

100TH GENERAL ASSEMBLY State of Illinois 2017 and 2018 SB2265

Introduced 11/8/2017, by Sen. Michael E. Hastings

SYNOPSIS AS INTRODUCED:

20 ILCS 2605/2605-375 20 ILCS 2605/2605-485 50 ILCS 722/10 was 20 ILCS 2605/55a in part

Amends the Department of State Police Law. Requires the Department of State Police to compile and maintain an historic data repository relating to, among other missing persons, lost or missing individuals with developmental or intellectual disabilities, in order to develop and improve techniques utilized by law enforcement agencies when responding to reports of missing persons. Provides that the Department of State Police, in coordination with the Illinois Department of Human Services, shall develop and implement a community outreach program to promote awareness of the Endangered Missing Person Advisory among applicable entities, including, but is not limited to developmental disability facilities. Amends the Missing Persons Identification Act. Provides that a "high-risk missing person" under the Act includes evidence that a person is at risk because he or she is a person having a developmental disability or a person having an intellectual disability. Makes conforming changes.

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1 AN ACT concerning State government.

Be it enacted by the People of the State of Illinois, represented in the General Assembly:

- Section 5. The Department of State Police Law of the Civil

 Administrative Code of Illinois is amended by changing Sections

 2605-375 and 2605-485 as follows:
- 7 (20 ILCS 2605/2605-375) (was 20 ILCS 2605/55a in part)
- 8 Sec. 2605-375. Missing persons; Law Enforcement Agencies 9 Data System (LEADS).
 - (a) To establish and maintain a statewide Law Enforcement Agencies Data System (LEADS) for the purpose of providing electronic access by authorized entities to criminal justice data repositories and effecting an immediate law enforcement response to reports of missing persons, including lost, missing runaway minors, lost or missing individuals with developmental or intellectual disabilities, and missing endangered seniors. The Department shall implement automatic data exchange system to compile, to maintain, and to make available to other law enforcement agencies for immediate dissemination data that can assist appropriate agencies in recovering missing persons and provide access by authorized entities to various data repositories available through LEADS for criminal justice and related purposes. To assist the

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- Department in this effort, funds may be appropriated from the LEADS Maintenance Fund. Funds may be appropriated from the LEADS Maintenance Fund to the Department to finance any of its lawful purposes or functions in relation to defraying the expenses associated with establishing, maintaining, and supporting the issuance of electronic citations.
 - (b) In exercising its duties under this Section, the Department shall provide a uniform reporting format (LEADS) for the entry of pertinent information regarding the report of a missing person into LEADS. The report must include all of the following:
- 12 (1) Relevant information obtained from the 13 notification concerning the missing person, including all 14 of the following:
 - (A) a physical description of the missing person;
 - (B) the date, time, and place that the missing person was last seen; and
 - (C) the missing person's address.
 - (2) Information gathered by a preliminary investigation, if one was made.
 - (3) A statement by the law enforcement officer in charge stating the officer's assessment of the case based on the evidence and information received.
- 24 (b-5) The Department of State Police shall:
 - (1) Develop and implement a policy whereby a statewide or regional alert would be used in situations relating to

the disappearances of individuals, based on criteria and in a format established by the Department. Such a format shall include, but not be limited to, the age of the missing person and the suspected circumstance of the disappearance.

- (2) Notify all law enforcement agencies that reports of missing persons shall be entered as soon as the minimum level of data specified by the Department is available to the reporting agency and that no waiting period for the entry of the data exists.
- (3) Compile and retain information regarding lost, abducted, missing, or runaway minors in a separate data file, in a manner that allows that information to be used by law enforcement and other agencies deemed appropriate by the Director, for investigative purposes. The information shall include the disposition of all reported lost, abducted, missing, or runaway minor cases.
- (4) Compile and maintain an historic data repository relating to lost, abducted, missing, or runaway minors and other missing persons, including, but not limited to, <u>lost or missing individuals with developmental or intellectual disabilities and missing endangered seniors, in order to develop and improve techniques utilized by law enforcement agencies when responding to reports of missing persons.</u>
- (5) Create a quality control program regarding confirmation of missing person data, timeliness of entries

- of missing person reports into LEADS, and performance audits of all entering agencies.
- 3 (c) The Illinois Law Enforcement Training Standards Board 4 shall conduct a training program for law enforcement personnel 5 of local governmental agencies in the Missing Persons 6 Identification Act.
- 7 (d) The Department of State Police shall perform the duties 8 prescribed in the Missing Persons Identification Act, subject 9 to appropriation.
- 10 (Source: P.A. 97-402, eff. 8-16-11.)
- 11 (20 ILCS 2605/2605-485)
- 12 Sec. 2605-485. Endangered Missing Person Advisory.
- 13 (a) A coordinated program known as the Endangered Missing
 14 Person Advisory is established within the Department of State
 15 Police. The purpose of the Endangered Missing Person Advisory
 16 is to provide a regional system for the rapid dissemination of
 17 information regarding a missing person who is believed to be a
 18 high-risk missing person as defined in Section 10 of the
 19 Missing Persons Identification Act.
- 20 (b) The AMBER Plan Task Force, established under Section 21 2605-480 of the Department of State Police Law, shall serve as 22 the task force for the Endangered Missing Person Advisory. The Force shall monitor and 23 Plan Task 24 implementation and operation of the regional system developed 25 under subsection (a), including procedures, budgetary

- requirements, and response protocols. The AMBER Plan Task Force shall also develop additional network resources for use in the
- 3 system.

- (c) The Department of State Police, in coordination with the Illinois Department on Aging, shall develop and implement a community outreach program to promote awareness among the State's healthcare facilities, nursing homes, assisted living facilities, and other senior centers. The guidelines and procedures shall ensure that specific health information about the missing person is not made public through the alert or otherwise.
- (c-5) The Department of State Police, in coordination with the Illinois Department of Human Services, shall develop and implement a community outreach program to promote awareness of the Endangered Missing Person Advisory among applicable entities, including, but is not limited to developmental disability facilities as defined in Section 1-107 of the Mental Health and Developmental Disabilities Code. The quidelines and procedures shall ensure that specific health information about the missing person is not made public through the alert or otherwise.
- (d) The Child Safety Coordinator, created under Section 2605-480 of the Department of State Police Law, shall act in the dual capacity of Child Safety Coordinator and Endangered Missing Person Coordinator. The Coordinator shall assist in the establishment of State standards and monitor the availability

- of federal funding that may become available to further the
- 2 objectives of the Endangered Missing Person Advisory. The
- 3 Department shall provide technical assistance for the
- 4 Coordinator from its existing resources.
- 5 (e) (1) The Department of State Police, in cooperation with
- 6 the Silver Search Task Force, shall develop as part of the
- 7 Endangered Missing Person Advisory a coordinated statewide
- 8 awareness program and toolkit to be used when a person 21 years
- 9 of age or older who is believed to have Alzheimer's disease,
- 10 other related dementia, or other dementia-like cognitive
- impairment is reported missing, which shall be referred to as
- 12 Silver Search.
- 13 (2) The Department shall complete development and
- 14 deployment of the Silver Search Awareness Program and toolkit
- 15 on or before July 1, 2017.
- 16 (3) The Department of State Police shall establish a Silver
- 17 Search Task Force within 90 days after the effective date of
- this amendatory Act of the 99th General Assembly to assist the
- 19 Department in development and deployment of the Silver Search
- 20 Awareness Program and toolkit. The Task Force shall establish
- 21 the criteria and create a toolkit, which may include usage of
- 22 Department of Transportation signs, under Section 2705-505.6
- 23 of the Department of Transportation Law of the Civil
- 24 Administrative Code of Illinois. The Task Force shall monitor
- and review the implementation and operation of that program,
- 26 including procedures, budgetary requirements, standards, and

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minimum requirements for the training of law enforcement 1 2 personnel on how to interact appropriately and effectively with individuals that suffer from Alzheimer's disease, other 3 dementia, or other dementia-like cognitive impairment. The 5 Task Force shall also develop additional network and financial resources for use in the system. The Task Force shall include, 6 7 but is not limited to, one representative from each of the 8 following: 9 (A) the Department of State Police; 10 (B) the Department on Aging; 11 (C) the Department of Public Health; 12 (D) the Illinois Law Enforcement Training Standards 13 Board; 14 (E) the Illinois Emergency Management Agency; 15 (F) the Secretary of State; 16 (G) the Department of Transportation; 17 (H) the Department of the Lottery; (I) the Illinois Toll Highway Authority; 18 (J) a State association dedicated to Alzheimer's care, 19 20 support, and research; (K) a State association dedicated to improving quality 21 22 of life for persons age 50 and over; 23 (L) a State group of area agencies involved in planning

and coordinating services and programs for older persons in

State organization dedicated to enhancing

their respective areas;

(M)

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- 2 (N) a State association of police chiefs and other 3 leaders of police and public safety organizations;
 - (0) a State association representing Illinois publishers;
 - (P) a State association that advocates for the broadcast industry;
 - (Q) a member of a large wireless telephone carrier; and
 - (R) a member of a small wireless telephone carrier.

The members of the Task Force designated in subparagraphs (A) through (I) of this paragraph (3) shall be appointed by the head of the respective agency. The members of the Task Force designated in subparagraphs (J) through (R) of this paragraph (3) shall be appointed by the Director of State Police. The Director of State Police or his or her designee shall serve as Chair of the Task Force.

The Task Force shall meet at least twice a year and shall provide a report on the operations of the Silver Search Program to the General Assembly and the Governor each year by June 30.

(4) Subject to appropriation, the Department of State Police, in coordination with the Department on Aging and the Silver Search Task Force, shall develop and implement a community outreach program to promote awareness of the Silver Search Program as part of the Endangered Missing Person Advisory among law enforcement agencies, the State's healthcare facilities, nursing homes, assisted living

- 1 facilities, other senior centers, and the general population on
- or before January 1, 2017.
- 3 (5) The Child Safety Coordinator, created under Section
- 4 2605-480 of the Department of State Police Law of the Civil
- 5 Administrative Code of Illinois, shall act in the capacity of
- 6 Child Safety Coordinator, Endangered Missing Person
- 7 Coordinator, and Silver Search Program Coordinator. The
- 8 Coordinator, in conjunction with the members of the Task Force,
- 9 shall assist the Department and the Silver Search Task Force in
- 10 the establishment of State standards and monitor the
- 11 availability of federal and private funding that may become
- available to further the objectives of the Endangered Missing
- 13 Person Advisory and Silver Search Awareness Program. The
- 14 Department shall provide technical assistance for the
- 15 Coordinator from its existing resources.
- 16 (6) The Department of State Police shall provide
- administrative and other support to the Task Force.
- 18 (Source: P.A. 99-322, eff. 1-1-16.)
- 19 Section 10. The Missing Persons Identification Act is
- amended by changing Section 10 as follows:
- 21 (50 ILCS 722/10)
- 22 Sec. 10. Law enforcement analysis and reporting of missing
- 23 person information.
- 24 (a) Prompt determination of high-risk missing person.

Τ	(1) Delinicion. High-risk missing person means a
2	person whose whereabouts are not currently known and whose
3	circumstances indicate that the person may be at risk of
4	injury or death. The circumstances that indicate that a
5	person is a high-risk missing person include, but are not
6	limited to, any of the following:
7	(A) the person is missing as a result of a stranger
8	abduction;
9	(B) the person is missing under suspicious
10	circumstances;
11	(C) the person is missing under unknown
12	circumstances;
13	(D) the person is missing under known dangerous
14	circumstances;
15	(E) the person is missing more than 30 days;
16	(F) the person has already been designated as a
17	high-risk missing person by another law enforcement
18	agency;
19	(G) there is evidence that the person is at risk
20	because:
21	(i) the person is in need of medical attention,
22	including but not limited to persons with
23	dementia-like symptoms, or prescription
24	medication;
25	(ii) the person does not have a pattern of

running away or disappearing;

1	(iii) the person may have been abducted by a
2	non-custodial parent;
3	(iv) the person is mentally impaired $\underline{}$
4	including, but not limited to, a person having a
5	developmental disability, as defined in Section
6	1-106 of the Mental Health and Developmental
7	Disabilities Code, or a person having an
8	intellectual disability, as defined in Section
9	1-116 of the Mental Health and Developmental
10	<pre>Disabilities Code;</pre>
11	(v) the person is under the age of 21;
12	(vi) the person has been the subject of past
13	threats or acts of violence;
14	(vii) the person has eloped from a nursing
15	home; or
16	(H) any other factor that may, in the judgment of
17	the law enforcement official, indicate that the
18	missing person may be at risk.
19	(2) Law enforcement risk assessment.
20	(A) Upon initial receipt of a missing person
21	report, the law enforcement agency shall immediately
22	determine whether there is a basis to determine that
23	the missing person is a high-risk missing person.
24	(B) If a law enforcement agency has previously
25	determined that a missing person is not a high-risk
26	missing person, but obtains new information, it shall

immediately determine whether the information indicates that the missing person is a high-risk missing person.

- (C) Law enforcement agencies are encouraged to establish written protocols for the handling of missing person cases to accomplish the purposes of this Act.
- (3) Law enforcement agency reports.
- (A) The responding local law enforcement agency shall immediately enter all collected information relating to the missing person case in the Law Enforcement Agencies Data System (LEADS) and the National Crime Information Center (NCIC) databases. The information shall be provided in accordance with applicable guidelines relating to the databases. The information shall be entered as follows:
 - (i) All appropriate DNA profiles, as determined by the Department of State Police, shall be uploaded into the missing person databases of the State DNA Index System (SDIS) and National DNA Index System (NDIS) after completion of the DNA analysis and other procedures required for database entry.
 - (ii) Information relevant to the Federal Bureau of Investigation's Violent Criminal Apprehension Program shall be entered as soon as

possible.

- (iii) The Department of State Police shall ensure that persons entering data relating to medical or dental records in State or federal databases are specifically trained to understand and correctly enter the information sought by these databases. The Department of State Police shall either use a person with specific expertise in medical or dental records for this purpose or consult with a chief medical examiner, forensic anthropologist, or odontologist to ensure the accuracy and completeness of information entered into the State and federal databases.
- (B) The Department of State Police shall immediately notify all law enforcement agencies within this State and the surrounding region of the information that will aid in the prompt location and safe return of the high-risk missing person.
- (C) The local law enforcement agencies that receive the notification from the Department of State Police shall notify officers to be on the lookout for the missing person or a suspected abductor.
- (D) Pursuant to any applicable State criteria, local law enforcement agencies shall also provide for the prompt use of an Amber Alert in cases involving abducted children; or use of the Endangered Missing

- 1 Person Advisory in appropriate high risk cases.
- 2 (Source: P.A. 95-192, eff. 8-16-07; 96-149, eff. 1-1-10.)