HB5157 Engrossed

1 AN ACT concerning civil law.

Be it enacted by the People of the State of Illinois, represented in the General Assembly:

4 Section 5. The Juvenile Court Act of 1987 is amended by 5 changing Section 2-10 as follows:

6 (705 ILCS 405/2-10) (from Ch. 37, par. 802-10)

Sec. 2-10. Temporary custody hearing. At the appearance of the minor before the court at the temporary custody hearing, all witnesses present shall be examined before the court in relation to any matter connected with the allegations made in the petition.

(1) If the court finds that there is not probable cause to believe that the minor is abused, neglected or dependent it shall release the minor and dismiss the petition.

(2) If the court finds that there is probable cause to 15 16 believe that the minor is abused, neglected or dependent, the 17 court shall state in writing the factual basis supporting its finding and the minor, his or her parent, guardian, custodian 18 19 and other persons able to give relevant testimony shall be examined before the court. The Department of Children and 20 Family Services shall give testimony concerning indicated 21 reports of abuse and neglect, of which they are aware of 22 through the central registry, involving the minor's parent, 23

quardian or custodian. After such testimony, the court may, 1 2 consistent with the health, safety and best interests of the minor, enter an order that the minor shall be released upon the 3 request of parent, quardian or custodian if the parent, 4 5 guardian or custodian appears to take custody. If it is 6 determined that a parent's, quardian's, or custodian's 7 compliance with critical services mitigates the necessity for removal of the minor from his or her home, the court may enter 8 9 an Order of Protection setting forth reasonable conditions of 10 behavior that a parent, guardian, or custodian must observe for 11 a specified period of time, not to exceed 12 months, without a 12 violation; provided, however, that the 12-month period shall begin anew after any violation. "Custodian" includes the 13 Department of Children and Family Services, if it has been 14 15 given custody of the child, or any other agency of the State 16 which has been given custody or wardship of the child. If it is 17 consistent with the health, safety and best interests of the minor, the court may also prescribe shelter care and order that 18 the minor be kept in a suitable place designated by the court 19 20 or in a shelter care facility designated by the Department of Children and Family Services or a licensed child welfare 21 22 agency; however, on and after January 1, 2015 (the effective 23 date of Public Act 98-803) and before January 1, 2017, a minor charged with a criminal offense under the Criminal Code of 1961 24 25 or the Criminal Code of 2012 or adjudicated delinquent shall 26 not be placed in the custody of or committed to the Department

HB5157 Engrossed - 3 - LRB100 19550 HEP 34818 b

of Children and Family Services by any court, except a minor 1 2 less than 16 years of age and committed to the Department of Children and Family Services under Section 5-710 of this Act or 3 a minor for whom an independent basis of abuse, neglect, or 4 5 dependency exists; and on and after January 1, 2017, a minor charged with a criminal offense under the Criminal Code of 1961 6 or the Criminal Code of 2012 or adjudicated delinquent shall 7 8 not be placed in the custody of or committed to the Department 9 of Children and Family Services by any court, except a minor 10 less than 15 years of age and committed to the Department of 11 Children and Family Services under Section 5-710 of this Act or 12 a minor for whom an independent basis of abuse, neglect, or dependency exists. An independent basis exists when the 13 14 allegations or adjudication of abuse, neglect, or dependency do 15 not arise from the same facts, incident, or circumstances which 16 give rise to a charge or adjudication of delinguency.

17 In placing the minor, the Department or other agency shall, to the extent compatible with the court's order, comply with 18 Section 7 of the Children and Family Services Act. 19 Τn 20 determining the health, safety and best interests of the minor to prescribe shelter care, the court must find that it is a 21 22 matter of immediate and urgent necessity for the safety and 23 protection of the minor or of the person or property of another that the minor be placed in a shelter care facility or that he 24 25 or she is likely to flee the jurisdiction of the court, and must further find that reasonable efforts have been made or 26

that, consistent with the health, safety and best interests of 1 2 the minor, no efforts reasonably can be made to prevent or 3 eliminate the necessity of removal of the minor from his or her home. The court shall require documentation from the Department 4 5 of Children and Family Services as to the reasonable efforts 6 that were made to prevent or eliminate the necessity of removal 7 of the minor from his or her home or the reasons why no efforts 8 reasonably could be made to prevent or eliminate the necessity 9 of removal. When a minor is placed in the home of a relative, 10 the Department of Children and Family Services shall complete a 11 preliminary background review of the members of the minor's 12 custodian's household in accordance with Section 4.3 of the 13 Child Care Act of 1969 within 90 days of that placement. If the 14 minor is ordered placed in a shelter care facility of the 15 Department of Children and Family Services or a licensed child 16 welfare agency, the court shall, upon request of the 17 appropriate Department or other agency, appoint the Department of Children and Family Services Guardianship Administrator or 18 19 other appropriate agency executive temporary custodian of the 20 minor and the court may enter such other orders related to the 21 temporary custody as it deems fit and proper, including the 22 provision of services to the minor or his family to ameliorate 23 the causes contributing to the finding of probable cause or to 24 the finding of the existence of immediate and urgent necessity.

25 Where the Department of Children and Family Services 26 Guardianship Administrator is appointed as the executive HB5157 Engrossed - 5 - LRB100 19550 HEP 34818 b

temporary custodian, the Department of Children and Family 1 2 Services shall file with the court and serve on the parties a 3 parent-child visiting plan, within 10 days, excluding weekends and holidays, after the appointment. The parent-child visiting 4 5 plan shall set out the time and place of visits, the frequency 6 of visits, the length of visits, who shall be present at the 7 visits, and where appropriate, the minor's opportunities to 8 have telephone and mail communication with the parents.

9 Where the Department of Children and Family Services 10 Guardianship Administrator is appointed as the executive 11 temporary custodian, and when the child has siblings in care, 12 the Department of Children and Family Services shall file with 13 the court and serve on the parties a sibling placement and 14 contact plan within 10 days, excluding weekends and holidays, 15 after the appointment. The sibling placement and contact plan 16 shall set forth whether the siblings are placed together, and if they are not placed together, what, if any, efforts are 17 being made to place them together. If the Department has 18 determined that it is not in a child's best interest to be 19 20 placed with a sibling, the Department shall document in the 21 sibling placement and contact plan the basis for its 22 determination. For siblings placed separately, the sibling 23 placement and contact plan shall set the time and place for visits, the frequency of the visits, the length of visits, who 24 shall be present for the visits, and where appropriate, the 25 26 child's opportunities to have contact with their siblings in

HB5157 Engrossed - 6 - LRB100 19550 HEP 34818 b

addition to in person contact. If the Department determines it 1 2 is not in the best interest of a sibling to have contact with a 3 sibling, the Department shall document in the sibling placement and contact plan the basis for its determination. The sibling 4 5 placement and contact plan shall specify a date for development of the Sibling Contact Support Plan, under subsection (f) of 6 7 Section 7.4 of the Children and Family Services Act, and shall 8 remain in effect until the Sibling Contact Support Plan is 9 developed.

10 For good cause, the court may waive the requirement to file 11 the parent-child visiting plan or the sibling placement and 12 contact plan, or extend the time for filing either plan. Any party may, by motion, request the court to review 13 the 14 parent-child visiting plan to determine whether it is 15 reasonably calculated to expeditiously facilitate the 16 achievement of the permanency goal. A party may, by motion, 17 request the court to review the parent-child visiting plan or the sibling placement and contact plan to determine whether it 18 is consistent with the minor's best interest. The court may 19 20 refer the parties to mediation where available. The frequency, duration, and locations of visitation shall be measured by the 21 22 needs of the child and family, and not by the convenience of 23 Department personnel. Child development principles shall be 24 considered by the court in its analysis of how frequent 25 visitation should be, how long it should last, where it should 26 take place, and who should be present. If upon motion of the

party to review either plan and after receiving evidence, the 1 2 court determines that the parent-child visiting plan is not 3 reasonably calculated to expeditiously facilitate the achievement of the permanency goal or that the restrictions 4 5 placed on parent-child contact or sibling placement or contact are contrary to the child's best interests, the court shall put 6 7 in writing the factual basis supporting the determination and 8 enter specific findings based on the evidence. The court shall 9 enter an order for the Department to implement changes to the 10 parent-child visiting plan or sibling placement or contact 11 plan, consistent with the court's findings. At any stage of 12 proceeding, any party may by motion request the court to enter 13 any orders necessary to implement the parent-child visiting plan, sibling placement or contact plan or subsequently 14 15 developed Sibling Contact Support Plan. Nothing under this 16 subsection (2) shall restrict the court from granting 17 discretionary authority to the Department to increase opportunities for additional parent-child contacts or sibling 18 contacts, without further court orders. Nothing in this 19 20 subsection (2) shall restrict the Department from immediately restricting or terminating parent-child contact or sibling 21 22 contacts, without either amending the parent-child visiting 23 plan or the sibling contact plan or obtaining a court order, where the Department or its assigns reasonably believe that 24 25 continuation of the contact, as set out in the plan, would be 26 contrary to the child's health, safety, and welfare. The

HB5157 Engrossed - 8 - LRB100 19550 HEP 34818 b

Department shall file with the court and serve on the parties any amendments to the plan within 10 days, excluding weekends and holidays, of the change of the visitation.

Acceptance of services shall not be considered an admission 4 5 of any allegation in a petition made pursuant to this Act, nor may a referral of services be considered as evidence in any 6 7 proceeding pursuant to this Act, except where the issue is 8 whether the Department has made reasonable efforts to reunite 9 the family. In making its findings that it is consistent with 10 the health, safety and best interests of the minor to prescribe 11 shelter care, the court shall state in writing (i) the factual 12 basis supporting its findings concerning the immediate and 13 urgent necessity for the protection of the minor or of the 14 person or property of another and (ii) the factual basis 15 supporting its findings that reasonable efforts were made to 16 prevent or eliminate the removal of the minor from his or her 17 home or that no efforts reasonably could be made to prevent or eliminate the removal of the minor from his or her home. The 18 19 parents, guardian, custodian, temporary custodian and minor 20 shall each be furnished a copy of such written findings. The temporary custodian shall maintain a copy of the court order 21 22 and written findings in the case record for the child. The 23 order together with the court's findings of fact in support thereof shall be entered of record in the court. 24

25 Once the court finds that it is a matter of immediate and 26 urgent necessity for the protection of the minor that the minor HB5157 Engrossed - 9 - LRB100 19550 HEP 34818 b

be placed in a shelter care facility, the minor shall not be returned to the parent, custodian or guardian until the court finds that such placement is no longer necessary for the protection of the minor.

5 If the child is placed in the temporary custody of the Department of Children and Family Services for his or her 6 7 protection, the court shall admonish the parents, guardian, 8 custodian or responsible relative that the parents must 9 cooperate with the Department of Children and Family Services, 10 comply with the terms of the service plans, and correct the 11 conditions which require the child to be in care, or risk 12 termination of their parental rights. The court shall ensure, by inquiring in open court of each parent, guardian, custodian 13 14 or responsible relative, that the parent, guardian, custodian 15 or responsible relative has had the opportunity to provide the 16 Department with all known names, addresses, and telephone 17 numbers of each of the minor's living maternal and paternal adult relatives, including, but not limited to, grandparents, 18 19 aunts, uncles, and siblings. The court shall advise the 20 parents, quardian, custodian or responsible relative to inform the Department if additional information regarding the minor's 21 22 adult relatives becomes available.

(3) If prior to the shelter care hearing for a minor
described in Sections 2-3, 2-4, 3-3 and 4-3 the moving party is
unable to serve notice on the party respondent, the shelter
care hearing may proceed ex parte. A shelter care order from an

ex parte hearing shall be endorsed with the date and hour of 1 2 issuance and shall be filed with the clerk's office and entered 3 of record. The order shall expire after 10 days from the time it is issued unless before its expiration it is renewed, at a 4 5 hearing upon appearance of the party respondent, or upon an affidavit of the moving party as to all diligent efforts to 6 7 notify the party respondent by notice as herein prescribed. The 8 notice prescribed shall be in writing and shall be personally 9 delivered to the minor or the minor's attorney and to the last 10 known address of the other person or persons entitled to 11 notice. The notice shall also state the nature of the 12 allegations, the nature of the order sought by the State, including whether temporary custody is 13 sought, and the 14 consequences of failure to appear and shall contain a notice 15 that the parties will not be entitled to further written 16 notices or publication notices of proceedings in this case, 17 including the filing of an amended petition or a motion to terminate parental rights, except as required by Supreme Court 18 19 Rule 11; and shall explain the right of the parties and the 20 procedures to vacate or modify a shelter care order as provided in this Section. The notice for a shelter care hearing shall be 21 22 substantially as follows: 23 NOTICE TO PARENTS AND CHILDREN

OF SHELTER CARE HEARING

 25
 On at, before the Honorable

 26
, (address:), the State

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HB5157 Engrossed - 11 - LRB100 19550 HEP 34818 b

of Illinois will present evidence (1) that (name of child or children) are abused, neglected or dependent for the following reasons: and (2) whether there is "immediate and urgent necessity" to remove the child or children from the responsible relative.

7 YOUR FAILURE TO APPEAR AT THE HEARING MAY RESULT IN 8 PLACEMENT of the child or children in foster care until a 9 trial can be held. A trial may not be held for up to 90 10 days. You will not be entitled to further notices of 11 proceedings in this case, including the filing of an 12 amended petition or a motion to terminate parental rights.

At the shelter care hearing, parents have the followingrights:

To ask the court to appoint a lawyer if they
 cannot afford one.

17 2. To ask the court to continue the hearing to18 allow them time to prepare.

3. To present evidence concerning:

19

20a. Whether or not the child or children were21abused, neglected or dependent.

22 b. Whether or not there is "immediate and 23 urgent necessity" to remove the child from home 24 (including: their ability to care for the child, 25 conditions in the home, alternative means of 26 protecting the child other than removal).

HB5157 Engrossed - 12 - LRB100 19550 HEP 34818 b c. The best interests of the child. 1 2 4. To cross examine the State's witnesses. 3 Notice for rehearings shall be substantially as The 4 follows: NOTICE OF PARENT'S AND CHILDREN'S RIGHTS 5 6 TO REHEARING ON TEMPORARY CUSTODY 7 If you were not present at and did not have adequate notice of the Shelter Care Hearing at which temporary 8 9 custody of was awarded to 10, you have the right to request a full 11 rehearing on whether the State should have temporary 12 custody of To request this rehearing, you must file with the Clerk of the Juvenile Court 13 (address): in person or 14 by 15 mailing a statement (affidavit) setting forth the 16 following: 1. That you were not present at the shelter care 17 18 hearing. 19 2. That you did not get adequate notice (explaining how the notice was inadequate). 20 21 3. Your signature. 22 4. Signature must be notarized. 23 The rehearing should be scheduled within 48 hours of 24 your filing this affidavit. 25 At the rehearing, your rights are the same as at the

HB5157 Engrossed - 13 - LRB100 19550 HEP 34818 b initial shelter care hearing. The enclosed notice explains 1 2 those rights. 3 At the Shelter Care Hearing, children have the following rights: 4 5 1. To have a guardian ad litem appointed. 2. To be declared competent as a witness and to 6 7 present testimony concerning:

8 a. Whether they are abused, neglected or9 dependent.

b. Whether there is "immediate and urgentnecessity" to be removed from home.

c. Their best interests.

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13 3. To cross examine witnesses for other parties.

144. To obtain an explanation of any proceedings and15orders of the court.

16 (4) If the parent, guardian, legal custodian, responsible 17 relative, minor age 8 or over, or counsel of the minor did not have actual notice of or was not present at the shelter care 18 19 hearing, he or she may file an affidavit setting forth these facts, and the clerk shall set the matter for rehearing not 20 21 later than 48 hours, excluding Sundays and legal holidays, 22 after the filing of the affidavit. At the rehearing, the court 23 shall proceed in the same manner as upon the original hearing.

(5) Only when there is reasonable cause to believe that the
minor taken into custody is a person described in subsection
(3) of Section 5-105 may the minor be kept or detained in a

HB5157 Engrossed - 14 - LRB100 19550 HEP 34818 b

detention home or county or municipal jail. This Section shall
 in no way be construed to limit subsection (6).

3 (6) No minor under 16 years of age may be confined in a 4 jail or place ordinarily used for the confinement of prisoners 5 in a police station. Minors under 18 years of age must be kept 6 separate from confined adults and may not at any time be kept 7 in the same cell, room, or yard with adults confined pursuant 8 to the criminal law.

9 (7) If the minor is not brought before a judicial officer 10 within the time period as specified in Section 2-9, the minor 11 must immediately be released from custody.

12 (8) If neither the parent, guardian or custodian appears within 24 hours to take custody of a minor released upon 13 14 request pursuant to subsection (2) of this Section, then the 15 clerk of the court shall set the matter for rehearing not later 16 than 7 days after the original order and shall issue a summons 17 directed to the parent, guardian or custodian to appear. At the same time the probation department shall prepare a report on 18 19 the minor. If a parent, guardian or custodian does not appear 20 at such rehearing, the judge may enter an order prescribing 21 that the minor be kept in a suitable place designated by the 22 Department of Children and Family Services or a licensed child 23 welfare agency.

(9) Notwithstanding any other provision of this Section any
 interested party, including the State, the temporary
 custodian, an agency providing services to the minor or family

HB5157 Engrossed - 15 - LRB100 19550 HEP 34818 b

under a service plan pursuant to Section 8.2 of the Abused and Neglected Child Reporting Act, foster parent, or any of their representatives, on notice to all parties entitled to notice, may file a motion that it is in the best interests of the minor to modify or vacate a temporary custody order on any of the following grounds:

7 8 (a) It is no longer a matter of immediate and urgent necessity that the minor remain in shelter care; or

9 (b) There is a material change in the circumstances of 10 the natural family from which the minor was removed and the 11 child can be cared for at home without endangering the 12 child's health or safety; or

13 (c) A person not a party to the alleged abuse, neglect 14 or dependency, including a parent, relative or legal 15 guardian, is capable of assuming temporary custody of the 16 minor; or

(d) Services provided by the Department of Children and Family Services or a child welfare agency or other service provider have been successful in eliminating the need for temporary custody and the child can be cared for at home without endangering the child's health or safety.

In ruling on the motion, the court shall determine whether it is consistent with the health, safety and best interests of the minor to modify or vacate a temporary custody order.

The clerk shall set the matter for hearing not later than 14 days after such motion is filed. In the event that the court HB5157 Engrossed - 16 - LRB100 19550 HEP 34818 b

1 modifies or vacates a temporary custody order but does not 2 vacate its finding of probable cause, the court may order that 3 appropriate services be continued or initiated in behalf of the 4 minor and his or her family.

5 (10) When the court finds or has found that there is 6 probable cause to believe a minor is an abused minor as 7 described in subsection (2) of Section 2-3 and that there is an 8 immediate and urgent necessity for the abused minor to be 9 placed in shelter care, immediate and urgent necessity shall be 10 presumed for any other minor residing in the same household as 11 the abused minor provided:

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(a) Such other minor is the subject of an abuse or neglect petition pending before the court; and

14 (b) A party to the petition is seeking shelter care for15 such other minor.

Once the presumption of immediate and urgent necessity has been raised, the burden of demonstrating the lack of immediate and urgent necessity shall be on any party that is opposing shelter care for the other minor.

(11) The changes made to this Section by Public Act 98-61
apply to a minor who has been arrested or taken into custody on
or after January 1, 2014 (the effective date of Public Act 98-61).

24 (12) After the court has placed a minor in the care of a 25 temporary custodian pursuant to this Section, any party may 26 file a motion requesting the court to grant the temporary HB5157 Engrossed - 17 - LRB100 19550 HEP 34818 b

1	custodian the authority to serve as a surrogate decision maker
2	for the minor under the Health Care Surrogate Act for purposes
3	of making decisions pursuant to paragraph (1) of subsection (b)
4	of Section 20 of the Health Care Surrogate Act. The court may
5	grant the motion if it determines by clear and convincing
6	evidence that it is in the best interests of the minor to grant
7	the temporary custodian such authority. In making its
8	determination, the court shall weigh the following factors in
9	addition to considering the best interests factors listed in
10	subsection (4.05) of Section 1-3 of this Act:
11	(a) the efforts to identify and locate the respondents
12	and adult family members of the minor and the results of
13	those efforts;
14	(b) the efforts to engage the respondents and adult
15	family members of the minor in decision making on behalf of
16	the minor;
17	(c) the length of time the efforts in paragraphs (a)
18	and (b) have been ongoing;
19	(d) the relationship between the respondents and adult
20	family members and the minor;
21	(e) medical testimony regarding the extent to which the
22	minor is suffering and the impact of a delay in
23	decision-making on the minor; and
24	(f) any other factor the court deems relevant.
25	If the Department of Children and Family Services is the
26	temporary custodian of the minor, in addition to the

- 18 - LRB100 19550 HEP 34818 b HB5157 Engrossed requirements of paragraph (1) of subsection (b) of Section 20 1 2 of the Health Care Surrogate Act, the Department shall follow 3 its rules and procedures in exercising authority granted under this subsection. 4 (Source: P.A. 99-625, eff. 1-1-17; 99-642, eff. 7-28-16; 5 100-159, eff. 8-18-17; revised 10-5-17.) 6 7 Section 10. The Health Care Surrogate Act is amended by 8 changing Section 25 as follows: 9 (755 ILCS 40/25) (from Ch. 110 1/2, par. 851-25) 10 Sec. 25. Surrogate decision making. 11 (a) When a patient lacks decisional capacity, the health 12 care provider must make a reasonable inquiry as to the availability and authority of a health care agent under the 13 14 Powers of Attorney for Health Care Law. When no health care 15 agent is authorized and available, the health care provider 16 must make a reasonable inquiry as to the availability of 17 possible surrogates listed in items (1) through (4) of this 18 subsection. For purposes of this Section, a reasonable inquiry includes, but is not limited to, identifying a member of the 19 20 patient's family or other health care agent by examining the 21 patient's personal effects or medical records. If a family member or other health care agent is identified, an attempt to 22 23 contact that person by telephone must be made within 24 hours 24 after a determination by the provider that the patient lacks

HB5157 Engrossed - 19 - LRB100 19550 HEP 34818 b

decisional capacity. No person shall be liable for civil damages or subject to professional discipline based on a claim of violating a patient's right to confidentiality as a result of making a reasonable inquiry as to the availability of a patient's family member or health care agent, except for willful or wanton misconduct.

7 The surrogate decision makers, as identified by the 8 attending physician, are then authorized to make decisions as 9 follows: (i) for patients who lack decisional capacity and do 10 not have a qualifying condition, medical treatment decisions 11 may be made in accordance with subsection (b-5) of Section 20; 12 and (ii) for patients who lack decisional capacity and have a 13 qualifying condition, medical treatment decisions including whether to forgo life-sustaining treatment on behalf of the 14 15 patient may be made without court order or judicial involvement 16 in the following order of priority:

17	(1) the patient's guardian of the person;
18	(2) the patient's spouse;
19	(3) any adult son or daughter of the patient;
20	(4) either parent of the patient;
21	(5) any adult brother or sister of the patient;
22	(6) any adult grandchild of the patient;
23	(7) a close friend of the patient;
24	(8) the patient's guardian of the estate; \div
25	(9) the patient's temporary custodian appointed under
26	subsection (2) of Section 2-10 of the Juvenile Court Act of

HB5157 Engrossed - 20 - LRB100 19550 HEP 34818 b

<u>1987 if the court has entered an order granting such</u>
 <u>authority pursuant to subsection (12) of Section 2-10 of</u>
 the Juvenile Court Act of 1987.

The health care provider shall have the right to rely on any of the above surrogates if the provider believes after reasonable inquiry that neither a health care agent under the Powers of Attorney for Health Care Law nor a surrogate of higher priority is available.

9 Where there are multiple surrogate decision makers at the 10 same priority level in the hierarchy, it shall be the 11 responsibility of those surrogates to make reasonable efforts 12 to reach a consensus as to their decision on behalf of the 13 patient regarding the forgoing of life-sustaining treatment. 14 If 2 or more surrogates who are in the same category and have 15 equal priority indicate to the attending physician that they 16 disagree about the health care matter at issue, a majority of 17 the available persons in that category (or the parent with custodial rights) shall control, unless the minority (or the 18 19 parent without custodial rights) initiates guardianship proceedings in accordance with the Probate Act of 1975. No 20 health care provider or other person is required to seek 21 appointment of a guardian. 22

(b) After a surrogate has been identified, the name,
address, telephone number, and relationship of that person to
the patient shall be recorded in the patient's medical record.
(c) Any surrogate who becomes unavailable for any reason

HB5157 Engrossed - 21 - LRB100 19550 HEP 34818 b

1 may be replaced by applying the provisions of Section 25 in the 2 same manner as for the initial choice of surrogate.

3 (d) In the event an individual of a higher priority to an identified surrogate becomes available and willing to be the 4 5 surrogate, the individual with higher priority may be 6 identified as the surrogate. In the event an individual in a higher, a lower, or the same priority level or a health care 7 8 provider seeks to challenge the priority of or the 9 life-sustaining treatment decision of the recognized surrogate 10 decision maker, the challenging party may initiate 11 guardianship proceedings in accordance with the Probate Act of 12 1975.

(e) The surrogate decision maker shall have the same right
as the patient to receive medical information and medical
records and to consent to disclosure.

16 (f) Any surrogate shall have the authority to make 17 decisions for the patient until removed by the patient who no 18 longer lacks decisional capacity, appointment of a guardian of 19 the person, or the patient's death.

20 (Source: P.A. 96-492, eff. 8-14-09.)