

99TH GENERAL ASSEMBLY State of Illinois 2015 and 2016 HB6579

by Rep. Elaine Nekritz

SYNOPSIS AS INTRODUCED:

730 ILCS 5/3-3-2 730 ILCS 5/5-8-1 from Ch. 38, par. 1003-3-2 from Ch. 38, par. 1005-8-1

Amends the Unified Code of Corrections. Provides that upon a petition by a committed person who is at least 50 years of age and who has served at least 15 consecutive years of imprisonment in a Department of Corrections institution or facility, the Prisoner Review Board shall hear by at least 3 members and, with the approval of a majority of the Board voting on the petition, decide a committed person's eligibility for participation in the Elderly Rehabilitated Prisoner Supervised Release Program. Provides that the Board shall make use of a tool which assesses the petitioner's risks, assets, and needs to determine whether he or she may be released and if so, under what conditions. In assessing the petition, the Board shall consider information in the petition and information from the Department of Corrections and on its own resources. Provides that the Board shall consider the petition in its entirety and shall not order the release of the petitioner if it finds that the petitioner's release would pose an unacceptable risk of danger to public safety. Provides that the end date of the period of mandatory supervised release shall remain the same as it would have been had the petitioner not been given early supervised release, and the petitioner shall remain under the control of the Department until that date, except that the Board may enter an order releasing and discharging the petitioner from mandatory supervised release if it determines that he or she is likely to remain at liberty without committing another offense.

LRB099 21595 RLC 48009 b

FISCAL NOTE ACT MAY APPLY

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1 AN ACT concerning criminal law.

Be it enacted by the People of the State of Illinois, represented in the General Assembly:

- Section 5. The Unified Code of Corrections is amended by changing Sections 3-3-2 and 5-8-1 as follows:
- 6 (730 ILCS 5/3-3-2) (from Ch. 38, par. 1003-3-2)
- 7 Sec. 3-3-2. Powers and Duties.
- (a) The Parole and Pardon Board is abolished and the term 8 9 "Parole and Pardon Board" as used in any law of Illinois, shall read "Prisoner Review Board." After the effective date of this 10 amendatory Act of 1977, the Prisoner Review Board shall provide 11 by rule for the orderly transition of all files, records, and 12 documents of the Parole and Pardon Board and for such other 13 14 steps as may be necessary to effect an orderly transition and shall: 15
 - (1) hear by at least one member and through a panel of at least 3 members decide, cases of prisoners who were sentenced under the law in effect prior to the effective date of this amendatory Act of 1977, and who are eligible for parole;
- 21 (2) hear by at least one member and through a panel of 22 at least 3 members decide, the conditions of parole and the 23 time of discharge from parole, impose sanctions for

violations of parole, and revoke parole for those sentenced under the law in effect prior to this amendatory Act of 1977; provided that the decision to parole and the conditions of parole for all prisoners who were sentenced for first degree murder or who received a minimum sentence of 20 years or more under the law in effect prior to February 1, 1978 shall be determined by a majority vote of the Prisoner Review Board. One representative supporting parole and one representative opposing parole will be allowed to speak. Their comments shall be limited to making corrections and filling in omissions to the Board's presentation and discussion;

- (3) hear by at least one member and through a panel of at least 3 members decide, the conditions of mandatory supervised release and the time of discharge from mandatory supervised release, impose sanctions for violations of mandatory supervised release, and revoke mandatory supervised release for those sentenced under the law in effect after the effective date of this amendatory Act of 1977;
- (3.5) hear by at least one member and through a panel of at least 3 members decide, the conditions of mandatory supervised release and the time of discharge from mandatory supervised release, to impose sanctions for violations of mandatory supervised release and revoke mandatory supervised release for those serving extended supervised

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release terms pursuant to paragraph (4) of subsection (d) of Section 5-8-1;

- (3.6) hear by at least one member and through a panel of at least 3 members decide, the time of aftercare release, the conditions of aftercare release and the time of discharge from aftercare release, impose sanctions for violations of aftercare release, and revoke aftercare release for those adjudicated delinquent under the Juvenile Court Act of 1987;
- (4) hear by at least one member and through a panel of at least 3 members, decide cases brought by the Department of Corrections against a prisoner in the custody of the Department for alleged violation of Department rules with respect to sentence credits under Section 3-6-3 of this Code in which the Department seeks to revoke sentence credits, if the amount of time at issue exceeds 30 days or when, during any 12 month period, the cumulative amount of credit revoked exceeds 30 days except where the infraction is committed or discovered within 60 days of scheduled release. In such cases, the Department of Corrections may revoke up to 30 days of sentence credit. The Board may subsequently approve the revocation of additional sentence credit, if the Department seeks to revoke sentence credit in excess of thirty days. However, the Board shall not be empowered to review the Department's decision with respect to the loss of 30 days of sentence credit for any prisoner

or to increase any penalty beyond the length requested by the Department;

- (5) hear by at least one member and through a panel of at least 3 members decide, the release dates for certain prisoners sentenced under the law in existence prior to the effective date of this amendatory Act of 1977, in accordance with Section 3-3-2.1 of this Code;
- (6) hear by at least one member and through a panel of at least 3 members decide, all requests for pardon, reprieve or commutation, and make confidential recommendations to the Governor;
- (7) comply with the requirements of the Open Parole Hearings Act;
- (8) hear by at least one member and, through a panel of at least 3 members, decide cases brought by the Department of Corrections against a prisoner in the custody of the Department for court dismissal of a frivolous lawsuit pursuant to Section 3-6-3(d) of this Code in which the Department seeks to revoke up to 180 days of sentence credit, and if the prisoner has not accumulated 180 days of sentence credit at the time of the dismissal, then all sentence credit accumulated by the prisoner shall be revoked;
- (9) hear by at least 3 members, and, through a panel of at least 3 members, decide whether to grant certificates of relief from disabilities or certificates of good conduct as

provided in Article 5.5 of Chapter V;

- (10) upon a petition by a person who has been convicted of a Class 3 or Class 4 felony and who meets the requirements of this paragraph, hear by at least 3 members and, with the unanimous vote of a panel of 3 members, issue a certificate of eligibility for sealing recommending that the court order the sealing of all official records of the arresting authority, the circuit court clerk, and the Department of State Police concerning the arrest and conviction for the Class 3 or 4 felony. A person may not apply to the Board for a certificate of eligibility for sealing:
 - (A) until 5 years have elapsed since the expiration of his or her sentence;
 - (B) until 5 years have elapsed since any arrests or detentions by a law enforcement officer for an alleged violation of law, other than a petty offense, traffic offense, conservation offense, or local ordinance offense;
 - (C) if convicted of a violation of the Cannabis Control Act, Illinois Controlled Substances Act, the Methamphetamine Control and Community Protection Act, the Methamphetamine Precursor Control Act, or the Methamphetamine Precursor Tracking Act unless the petitioner has completed a drug abuse program for the offense on which sealing is sought and provides proof

1	that he or she has completed the program successfully;
2	(D) if convicted of:
3	(i) a sex offense described in Article 11 or
4	Sections 12-13, 12-14, 12-14.1, 12-15, or 12-16 of
5	the Criminal Code of 1961 or the Criminal Code of
6	2012;
7	(ii) aggravated assault;
8	(iii) aggravated battery;
9	(iv) domestic battery;
10	(v) aggravated domestic battery;
11	(vi) violation of an order of protection;
12	(vii) an offense under the Criminal Code of
13	1961 or the Criminal Code of 2012 involving a
14	firearm;
15	(viii) driving while under the influence of
16	alcohol, other drug or drugs, intoxicating
17	compound or compounds or any combination thereof;
18	(ix) aggravated driving while under the
19	influence of alcohol, other drug or drugs,
20	intoxicating compound or compounds or any
21	combination thereof; or
22	(x) any crime defined as a crime of violence
23	under Section 2 of the Crime Victims Compensation
24	Act.
25	If a person has applied to the Board for a certificate
26	of eligibility for sealing and the Board denies the

certificate, the person must wait at least 4 years before filing again or filing for pardon from the Governor unless the Chairman of the Prisoner Review Board grants a waiver.

The decision to issue or refrain from issuing a certificate of eligibility for sealing shall be at the Board's sole discretion, and shall not give rise to any cause of action against either the Board or its members.

The Board may only authorize the sealing of Class 3 and 4 felony convictions of the petitioner from one information or indictment under this paragraph (10). A petitioner may only receive one certificate of eligibility for sealing under this provision for life; and

(11) upon a petition by a person who after having been convicted of a Class 3 or Class 4 felony thereafter served in the United States Armed Forces or National Guard of this or any other state and had received an honorable discharge from the United States Armed Forces or National Guard or who at the time of filing the petition is enlisted in the United States Armed Forces or National Guard of this or any other state and served one tour of duty and who meets the requirements of this paragraph, hear by at least 3 members and, with the unanimous vote of a panel of 3 members, issue a certificate of eligibility for expungement recommending that the court order the expungement of all official records of the arresting authority, the circuit court clerk, and the Department of State Police concerning the

arrest and conviction for the Class 3 or 4 felony. A person may not apply to the Board for a certificate of eligibility for expungement:

(A) if convicted of:

- (i) a sex offense described in Article 11 or Sections 12-13, 12-14, 12-14.1, 12-15, or 12-16 of the Criminal Code of 1961 or Criminal Code of 2012;
- (ii) an offense under the Criminal Code of 1961 or Criminal Code of 2012 involving a firearm; or
- (iii) a crime of violence as defined in Section
 2 of the Crime Victims Compensation Act; or
- (B) if the person has not served in the United States Armed Forces or National Guard of this or any other state or has not received an honorable discharge from the United States Armed Forces or National Guard of this or any other state or who at the time of the filing of the petition is serving in the United States Armed Forces or National Guard of this or any other state and has not completed one tour of duty.

If a person has applied to the Board for a certificate of eligibility for expungement and the Board denies the certificate, the person must wait at least 4 years before filing again or filing for a pardon with authorization for expungement from the Governor unless the Governor or Chairman of the Prisoner Review Board grants a waiver; and

filed.

(B) The petition shall contain a statement by the petitioner explaining why he or she is entitled to participate in the Program as well as the petitioner's plans for reentry, including information about where the petitioner will live, how the petitioner will be supported financially, and any plans for the petitioner's ongoing medical care if that care is necessary. The petition may also contain supporting statements or documentation related to the factors described in clauses (i) through (vii) of subparagraph (C) of this paragraph (12).

the families of the victims of the petitioner's offenses

shall be notified in a timely manner after the petition is

(C) The Board shall make use of a tool which assesses the petitioner's risks, assets, and needs to determine whether he or she may be released and if so, under what

1	conditions. In assessing the petition, the Board shall
2	consider information in the petition and information from
3	the Department of Corrections and on its own resources.
4	Among other factors, the Board shall consider the
5	<pre>following:</pre>
6	(i) the petitioner's successful participation in
7	programs designed to restore him or her to a useful and
8	productive life upon release (including educational
9	programs and programs designed to deal with substance
10	abuse or other issues) or, if those programs are not
11	available, information demonstrating that the
12	petitioner has engaged in self-education programs,
13	correspondence courses, or other self-improvement
14	<pre>efforts;</pre>
15	(ii) the genuine reform and changed behavior the
16	petitioner has demonstrated over a period of years;
17	(iii) the petitioner's remorse for the
18	consequences of his or her criminal conduct;
19	(iv) the petitioner's ability to socialize with
20	others in an acceptable manner;
21	(v) the petitioner's renunciation of criminal
22	activity and gang affiliation if the petitioner was a
23	member of a gang;
24	(vi) an appropriate plan for living arrangements,
25	financial support, and any medical care that will be

needed when the petitioner returns to society; and

1	<u>(vii</u>	_) i	nput	from	the	victims	of	the	petitioner'	S
2	offense	and	from	their	fam	ilies.				

- (D) The Board shall consider the petition in its entirety and shall not order the release of the petitioner if it finds that the petitioner's release would pose an unacceptable risk of danger to public safety. If the Board determines that the petitioner should participate in the Program, the Board shall set a date for his or her release that is before the expiration of his or her current sentence. The Board also shall set conditions for the petitioner's release in accordance with the person's risks, assets, and needs which are identified through an assessment tool, as required by paragraph (2) of subsection (b) of Section 10 of the Illinois Crime Reduction Act of 2009.
- (E) The Board shall render its decision about each petition within a reasonable time after it has been filed.
- (F) A petition for participation in the Program under the provisions of this paragraph (12) may be submitted every 3 years, provided, however, that if the Board denies a petition, it may order that the petitioner may not file a new petition for up to 5 years from the date of denial, if the Board finds that it is not reasonable to expect that it would grant a petition filed earlier.
- (G) The end date of the period of mandatory supervised release shall remain the same as it would have been had the

petitioner not been given early supervised release, and the petitioner shall remain under the control of the Department until that date, except that the Board may enter an order releasing and discharging the petitioner from mandatory supervised release if it determines that he or she is likely to remain at liberty without committing another offense.

(H) Beginning on the effective date of this amendatory
Act of the 99th General Assembly, notwithstanding any other
law to the contrary, all persons serving sentences in the
Department who meet the requirements of subparagraph (A) of
this paragraph (12) are eligible to petition to participate
in the Program. The Board shall establish a system to allow
for the orderly disposition of the applications of those
presently incarcerated as they become eligible.

(a-5) The Prisoner Review Board, with the cooperation of and in coordination with the Department of Corrections and the Department of Central Management Services, shall implement a pilot project in 3 correctional institutions providing for the conduct of hearings under paragraphs (1) and (4) of subsection (a) of this Section through interactive video conferences. The project shall be implemented within 6 months after the effective date of this amendatory Act of 1996. Within 6 months after the implementation of the pilot project, the Prisoner Review Board, with the cooperation of and in coordination with the Department of Corrections and the Department of Central

- 1 Management Services, shall report to the Governor and the
- 2 General Assembly regarding the use, costs, effectiveness, and
- 3 future viability of interactive video conferences for Prisoner
- 4 Review Board hearings.
- 5 (b) Upon recommendation of the Department the Board may
- 6 restore sentence credit previously revoked.
- 7 (c) The Board shall cooperate with the Department in
- 8 promoting an effective system of parole, aftercare release, and
- 9 mandatory supervised release.
- 10 (d) The Board shall promulgate rules for the conduct of its
- work, and the Chairman shall file a copy of such rules and any
- 12 amendments thereto with the Director and with the Secretary of
- 13 State.
- 14 (e) The Board shall keep records of all of its official
- 15 actions and shall make them accessible in accordance with law
- and the rules of the Board.
- 17 (f) The Board or one who has allegedly violated the
- 18 conditions of his or her parole, aftercare release, or
- 19 mandatory supervised release may require by subpoena the
- 20 attendance and testimony of witnesses and the production of
- 21 documentary evidence relating to any matter under
- 22 investigation or hearing. The Chairman of the Board may sign
- subpoenas which shall be served by any agent or public official
- 24 authorized by the Chairman of the Board, or by any person
- lawfully authorized to serve a subpoena under the laws of the
- 26 State of Illinois. The attendance of witnesses, and the

production of documentary evidence, may be required from any place in the State to a hearing location in the State before the Chairman of the Board or his or her designated agent or agents or any duly constituted Committee or Subcommittee of the Board. Witnesses so summoned shall be paid the same fees and mileage that are paid witnesses in the circuit courts of the State, and witnesses whose depositions are taken and the persons taking those depositions are each entitled to the same fees as are paid for like services in actions in the circuit courts of the State. Fees and mileage shall be vouchered for payment when the witness is discharged from further attendance.

In case of disobedience to a subpoena, the Board may petition any circuit court of the State for an order requiring the attendance and testimony of witnesses or the production of documentary evidence or both. A copy of such petition shall be served by personal service or by registered or certified mail upon the person who has failed to obey the subpoena, and such person shall be advised in writing that a hearing upon the petition will be requested in a court room to be designated in such notice before the judge hearing motions or extraordinary remedies at a specified time, on a specified date, not less than 10 nor more than 15 days after the deposit of the copy of the written notice and petition in the U.S. mails addressed to the person at his last known address or after the personal service of the copy of the notice and petition upon such person. The court upon the filing of such a petition, may order

- 1 the person refusing to obey the subpoena to appear at an
- 2 investigation or hearing, or to there produce documentary
- 3 evidence, if so ordered, or to give evidence relative to the
- 4 subject matter of that investigation or hearing. Any failure to
- 5 obey such order of the circuit court may be punished by that
- 6 court as a contempt of court.
- 7 Each member of the Board and any hearing officer designated
- 8 by the Board shall have the power to administer oaths and to
- 9 take the testimony of persons under oath.
- 10 (g) Except under subsection (a) of this Section, a majority
- of the members then appointed to the Prisoner Review Board
- shall constitute a quorum for the transaction of all business
- of the Board.
- 14 (h) The Prisoner Review Board shall annually transmit to
- 15 the Director a detailed report of its work for the preceding
- 16 calendar year. The annual report shall also be transmitted to
- 17 the Governor for submission to the Legislature.
- 18 (Source: P.A. 97-697, eff. 6-22-12; 97-1120, eff. 1-1-13;
- 19 97-1150, eff. 1-25-13; 98-399, eff. 8-16-13; 98-558, eff.
- 20 1-1-14; 98-756, eff. 7-16-14.)
- 21 (730 ILCS 5/5-8-1) (from Ch. 38, par. 1005-8-1)
- Sec. 5-8-1. Natural life imprisonment; enhancements for
- use of a firearm; mandatory supervised release terms.
- 24 (a) Except as otherwise provided in the statute defining
- 25 the offense, in paragraph (12) of subsection (a) of Section

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1	3-3-2 of this Code, or in Article 4.5 of Chapter V, a sentence
2	of imprisonment for a felony shall be a determinate sentence
3	set by the court under this Section, according to the following
4	limitations:
5	(1) for first degree murder,
6	(a) (blank),
7	(b) if a trier of fact finds beyond a reasonable
8	doubt that the murder was accompanied by exceptionally
9	brutal or heinous behavior indicative of wanton
10	cruelty or, except as set forth in subsection (a)(1)(c)
11	of this Section, that any of the aggravating factors
12	listed in subsection (b) or (b-5) of Section 9-1 of the
13	Criminal Code of 1961 or the Criminal Code of 2012 are
14	present, the court may sentence the defendant, subject
15	to Section 5-4.5-105, to a term of natural life
16	imprisonment, or
17	(c) the court shall sentence the defendant to a
18	term of natural life imprisonment if the defendant, at
19	the time of the commission of the murder, had attained
20	the age of 18, and
21	(i) has previously been convicted of first
22	degree murder under any state or federal law, or
23	(ii) is found guilty of murdering more than one
24	victim, or

(iii) is found guilty of murdering a peace

officer, fireman, or emergency management worker

when the peace officer, fireman, or emergency management worker was killed in the course of performing his official duties, or to prevent the peace officer or fireman from performing his official duties, or in retaliation for the peace officer, fireman, or emergency management worker from performing his official duties, and the defendant knew or should have known that the murdered individual was a peace officer, fireman, or emergency management worker, or

(iv) is found guilty of murdering an employee of an institution or facility of the Department of Corrections, or any similar local correctional agency, when the employee was killed in the course of performing his official duties, or to prevent the employee from performing his official duties, or in retaliation for the employee performing his official duties, or

(v) is found guilty of murdering an emergency medical technician - ambulance, emergency medical technician - intermediate, emergency medical technician - paramedic, ambulance driver or other medical assistance or first aid person while employed by a municipality or other governmental unit when the person was killed in the course of performing official duties or to prevent the

person from performing official duties or in retaliation for performing official duties and the defendant knew or should have known that the murdered individual was an emergency medical technician - ambulance, emergency medical technician - intermediate, emergency medical technician - paramedic, ambulance driver, or other medical assistant or first aid personnel, or

(vi) (blank), or

(vii) is found guilty of first degree murder and the murder was committed by reason of any person's activity as a community policing volunteer or to prevent any person from engaging in activity as a community policing volunteer. For the purpose of this Section, "community policing volunteer" has the meaning ascribed to it in Section 2-3.5 of the Criminal Code of 2012.

For purposes of clause (v), "emergency medical technician - ambulance", "emergency medical technician - intermediate", "emergency medical technician - paramedic", have the meanings ascribed to them in the Emergency Medical Services (EMS) Systems Act.

- (d) (i) if the person committed the offense while armed with a firearm, 15 years shall be added to the term of imprisonment imposed by the court;
 - (ii) if, during the commission of the offense,

the person personally discharged a firearm, 20 years shall be added to the term of imprisonment imposed by the court;

(iii) if, during the commission of the offense, the person personally discharged a firearm that proximately caused great bodily harm, permanent disability, permanent disfigurement, or death to another person, 25 years or up to a term of natural life shall be added to the term of imprisonment imposed by the court.

(2) (blank);

- (2.5) for a person convicted under the circumstances described in subdivision (b)(1)(B) of Section 11-1.20 or paragraph (3) of subsection (b) of Section 12-13, subdivision (d)(2) of Section 11-1.30 or paragraph (2) of subsection (d) of Section 12-14, subdivision (b)(1.2) of Section 11-1.40 or paragraph (1.2) of subsection (b) of Section 12-14.1, subdivision (b)(2) of Section 11-1.40 or paragraph (2) of subsection (b) of Section 12-14.1 of the Criminal Code of 1961 or the Criminal Code of 2012, the sentence shall be a term of natural life imprisonment.
- (b) (Blank).
- 23 (c) (Blank).
- 24 (d) Except as otherwise provided in paragraph (12) of
 25 subsection (a) of Section 3-3-2 of this Code, subject Subject
 26 to earlier termination under Section 3-3-8, the parole or

1 mandatory supervised release term shall be written as part of 2 the sentencing order and shall be as follows:

- (1) for first degree murder or a Class X felony except for the offenses of predatory criminal sexual assault of a child, aggravated criminal sexual assault, and criminal sexual assault if committed on or after the effective date of this amendatory Act of the 94th General Assembly and except for the offense of aggravated child pornography under Section 11-20.1B, 11-20.3, or 11-20.1 with sentencing under subsection (c-5) of Section 11-20.1 of the Criminal Code of 1961 or the Criminal Code of 2012, if committed on or after January 1, 2009, 3 years;
- (2) for a Class 1 felony or a Class 2 felony except for the offense of criminal sexual assault if committed on or after the effective date of this amendatory Act of the 94th General Assembly and except for the offenses of manufacture and dissemination of child pornography under clauses (a) (1) and (a) (2) of Section 11-20.1 of the Criminal Code of 1961 or the Criminal Code of 2012, if committed on or after January 1, 2009, 2 years;
 - (3) for a Class 3 felony or a Class 4 felony, 1 year;
- (4) for defendants who commit the offense of predatory criminal sexual assault of a child, aggravated criminal sexual assault, or criminal sexual assault, on or after the effective date of this amendatory Act of the 94th General Assembly, or who commit the offense of aggravated child

pornography under Section 11-20.1B, 11-20.3, or 11-20.1 with sentencing under subsection (c-5) of Section 11-20.1 of the Criminal Code of 1961 or the Criminal Code of 2012, manufacture of child pornography, or dissemination of child pornography after January 1, 2009, the term of mandatory supervised release shall range from a minimum of 3 years to a maximum of the natural life of the defendant;

- (5) if the victim is under 18 years of age, for a second or subsequent offense of aggravated criminal sexual abuse or felony criminal sexual abuse, 4 years, at least the first 2 years of which the defendant shall serve in an electronic home detention program under Article 8A of Chapter V of this Code;
- (6) for a felony domestic battery, aggravated domestic battery, stalking, aggravated stalking, and a felony violation of an order of protection, 4 years.
- 17 (e) (Blank).
- 18 (f) (Blank).
- 19 (Source: P.A. 99-69, eff. 1-1-16.)