LRB9206666LBgc

1 AN ACT concerning pollution.

Be it enacted by the People of the State of Illinois,represented in the General Assembly:

Section 1. Short title. This Act shall be cited as the
Northeastern Illinois Nonattainment Area Planning Council
Act.

7 Section 5. Legislative findings.

8 (a) There is an increasing concern about the cumulative effects of all pollution sources in the Chicagoland 9 nonattainment area. A permit issued by the Environmental 10 Protection Agency considers the effects of the individual 11 source proposed and not the cumulative effects of that source 12 13 in combination with other existing sources. A large number of new pollution sources, including but not limited to peaker 14 15 plants, seek construction and operating permits from the 16 Environmental Protection Agency each year. Local governments through zoning and land use 17 regulate these sources 18 ordinances, but often do not have the necessary expertise to evaluate the environmental impact of these sources. 19

20 (b) There is currently no comprehensive regional plan 21 for analyzing the cumulative effects of current pollutant 22 sources, for determining the location of new pollution 23 sources, or for limiting the number of new sources in the 24 Chicagoland nonattainment areas.

25 (c) It is the goal of this legislation to develop and 26 implement a comprehensive regional plan to provide the 27 necessary expertise for the consideration of current 28 pollution sources and the siting of new pollution sources.

Section 10. Definitions. For the purposes of this Act:
"Northeastern Illinois nonattainment area" means the

1 counties of Cook, Lake, McHenry, Will, DuPage, and Kane, the 2 townships of Aux Sable and Goose Lake in Grundy County, the 3 township of Oswego in Kendall County, and any other portion 4 of Northeastern Illinois that may be designated as part of 5 the Chicago Ozone Nonattainment Area by the United States 6 Environmental Protection Agency.

7 "Source" means any source of air, water, or noise
8 pollution whether or not permitted by the Environmental
9 Protection Agency.

Section 15. Northeastern Illinois Nonattainment Area
 Planning Council.

12 (a) There is created a Northeastern Illinois Nonattainment Area Planning Council. It shall consist of the 13 14 following members: the Director of the Environmental 15 Protection Agency, or his or her designee; the Director of Natural Resources, or his or her designee; the Director of 16 17 Commerce and Community Affairs, or his or her designee; the 18 Chairman of the Illinois Commerce Commission, or his or her designee; the Chairman of the Pollution Control Board, or his 19 20 or her designee; one representative of the Illinois 21 Environmental Council; one representative of the Illinois 22 Manufacturers Association; 3 representatives of municipal governments in the Northeastern Illinois nonattainment area 23 24 designated by the Illinois Municipal Leaque; and 3 25 representatives of county governments in the nonattainment area designated by the Illinois Association of County Board 26 27 Members and Commissioners.

28

(b) The Council shall have the following duties:

(1) to develop standards by which the Environmental Protection Agency shall comprehensively review permit applications for the cumulative effect of a facility and for the cumulative effect of air, water, land, and noise pollutants;

-2-

(2) to develop additional and more restrictive standards by which the Environmental Protection Agency shall comprehensively review permit applications for the cumulative effect of a facility and for the cumulative effect of a ir, water, land, and noise pollutants that must be met depending on the proximity of the proposed facility to a school;
(3) to provide guidelines for local governments to

8 (3) to provide guidelines for local governments to 9 use when making zoning and land use decisions for 10 facilities;

11 (4) to provide expertise for local governments who 12 are making zoning and land use decisions by serving as a 13 resource for local governments regarding environmental 14 considerations in the siting process;

15 (5) to develop a database with cumulative 16 information about all pollution sources in the 17 Northeastern Illinois nonattainment area that will be 18 available to the public on the internet;

19 (6) to develop regionalized siting criteria for new20 pollution sources; and

21 (7) to make recommendations for regulations and 22 legislation necessary to develop regional planning for 23 siting of pollution sources.

(c) Council members may not be compensated for their
services, but shall receive reimbursement for their expenses.
(d) The Council may hire an executive director and the
technical staff necessary to implement its duties.

(e) The necessary expenses of the Council shall be
 appropriated from the Environmental Protection Trust Fund and
 the CAA Permit Fund.

31 Section 905. The Environmental Protection Trust Fund Act 32 is amended by changing Section 1 as follows:

-3-

1

2

3

4

5

6

7

1

(30 ILCS 125/1) (from Ch. 111 1/2, par. 1061)

2 Sec. 1. There is hereby created the Environmental Protection Trust Fund Commission to be composed of the 3 4 following ex officio members: the Attorney General, the 5 Director of Natural Resources, the Chairman of the Pollution 6 Control Board, and the Director of the Environmental 7 Protection Agency. Each member may designate a proxy to act 8 in his stead. The Commission shall elect from its number a 9 chairman and a majority of the Commissioners shall constitute a quorum for the conduct of business, the affirmative votes 10 11 of at least 3 members being necessary for any action. Members of the Commission shall serve without compensation. 12

13 The Commission may accept, receive and administer on behalf of the State any grants, gifts, loans, or other funds 14 made available to the Commission from any source for purposes 15 16 of environmental protection and related enforcement programs. Any such funds received by the Commission under this Section 17 18 shall be appropriated by the General Assembly, and shall be 19 deposited in a trust fund designated as the Environmental Protection Trust Fund with the State Treasurer and held and 20 21 disbursed by the State Treasurer in accordance with "An Act 22 in relation to the receipt, custody, and disbursement of 23 money allotted by the United States of America or any Agency thereof for the use in this State", approved July 3, 1939, as 24 25 amended, provided that such monies shall be used only for the purposes for which they are contributed and any balance 26 remaining shall be returned to the contributor, and provided 27 further that such monies received from the United States of 28 29 America or any Agency thereof may be used only if first 30 the General Assembly. Monies in the appropriated by 31 Environmental Protection Trust Fund may be appropriated to 32 cover the expenses incurred under the Northeastern Illinois 33 Nonattainment Area Planning Council Act.

34

The Commission has the authority to approve grants from

-4-

1 the Environmental Protection Trust Fund to the Office of the 2 Attorney General, the Environmental Protection Agency, the Pollution Control Board or the Department of Natural 3 4 Resources in order to carry out the provisions of this 5 Section. (Source: P.A. 89-445, eff. 2-7-96.) 6 7 Section 910. The Environmental Protection Act is amended 8 by changing Section 39.5 as follows: 9 (415 ILCS 5/39.5) (from Ch. 111 1/2, par. 1039.5) Sec. 39.5. Clean Air Act Permit Program. 10 1. Definitions. 11 For purposes of this Section: 12 13 "Administrative permit amendment" means a permit revision 14 subject to subsection 13 of this Section. "Affected source for acid deposition" means a source that 15 16 includes one or more affected units under Title IV of the 17 Clean Air Act. "Affected States" for purposes of formal distribution of 18 19 a draft CAAPP permit to other States for comments prior to 20 issuance, means all States: 21 (1) Whose air quality may be affected by the source covered by the draft permit and that are contiguous to 22 23 Illinois; or (2) That are within 50 miles of the source. 24 "Affected unit for acid deposition" shall have 25 the meaning given to the term "affected unit" in the regulations 26 promulgated under Title IV of the Clean Air Act. 27 28 "Applicable Clean Air Act requirement" means all of the 29 following as they apply to emissions units in a source 30 (including regulations that have been promulgated or approved by USEPA pursuant to the Clean Air Act which directly impose 31

requirements upon a source and other such federal

32

-5-

1 requirements which have been adopted by the Board. These may 2 include requirements and regulations which have future 3 effective compliance dates. Requirements and regulations 4 will be exempt if USEPA determines that such requirements 5 need not be contained in a Title V permit):

(1) Any standard or other requirement provided for 6 7 in the applicable state implementation plan approved or promulgated by USEPA under Title I of the Clean Air Act 8 9 that implement the relevant requirements of the Clean Air Act, including any revisions to the state Implementation 10 11 Plan promulgated in 40 CFR Part 52, Subparts A and O and other subparts applicable to Illinois. For purposes of 12 this subsection (1) of this definition, "any standard or 13 other requirement" shall mean only such standards or 14 requirements directly enforceable against an individual 15 16 source under the Clean Air Act.

17 (2)(i) Any term or condition of any preconstruction
18 permits issued pursuant to regulations approved or
19 promulgated by USEPA under Title I of the Clean Air
20 Act, including Part C or D of the Clean Air Act.

21 (ii) Any term or condition as required 39.5 22 pursuant to Section of any federally 23 enforceable State operating permit issued pursuant to regulations approved or promulgated by USEPA 24 25 under Title I of the Clean Air Act, including Part C or D of the Clean Air Act. 26

27 (3) Any standard or other requirement under Section
28 111 of the Clean Air Act, including Section 111(d).

(4) Any standard or other requirement under Section
112 of the Clean Air Act, including any requirement
concerning accident prevention under Section 112(r)(7) of
the Clean Air Act.

33 (5) Any standard or other requirement of the acid
34 rain program under Title IV of the Clean Air Act or the

-6-

-7-

1

regulations promulgated thereunder.

2 (6) Any requirements established pursuant to
3 Section 504(b) or Section 114(a)(3) of the Clean Air Act.

4 (7) Any standard or other requirement governing
5 solid waste incineration, under Section 129 of the Clean
6 Air Act.

7 (8) Any standard or other requirement for consumer
8 and commercial products, under Section 183(e) of the
9 Clean Air Act.

10 (9) Any standard or other requirement for tank
11 vessels, under Section 183(f) of the Clean Air Act.

12 (10) Any standard or other requirement of the
13 program to control air pollution from Outer Continental
14 Shelf sources, under Section 328 of the Clean Air Act.

15 (11) Any standard or other requirement of the 16 regulations promulgated to protect stratospheric ozone 17 under Title VI of the Clean Air Act, unless USEPA has 18 determined that such requirements need not be contained 19 in a Title V permit.

20 (12) Any national ambient air quality standard or
21 increment or visibility requirement under Part C of Title
22 I of the Clean Air Act, but only as it would apply to
23 temporary sources permitted pursuant to Section 504(e) of
24 the Clean Air Act.

25 "Applicable requirement" means all applicable Clean Air 26 Act requirements and any other standard, limitation, or other 27 requirement contained in this Act or regulations promulgated 28 under this Act as applicable to sources of air contaminants 29 (including requirements that have future effective compliance 30 dates).

31 "CAAPP" means the Clean Air Act Permit Program, developed32 pursuant to Title V of the Clean Air Act.

33 "CAAPP application" means an application for a CAAPP 34 permit. 1 "CAAPP Permit" or "permit" (unless the context suggests 2 otherwise) means any permit issued, renewed, amended, 3 modified or revised pursuant to Title V of the Clean Air Act. 4 "CAAPP source" means any source for which the owner or 5 operator is required to obtain a CAAPP permit pursuant to 6 subsection 2 of this Section.

7 "Clean Air Act" means the Clean Air Act, as now and
8 hereafter amended, 42 U.S.C. 7401, et seq.

9 "Designated representative" shall have the meaning given it in Section 402(26) of the Clean Air Act and the 10 to 11 regulations promulgated thereunder which states that the term 'designated representative' shall mean a responsible person 12 or official authorized by the owner or operator of a unit to 13 represent the owner or operator in all matters pertaining to 14 the holding, transfer, or disposition of allowances allocated 15 16 to a unit, and the submission of and compliance with permits, permit applications, and compliance plans for the unit. 17

18 "Draft CAAPP permit" means the version of a CAAPP permit 19 for which public notice and an opportunity for public comment 20 and hearing is offered by the Agency.

21 "Effective date of the CAAPP" means the date that USEPA22 approves Illinois' CAAPP.

23 "Emission unit" means any part or activity of a 24 stationary source that emits or has the potential to emit any 25 air pollutant. This term is not meant to alter or affect the 26 definition of the term "unit" for purposes of Title IV of the 27 Clean Air Act.

28

"Federally enforceable" means enforceable by USEPA.

29 "Final permit action" means the Agency's granting with 30 conditions, refusal to grant, renewal of, or revision of a 31 CAAPP permit, the Agency's determination of incompleteness of 32 a submitted CAAPP application, or the Agency's failure to act 33 on an application for a permit, permit renewal, or permit 34 revision within the time specified in paragraph 5(j),

-8-

1

subsection 13, or subsection 14 of this Section.

2 "General permit" means a permit issued to cover numerous
3 similar sources in accordance with subsection 11 of this
4 Section.

5 "Major source" means a source for which emissions of one 6 or more air pollutants meet the criteria for major status 7 pursuant to paragraph 2(c) of this Section.

8 "Maximum achievable control technology" or "MACT" means 9 the maximum degree of reductions in emissions deemed 10 achievable under Section 112 of the Clean Air Act.

"Owner or operator" means any person who owns, leases, operates, controls, or supervises a stationary source.

13 "Permit modification" means a revision to a CAAPP permit 14 that cannot be accomplished under the provisions for 15 administrative permit amendments under subsection 13 of this 16 Section.

17 "Permit revision" means a permit modification or 18 administrative permit amendment.

"Phase II" means the period of the national acid rain program, established under Title IV of the Clean Air Act, beginning January 1, 2000, and continuing thereafter.

Phase II acid rain permit" means the portion of a CAAPP permit issued, renewed, modified, or revised by the Agency during Phase II for an affected source for acid deposition.

25 "Potential to emit" means the maximum capacity of a stationary source to emit any air pollutant under its 26 physical and operational design. Any physical or operational 27 limitation on the capacity of a source to emit an air 28 pollutant, including air pollution control equipment and 29 30 restrictions on hours of operation or on the type or amount of material combusted, stored, or processed, shall be treated 31 32 as part of its design if the limitation is enforceable by USEPA. This definition does not alter or affect the use of 33 34 this term for any other purposes under the Clean Air Act, or

-9-

the term "capacity factor" as used in Title IV of the Clean
 Air Act or the regulations promulgated thereunder.

3 "Preconstruction Permit" or "Construction Permit" means a 4 permit which is to be obtained prior to commencing or 5 beginning actual construction or modification of a source or 6 emissions unit.

7 "Proposed CAAPP permit" means the version of a CAAPP 8 permit that the Agency proposes to issue and forwards to 9 USEPA for review in compliance with applicable requirements 10 of the Act and regulations promulgated thereunder.

"Regulated air pollutant" means the following:

11

12 (1) Nitrogen oxides (NOx) or any volatile organic13 compound.

14 (2) Any pollutant for which a national ambient air15 quality standard has been promulgated.

16 (3) Any pollutant that is subject to any standard17 promulgated under Section 111 of the Clean Air Act.

18 (4) Any Class I or II substance subject to a
19 standard promulgated under or established by Title VI of
20 the Clean Air Act.

(5) Any pollutant subject to a standard promulgated under Section 112 or other requirements established under Section 112 of the Clean Air Act, including Sections 112(g), (j) and (r).

25 (i) Any pollutant subject to requirements under Section 112(j) of the Clean Air Act. Any 26 pollutant listed under Section 112(b) for which the 27 subject source would be major shall be considered to 28 be regulated 18 months after the date on which USEPA 29 30 was required to promulgate an applicable standard pursuant to Section 112(e) of the Clean Air Act, if 31 USEPA fails to promulgate such standard. 32

33 (ii) Any pollutant for which the requirements
34 of Section 112(g)(2) of the Clean Air Act have been

-10-

1

2

5

met, but only with respect to the individual source subject to Section 112(g)(2) requirement.

3 "Renewal" means the process by which a permit is reissued4 at the end of its term.

-11-

"Responsible official" means one of the following:

(1) For a corporation: a president, secretary, 6 7 treasurer, or vice-president of the corporation in charge 8 of a principal business function, or any other person who 9 performs similar policy or decision-making functions for the corporation, or a duly authorized representative of 10 11 such person if the representative is responsible for the 12 overall operation of one or more manufacturing, production, or operating facilities applying for or 13 subject to a permit and either (i) the facilities employ 14 15 more than 250 persons or have gross annual sales or 16 expenditures exceeding \$25 million (in second quarter 1980 dollars), or (ii) the delegation of authority to 17 such representative is approved in advance by the Agency. 18

(2) For a partnership or sole proprietorship: a 19 20 general partner or the proprietor, respectively, or in 21 the case of a partnership in which all of the partners 22 are corporations, a duly authorized representative of the 23 partnership if the representative is responsible for the 24 overall operation of one or more manufacturing, 25 production, or operating facilities applying for or subject to a permit and either (i) the facilities employ 26 more than 250 persons or have gross annual 27 sales or expenditures exceeding \$25 million (in second quarter 28 29 1980 dollars), or (ii) the delegation of authority to 30 such representative is approved in advance by the Agency.

31 (3) For a municipality, State, Federal, or other
32 public agency: either a principal executive officer or
33 ranking elected official. For the purposes of this part,
34 a principal executive officer of a Federal agency

includes the chief executive officer having
 responsibility for the overall operations of a principal
 geographic unit of the agency (e.g., a Regional
 Administrator of USEPA).

5

(4) For affected sources for acid deposition:

6 (i) The designated representative shall be the 7 "responsible official" in so far as actions, 8 standards, requirements, or prohibitions under Title 9 IV of the Clean Air Act or the regulations 10 promulgated thereunder are concerned.

11 (ii) The designated representative may also be 12 the "responsible official" for any other purposes 13 with respect to air pollution control.

502(b)(10) changes" 14 "Section means changes that contravene express permit terms. "Section 502(b)(10) changes" 15 16 do not include changes that would violate applicable requirements or contravene federally enforceable permit terms 17 or conditions that are monitoring (including test methods), 18 19 recordkeeping, reporting, or compliance certification 20 requirements.

"Solid waste incineration unit" 21 means а distinct 22 operating unit of any facility which combusts any solid waste 23 material from commercial or industrial establishments or the general public (including single and multiple residences, 24 25 hotels, and motels). The term does not include incinerators or other units required to have a permit under Section 3005 26 27 of the Solid Waste Disposal Act. The term also does not include (A) materials recovery facilities (including primary 28 secondary smelters) which combust waste for the primary 29 or 30 purpose of recovering metals, (B) qualifying small power production facilities, as defined in Section 3(17)(C) of the 31 32 Federal Power Act (16 U.S.C. 769(17)(C)), or qualifying cogeneration facilities, as defined in Section 3(18)(B) of 33 the Federal Power Act (16 U.S.C. 796(18)(B)), which burn 34

-12-

1 homogeneous waste (such as units which burn tires or used 2 oil, but not including refuse-derived fuel) for the production of electric energy or in the case of qualifying 3 4 cogeneration facilities which burn homogeneous waste for the 5 production of electric energy and steam or forms of useful 6 energy (such as heat) which are used for industrial, 7 commercial, heating or cooling purposes, or (C) air curtain incinerators provided that such incinerators only burn wood 8 9 wastes, yard waste and clean lumber and that such air curtain incinerators comply with opacity limitations 10 to be 11 established by the USEPA by rule.

"Source" means any stationary source (or any group of 12 that are located on one or more 13 stationary sources) contiguous or adjacent properties that are under common 14 15 control of the same person (or persons under common control) 16 and that belongs to a single major industrial grouping. For the purposes of defining "source," a stationary source or 17 18 group of stationary sources shall be considered part of а 19 single major industrial grouping if all of the pollutant emitting activities at such source or group of sources 20 21 located on contiguous or adjacent properties and under common 22 control belong to the same Major Group (i.e., all have the 23 same two-digit code) as described in the Standard Industrial Classification Manual, 1987, or such pollutant emitting 24 25 activities at a stationary source (or group of stationary 26 sources) located on contiguous or adjacent properties and under common control constitute a support facility. 27 The determination as to whether any group of stationary sources 28 29 located on contiguous or adjacent properties, and/or are are 30 under common control, and/or whether the pollutant emitting activities at such group of stationary sources constitute a 31 32 support facility shall be made on a case by case basis.

33 "Stationary source" means any building, structure,34 facility, or installation that emits or may emit any

-13-

regulated air pollutant or any pollutant listed under Section
 112(b) of the Clean Air Act.

"Support facility" means any stationary source (or group 3 4 of stationary sources) that conveys, stores, or otherwise assists to a significant extent in the production of a 5 6 principal product at another stationary source (or group of 7 stationary sources). A support facility shall be considered 8 to be part of the same source as the stationary source (or 9 group of stationary sources) that it supports regardless of the 2-digit Standard Industrial Classification code for the 10 11 support facility.

12 "USEPA" means the Administrator of the United States 13 Environmental Protection Agency (USEPA) or a person 14 designated by the Administrator.

15 1.1. Exclusion From the CAAPP.

16 a. An owner or operator of a source which determines that the source could be excluded from the 17 18 CAAPP may seek such exclusion prior to the date that the 19 application for the source is due but in no case CAAPP later than 9 months after the effective date of the CAAPP 20 21 through the imposition of federally enforceable conditions limiting the "potential to emit" of the source 22 23 to a level below the major source threshold for that source as described in paragraph 2(c) of this Section, 24 25 within a State operating permit issued pursuant to Section 39(a) of this Act. After such date, an exclusion 26 from the CAAPP may be sought under paragraph 3(c) of this 27 28 Section.

29 b. An owner or operator of a source seeking 30 exclusion from the CAAPP pursuant to paragraph (a) of subsection submit a permit application 31 this must consistent with the existing State permit program which 32 33 specifically requests such exclusion through the imposition of such federally enforceable conditions. 34

-14-

1 c. Upon such request, if the Agency determines that 2 the owner or operator of a source has met the requirements for exclusion pursuant to paragraph (a) of 3 4 this subsection and other applicable requirements for permit issuance under Section 39(a) of this Act, the 5 Agency shall issue a State operating permit for such 6 7 source under Section 39(a) of this Act, as amended, and 8 regulations promulgated thereunder with federally 9 enforceable conditions limiting the "potential to emit" of the source to a level below the major source threshold 10 11 for that source as described in paragraph 2(c) of this Section. 12

d. The Agency shall provide an owner or operator of
a source which may be excluded from the CAAPP pursuant to
this subsection with reasonable notice that the owner or
operator may seek such exclusion.

e. The Agency shall provide such sources with thenecessary permit application forms.

19 2. Applicability.

a. Sources subject to this Section shall include:
i. Any major source as defined in paragraph
(c) of this subsection.

ii. Any source subject to a standard or other 23 requirements promulgated under Section 111 (New 24 Source Performance Standards) or 25 Section 112 (Hazardous Air Pollutants) of the Clean Air Act, 26 except that a source is not required to obtain a 27 28 permit solely because it is subject to regulations or requirements under Section 112(r) of the Clean 29 30 Air Act.

31 iii. Any affected source for acid deposition,32 as defined in subsection 1 of this Section.

iv. Any other source subject to this Sectionunder the Clean Air Act or regulations promulgated

-16-

1 thereunder, or applicable Board regulations. 2 b. Sources exempted from this Section shall include: 3 4 i. All sources listed in paragraph (a) of this subsection which are not major sources, affected 5 sources for acid deposition or solid 6 waste 7 incineration units required to obtain a permit

8 pursuant to Section 129(e) of the Clean Air Act, 9 until the source is required to obtain a CAAPP 10 permit pursuant to the Clean Air Act or regulations 11 promulgated thereunder.

12 ii. Nonmajor sources subject to a standard or
13 other requirements subsequently promulgated by USEPA
14 under Section 111 or 112 of the Clean Air Act which
15 are determined by USEPA to be exempt at the time a
16 new standard is promulgated.

17 iii. All sources and source categories that
18 would be required to obtain a permit solely because
19 they are subject to Part 60, Subpart AAA - Standards
20 of Performance for New Residential Wood Heaters (40
21 CFR Part 60).

iv. All sources and source categories that
would be required to obtain a permit solely because
they are subject to Part 61, Subpart M - National
Emission Standard for Hazardous Air Pollutants for
Asbestos, Section 61.145 (40 CFR Part 61).

v. Any other source categories exempted by
USEPA regulations pursuant to Section 502(a) of the
Clean Air Act.

30 c. For purposes of this Section the term "major31 source" means any source that is:

32 i. A major source under Section 112 of the33 Clean Air Act, which is defined as:

34 A. For pollutants other than

1 radionuclides, any stationary source or group 2 of stationary sources located within a contiguous area and under common control that 3 4 emits or has the potential to emit, in the aggregate, 10 tons per year (tpy) or more of 5 any hazardous air pollutant which has been 6 7 listed pursuant to Section 112(b) of the Clean 8 Air Act, 25 tpy or more of any combination of 9 such hazardous air pollutants, or such lesser quantity as USEPA may establish by rule. 10 11 Notwithstanding the preceding sentence, emissions from any oil or gas exploration or 12 production well (with its associated equipment) 13 and emissions from any pipeline compressor or 14 15 pump station shall not be aggregated with 16 emissions from other similar units, whether or not such units are in a contiguous area or 17 under common control, to determine whether such 18 stations are major sources. 19

20B. For radionuclides, "major source"21shall have the meaning specified by the USEPA22by rule.

23 ii. A major stationary source of air pollutants, as defined in Section 302 of the Clean 24 25 Air Act, that directly emits or has the potential to emit, 100 tpy or more of any air pollutant 26 (including any major source of fugitive emissions of 27 any such pollutant, as determined by rule by USEPA). 28 29 For purposes of this subsection, "fugitive emissions" means those emissions which could not 30 reasonably pass through a stack, chimney, vent, or 31 other functionally-equivalent opening. The fugitive 32 emissions of a stationary source shall not be 33 considered in determining whether it is a major 34

-17-

LRB9206666LBqc

-18-

1 stationary source for the purposes of Section 302(j) 2 of the Clean Air Act, unless the source belongs to 3 one of the following categories of stationary 4 source: 5 A. Coal cleaning plants (with thermal 6 dryers). 7 B. Kraft pulp mills. 8 C. Portland cement plants. 9 D. Primary zinc smelters. 10 E. Iron and steel mills. 11 F. Primary aluminum ore reduction plants. 12 G. Primary copper smelters. H. Municipal incinerators capable of 13 charging more than 250 tons of refuse per day. 14 I. Hydrofluoric, sulfuric, or nitric acid 15 16 plants. 17 J. Petroleum refineries. 18 K. Lime plants. 19 L. Phosphate rock processing plants. 20 M. Coke oven batteries. 21 N. Sulfur recovery plants. 22 O. Carbon black plants (furnace process). 23 P. Primary lead smelters. 24 Q. Fuel conversion plants. 25 R. Sintering plants. S. Secondary metal production plants. 26 27 T. Chemical process plants. U. Fossil-fuel boilers (or combination 28 thereof) totaling more than 250 million British 29 30 thermal units per hour heat input. V. Petroleum storage and transfer units 31 32 with a total storage capacity exceeding 300,000 33 barrels. 34 W. Taconite ore processing plants.

-19-

LRB9206666LBqc

1 X. Glass fiber processing plants. 2 Y. Charcoal production plants. Z. Fossil fuel-fired 3 steam electric 4 plants of more than 250 million British thermal 5 units per hour heat input. AA. All other stationary 6 source 7 categories regulated by a standard promulgated under Section 111 or 112 of the Clean Air Act, 8 9 but only with respect to those air pollutants that have been regulated for that category. 10 11 BB. Any other stationary source category designated by USEPA by rule. 12 iii. A major stationary source as defined in 13 part D of Title I of the Clean Air Act including: 14 15 A. For ozone nonattainment areas, sources 16 with the potential to emit 100 tons or more per year of volatile organic compounds or oxides of 17 nitrogen in areas classified as "marginal" or 18 19 "moderate", 50 tons or more per year in areas classified as "serious", 25 tons or more per 20 year in areas classified as "severe", and 10 21 22 tons or more per year in areas classified as 23 "extreme"; except that the references in this clause to 100, 50, 25, and 10 tons per year of 24 25 nitrogen oxides shall not apply with respect to any source for which USEPA has made a finding, 26 under Section 182(f)(1) or (2) of the Clean Air 27 Act, that requirements otherwise applicable to 28 such source under Section 182(f) of the Clean 29 30 Air Act do not apply. Such sources shall remain subject to the major source criteria of 31 32 paragraph 2(c)(ii) of this subsection. 33 B. For ozone transport regions established pursuant to Section 184 of the 34

1Clean Air Act, sources with the potential to2emit 50 tons or more per year of volatile3organic compounds (VOCs).

C. For carbon monoxide nonattainment areas (1) that are classified as "serious", and (2) in which stationary sources contribute significantly to carbon monoxide levels as determined under rules issued by USEPA, sources with the potential to emit 50 tons or more per year of carbon monoxide.

11D. For particulate matter (PM-10)12nonattainment areas classified as "serious",13sources with the potential to emit 70 tons or14more per year of PM-10.

Agency Authority To Issue CAAPP Permits and Federally
 Enforceable State Operating Permits.

a. The Agency shall issue CAAPP permits under this
Section consistent with the Clean Air Act and regulations
promulgated thereunder and this Act and regulations
promulgated thereunder.

21 b. The Agency shall issue CAAPP permits for fixed terms of 5 years, except CAAPP permits issued for solid 22 23 waste incineration units combusting municipal waste which shall be issued for fixed terms of 12 years and except 24 CAAPP permits for affected sources for acid deposition 25 which shall be issued for initial terms to expire on 26 December 31, 1999, and for fixed terms of 5 years 27 28 thereafter.

29 c. The Agency shall have the authority to issue a 30 State operating permit for a source under Section 39(a) 31 of this Act, as amended, and regulations promulgated 32 thereunder, which includes federally enforceable 33 conditions limiting the "potential to emit" of the source 34 to a level below the major source threshold for that source as described in paragraph 2(c) of this Section, thereby excluding the source from the CAAPP, when requested by the applicant pursuant to paragraph 5(u) of this Section. The public notice requirements of this Section applicable to CAAPP permits shall also apply to the initial issuance of permits under this paragraph.

7 d. For purposes of this Act, a permit issued by
8 USEPA under Section 505 of the Clean Air Act, as now and
9 hereafter amended, shall be deemed to be a permit issued
10 by the Agency pursuant to Section 39.5 of this Act.

11 4. Transition.

12 An owner or operator of a CAAPP source shall not а. 13 be required to renew an existing State operating permit for any emission unit at such CAAPP source once a CAAPP 14 application timely submitted prior to expiration of the 15 State operating permit has been deemed complete. For 16 purposes other than permit renewal, the obligation upon 17 18 the owner or operator of a CAAPP source to obtain a State 19 operating permit is not removed upon submittal of the complete CAAPP permit application. An owner or operator 20 21 of a CAAPP source seeking to make a modification to a source prior to the issuance of its CAAPP permit shall be 22 23 required to obtain a construction and/or operating permit as required for such modification in accordance with the 24 25 State permit program under Section 39(a) of this Act, as amended, and regulations promulgated thereunder. 26 The application for such construction and/or operating permit 27 28 shall be considered an amendment to the CAAPP application submitted for such source. 29

30 b. An owner or operator of a CAAPP source shall 31 continue to operate in accordance with the terms and 32 conditions of its applicable State operating permit 33 notwithstanding the expiration of the State operating 34 permit until the source's CAAPP permit has been issued.

-21-

1 c. An owner or operator of a CAAPP source shall 2 submit its initial CAAPP application to the Agency no later than 12 months after the effective date of the 3 4 The Agency may request submittal of initial CAAPP CAAPP. applications during this 12 month period according to a 5 schedule set forth within Agency procedures, however, in 6 7 no event shall the Agency require such submittal earlier than 3 months after such effective date of the CAAPP. 8 An 9 owner or operator may voluntarily submit its initial CAAPP application prior to the date required within this 10 11 paragraph or applicable procedures, if any, subsequent to 12 the date the Agency submits the CAAPP to USEPA for 13 approval.

14 d. The Agency shall act on initial CAAPP
15 applications in accordance with subsection 5(j) of this
16 Section.

e. For purposes of this Section, the term "initial
CAAPP application" shall mean the first CAAPP application
submitted for a source existing as of the effective date
of the CAAPP.

21 f. The Agency shall provide owners or operators of 22 CAAPP sources with at least three months advance notice 23 the date on which their applications are required to of be submitted. In determining which sources shall be 24 25 subject to early submittal, the Agency shall include among its considerations the complexity of the permit 26 application, and the burden that such early submittal 27 will have on the source. 28

29 g. The CAAPP permit shall upon becoming effective30 supersede the State operating permit.

h. The Agency shall have the authority to adopt
procedural rules, in accordance with the Illinois
Administrative Procedure Act, as the Agency deems
necessary, to implement this subsection.

1

5. Applications and Completeness.

a. An owner or operator of a CAAPP source shall
submit its complete CAAPP application consistent with the
Act and applicable regulations.

5 b. An owner or operator of a CAAPP source shall 6 submit a single complete CAAPP application covering all 7 emission units at that source.

To be deemed complete, a CAAPP application must 8 c. 9 provide all information, as requested in Agency application forms, sufficient to evaluate the subject 10 11 source and its application and to determine all applicable requirements, pursuant to the Clean Air Act, 12 13 and regulations thereunder, this Act and regulations thereunder. Such Agency application forms shall be 14 finalized and made available prior to the date on which 15 16 any CAAPP application is required.

d. An owner or operator of a CAAPP source shall 17 submit, as part of its complete CAAPP application, a 18 19 compliance plan, including a schedule of compliance, describing how each emission unit will comply with all 20 applicable requirements. Any such schedule of compliance 21 22 shall be supplemental to, and shall not sanction 23 noncompliance with, the applicable requirements on which it is based. 24

e. Each submitted CAAPP application shall be
certified for truth, accuracy, and completeness by a
responsible official in accordance with applicable
regulations.

f. The Agency shall provide notice to a CAAPP applicant as to whether a submitted CAAPP application is complete. Unless the Agency notifies the applicant of incompleteness, within 60 days of receipt of the CAAPP application, the application shall be deemed complete. The Agency may request additional information as needed 1 to make the completeness determination. The Agency may 2 to the extent practicable provide the applicant with a 3 reasonable opportunity to correct deficiencies prior to a 4 final determination of completeness.

5 g. If after the determination of completeness the 6 Agency finds that additional information is necessary to 7 evaluate or take final action on the CAAPP application, 8 the Agency may request in writing such information from 9 the source with a reasonable deadline for response.

h. If the owner or operator of a CAAPP source 10 11 submits a timely and complete CAAPP application, the source's failure to have a CAAPP permit shall not be a 12 violation of this Section until the Agency takes final 13 action on the submitted CAAPP application, provided, 14 however, where the applicant fails to 15 submit the 16 requested information under paragraph 5(g) within the time frame specified by the Agency, this protection shall 17 cease to apply. 18

19 i. Any applicant who fails to submit any relevant facts necessary to evaluate the subject source and its 20 21 CAAPP application or who has submitted incorrect information in a CAAPP application shall, upon becoming 22 23 aware of such failure or incorrect submittal, submit supplementary facts or correct information to the Agency. 24 25 In addition, an applicant shall provide to the Agency additional information as necessary to address 26 any which become applicable to the source 27 requirements subsequent to the date the applicant submitted 28 its 29 complete CAAPP application but prior to release of the 30 draft CAAPP permit.

j. The Agency shall issue or deny the CAAPP permit
 within 18 months after the date of receipt of the
 complete CAAPP application, with the following
 exceptions: (i) permits for affected sources for acid

-24-

1 deposition shall be issued or denied within 6 months 2 after receipt of a complete application in accordance with subsection 17 of this Section; (ii) the Agency shall 3 4 act on initial CAAPP applications within 24 months after the date of receipt of the complete CAAPP application; 5 (iii) the Agency shall act on complete applications 6 7 containing early reduction demonstrations under Section 112(i)(5) of the Clean Air Act within 9 months of receipt 8 9 of the complete CAAPP application.

Where the Agency does not take final action on the permit within the required time period, the permit shall not be deemed issued; rather, the failure to act shall be treated as a final permit action for purposes of judicial review pursuant to Sections 40.2 and 41 of this Act.

15 k. The submittal of a complete CAAPP application
16 shall not affect the requirement that any source have a
17 preconstruction permit under Title I of the Clean Air
18 Act.

Unless a timely and complete renewal application
 has been submitted consistent with this subsection, a
 CAAPP source operating upon the expiration of its CAAPP
 permit shall be deemed to be operating without a CAAPP
 permit. Such operation is prohibited under this Act.

24 m. Permits being renewed shall be subject to the 25 same procedural requirements, including those for public 26 participation and federal review and objection, that 27 apply to original permit issuance.

n. For purposes of permit renewal, a timely
application is one that is submitted no less than 9
months prior to the date of permit expiration.

o. The terms and conditions of a CAAPP permit shall
remain in effect until the issuance of a CAAPP renewal
permit provided a timely and complete CAAPP application
has been submitted.

-25-

p. The owner or operator of a CAAPP source seeking
 a permit shield pursuant to paragraph 7(j) of this
 Section shall request such permit shield in the CAAPP
 application regarding that source.

5 q. The Agency shall make available to the public all documents submitted by the applicant to the Agency, 6 7 including each CAAPP application, compliance plan (including the schedule of compliance), and emissions or 8 9 compliance monitoring report, with the exception of information entitled to confidential treatment pursuant 10 11 to Section 7 of this Act.

12 r. The Agency shall use the standardized forms 13 required under Title IV of the Clean Air Act and 14 regulations promulgated thereunder for affected sources 15 for acid deposition.

s. An owner or operator of a CAAPP source may
 include within its CAAPP application a request for
 permission to operate during a startup, malfunction, or
 breakdown consistent with applicable Board regulations.

t. An owner or operator of a CAAPP source, in order
to utilize the operational flexibility provided under
paragraph 7(1) of this Section, must request such use and
provide the necessary information within its CAAPP
application.

25 u. An owner or operator of a CAAPP source which seeks exclusion from the CAAPP through the imposition of 26 federally enforceable conditions, pursuant to paragraph 27 3(c) of this Section, must request such exclusion within 28 29 a CAAPP application submitted consistent with this 30 subsection on or after the date that the CAAPP application for the source is due. Prior to such date, 31 in no case later than 9 months after the effective 32 but date of the CAAPP, such owner or operator may request the 33 imposition of federally enforceable conditions pursuant 34

-26-

1 2

3

4

to paragraph 1.1(b) of this Section.

v. CAAPP applications shall contain accurate information on allowable emissions to implement the fee provisions of subsection 18 of this Section.

w. An owner or operator of a CAAPP source shall 5 submit within its CAAPP application emissions information 6 7 regarding all regulated air pollutants emitted at that 8 source consistent with applicable Agency procedures. 9 Emissions information regarding insignificant activities or emission levels, as determined by the Agency pursuant 10 11 to Board regulations, may be submitted as a list within The Agency shall propose 12 the CAAPP application. insignificant defining 13 regulations to the Board activities or emission levels, consistent with federal 14 15 regulations, if any, no later than 18 months after the 16 effective date of this amendatory Act of 1992, consistent with Section 112(n)(1) of the Clean Air Act. The Board 17 shall adopt final regulations defining insignificant 18 activities or emission levels no later than 9 months 19 after the date of the Agency's proposal. 20

21 x. The owner or operator of a new CAAPP source 22 shall submit its complete CAAPP application consistent 23 with this subsection within 12 months after commencing operation of such source. The owner or operator of 24 an that 25 existing has been excluded from the source provisions of this Section under subsection 1.1 or 26 subsection 3(c) of this Section and that becomes subject 27 to the CAAPP solely due to a change in operation at the 28 29 source shall submit its complete CAAPP application 30 consistent with this subsection at least 180 days before 31 commencing operation in accordance with the change in operation. 32

y. The Agency shall have the authority to adoptprocedural rules, in accordance with the Illinois

-27-

LRB9206666LBqc

Administrative Procedure Act, as the Agency deems
 necessary to implement this subsection.

3 6. Prohibitions.

It shall be unlawful for any person to violate 4 any terms or conditions of a permit issued under this 5 Section, to operate any CAAPP source except in compliance 6 7 with a permit issued by the Agency under this Section or to violate any other applicable requirements. All terms 8 and conditions of a permit issued under this Section are 9 enforceable by USEPA and citizens under the Clean Air 10 11 Act, except those, if any, that are specifically designated as not being federally enforceable in the 12 permit pursuant to paragraph 7(m) of this Section. 13

b. After the applicable CAAPP permit or renewal application submittal date, as specified in subsection 5 of this Section, no person shall operate a CAAPP source without a CAAPP permit unless the complete CAAPP permit or renewal application for such source has been timely submitted to the Agency.

c. No owner or operator of a CAAPP source shall 20 21 cause or threaten or allow the continued operation of an emission source during malfunction or breakdown of the 22 23 emission source or related air pollution control equipment if such operation would cause a violation of 24 25 the standards or limitations applicable to the source, unless the CAAPP permit granted to the source provides 26 for such operation consistent with this Act 27 and 28 applicable Board regulations.

29 7. Permit Content.

a. All CAAPP permits shall contain emission
 limitations and standards and other enforceable terms and
 conditions, including but not limited to operational
 requirements, and schedules for achieving compliance at

the earliest reasonable date, which are or will be required to accomplish the purposes and provisions of this Act and to assure compliance with all applicable requirements.

b. The Agency shall include among such conditions 5 applicable monitoring, reporting, record keeping and 6 7 compliance certification requirements, as authorized by 8 paragraphs d, e, and f of this subsection, that the 9 Agency deems necessary to assure compliance with the Clean Air Act, the regulations promulgated thereunder, 10 11 this Act, and applicable Board regulations. When 12 monitoring, reporting, record keeping, and compliance certification requirements are specified within the Clean 13 Air Act, regulations promulgated thereunder, this Act, or 14 15 applicable regulations, such requirements shall be 16 included within the CAAPP permit. The Board shall have authority to promulgate additional regulations where 17 necessary to accomplish the purposes of the Clean Air 18 Act, this Act, and regulations promulgated thereunder. 19

20 c. The Agency shall assure, within such conditions, 21 the use of terms, test methods, units, averaging periods, 22 and other statistical conventions consistent with the 23 applicable emission limitations, standards, and other 24 requirements contained in the permit.

d. To meet the requirements of this subsection withrespect to monitoring, the permit shall:

27 Incorporate and identify all applicable i. emissions monitoring and analysis procedures or test 28 Air Act, 29 methods required under the Clean 30 regulations promulgated thereunder, this Act, and 31 applicable Board regulations, including any procedures and methods promulgated by USEPA pursuant 32 to Section 504(b) or Section 114 (a)(3) of the Clean 33 34 Air Act.

-29-

1 ii. Where the applicable requirement does not 2 periodic testing or instrumental or require noninstrumental monitoring (which may consist of 3 4 recordkeeping designed to serve as monitoring), require periodic monitoring sufficient to yield 5 reliable data from the relevant time period that is 6 7 representative of the source's compliance with the 8 permit, as reported pursuant to paragraph (f) of 9 this subsection. The Agency may determine that recordkeeping requirements are sufficient to meet 10 11 the requirements of this subparagraph. 12 iii. As necessary, specify requirements concerning the use, maintenance, and 13 when appropriate, installation of monitoring equipment or 14 15 methods. 16 e. To meet the requirements of this subsection with respect to record keeping, the permit shall incorporate 17 and identify all applicable recordkeeping requirements 18 and require, where applicable, the following: 19 Records of required monitoring information 20 i. 21 that include the following: 22 Α. The date, place and time of sampling 23 or measurements. The date(s) analyses were performed. 24 в. 25 С. The company or entity that performed 26 the analyses. The analytical techniques or methods 27 D. 28 used. The results of such analyses. 29 Ε. 30 The operating conditions as existing F. at the time of sampling or measurement. 31 ii. Retention of records of all monitoring 32 33 data and support information for a period of at 34 least 5 years from the date of the monitoring

-30-

-31-

sample, measurement, report, or application.
 Support information includes all calibration and
 maintenance records, original strip-chart recordings
 for continuous monitoring instrumentation, and
 copies of all reports required by the permit.

f. To meet the requirements of this subsection with
respect to reporting, the permit shall incorporate and
identify all applicable reporting requirements and
require the following:

of reports of any required 10 i. Submittal 11 monitoring every 6 months. More frequent submittals 12 may be requested by the Agency if such submittals are necessary to assure compliance with this Act or 13 regulations promulgated by the Board thereunder. 14 15 All instances of deviations from permit requirements 16 must be clearly identified in such reports. All required reports must be certified by a responsible 17 official consistent with subsection 5 of this 18 Section. 19

ii. Prompt reporting of deviations from permit
requirements, including those attributable to upset
conditions as defined in the permit, the probable
cause of such deviations, and any corrective actions
or preventive measures taken.

25 g. Each CAAPP permit issued under subsection 10 of Section shall include a condition prohibiting this 26 27 emissions exceeding any allowances that the source lawfully holds under Title IV of the Clean Air Act or the 28 29 regulations promulgated thereunder, consistent with 30 subsection 17 of this Section and applicable regulations, 31 if any.

h. All CAAPP permits shall state that, where
another applicable requirement of the Clean Air Act is
more stringent than any applicable requirement of

regulations promulgated under Title IV of the Clean Air
 Act, both provisions shall be incorporated into the
 permit and shall be State and federally enforceable.

4 i. Each CAAPP permit issued under subsection 10 of
5 this Section shall include a severability clause to
6 ensure the continued validity of the various permit
7 requirements in the event of a challenge to any portions
8 of the permit.

9 j. The following shall apply with respect to owners10 or operators requesting a permit shield:

i. The Agency shall include in a CAAPP permit,
when requested by an applicant pursuant to paragraph
5(p) of this Section, a provision stating that
compliance with the conditions of the permit shall
be deemed compliance with applicable requirements
which are applicable as of the date of release of
the proposed permit, provided that:

18A. The applicable requirement is19specifically identified within the permit; or

B. The Agency in acting on the CAAPP application or revision determines in writing that other requirements specifically identified are not applicable to the source, and the permit includes that determination or a concise summary thereof.

26 ii. The permit shall identify the requirements 27 for which the source is shielded. The shield shall 28 not extend to applicable requirements which are 29 promulgated after the date of release of the 30 proposed permit unless the permit has been modified 31 to reflect such new requirements.

32 iii. A CAAPP permit which does not expressly
33 indicate the existence of a permit shield shall not
34 provide such a shield.

-32-

-33-

1 iv. Nothing in this paragraph or in a CAAPP 2 permit shall alter or affect the following: provisions of Section 3 A. The 303 4 (emergency powers) of the Clean Air Act. 5 including USEPA's authority under that section. B. The liability of an owner or operator 6 7 of a source for any violation of applicable requirements prior to or at the time of permit 8 9 issuance. C. The applicable requirements of the 10 11 acid rain program consistent with Section 408(a) of the Clean Air Act. 12 ability of USEPA to obtain 13 D. The information from a source pursuant to Section 14 15 114 (inspections, monitoring, and entry) of the 16 Clean Air Act. k. Each CAAPP permit shall include an emergency 17 provision providing an affirmative defense of emergency 18 19 an action brought for noncompliance with to technology-based emission limitations under a CAAPP 20 permit if the following conditions are met through 21 properly signed, contemporaneous operating logs, or other 22 relevant evidence: 23 i. An emergency occurred and the permittee can 24 25 identify the cause(s) of the emergency. ii. The permitted facility was at the time 26 27 being properly operated. iii. The permittee submitted notice of the 28 29 emergency to the Agency within 2 working days of the 30 time when emission limitations were exceeded due to the emergency. This notice must contain a detailed 31 description of the emergency, any steps taken to 32 mitigate emissions, and corrective actions taken. 33 34 iv. During the period of the emergency the -34-

1 permittee took all reasonable steps to minimize 2 levels of emissions that exceeded the emission 3 limitations, standards, or requirements in the 4 permit.

For purposes of this subsection, "emergency" means 5 situation arising from sudden and reasonably 6 anv 7 unforeseeable events beyond the control of the source, 8 such as an act of God, that requires immediate corrective 9 action to restore normal operation, and that causes the source to exceed a technology-based emission limitation 10 11 under the permit, due to unavoidable increases in emissions attributable to the emergency. An emergency 12 shall not include noncompliance to the extent caused by 13 improperly designed equipment, lack of preventative 14 15 maintenance, careless or improper operation, or operation 16 error.

In any enforcement proceeding, the 17 permittee seeking to establish the occurrence of an emergency has 18 the burden of proof. This provision is in addition to 19 20 emergency or upset provision contained in any any 21 applicable requirement. This provision does not relieve 22 a permittee of any reporting obligations under existing 23 federal or state laws or regulations.

The Agency shall include in each permit issued
 under subsection 10 of this Section:

i. Terms and conditions for reasonably 26 anticipated operating scenarios identified by the 27 source in its application. The permit terms and 28 29 conditions for each such operating scenario shall 30 meet all applicable requirements and the requirements of this Section. 31

A. Under this subparagraph, the source must record in a log at the permitted facility a record of the scenario under which it is -35-

operating contemporaneously with making a change from one operating scenario to another.

B. The permit shield described in
paragraph 7(j) of this Section shall extend to
all terms and conditions under each such
operating scenario.

7 Where requested by an applicant, all terms ii. 8 and conditions allowing for trading of emissions 9 increases and decreases between different emission units at the CAAPP source, to the extent that the 10 11 applicable requirements provide for trading of such 12 emissions increases and decreases without a case-by-case approval of each emissions trade. Such 13 terms and conditions: 14

A. Shall include all terms required under this subsection to determine compliance;

17B. Must meet all applicable requirements;18C. Shall extend the permit shield19described in paragraph 7(j) of this Section to20all terms and conditions that allow such21increases and decreases in emissions.

22 The Agency shall specifically designate as m. not 23 federally enforceable under the Clean Air Act any being terms and conditions included in the permit that are not 24 specifically required under the Clean Air Act or federal 25 regulations promulgated thereunder. Terms or conditions 26 so designated shall be subject to all applicable state 27 requirements, except the requirements of subsection 7 28 29 (other than this paragraph, paragraph q of subsection 7, subsections 8 through 11, and subsections 13 through 16 30 of this Section. The Agency shall, however, include such 31 terms and conditions in the CAAPP permit issued to the 32 33 source.

34

1

2

15

16

n. Each CAAPP permit issued under subsection 10 of

this Section shall specify and reference the origin of and authority for each term or condition, and identify any difference in form as compared to the applicable requirement upon which the term or condition is based.

5 o. Each CAAPP permit issued under subsection 10 of 6 this Section shall include provisions stating the 7 following:

8 i. Duty to comply. The permittee must comply 9 with all terms and conditions of the CAAPP permit. Any permit noncompliance constitutes a violation of 10 11 the Clean Air Act and the Act, and is grounds for any or all of the following: enforcement action; 12 permit termination, revocation and reissuance, or 13 modification; or denial of a permit renewal 14 15 application.

16 ii. Need to halt or reduce activity not a
17 defense. It shall not be a defense for a permittee
18 in an enforcement action that it would have been
19 necessary to halt or reduce the permitted activity
20 in order to maintain compliance with the conditions
21 of this permit.

22 iii. Permit actions. The permit may be 23 modified, revoked, reopened, and reissued, or in accordance with the 24 terminated for cause 25 applicable subsections of Section 39.5 of this Act. The filing of a request by the permittee for a 26 permit modification, revocation and reissuance, or 27 termination, or of a notification of planned changes 28 29 or anticipated noncompliance does not stay any 30 permit condition.

31 iv. Property rights. The permit does not 32 convey any property rights of any sort, or any 33 exclusive privilege.

34

v. Duty to provide information. The permittee

-36-

1 shall furnish to the Agency within a reasonable time 2 specified by the Agency any information that the Agency may request in writing to determine whether 3 4 cause exists for modifying, revoking and reissuing, or terminating the permit or to determine compliance 5 with the permit. Upon request, the permittee shall 6 7 also furnish to the Agency copies of records 8 required to be kept by the permit or, for 9 information claimed be confidential, to the permittee may furnish such records directly to USEPA 10 11 along with a claim of confidentiality.

vi. Duty to pay fees. The permittee must pay
fees to the Agency consistent with the fee schedule
approved pursuant to subsection 18 of this Section,
and submit any information relevant thereto.

vii. Emissions trading. No permit revision
shall be required for increases in emissions allowed
under any approved economic incentives, marketable
permits, emissions trading, and other similar
programs or processes for changes that are provided
for in the permit and that are authorized by the
applicable requirement.

23 p. Each CAAPP permit issued under subsection 10 of 24 this Section shall contain the following elements with 25 respect to compliance:

26 i. Compliance certification, testing, monitoring, 27 reporting, and record keeping requirements sufficient to assure compliance with 28 29 the terms and conditions of the permit. Any 30 document (including reports) required by a CAAPP permit shall contain a certification by a 31 responsible official that meets the requirements of 32 subsection 5 of this Section and applicable 33 34 regulations.

-37-

-38-

1 ii. Inspection and entry requirements that 2 necessitate that, upon presentation of credentials and other documents as may be required by law and in 3 accordance with constitutional limitations, 4 the permittee shall allow the Agency, or an authorized 5 representative to perform the following: 6 7 A. Enter upon the permittee's premises 8 where а CAAPP source is located or 9 emissions-related activity is conducted, or where records must be kept under the conditions 10 11 of the permit. B. Have access to and copy, at reasonable 12 times, any records that must be kept under the 13 conditions of the permit. 14 15 С. Inspect at reasonable times any 16 facilities, equipment (including monitoring and air pollution control equipment), practices, or 17 18 operations regulated or required under the 19 permit. 20 Sample or monitor any substances or D. 21 parameters at any location: 1. As authorized by the Clean Air 22 23 Act, at reasonable times, for the purposes of assuring compliance with the CAAPP 24 25 permit or applicable requirements; or 2. As otherwise authorized by this 26 Act. 27 iii. A schedule of compliance consistent with 28 subsection 5 of this Section and 29 applicable 30 regulations. iv. Progress reports consistent with an 31 32 applicable schedule of compliance pursuant to paragraph 5(d) of this Section and applicable 33 34 regulations to be submitted semiannually, or more -39-

1frequently if the Agency determines that such more2frequent submittals are necessary for compliance3with the Act or regulations promulgated by the Board4thereunder. Such progress reports shall contain the5following:6A. Required dates for achieving the7activities, milestones, or compliance required

by the schedule of compliance and dates when

such activities, milestones or compliance were

11B. An explanation of why any dates in the12schedule of compliance were not or will not be13met, and any preventive or corrective measures14adopted.

achieved.

8

9

10

30

31

32

34

v. Requirements for compliance certification
with terms and conditions contained in the permit,
including emission limitations, standards, or work
practices. Permits shall include each of the
following:

A. The frequency (annually or more frequently as specified in any applicable requirement or by the Agency pursuant to written procedures) of submissions of compliance certifications.

25 B. A means for assessing or monitoring 26 the compliance of the source with its emissions 27 limitations, standards, and work practices.

28 C. A requirement that the compliance29 certification include the following:

 The identification of each term or condition contained in the permit that is the basis of the certification.

33 2. The compliance status.

3. Whether compliance was continuous

1 or intermittent. 2 The method(s) used for 4. determining the compliance status of the 3 4 source, both currently and over the 5 reporting period consistent with subsection 7 of Section 39.5 of the Act. 6 7 D. A requirement that all compliance certifications be submitted to USEPA as well as 8 9 to the Agency. E. Additional requirements as may 10 be 11 specified pursuant to Sections 114(a)(3) and 504(b) of the Clean Air Act. 12 F. Other provisions as the Agency may 13 require. 14 the owner or operator of CAAPP source can 15 Ιf q. 16 demonstrate in its CAAPP application, including an application for a significant modification, that an 17 alternative emission limit would be equivalent to that 18 19 contained in the applicable Board regulations, the Agency shall include the alternative emission limit in the CAAPP 20

21 permit, which shall supersede the emission limit set 22 forth in the applicable Board regulations, and shall 23 include conditions that insure that the resulting 24 emission limit is quantifiable, accountable, enforceable, 25 and based on replicable procedures.

26 8. Public Notice; Affected State Review.

a. The Agency shall provide notice to the public,
including an opportunity for public comment and a
hearing, on each draft CAAPP permit for issuance, renewal
or significant modification, subject to Sections 7(a) and
7.1 of this Act.

32 b. The Agency shall prepare a draft CAAPP permit 33 and a statement that sets forth the legal and factual 34 basis for the draft CAAPP permit conditions, including

-40-

LRB9206666LBgc

references to the applicable statutory or regulatory
 provisions. The Agency shall provide this statement to
 any person who requests it.

c. The Agency shall give notice of each draft CAAPP
permit to the applicant and to any affected State on or
before the time that the Agency has provided notice to
the public, except as otherwise provided in this Act.

8 d. The Agency, as part of its submittal of a 9 proposed permit to USEPA (or as soon as possible after the submittal for minor permit modification procedures 10 11 allowed under subsection 14 of this Section), shall notify USEPA and any affected State in writing of any 12 13 refusal of the Agency to accept all of the recommendations for the proposed permit that an affected 14 15 State submitted during the public or affected State 16 review period. The notice shall include the Agency's 17 reasons for not accepting the recommendations. The Agency is not required to accept recommendations that are 18 not based on applicable requirements or the requirements 19 of this Section. 20

21 e. The Agency shall make available to the public 22 any CAAPP permit application, compliance plan (including 23 the schedule of compliance), CAAPP permit, and emissions or compliance monitoring report. If an owner or operator 24 of a CAAPP source is required to submit information 25 entitled to protection from disclosure under Section 7(a) 26 Section 7.1 of this Act, the owner or operator shall 27 or submit such information separately. The requirements of 28 29 Section 7(a) or Section 7.1 of this Act shall apply to such information, which shall not be included in a CAAPP 30 permit unless required by law. The contents of a CAAPP 31 permit shall not be entitled to protection under Section 32 7(a) or Section 7.1 of this Act. 33

34

f. The Agency shall have the authority to adopt

procedural rules, in accordance with the Illinois
 Administrative Procedure Act, as the Agency deems
 necessary, to implement this subsection.

9. USEPA Notice and Objection.

4

The Agency shall provide to USEPA for its review 5 a. 6 a copy of each CAAPP application (including any 7 application for permit modification), statement of basis as provided in paragraph 8(b) of this Section, proposed 8 CAAPP permit, CAAPP permit, and, if the Agency does not 9 incorporate any affected State's recommendations on a 10 11 proposed CAAPP permit, a written statement of this 12 decision reasons for not accepting the and its recommendations, except as otherwise provided in this Act 13 14 or by agreement with USEPA. To the extent practicable, the preceding information shall be provided in computer 15 readable format compatible with USEPA's national database 16 17 management system.

b. The Agency shall not issue the proposed CAAPP
permit if USEPA objects in writing within 45 days of
receipt of the proposed CAAPP permit and all necessary
supporting information.

If USEPA objects in writing to the issuance of 22 с. 23 the proposed CAAPP permit within the 45-day period, the Agency shall respond in writing and may revise and 24 25 resubmit the proposed CAAPP permit in response to the stated objection, to the extent supported by the record, 26 within 90 days after the date of the objection. Prior to 27 28 submitting a revised permit to USEPA, the Agency shall provide the applicant and any person who participated in 29 the public comment process, pursuant to subsection 8 of 30 Section, with a 10-day period to comment on any 31 this 32 revision which the Agency is proposing to make to the 33 permit in response to USEPA's objection in accordance 34 with Agency procedures.

-42-

1 d. Any USEPA objection under this subsection, 2 according to the Clean Air Act, will include a statement of reasons for the objection and a description of the 3 4 terms and conditions that must be in the permit, in order to adequately respond to the objections. Grounds for a 5 USEPA objection include the failure of the Agency to: 6 7 submit the items and notices required under this (1) subsection; (2) submit any other information necessary to 8 9 adequately review the proposed CAAPP permit; or (3) process the permit under subsection 8 of this Section 10 11 except for minor permit modifications.

e. If USEPA does not object in writing to issuance of a permit under this subsection, any person may petition USEPA within 60 days after expiration of the 45-day review period to make such objection.

16 f. If the permit has not yet been issued and USEPA objects to the permit as a result of a petition, the 17 Agency shall not issue the permit until USEPA's objection 18 has been resolved. The Agency shall provide a 10-day 19 comment period in accordance with paragraph c of this 20 21 subsection. A petition does not, however, stay the 22 effectiveness of a permit or its requirements if the 23 permit was issued after expiration of the 45-day review period and prior to a USEPA objection. 24

25 g. If the Agency has issued a permit after expiration of the 45-day review period and prior to 26 receipt of a USEPA objection under this subsection in 27 response to a petition submitted pursuant to paragraph e 28 29 of this subsection, the Agency may, upon receipt of an 30 objection from USEPA, revise and resubmit the permit to USEPA pursuant to this subsection after providing a 31 10-day comment period in accordance with paragraph c of 32 this subsection. If the Agency fails to submit a revised 33 permit in response to the objection, USEPA shall modify, 34

-43-

terminate or revoke the permit. In any case, the source will not be in violation of the requirement to have submitted a timely and complete application.

h. The Agency shall have the authority to adopt
procedural rules, in accordance with the Illinois
Administrative Procedure Act, as the Agency deems
necessary, to implement this subsection.

8 10. Final Agency Action.

9 a. The Agency shall issue a CAAPP permit, permit 10 modification, or permit renewal if all of the following 11 conditions are met:

i. The applicant has submitted a complete and
certified application for a permit, permit
modification, or permit renewal consistent with
subsections 5 and 14 of this Section, as applicable,
and applicable regulations.

17 ii. The applicant has submitted with its
18 complete application an approvable compliance plan,
19 including a schedule for achieving compliance,
20 consistent with subsection 5 of this Section and
21 applicable regulations.

iii. The applicant has timely paid the fees
required pursuant to subsection 18 of this Section
and applicable regulations.

iv. The Agency has received a complete CAAPP
application and, if necessary, has requested and
received additional information from the applicant
consistent with subsection 5 of this Section and
applicable regulations.

30 v. The Agency has complied with all applicable
31 provisions regarding public notice and affected
32 State review consistent with subsection 8 of this
33 Section and applicable regulations.

34 vi. The Agency has provided a copy of each

-45-

1 CAAPP application, or summary thereof, pursuant to 2 agreement with USEPA and proposed CAAPP permit 3 required under subsection 9 of this Section to 4 USEPA, and USEPA has not objected to the issuance of 5 the permit in accordance with the Clean Air Act and 6 40 CFR Part 70.

b. The Agency shall have the authority to deny a
CAAPP permit, permit modification, or permit renewal if
the applicant has not complied with the requirements of
paragraphs (a)(i)-(a)(iv) of this subsection or if USEPA
objects to its issuance.

12 c. i. Prior to denial of a CAAPP permit, permit
13 modification, or permit renewal under this Section,
14 the Agency shall notify the applicant of the
15 possible denial and the reasons for the denial.

ii. Within such notice, the Agency shall
specify an appropriate date by which the applicant
shall adequately respond to the Agency's notice.
Such date shall not exceed 15 days from the date the
notification is received by the applicant. The
Agency may grant a reasonable extension for good
cause shown.

iii. Failure by the applicant to adequately
respond by the date specified in the notification or
by any granted extension date shall be grounds for
denial of the permit.

For purposes of obtaining judicial review under 27 Sections 40.2 and 41 of this Act, the Agency shall 28 29 provide to USEPA and each applicant, and, upon 30 request, to affected States, any person who participated in the public comment process, and any 31 other person who could obtain judicial review under 32 Sections 40.2 and 41 of this Act, a copy of each 33 CAAPP permit or notification of denial pertaining to 34

1

that party.

d. The Agency shall have the authority to adopt
procedural rules, in accordance with the Illinois
Administrative Procedure Act, as the Agency deems
necessary, to implement this subsection.

6 11. General Permits.

7 a. The Agency may issue a general permit covering
8 numerous similar sources, except for affected sources for
9 acid deposition unless otherwise provided in regulations
10 promulgated under Title IV of the Clean Air Act.

b. The Agency shall identify, in any general
permit, criteria by which sources may qualify for the
general permit.

14 c. CAAPP sources that would qualify for a general 15 permit must apply for coverage under the terms of the 16 general permit or must apply for a CAAPP permit 17 consistent with subsection 5 of this Section and 18 applicable regulations.

d. The Agency shall comply with the public comment
and hearing provisions of this Section as well as the
USEPA and affected State review procedures prior to
issuance of a general permit.

e. When granting a subsequent request by a qualifying CAAPP source for coverage under the terms of a general permit, the Agency shall not be required to repeat the public notice and comment procedures. The granting of such request shall not be considered a final permit action for purposes of judicial review.

f. The Agency may not issue a general permit to
cover any discrete emission unit at a CAAPP source if
another CAAPP permit covers emission units at the source.

32 g. The Agency shall have the authority to adopt
33 procedural rules, in accordance with the Illinois
34 Administrative Procedure Act, as the Agency deems

1

2

12. Operational Flexibility.

a. 3 An owner or operator of a CAAPP source may make changes at the CAAPP source without requiring a prior 4 5 permit revision, consistent with subparagraphs (a) (i) through (a) (iii) of this subsection, so long as the 6 7 changes are not modifications under any provision of Title I of the Clean Air Act and they do not exceed the 8 emissions allowable under the permit (whether expressed 9 therein as a rate of emissions or in terms of total 10 emissions), provided that the owner or operator of the 11 CAAPP source provides USEPA and the Agency with written 12 notification as required below in advance of the proposed 13 changes, which shall be a minimum of 7 days, unless 14 otherwise provided by the Agency in applicable 15 regulations regarding emergencies. The owner or operator 16 of a CAAPP source and the Agency shall each attach such 17 18 notice to their copy of the relevant permit.

i. An owner or operator of a CAAPP source may
make Section 502 (b) (10) changes without a permit
revision, if the changes are not modifications under
any provision of Title I of the Clean Air Act and
the changes do not exceed the emissions allowable
under the permit (whether expressed therein as a
rate of emissions or in terms of total emissions).

A. For each such change, the written notification required above shall include a brief description of the change within the source, the date on which the change will occur, any change in emissions, and any permit term or condition that is no longer applicable as a result of the change.

33B. The permit shield described in34paragraph 7(j) of this Section shall not apply

-47-

necessary, to implement this subsection.

to any change made pursuant to this subparagraph.

ii. An owner or operator of a CAAPP source may
trade increases and decreases in emissions in the
CAAPP source, where the applicable implementation
plan provides for such emission trades without
requiring a permit revision. This provision is
available in those cases where the permit does not
already provide for such emissions trading.

A. Under this subparagraph (a)(ii), the 10 11 written notification required above shall include such information as may be required by 12 the provision in the applicable implementation 13 plan authorizing the emissions trade, including 14 a minimum, when the proposed changes will 15 at 16 occur, a description of each such change, any change in emissions, the permit requirements 17 18 with which the source will comply using the 19 emissions trading provisions of the applicable implementation plan, and the pollutants emitted 20 21 subject to the emissions trade. The notice shall also refer to the provisions in the 22 23 applicable implementation plan with which the source will comply and provide for the 24 25 emissions trade.

B. The permit shield described 26 in 27 paragraph 7(j) of this Section shall not apply 28 any change made to pursuant to this 29 subparagraph (a) (ii). Compliance with the 30 permit requirements that the source will meet using the emissions trade shall be determined 31 32 according to the requirements of the applicable implementation plan authorizing the emissions 33 34 trade.

1

2

1 iii. If requested within a CAAPP application, 2 the Agency shall issue a CAAPP permit which contains terms and conditions, including all terms required 3 under subsection 7 of this Section to determine 4 compliance, allowing for the trading of emissions 5 increases and decreases at the CAAPP source solely 6 7 of complying for the purpose with а 8 federally-enforceable emissions cap that is 9 established in the permit independent of otherwise applicable requirements. The owner or operator of a 10 11 CAAPP source shall include in its CAAPP application 12 proposed replicable procedures and permit terms that 13 ensure the emissions trades are quantifiable and enforceable. The permit shall 14 also require 15 compliance with all applicable requirements.

A. Under this subparagraph (a)(iii), the written notification required above shall state when the change will occur and shall describe the changes in emissions that will result and how these increases and decreases in emissions will comply with the terms and conditions of the permit.

B. The permit shield described in
paragraph 7(j) of this Section shall extend to
terms and conditions that allow such increases
and decreases in emissions.

An owner or operator of a CAAPP source may make 27 b. changes that are not addressed or prohibited by the 28 29 permit, other than those which are subject to any 30 requirements under Title IV of the Clean Air Act or are modifications under any provisions of Title I of the 31 Clean Air Act, without a permit revision, in accordance 32 with the following requirements: 33

34 (i) Each such change shall meet all applicable

requirements and shall not violate any existing
 permit term or condition;

(ii) Sources must provide contemporaneous 3 4 written notice to the Agency and USEPA of each such for changes that qualify as 5 change, except insignificant under provisions adopted by the Agency 6 7 or the Board. Such written notice shall describe 8 each such change, including the date, any change in 9 emissions, pollutants emitted, and any applicable requirement that would apply as a result of the 10 11 change;

12 (iii) The change shall not qualify for the 13 shield described in paragraph 7(j) of this Section; 14 and

(iv) The permittee shall keep a record describing changes made at the source that result in emissions of a regulated air pollutant subject to an applicable Clean Air Act requirement, but not otherwise regulated under the permit, and the emissions resulting from those changes.

c. The Agency shall have the authority to adopt
procedural rules, in accordance with the Illinois
Administrative Procedure Act, as the Agency deems
necessary to implement this subsection.

25

13. Administrative Permit Amendments.

a. The Agency shall take final action on a request 26 an administrative permit amendment within 60 days of 27 for 28 receipt of the request. Neither notice nor an opportunity for public and affected State comment shall 29 30 be required for the Agency to incorporate such revisions, provided it designates the permit revisions as having 31 32 been made pursuant to this subsection.

b. The Agency shall submit a copy of the revisedpermit to USEPA.

-51-

1 c. For purposes of this Section the term 2 "administrative permit amendment" shall be defined as: a permit revision that can accomplish one or more of the 3 4 changes described below: 5 i. Corrects typographical errors; ii. Identifies a change in the name, address, 6 7 or phone number of any person identified in the permit, or provides a similar minor administrative 8 9 change at the source; iii. Requires more frequent monitoring or 10 11 reporting by the permittee; iv. Allows for a change in ownership 12 or operational control of a source where the Agency 13 determines that no other change in the permit is 14 15 necessary, provided that a written agreement 16 containing a specific date for transfer of permit responsibility, coverage, and liability between the 17 current and new permittees has been submitted to the 18 19 Agency; v. Incorporates into the CAAPP permit the 20 21 requirements from preconstruction review permits 22 authorized under a USEPA-approved program, provided 23 program meets procedural and compliance the requirements substantially equivalent 24 to those 25 contained in this Section; vi. Incorporates into the CAAPP permit revised 26 27 limitations or other requirements resulting from the application of an approved economic incentives rule, 28 29 a marketable permits rule or generic emissions 30 trading rule, where these rules have been approved 31 by USEPA and require changes thereunder to meet procedural requirements substantially equivalent to 32 those specified in this Section; or 33

34 vii. Any other type of change which USEPA has

determined as part of the approved CAAPP permit
 program to be similar to those included in this
 subsection.

4 d. The Agency shall, upon taking final action 5 granting a request for an administrative permit amendment, allow coverage by the permit shield in 6 7 paragraph 7(j) of this Section for administrative permit 8 amendments made pursuant to subparagraph (c)(v) of this 9 subsection which meet the relevant requirements for significant permit modifications. 10

11 e. Permit revisions and modifications, including administrative amendments and automatic amendments 12 (pursuant to Sections 408(b) and 403(d) of the Clean Air 13 Act or regulations promulgated thereunder), for purposes 14 15 of the acid rain portion of the permit shall be governed 16 by the regulations promulgated under Title IV of the Clean Air Act. Owners or operators of affected sources 17 for acid deposition shall have the flexibility to amend 18 19 their compliance plans as provided in the regulations promulgated under Title IV of the Clean Air Act. 20

f. The CAAPP source may implement the changes
addressed in the request for an administrative permit
amendment immediately upon submittal of the request.

g. The Agency shall have the authority to adopt
procedural rules, in accordance with the Illinois
Administrative Procedure Act, as the Agency deems
necessary, to implement this subsection.

28 14. Permit Modifications.

29

a. Minor permit modification procedures.

30 i. The Agency shall review a permit modification using the "minor permit" modification 31 procedures only for those permit modifications that: 32 33 A. Do not violate any applicable 34 requirement;

-52-

1 B. Do not involve significant changes to 2 existing monitoring, reporting, or recordkeeping requirements in the permit; 3 4 C. Do not require a case-by-case 5 determination of an emission limitation or other standard, or a source-specific 6 7 determination of ambient impacts, or a visibility or increment analysis; 8 9 D. Do not seek to establish or change a permit term or condition for which there is no 10 11 corresponding underlying requirement and which avoids an applicable requirement to which the 12 source would otherwise be subject. Such terms 13 and conditions include: 14 1. A federally enforceable emissions 15 16 cap assumed to avoid classification as a modification under any provision of Title 17 I of the Clean Air Act; and 18 19 2. An alternative emissions limit approved pursuant to 20 regulations promulgated under Section 112(i)(5) of the 21 Clean Air Act; 22 23 E. Are not modifications under any provision of Title I of the Clean Air Act; and 24 25 F. Are not required to be processed as a significant modification. 26 Notwithstanding subparagraphs (a)(i) and 27 ii. 28 (b)(ii) of this subsection, minor permit modification procedures may be used for permit 29 30 modifications involving the use of economic incentives, marketable permits, emissions trading, 31 32 and other similar approaches, to the extent that such minor permit modification procedures are 33 explicitly provided for in an applicable 34

-53-

implementation plan or in applicable requirements promulgated by USEPA.

iii. An applicant requesting the use of minor
permit modification procedures shall meet the
requirements of subsection 5 of this Section and
shall include the following in its application:

A. A description of the change, the
emissions resulting from the change, and any
new applicable requirements that will apply if
the change occurs;

11B. The source's suggested draft permit;

C. Certification by a responsible official, consistent with paragraph 5(e) of this Section and applicable regulations, that the proposed modification meets the criteria for use of minor permit modification procedures and a request that such procedures be used; and

18D. Completed forms for the Agency to use19to notify USEPA and affected States as required20under subsections 8 and 9 of this Section.

iv. Within 5 working days of receipt of a
complete permit modification application, the Agency
shall notify USEPA and affected States of the
requested permit modification in accordance with
subsections 8 and 9 of this Section. The Agency
promptly shall send any notice required under
paragraph 8(d) of this Section to USEPA.

v. The Agency may not issue a final permit modification until after the 45-day review period for USEPA or until USEPA has notified the Agency that USEPA will not object to the issuance of the permit modification, whichever comes first, although the Agency can approve the permit modification prior to that time. Within 90 days of the Agency's

1

2

12

13

14

15

16

17

LRB9206666LBqc

-55-

1 receipt of an application under the minor permit 2 modification procedures or 15 days after the end of USEPA's 45-day review period under subsection 9 of 3 4 this Section, whichever is later, the Agency shall: A. Issue the permit modification as 5 proposed; 6 7 B. Deny permit modification the 8 application; 9 C. Determine that the requested modification does not meet the minor permit 10 11 modification criteria and should be reviewed under the significant modification procedures; 12 13 or D. Revise the draft permit modification 14 15 and transmit to USEPA the new proposed permit 16 modification as required by subsection 9 of this Section. 17 vi. Any CAAPP source may make the change 18 19 proposed in its minor permit modification application immediately after 20 it files such 21 application. After the CAAPP source makes the 22 change allowed by the preceding sentence, and until 23 the Agency takes any of the actions specified in subparagraphs (a)(v)(A) through (a)(v)(C) of this 24 25 subsection, the source must comply with both the applicable requirements governing the change and the 26 proposed permit terms and conditions. During this 27 time period, the source need not comply with the 28 29 existing permit terms and conditions it seeks to 30 modify. If the source fails to comply with its proposed permit terms and conditions during this 31 time period, the existing permit terms 32 and conditions which it seeks to modify may be enforced 33 34 against it.

1 2

3

20

vii. The permit shield under subparagraph 7(j) of this Section may not extend to minor permit modifications.

4 viii. If a construction permit is required, pursuant to Section 39(a) of 5 this Act and regulations thereunder, for a change for which the 6 7 minor permit modification procedures are applicable, 8 the source may request that the processing of the 9 construction permit application be consolidated with the processing of the application for the minor 10 11 permit modification. In such cases, the provisions of this Section, including those within subsections 12 5, 8, and 9, shall apply and the Agency shall act on 13 such applications pursuant to subparagraph 14(a)(v). 14 15 The source may make the proposed change immediately 16 after filing its application for the minor permit 17 modification. Nothing in this subparagraph shall otherwise affect the requirements and procedures 18 applicable to construction permits. 19

b. Group Processing of Minor Permit Modifications.

i. Where requested by an applicant within its
application, the Agency shall process groups of a
source's applications for certain modifications
eligible for minor permit modification processing
in accordance with the provisions of this paragraph
(b).

27 ii. Permit modifications may be processed in
28 accordance with the procedures for group processing,
29 for those modifications:

30A. Which meet the criteria for minor31permit modification procedures under32subparagraph 14(a)(i) of this Section; and

33B. That collectively are below 10 percent34of the emissions allowed by the permit for the

-56-

emissions unit for which change is requested,

-57-

1

2 20 percent of the applicable definition of major source set forth in subsection 2 of this 3 4 Section, or 5 tons per year, whichever is 5 least. iii. An applicant requesting the use of group 6 7 processing procedures shall meet the requirements of subsection 5 of this Section and shall include the 8 9 following in its application: A. A description of the change, 10 the 11 emissions resulting from the change, and any new applicable requirements that will apply if 12 13 the change occurs. B. The source's suggested draft permit. 14 15 C. Certification by а responsible 16 official consistent with paragraph 5(e) of this Section, that the proposed modification meets 17 18 criteria for use of group processing the 19 procedures and a request that such procedures be used. 20 21 D. A list of the source's other pending 22 applications awaiting group processing, and a 23 determination of whether the requested modification, aggregated with these other 24 25 applications, equals or exceeds the threshold set under subparagraph (b)(ii)(B) of 26 this subsection. 27 E. Certification, 28 consistent with paragraph 5(e), that the source has notified 29 30 USEPA of the proposed modification. Such notification need only contain a brief 31 32 description of the requested modification. F. Completed forms for the Agency to use 33 to notify USEPA and affected states as required 34

-58-

under subsections 8 and 9 of this Section. 1 2 iv. On a quarterly basis or within 5 business days of receipt of an application demonstrating that 3 4 the aggregate of a source's pending applications equals or exceeds the threshold level set forth 5 within subparagraph (b)(ii)(B) of this subsection, 6 7 whichever is earlier, the Agency shall promptly notify USEPA and affected States of the requested 8 9 permit modifications in accordance with subsections 8 and 9 of this Section. The Agency shall send any 10 11 notice required under paragraph 8(d) of this Section 12 to USEPA.

13 v. The provisions of subparagraph (a)(v) of this subsection shall modifications 14 apply to 15 eligible for group processing, except that the 16 Agency shall take one of the actions specified in subparagraphs (a)(v)(A) through (a)(v)(D) of this 17 subsection within 180 days of receipt of the 18 application or 15 days after the end of USEPA's 19 45-day review period under subsection 9 of this 20 21 Section, whichever is later.

vi. The provisions of subparagraph (a)(vi) of
this subsection shall apply to modifications for
group processing.

vii. The provisions of paragraph 7(j) of this
Section shall not apply to modifications eligible
for group processing.

28

c. Significant Permit Modifications.

i. Significant modification procedures shall
be used for applications requesting significant
permit modifications and for those applications that
do not qualify as either minor permit modifications
or as administrative permit amendments.

34 ii. Every significant change in existing

1 monitoring permit terms or conditions and every 2 relaxation of reporting or recordkeeping requirements shall be considered significant. 3 Α 4 modification shall also be considered significant if judgment of the Agency action on an 5 in the application for modification would require decisions 6 7 to be made on technically complex issues. Nothing herein shall be construed to preclude the permittee 8 9 from making changes consistent with this Section that would render existing permit compliance terms 10 11 and conditions irrelevant.

iii. Significant permit modifications 12 must meet all the requirements of this Section, including 13 those for applications (including completeness 14 15 review), public participation, review by affected 16 States, and review by USEPA applicable to initial permit issuance and permit renewal. 17 The Agency shall take final action on significant permit 18 19 modifications within 9 months after receipt of a 20 complete application.

d. The Agency shall have the authority to adopt
procedural rules, in accordance with the Illinois
Administrative Procedure Act, as the Agency deems
necessary, to implement this subsection.

25 15. Reopenings for Cause by the Agency.

a. Each issued CAAPP permit shall 26 include provisions specifying the conditions under which the 27 28 permit will be reopened prior to the expiration of the 29 permit. Such revisions shall be made as expeditiously as practicable. A CAAPP permit shall be reopened and 30 revised under any of the following circumstances, in 31 32 accordance with procedures adopted by the Agency:

33 i. Additional requirements under the Clean Air34 Act become applicable to a major CAAPP source for

-59-

-60-

1 which 3 or more years remain on the original term of 2 the permit. Such a reopening shall be completed not later than 18 months after the promulgation of the 3 4 applicable requirement. No such revision is required if the effective date of the requirement is 5 later than the date on which the permit is due to 6 7 expire.

8 ii. Additional requirements (including excess 9 emissions requirements) become applicable to an 10 affected source for acid deposition under the acid 11 rain program. Excess emissions offset plans shall 12 be deemed to be incorporated into the permit upon 13 approval by USEPA.

14 iii. The Agency or USEPA determines that the
15 permit contains a material mistake or that
16 inaccurate statements were made in establishing the
17 emissions standards, limitations, or other terms or
18 conditions of the permit.

iv. The Agency or USEPA determines that the
permit must be revised or revoked to assure
compliance with the applicable requirements.

22 b. In the event that the Agency determines that there are grounds for revoking a CAAPP permit, for cause, 23 consistent with paragraph a of this subsection, it shall 24 25 file a petition before the Board setting forth the basis for such revocation. In any such proceeding, the Agency 26 shall have the burden of establishing that the permit 27 should be revoked under the standards set forth in this 28 29 Act and the Clean Air Act. Any such proceeding shall be 30 conducted pursuant to the Board's procedures for adjudicatory hearings and the Board shall render its 31 decision within 120 days of the filing of the petition. 32 The Agency shall take final action to revoke and reissue 33 a CAAPP permit consistent with the Board's order. 34

-61-

c. Proceedings regarding a reopened CAAPP permit
 shall follow the same procedures as apply to initial
 permit issuance and shall affect only those parts of the
 permit for which cause to reopen exists.

5 d. Reopenings under paragraph (a) of this 6 subsection shall not be initiated before a notice of such 7 intent is provided to the CAAPP source by the Agency at 8 least 30 days in advance of the date that the permit is 9 to be reopened, except that the Agency may provide a 10 shorter time period in the case of an emergency.

e. The Agency shall have the authority to adopt
procedural rules, in accordance with the Illinois
Administrative Procedure Act, as the Agency deems
necessary, to implement this subsection.

15

## 16. Reopenings for Cause by USEPA.

a. When USEPA finds that cause exists to terminate, 16 modify, or revoke and reissue a CAAPP permit pursuant to 17 18 subsection 15 of this Section, and thereafter notifies 19 the Agency and the permittee of such finding in writing, the Agency shall forward to USEPA and the permittee a 20 21 proposed determination of termination, modification, or revocation and reissuance as appropriate, in accordance 22 with paragraph b of this subsection. The Agency's 23 proposed determination shall be in accordance with the 24 25 record, the Clean Air Act, regulations promulgated thereunder, this Act and regulations promulgated 26 thereunder. Such proposed determination shall not affect 27 28 the permit or constitute a final permit action for purposes of this Act or the Administrative Review Law. 29 The Agency shall forward to USEPA such 30 proposed determination within 90 days after receipt of the 31 notification from USEPA. If additional time is necessary 32 33 to submit the proposed determination, the Agency shall request a 90-day extension from USEPA and shall submit 34

the proposed determination within 180 days of receipt of
 notification from USEPA.

b. i. Prior to the Agency's submittal to USEPA 3 4 of a proposed determination to terminate or revoke and reissue the permit, the Agency shall file a 5 petition before the Board setting forth USEPA's 6 7 objection, the permit record, the Agency's proposed 8 determination, and the justification for its 9 proposed determination. The Board shall conduct a hearing pursuant to the rules prescribed by Section 10 11 32 of this Act, and the burden of proof shall be on 12 the Agency.

ii. After due consideration of the written and 13 oral statements, the testimony and arguments that 14 shall be submitted at hearing, the Board shall issue 15 16 and enter an interim order for the proposed determination, which shall set forth all changes, if 17 required the Agency's proposed 18 any, in determination. The interim order shall comply with 19 the requirements for final orders as set forth in 20 Section 33 of this Act. Issuance of an interim order 21 22 by the Board under this paragraph, however, shall 23 not affect the permit status and does not constitute a final action for purposes of this Act or the 24 25 Administrative Review Law.

26 iii. The Board shall cause a copy of its 27 interim order to be served upon all parties to the 28 proceeding as well as upon USEPA. The Agency shall 29 submit the proposed determination to USEPA in 30 accordance with the Board's Interim Order within 180 31 days after receipt of the notification from USEPA.

32 c. USEPA shall review the proposed determination to 33 terminate, modify, or revoke and reissue the permit 34 within 90 days of receipt.

-62-

1 i. When USEPA reviews the proposed 2 determination to terminate or revoke and reissue and does not object, the Board shall, within 7 days of 3 4 receipt of USEPA's final approval, enter the interim order as a final order. The final order may be 5 appealed as provided by Title XI of this Act. The 6 7 Agency shall take final action in accordance with the Board's final order. 8

9 ii. When USEPA reviews such proposed determination to terminate or revoke and reissue and 10 11 objects, the Agency shall submit USEPA's objection and the Agency's comments and recommendation on the 12 objection to the Board and permittee. 13 The Board shall review its interim order in response to 14 15 USEPA's objection and the Agency's comments and 16 recommendation and issue a final order in accordance with Sections 32 and 33 of this Act. The Agency 17 shall, within 90 days after receipt of such 18 19 objection, respond to USEPA's objection in accordance with the Board's final order. 20

21 iii. When USEPA reviews such proposed determination to modify and objects, 22 the Agency 23 shall, within 90 days after receipt of the objection, resolve the objection and modify the 24 25 permit in accordance with USEPA's objection, based upon the record, the Clean Air Act, regulations 26 promulgated thereunder, this Act, and regulations 27 promulgated thereunder. 28

d. If the Agency fails to submit the proposed
determination pursuant to paragraph a of this subsection
or fails to resolve any USEPA objection pursuant to
paragraph c of this subsection, USEPA will terminate,
modify, or revoke and reissue the permit.

e. The Agency shall have the authority to adopt

34

-63-

procedural rules, in accordance with the Illinois
 Administrative Procedure Act, as the Agency deems
 necessary, to implement this subsection.

4

17. Title IV; Acid Rain Provisions.

5 The Agency shall act on initial CAAPP a. applications for affected sources for acid deposition in 6 7 accordance with this Section and Title V of the Clean Air Act and regulations promulgated thereunder, except as 8 modified by Title IV of the Clean Air Act and regulations 9 promulgated thereunder. The Agency shall issue initial 10 11 CAAPP permits to the affected sources for acid deposition 12 which shall become effective no earlier than January 1, 1995, and which shall terminate on December 31, 1999, in 13 14 accordance with this Section. Subsequent CAAPP permits issued to affected sources for acid deposition shall be 15 issued for a fixed term of 5 years. Title IV of the Clean 16 Air Act and regulations promulgated thereunder, including 17 18 but not limited to 40 C.F.R. Part 72, as now or hereafter 19 amended, are applicable to and enforceable under this 20 Act.

21 b. A designated representative of an affected 22 source for acid deposition shall submit a timely and 23 complete Phase II acid rain permit application and compliance plan to the Agency, not later than January 1, 24 25 1996, that meets the requirements of Titles IV and V of the Clean Air Act and regulations. The Agency shall act 26 27 on the Phase II acid rain permit application and 28 compliance plan in accordance with this Section and Title V of the Clean Air Act and regulations promulgated 29 thereunder, except as modified by Title IV of the Clean 30 Air Act and regulations promulgated thereunder. 31 The 32 Agency shall issue the Phase II acid rain permit to an 33 affected source for acid deposition no later than 34 December 31, 1997, which shall become effective on January 1, 2000, in accordance with this Section, except as modified by Title IV and regulations promulgated thereunder; provided that the designated representative of the source submitted a timely and complete Phase II permit application and compliance plan to the Agency that meets the requirements of Title IV and V of the Clean Air Act and regulations.

8 c. Each Phase II acid rain permit issued in 9 accordance with this subsection shall have a fixed term 5 years. Except as provided in paragraph b above, the 10 of 11 Agency shall issue or deny a Phase II acid rain permit within 18 months of receiving a complete Phase II permit 12 13 application and compliance plan.

A designated representative of a new unit, 14 d. as 15 defined in Section 402 of the Clean Air Act, shall submit 16 а timely and complete Phase II acid rain permit 17 application and compliance plan that meets the requirements of Titles IV and V of the Clean Air Act and 18 its regulations. The Agency shall act on the new unit's 19 Phase II acid rain permit application and compliance plan 20 21 in accordance with this Section and Title V of the Clean 22 Air Act and its regulations, except as modified by Title 23 IV of the Clean Air Act and its regulations. The Agency shall reopen the new unit's CAAPP permit for cause to 24 25 incorporate the approved Phase II acid rain permit in accordance with this Section. The Phase II acid rain 26 permit for the new unit shall become effective no later 27 than the date required under Title IV of the Clean Air 28 Act and its regulations. 29

e. A designated representative of an affected
source for acid deposition shall submit a timely and
complete Title IV NOx permit application to the Agency,
not later than January 1, 1998, that meets the
requirements of Titles IV and V of the Clean Air Act and

-65-

-66-

1 its regulations. The Agency shall reopen the Phase II 2 acid rain permit for cause and incorporate the approved NOx provisions into the Phase II acid rain permit not 3 4 than January 1, 1999, in accordance with this later Section, except as modified by Title IV of the Clean Air 5 and regulations promulgated thereunder. 6 Act Such 7 reopening shall not affect the term of the Phase II acid 8 rain permit.

9 f. The designated representative of the affected 10 source for acid deposition shall renew the initial CAAPP 11 permit and Phase II acid rain permit in accordance with 12 this Section and Title V of the Clean Air Act and 13 regulations promulgated thereunder, except as modified by 14 Title IV of the Clean Air Act and regulations promulgated 15 thereunder.

16 g. In the case of an affected source for acid deposition for which a complete Phase II acid rain permit 17 application and compliance plan are timely received under 18 this subsection, the complete permit application and 19 compliance plan, including amendments thereto, shall be 20 21 binding on the owner, operator and designated representative, all affected units for acid deposition at 22 23 the affected source, and any other unit, as defined in Section 402 of the Clean Air Act, governed by the Phase 24 II acid rain permit application and shall be enforceable 25 as an acid rain permit for purposes of Titles IV and V of 26 Clean Air Act, from the date of submission of the 27 the acid rain permit application until a Phase II acid rain 28 29 permit is issued or denied by the Agency.

h. The Agency shall not include or implement any
measure which would interfere with or modify the
requirements of Title IV of the Clean Air Act or
regulations promulgated thereunder.

34

i. Nothing in this Section shall be construed as

-67-

affecting allowances or USEPA's decision regarding an
 excess emissions offset plan, as set forth in Title IV of
 the Clean Air Act or regulations promulgated thereunder.

i. No permit revision shall be required for
increases in emissions that are authorized by
allowances acquired pursuant to the acid rain
program, provided that such increases do not require
a permit revision under any other applicable
requirement.

10 ii. No limit shall be placed on the number of
11 allowances held by the source. The source may not,
12 however, use allowances as a defense to
13 noncompliance with any other applicable requirement.

14 iii. Any such allowance shall be accounted for
15 according to the procedures established in
16 regulations promulgated under Title IV of the Clean
17 Air Act.

j. To the extent that the federal regulations promulgated under Title IV, including but not limited to 40 C.F.R. Part 72, as now or hereafter amended, are inconsistent with the federal regulations promulgated under Title V, the federal regulations promulgated under Title IV shall take precedence.

k. The USEPA may intervene as a matter of right in
any permit appeal involving a Phase II acid rain permit
provision or denial of a Phase II acid rain permit.

1. It is unlawful for any owner or operator to
violate any terms or conditions of a Phase II acid rain
permit issued under this subsection, to operate any
affected source for acid deposition except in compliance
with a Phase II acid rain permit issued by the Agency
under this subsection, or to violate any other applicable
requirements.

34

m. The designated representative of an affected

source for acid deposition shall submit to the Agency the
 data and information submitted quarterly to USEPA,
 pursuant to 40 CFR 75.64, concurrently with the
 submission to USEPA. The submission shall be in the same
 electronic format as specified by USEPA.

6 n. The Agency shall act on any petition for 7 exemption of a new unit or retired unit, as those terms 8 are defined in Section 402 of the Clean Air Act, from the 9 requirements of the acid rain program in accordance with 10 Title IV of the Clean Air Act and its regulations.

o. The Agency shall have the authority to adopt
procedural rules, in accordance with the Illinois
Administrative Procedure Act, as the Agency deems
necessary to implement this subsection.

15 18. Fee Provisions.

a. For each 12 month period after the date on which 16 the USEPA approves or conditionally approves the CAAPP, 17 18 but in no event prior to January 1, 1994, a source 19 subject to this Section or excluded under subsection 1.1 or paragraph 3(c) of this Section, shall pay a fee as 20 21 provided in this part (a) of this subsection 18. However, a source that has been excluded from the 22 23 provisions of this Section under subsection 1.1 or paragraph 3(c) of this Section because the source emits 24 25 less than 25 tons per year of any combination of regulated air pollutants shall pay fees in accordance 26 with paragraph (1) of subsection (b) of Section 9.6. 27

i. The fee for a source allowed to emit less
 than 100 tons per year of any combination of
 regulated air pollutants shall be \$1,000 per year.

31 ii. The fee for a source allowed to emit 100
32 tons or more per year of any combination of
33 regulated air pollutants, except for those regulated
34 air pollutants excluded in paragraph 18(f) of this

-68-

-69-

1 subsection, shall be as follows: 2 A. The Agency shall assess an annual fee of \$13.50 per ton for the allowable emissions 3 4 all regulated air pollutants at that source of 5 during the term of the permit. These fees 6 shall be used by the Agency and the Board to 7 fund the activities required by Title V of the Clean Air Act including such activities as may 8 9 be carried out by other State or local agencies pursuant to paragraph (d) of this subsection. 10 The amount of such fee shall be based on the 11 information supplied by the applicant in its 12 complete CAAPP permit application or in the 13 CAAPP permit if the permit has been granted and 14 shall be determined by the amount of emissions 15 16 that the source is allowed to emit annually, provided however, that no source shall be 17 18 required to pay an annual fee in excess of 19 \$100,000. The Agency shall provide as part of the permit application form required under 20 21 subsection 5 of this Section a separate fee calculation form which will allow the applicant 22 23 identify the allowable emissions and to calculate the fee for the term of the permit. 24 25 In no event shall the Agency raise the amount of allowable emissions requested 26 by the applicant unless such increases are required to 27 demonstrate compliance with terms of a CAAPP 28 29 permit. 30 Notwithstanding the above, any applicant may seek a change in its permit which would 31 32

result in increases in allowable emissions due to an increase in the hours of operation or 33 production rates of an emission unit or units 34

1 and such a change shall be consistent with the 2 construction permit requirements of the existing State permit program, under Section 3 4 39(a) of this Act and applicable provisions of this Section. Where a construction permit is 5 required, the Agency shall expeditiously grant 6 7 such construction permit and shall, if necessary, modify the CAAPP permit based on the 8 9 same application.

10B. Except for the first year of the11CAAPP, the applicant or permittee may pay the12fee annually or semiannually for those fees13greater than \$5,000.

For fiscal year 1999 and each fiscal year 14 b. 15 thereafter, to the extent that permit fees collected and 16 deposited in the CAA Permit Fund during that fiscal year exceed 115% of the actual expenditures (excluding permit 17 fee reimbursements) from the CAA Permit Fund for that 18 19 fiscal year (including lapse period spending and appropriations for expenses incurred under the 20 21 Northeastern Illinois Nonattainment Area Planning Council 22 Act), the excess shall be reimbursed to the permittees in 23 their original fee payments. proportion to Such reimbursements shall be made during the next fiscal year 24 25 and may be made in the form of a credit against that fiscal year's permit fee. 26

27 c. There shall be created a CAA Fee Panel of 528 persons. The Panel shall:

i. If it deems necessary on an annual basis,
render advisory opinions to the Agency and the
General Assembly regarding the appropriate level of
Title V Clean Air Act fees for the next fiscal year.
Such advisory opinions shall be based on a study of
the operations of the Agency and any other entity

1 requesting appropriations from the CAA Permit Fund. 2 This study shall recommend changes in the fee structure, if warranted. The study will be based on 3 4 the ability of the Agency or other entity to effectively utilize the funds generated as well as 5 the entity's conformance with the objectives and 6 7 measurable benchmarks identified by the Agency as 8 justification for the prior year's fee. Such 9 advisory opinions shall be submitted to the appropriation committees no later than April 15th of 10 11 each year.

12 ii. Not be compensated for their services, but13 shall receive reimbursement for their expenses.

14 iii. Be appointed as follows: 4 members by 15 the Director of the Agency from a list of no more 16 than 8 persons, submitted by representatives of 17 associations who represent facilities subject to the 18 provisions of this subsection and the Director of 19 the Agency or designee.

There is hereby created in the State Treasury a 20 d. 21 special fund to be known as the "CAA Permit Fund". A11 22 Funds collected by the Agency pursuant to this subsection 23 shall be deposited into the Fund. The General Assembly shall appropriate monies from this Fund to the Agency and 24 25 to the Board to carry out their obligations under this The General Assembly may also authorize monies Section. 26 to be granted by the Agency from this Fund to other State 27 and local agencies which perform duties related to the 28 29 CAAPP. Interest generated on the monies deposited in this 30 Fund shall be returned to the Fund. The General Assembly may appropriate up to the sum of \$25,000 to the Agency 31 from the CAA Permit Fund for use by the Panel in carrying 32 out its responsibilities under this subsection. 33

e. The Agency shall have the authority to adopt

34

-71-

procedural rules, in accordance with the Illinois
 Administrative Procedure Act, as the Agency deems
 necessary to implement this subsection.

f. For purposes of this subsection, the term
"regulated air pollutant" shall have the meaning given to
it under subsection 1 of this Section but shall exclude
the following:

i. carbon monoxide;

9 ii. any Class I or II substance which is a
10 regulated air pollutant solely because it is listed
11 pursuant to Section 602 of the Clean Air Act;

12 iii. any pollutant that is a regulated air 13 pollutant solely because it is subject to a standard 14 or regulation under Section 112(r) of the Clean Air 15 Act based on the emissions allowed in the permit 16 effective in that calendar year, at the time the 17 applicable bill is generated; and

18 iv. during the years 1995 through 1999 19 inclusive, any emissions from affected sources for 20 acid deposition under Section 408(c)(4) of the Clean 21 Air Act.

22

8

19. Air Toxics Provisions.

23 In the event that the USEPA fails to promulgate a. in a timely manner a standard pursuant to Section 112(d) 24 25 of the Clean Air Act, the Agency shall have the authority to issue permits, pursuant to Section 112(j) of the Clean 26 Air Act and regulations promulgated thereunder, which 27 28 contain emission limitations which are equivalent to the emission limitations that would apply to a source if an 29 emission standard had been promulgated in a timely manner 30 by USEPA pursuant to Section 112(d). Provided, however, 31 32 that the owner or operator of a source shall have the 33 opportunity to submit to the Agency a proposed emission limitation which it determines to be equivalent to the 34

-72-

1 emission limitations that would apply to such source if 2 an emission standard had been promulgated in a timely If the Agency refuses to include the 3 manner by USEPA. 4 emission limitation proposed by the owner or operator in 5 a CAAPP permit, the owner or operator may petition the Board to establish whether the emission limitation 6 7 proposal submitted by the owner or operator provides for 8 emission limitations which are equivalent to the emission 9 limitations that would apply to the source if the emission standard had been promulgated by USEPA in a 10 11 timely manner. The Board shall determine whether the 12 emission limitation proposed by the owner or operator or an alternative emission limitation proposed by the Agency 13 provides for the level of control required under Section 14 15 112 of the Clean Air Act, or shall otherwise establish an 16 appropriate emission limitation, pursuant to Section 112 17 of the Clean Air Act.

b. Any Board proceeding brought under paragraph (a) 18 or (e) of this subsection shall be conducted according to 19 the Board's procedures for adjudicatory hearings and the 20 21 Board shall render its decision within 120 days of the 22 filing of the petition. Any such decision shall be 23 subject to review pursuant to Section 41 of this Act. Where USEPA promulgates an applicable emission standard 24 25 prior to the issuance of the CAAPP permit, the Agency shall include in the permit the promulgated standard, 26 provided that the source shall have the compliance period 27 provided under Section 112(i) of the Clean Air Act. Where 28 29 USEPA promulgates an applicable standard subsequent to 30 the issuance of the CAAPP permit, the Agency shall revise such 31 permit upon the next renewal to reflect the promulgated standard, providing a reasonable time for the 32 applicable source to comply with the standard, but no 33 longer than 8 years after the date on which the source is 34

-73-

first required to comply with the emissions limitation
 established under this subsection.

c. The Agency shall have the authority to implement 3 4 and enforce complete or partial emission standards promulgated by USEPA pursuant to Section 112(d), and 5 standards promulgated by USEPA pursuant to Sections 6 112(f), 112(h), 112(m), and 112(n), and may accept 7 8 delegation of authority from USEPA to implement and 9 enforce Section 112(1) and requirements for the prevention and detection of accidental releases pursuant 10 11 to Section 112(r) of the Clean Air Act.

d. The Agency shall have the authority to issue
permits pursuant to Section 112(i)(5) of the Clean Air
Act.

e. The Agency has the authority to implement 15 16 Section 112(g) of the Clean Air Act consistent with the Clean Air Act and federal regulations promulgated 17 thereunder. If the Agency refuses to include the emission 18 limitations proposed in an application submitted by an 19 owner or operator for a case-by-case maximum achievable 20 21 control technology (MACT) determination, the owner or 22 operator may petition the Board to determine whether the 23 emission limitation proposed by the owner or operator or an alternative emission limitation proposed by the Agency 24 25 provides for a level of control required by Section 112 of the Clean Air Act, or to otherwise establish an 26 appropriate emission limitation under Section 112 of the 27 Clean Air Act. 28

29

20. Small Business.

a. For purposes of this subsection:
"Program" is the Small Business Stationary Source
Technical and Environmental Compliance Assistance Program
created within this State pursuant to Section 507 of the
Clean Air Act and guidance promulgated thereunder, to

1 provide technical assistance and compliance information 2 to small business stationary sources; "Small Business Assistance Program" is a component 3 4 the Program responsible for providing sufficient of communications with small businesses through the 5 collection and dissemination of information to small 6 7 business stationary sources; and 8 "Small Business Stationary Source" means а 9 stationary source that: 1. is owned or operated by a person that 10 11 employs 100 or fewer individuals; 2. is a small business concern as defined in 12 the "Small Business Act"; 13 3. is not a major source as that term is 14 defined in subsection 2 of this Section; 15 16 4. does not emit 50 tons or more per year of any regulated air pollutant; and 17 5. emits less than 75 tons per year of all 18 19 regulated pollutants. b. The Agency shall adopt and submit to USEPA, 20 21 after reasonable notice and opportunity for public 22 comment, as a revision to the Illinois state 23 implementation plan, plans for establishing the Program. c. The Agency shall have the authority to enter 24 25 into such contracts and agreements as the Agency deems necessary to carry out the purposes of this subsection. 26 The Agency may establish such procedures as it 27 d. may deem necessary for the purposes of implementing and 28 executing its responsibilities under this subsection. 29 30 e. There shall be appointed a Small Business Ombudsman (hereinafter in this subsection referred to as 31 32 "Ombudsman") to monitor the Small Business Assistance Program. The Ombudsman shall be a nonpartisan designated 33

official, with the ability to independently assess

34

-75-

LRB9206666LBqc

-76-

1

whether the goals of the Program are being met.

f. The State Ombudsman Office shall be located in
an existing Ombudsman office within the State or in any
State Department.

g. There is hereby created a State Compliance
Advisory Panel (hereinafter in this subsection referred
to as "Panel") for determining the overall effectiveness
of the Small Business Assistance Program within this
State.

h. The selection of Panel members shall be by thefollowing method:

12 1. The Governor shall select two members who 13 are not owners or representatives of owners of small 14 business stationary sources to represent the general 15 public;

The Director of the Agency shall select one
 member to represent the Agency; and

183. The State Legislature shall select four19members who are owners or representatives of owners20of small business stationary sources. Both the21majority and minority leadership in both Houses of22the Legislature shall appoint one member of the23panel.

i. Panel members should serve without compensation
but will receive full reimbursement for expenses
including travel and per diem as authorized within this
State.

j. The Panel shall select its own Chair by a
majority vote. The Chair may meet and consult with the
Ombudsman and the head of the Small Business Assistance
Program in planning the activities for the Panel.

32 21. Temporary Sources.

a. The Agency may issue a single permit authorizing
 emissions from similar operations by the same source

owner or operator at multiple temporary locations, except
 for sources which are affected sources for acid
 deposition under Title IV of the Clean Air Act.

b. The applicant must demonstrate that the
operation is temporary and will involve at least one
change of location during the term of the permit.

c. Any such permit shall meet all applicable
requirements of this Section and applicable regulations,
and include conditions assuring compliance with all
applicable requirements at all authorized locations and
requirements that the owner or operator notify the Agency
at least 10 days in advance of each change in location.

13

22. Solid Waste Incineration Units.

14 a. A CAAPP permit for a solid waste incineration
15 unit combusting municipal waste subject to standards
16 promulgated under Section 129(e) of the Clean Air Act
17 shall be issued for a period of 12 years and shall be
18 reviewed every 5 years, unless the Agency requires more
19 frequent review through Agency procedures.

20 b. During the review in paragraph (a) of this 21 subsection, the Agency shall fully review the previously 22 submitted CAAPP permit application and corresponding 23 reports subsequently submitted to determine whether the 24 source is in compliance with all applicable requirements.

c. If the Agency determines that the source is not
in compliance with all applicable requirements it shall
revise the CAAPP permit as appropriate.

d. The Agency shall have the authority to adopt
procedural rules, in accordance with the Illinois
Administrative Procedure Act, as the Agency deems
necessary, to implement this subsection.

32 (Source: P.A. 89-79, eff. 6-30-95; 90-14, eff. 7-1-97; 33 90-367, eff. 8-10-97; 90-773, eff. 8-14-98.)

-77-

Section 999. Effective date. This Act takes effect upon
 becoming law.