99TH GENERAL ASSEMBLY

State of Illinois

2015 and 2016

SB1481

Introduced 2/20/2015, by Sen. Antonio Muñoz

SYNOPSIS AS INTRODUCED:

625 ILCS 5/11-208.6 625 ILCS 5/11-208.8

Amends the Illinois Vehicle Code. Provides that the Secretary of State may not renew the registration of a vehicle until the registered owner of the vehicle completes a required traffic education program or pays any fine or penalty due and owing, or both, as a result of a violation of the automated traffic law enforcement system or the automated speed enforcement system. Provides that the Section concerning automated speed enforcement systems in safety zones applies to the counties of Cook, DuPage, Kane, Lake, Madison, McHenry, St. Clair, and Will and to municipalities located within those counties (instead of in municipalities with a population of 1,000,000 or more inhabitants).

LRB099 08837 RJF 29009 b

SB1481

1

AN ACT concerning transportation.

2 Be it enacted by the People of the State of Illinois, 3 represented in the General Assembly:

Section 5. The Illinois Vehicle Code is amended by changing
Sections 11-208.6 and 11-208.8 as follows:

6 (625 ILCS 5/11-208.6)

7 Sec. 11-208.6. Automated traffic law enforcement system.

8 (a) As used in this Section, "automated traffic law 9 enforcement system" means a device with one or more motor 10 vehicle sensors working in conjunction with a red light signal 11 to produce recorded images of motor vehicles entering an 12 intersection against a red signal indication in violation of 13 Section 11-306 of this Code or a similar provision of a local 14 ordinance.

An automated traffic law enforcement system is a system, in a municipality or county operated by a governmental agency, that produces a recorded image of a motor vehicle's violation of a provision of this Code or a local ordinance and is designed to obtain a clear recorded image of the vehicle and the vehicle's license plate. The recorded image must also display the time, date, and location of the violation.

(b) As used in this Section, "recorded images" means images
 recorded by an automated traffic law enforcement system on:

- 2 - LRB099 08837 RJF 29009 b

SB1481

1 (1) 2 or more photographs;

2

(2) 2 or more microphotographs;

3 (3) 2 or more electronic images; or

4 (4) a video recording showing the motor vehicle and, on
5 at least one image or portion of the recording, clearly
6 identifying the registration plate number of the motor
7 vehicle.

8 (b-5) A municipality or county that produces a recorded 9 image of a motor vehicle's violation of a provision of this 10 Code or a local ordinance must make the recorded images of a 11 violation accessible to the alleged violator by providing the 12 alleged violator with a website address, accessible through the 13 Internet.

(c) Except as provided under Section 11-208.8 of this Code, 14 15 a county or municipality, including a home rule county or 16 municipality, may not use an automated traffic law enforcement 17 system to provide recorded images of a motor vehicle for the purpose of recording its speed. Except as provided under 18 Section 11-208.8 of this Code, the regulation of the use of 19 20 automated traffic law enforcement systems to record vehicle speeds is an exclusive power and function of the State. This 21 22 subsection (c) is a denial and limitation of home rule powers 23 and functions under subsection (h) of Section 6 of Article VII of the Illinois Constitution. 24

25 (c-5) A county or municipality, including a home rule 26 county or municipality, may not use an automated traffic law

enforcement system to issue violations in instances where the 1 2 motor vehicle comes to a complete stop and does not enter the 3 intersection, as defined by Section 1-132 of this Code, during the cycle of the red signal indication unless one or more 4 5 pedestrians or bicyclists are present, even if the motor 6 vehicle stops at a point past a stop line or crosswalk where a driver is required to stop, as specified in subsection (c) of 7 Section 11-306 of this Code or a similar provision of a local 8 9 ordinance.

10 (c-6) A county, or a municipality with less than 2,000,000 11 inhabitants, including a home rule county or municipality, may 12 not use an automated traffic law enforcement system to issue 13 in instances where a motorcyclist enters violations an 14 intersection against a red signal indication when the red 15 signal fails to change to a green signal within a reasonable 16 period of time not less than 120 seconds because of a signal 17 malfunction or because the signal has failed to detect the arrival of the motorcycle due to the motorcycle's size or 18 19 weight.

20 (d) For each violation of a provision of this Code or a ordinance recorded 21 local by an automatic traffic law 22 enforcement system, county or municipality having the 23 jurisdiction shall issue a written notice of the violation to the registered owner of the vehicle as the alleged violator. 24 25 The notice shall be delivered to the registered owner of the 26 vehicle, by mail, within 30 days after the Secretary of State

	SB1481 - 4 - LRB099 08837 RJF 29009 b
1	notifies the municipality or county of the identity of the
2	owner of the vehicle, but in no event later than 90 days after
3	the violation.
4	The notice shall include:
5	(1) the name and address of the registered owner of the
6	vehicle;
7	(2) the registration number of the motor vehicle
8	involved in the violation;
9	(3) the violation charged;
10	(4) the location where the violation occurred;
11	(5) the date and time of the violation;
12	(6) a copy of the recorded images;
13	(7) the amount of the civil penalty imposed and the
14	requirements of any traffic education program imposed and
15	the date by which the civil penalty should be paid and the
16	traffic education program should be completed;
17	(8) a statement that recorded images are evidence of a
18	violation of a red light signal;
19	(9) a warning that failure to pay the civil penalty, to
20	complete a required traffic education program, or to
21	contest liability in a timely manner is an admission of
22	liability and may result in a suspension of the driving
23	privileges of the registered owner of the vehicle, denial
24	of vehicle registration renewal, or both;
25	(10) a statement that the person may elect to proceed
26	by:

1 2

3

4

(A) paying the fine, completing a required traffic education program, or both; or

(B) challenging the charge in court, by mail, or by administrative hearing; and

5 (11) a website address, accessible through the 6 Internet, where the person may view the recorded images of 7 the violation.

8 (e) If a person charged with a traffic violation, as a 9 result of an automated traffic law enforcement system, does not 10 pay the fine or complete a required traffic education program, 11 or both, or successfully contest the civil penalty resulting 12 from that violation, the Secretary of State shall suspend the 13 driving privileges of the registered owner of the vehicle under Section 6-306.5 of this Code for failing to complete a required 14 15 traffic education program or to pay any fine or penalty due and 16 owing, or both, as a result of a combination of 5 violations of 17 the automated traffic law enforcement system or the automated speed enforcement system under Section 11-208.8 of this Code. 18

19 (e-5) If a person charged with a traffic violation, as a 20 result of an automated traffic law enforcement system, does not 21 pay the fine or complete a required traffic education program, 22 or both, or successfully contest the civil penalty resulting 23 from the violation, the Secretary of State may not renew the 24 registration of the vehicle until the registered owner of the 25 vehicle completes a required traffic education program or pays any fine or penalty due and owing, or both. 26

- 6 - LRB099 08837 RJF 29009 b

1 (f) Based on inspection of recorded images produced by an 2 automated traffic law enforcement system, a notice alleging 3 that the violation occurred shall be evidence of the facts 4 contained in the notice and admissible in any proceeding 5 alleging a violation under this Section.

6 (q) Recorded images made by an automatic traffic law enforcement system are confidential and shall be made available 7 8 only to the alleged violator and governmental and law 9 enforcement agencies for purposes of adjudicating a violation 10 of this Section, for statistical purposes, or for other 11 governmental purposes. Any recorded image evidencing а 12 violation of this Section, however, may be admissible in any proceeding resulting from the issuance of the citation. 13

14 (h) The court or hearing officer may consider in defense of 15 a violation:

16 (1) that the motor vehicle or registration plates of 17 the motor vehicle were stolen before the violation occurred 18 and not under the control of or in the possession of the 19 owner at the time of the violation;

20 (2) that the driver of the vehicle passed through the 21 intersection when the light was red either (i) in order to 22 yield the right-of-way to an emergency vehicle or (ii) as 23 part of a funeral procession; and

(3) any other evidence or issues provided by municipal
 or county ordinance.

26 (i) To demonstrate that the motor vehicle or the

1 registration plates were stolen before the violation occurred 2 and were not under the control or possession of the owner at 3 the time of the violation, the owner must submit proof that a 4 report concerning the stolen motor vehicle or registration 5 plates was filed with a law enforcement agency in a timely 6 manner.

7 (j) Unless the driver of the motor vehicle received a 8 Uniform Traffic Citation from a police officer at the time of 9 the violation, the motor vehicle owner is subject to a civil 10 penalty not exceeding \$100 or the completion of a traffic 11 education program, or both, plus an additional penalty of not 12 more than \$100 for failure to pay the original penalty or to 13 complete a required traffic education program, or both, in a 14 timely manner, if the motor vehicle is recorded by an automated 15 traffic law enforcement system. A violation for which a civil 16 penalty is imposed under this Section is not a violation of a 17 traffic regulation governing the movement of vehicles and may not be recorded on the driving record of the owner of the 18 19 vehicle.

20 (j-3) A registered owner who is a holder of a valid 21 commercial driver's license is not required to complete a 22 traffic education program.

(j-5) For purposes of the required traffic education program only, a registered owner may submit an affidavit to the court or hearing officer swearing that at the time of the alleged violation, the vehicle was in the custody and control

of another person. The affidavit must identify the person in 1 2 custody and control of the vehicle, including the person's name and current address. The person in custody and control of the 3 vehicle at the time of the violation is required to complete 4 5 the required traffic education program. If the person in custody and control of the vehicle at the time of the violation 6 7 the required traffic education program, completes the 8 registered owner of the vehicle is not required to complete a 9 traffic education program.

10 (k) An intersection equipped with an automated traffic law 11 enforcement system must be posted with a sign visible to 12 approaching traffic indicating that the intersection is being 13 monitored by an automated traffic law enforcement system.

14 (k-3) A municipality or county that has one or more 15 intersections equipped with an automated traffic law 16 enforcement system must provide notice to drivers by posting locations of automated traffic law systems 17 the on the municipality or county website. 18

19 (k-5) An intersection equipped with an automated traffic 20 law enforcement system must have a yellow change interval that 21 conforms with the Illinois Manual on Uniform Traffic Control 22 Devices (IMUTCD) published by the Illinois Department of 23 Transportation.

24 (k-7) A municipality or county operating an automated 25 traffic law enforcement system shall conduct a statistical 26 analysis to assess the safety impact of each automated traffic

1 law enforcement system at an intersection following 2 installation of the system. The statistical analysis shall be based upon the best available crash, traffic, and other data, 3 and shall cover a period of time before and after installation 4 5 of the system sufficient to provide a statistically valid comparison of safety impact. The statistical analysis shall be 6 7 consistent with professional judgment and acceptable industry 8 practice. The statistical analysis also shall be consistent 9 with the data required for valid comparisons of before and 10 after conditions and shall be conducted within a reasonable 11 period following the installation of the automated traffic law 12 enforcement system. The statistical analysis required by this 13 subsection (k-7) shall be made available to the public and shall be published on the website of the municipality or 14 15 county. If the statistical analysis for the 36 month period 16 following installation of the system indicates that there has 17 been an increase in the rate of accidents at the approach to the intersection monitored by the system, the municipality or 18 county shall undertake additional studies to determine the 19 20 cause and severity of the accidents, and may take any action that it determines is necessary or appropriate to reduce the 21 22 number or severity of the accidents at that intersection.

(1) The compensation paid for an automated traffic law enforcement system must be based on the value of the equipment or the services provided and may not be based on the number of traffic citations issued or the revenue generated by the

- 10 - LRB099 08837 RJF 29009 b

SB1481

1 system.

(m) This Section applies only to the counties of Cook,
DuPage, Kane, Lake, Madison, McHenry, St. Clair, and Will and
to municipalities located within those counties.

5 (n) The fee for participating in a traffic education
6 program under this Section shall not exceed \$25.

A low-income individual required to complete a traffic education program under this Section who provides proof of eligibility for the federal earned income tax credit under Section 32 of the Internal Revenue Code or the Illinois earned income tax credit under Section 212 of the Illinois Income Tax Act shall not be required to pay any fee for participating in a required traffic education program.

(o) A municipality or county shall make a certified report to the Secretary of State pursuant to Section 6-306.5 of this Code whenever a registered owner of a vehicle has failed to pay any fine or penalty due and owing as a result of a combination of 5 offenses for automated traffic law or speed enforcement system violations.

(p) No person who is the lessor of a motor vehicle pursuant to a written lease agreement shall be liable for an automated speed or traffic law enforcement system violation involving such motor vehicle during the period of the lease; provided that upon the request of the appropriate authority received within 120 days after the violation occurred, the lessor provides within 60 days after such receipt the name and address

of the lessee. The drivers license number of a lessee may be 1 2 subsequently individually requested by the appropriate 3 authority if needed for enforcement of this Section.

Upon the provision of information by the lessor pursuant to 4 5 this subsection, the county or municipality may issue the violation to the lessee of the vehicle in the same manner as it 6 7 would issue a violation to a registered owner of a vehicle 8 pursuant to this Section, and the lessee may be held liable for 9 the violation.

10 (Source: P.A. 97-29, eff. 1-1-12; 97-627, eff. 1-1-12; 97-672, 11 eff. 7-1-12; 97-762, eff. 7-6-12; 98-463, eff. 8-16-13.)

12 (625 ILCS 5/11-208.8)

13 Sec. 11-208.8. Automated speed enforcement systems in 14 safety zones.

15

(a) As used in this Section:

16 "Automated speed enforcement system" means a photographic device, radar device, laser device, or other electrical or 17 mechanical device or devices installed or utilized in a safety 18 19 zone and designed to record the speed of a vehicle and obtain a clear photograph or other recorded image of the vehicle and the 20 21 vehicle's registration plate while the driver is violating 22 Article VI of Chapter 11 of this Code or a similar provision of 23 a local ordinance.

24 An automated speed enforcement system is a system, located 25 in a safety zone which is under the jurisdiction of a county or

1 municipality, that produces a recorded image of a motor 2 vehicle's violation of a provision of this Code or a local 3 ordinance and is designed to obtain a clear recorded image of 4 the vehicle and the vehicle's license plate. The recorded image 5 must also display the time, date, and location of the 6 violation.

7 "Owner" means the person or entity to whom the vehicle is 8 registered.

9 "Recorded image" means images recorded by an automated 10 speed enforcement system on:

11

SB1481

(1) 2 or more photographs;

12 (2) 2 or more microphotographs;

13

(3) 2 or more electronic images; or

14 (4) a video recording showing the motor vehicle and, on 15 at least one image or portion of the recording, clearly 16 identifying the registration plate number of the motor 17 vehicle.

"Safety zone" means an area that is within one-eighth of a 18 mile from the nearest property line of any public or private 19 20 elementary or secondary school, or from the nearest property line of any facility, area, or land owned by a school district 21 22 that is used for educational purposes approved by the Illinois 23 State Board of Education, not including school district headquarters or administrative buildings. A safety zone also 24 25 includes an area that is within one-eighth of a mile from the nearest property line of any facility, area, or land owned by a 26

park district used for recreational purposes. However, if any portion of a roadway is within either one-eighth mile radius, the safety zone also shall include the roadway extended to the furthest portion of the next furthest intersection. The term "safety zone" does not include any portion of the roadway known as Lake Shore Drive or any controlled access highway with 8 or more lanes of traffic.

8 (a-5) The automated speed enforcement system shall be 9 operational and violations shall be recorded only at the 10 following times:

(i) if the safety zone is based upon the property line of any facility, area, or land owned by a school district, only on school days and no earlier than 6 a.m. and no later than 8:30 p.m. if the school day is during the period of Monday through Thursday, or 9 p.m. if the school day is a Friday; and

(ii) if the safety zone is based upon the property line of any facility, area, or land owned by a park district, no earlier than one hour prior to the time that the facility, area, or land is open to the public or other patrons, and no later than one hour after the facility, area, or land is closed to the public or other patrons.

(b) A <u>county or</u> municipality that produces a recorded image of a motor vehicle's violation of a provision of this Code or a local ordinance must make the recorded images of a violation accessible to the alleged violator by providing the alleged

1 violator with a website address, accessible through the 2 Internet.

3 (c) Notwithstanding any penalties for any other violations 4 of this Code, the owner of a motor vehicle used in a traffic 5 violation recorded by an automated speed enforcement system 6 shall be subject to the following penalties:

(1) if the recorded speed is no less than 6 miles per
hour and no more than 10 miles per hour over the legal
speed limit, a civil penalty not exceeding \$50, plus an
additional penalty of not more than \$50 for failure to pay
the original penalty in a timely manner; or

12 (2) if the recorded speed is more than 10 miles per 13 hour over the legal speed limit, a civil penalty not 14 exceeding \$100, plus an additional penalty of not more than 15 \$100 for failure to pay the original penalty in a timely 16 manner.

17 A penalty may not be imposed under this Section if the driver of the motor vehicle received a Uniform Traffic Citation 18 19 from a police officer for a speeding violation occurring within 20 one-eighth of a mile and 15 minutes of the violation that was recorded by the system. A violation for which a civil penalty 21 22 is imposed under this Section is not a violation of a traffic 23 regulation governing the movement of vehicles and may not be 24 recorded on the driving record of the owner of the vehicle. A 25 law enforcement officer is not required to be present or to witness the violation. No penalty may be imposed under this 26

Section if the recorded speed of a vehicle is 5 miles per hour or less over the legal speed limit. The <u>county or</u> municipality may send, in the same manner that notices are sent under this Section, a speed violation warning notice where the violation involves a speed of 5 miles per hour or less above the legal speed limit.

7 (d) The net proceeds that a <u>county or</u> municipality receives 8 from civil penalties imposed under an automated speed 9 enforcement system, after deducting all non-personnel and 10 personnel costs associated with the operation and maintenance 11 of such system, shall be expended or obligated by the <u>county or</u> 12 municipality for the following purposes:

(i) public safety initiatives to ensure safe passage around schools, and to provide police protection and surveillance around schools and parks, including but not limited to: (1) personnel costs; and (2) non-personnel costs such as construction and maintenance of public safety infrastructure and equipment;

19 (ii) initiatives to improve pedestrian and traffic
20 safety;

(iii) construction and maintenance of infrastructure within the <u>county or</u> municipality, including but not limited to roads and bridges; and

24

(iv) after school programs.

(e) For each violation of a provision of this Code or alocal ordinance recorded by an automated speed enforcement

system, the <u>county or</u> municipality having jurisdiction shall issue a written notice of the violation to the registered owner of the vehicle as the alleged violator. The notice shall be delivered to the registered owner of the vehicle, by mail, within 30 days after the Secretary of State notifies the <u>county</u> <u>or</u> municipality of the identity of the owner of the vehicle, but in no event later than 90 days after the violation.

8 (f) The notice required under subsection (e) of this9 Section shall include:

10 (1) the name and address of the registered owner of the 11 vehicle;

12 (2) the registration number of the motor vehicle13 involved in the violation;

14

(3) the violation charged;

15 (4) the date, time, and location where the violation 16 occurred;

17

(5) a copy of the recorded image or images;

(6) the amount of the civil penalty imposed and thedate by which the civil penalty should be paid;

20 (7) a statement that recorded images are evidence of a
21 violation of a speed restriction;

(8) a warning that failure to pay the civil penalty or
to contest liability in a timely manner is an admission of
liability and may result in a suspension of the driving
privileges of the registered owner of the vehicle, denial
of vehicle registration renewal, or both;

(9) a statement that the person may elect to proceed
 by:

3

(A) paying the fine; or

4 (B) challenging the charge in court, by mail, or by
5 administrative hearing; and

6 (10) a website address, accessible through the 7 Internet, where the person may view the recorded images of 8 the violation.

9 (q) If a person charged with a traffic violation, as a 10 result of an automated speed enforcement system, does not pay 11 the fine or successfully contest the civil penalty resulting 12 from that violation, the Secretary of State shall suspend the driving privileges of the registered owner of the vehicle under 13 Section 6-306.5 of this Code for failing to pay any fine or 14 15 penalty due and owing, or both, as a result of a combination of 16 5 violations of the automated speed enforcement system or the automated traffic law under Section 11-208.6 of this Code. 17

18 (q-5) If a person charged with a traffic violation, as a 19 result of an automated speed enforcement system, does not pay 20 the fine or successfully contest the civil penalty resulting 21 from the violation, the Secretary of State may not renew the 22 registration of the vehicle until the registered owner of the 23 vehicle pays any fine or penalty due and owing.

(h) Based on inspection of recorded images produced by an
 automated speed enforcement system, a notice alleging that the
 violation occurred shall be evidence of the facts contained in

1 the notice and admissible in any proceeding alleging a 2 violation under this Section.

(i) Recorded images made by an automated speed enforcement 3 system are confidential and shall be made available only to the 4 5 alleged violator and governmental and law enforcement agencies for purposes of adjudicating a violation of this Section, for 6 7 statistical purposes, or for other governmental purposes. Any 8 recorded image evidencing a violation of this Section, however, 9 may be admissible in any proceeding resulting from the issuance 10 of the citation.

11 (j) The court or hearing officer may consider in defense of 12 a violation:

(1) that the motor vehicle or registration plates of the motor vehicle were stolen before the violation occurred and not under the control or in the possession of the owner at the time of the violation;

17 (2) that the driver of the motor vehicle received a 18 Uniform Traffic Citation from a police officer for a 19 speeding violation occurring within one-eighth of a mile 20 and 15 minutes of the violation that was recorded by the 21 system; and

(3) any other evidence or issues provided by <u>county or</u>
 municipal ordinance.

(k) To demonstrate that the motor vehicle or the
 registration plates were stolen before the violation occurred
 and were not under the control or possession of the owner at

the time of the violation, the owner must submit proof that a report concerning the stolen motor vehicle or registration plates was filed with a law enforcement agency in a timely manner.

5 (1) A roadway equipped with an automated speed enforcement system shall be posted with a sign conforming to the national 6 7 Manual on Uniform Traffic Control Devices that is visible to 8 approaching traffic stating that vehicle speeds are being 9 photo-enforced and indicating the speed limit. The county or 10 municipality shall install such additional signage as it 11 determines is necessary to give reasonable notice to drivers as 12 to where automated speed enforcement systems are installed.

(m) A roadway where a new automated speed enforcement system is installed shall be posted with signs providing 30 days notice of the use of a new automated speed enforcement system prior to the issuance of any citations through the automated speed enforcement system.

(n) The compensation paid for an automated speed enforcement system must be based on the value of the equipment or the services provided and may not be based on the number of traffic citations issued or the revenue generated by the system.

(o) A <u>county or</u> municipality shall make a certified report
to the Secretary of State pursuant to Section 6-306.5 of this
Code whenever a registered owner of a vehicle has failed to pay
any fine or penalty due and owing as a result of a combination

1 of 5 offenses for automated speed or traffic law enforcement
2 system violations.

(p) No person who is the lessor of a motor vehicle pursuant 3 to a written lease agreement shall be liable for an automated 4 5 speed or traffic law enforcement system violation involving such motor vehicle during the period of the lease; provided 6 7 that upon the request of the appropriate authority received 8 within 120 days after the violation occurred, the lessor 9 provides within 60 days after such receipt the name and address 10 of the lessee. The drivers license number of a lessee may be 11 subsequently individually requested by the appropriate 12 authority if needed for enforcement of this Section.

Upon the provision of information by the lessor pursuant to this subsection, the <u>county or</u> municipality may issue the violation to the lessee of the vehicle in the same manner as it would issue a violation to a registered owner of a vehicle pursuant to this Section, and the lessee may be held liable for the violation.

(q) A <u>county or</u> municipality using an automated speed enforcement system must provide notice to drivers by publishing the locations of all safety zones where system equipment is installed on the website of the <u>county or</u> municipality.

(r) A <u>county or</u> municipality operating an automated speed enforcement system shall conduct a statistical analysis to assess the safety impact of the system. The statistical analysis shall be based upon the best available crash, traffic,

- 21 - LRB099 08837 RJF 29009 b

and other data, and shall cover a period of time before and 1 2 after installation of the system sufficient to provide a 3 statistically valid comparison of safety impact. The statistical analysis shall be consistent with professional 4 5 judgment and acceptable industry practice. The statistical 6 analysis also shall be consistent with the data required for 7 valid comparisons of before and after conditions and shall be 8 conducted within а reasonable period following the 9 installation of the automated traffic law enforcement system. 10 The statistical analysis required by this subsection shall be 11 made available to the public and shall be published on the 12 website of the county or municipality.

(s) This Section applies only to <u>the counties of Cook</u>,
 <u>DuPage</u>, <u>Kane</u>, <u>Lake</u>, <u>Madison</u>, <u>McHenry</u>, <u>St</u>. <u>Clair</u>, <u>and Will and</u>
 <u>to municipalities located within those counties</u> <u>municipalities</u>
 with a population of 1,000,000 or more inhabitants.

17 (Source: P.A. 97-672, eff. 7-1-12; 97-674, eff. 7-1-12; 98-463,
18 eff. 8-16-13.)