99TH GENERAL ASSEMBLY

State of Illinois

2015 and 2016

нв5935

by Rep. John E. Bradley

SYNOPSIS AS INTRODUCED:

55 ILCS 5/5-1006.7

Amends the Counties Code. Provides that 1% of the school facility occupation taxes collected shall be distributed to the regional superintendent of schools (currently, these moneys are deposited into the Tax Compliance and Administration Fund) to cover the costs in administering and enforcing the provisions of the school facility occupation taxes Section of the Code.

LRB099 19097 AWJ 43486 b

FISCAL NOTE ACT MAY APPLY

A BILL FOR

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7

AN ACT concerning local government.

2 Be it enacted by the People of the State of Illinois, 3 represented in the General Assembly:

Section 5. The Counties Code is amended by changing Section
5 5-1006.7 as follows:

6 (55 ILCS 5/5-1006.7)

Sec. 5-1006.7. School facility occupation taxes.

8 (a) In any county, a tax shall be imposed upon all persons 9 engaged in the business of selling tangible personal property, 10 other than personal property titled or registered with an agency of this State's government, at retail in the county on 11 the gross receipts from the sales made in the course of 12 business to provide revenue to be used exclusively for school 13 14 facility purposes if a proposition for the tax has been submitted to the electors of that county and approved by a 15 16 majority of those voting on the question as provided in subsection (c). The tax under this Section shall be imposed 17 only in one-quarter percent increments and may not exceed 1%. 18

This additional tax may not be imposed on the sale of food for human consumption that is to be consumed off the premises where it is sold (other than alcoholic beverages, soft drinks, and food that has been prepared for immediate consumption) and prescription and non-prescription medicines, drugs, medical

appliances and insulin, urine testing materials, syringes and 1 2 needles used by diabetics. The Department of Revenue has full 3 power to administer and enforce this subsection, to collect all taxes and penalties due under this subsection, to dispose of 4 5 taxes and penalties so collected in the manner provided in this subsection, and to determine all rights to credit memoranda 6 7 arising on account of the erroneous payment of a tax or penalty 8 under this subsection. The Department shall deposit all taxes 9 and penalties collected under this subsection into a special fund created for that purpose. 10

11 In the administration of and compliance with this 12 subsection, the Department and persons who are subject to this subsection (i) have the same rights, remedies, privileges, 13 14 immunities, powers, and duties, (ii) are subject to the same 15 conditions, restrictions, limitations, penalties, and 16 definitions of terms, and (iii) shall employ the same modes of 17 procedure as are set forth in Sections 1 through 10, 2 through 2-70 (in respect to all provisions contained in those Sections 18 19 other than the State rate of tax), 2a through 2h, 3 (except as 20 to the disposition of taxes and penalties collected), 4, 5, 5a, 5b, 5c, 5d, 5e, 5f, 5g, 5h, 5i, 5j, 5k, 5l, 6, 6a, 6b, 6c, 6d, 21 22 7, 8, 9, 10, 11, 11a, 12, and 13 of the Retailers' Occupation 23 Tax Act and all provisions of the Uniform Penalty and Interest Act as if those provisions were set forth in this subsection. 24

The certificate of registration that is issued by the Department to a retailer under the Retailers' Occupation Tax

Act permits the retailer to engage in a business that is
 taxable without registering separately with the Department
 under an ordinance or resolution under this subsection.

Persons subject to any tax imposed under the authority granted in this subsection may reimburse themselves for their seller's tax liability by separately stating that tax as an additional charge, which may be stated in combination, in a single amount, with State tax that sellers are required to collect under the Use Tax Act, pursuant to any bracketed schedules set forth by the Department.

(b) If a tax has been imposed under subsection (a), then a service occupation tax must also be imposed at the same rate upon all persons engaged, in the county, in the business of making sales of service, who, as an incident to making those sales of service, transfer tangible personal property within the county as an incident to a sale of service.

This tax may not be imposed on sales of food for human consumption that is to be consumed off the premises where it is sold (other than alcoholic beverages, soft drinks, and food prepared for immediate consumption) and prescription and non-prescription medicines, drugs, medical appliances and insulin, urine testing materials, syringes, and needles used by diabetics.

The tax imposed under this subsection and all civil penalties that may be assessed as an incident thereof shall be collected and enforced by the Department and deposited into a

special fund created for that purpose. The Department has full power to administer and enforce this subsection, to collect all taxes and penalties due under this subsection, to dispose of taxes and penalties so collected in the manner provided in this subsection, and to determine all rights to credit memoranda arising on account of the erroneous payment of a tax or penalty under this subsection.

8 In the administration of and compliance with this 9 subsection, the Department and persons who are subject to this 10 subsection shall (i) have the same rights, remedies, 11 privileges, immunities, powers and duties, (ii) be subject to 12 the same conditions, restrictions, limitations, penalties and 13 definition of terms, and (iii) employ the same modes of 14 procedure as are set forth in Sections 2 (except that that 15 reference to State in the definition of supplier maintaining a 16 place of business in this State means the county), 2a through 17 2d, 3 through 3-50 (in respect to all provisions contained in those Sections other than the State rate of tax), 4 (except 18 that the reference to the State shall be to the county), 5, 7, 19 20 8 (except that the jurisdiction to which the tax is a debt to the extent indicated in that Section 8 is the county), 9 21 22 (except as to the disposition of taxes and penalties 23 collected), 10, 11, 12 (except the reference therein to Section 2b of the Retailers' Occupation Tax Act), 13 (except that any 24 reference to the State means the county), Section 15, 16, 17, 25 26 18, 19, and 20 of the Service Occupation Tax Act and all

provisions of the Uniform Penalty and Interest Act, as fully as
 if those provisions were set forth herein.

Persons subject to any tax imposed under the authority granted in this subsection may reimburse themselves for their serviceman's tax liability by separately stating the tax as an additional charge, which may be stated in combination, in a single amount, with State tax that servicemen are authorized to collect under the Service Use Tax Act, pursuant to any bracketed schedules set forth by the Department.

10 (c) The tax under this Section may not be imposed until the 11 question of imposing the tax has been submitted to the electors 12 of the county at a regular election and approved by a majority 13 of the electors voting on the question. For all regular elections held prior to August 23, 2011 (the effective date of 14 15 Public Act 97-542) this amendatory Act of the 97th General 16 Assembly, upon a resolution by the county board or a resolution 17 by school district boards that represent at least 51% of the student enrollment within the county, the county board must 18 certify the question to the proper election authority in 19 accordance with the Election Code. 20

For all regular elections held prior to <u>August 23, 2011</u> (the effective date of <u>Public Act 97-542</u>) this amendatory Act of the 97th General Assembly, the election authority must submit the question in substantially the following form:

25 Shall (name of county) be authorized to impose a 26 retailers' occupation tax and a service occupation tax

1 (commonly referred to as a "sales tax") at a rate of 2 (insert rate) to be used exclusively for school facility 3 purposes?

4 The election authority must record the votes as "Yes" or "No".

5 If a majority of the electors voting on the question vote 6 in the affirmative, then the county may, thereafter, impose the 7 tax.

8 For all regular elections held on or after August 23, 2011 9 (the effective date of Public Act 97-542) this amendatory Act 10 of the 97th General Assembly, the regional superintendent of 11 schools for the county must, upon receipt of a resolution or 12 resolutions of school district boards that represent more than 13 50% of the student enrollment within the county, certify the question to the proper election authority for submission to the 14 15 electors of the county at the next regular election at which 16 the question lawfully may be submitted to the electors, all in 17 accordance with the Election Code.

For all regular elections held on or after <u>August 23, 2011</u> (the effective date of <u>Public Act 97-542</u>) this amendatory Act of the 97th General Assembly, the election authority must submit the question in substantially the following form:

22 Shall a retailers' occupation tax and a service 23 occupation tax (commonly referred to as a "sales tax") be 24 imposed in (name of county) at a rate of (insert rate) to 25 be used exclusively for school facility purposes? 26 The election authority must record the votes as "Yes" or "No".

1 If a majority of the electors voting on the question vote 2 in the affirmative, then the tax shall be imposed at the rate 3 set forth in the question.

For the purposes of this subsection (c), "enrollment" means the head count of the students residing in the county on the last school day of September of each year, which must be reported on the Illinois State Board of Education Public School Fall Enrollment/Housing Report.

9 (d) The Department shall immediately pay over to the State 10 Treasurer, ex officio, as trustee, all taxes and penalties 11 collected under this Section to be deposited into the School 12 Facility Occupation Tax Fund, which shall be an unappropriated 13 trust fund held outside the State treasury.

On or before the 25th day of each calendar month, the 14 15 Department shall prepare and certify to the Comptroller the 16 disbursement of stated sums of money to the regional 17 superintendents of schools in counties from which retailers or servicemen have paid taxes or penalties to the Department 18 19 during the second preceding calendar month. The amount to be 20 paid to each regional superintendent of schools and disbursed to him or her in accordance with Section 3-14.31 of the School 21 22 Code, is equal to the amount (not including credit memoranda) 23 collected from the county under this Section during the second 24 preceding calendar month by the Department, (i) less 2% of that 25 amount, of which 1% shall be deposited into the Tax Compliance 26 and Administration Fund and shall be used by the Department,

subject to appropriation, to cover the costs of the Department 1 2 in administering and enforcing the provisions of this Section, 3 on behalf of the county, and 1% shall be distributed to the regional superintendent of schools to cover the costs in 4 5 administering and enforcing the provisions of this Section, 6 (ii) plus an amount that the Department determines is necessary 7 to offset any amounts that were erroneously paid to a different 8 taxing body; (iii) less an amount equal to the amount of 9 refunds made during the second preceding calendar month by the 10 Department on behalf of the county; and (iv) less any amount 11 that the Department determines is necessary to offset any 12 amounts that were payable to a different taxing body but were 13 erroneously paid to the county. When certifying the amount of a 14 monthly disbursement to a regional superintendent of schools 15 under this Section, the Department shall increase or decrease 16 the amounts by an amount necessary to offset any miscalculation 17 of previous disbursements within the previous 6 months from the time a miscalculation is discovered. 18

Within 10 days after receipt by the Comptroller from the Department of the disbursement certification to the regional superintendents of the schools provided for in this Section, the Comptroller shall cause the orders to be drawn for the respective amounts in accordance with directions contained in the certification.

If the Department determines that a refund should be made under this Section to a claimant instead of issuing a credit 1 memorandum, then the Department shall notify the Comptroller, 2 who shall cause the order to be drawn for the amount specified 3 and to the person named in the notification from the 4 Department. The refund shall be paid by the Treasurer out of 5 the School Facility Occupation Tax Fund.

(e) For the purposes of determining the local governmental 6 7 unit whose tax is applicable, a retail sale by a producer of coal or another mineral mined in Illinois is a sale at retail 8 9 at the place where the coal or other mineral mined in Illinois 10 is extracted from the earth. This subsection does not apply to 11 coal or another mineral when it is delivered or shipped by the 12 seller to the purchaser at a point outside Illinois so that the 13 sale is exempt under the United States Constitution as a sale 14 in interstate or foreign commerce.

(f) Nothing in this Section may be construed to authorize a tax to be imposed upon the privilege of engaging in any business that under the Constitution of the United States may not be made the subject of taxation by this State.

19 (g) If a county board imposes a tax under this Section 20 pursuant to a referendum held before August 23, 2011 (the effective date of Public Act 97-542) this amendatory Act of the 21 22 97th General Assembly at a rate below the rate set forth in the 23 question approved by a majority of electors of that county 24 voting on the question as provided in subsection (c), then the 25 county board may, by ordinance, increase the rate of the tax up 26 to the rate set forth in the question approved by a majority of

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electors of that county voting on the question as provided in 1 2 subsection (c). If a county board imposes a tax under this 3 Section pursuant to a referendum held before August 23, 2011 (the effective date of Public Act 97-542) this amendatory Act 4 5 of the 97th General Assembly, then the board may, by ordinance, discontinue or reduce the rate of the tax. If a tax is imposed 6 under this Section pursuant to a referendum held on or after 7 8 August 23, 2011 (the effective date of Public Act 97-542) this 9 amendatory Act of the 97th General Assembly, then the county 10 board may reduce or discontinue the tax, but only in accordance 11 with subsection (h-5) of this Section. If, however, a school 12 board issues bonds that are secured by the proceeds of the tax under this Section, then the county board may not reduce the 13 tax rate or discontinue the tax if that rate reduction or 14 15 discontinuance would adversely affect the school board's 16 ability to pay the principal and interest on those bonds as 17 they become due or necessitate the extension of additional property taxes to pay the principal and interest on those 18 bonds. If the county board reduces the tax rate or discontinues 19 20 the tax, then a referendum must be held in accordance with subsection (c) of this Section in order to increase the rate of 21 22 the tax or to reimpose the discontinued tax.

23 Until January 1, 2014, the results of any election that 24 imposes, reduces, or discontinues a tax under this Section must 25 be certified by the election authority, and any ordinance that 26 increases or lowers the rate or discontinues the tax must be

certified by the county clerk and, in each case, filed with the 1 2 Illinois Department of Revenue either (i) on or before the 3 first day of April, whereupon the Department shall proceed to administer and enforce the tax or change in the rate as of the 4 5 first day of July next following the filing; or (ii) on or before the first day of October, whereupon the Department shall 6 7 proceed to administer and enforce the tax or change in the rate 8 as of the first day of January next following the filing.

9 Beginning January 1, 2014, the results of any election that 10 imposes, reduces, or discontinues a tax under this Section must 11 be certified by the election authority, and any ordinance that 12 increases or lowers the rate or discontinues the tax must be 13 certified by the county clerk and, in each case, filed with the Illinois Department of Revenue either (i) on or before the 14 15 first day of May, whereupon the Department shall proceed to 16 administer and enforce the tax or change in the rate as of the 17 first day of July next following the filing; or (ii) on or before the first day of October, whereupon the Department shall 18 proceed to administer and enforce the tax or change in the rate 19 20 as of the first day of January next following the filing.

For purposes of this Section, "school facility 21 (h) 22 purposes" means (i) the acquisition, development, 23 construction, reconstruction, rehabilitation, improvement, 24 financing, architectural planning, and installation of capital 25 facilities consisting of buildings, structures, and durable 26 equipment and for the acquisition and improvement of real

property and interest in real property required, or expected to 1 2 be required, in connection with the capital facilities and (ii) the payment of bonds or other obligations heretofore or 3 hereafter issued, including bonds or other obligations 4 5 heretofore or hereafter issued to refund or to continue to refund bonds or other obligations issued, for school facility 6 7 purposes, provided that the taxes levied to pay those bonds are 8 abated by the amount of the taxes imposed under this Section 9 that are used to pay those bonds. "School-facility purposes" 10 also includes fire prevention, safety, energy conservation, accessibility, school security, and specified repair purposes 11 12 set forth under Section 17-2.11 of the School Code.

13 (h-5) A county board in a county where a tax has been 14 imposed under this Section pursuant to a referendum held on or 15 after August 23, 2011 (the effective date of Public Act 97-542) 16 this amendatory Act of the 97th General Assembly may, by 17 ordinance or resolution, submit to the voters of the county the question of reducing or discontinuing the tax. In the ordinance 18 or resolution, the county board shall certify the question to 19 20 the proper election authority in accordance with the Election Code. The election authority must submit the question in 21 22 substantially the following form:

23 Shall the school facility retailers' occupation tax 24 and service occupation tax (commonly referred to as the 25 "school facility sales tax") currently imposed in (name of 26 county) at a rate of (insert rate) be (reduced to (insert

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1	rate))(discontinued)?
2	If a majority of the electors voting on the question vote in
3	the affirmative, then, subject to the provisions of subsection
4	(g) of this Section, the tax shall be reduced or discontinued
5	as set forth in the question.
6	(i) This Section does not apply to Cook County.
7	(j) This Section may be cited as the County School Facility
8	Occupation Tax Law.
9	(Source: P.A. 98-584, eff. 8-27-13; 99-143, eff. 7-27-15;
10	99-217, eff. 7-31-15; revised 11-6-15.)