

# HB2758



## 101ST GENERAL ASSEMBLY

### State of Illinois

2019 and 2020

HB2758

by Rep. Thomas Morrison

#### SYNOPSIS AS INTRODUCED:

35 ILCS 200/15-172

Amends the Property Tax Code. Beginning in taxable year 2019, increases the maximum income limitation under the Senior Citizens Assessment Freeze Homestead Exemption from \$65,000 to \$75,000 for applicants who have occupied the residence for 5 years or more. Indexes the maximum income limitation to the Consumer Price Index. Effective immediately.

LRB101 09212 HLH 54306 b

FISCAL NOTE ACT  
MAY APPLY

HOUSING  
AFFORDABILITY  
IMPACT NOTE ACT  
MAY APPLY

A BILL FOR

1 AN ACT concerning revenue.

2 **Be it enacted by the People of the State of Illinois,**  
3 **represented in the General Assembly:**

4 Section 5. The Property Tax Code is amended by changing  
5 Section 15-172 as follows:

6 (35 ILCS 200/15-172)

7 Sec. 15-172. Senior Citizens Assessment Freeze Homestead  
8 Exemption.

9 (a) This Section may be cited as the Senior Citizens  
10 Assessment Freeze Homestead Exemption.

11 (b) As used in this Section:

12 "Applicant" means an individual who has filed an  
13 application under this Section.

14 "Base amount" means the base year equalized assessed value  
15 of the residence plus the first year's equalized assessed value  
16 of any added improvements which increased the assessed value of  
17 the residence after the base year.

18 "Base year" means the taxable year prior to the taxable  
19 year for which the applicant first qualifies and applies for  
20 the exemption provided that in the prior taxable year the  
21 property was improved with a permanent structure that was  
22 occupied as a residence by the applicant who was liable for  
23 paying real property taxes on the property and who was either

1 (i) an owner of record of the property or had legal or  
2 equitable interest in the property as evidenced by a written  
3 instrument or (ii) had a legal or equitable interest as a  
4 lessee in the parcel of property that was single family  
5 residence. If in any subsequent taxable year for which the  
6 applicant applies and qualifies for the exemption the equalized  
7 assessed value of the residence is less than the equalized  
8 assessed value in the existing base year (provided that such  
9 equalized assessed value is not based on an assessed value that  
10 results from a temporary irregularity in the property that  
11 reduces the assessed value for one or more taxable years), then  
12 that subsequent taxable year shall become the base year until a  
13 new base year is established under the terms of this paragraph.  
14 For taxable year 1999 only, the Chief County Assessment Officer  
15 shall review (i) all taxable years for which the applicant  
16 applied and qualified for the exemption and (ii) the existing  
17 base year. The assessment officer shall select as the new base  
18 year the year with the lowest equalized assessed value. An  
19 equalized assessed value that is based on an assessed value  
20 that results from a temporary irregularity in the property that  
21 reduces the assessed value for one or more taxable years shall  
22 not be considered the lowest equalized assessed value. The  
23 selected year shall be the base year for taxable year 1999 and  
24 thereafter until a new base year is established under the terms  
25 of this paragraph.

26 "Chief County Assessment Officer" means the County

1 Assessor or Supervisor of Assessments of the county in which  
2 the property is located.

3 "Equalized assessed value" means the assessed value as  
4 equalized by the Illinois Department of Revenue.

5 "Household" means the applicant, the spouse of the  
6 applicant, and all persons using the residence of the applicant  
7 as their principal place of residence.

8 "Household income" means the combined income of the members  
9 of a household for the calendar year preceding the taxable  
10 year.

11 "Income" has the same meaning as provided in Section 3.07  
12 of the Senior Citizens and Persons with Disabilities Property  
13 Tax Relief Act, except that, beginning in assessment year 2001,  
14 "income" does not include veteran's benefits.

15 "Internal Revenue Code of 1986" means the United States  
16 Internal Revenue Code of 1986 or any successor law or laws  
17 relating to federal income taxes in effect for the year  
18 preceding the taxable year.

19 "Life care facility that qualifies as a cooperative" means  
20 a facility as defined in Section 2 of the Life Care Facilities  
21 Act.

22 "Maximum income limitation" means:

- 23 (1) \$35,000 prior to taxable year 1999;  
24 (2) \$40,000 in taxable years 1999 through 2003;  
25 (3) \$45,000 in taxable years 2004 through 2005;  
26 (4) \$50,000 in taxable years 2006 and 2007;

1 (5) \$55,000 in taxable years 2008 through 2016;

2 (6) for taxable year 2017, (i) \$65,000 for qualified  
3 property located in a county with 3,000,000 or more  
4 inhabitants and (ii) \$55,000 for qualified property  
5 located in a county with fewer than 3,000,000 inhabitants;  
6 ~~and~~

7 (7) for taxable ~~year~~ ~~years~~ 2018 ~~and thereafter~~, \$65,000  
8 for all qualified property; ~~+~~

9 (8) for taxable year 2019, (A) \$65,000 for applicants  
10 who have occupied the residence for less than 5 years and  
11 (B) \$75,000 for applicants who have occupied the residence  
12 for 5 or more years; and

13 (7) for taxable year 2020 and thereafter, (A) for  
14 applicants who have occupied the residence for less than 5  
15 years, an amount equal to the maximum income limitation for  
16 the immediately prior taxable year for applicants who have  
17 occupied the residence for less than 5 years increased by  
18 the lesser of (i) 2% or (ii) the percentage increase during  
19 the immediately prior taxable year in the Consumer Price  
20 Index for All Urban Consumers for all items published by  
21 the United States Department of Labor Bureau of Labor  
22 Statistics and (B) for applicants who have occupied the  
23 residence for 5 or more years, an amount equal to the  
24 maximum income limitation for the immediately prior  
25 taxable year for applicants who have occupied the residence  
26 for 5 or more years increased by the lesser of (i) 2% or

1       (ii) the percentage increase during the immediately prior  
2       taxable year in the Consumer Price Index for All Urban  
3       Consumers for all items published by the United States  
4       Department of Labor Bureau of Labor Statistics.

5       "Residence" means the principal dwelling place and  
6       appurtenant structures used for residential purposes in this  
7       State occupied on January 1 of the taxable year by a household  
8       and so much of the surrounding land, constituting the parcel  
9       upon which the dwelling place is situated, as is used for  
10      residential purposes. If the Chief County Assessment Officer  
11      has established a specific legal description for a portion of  
12      property constituting the residence, then that portion of  
13      property shall be deemed the residence for the purposes of this  
14      Section.

15      "Taxable year" means the calendar year during which ad  
16      valorem property taxes payable in the next succeeding year are  
17      levied.

18      (c) Beginning in taxable year 1994, a senior citizens  
19      assessment freeze homestead exemption is granted for real  
20      property that is improved with a permanent structure that is  
21      occupied as a residence by an applicant who (i) is 65 years of  
22      age or older during the taxable year, (ii) has a household  
23      income that does not exceed the maximum income limitation,  
24      (iii) is liable for paying real property taxes on the property,  
25      and (iv) is an owner of record of the property or has a legal or  
26      equitable interest in the property as evidenced by a written

1 instrument. This homestead exemption shall also apply to a  
2 leasehold interest in a parcel of property improved with a  
3 permanent structure that is a single family residence that is  
4 occupied as a residence by a person who (i) is 65 years of age  
5 or older during the taxable year, (ii) has a household income  
6 that does not exceed the maximum income limitation, (iii) has a  
7 legal or equitable ownership interest in the property as  
8 lessee, and (iv) is liable for the payment of real property  
9 taxes on that property.

10 In counties of 3,000,000 or more inhabitants, the amount of  
11 the exemption for all taxable years is the equalized assessed  
12 value of the residence in the taxable year for which  
13 application is made minus the base amount. In all other  
14 counties, the amount of the exemption is as follows: (i)  
15 through taxable year 2005 and for taxable year 2007 and  
16 thereafter, the amount of this exemption shall be the equalized  
17 assessed value of the residence in the taxable year for which  
18 application is made minus the base amount; and (ii) for taxable  
19 year 2006, the amount of the exemption is as follows:

20 (1) For an applicant who has a household income of  
21 \$45,000 or less, the amount of the exemption is the  
22 equalized assessed value of the residence in the taxable  
23 year for which application is made minus the base amount.

24 (2) For an applicant who has a household income  
25 exceeding \$45,000 but not exceeding \$46,250, the amount of  
26 the exemption is (i) the equalized assessed value of the

1 residence in the taxable year for which application is made  
2 minus the base amount (ii) multiplied by 0.8.

3 (3) For an applicant who has a household income  
4 exceeding \$46,250 but not exceeding \$47,500, the amount of  
5 the exemption is (i) the equalized assessed value of the  
6 residence in the taxable year for which application is made  
7 minus the base amount (ii) multiplied by 0.6.

8 (4) For an applicant who has a household income  
9 exceeding \$47,500 but not exceeding \$48,750, the amount of  
10 the exemption is (i) the equalized assessed value of the  
11 residence in the taxable year for which application is made  
12 minus the base amount (ii) multiplied by 0.4.

13 (5) For an applicant who has a household income  
14 exceeding \$48,750 but not exceeding \$50,000, the amount of  
15 the exemption is (i) the equalized assessed value of the  
16 residence in the taxable year for which application is made  
17 minus the base amount (ii) multiplied by 0.2.

18 When the applicant is a surviving spouse of an applicant  
19 for a prior year for the same residence for which an exemption  
20 under this Section has been granted, the base year and base  
21 amount for that residence are the same as for the applicant for  
22 the prior year.

23 Each year at the time the assessment books are certified to  
24 the County Clerk, the Board of Review or Board of Appeals shall  
25 give to the County Clerk a list of the assessed values of  
26 improvements on each parcel qualifying for this exemption that



1 were added after the base year for this parcel and that  
2 increased the assessed value of the property.

3 In the case of land improved with an apartment building  
4 owned and operated as a cooperative or a building that is a  
5 life care facility that qualifies as a cooperative, the maximum  
6 reduction from the equalized assessed value of the property is  
7 limited to the sum of the reductions calculated for each unit  
8 occupied as a residence by a person or persons (i) 65 years of  
9 age or older, (ii) with a household income that does not exceed  
10 the maximum income limitation, (iii) who is liable, by contract  
11 with the owner or owners of record, for paying real property  
12 taxes on the property, and (iv) who is an owner of record of a  
13 legal or equitable interest in the cooperative apartment  
14 building, other than a leasehold interest. In the instance of a  
15 cooperative where a homestead exemption has been granted under  
16 this Section, the cooperative association or its management  
17 firm shall credit the savings resulting from that exemption  
18 only to the apportioned tax liability of the owner who  
19 qualified for the exemption. Any person who willfully refuses  
20 to credit that savings to an owner who qualifies for the  
21 exemption is guilty of a Class B misdemeanor.

22 When a homestead exemption has been granted under this  
23 Section and an applicant then becomes a resident of a facility  
24 licensed under the Assisted Living and Shared Housing Act, the  
25 Nursing Home Care Act, the Specialized Mental Health  
26 Rehabilitation Act of 2013, the ID/DD Community Care Act, or

1 the MC/DD Act, the exemption shall be granted in subsequent  
2 years so long as the residence (i) continues to be occupied by  
3 the qualified applicant's spouse or (ii) if remaining  
4 unoccupied, is still owned by the qualified applicant for the  
5 homestead exemption.

6 Beginning January 1, 1997, when an individual dies who  
7 would have qualified for an exemption under this Section, and  
8 the surviving spouse does not independently qualify for this  
9 exemption because of age, the exemption under this Section  
10 shall be granted to the surviving spouse for the taxable year  
11 preceding and the taxable year of the death, provided that,  
12 except for age, the surviving spouse meets all other  
13 qualifications for the granting of this exemption for those  
14 years.

15 When married persons maintain separate residences, the  
16 exemption provided for in this Section may be claimed by only  
17 one of such persons and for only one residence.

18 For taxable year 1994 only, in counties having less than  
19 3,000,000 inhabitants, to receive the exemption, a person shall  
20 submit an application by February 15, 1995 to the Chief County  
21 Assessment Officer of the county in which the property is  
22 located. In counties having 3,000,000 or more inhabitants, for  
23 taxable year 1994 and all subsequent taxable years, to receive  
24 the exemption, a person may submit an application to the Chief  
25 County Assessment Officer of the county in which the property  
26 is located during such period as may be specified by the Chief

1 County Assessment Officer. The Chief County Assessment Officer  
2 in counties of 3,000,000 or more inhabitants shall annually  
3 give notice of the application period by mail or by  
4 publication. In counties having less than 3,000,000  
5 inhabitants, beginning with taxable year 1995 and thereafter,  
6 to receive the exemption, a person shall submit an application  
7 by July 1 of each taxable year to the Chief County Assessment  
8 Officer of the county in which the property is located. A  
9 county may, by ordinance, establish a date for submission of  
10 applications that is different than July 1. The applicant shall  
11 submit with the application an affidavit of the applicant's  
12 total household income, age, marital status (and if married the  
13 name and address of the applicant's spouse, if known), and  
14 principal dwelling place of members of the household on January  
15 1 of the taxable year. The Department shall establish, by rule,  
16 a method for verifying the accuracy of affidavits filed by  
17 applicants under this Section, and the Chief County Assessment  
18 Officer may conduct audits of any taxpayer claiming an  
19 exemption under this Section to verify that the taxpayer is  
20 eligible to receive the exemption. Each application shall  
21 contain or be verified by a written declaration that it is made  
22 under the penalties of perjury. A taxpayer's signing a  
23 fraudulent application under this Act is perjury, as defined in  
24 Section 32-2 of the Criminal Code of 2012. The applications  
25 shall be clearly marked as applications for the Senior Citizens  
26 Assessment Freeze Homestead Exemption and must contain a notice

1 that any taxpayer who receives the exemption is subject to an  
2 audit by the Chief County Assessment Officer.

3 Notwithstanding any other provision to the contrary, in  
4 counties having fewer than 3,000,000 inhabitants, if an  
5 applicant fails to file the application required by this  
6 Section in a timely manner and this failure to file is due to a  
7 mental or physical condition sufficiently severe so as to  
8 render the applicant incapable of filing the application in a  
9 timely manner, the Chief County Assessment Officer may extend  
10 the filing deadline for a period of 30 days after the applicant  
11 regains the capability to file the application, but in no case  
12 may the filing deadline be extended beyond 3 months of the  
13 original filing deadline. In order to receive the extension  
14 provided in this paragraph, the applicant shall provide the  
15 Chief County Assessment Officer with a signed statement from  
16 the applicant's physician, advanced practice registered nurse,  
17 or physician assistant stating the nature and extent of the  
18 condition, that, in the physician's, advanced practice  
19 registered nurse's, or physician assistant's opinion, the  
20 condition was so severe that it rendered the applicant  
21 incapable of filing the application in a timely manner, and the  
22 date on which the applicant regained the capability to file the  
23 application.

24 Beginning January 1, 1998, notwithstanding any other  
25 provision to the contrary, in counties having fewer than  
26 3,000,000 inhabitants, if an applicant fails to file the

1 application required by this Section in a timely manner and  
2 this failure to file is due to a mental or physical condition  
3 sufficiently severe so as to render the applicant incapable of  
4 filing the application in a timely manner, the Chief County  
5 Assessment Officer may extend the filing deadline for a period  
6 of 3 months. In order to receive the extension provided in this  
7 paragraph, the applicant shall provide the Chief County  
8 Assessment Officer with a signed statement from the applicant's  
9 physician, advanced practice registered nurse, or physician  
10 assistant stating the nature and extent of the condition, and  
11 that, in the physician's, advanced practice registered  
12 nurse's, or physician assistant's opinion, the condition was so  
13 severe that it rendered the applicant incapable of filing the  
14 application in a timely manner.

15 In counties having less than 3,000,000 inhabitants, if an  
16 applicant was denied an exemption in taxable year 1994 and the  
17 denial occurred due to an error on the part of an assessment  
18 official, or his or her agent or employee, then beginning in  
19 taxable year 1997 the applicant's base year, for purposes of  
20 determining the amount of the exemption, shall be 1993 rather  
21 than 1994. In addition, in taxable year 1997, the applicant's  
22 exemption shall also include an amount equal to (i) the amount  
23 of any exemption denied to the applicant in taxable year 1995  
24 as a result of using 1994, rather than 1993, as the base year,  
25 (ii) the amount of any exemption denied to the applicant in  
26 taxable year 1996 as a result of using 1994, rather than 1993,

1 as the base year, and (iii) the amount of the exemption  
2 erroneously denied for taxable year 1994.

3 For purposes of this Section, a person who will be 65 years  
4 of age during the current taxable year shall be eligible to  
5 apply for the homestead exemption during that taxable year.  
6 Application shall be made during the application period in  
7 effect for the county of his or her residence.

8 The Chief County Assessment Officer may determine the  
9 eligibility of a life care facility that qualifies as a  
10 cooperative to receive the benefits provided by this Section by  
11 use of an affidavit, application, visual inspection,  
12 questionnaire, or other reasonable method in order to insure  
13 that the tax savings resulting from the exemption are credited  
14 by the management firm to the apportioned tax liability of each  
15 qualifying resident. The Chief County Assessment Officer may  
16 request reasonable proof that the management firm has so  
17 credited that exemption.

18 Except as provided in this Section, all information  
19 received by the chief county assessment officer or the  
20 Department from applications filed under this Section, or from  
21 any investigation conducted under the provisions of this  
22 Section, shall be confidential, except for official purposes or  
23 pursuant to official procedures for collection of any State or  
24 local tax or enforcement of any civil or criminal penalty or  
25 sanction imposed by this Act or by any statute or ordinance  
26 imposing a State or local tax. Any person who divulges any such

1 information in any manner, except in accordance with a proper  
2 judicial order, is guilty of a Class A misdemeanor.

3 Nothing contained in this Section shall prevent the  
4 Director or chief county assessment officer from publishing or  
5 making available reasonable statistics concerning the  
6 operation of the exemption contained in this Section in which  
7 the contents of claims are grouped into aggregates in such a  
8 way that information contained in any individual claim shall  
9 not be disclosed.

10 Notwithstanding any other provision of law, for taxable  
11 year 2017 and thereafter, in counties of 3,000,000 or more  
12 inhabitants, the amount of the exemption shall be the greater  
13 of (i) the amount of the exemption otherwise calculated under  
14 this Section or (ii) \$2,000.

15 (d) Each Chief County Assessment Officer shall annually  
16 publish a notice of availability of the exemption provided  
17 under this Section. The notice shall be published at least 60  
18 days but no more than 75 days prior to the date on which the  
19 application must be submitted to the Chief County Assessment  
20 Officer of the county in which the property is located. The  
21 notice shall appear in a newspaper of general circulation in  
22 the county.

23 Notwithstanding Sections 6 and 8 of the State Mandates Act,  
24 no reimbursement by the State is required for the  
25 implementation of any mandate created by this Section.

26 (Source: P.A. 99-143, eff. 7-27-15; 99-180, eff. 7-29-15;

1 99-581, eff. 1-1-17; 99-642, eff. 7-28-16; 100-401, eff.  
2 8-25-17; 100-513, eff. 1-1-18; 100-863, eff. 8-14-18.)

3 Section 99. Effective date. This Act takes effect upon  
4 becoming law.