid, which are not subject to federal reimbursement. "State contracts" does 4 not include contracts awarded by a retirement system, 5 pension fund, or investment board subject to Section 6 7 1-109.1 of the Illinois Pension Code. This definition shall control over any existing definition under this Act or 8 9 applicable administrative rule.

10 "State construction contracts" means all State 11 contracts entered into by a State agency or public 12 institution of higher education for the repair, remodeling, renovation or construction of a building or 13 14 structure, or for the construction or maintenance of a 15 highway defined in Article 2 of the Illinois Highway Code.

16 (6) "State agencies" shall mean all departments, 17 officers, boards, commissions, institutions and bodies politic and corporate of the State, but does not include 18 19 the Board of Trustees of the University of Illinois, the Board of Trustees of Southern Illinois University, the 20 Board of Trustees of Chicago State University, the Board of 21 22 Trustees of Eastern Illinois University, the Board of 23 Trustees of Governors State University, the Board of Illinois State University, the Board of 24 Trustees of 25 Trustees of Northeastern Illinois University, the Board of 26 Trustees of Northern Illinois University, the Board of Trustees of Western Illinois University, municipalities or
 other local governmental units, or other State
 constitutional officers.

(7) "Public institutions of higher education" means 4 5 the University of Illinois, Southern Illinois University, Chicago State University, Eastern Illinois University, 6 7 Governors State University, Illinois State University, 8 Northeastern Illinois University, Northern Illinois 9 University, Western Illinois University, the public 10 community colleges of the State, and any other public 11 universities, colleges, and community colleges now or 12 hereafter established or authorized by the General 13 Assembly.

(8) "Certification" means a determination made by the 14 15 Council or by one delegated authority from the Council to 16 make certifications, or by a State agency with statutory authority to make such a certification, that a business 17 18 entity is a business owned by a minority, woman, or person 19 with a disability for whatever purpose. A business owned 20 and controlled by women shall be certified as а "woman-owned business". A business owned and controlled by 21 22 women who are also minorities shall be certified as both a 23 "women-owned business" and a "minority-owned business".

(9) "Control" means the exclusive or ultimate and sole
 control of the business including, but not limited to,
 capital investment and all other financial matters,

1 property, acquisitions, contract negotiations, legal 2 matters, officer-director-employee selection and 3 comprehensive operating hiring, responsibilities, cost-control matters, income dividend 4 and matters, 5 financial transactions and rights of other shareholders or 6 joint partners. Control shall be real, substantial and 7 continuing, not pro forma. Control shall include the power 8 to direct or cause the direction of the management and 9 policies of the business and to make the day-to-day as well 10 as major decisions in matters of policy, management and 11 operations. Control shall be exemplified by possessing the 12 requisite knowledge and expertise to run the particular 13 business and control shall not include simple majority or 14 absentee ownership.

15 (10) "Business" means a business that has annual gross 16 sales of less than \$75,000,000 as evidenced by the federal 17 income tax return of the business. A firm with gross sales in excess of this cap may apply to the Council for 18 19 certification for a particular contract if the firm can 20 demonstrate that the contract would have significant 21 impact on businesses owned by minorities, women, or persons 22 with disabilities as suppliers or subcontractors or in 23 employment of minorities, women, persons with or 24 disabilities.

(11) "Utilization plan" means a form and additional
 documentations included in all bids or proposals that

demonstrates a vendor's proposed utilization of vendors certified by the Business Enterprise Program to meet the targeted goal. The utilization plan shall demonstrate that the Vendor has either: (1) met the entire contract goal or (2) requested a full or partial waiver and made good faith efforts towards meeting the goal.

7 (12) "Business Enterprise Program" means the Business
8 Enterprise Program of the Department of Central Management
9 Services.

10 (B) When a business is owned at least 51% by anv 11 combination of minority persons, women, or persons with 12 disabilities, even though none of the 3 classes alone holds at least a 51% interest, the ownership requirement for purposes of 13 14 this Act is considered to be met. The certification category 15 for the business is that of the class holding the largest 16 ownership interest in the business. If 2 or more classes have 17 equal ownership interests, the certification category shall be determined by the business. 18

19 (Source: P.A. 100-391, eff. 8-25-17; 101-601, eff. 1-1-20.)

20 (30 ILCS 575/4) (from Ch. 127, par. 132.604)

21 (Section scheduled to be repealed on June 30, 2024)

22 Sec. 4. Award of State contracts.

(a) Except as provided in <u>subsections</u> <del>subsection</del> (b) <u>and</u>
 (b-5), not less than 20% of the total dollar amount of State
 contracts, as defined by the Secretary of the Council and

Council, shall be 1 approved by the established as an 2 be awarded to businesses owned by aspirational goal to minorities, women, and persons with disabilities; provided, 3 however, that of the total amount of all State contracts 4 5 awarded to businesses owned by minorities, women, and persons this Section, 6 with disabilities pursuant to contracts 7 representing at least 11% shall be awarded to businesses owned 8 by minorities, contracts representing at least 7% shall be 9 awarded to women-owned businesses, and contracts representing 10 at least 2% shall be awarded to businesses owned by persons 11 with disabilities.

12 The above percentage relates to the total dollar amount of 13 State contracts during each State fiscal year, calculated by examining independently each type of contract for each agency 14 15 or public institutions of higher education which lets such 16 contracts. Only that percentage of arrangements which 17 participation of businesses the owned represents by minorities, women, and persons with disabilities on such 18 19 contracts shall be included. State contracts subject to the 20 requirements of this Act shall include the requirement that 21 only expenditures to businesses owned by minorities, women, and 22 persons with disabilities that perform a commercially useful 23 function may be counted toward the goals set forth by this Act. Contracts shall include a definition of "commercially useful 24 25 function" that is consistent with 49 CFR 26.55(c).

26 (b) Except as provided in subsection (b-5), not Not less

1 than 20% of the total dollar amount of State construction 2 contracts is established as an aspirational goal to be awarded 3 to businesses owned by minorities, women, and persons with disabilities; provided that, contracts representing at least 4 5 11% of the total dollar amount of State construction contracts 6 shall be awarded to businesses owned by minorities; contracts 7 representing at least 7% of the total dollar amount of State construction contracts shall be awarded to women-owned 8 9 businesses; and contracts representing at least 2% of the total 10 dollar amount of State construction contracts shall be awarded 11 to businesses owned by persons with disabilities.

12 (b-5) Notwithstanding the provisions of subsections (a) 13 and (b), it shall be established as an aspirational goal to 14 award State contracts to businesses owned by Descendants of 15 American Slavery in a total dollar amount that is proportionate 16 to the percentage of such persons who are residents of this 17 State.

Those who submit bids or proposals for State contracts 18 subject to the provisions of this Act, whose bids or proposals 19 20 are successful, but that fail to meet the goals set forth in this subsection (b-5), shall be notified of that deficiency and 21 22 shall be afforded a period not to exceed 10 calendar days from 23 the date of notification to cure that deficiency in the bid or 24 proposal. The deficiency in the bid or proposal may only be 25 cured by contracting with additional subcontractors who are owned by Descendants of American Slavery. Any increase in cost 26

1 to a contract for the addition of a subcontractor to cure a
2 bid's deficiency shall not affect the bid price, shall not be
3 used in the request for an exemption in this Act, and in no
4 case shall an identified subcontractor with a certification
5 made pursuant to this Act be terminated from the contract
6 without the written consent of the State agency or public
7 institution of higher education entering into the contract.

8 <u>A contractor submitting bids or proposals for State</u> 9 <u>contracts subject to the provisions of this Act shall submit a</u> 10 <u>plan to the Council outlining its efforts to utilize</u> 11 <u>subcontractors owned by Descendants of American Slavery for the</u> 12 <u>purposes of fulfilling the goals and requirements established</u> 13 <u>under this Act.</u>

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#### (c) (Blank).

(d) Within one year after April 28, 2009 (the effective 15 date of Public Act 96-8), the Department of Central Management 16 17 Services shall conduct a social scientific study that measures the impact of discrimination on minority and women business 18 development in Illinois. Within 18 months after April 28, 2009 19 20 (the effective date of Public Act 96-8), the Department shall issue a report of its findings and any recommendations on 21 22 whether to adjust the goals for minority and women 23 participation established in this Act. Copies of this report and the social scientific study shall be filed with the 24 25 Governor and the General Assembly.

By December 1, 2020, the Department of Central Management

Services shall conduct a new social scientific study that 1 2 measures the impact of discrimination on minority and women 3 business development in Illinois. By June 1, 2022, the Department shall issue a report of its findings and any 4 5 recommendations on whether to adjust the goals for minority and women participation established in this Act. Copies of this 6 7 report and the social scientific study shall be filed with the 8 Governor, the Advisory Board, and the General Assembly. By 9 December 1, 2022, the Department of Central Management Services 10 Business Enterprise Program shall develop a model for social 11 scientific disparity study sourcing for local governmental 12 units to adapt and implement to address regional disparities in 13 public procurement.

(e) Except as permitted under this Act or as otherwise 14 15 mandated by federal law or regulation, those who submit bids or 16 proposals for State contracts subject to the provisions of this 17 Act, whose bids or proposals are successful and include a utilization plan but that fail to meet the goals set forth in 18 subsection (b) of this Section, shall be notified of that 19 20 deficiency and shall be afforded a period not to exceed 10 calendar days from the date of notification to cure that 21 22 deficiency in the bid or proposal. The deficiency in the bid or 23 proposal may only be cured by contracting with additional subcontractors who are owned by minorities or women. Any 24 25 increase in cost to a contract for the addition of a 26 subcontractor to cure a bid's deficiency shall not affect the

bid price, shall not be used in the request for an exemption in this Act, and in no case shall an identified subcontractor with a certification made pursuant to this Act be terminated from the contract without the written consent of the State agency or public institution of higher education entering into the contract.

7 (f) Non-construction solicitations that include Business 8 Enterprise Program participation goals shall require bidders 9 and offerors to include utilization plans. Utilization plans are due at the time of bid or offer submission. Failure to 10 11 complete and include а utilization plan, including 12 documentation demonstrating good faith effort when requesting a waiver, shall render the bid or offer non-responsive. 13

14 (Source: P.A. 100-391, eff. 8-25-17; 101-170, eff. 1-1-20; 15 101-601, eff. 1-1-20.)

16 (30 ILCS 575/4f)

17 (Section scheduled to be repealed on June 30, 2024)

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Sec. 4f. Award of State contracts.

19 (1) It is hereby declared to be the public policy of the 20 State of Illinois to promote and encourage each State agency 21 and public institution of higher education to use businesses 22 owned by minorities, women, and persons with disabilities in the area of goods and services, including, but not limited to, 23 24 services, investment insurance management services, 25 information technology services, accounting services,

architectural and engineering services, and legal services.
Furthermore, each State agency and public institution of higher
education shall utilize such firms to the greatest extent
feasible within the bounds of financial and fiduciary prudence,
and take affirmative steps to remove any barriers to the full
participation of such firms in the procurement and contracting
opportunities afforded.

8 (a) When a State agency or public institution of higher 9 education, other than a community college, awards a 10 contract for insurance services, for each State agency or 11 public institution of higher education, it shall be the 12 aspirational goal to use insurance brokers owned by 13 minorities, women, and persons with disabilities as 14 defined by this Act, for not less than 20% of the total 15 annual premiums or fees; provided that, contracts 16 representing at least 11% of the total annual premiums or 17 fees shall be awarded to businesses owned by minorities; contracts representing at least 7% of the total annual 18 19 premiums or fees shall be awarded to women-owned 20 businesses; and contracts representing at least 2% of the total annual premiums or fees shall be awarded to 21 22 businesses owned by persons with disabilities.

23 (a-5) Notwithstanding subsection (a), when a State
 24 agency or public institution of higher education awards a
 25 contract for insurance services, for each State agency or
 26 public institution of higher education, it shall be the

1	aspirational goal to use insurance brokers owned by
2	Descendants of American Slavery in a percentage of the
3	total annual premiums or fees that is proportionate to the
4	percentage of such persons who are residents of this State.

5 (b) When a State agency or public institution of higher education, other than a community college, awards a 6 7 contract for investment services, for each State agency or 8 public institution of higher education, it shall be the 9 aspirational goal to use emerging investment managers owned by minorities, women, and persons with disabilities 10 11 as defined by this Act, for not less than 20% of the total 12 funds under management; provided that, contracts representing at least 11% of the total funds under 13 14 management shall be awarded to businesses owned by 15 minorities; contracts representing at least 7% of the total 16 funds under management shall be awarded to women-owned 17 businesses; and contracts representing at least 2% of the total funds under management shall be awarded to businesses 18 19 owned by persons with disabilities. Furthermore, it is the 20 aspirational goal that not less than 20% of the direct 21 asset managers of the State funds be minorities, women, and 22 persons with disabilities.

23 (b-5) Notwithstanding subsection (b), when a State
 24 agency or public institution of higher education awards a
 25 contract for investment services, for each State agency or
 26 public institution of higher education, it shall be the

1 <u>aspirational goal to use emerging investment managers</u> 2 <u>owned by Descendants of American Slavery in a percentage of</u> 3 <u>the total funds under management that is proportionate to</u> 4 <u>the percentage of such persons who are residents of this</u> 5 State.

6 (c) When a State agency or public institution of higher 7 other than a community college, education, awards 8 contracts for information technology services, accounting 9 services, architectural and engineering services, and 10 legal services, for each State agency and public 11 institution of higher education, it shall be the 12 aspirational goal to use such firms owned by minorities, women, and persons with disabilities as defined by this Act 13 14 and lawyers who are minorities, women, and persons with 15 disabilities as defined by this Act, for not less than 20% 16 of the total dollar amount of State contracts; provided 17 that, contracts representing at least 11% of the total dollar amount of State contracts shall be awarded to 18 19 businesses owned by minorities or minority lawyers; 20 contracts representing at least 7% of the total dollar amount of State contracts shall be awarded to women-owned 21 22 businesses or women who are lawyers; and contracts 23 representing at least 2% of the total dollar amount of 24 State contracts shall be awarded to businesses owned by 25 persons with disabilities or persons with disabilities who 26 are lawyers.

1	(c-5) Notwithstanding subsection (c), when a State
2	agency or public institution of higher education awards
3	contracts for information technology services, accounting
4	services, architectural and engineering services, and
5	legal services, for each State agency or public institution
6	of higher education, it shall be the aspirational goal to
7	use such firms owned by Descendants of American Slavery and
8	<u>lawyers who are Descendants of American Slavery in a</u>
9	percentage of the total dollar amount of State contracts
10	that is proportionate to the percentage of such persons who
11	are residents of this State.

12 (d) When a community college awards a contract for 13 insurance services, investment services, information 14 technology services, accounting services, architectural 15 and engineering services, and legal services, it shall be 16 the aspirational goal of each community college to use businesses owned by minorities, women, and persons with 17 disabilities as defined in this Act for not less than 20% 18 of the total amount spent on contracts for these services 19 20 collectively; provided that, contracts representing at least 11% of the total amount spent on contracts for these 21 22 services shall be awarded to businesses owned by 23 minorities; contracts representing at least 7% of the total amount spent on contracts for these services shall be 24 25 awarded to women-owned businesses; and contracts representing at least 2% of the total amount spent on 26

contracts for these services shall be awarded to businesses 1 owned by persons with disabilities. When a community 2 3 awards contracts for investment college services, contracts awarded to investment managers who are not 4 5 emerging investment managers as defined in this Act shall 6 not be considered businesses owned by minorities, women, or 7 persons with disabilities for the purposes of this Section. 8 (2) As used in this Section:

9 "Accounting services" means the measurement, 10 processing and communication of financial information 11 about economic entities including, but is not limited to, 12 financial accounting, management accounting, auditing, 13 cost containment and auditing services, taxation and 14 accounting information systems.

15 "Architectural and engineering services" means 16 professional services of an architectural or engineering nature, or incidental services, that members of the 17 architectural and engineering professions, and individuals 18 19 in their employ, may logically or justifiably perform, 20 including studies, investigations, surveying and mapping, 21 tests, evaluations, consultations, comprehensive planning, 22 management, conceptual designs, program plans and 23 specifications, value engineering, construction phase 24 services, soils engineering, drawing reviews, preparation 25 of operating and maintenance manuals, and other related 26 services.

1 "Emerging investment manager" means an investment 2 manager or claims consultant having assets under 3 management below \$10 billion or otherwise adjudicating 4 claims.

5 "Information technology services" means, but is not 6 limited to, specialized technology-oriented solutions by 7 combining the processes and functions of software, 8 hardware, networks, telecommunications, web designers, 9 cloud developing resellers, and electronics.

Insurance broker" means an insurance brokerage firm, claims administrator, or both, that procures, places all lines of insurance, or administers claims with annual premiums or fees of at least \$5,000,000 but not more than \$10,000,000.

15 "Legal services" means work performed by a lawyer 16 including, but not limited to, contracts in anticipation of 17 litigation, enforcement actions, or investigations.

(3) Each State agency and public institution of higher 18 education shall adopt policies that identify its plan and 19 implementation procedures for increasing the use of service 20 21 firms owned by minorities, women, and persons with 22 disabilities.

(4) Except as provided in subsection (5), the Council shall
file no later than March 1 of each year an annual report to the
Governor, the Bureau on Apprenticeship Programs, and the
General Assembly. The report filed with the General Assembly

shall be filed as required in Section 3.1 of the General 1 2 Assembly Organization Act. This report shall: (i) identify the 3 service firms used by each State agency and public institution higher education, (ii) identify the actions it has 4 of 5 undertaken to increase the use of service firms owned by 6 minorities, women, and persons with disabilities, including 7 encouraging non-minority-owned firms to use other service 8 firms owned by minorities, women, and persons with disabilities 9 as subcontractors when the opportunities arise, (iii) state any 10 recommendations made by the Council to each State agency and 11 public institution of higher education to increase 12 participation by the use of service firms owned by minorities, women, and persons with disabilities, and (iv) include the 13 14 following:

15 (A) For insurance services: the names of the insurance 16 brokers or claims consultants used, the total of risk 17 managed by each State agency and public institution of insurance brokers, the 18 higher education by total 19 commissions, fees paid, or both, the lines or insurance 20 policies placed, and the amount of premiums placed; and the 21 percentage of the risk managed by insurance brokers, the 22 percentage of total commission, fees paid, or both, the 23 lines or insurance policies placed, and the amount of 24 premiums placed with each by the insurance brokers owned by 25 minorities, women, and persons with disabilities by each 26 State agency and public institution of higher education.

1 (B) For investment management services: the names of 2 investment managers used, the total funds under the 3 management of investment managers; the total commissions, fees paid, or both; the total and percentage of funds under 4 5 management of emerging investment managers owned by 6 minorities, women, and persons with disabilities, 7 including the total and percentage of total commissions, 8 fees paid, or both by each State agency and public 9 institution of higher education.

10 (C) The names of service firms, the percentage and 11 total dollar amount paid for professional services by 12 category by each State agency and public institution of 13 higher education.

(D) The names of service firms, the percentage and
total dollar amount paid for services by category to firms
owned by minorities, women, and persons with disabilities
by each State agency and public institution of higher
education.

19 (E) The total number of contracts awarded for services 20 by category and the total number of contracts awarded to 21 firms owned by minorities, women, and persons with 22 disabilities by each State agency and public institution of 23 higher education.

(5) For community college districts, the Business
Enterprise Council shall only report the following information
for each community college district: (i) the name of the

community colleges in the district, (ii) the name and contact 1 2 information of a person at each community college appointed to 3 be the single point of contact for vendors owned by minorities, women, or persons with disabilities, (iii) the policy of the 4 5 community college district concerning certified vendors, (iv) 6 certifications recognized by the community college the district for determining whether a business is owned or 7 8 controlled by a minority, woman, or person with a disability, 9 (v) outreach efforts conducted by the community college 10 district to increase the use of certified vendors, (vi) the 11 total expenditures by the community college district in the 12 prior fiscal year in the divisions of work specified in paragraphs (a), (b), and (c) of subsection (1) of this Section 13 and the amount paid to certified vendors in those divisions of 14 15 work, and (vii) the total number of contracts entered into for 16 the divisions of work specified in paragraphs (a), (b), and (c) 17 of subsection (1) of this Section and the total number of awarded to certified vendors providing these 18 contracts 19 services to the community college district. The Business 20 Enterprise Council shall not make any utilization reports under this Act for community college districts for Fiscal Year 2015 21 22 and Fiscal Year 2016, but shall make the report required by 23 this subsection for Fiscal Year 2017 and for each fiscal year thereafter. The Business Enterprise Council shall report the 24 25 information in items (i), (ii), (iii), and (iv) of this 26 subsection beginning in September of 2016. The Business

Enterprise Council may collect the data needed to make its
 report from the Illinois Community College Board.

(6) The status of the utilization of services shall be 3 each of the regularly scheduled 4 discussed at Business 5 Enterprise Council meetings. Time shall be allotted for the Council to receive, review, and discuss the progress of the use 6 7 of service firms owned by minorities, women, and persons with 8 disabilities by each State agency and public institution of 9 higher education; and any evidence regarding past or present 10 racial, ethnic, or gender-based discrimination which directly 11 impacts a State agency or public institution of higher 12 education contracting with such firms. If after reviewing such 13 evidence the Council finds that there is or has been such 14 discrimination against a specific group, race or sex, the 15 Council shall establish sheltered markets or adjust existing 16 sheltered markets tailored to address the Council's specific 17 findings for the divisions of work specified in paragraphs (a), (b), and (c) of subsection (1) of this Section. 18

19 (Source: P.A. 100-391, eff. 8-25-17; 101-170, eff. 1-1-20.)

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(30 ILCS 575/6) (from Ch. 127, par. 132.606)

21

(Section scheduled to be repealed on June 30, 2024)

Sec. 6. Agency compliance plans. Each State agency and public institutions of higher education under the jurisdiction of this Act shall file with the Council an annual compliance plan which shall outline the goals of the State agency or

public institutions of higher education for contracting with 1 2 businesses owned by minorities, women, and persons with disabilities for the then current fiscal year, the manner in 3 which the agency intends to reach these goals and a timetable 4 5 for reaching these goals. The Council shall review and approve the plan of each State agency and public institutions of higher 6 7 education and may reject any plan that does not comply with 8 this Act or any rules or regulations promulgated pursuant to 9 this Act.

10 (a) The compliance plan shall also include, but not be 11 limited to, (1) a policy statement, signed by the State agency 12 or public institution of higher education head, expressing a commitment to encourage the use of businesses owned by 13 14 minorities, women, and persons with disabilities, (2) the 15 designation of the liaison officer provided for in Section 5 of 16 this Act, (3) procedures to distribute to potential contractors 17 and vendors the list of all businesses legitimately classified as businesses owned by minorities, women, and persons with 18 19 disabilities and so certified under this Act, (4) procedures to set separate contract goals on specific prime contracts and 20 21 purchase orders with subcontracting possibilities based upon 22 the type of work or services and subcontractor availability, 23 (5) procedures to assure that contractors and vendors make good 24 faith efforts to meet contract goals, (6) procedures for 25 contract goal exemption, modification and waiver, and (7) the 26 delineation of separate contract goals for businesses owned by

1 minorities, women, and persons with disabilities.

(b) Approval of the compliance plans shall include such
delegation of responsibilities to the requesting State agency
or public institution of higher education as the Council deems
necessary and appropriate to fulfill the purpose of this Act.
Such responsibilities may include, but need not be limited to
those outlined in subsections (1), (2) and (3) of Section 7,
paragraph (a) of Section 8, and Section 8a of this Act.

9 (c) Each State agency and public institution of higher 10 education under the jurisdiction of this Act shall file with 11 the Council an annual report of its utilization of businesses 12 owned by minorities, women, and persons with disabilities during the preceding fiscal year including lapse period 13 spending and a mid-fiscal year report of its utilization to 14 date for the then current fiscal year. The reports shall 15 16 include a self-evaluation of the efforts of the State agency or 17 public institution of higher education to meet its goals under the Act. 18

19 (d) Notwithstanding any provisions to the contrary in this 20 Act, any State agency or public institution of higher education which administers a construction program, for which federal law 21 22 or regulations establish standards and procedures for the 23 utilization of minority-owned and women-owned businesses and disadvantaged businesses, shall implement a disadvantaged 24 25 business enterprise program to include minority-owned and 26 women-owned businesses and disadvantaged businesses, using the

federal standards and procedures for the establishment of goals 1 2 and utilization procedures for the State-funded, as well as the 3 federally assisted, portions of the program. In such cases, these goals shall not exceed those established pursuant to the 4 5 relevant federal statutes or regulations. Notwithstanding the Section 8b, the 6 provisions of Illinois Department of 7 Transportation is authorized to establish sheltered markets 8 for the State-funded portions of the program consistent with 9 federal law and regulations. Additionally, a compliance plan 10 which is filed by such State agency or public institution of 11 higher education pursuant to this Act, which incorporates 12 equivalent terms and conditions of its federally-approved 13 compliance plan, shall be deemed approved under this Act.

14 (e) Each State agency and public institution of higher education under the jurisdiction of this Act shall include, 15 16 along with the compliance plan filed with the Council under 17 this Section, an annual plan of action to specifically rectify the disparity between the representation of Descendants of 18 19 American Slavery in State contracts compared to the percentage 20 of such persons who are residents of this State. The plan of 21 action shall outline actions to be taken by the State agency to 22 increase representation of Descendants of American Slavery in 23 State contracting, and include the percentage of contracts 24 entered into between the State agency and businesses owned by 25 Descendants of American Slavery.

26 (Source: P.A. 99-462, eff. 8-25-15; 100-391, eff. 8-25-17.)

1 (30 ILCS 575/7) (from Ch. 127, par. 132.607)

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(Section scheduled to be repealed on June 30, 2024)

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Sec. 7. Exemptions; waivers; publication of data.

4 (1) Individual contract exemptions. The Council, at the 5 written request of the affected agency, public institution of higher education, or recipient of a grant or loan of State 6 7 funds of \$250,000 or more complying with Section 45 of the 8 State Finance Act, may permit an individual contract or 9 contract package, (related contracts being bid or awarded 10 simultaneously for the same project or improvements) be made 11 wholly or partially exempt from State contracting goals for 12 businesses owned by minorities, women, and persons with 13 disabilities prior to the advertisement for bids or 14 solicitation of proposals whenever there has been а 15 determination, reduced to writing and based on the best 16 information available at the time of the determination, that there is an insufficient number of businesses owned by 17 18 minorities, women, and persons with disabilities to ensure 19 adequate competition and an expectation of reasonable prices on bids or proposals solicited for the individual contract or 20 21 contract package in question. Any such exemptions shall be 22 given by the Council to the Bureau on Apprenticeship Programs.

(a) Written request for contract exemption. A written
request for an individual contract exemption must include,
but is not limited to, the following:

(i) a list of eligible businesses owned by 1 2 minorities, women, and persons with disabilities;

(ii) a clear demonstration that the number of eligible businesses identified in subparagraph (i) above is insufficient to ensure adequate competition;

(iii) the difference in cost between the contract 6 7 proposals being offered by businesses owned by 8 minorities, women, and persons with disabilities and 9 the agency or public institution of higher education's 10 expectations of reasonable prices on bids or proposals 11 within that class; and

12 (iv) a list of eligible businesses owned by 13 minorities, women, and persons with disabilities that 14 the contractor has used in the current and prior fiscal 15 years.

16 (b) Determination. The Council's determination 17 concerning an individual contract exemption must consider, at a minimum, the following: 18

19 (i) the justification for the requested exemption, 20 including whether diligent efforts were undertaken to 21 identify and solicit eligible businesses owned by 22 minorities, women, and persons with disabilities;

23 (ii) the total number of exemptions granted to the 24 affected agency, public institution of higher 25 education, or recipient of a grant or loan of State 26 funds of \$250,000 or more complying with Section 45 of

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the State Finance Act that have been granted by the Council in the current and prior fiscal years; and

3 (iii) the percentage of contracts awarded by the 4 agency or public institution of higher education to 5 eligible businesses owned by minorities, women, and 6 persons with disabilities in the current and prior 7 fiscal years.

8 (2) Class exemptions.

9 (a) Creation. The Council, at the written request of 10 the affected agency or public institution of higher 11 education, may permit an entire class of contracts be made 12 exempt from State contracting goals for businesses owned by 13 minorities, women, and persons with disabilities whenever 14 there has been a determination, reduced to writing and 15 based on the best information available at the time of the 16 determination, that there is an insufficient number of 17 qualified businesses owned by minorities, women, and persons with disabilities to ensure adequate competition 18 19 and an expectation of reasonable prices on bids or 20 proposals within that class. Any such exemption shall be 21 given by the Council to the Bureau on Apprenticeship 22 Programs.

(a-1) Written request for class exemption. A written
 request for a class exemption must include, but is not
 limited to, the following:

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(i) a list of eligible businesses owned by

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minorities, women, and persons with disabilities;
 (ii) a clear demonstration that the number of
 eligible businesses identified in subparagraph (i)
 above is insufficient to ensure adequate competition;

5 (iii) the difference in cost between the contract 6 proposals being offered by eligible businesses owned 7 by minorities, women, and persons with disabilities 8 and the agency or public institution of higher 9 education's expectations of reasonable prices on bids 10 or proposals within that class; and

(iv) the number of class exemptions the affected agency or public institution of higher education requested in the current and prior fiscal years.

14 (a-2) Determination. The Council's determination 15 concerning class exemptions must consider, at a minimum, 16 the following:

(i) the justification for the requested exemption,
including whether diligent efforts were undertaken to
identify and solicit eligible businesses owned by
minorities, women, and persons with disabilities;

(ii) the total number of class exemptions granted to the requesting agency or public institution of higher education that have been granted by the Council in the current and prior fiscal years; and

(iii) the percentage of contracts awarded by theagency or public institution of higher education to

eligible businesses owned by minorities, women, and persons with disabilities the current and prior fiscal years.

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(b) Limitation. Any such class exemption shall not be permitted for a period of more than one year at a time.

Waivers. Where a particular contract requires a 6 (3) 7 contractor to meet a goal established pursuant to this Act, the 8 contractor shall have the right to request a waiver from such 9 requirements. Except as otherwise provided in this Section, the 10 The Council shall grant the waiver where the contractor 11 demonstrates that there has been made a good faith effort to 12 comply with the goals for participation by businesses owned by 13 minorities, women, and persons with disabilities. Any such 14 waiver shall also be transmitted in writing to the Bureau on 15 Apprenticeship Programs.

16 (a) Request for waiver. A contractor's request for a
17 waiver under this subsection (3) must include, but is not
18 limited to, the following, if available:

19 (i) a list of eligible businesses owned by 20 minorities, women, and persons with disabilities that 21 pertain to the class of contracts in the requested 22 waiver;

(ii) a clear demonstration that the number of
eligible businesses identified in subparagraph (i)
above is insufficient to ensure competition;

(iii) the difference in cost between the contract

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proposals being offered by businesses owned by minorities, women, and persons with disabilities and the agency or the public institution of higher education's expectations of reasonable prices on bids or proposals within that class; and

6 (iv) a list of businesses owned by minorities, 7 women, and persons with disabilities that the 8 contractor has used in the current and prior fiscal 9 years.

10 (b) Determination. The Council's determination11 concerning waivers must include following:

(i) the justification for the requested waiver, including whether the requesting contractor made a good faith effort to identify and solicit eligible businesses owned by minorities, women, and persons with disabilities;

(ii) the total number of waivers the contractor has
been granted by the Council in the current and prior
fiscal years;

20 (iii) the percentage of contracts awarded by the 21 agency or public institution of higher education to 22 eligible businesses owned by minorities, women, and 23 persons with disabilities in the current and prior 24 fiscal years; and

(iv) the contractor's use of businesses owned by
 minorities, women, and persons with disabilities in

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the current and prior fiscal years.

2 (c) Contract value. Any waiver request submitted under 3 this Section for which the contract has a total dollar 4 amount valued between \$100,000 and \$999,000 must be 5 approved by the Council. Any contract request submitted 6 under this Section for which the contract has a total 7 dollar amount valued at \$1,000,000 or more must be approved 8 by the General Assembly.

9 (3.5) (Blank).

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10 (4) Conflict with other laws. In the event that any State 11 contract, which otherwise would be subject to the provisions of 12 this Act, is or becomes subject to federal laws or regulations 13 which conflict with the provisions of this Act or actions of 14 the State taken pursuant hereto, the provisions of the federal 15 laws or regulations shall apply and the contract shall be 16 interpreted and enforced accordingly.

17 (5) Each chief procurement officer, as defined in the Illinois Procurement Code, shall maintain on his or 18 her official Internet website a database of the following: (i) 19 20 waivers granted under this Section with respect to contracts under his or her jurisdiction; (ii) a State agency or public 21 22 institution of higher education's written request for an 23 exemption of an individual contract or an entire class of contracts; and (iii) the Council's written determination 24 25 granting or denying a request for an exemption of an individual 26 contract or an entire class of contracts. The database, which shall be updated periodically as necessary, shall be searchable
 by contractor name and by contracting State agency.

3 (6) Each chief procurement officer, as defined by the
4 Illinois Procurement Code, shall maintain on its website a list
5 of all firms that have been prohibited from bidding, offering,
6 or entering into a contract with the State of Illinois as a
7 result of violations of this Act.

8 Each public notice required by law of the award of a State 9 contract shall include for each bid or offer submitted for that 10 contract the following: (i) the bidder's or offeror's name, 11 (ii) the bid amount, (iii) the name or names of the certified 12 firms identified in the bidder's or offeror's submitted utilization plan, and (iv) the bid's amount and percentage of 13 14 the contract awarded to businesses owned by minorities, women, 15 and persons with disabilities identified in the utilization 16 plan.

17 (Source: P.A. 100-391, eff. 8-25-17; 101-170, eff. 1-1-20; 18 101-601, eff. 1-1-20.)

19 (30 ILCS 575/8f)

20 (Section scheduled to be repealed on June 30, 2024)

Sec. 8f. Annual report. The Council shall file no later than March 1 of each year, an annual report that shall detail the level of achievement toward the goals specified in this Act over the 3 most recent fiscal years. The annual report shall include, but need not be limited to the following:

1 (1) a summary detailing expenditures subject to the 2 goals, the actual goals specified, and the goals attained 3 by each State agency and public institution of higher 4 education;

5 (2) a summary of the number of contracts awarded and 6 the average contract amount by each State agency and public 7 institution of higher education;

8 (3) an analysis of the level of overall goal 9 achievement concerning purchases from minority-owned 10 businesses, women-owned businesses, and businesses owned 11 by persons with disabilities;

(4) an analysis of the number of businesses owned by
minorities, women, and persons with disabilities that are
certified under the program as well as the number of those
businesses that received State procurement contracts; and

16 (5) a summary of the number of contracts awarded to 17 businesses with annual gross sales of less than \$1,000,000; 18 of \$1,000,000 or more, but less than \$5,000,000; of 19 \$5,000,000 or more, but less than \$10,000,000; and of 20 \$10,000,000 or more; and.

21 (6) a summary detailing the disparity between the 22 representation of Descendants of American Slavery in State 23 contracts compared to the percentage of such persons who 24 are residents of this State, and a summary of the efforts 25 to eliminate that disparity based upon the requirements of 26 this Act. HB4865 - 37 - LRB101 19316 RJF 68785 b

1 (Source: P.A. 99-462, eff. 8-25-15; 100-391, eff. 8-25-17.)