## 101ST GENERAL ASSEMBLY

## State of Illinois

## 2019 and 2020

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Introduced 10/29/2019, by Rep. John M. Cabello

## SYNOPSIS AS INTRODUCED:

35 ILCS 505/2	from Ch. 120, par. 418	
35 ILCS 505/8	from Ch. 120, par. 424	

Amends the Motor Fuel Tax Law. Provides that, if the seasonally adjusted unemployment rate in Illinois is more than 8% for a period of 3 consecutive calendar months, then the tax rates under the Act shall be reduced to the tax rates that were in effect prior to the increase under Public Act 101-32, until such time as the Department of Employment Security notifies the Department of Revenue in writing that the seasonally adjusted unemployment rate in Illinois has been 8% or less for a period of 3 consecutive calendar months. Effective immediately.

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FISCAL NOTE ACT MAY APPLY

A BILL FOR

1 AN ACT concerning revenue.

# 2 Be it enacted by the People of the State of Illinois, 3 represented in the General Assembly:

Section 5. The Motor Fuel Tax Law is amended by changing
Sections 2 and 8 as follows:

6 (35 ILCS 505/2) (from Ch. 120, par. 418)

Sec. 2. A tax is imposed on the privilege of operating motor vehicles upon the public highways and recreational-type watercraft upon the waters of this State.

(a) Prior to August 1, 1989, the tax is imposed at the rate 10 of 13 cents per gallon on all motor fuel used in motor vehicles 11 12 operating on the public highways and recreational type 13 watercraft operating upon the waters of this State. Beginning 14 on August 1, 1989 and until January 1, 1990, the rate of the tax imposed in this paragraph shall be 16 cents per gallon. 15 16 Beginning January 1, 1990 and until July 1, 2019, the rate of 17 tax imposed in this paragraph, including the tax on compressed natural gas, shall be 19 cents per gallon. Beginning July 1, 18 19 2019, the rate of tax imposed in this paragraph shall be 38 cents per gallon and increased on July 1 of each subsequent 20 21 year by an amount equal to the percentage increase, if any, in the Consumer Price Index for All Urban Consumers for all items 22 published by the United States Department of Labor for the 12 23

1 months ending in March of each year.

2 (a-1) Beginning January 1, 2020, if the seasonally adjusted unemployment rate in Illinois is more than 8% for a period of 3 3 4 consecutive calendar months, then the Department of Employment 5 Security shall notify the Department of Revenue of that fact in writing within 30 days after the last day of that 3-month 6 7 period, and the rate of tax under subsection (a) shall be reduced to 19 cents per gallon (the rate of tax prior to the 8 9 increase under Public Act 101-32) beginning on the first day of the second calendar month after the Department of Revenue 10 11 receives the notification. The tax reduction under this 12 subsection (a-1) shall remain in effect until the first day of 13 the second calendar month after the Department of Employment 14 Security notifies the Department of Revenue in writing that the seasonally adjusted unemployment rate in Illinois has been 8% 15 16 or less for a period of 3 consecutive calendar months.

17 (b) The tax on the privilege of operating motor vehicles which use diesel fuel, liquefied natural gas, or propane shall 18 be the rate according to paragraph (a) plus an additional 2 1/219 20 cents per gallon. Beginning July 1, 2019, the rate of tax imposed in this paragraph shall be 7.5 cents per gallon. 21 22 "Diesel fuel" is defined as any product intended for use or 23 offered for sale as a fuel for engines in which the fuel is injected into the combustion chamber and ignited by pressure 24 25 without electric spark.

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(b-1) Beginning January 1, 2020, if the seasonally adjusted

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1	unemployment rate in Illinois is more than 8% for a period of 3
2	consecutive calendar months, then the Department of Employment
3	Security shall notify the Department of Revenue of that fact in
4	writing within 30 days after the last day of that 3-month
5	period, and the rate of tax under subsection (b) shall be
6	reduced to the rate according to paragraph (a-1) plus an
7	additional 2.5 cents per gallon (the rate of tax prior to the
8	increase under Public Act 101-32) beginning on the first day of
9	the second calendar month after the Department of Revenue
10	receives the notification. The tax reduction under this
11	subsection (b-1) shall remain in effect until the first day of
12	the second calendar month after the Department of Employment
13	Security notifies the Department of Revenue in writing that the
14	seasonally adjusted unemployment rate in Illinois has been 8%
15	or less for a period of 3 consecutive calendar months.

16 (c) A tax is imposed upon the privilege of engaging in the 17 business of selling motor fuel as a retailer or reseller on all 18 motor fuel used in motor vehicles operating on the public highways and recreational type watercraft operating upon the 19 20 waters of this State: (1) at the rate of 3 cents per gallon on 21 motor fuel owned or possessed by such retailer or reseller at 22 12:01 a.m. on August 1, 1989; and (2) at the rate of 3 cents per gallon on motor fuel owned or possessed by such retailer or 23 24 reseller at 12:01 A.M. on January 1, 1990.

25 Retailers and resellers who are subject to this additional 26 tax shall be required to inventory such motor fuel and pay this 1 additional tax in a manner prescribed by the Department of 2 Revenue.

The tax imposed in this paragraph (c) shall be in addition to all other taxes imposed by the State of Illinois or any unit of local government in this State.

6 (d) Except as provided in Section 2a, the collection of a 7 tax based on gallonage of gasoline used for the propulsion of 8 any aircraft is prohibited on and after October 1, 1979, and 9 the collection of a tax based on gallonage of special fuel used 10 for the propulsion of any aircraft is prohibited on and after 11 December 1, 2019.

12 (e) The collection of a tax, based on gallonage of all products commonly or commercially known or 13 sold as 1-K 14 kerosene, regardless of its classification or uses, is prohibited (i) on and after July 1, 1992 until December 31, 15 16 1999, except when the 1-K kerosene is either: (1) delivered 17 into bulk storage facilities of a bulk user, or (2) delivered directly into the fuel supply tanks of motor vehicles and (ii) 18 19 on and after January 1, 2000. Beginning on January 1, 2000, the 20 collection of a tax, based on gallonage of all products 21 commonly or commercially known or sold as 1-K kerosene, 22 regardless of its classification or uses, is prohibited except 23 when the 1-K kerosene is delivered directly into a storage tank that is located at a facility that has withdrawal facilities 24 25 that are readily accessible to and are capable of dispensing 26 1-K kerosene into the fuel supply tanks of motor vehicles. For

purposes of this subsection (e), a facility is considered to 1 2 have withdrawal facilities that are not "readily accessible to and capable of dispensing 1-K kerosene into the fuel supply 3 tanks of motor vehicles" only if the 1-K kerosene is delivered 4 5 from: (i) a dispenser hose that is short enough so that it will not reach the fuel supply tank of a motor vehicle or (ii) a 6 7 dispenser that is enclosed by a fence or other physical barrier 8 so that a vehicle cannot pull alongside the dispenser to permit 9 fueling.

Any person who sells or uses 1-K kerosene for use in motor vehicles upon which the tax imposed by this Law has not been paid shall be liable for any tax due on the sales or use of 1-K kerosene.

14 (Source: P.A. 100-9, eff. 7-1-17; 101-10, eff. 6-5-19; 101-32, 15 eff. 6-28-19; revised 7-12-19.)

16 (35 ILCS 505/8) (from Ch. 120, par. 424)

17 Sec. 8. Except as provided in subsection (a-1) of this 18 Section, Section 8a, subdivision (h)(1) of Section 12a, Section 13a.6, and items 13, 14, 15, and 16 of Section 15, all money 19 received by the Department under this Act, including payments 20 21 made to the Department by member jurisdictions participating in 22 the International Fuel Tax Agreement, shall be deposited in a 23 special fund in the State treasury, to be known as the "Motor 24 Fuel Tax Fund", and shall be used as follows:

25 (a) 2 1/2 cents per gallon of the tax collected on special

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fuel under paragraph (b) of Section 2 and Section 13a of this Act shall be transferred to the State Construction Account Fund in the State Treasury; the remainder of the tax collected on special fuel under paragraph (b) of Section 2 and Section 13a of this Act shall be deposited into the Road Fund;

6 (a-1) Beginning on July 1, 2019, <u>unless a rate reduction is</u> 7 <u>in effect under subsections (a-1) and (b-1) of Section 2,</u> an 8 amount equal to the amount of tax collected under subsection 9 (a) of Section 2 as a result of the increase in the tax rate 10 under <u>Public Act 101-32</u> this amendatory Act of the 101st 11 <u>General Assembly</u> shall be transferred each month into the 12 Transportation Renewal Fund<u>;</u>-

(b) \$420,000 shall be transferred each month to the State Boating Act Fund to be used by the Department of Natural Resources for the purposes specified in Article X of the Boat Registration and Safety Act;

17 (c) \$3,500,000 shall be transferred each month to the Grade Crossing Protection Fund to be used as follows: not less than 18 \$12,000,000 each fiscal year shall be used for the construction 19 20 or reconstruction of rail highway grade separation structures; \$2,250,000 in fiscal years 2004 through 2009 and \$3,000,000 in 21 22 fiscal year 2010 and each fiscal year thereafter shall be 23 transferred to the Transportation Regulatory Fund and shall be accounted for as part of the rail carrier portion of such funds 24 25 and shall be used to pay the cost of administration of the 26 Illinois Commerce Commission's railroad safety program in

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connection with its duties under subsection (3) of Section 1 2 18c-7401 of the Illinois Vehicle Code, with the remainder to be 3 used by the Department of Transportation upon order of the Illinois Commerce Commission, to pay that part of the cost 4 5 apportioned by such Commission to the State to cover the interest of the public in the use of highways, roads, streets, 6 7 or pedestrian walkways in the county highway system, township 8 and district road system, or municipal street system as defined 9 in the Illinois Highway Code, as the same may from time to time 10 be amended, for separation of grades, for installation, 11 construction or reconstruction of crossing protection or 12 reconstruction, alteration, relocation including construction or improvement of any existing highway necessary for access to 13 14 property or improvement of any grade crossing and grade 15 crossing surface including the necessary highway approaches 16 thereto of any railroad across the highway or public road, or 17 installation, construction, reconstruction, for the or maintenance of a pedestrian walkway over or under a railroad 18 right-of-way, as provided for in and in accordance with Section 19 20 18c-7401 of the Illinois Vehicle Code. The Commission may order 21 up to \$2,000,000 per year in Grade Crossing Protection Fund 22 moneys for the improvement of grade crossing surfaces and up to 23 \$300,000 per year for the maintenance and renewal of 4-quadrant gate vehicle detection systems located at non-high speed rail 24 25 grade crossings. The Commission shall not order more than 26 \$2,000,000 per year in Grade Crossing Protection Fund moneys

for pedestrian walkways. In entering orders for projects for 1 2 which payments from the Grade Crossing Protection Fund will be made, the Commission shall account for expenditures authorized 3 by the orders on a cash rather than an accrual basis. For 4 5 purposes of this requirement an "accrual basis" assumes that the total cost of the project is expended in the fiscal year in 6 7 which the order is entered, while a "cash basis" allocates the 8 cost of the project among fiscal years as expenditures are 9 actually made. To meet the requirements of this subsection, the 10 Illinois Commerce Commission shall develop annual and 5-year 11 project plans of rail crossing capital improvements that will 12 be paid for with moneys from the Grade Crossing Protection Fund. The annual project plan shall identify projects for the 13 succeeding fiscal year and the 5-year project plan shall 14 15 identify projects for the 5 directly succeeding fiscal years. 16 The Commission shall submit the annual and 5-year project plans 17 for this Fund to the Governor, the President of the Senate, the Senate Minority Leader, the Speaker of the 18 House of 19 Representatives, and the Minority Leader of the House of 20 Representatives on the first Wednesday in April of each year;

(d) of the amount remaining after allocations provided for in subsections (a), (a-1), (b), and (c), a sufficient amount shall be reserved to pay all of the following:

24 (1) the costs of the Department of Revenue in25 administering this Act;

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(2) the costs of the Department of Transportation in

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performing its duties imposed by the Illinois Highway Code for supervising the use of motor fuel tax funds apportioned to municipalities, counties and road districts;

4 (3) refunds provided for in Section 13, refunds for 5 overpayment of decal fees paid under Section 13a.4 of this 6 Act, and refunds provided for under the terms of the 7 International Fuel Tax Agreement referenced in Section 8 14a;

9 (4) from October 1, 1985 until June 30, 1994, the 10 administration of the Vehicle Emissions Inspection Law, 11 which amount shall be certified monthly by the Environmental Protection Agency to the State Comptroller 12 and shall promptly be transferred by the State Comptroller 13 14 and Treasurer from the Motor Fuel Tax Fund to the Vehicle 15 Inspection Fund, and for the period July 1, 1994 through 16 June 30, 2000, one-twelfth of \$25,000,000 each month, for the period July 1, 2000 through June 30, 2003, one-twelfth 17 of \$30,000,000 each month, and \$15,000,000 on July 1, 2003, 18 and \$15,000,000 on January 1, 2004, and \$15,000,000 on each 19 July 1 and October 1, or as soon thereafter as may be 20 21 practical, during the period July 1, 2004 through June 30, 22 2012, and \$30,000,000 on June 1, 2013, or as soon 23 thereafter as may be practical, and \$15,000,000 on July 1 24 and October 1, or as soon thereafter as may be practical, 25 during the period of July 1, 2013 through June 30, 2015, 26 for the administration of the Vehicle Emissions Inspection Law of 2005, to be transferred by the State Comptroller and
 Treasurer from the Motor Fuel Tax Fund into the Vehicle
 Inspection Fund;

(4.5) beginning on July 1, 2019, the costs of the 4 5 Environmental Protection Agency for the administration of the Vehicle Emissions Inspection Law of 2005 shall be paid, 6 7 subject to appropriation, from the Motor Fuel Tax Fund into 8 the Vehicle Inspection Fund; beginning in 2019, no later 9 than December 31 of each year, or as soon thereafter as 10 practical, the State Comptroller shall direct and the State 11 Treasurer shall transfer from the Vehicle Inspection Fund 12 to the Motor Fuel Tax Fund any balance remaining in the Vehicle Inspection Fund in excess of \$2,000,000; 13

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(5) amounts ordered paid by the Court of Claims; and

(6) payment of motor fuel use taxes due to member jurisdictions under the terms of the International Fuel Tax Agreement. The Department shall certify these amounts to the Comptroller by the 15th day of each month; the Comptroller shall cause orders to be drawn for such amounts, and the Treasurer shall administer those amounts on or before the last day of each month;

(e) after allocations for the purposes set forth in
subsections (a), (a-1), (b), (c), and (d), the remaining amount
shall be apportioned as follows:

(1) Until January 1, 2000, 58.4%, and beginning January
1, 2000, 45.6% shall be deposited as follows:

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(A) 37% into the State Construction Account Fund,
 and

(B) 63% into the Road Fund, \$1,250,000 of which
shall be reserved each month for the Department of
Transportation to be used in accordance with the
provisions of Sections 6-901 through 6-906 of the
Illinois Highway Code;

8 (2) Until January 1, 2000, 41.6%, and beginning January 9 1, 2000, 54.4% shall be transferred to the Department of 10 Transportation to be distributed as follows:

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(A) 49.10% to the municipalities of the State,

(B) 16.74% to the counties of the State having 1,000,000 or more inhabitants,

14 (C) 18.27% to the counties of the State having less15 than 1,000,000 inhabitants,

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(D) 15.89% to the road districts of the State.

17 If a township is dissolved under Article 24 of the Township Code, McHenry County shall receive any moneys that 18 19 would have been distributed to the township under this 20 subparagraph, except that a municipality that assumes the powers and responsibilities of a road district under 21 22 paragraph (6) of Section 24-35 of the Township Code shall 23 receive any moneys that would have been distributed to the 24 township in a percent equal to the area of the dissolved 25 road district or portion of the dissolved road district 26 which the municipality assumed the powers over and

responsibilities compared to the total area of 1 the 2 dissolved township. The moneys received under this subparagraph shall be used in the geographic area of the 3 dissolved township. If a township is reconstituted as 4 5 provided under Section 24-45 of the Township Code, McHenry County or a municipality shall no longer be distributed 6 7 moneys under this subparagraph.

8 As soon as may be after the first day of each month, the 9 Department of Transportation shall allot to each municipality apportioned 10 its share of the amount to the several 11 municipalities which shall be in proportion to the population 12 of such municipalities as determined by the last preceding 13 municipal census if conducted by the Federal Government or 14 Federal census. If territory is annexed to any municipality 15 subsequent to the time of the last preceding census the 16 corporate authorities of such municipality may cause a census 17 to be taken of such annexed territory and the population so ascertained for such territory shall be added to the population 18 19 of the municipality as determined by the last preceding census 20 for the purpose of determining the allotment for that municipality. If the population of any municipality was not 21 22 determined by the last Federal census preceding anv 23 apportionment, the apportionment to such municipality shall be in accordance with any census taken by such municipality. Any 24 25 municipal census used in accordance with this Section shall be 26 certified to the Department of Transportation by the clerk of

such municipality, and the accuracy thereof shall be subject to
 approval of the Department which may make such corrections as
 it ascertains to be necessary.

As soon as may be after the first day of each month, the 4 5 Department of Transportation shall allot to each county its share of the amount apportioned to the several counties of the 6 State as herein provided. Each allotment to the several 7 counties having less than 1,000,000 inhabitants shall be in 8 9 proportion to the amount of motor vehicle license fees received 10 from the residents of such counties, respectively, during the 11 preceding calendar year. The Secretary of State shall, on or 12 before April 15 of each year, transmit to the Department of 13 Transportation a full and complete report showing the amount of motor vehicle license fees received from the residents of each 14 15 county, respectively, during the preceding calendar year. The 16 Department of Transportation shall, each month, use for 17 allotment purposes the last such report received from the Secretary of State. 18

19 As soon as may be after the first day of each month, the 20 Department of Transportation shall allot to the several 21 counties their share of the amount apportioned for the use of 22 road districts. The allotment shall be apportioned among the 23 several counties in the State in the proportion which the total 24 mileage of township or district roads in the respective 25 counties bears to the total mileage of all township and 26 district roads in the State. Funds allotted to the respective

counties for the use of road districts therein shall be 1 2 allocated to the several road districts in the county in the 3 proportion which the total mileage of such township or district roads in the respective road districts bears to the total 4 5 mileage of all such township or district roads in the county. 6 After July 1 of any year prior to 2011, no allocation shall be 7 made for any road district unless it levied a tax for road and 8 bridge purposes in an amount which will require the extension 9 of such tax against the taxable property in any such road 10 district at a rate of not less than either .08% of the value 11 thereof, based upon the assessment for the year immediately 12 prior to the year in which such tax was levied and as equalized 13 by the Department of Revenue or, in DuPage County, an amount equal to or greater than \$12,000 per mile of road under the 14 15 jurisdiction of the road district, whichever is less. Beginning 16 July 1, 2011 and each July 1 thereafter, an allocation shall be 17 made for any road district if it levied a tax for road and bridge purposes. In counties other than DuPage County, if the 18 amount of the tax levy requires the extension of the tax 19 20 against the taxable property in the road district at a rate that is less than 0.08% of the value thereof, based upon the 21 22 assessment for the year immediately prior to the year in which 23 the tax was levied and as equalized by the Department of Revenue, then the amount of the allocation for that road 24 25 district shall be a percentage of the maximum allocation equal 26 to the percentage obtained by dividing the rate extended by the

district by 0.08%. In DuPage County, if the amount of the tax 1 2 levy requires the extension of the tax against the taxable property in the road district at a rate that is less than the 3 lesser of (i) 0.08% of the value of the taxable property in the 4 5 road district, based upon the assessment for the year 6 immediately prior to the year in which such tax was levied and as equalized by the Department of Revenue, or (ii) a rate that 7 will yield an amount equal to \$12,000 per mile of road under 8 9 the jurisdiction of the road district, then the amount of the 10 allocation for the road district shall be a percentage of the 11 maximum allocation equal to the percentage obtained by dividing 12 the rate extended by the district by the lesser of (i) 0.08% or 13 (ii) the rate that will yield an amount equal to \$12,000 per mile of road under the jurisdiction of the road district. 14

Prior to 2011, if any road district has levied a special 15 16 tax for road purposes pursuant to Sections 6-601, 6-602, and 17 6-603 of the Illinois Highway Code, and such tax was levied in an amount which would require extension at a rate of not less 18 than .08% of the value of the taxable property thereof, as 19 20 equalized or assessed by the Department of Revenue, or, in DuPage County, an amount equal to or greater than \$12,000 per 21 22 mile of road under the jurisdiction of the road district, 23 whichever is less, such levy shall, however, be deemed a proper compliance with this Section and shall qualify such road 24 25 district for an allotment under this Section. Beginning in 2011 26 and thereafter, if any road district has levied a special tax

for road purposes under Sections 6-601, 6-602, and 6-603 of the 1 2 Illinois Highway Code, and the tax was levied in an amount that would require extension at a rate of not less than 0.08% of the 3 value of the taxable property of that road district, as 4 equalized or assessed by the Department of Revenue or, in 5 6 DuPage County, an amount equal to or greater than \$12,000 per mile of road under the jurisdiction of the road district, 7 8 whichever is less, that levy shall be deemed a proper 9 compliance with this Section and shall qualify such road 10 district for a full, rather than proportionate, allotment under 11 this Section. If the levy for the special tax is less than 12 0.08% of the value of the taxable property, or, in DuPage County if the levy for the special tax is less than the lesser 13 of (i) 0.08% or (ii) \$12,000 per mile of road under the 14 jurisdiction of the road district, and if the levy for the 15 16 special tax is more than any other levy for road and bridge 17 purposes, then the levy for the special tax qualifies the road district for a proportionate, rather than full, allotment under 18 this Section. If the levy for the special tax is equal to or 19 20 less than any other levy for road and bridge purposes, then any 21 allotment under this Section shall be determined by the other 22 levy for road and bridge purposes.

Prior to 2011, if a township has transferred to the road and bridge fund money which, when added to the amount of any tax levy of the road district would be the equivalent of a tax levy requiring extension at a rate of at least .08%, or, in

DuPage County, an amount equal to or greater than \$12,000 per mile of road under the jurisdiction of the road district, whichever is less, such transfer, together with any such tax levy, shall be deemed a proper compliance with this Section and shall qualify the road district for an allotment under this Section.

In counties in which a property tax extension limitation is 7 8 imposed under the Property Tax Extension Limitation Law, road 9 districts may retain their entitlement to a motor fuel tax allotment or, beginning in 2011, their entitlement to a full 10 11 allotment if, at the time the property tax extension limitation 12 was imposed, the road district was levying a road and bridge 13 tax at a rate sufficient to entitle it to a motor fuel tax allotment and continues to levy the maximum allowable amount 14 15 after the imposition of the property tax extension limitation. 16 Any road district may in all circumstances retain its 17 entitlement to a motor fuel tax allotment or, beginning in 2011, its entitlement to a full allotment if it levied a road 18 19 and bridge tax in an amount that will require the extension of 20 the tax against the taxable property in the road district at a rate of not less than 0.08% of the assessed value of the 21 22 property, based upon the assessment for the year immediately 23 preceding the year in which the tax was levied and as equalized 24 by the Department of Revenue or, in DuPage County, an amount 25 equal to or greater than \$12,000 per mile of road under the 26 jurisdiction of the road district, whichever is less.

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As used in this Section, the term "road district" means any 1 2 road district, including a county unit road district, provided for by the Illinois Highway Code; and the term "township or 3 district road" means any road in the township and district road 4 5 system as defined in the Illinois Highway Code. For the purposes of this Section, "township or district road" also 6 7 includes such roads as are maintained by park districts, forest 8 preserve districts and conservation districts. The Department 9 of Transportation shall determine the mileage of all township 10 and district roads for the purposes of making allotments and 11 allocations of motor fuel tax funds for use in road districts.

Payment of motor fuel tax moneys to municipalities and counties shall be made as soon as possible after the allotment is made. The treasurer of the municipality or county may invest these funds until their use is required and the interest earned by these investments shall be limited to the same uses as the principal funds.

18 (Source: P.A. 101-32, eff. 6-28-19; 101-230, eff. 8-9-19; 19 101-493, eff. 8-23-19; revised 9-24-19.)

20 Section 99. Effective date. This Act takes effect upon 21 becoming law.