

99TH GENERAL ASSEMBLY State of Illinois 2015 and 2016 HB6174

Introduced 2/11/2016, by Rep. Luis Arroyo

SYNOPSIS AS INTRODUCED:

5 ILCS 140/7.5 20 ILCS 2610/35 50 ILCS 706/10-1 50 ILCS 706/10-5 50 ILCS 706/10-10 50 ILCS 706/10-15 50 ILCS 706/10-17 new 50 ILCS 706/10-20

Amends the Law Enforcement Officer-Worn Body Camera Act. Requires that on or before 180 days after the effective date of this amendatory Act, each law enforcement agency in this State shall equip every motor vehicle, including unmarked, tactical, and surveillance motor vehicles, owned or operated by the agency with an in-car camera and in-car camera recording equipment with both audio and video recording capability, whether or not the agency receives or has received monies from the Law Enforcement Camera Grant Fund. Requires that: (1) the video recording must provide audio of the officer when the officer is outside of the vehicle; (2) access to an in-car camera and in-car camera recording equipment must be restricted to the supervisors of the officer in the vehicle; (3) the camera and in-car camera recording equipment must be turned on continuously throughout the officer's shift; and (4) a copy of the video record must be made available upon request to personnel of the law enforcement agency, the local State's Attorney, and any persons depicted in the video. Defines "in-car camera" and "in-car camera recording equipment". Amends various Acts to make conforming changes. Effective immediately.

LRB099 19190 MRW 43582 b

FISCAL NOTE ACT MAY APPLY

STATE MANDATES ACT MAY REQUIRE REIMBURSEMENT 1 AN ACT concerning law enforcement.

Be it enacted by the People of the State of Illinois, represented in the General Assembly:

- Section 5. The Freedom of Information Act is amended by changing Section 7.5 as follows:
- 6 (5 ILCS 140/7.5)

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- Sec. 7.5. Statutory exemptions. To the extent provided for by the statutes referenced below, the following shall be exempt from inspection and copying:
- 10 (a) All information determined to be confidential
 11 under Section 4002 of the Technology Advancement and
 12 Development Act.
 - (b) Library circulation and order records identifying library users with specific materials under the Library Records Confidentiality Act.
 - (c) Applications, related documents, and medical records received by the Experimental Organ Transplantation Procedures Board and any and all documents or other records prepared by the Experimental Organ Transplantation Procedures Board or its staff relating to applications it has received.
- 22 (d) Information and records held by the Department of 23 Public Health and its authorized representatives relating

- to known or suspected cases of sexually transmissible disease or any information the disclosure of which is restricted under the Illinois Sexually Transmissible Disease Control Act.
 - (e) Information the disclosure of which is exempted under Section 30 of the Radon Industry Licensing Act.
 - (f) Firm performance evaluations under Section 55 of the Architectural, Engineering, and Land Surveying Qualifications Based Selection Act.
 - (g) Information the disclosure of which is restricted and exempted under Section 50 of the Illinois Prepaid Tuition Act.
 - (h) Information the disclosure of which is exempted under the State Officials and Employees Ethics Act, and records of any lawfully created State or local inspector general's office that would be exempt if created or obtained by an Executive Inspector General's office under that Act.
 - (i) Information contained in a local emergency energy plan submitted to a municipality in accordance with a local emergency energy plan ordinance that is adopted under Section 11-21.5-5 of the Illinois Municipal Code.
 - (j) Information and data concerning the distribution of surcharge moneys collected and remitted by wireless carriers under the Wireless Emergency Telephone Safety Act.

- (k) Law enforcement officer identification information or driver identification information compiled by a law enforcement agency or the Department of Transportation under Section 11-212 of the Illinois Vehicle Code.
 - (1) Records and information provided to a residential health care facility resident sexual assault and death review team or the Executive Council under the Abuse Prevention Review Team Act.
 - (m) Information provided to the predatory lending database created pursuant to Article 3 of the Residential Real Property Disclosure Act, except to the extent authorized under that Article.
 - (n) Defense budgets and petitions for certification of compensation and expenses for court appointed trial counsel as provided under Sections 10 and 15 of the Capital Crimes Litigation Act. This subsection (n) shall apply until the conclusion of the trial of the case, even if the prosecution chooses not to pursue the death penalty prior to trial or sentencing.
 - (o) Information that is prohibited from being disclosed under Section 4 of the Illinois Health and Hazardous Substances Registry Act.
 - (p) Security portions of system safety program plans, investigation reports, surveys, schedules, lists, data, or information compiled, collected, or prepared by or for the Regional Transportation Authority under Section 2.11 of

- the Regional Transportation Authority Act or the St. Clair
 County Transit District under the Bi-State Transit Safety
 Act.
 - (q) Information prohibited from being disclosed by the Personnel Records Review Act.
 - (r) Information prohibited from being disclosed by the Illinois School Student Records Act.
 - (s) Information the disclosure of which is restricted under Section 5-108 of the Public Utilities Act.
 - (t) All identified or deidentified health information in the form of health data or medical records contained in, stored in, submitted to, transferred by, or released from the Illinois Health Information Exchange, and identified or deidentified health information in the form of health data and medical records of the Illinois Health Information Exchange in the possession of the Illinois Health Information Exchange Authority due to its administration of the Illinois Health Information Exchange. The terms "identified" and "deidentified" shall be given the same meaning as in the Health Insurance Portability and Accountability and Portability Act of 1996, Public Law 104-191, or any subsequent amendments thereto, and any regulations promulgated thereunder.
 - (u) Records and information provided to an independent team of experts under Brian's Law.
 - (v) Names and information of people who have applied

for or received Firearm Owner's Identification Cards under the Firearm Owners Identification Card Act or applied for or received a concealed carry license under the Firearm Concealed Carry Act, unless otherwise authorized by the Firearm Concealed Carry Act; and databases under the Firearm Concealed Carry Act, records of the Concealed Carry Licensing Review Board under the Firearm Concealed Carry Act, and law enforcement agency objections under the Firearm Concealed Carry Act.

- (w) Personally identifiable information which is exempted from disclosure under subsection (g) of Section 19.1 of the Toll Highway Act.
- (x) Information which is exempted from disclosure under Section 5-1014.3 of the Counties Code or Section 8-11-21 of the Illinois Municipal Code.
- (y) Confidential information under the Adult Protective Services Act and its predecessor enabling statute, the Elder Abuse and Neglect Act, including information about the identity and administrative finding against any caregiver of a verified and substantiated decision of abuse, neglect, or financial exploitation of an eligible adult maintained in the Registry established under Section 7.5 of the Adult Protective Services Act.
- (z) Records and information provided to a fatality review team or the Illinois Fatality Review Team Advisory Council under Section 15 of the Adult Protective Services

- 1 Act.
- 2 (aa) Information which is exempted from disclosure
- 3 under Section 2.37 of the Wildlife Code.
- 4 (bb) Information which is or was prohibited from
- 5 disclosure by the Juvenile Court Act of 1987.
- 6 <u>(cc)</u> (bb) Recordings made with an officer-worn body
- 7 <u>camera</u> under the Law Enforcement Officer-Worn Body Camera
- 8 <u>and In-Car Camera</u> Act, except to the extent authorized
- 9 under that Act.
- 10 (Source: P.A. 98-49, eff. 7-1-13; 98-63, eff. 7-9-13; 98-756,
- 11 eff. 7-16-14; 98-1039, eff. 8-25-14; 98-1045, eff. 8-25-14;
- 12 99-78, eff. 7-20-15; 99-298, eff. 8-6-15; 99-352, eff. 1-1-16;
- 13 revised 10-14-15.)
- 14 Section 10. The State Police Act is amended by changing
- 15 Section 35 as follows:
- 16 (20 ILCS 2610/35)
- 17 Sec. 35. Officer-worn body cameras; policy; training.
- 18 (a) For the purposes of this Section, "officer-worn body
- 19 camera" shall have the same meaning as defined in Section 10 of
- the Law Enforcement Officer-Worn Body Camera and In-Car Camera
- 21 Act.
- 22 (b) If the Department employs the use of officer-worn body
- cameras, the Department shall develop a written policy which
- 24 must include, at a minimum, the quidelines established by the

- 1 Law Enforcement Officer-Worn Body Camera and In-Car Camera Act.
- 2 (c) The Department shall provide training to those officers
- 3 who utilize officer-worn body cameras.
- 4 (Source: P.A. 99-352, eff. 1-1-16.)
- 5 Section 15. The Law Enforcement Officer-Worn Body Camera
- 6 Act is amended by changing Sections 10-1, 10-5, 10-10, 10-15,
- 7 and 10-20 and by adding Section 10-17 as follows:
- 8 (50 ILCS 706/10-1)
- 9 Sec. 10-1. Short title. This Act may be cited as the Law
- 10 Enforcement Officer-Worn Body Camera and In-Car Camera Act.
- 11 References in this Article to "this Act" mean this Article.
- 12 (Source: P.A. 99-352, eff. 1-1-16.)
- 13 (50 ILCS 706/10-5)
- 14 Sec. 10-5. Purpose. The General Assembly recognizes that
- 15 trust and mutual respect between law enforcement agencies and
- 16 the communities they protect and serve are essential to
- 17 effective policing and the integrity of our criminal justice
- 18 system. The General Assembly recognizes that officer-worn body
- 19 cameras and in-car cameras have developed as a technology that
- 20 has been used and experimented with by police departments.
- 21 Officer-worn body cameras and in-car cameras will provide
- 22 state-of-the-art evidence collection and additional
- 23 opportunities for training and instruction. Further,

officer-worn body cameras and in-car cameras may provide 1 2 impartial evidence and documentation to settle disputes and 3 allegations of officer misconduct. Ultimately, the uses of 4 officer-worn body cameras and in-car cameras will help collect 5 evidence while improving transparency and accountability, and 6 strengthening public trust. The General Assembly mandates the 7 use of in-car cameras and in-car camera recording equipment in 8 all law enforcement motor vehicles to ensure that this 9 technology is used in furtherance of these goals while 10 protecting individual privacy and providing consistency in its 11 use across this State. The General Assembly creates these 12 standardized protocols and procedures for the use of 13 officer-worn body cameras to ensure that this technology is used in furtherance of these goals while protecting individual 14 15 privacy and providing consistency in its use across this State. (Source: P.A. 99-352, eff. 1-1-16.) 16

- 17 (50 ILCS 706/10-10)
- 18 Sec. 10-10. Definitions. As used in is this Act:
- 19 "Badge" means an officer's department issued
- 20 identification number associated with his or her position as a
- 21 police officer with that department.
- 22 "Board" means the Illinois Law Enforcement Training
- 23 Standards Board created by the Illinois Police Training Act.
- "Business offense" means a petty offense for which the fine
- 25 is in excess of \$1,000.

"Community caretaking function" means a task undertaken by a law enforcement officer in which the officer is performing an articulable act unrelated to the investigation of a crime. "Community caretaking function" includes, but is not limited to, participating in town halls or other community outreach, helping a child find his or her parents, providing death notifications, and performing in-home or hospital well-being checks on the sick, elderly, or persons presumed missing.

"Fund" means the Law Enforcement Camera Grant Fund.

"In-car camera" means a video camera located in a law enforcement vehicle.

"In-car camera recording equipment" means a video camera recording system located in a law enforcement vehicle consisting of a camera assembly, recording mechanism, and an in-car video recording medium.

"In uniform" means a law enforcement officer who is wearing any officially authorized uniform designated by a law enforcement agency, or a law enforcement officer who is visibly wearing articles of clothing, a badge, tactical gear, gun belt, a patch, or other insignia that he or she is a law enforcement officer acting in the course of his or her duties.

"Law enforcement officer" or "officer" means any person employed by a State, county, municipality, special district, college, unit of government, or any other entity authorized by law to employ peace officers or exercise police authority and who is primarily responsible for the prevention or detection of

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1 crime and the enforcement of the laws of this State.

"Law enforcement agency" means all State agencies with law enforcement officers, county sheriff's offices, municipal, special district, college, or unit of local government police departments.

"Law enforcement-related encounters or activities" include, but are not limited to, traffic stops, pedestrian stops, arrests, searches, interrogations, investigations, pursuits, crowd control, traffic control, non-community caretaking interactions with an individual while on patrol, or any other instance in which the officer is enforcing the laws of municipality, county, or the State. "Law enforcement-related encounter or activities" does not include when the officer is completing paperwork alone or only in the presence of another law enforcement officer.

"Minor traffic offense" means a petty offense, business offense, or Class C misdemeanor under the Illinois Vehicle Code or a similar provision of a municipal or local ordinance.

"Officer-worn body camera" means an electronic camera system for creating, generating, sending, receiving, storing, displaying, and processing audiovisual recordings that may be worn about the person of a law enforcement officer.

"Peace officer" has the meaning provided in Section 2-13 of the Criminal Code of 2012.

"Petty offense" means any offense for which a sentence of imprisonment is not an authorized disposition.

- 1 "Recording" means the process of capturing data or
- 2 information stored on a recording medium as required under this
- 3 Act.
- 4 "Recording medium" means any recording medium authorized
- 5 by the Board for the retention and playback of recorded audio
- 6 and video including, but not limited to, VHS, DVD, hard drive,
- 7 cloud storage, solid state, digital, flash memory technology,
- 8 or any other electronic medium.
- 9 (Source: P.A. 99-352, eff. 1-1-16; revised 10-20-15.)
- 10 (50 ILCS 706/10-15)
- 11 Sec. 10-15. Applicability.
- 12 (a) Any law enforcement agency which employs the use of
- officer-worn body cameras is subject to the provisions of this
- 14 Act, whether or not the agency receives or has received monies
- 15 from the Law Enforcement Camera Grant Fund.
- 16 (b) Any law enforcement agency which owns or operates motor
- 17 vehicles is subject to the provisions of this Act with respect
- 18 to in-car cameras and in-car camera recording equipment,
- 19 whether or not the agency receives or has received monies from
- the Law Enforcement Camera Grant Fund.
- 21 (Source: P.A. 99-352, eff. 1-1-16.)
- 22 (50 ILCS 706/10-17 new)
- Sec. 10-17. In-car camera requirements.
- 24 (a) On or before 180 days after the effective date of this

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- amendatory Act of the 99th General Assembly, each law enforcement agency in this State shall equip every motor vehicle, including unmarked, tactical, and surveillance motor vehicles, owned or operated by the agency with an in-car camera and in-car camera recording equipment with both audio and video recording capability, whether or not the agency receives or has received monies from the Law Enforcement Camera Grant Fund. The following requirements apply to in-car cameras and in-car camera recording equipment:
- (1) the video recording must provide audio of the officer when the officer is outside of the vehicle;
- (2) access to an in-car camera and in-car camera recording equipment must be restricted to the supervisors of the officer in the vehicle;
- (3) the camera and in-car camera recording equipment must be turned on continuously throughout the officer's shift; and
- (4) a copy of the video record must be made available upon request to personnel of the law enforcement agency, the local State's Attorney, and any persons depicted in the video.
- 21 (b) Procedures for distribution of the video record of an 22 in-car camera and in-car camera recording equipment must 23 include safequards to protect the identities of persons who are not a party to the requested stop.
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Sec. 10-20. <u>Officer-worn body camera requirements</u> Requirements.

- (a) The Board shall develop basic guidelines for the use of officer-worn body cameras by law enforcement agencies. The guidelines developed by the Board shall be the basis for the written policy which must be adopted by each law enforcement agency which employs the use of officer-worn body cameras. The written policy adopted by the law enforcement agency must include, at a minimum, all of the following:
 - (1) Cameras must be equipped with pre-event recording, capable of recording at least the 30 seconds prior to camera activation, unless the officer-worn body camera was purchased and acquired by the law enforcement agency prior to July 1, 2015.
 - (2) Cameras must be capable of recording for a period of 10 hours or more, unless the officer-worn body camera was purchased and acquired by the law enforcement agency prior to July 1, 2015.
 - (3) Cameras must be turned on at all times when the officer is in uniform and is responding to calls for service or engaged in any law enforcement-related encounter or activity, that occurs while the officer is on duty en-duty.
 - (A) If exigent circumstances exist which prevent the camera from being turned on, the camera must be turned on as soon as practicable.

L	(B) Officer-worn body cameras may be turned off
2	when the officer is inside of a patrol car which is
3	equipped with a functioning in-car camera; however,
1	the officer must turn on the camera upon exiting the

(4) Cameras must be turned off when:

(A) the victim of a crime requests that the camera be turned off, and unless impractical or impossible, that request is made on the recording;

patrol vehicle for law enforcement-related encounters.

- (B) a witness of a crime or a community member who wishes to report a crime requests that the camera be turned off, and unless impractical or impossible that request is made on the recording; or
- (C) the officer is interacting with a confidential informant used by the law enforcement agency.

However, an officer may continue to record or resume recording a victim or a witness, if exigent circumstances exist, or if the officer has reasonable articulable suspicion that a victim or witness, or confidential informant has committed or is in the process of committing a crime. Under these circumstances, and unless impractical or impossible, the officer must indicate on the recording the reason for continuing to record despite the request of the victim or witness.

(4.5) Cameras may be turned off when the officer is engaged in community caretaking functions. However, the

camera must be turned on when the officer has reason to believe that the person on whose behalf the officer is performing a community caretaking function has committed or is in the process of committing a crime. If exigent circumstances exist which prevent the camera from being turned on, the camera must be turned on as soon as practicable.

- (5) The officer must provide notice of recording to any person if the person has a reasonable expectation of privacy and proof of notice must be evident in the recording. If exigent circumstances exist which prevent the officer from providing notice, notice must be provided as soon as practicable.
- (6) For the purposes of redaction, labeling, or duplicating recordings, access to camera recordings shall be restricted to only those personnel responsible for those purposes. The recording officer and his or her supervisor may access and review recordings prior to completing incident reports or other documentation, provided that the officer or his or her supervisor discloses that fact in the report or documentation.
- (7) Recordings made on officer-worn cameras must be retained by the law enforcement agency or by the camera vendor used by the agency, on a recording medium for a period of 90 days.
 - (A) Under no circumstances shall any recording

1	made with an officer-worn body camera be altered,
2	erased, or destroyed prior to the expiration of the
3	90-day storage period.
4	(B) Following the 90-day storage period, any and
5	all recordings made with an officer-worn body camera
6	must be destroyed, unless any encounter captured on the
7	recording has been flagged. An encounter is deemed to
8	be flagged when:
9	(i) a formal or informal complaint has been
10	filed;
11	(ii) the officer discharged his or her firearm
12	or used force during the encounter;
13	(iii) death or great bodily harm occurred to
14	any person in the recording;
15	(iv) the encounter resulted in a detention or
16	an arrest, excluding traffic stops which resulted
17	in only a minor traffic offense or business
18	offense;
19	(v) the officer is the subject of an internal
20	investigation or otherwise being investigated for
21	<pre>possible misconduct;</pre>
22	(vi) the supervisor of the officer,
23	prosecutor, defendant, or court determines that
24	the encounter has evidentiary value in a criminal
25	prosecution; or
26	(vii) the recording officer requests that the

video be flagged for official purposes related to his or her official duties.

- (C) Under no circumstances shall any recording made with an officer-worn body camera relating to a flagged encounter be altered or destroyed prior to 2 years after the recording was flagged. If the flagged recording was used in a criminal, civil, or administrative proceeding, the recording shall not be destroyed except upon a final disposition and order from the court.
- (8) Following the 90-day storage period, recordings may be retained if a supervisor at the law enforcement agency designates the recording for training purposes. If the recording is designated for training purposes, the recordings may be viewed by officers, in the presence of a supervisor or training instructor, for the purposes of instruction, training, or ensuring compliance with agency policies.
- (9) Recordings shall not be used to discipline law enforcement officers unless:
 - (A) a formal or informal complaint of misconduct has been made;
 - (B) a use of force incident has occurred;
 - (C) the encounter on the recording could result in a formal investigation under the Uniform Peace Officers' Disciplinary Act; or

1 (D) as corroboration of other evidence of misconduct.

Nothing in this paragraph (9) shall be construed to limit or prohibit a law enforcement officer from being subject to an action that does not amount to discipline.

- (10) The law enforcement agency shall ensure proper care and maintenance of officer-worn body cameras. Upon becoming aware, officers must as soon as practical document and notify the appropriate supervisor of any technical difficulties, failures, or problems with the officer-worn body camera or associated equipment. Upon receiving notice, the appropriate supervisor shall make every reasonable effort to correct and repair any of the officer-worn body camera equipment.
- (11) No officer may hinder or prohibit any person, not a law enforcement officer, from recording a law enforcement officer in the performance of his or her duties in a public place or when the officer has no reasonable expectation of privacy. The law enforcement agency's written policy shall indicate the potential criminal penalties, as well as any departmental discipline, which may result from unlawful confiscation or destruction of the recording medium of a person who is not a law enforcement officer. However, an officer may take reasonable action to maintain safety and control, secure crime scenes and accident sites, protect the integrity and confidentiality of investigations, and

- 1 protect the public safety and order.
 - (b) Recordings made with the use of an officer-worn body camera are not subject to disclosure under the Freedom of Information Act, except that:
 - (1) if the subject of the encounter has a reasonable expectation of privacy, at the time of the recording, any recording which is flagged, due to the filing of a complaint, discharge of a firearm, use of force, arrest or detention, or resulting death or bodily harm, shall be disclosed in accordance with the Freedom of Information Act if:
 - (A) the subject of the encounter captured on the recording is a victim or witness; and
 - (B) the law enforcement agency obtains written permission of the subject or the subject's legal representative;
 - (2) except as provided in paragraph (1) of this subsection (b), any recording which is flagged due to the filing of a complaint, discharge of a firearm, use of force, arrest or detention, or resulting death or bodily harm shall be disclosed in accordance with the Freedom of Information Act; and
 - (3) upon request, the law enforcement agency shall disclose, in accordance with the Freedom of Information Act, the recording to the subject of the encounter captured on the recording or to the subject's attorney, or the

- officer or his or her legal representative. 1
- 2 For the purposes of paragraph (1) of this subsection (b),
- 3 the subject of the encounter does not have a reasonable
- expectation of privacy if the subject was arrested as a result 4
- 5 of the encounter. For purposes of subparagraph (A) of paragraph
- (1) of this subsection (b), "witness" does not include a person 6
- 7 who is a victim or who was arrested as a result of the
- 8 encounter.
- 9 Only recordings or portions of recordings responsive to the
- 10 request shall be available for inspection or reproduction. Any
- 11 recording disclosed under the Freedom of Information Act shall
- 12 be redacted to remove identification of any person that appears
- on the recording and is not the officer, a subject of the 13
- 14 encounter, or directly involved in the encounter. Nothing in
- 15 this subsection (b) shall require the disclosure of any
- 16 recording or portion of any recording which would be exempt
- 17 from disclosure under the Freedom of Information Act.
- (c) Nothing in this Section shall limit access to a camera 18
- 19 recording for the purposes of complying with Supreme Court
- rules or the rules of evidence. 20
- (Source: P.A. 99-352, eff. 1-1-16; revised 10-20-15.) 21
- 22 Section 99. Effective date. This Act takes effect upon
- 23 becoming law.