

## 100TH GENERAL ASSEMBLY State of Illinois 2017 and 2018 HB0613

by Rep. Will Guzzardi

## SYNOPSIS AS INTRODUCED:

New Act

Creates the Saving Illinois' Pollinators Act. Provides that beginning 9 months after the effective date of the Act, it shall be unlawful to apply any neonicotinoid insecticides on any public lands owned or maintained by the State. Provides that beginning 9 months after the effective date of the Act, it shall be unlawful to apply neonicotinoid insecticides in any other outdoor residential settings, including landscaping, ornamental, or other outdoor applications in this State. Establishes exemptions to the prohibitions. Provides that the Department of Agriculture shall, within 6 months after the effective date of the Act, adopt rules further defining and implementing specified provisions of the Act. Provides that the Department shall, within one year after the effective date of this Act, issue a draft report evaluating whether clear, peer-reviewed, published scientific evidence exists that outdoor applications of these insecticides are safe for honey bees, other pollinators, other beneficial insects, the broader environment, and human health. Effective immediately.

LRB100 06298 SLF 16335 b

CORRECTIONAL
BUDGET AND
IMPACT NOTE ACT
MAY APPLY

FISCAL NOTE ACT MAY APPLY 1 AN ACT concerning agriculture.

## Be it enacted by the People of the State of Illinois, represented in the General Assembly:

- 4 Section 1. Short title. This Act may be cited as the Saving
- 5 Illinois' Pollinators Act.
- 6 Section 5. Findings.

10

11

12

13

14

15

16

17

18

19

20

21

- 7 (a) Pollination services, including by honey bees and 8 numerous other pollinators, are a vital part of agricultural 9 production in this State.
  - (b) One-third of food produced in North America depends on pollination by honey bees, including nearly 95 varieties of fruits and other foods of high nutritional value to all of this State's citizens. In Illinois, bees provide pollination for red clover, alfalfa, apple trees, cranberries, and more. These crops must be pollinated by bees to produce fruit or seed.
  - (c) Over the past several years, documented incidents of colony collapse disorder and excessive honey bee mortality have been at a record high, with some beekeepers losing large portions of their operations and suffering reduced production of their valuable honey. Illinois saw a dramatic 62.4% loss of honey bee colonies in 2014-2015.
- 22 (d) Scientists have linked the use of systemic 23 neonicotinoid insecticides to the rapid decline of honey bees

and other pollinators and to the deterioration of pollinator health. This class of insecticides damages the central nervous system of insects, causing tremors, paralysis, and death at very low doses. They are systemic insecticides, meaning they are absorbed into treated plants and distributed throughout their vascular systems. As a result, treating a plant or coating a seed with neonicotinoids can render parts of the plant, including the roots, leaves, stems, flowers, nectar, pollen, and guttation fluid, toxic to insects. They are persistent in soil and easily transported via air, dust, and water.

- (e) Neonicotinoid insecticides cause sublethal effects including impaired foraging and feeding behavior, disorientation, weakened immunity, delayed larval development, and increased susceptibility to viruses, diseases, and parasites and numerous studies have also demonstrated acute, lethal effects from the application of these toxins. They have also been found to kill or weaken beneficial invertebrates, birds, and other wildlife, through direct and indirect effects.
- (f) Bumblebees, beneficial insects of all kinds, and whole food chains of aquatic invertebrates, insects, birds, bats and other pollinators in this State are at risk from environmental contamination by highly-persistent neonicotinoids. In Illinois, 5 species of bat (Rafinesque's Big-eared Bat, Gray Bat, Indiana Bat, Eastern Small-footed Bat, and Northern Long-eared Bat) are already listed as threatened or endangered

- 1 and may be harmed by neonicotinoid use in this State.
- 2 Additionally, 7 species of butterfly, one species of dragonfly,
- 3 and more than 30 species of bird are also threatened or
- 4 endangered and could be at risk from neonicotinoids.
- 5 (g) Scientists have also found that the use of
- 6 neonicotinoids in seed treatment is harmful to birds. Recent
- 7 science has demonstrated that consumption of a single corn
- 8 kernel coated with a neonicotinoid is toxic enough to kill a
- 9 medium-sized songbird. Illinois is home of a diverse array of
- 10 birds including the American goldfinch, Eastern bluebird, and
- 11 red-winged blackbirds, all of which could be at risk from the
- 12 use of neonicotinoids.
- 13 (h) In 2013, the European Union voted to suspend use of 3
- 14 major neonicotinoids (imidacloprid, clothianidin, and
- thiamethoxam) on certain agricultural crops pending a review of
- 16 their safety. Other U.S. States, such as New York, have
- 17 restricted some neonicotinoid uses to address their risks.
- 18 Section 10. Definitions. As used in this Act:
- "Neonicotinoid insecticides" means a class of systemic
- 20 pesticides with a common mode of action that affects the
- 21 central nervous system of insects that includes the following
- 22 active ingredients: acetamiprid, clothianidin, dinotefuran,
- 23 imidacloprid, thiacloprid and thiamethoxam, and such other new
- 24 neonicotinoid insecticides as may be identified after the
- 25 effective date of this Act by rules adopted by the Department

- 1 of Agriculture.
- 2 Section 15. Statement of purpose. The purposes of this Act
- 3 are: (1) to protect this State's honey bees, native bees, other
- 4 pollinators, insects, birds, and animals from exposure to
- 5 neonicotinoid insecticides; and (2) to defend and protect this
- 6 State's agricultural economy and natural ecosystems. This Act
- 7 shall be liberally construed to fulfill these purposes.
- 8 Section 20. Restrictions on use of neonicotinoid
- 9 insecticides.
- 10 (a) Beginning 9 months after the effective date of this
- 11 Act, it shall be unlawful to apply any neonicotinoid
- insecticides on any public lands owned or maintained by the
- 13 State.
- 14 (b) Beginning 9 months after the effective date of this
- 15 Act, it shall be unlawful to apply neonicotinoid insecticides
- 16 in any other outdoor residential settings, including
- 17 landscaping, ornamental, or other outdoor applications in this
- 18 State.
- 19 Section 25. Exemptions. The provisions of Section 20 of
- 20 this Act shall not apply to: (1) the use of neonicotinoids
- 21 following the effective date of this Act that were purchased
- 22 before that date under a reasonable phase-out period to be
- 23 adopted by the Director of Agriculture by regulation, not to

- 1 exceed one year; or (2) to any facility or other entity that is
- 2 State-licensed or federally-licensed to conduct research on
- 3 neonicotinoid insecticides.
- 4 Section 30. Rulemaking. The Department of Agriculture
- 5 shall, within 6 months after the effective date of this Act,
- 6 adopt rules further defining and implementing the provisions of
- 7 Sections 20 and 25 of this Act.
- 8 Section 35. Study and reevaluation. The Department of 9 Agriculture shall, within one year after the effective date of 10 this Act, issue a draft report evaluating whether clear, peer-reviewed, published scientific evidence exists 11 12 outdoor applications of these insecticides are safe for honey 13 bees, other pollinators, other beneficial insects, the broader environment, and human health. The public, including all 14 15 interested entities, then shall be allowed to comment on the draft report. After considering the comments and any other 16 17 relevant information, the Department shall deliver its final 18 evaluation report on that topic to the Governor and to the Chairs of the Senate Committee of Agriculture and the House 19 20 Committee of Agriculture and Conservation.
- 21 Section 40. Enforcement.
- 22 (a) Enforcement.
- 23 (1) The sampling and examination of pesticides,

devices, books and records, and the labeling of pesticides or devices shall be made under the supervision of the Director for the purposes of determining compliance with provisions of this Act. The Director, upon presentation of identification, may enter a premises at reasonable times during normal working hours in order to have access to pesticides, devices, books and records, and labeling for pesticides or devices.

- (A) The Director shall provide a copy of the results of any analysis made of those samples to the owner, operator or agent in charge of the site.
- (B) If upon the analysis or examination there appears to be a violation of provisions of this Act or rules adopted under it, the Director shall cause notice to be given to the owner, operator or agent in charge and specify any administrative proceedings or criminal actions that are contemplated against that person.
- (C) In seeking the institution of criminal charges against a violator, the Director shall refer copies of findings or the results of analysis or both, to the State's Attorney for the county in which the violation occurred.
- (2) For the purpose of carrying out the provisions of this Act the Director, upon presentation of identification, may enter upon public or private premises at reasonable times during normal working hours to:

22

23

24

25

26

| 1  | (A) Investigate or inspect to determine the facts           |
|----|---|
| 2  | in complaints of pesticide injury, misuse,                  |
| 3  | mishandling, or reported excessive pesticide exposure.      |
| 4  | (B) Determine the facts in any pesticide incident           |
| 5  | reported to him or her, including collecting samples        |
| 6  | for analysis.   |
| 7  | (C) Observe pesticide use and sample the                    |
| 8  | pesticides being applied, as well as the site to which      |
| 9  | the pesticide is being applied.                             |
| 10 | (D) Inspect and collect samples in any place where          |
| 11 | pesticides are produced, manufactured, sold, or             |
| 12 | distributed.  |
| 13 | (3) The Director upon being denied access to any land       |
| 14 | may apply to the court of jurisdiction for a search warrant |
| 15 | authorizing access for purpose of carrying out this Act.    |
| 16 | The court may upon receiving the request issue the warrant. |
| 17 | (4) The Director, with or without the aid and advice of     |
| 18 | the court of jurisdiction, shall enforce the requirements   |
| 19 | of this Act and any rules adopted under it. If the          |
| 20 | enforcement agent of local jurisdiction refuses to act on   |
|    |   |

(5) The Director may bring an action to enjoin the violation or threatened violation of any provision of this Act or rule adopted in the court of jurisdiction for the county in which the violation or threatened violation occurs or is about to occur.

behalf of the Director, the Attorney General may so act.

- (6) Nothing in this Act shall be construed as requiring the Director to report minor violations for prosecution or the institution of condemnation proceedings when he or she believes the public interest would be better served by a suitable written notice of warning.
- (7) Any person who impedes, obstructs, hinders, or otherwise prevents or attempts to prevent the Director in the performance of his or her official duties is guilty of a Class A misdemeanor. Any person using physical force against the Director in the performance of his or her official duties is guilty of a Class 4 felony.
- (b) The Attorney General may bring an action to enjoin a violation of this Act in any circuit court of this State.
- (c) Any injured citizen of this State may, after giving notice of the alleged violation to the Attorney General and the alleged violator and waiting 60 days, bring an action to enjoin a violation of this Act by any person in any court of competent jurisdiction. The court may, in the action, award to a citizen who is a prevailing plaintiff reasonable attorney's fees and costs incurred in investigating and prosecuting the action; however, the court may not award monetary damages in the action.
- Section 45. Authority of local government. Nothing in this
  Act shall be construed to prohibit or preempt the authority of
  a unit of local government in this State to regulate

- 1 applications of neonicotinoid pesticides in a manner that is
- 2 equivalent to, or more stringent than, the provisions contained
- 3 in this Act.
- 4 Section 50. Severability. If any provision of this Act or
- 5 the application thereof to any person, entity, or circumstance
- 6 is held invalid, the invalidity does not affect other
- 7 provisions or applications of this Act which can be given
- 8 effect without the invalid provision or application, and to
- 9 this end the provisions of this Act are severable.
- 10 Section 99. Effective date. This Act takes effect upon
- 11 becoming law.