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1 AN ACT concerning local government.

Be it enacted by the People of the State of Illinois, represented in the General Assembly:

- Section 5. The Governmental Account Audit Act is amended by changing Sections 1 and 9 and by adding Section 12 as follows:
- 6 (50 ILCS 310/1) (from Ch. 85, par. 701)
- Sec. 1. Definitions. As used in this Act, unless the context otherwise indicates:
 - "Governmental unit" or "unit" (but not "unit of local government") includes all municipal corporations in and political subdivisions of this State that appropriate more than \$5,000 for a fiscal year, with the amount to increase or decrease by the amount of the Consumer Price Index (CPI) as reported on January 1 of each year, except the following:
 - (1) School districts.
 - (2) Cities, villages, and incorporated towns subject to the Municipal Auditing Law, as contained in the Illinois Municipal Code, and cities that file a report with the Comptroller under Section 3.1-35-115 of the Illinois Municipal Code.
 - (3) Counties with a population of 1,000,000 or more.
- 22 (4) Counties subject to the County Auditing Law.
- 23 (5) Any other municipal corporations in or political

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- subdivisions of this State, the accounts of which are required by law to be audited by or under the direction of the Auditor General.
 - (6) (Blank).
 - (7) A drainage district, established under the Illinois Drainage Code (70 ILCS 605), that did not receive or expend any moneys during the immediately preceding fiscal year or obtains approval for assessments and expenditures through the circuit court.
- 10 (8) Public housing authorities that submit financial 11 reports to the U.S. Department of Housing and Urban 12 Development.
- "Governing body" means the board or other body or officers
 having authority to levy taxes, make appropriations, authorize
 the expenditure of public funds or approve claims for any
 governmental unit or unit of local government.
- "Comptroller" means the Comptroller of the State of Illinois.
- "Consumer Price Index" means the Consumer Price Index for All Urban Consumers for all items published by the United States Department of Labor.
- 22 "CPA" or "C.P.A." has the meaning provided in Section 0.03
 23 of the Illinois Public Accounting Act.
- 24 "CPA firm" has the meaning provided in Section 0.03 of the
 25 Illinois Public Accounting Act.
- 26 "Licensed public accountant" means the holder of a valid

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certificate as a public accountant under the Illinois Public 1 2 Accounting Act.

"Audit partner rotation" means that neither the lead (or coordinating) audit partner (having primary responsibility for the audit) nor the audit partner responsible for reviewing the audit have performed audit services for the unit of local government in each of the previous 5 fiscal years of that unit of local government.

"Audit report" means the written report of the CPA licensed public accountant and all appended statements and schedules relating to that report, presenting or recording the findings of an examination or audit of the financial transactions, affairs, or conditions of a governmental unit.

"Public colleges and universities" means public community colleges subject to the Public Community College Act, the University of Illinois, Southern Illinois University, Chicago State University, Eastern Illinois University, Governors State University, Illinois State University, Northeastern Illinois University, Northern Illinois University, and Western Illinois University.

"Report" includes both audit reports and reports filed instead of an audit report by a governmental unit receiving revenue of less than \$850,000 during any fiscal year to which the reports relate.

"Unit of local government" (but not "governmental unit" or "unit") has the meaning provided in Section 1 of Article VII of

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- 1 the Constitution of the State of Illinois and also includes
- 2 school districts and public colleges and universities.
- 3 (Source: P.A. 92-191, eff. 8-1-01; 92-582, eff. 7-1-02.)
- 4 (50 ILCS 310/9) (from Ch. 85, par. 709)

Sec. 9. The expenses of the audit and investigation of public accounts provided for by this Act, whether ordered by the governing body or the Comptroller, shall be paid by the governmental unit for which the audit is made. Payment shall be ordered by the governing body out of the funds of the unit and such authorities shall make provision for payment. Contracts for the performance of audits required by this Act shall may be entered into in accordance with Section 12 of this Act without competitive bidding. If the audit is made by a CPA licensed public accountant retained by the Comptroller, governmental unit shall pay to the Comptroller actual compensation and expenses to reimburse him for the cost of making such audit.

The governing body of any governmental unit having taxing powers may levy an auditing tax in an amount that will not require extension of such tax at a rate in excess of .005% of the value of all taxable property in the unit as equalized or assessed by the Department of Revenue. This auditing tax may be in excess of or in addition to any statutory limitation of rate or amount. Money received from the auditing tax shall be held in a special fund and used only for the payment of auditing

- 1 expenses.
- 2 (Source: P.A. 81-1509.)
- 3 (50 ILCS 310/12 new)
- Sec. 12. Auditor contracts. Notwithstanding any other 4
- 5 provision of law to the contrary and on or after the effective
- 6 date of this amendatory Act of the 99th General Assembly:
- (a) A unit of local government may not enter into a 7
- 8 contract or appointment longer than 5 fiscal years with a CPA
- 9 or a CPA firm to audit the unit of local government's accounts.
- 10 (b) A unit of local government may contract with or appoint
- 11 a CPA or a CPA firm to audit the unit of local government's
- 12 accounts only after advertising for and following a competitive
- 1.3 request for proposals process that solicits qualifications and
- 14 proposals from interested parties.
- 15 (c) If a CPA or a CPA firm has had primary responsibility
- 16 for an audit or responsible for reviewing the audit of a unit
- of local government during the previous 5 consecutive fiscal 17
- 18 years, the unit of local government may not contract with or
- appoint that CPA or CPA firm unless the CPA or CPA firm 19
- 20 complies with the requirements of audit partner rotation for
- the audits of the unit of local government. 21
- 22 (d) The Comptroller may waive the requirements of
- 23 subsection (c) upon a showing by the unit of local government
- 24 that no other CPA or CPA firm within a reasonable distance from
- 25 the unit of local government is able or willing to perform the

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audit. Evidence a unit of local government may provide to the

Comptroller to show the unavailability of other auditors

includes, but is not limited to, receipt of only one proposal

after issuing a request for proposals. The Comptroller may not

waive the requirement that a CPA firm use audit partner

rotation unless the CPA firm has only one audit partner with

the requisite skills, knowledge, and experience in

governmental accounting and auditing and no other qualified CPA

or CPA firm within a reasonable distance is able or willing to

10 perform the audit.

11 Section 10. The Counties Code is amended by changing

12 Section 6-31008 as follows:

13 (55 ILCS 5/6-31008) (from Ch. 34, par. 6-31008)

Sec. 6-31008. Expenses of audit. The expenses of conducting the audit and making the required audit report or financial

statement for each county, whether ordered by the county board

or the Comptroller, shall be paid by the county and the county

18 board shall make provisions for such payment. If the audit is

made by an accountant or accountants retained by the

Comptroller, the county, through the county board, shall pay to

21 the Comptroller reasonable compensation and expenses to

reimburse him for the cost of making such audit. Moneys paid to

the Comptroller pursuant to the preceding sentence shall be

deposited into the Comptroller's Audit Expense Revolving Fund.

- 1 Such expenses shall be paid from the general corporate fund
- 2 of the county.
- 3 Contracts for the performance of audits required by this
- 4 Division shall be entered into pursuant to Section 12 of the
- 5 Governmental Account Audit Act may be entered into without
- 6 competitive bidding.
- 7 (Source: P.A. 88-280.)
- 8 Section 15. The Illinois Municipal Code is amended by
- 9 changing Sections 8-1-7 and 8-8-8 as follows:
- 10 (65 ILCS 5/8-1-7) (from Ch. 24, par. 8-1-7)
- 11 Sec. 8-1-7. (a) Except as provided otherwise in this
- 12 Section, no contract shall be made by the corporate
- 13 authorities, or by any committee or member thereof, and no
- 14 expense shall be incurred by any of the officers or departments
- of any municipality, whether the object of the expenditure has
- 16 been ordered by the corporate authorities or not, unless an
- 17 appropriation has been previously made concerning that
- 18 contract or expense. Any contract made, or any expense
- 19 otherwise incurred, in violation of the provisions of this
- 20 section shall be null and void as to the municipality, and no
- 21 money belonging thereto shall be paid on account thereof.
- 22 However, pending the passage of the annual appropriation
- ordinance for any fiscal year, the corporate authorities may
- 24 authorize heads of departments or other separate agencies of

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the municipality to make necessary expenditures for the support thereof upon the basis of the appropriations of the preceding fiscal year. However, if it is determined by two-thirds vote of the corporate authorities then holding office at a regularly scheduled meeting of the corporate authorities that it is expedient and in the best public interest to begin proceedings for the construction of a needed public work, then the provisions of this section shall not apply to the extent that corporate authorities may employ or contract professional services necessary for the planning and financing of such public work.

(b) Notwithstanding any provision of this Code to the contrary, the corporate authorities of any municipality may make contracts for a term exceeding one year and not exceeding the term of the mayor or president holding office at the time the contract is executed, relating to: (1) the employment of a municipal manager, administrator, engineer, health officer, land planner, finance director, attorney, police chief or other officer who requires technical training or knowledge; (2) the employment of outside professional consultants such engineers, doctors, land planners, auditors, attorneys or other professional consultants who require technical training or knowledge; (3) the provision of data processing equipment and services; or (4) the provision of services which directly relate to the prevention, identification or eradication of disease. In such case the corporate authorities shall include

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- in the annual appropriation ordinance for each fiscal year, an 1 2 appropriation of a sum of money sufficient to pay the amount which, by the terms of the contract, is to become due and 3 payable during the current fiscal year. The corporate 4 5 authorities shall enter into contracts with auditors pursuant to Section 12 of the Governmental Account Audit Act. 6
- 7 This section shall not apply to municipalities 8 operating under special charters.
 - (d) In order to promote orderly collective bargaining relationships, to prevent labor strife and to protect the interests of the public and the health and safety of the citizens of Illinois, this Section shall not apply to multi-year collective bargaining agreements between public employers and exclusive representatives governed by the provisions of the Illinois Public Labor Relations Act.

Notwithstanding any provision of this Code to contrary, the corporate authorities of any municipality may enter into multi-year collective bargaining agreements with exclusive representatives under the provisions of the Illinois Public Labor Relations Act.

(e) Notwithstanding any provision of this Code to the contrary, the corporate authorities of any municipality may enter into any multi-year contract or otherwise associate for any term under the provisions of Section 10 of Article VII of the Illinois Constitution or the Intergovernmental Cooperation Act.

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(Source: P.A. 90-517, eff. 8-22-97.)

2 (65 ILCS 5/8-8-8) (from Ch. 24, par. 8-8-8)

Sec. 8-8-8. The expenses of the audit and investigation of public accounts provided for in Division 8, whether ordered by the corporate authorities or the Comptroller, shall be paid by the municipality for which the audit is made. Payment shall be ordered by the corporate authorities out of the funds of the municipality and it shall be the duty of such authorities to make provisions for payment. Contracts for the performance of audits required by this Division 8 shall be entered into pursuant to Section 12 of the Governmental Account Audit Act may be entered into without competitive bidding. If the audit is made by an accountant or accountants retained by the Comptroller, the municipality shall pay to the Comptroller reasonable compensation and expenses to reimburse him for the cost of making such audit.

The corporate authorities of all municipalities coming under the provisions of this Division 8 shall have the power to annually levy a "Municipal Auditing Tax" upon all of the taxable property of the municipalities at the rate on the dollar which will produce an amount which will equal a sum sufficient to meet the cost of all auditing and reports thereunder. Such municipal auditing tax shall be held in a special fund and used for no other purpose than the payment of expenses occasioned by this Division 8.

- 1 The tax authorized by this Section shall be in addition to
- 2 taxes for general corporate purposes authorized under Section
- 3 8-3-1 of this Act.
- 4 (Source: P.A. 81-824.)
- 5 Section 20. The Park District Code is amended by changing
- 6 Section 8-1 as follows:
- 7 (70 ILCS 1205/8-1) (from Ch. 105, par. 8-1)
- 8 Sec. 8-1. General corporate powers. Every park district
- 9 shall, from the time of its organization, be a body corporate
- 10 and politic by the name set forth in the petition for its
- organization, the specific name set forth in this Code, or the
- 12 name it may adopt under Section 8-9 and shall have and exercise
- the following powers:
- 14 (a) To adopt a corporate seal and alter the same at
- pleasure; to sue and be sued; and to contract in furtherance of
- any of its corporate purposes.
- (b) (1) To acquire by gift, legacy, grant or purchase, or
- 18 by condemnation in the manner provided for the exercise of the
- 19 power of eminent domain under the Eminent Domain Act, any and
- 20 all real estate, or rights therein necessary for building,
- 21 laying out, extending, adorning and maintaining any such parks,
- 22 boulevards and driveways, or for effecting any of the powers or
- 23 purposes granted under this Code as its board may deem proper,
- 24 whether such lands be located within or without such district;

but no park district, except as provided in paragraph (2) of this subsection, shall have any power of condemnation in the manner provided for the exercise of the power of eminent domain under the Eminent Domain Act or otherwise as to any real estate, lands, riparian rights or estate, or other property situated outside of such district, but shall only have power to acquire the same by gift, legacy, grant or purchase, and such district shall have the same control of and power over lands so acquired without the district as over parks, boulevards and driveways within such district.

- (2) In addition to the powers granted in paragraph (1) of subsection (b), a park district located in more than one county, the majority of its territory located in a county over 450,000 in population and none of its territory located in a county over 1,000,000 in population, shall have condemnation power in the manner provided for the exercise of the power of eminent domain under the Eminent Domain Act or as otherwise granted by law as to any and all real estate situated up to one mile outside of such district which is not within the boundaries of another park district.
- (c) To acquire by gift, legacy or purchase any personal property necessary for its corporate purposes provided that all contracts for supplies, materials or work involving an expenditure in excess of \$20,000 shall be let to the lowest responsible bidder after due advertisement. No district shall be required to accept a bid that does not meet the district's

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established specifications, terms of delivery, quality, and serviceability requirements. Contracts which, by their nature, are not adapted to award by competitive bidding, such as contracts for the services of individuals possessing a high degree of professional skill where the ability or fitness of the individual plays an important part, contracts for the printing of finance committee reports and departmental reports, contracts for the printing or engraving of bonds, tax warrants and other evidences of indebtedness, contracts for utility services such as water, light, heat, telephone or telegraph, contracts for the use, purchase, delivery, installation of data processing equipment, movement, or software, or services and telecommunications and interconnect equipment, software, or services, contracts for duplicating machines and supplies, contracts for goods or services procured from another governmental agency, purchases of equipment previously owned by some entity other than the district itself, for the purchase of and contracts magazines, books, periodicals, pamphlets and reports are not subject competitive bidding. Contracts for emergency expenditures are also exempt from competitive bidding when the emergency expenditure is approved by 3/4 of the members of the board.

competitive bids for contracts involving All expenditure in excess of \$20,000 must be sealed by the bidder and must be opened by a member or employee of the park board at a public bid opening at which the contents of the bids must be

announced. Each bidder must receive at least 3 days notice of the time and place of the bid opening.

For purposes of this subsection, "due advertisement" includes, but is not limited to, at least one public notice at least 10 days before the bid date in a newspaper published in the district or, if no newspaper is published in the district, in a newspaper of general circulation in the area of the district.

- (d) To pass all necessary ordinances, rules and regulations for the proper management and conduct of the business of the board and district and to establish by ordinance all needful rules and regulations for the government and protection of parks, boulevards and driveways and other property under its jurisdiction, and to effect the objects for which such districts are formed.
- (e) To prescribe such fines and penalties for the violation of ordinances as it shall deem proper not exceeding \$1,000 for any one offense, which fines and penalties may be recovered by an action in the name of such district in the circuit court for the county in which such violation occurred. The park district may also seek in the action, in addition to or instead of fines and penalties, an order that the offender be required to make restitution for damage resulting from violations, and the court shall grant such relief where appropriate. The procedure in such actions shall be the same as that provided by law for like actions for the violation of ordinances in cities organized

- 1 under the general laws of this State, and offenders may be
- 2 imprisoned for non-payment of fines and costs in the same
- 3 manner as in such cities. All fines when collected shall be
- 4 paid into the treasury of such district.
- 5 (f) To manage and control all officers and property of such
- 6 districts and to provide for joint ownership with one or more
- 7 cities, villages or incorporated towns of real and personal
- 8 property used for park purposes by one or more park districts.
- 9 In case of joint ownership, the terms of the agreement shall be
- 10 fair, just and equitable to all parties and shall be set forth
- 11 in a written agreement entered into by the corporate
- 12 authorities of each participating district, city, village or
- incorporated town.
- 14 (g) To secure grants and loans, or either, from the United
- 15 States Government, or any agency or agencies thereof, for
- 16 financing the acquisition or purchase of any and all real
- 17 estate, or rights therein, or for effecting any of the powers
- 18 or purposes granted under this Code as its Board may deem
- 19 proper.
- 20 (h) To establish fees for the use of facilities and
- 21 recreational programs of the districts and to derive revenue
- from non-resident fees from their operations. Fees charged
- 23 non-residents of such district need not be the same as fees
- charged to residents of the district. Charging fees or deriving
- 25 revenue from the facilities and recreational programs shall not
- affect the right to assert or utilize any defense or immunity,

2 employees.

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- (i) To make contracts for a term exceeding one year, but not to exceed 3 years, notwithstanding any provision of this Code to the contrary, relating to: (1) the employment of a park superintendent, administrator, engineer, officer, land planner, finance director, attorney, police chief, or other officer who requires technical training or knowledge; (2) the employment of outside professional consultants such as engineers, doctors, land planners, auditors, attorneys, or other professional consultants who require technical training or knowledge; (3) the provision of data processing equipment and services; and (4) the purchase of energy from a utility or an alternative retail electric supplier. With respect to any contract made under this subsection (i), the corporate authorities shall include in the annual appropriation ordinance for each fiscal year an appropriation of a sum of money sufficient to pay the amount which, by the terms of the contract, is to become due and payable during that fiscal year. Contracts with auditors shall be entered into pursuant to Section 12 of the Governmental Account Audit Act.
- (j) To enter into licensing or management agreements with not-for-profit corporations organized under the laws of this State to operate park district facilities if the corporation covenants to use the facilities to provide public park or

- recreational programs for youth. 1
- 2 (Source: P.A. 98-325, eff. 8-12-13; 98-772, eff. 7-16-14.)
- 3 Section 25. The School Code is amended by changing Section
- 4 3-7 as follows:

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5 (105 ILCS 5/3-7) (from Ch. 122, par. 3-7)

Sec. 3-7. Failure to prepare and forward information. the trustees of schools of any township in Class II county school units, or any school district which forms a part of a Class II county school unit but which is not subject to the jurisdiction of the trustees of schools of any township in which such district is located, or any school district in any Class I county school units fail to prepare and forward or 13 cause to be prepared and forwarded to the superintendent of schools, reports required by this Act, the superintendent of schools shall furnish regional information or he shall employ a person or persons to furnish such information, as far as practicable. Such person shall have access to the books, records and papers of the school district to enable him or them to prepare such reports, and the school district shall permit such person or persons to examine such books, records and papers at such time and such place as such person or persons may desire for the purpose aforesaid. For 23 such services the regional superintendent of schools shall bill 24 the district an amount to cover the cost of preparation of such

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reports if he employs a person to prepare such reports.

Each school district shall, as of June 30 of each year, cause an audit of its accounts to be made by a person lawfully qualified to practice public accounting as regulated by the Illinois Public Accounting Act. Such audit shall include financial statements of the district applicable to the type of records required by other sections of this Act and in addition shall set forth the scope of audit and shall include the professional opinion signed by the auditor, or if such an opinion is denied by the auditor, shall set forth the reasons for such denial. Each school district shall on or before October 15 of each year, submit an original and one copy of such audit to the regional superintendent of schools in the educational service region having jurisdiction in which case the regional superintendent of schools shall be relieved of responsibility in regard to the accounts of the school district. If any school district fails to supply the regional superintendent of schools with a copy of such audit report on or before October 15, or within such time extended by the regional superintendent of schools from that date, not to exceed 60 days, then it shall be the responsibility of the regional superintendent of schools having jurisdiction to cause such audit to be made by employing an accountant licensed to practice in the State of Illinois to conduct such audit and shall bill the district for such services, or shall with the personnel of his office make such audit to his satisfaction and

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bill the district for such service. In the latter case, if the audit is made by personnel employed in the office of the regional superintendent of schools having jurisdiction, then the regional superintendent of schools shall not be relieved of the responsibility as to the accountability of the school district. The copy of the audit shall be forwarded by the regional superintendent to the State Board of Education on or before November 15 of each year and shall be filed by the State Board of Education.

Each school district that is the administrative district for several school districts operating under a joint agreement as authorized by this Act shall, as of June 30 each year, cause an audit of the accounts of the joint agreement to be made by a person lawfully qualified to practice public accounting as regulated by the Illinois Public Accounting Act. Such audit shall include financial statements of the operation of the joint agreement applicable to the type of records required by this Act and, in addition, shall set forth the scope of the audit and shall include the professional opinion signed by the auditor, or if such an opinion is denied, the auditor shall set forth the reason for such denial. Each administrative district of a joint agreement shall on or before October 15 each year, submit an original and one copy of such audit to the regional superintendent of schools in the educational service region having jurisdiction in which case the regional superintendent of schools shall be relieved of responsibility in regard to the

- accounts of the joint agreement. The copy of the audit shall be 1
- 2 forwarded by the regional superintendent to the State Board of
- Education on or before November 15 of each year and shall be 3
- filed by the State Board of Education. The cost of such an 4
- 5 audit shall be apportioned among and paid by the several
- districts who are parties to the joint agreement, in the same 6
- 7 manner as other costs and expenses accruing to the districts
- 8 jointly.
- 9 The State Board of Education shall determine the adequacy
- 10 of the audits. All audits shall be kept on file in the office
- 11 of the State Board of Education. Contracts for the performance
- 12 of audits required by this Section shall be entered into
- 13 pursuant to Section 12 of the Governmental Account Audit Act.
- 14 (Source: P.A. 86-1441; 87-473.)
- 15 Section 30. The Board of Higher Education Act is amended by
- 16 adding Section 13 as follows:
- 17 (110 ILCS 205/13 new)
- Sec. 13. Account audits. The Board shall establish minimum 18
- standards for account audits of public institutions of higher 19
- education that, at a minimum, require public institutions of 20
- 21 higher education to comply with Section 12 of the Governmental
- 22 Account Audit Act.
- 23 Section 35. The Public Community College Act is amended by

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1 changing Section 3-22.1 as follows:

2 (110 ILCS 805/3-22.1) (from Ch. 122, par. 103-22.1)

Sec. 3-22.1. To cause an audit to be made as of the end of each fiscal year by an accountant licensed to practice public accounting in Illinois and appointed by the board in accordance with Section 12 of the Governmental Account Audit Act. The auditor shall perform his or her examination in accordance with generally accepted auditing standards and regulations prescribed by the State Board, and submit his or her report thereon in accordance with generally accepted accounting principles. The examination and report shall include a verification of student enrollments and any other bases upon which claims are filed with the State Board. The audit report shall include a statement of the scope and findings of the audit and a professional opinion signed by the auditor. If a professional opinion is denied by the auditor he or she shall set forth the reasons for that denial. The board shall not limit the scope of the examination to the extent that the effect of such limitation will result in the qualification of the auditor's professional opinion. The procedures for payment for the expenses of the audit shall be in accordance with Section 9 of the Governmental Account Audit Act. Copies of the audit report shall be filed with the State Board in accordance with regulations prescribed by the State Board. The State Board shall file one copy of the audit report with the Auditor

- General. The State Board shall file copies of the uniform 1
- 2 financial statements from the audit report with the Board of
- Higher Education. 3
- (Source: P.A. 90-468, eff. 8-17-97.)