

1 AN ACT concerning public aid.

2 **Be it enacted by the People of the State of Illinois,**
3 **represented in the General Assembly:**

4 Section 5. The Illinois Public Aid Code is amended by
5 changing Section 5-30 as follows:

6 (305 ILCS 5/5-30)

7 Sec. 5-30. Care coordination.

8 (a) At least 50% of recipients eligible for comprehensive
9 medical benefits in all medical assistance programs or other
10 health benefit programs administered by the Department,
11 including the Children's Health Insurance Program Act and the
12 Covering ALL KIDS Health Insurance Act, shall be enrolled in a
13 care coordination program by no later than January 1, 2015. For
14 purposes of this Section, "coordinated care" or "care
15 coordination" means delivery systems where recipients will
16 receive their care from providers who participate under
17 contract in integrated delivery systems that are responsible
18 for providing or arranging the majority of care, including
19 primary care physician services, referrals from primary care
20 physicians, diagnostic and treatment services, behavioral
21 health services, in-patient and outpatient hospital services,
22 dental services, and rehabilitation and long-term care
23 services. The Department shall designate or contract for such

1 integrated delivery systems (i) to ensure enrollees have a
2 choice of systems and of primary care providers within such
3 systems; (ii) to ensure that enrollees receive quality care in
4 a culturally and linguistically appropriate manner; and (iii)
5 to ensure that coordinated care programs meet the diverse needs
6 of enrollees with developmental, mental health, physical, and
7 age-related disabilities.

8 (b) Payment for such coordinated care shall be based on
9 arrangements where the State pays for performance related to
10 health care outcomes, the use of evidence-based practices, the
11 use of primary care delivered through comprehensive medical
12 homes, the use of electronic medical records, and the
13 appropriate exchange of health information electronically made
14 either on a capitated basis in which a fixed monthly premium
15 per recipient is paid and full financial risk is assumed for
16 the delivery of services, or through other risk-based payment
17 arrangements.

18 (c) To qualify for compliance with this Section, the 50%
19 goal shall be achieved by enrolling medical assistance
20 enrollees from each medical assistance enrollment category,
21 including parents, children, seniors, and people with
22 disabilities to the extent that current State Medicaid payment
23 laws would not limit federal matching funds for recipients in
24 care coordination programs. In addition, services must be more
25 comprehensively defined and more risk shall be assumed than in
26 the Department's primary care case management program as of the

1 effective date of this amendatory Act of the 96th General
2 Assembly.

3 (d) The Department shall report to the General Assembly in
4 a separate part of its annual medical assistance program
5 report, beginning April, 2012 ~~until April, 2016~~, on the
6 progress and implementation of the care coordination program
7 initiatives established by the provisions of this amendatory
8 Act of the 96th General Assembly. The Department shall include
9 in its April 2011 report a full analysis of federal laws or
10 regulations regarding upper payment limitations to providers
11 and the necessary revisions or adjustments in rate
12 methodologies and payments to providers under this Code that
13 would be necessary to implement coordinated care with full
14 financial risk by a party other than the Department.

15 The progress reports required under this subsection shall
16 include, but need not be limited to, the following data and
17 information:

18 (1) The total number of individuals covered under the
19 medical assistance program.

20 (2) The total number of individuals enrolled in
21 coordinated care.

22 (3) A breakdown of the individuals enrolled in
23 coordinated care by medical assistance enrollment
24 category, including parents, adults eligible for medical
25 assistance pursuant to the Patient Protection and
26 Affordable Care Act, children, seniors, and people with

1 disabilities.

2 (4) A breakdown of the number of individuals enrolled
3 in coordinated care by the type of coordinated care model,
4 including individuals enrolled in Care Coordination
5 Entities (CCEs), Managed Care Community Networks (MCCNs),
6 Managed Care Organizations (MCOs), and Accountable Care
7 Entities (ACEs).

8 (e) Integrated Care Program for individuals with chronic
9 mental health conditions.

10 (1) The Integrated Care Program shall encompass
11 services administered to recipients of medical assistance
12 under this Article to prevent exacerbations and
13 complications using cost-effective, evidence-based
14 practice guidelines and mental health management
15 strategies.

16 (2) The Department may utilize and expand upon existing
17 contractual arrangements with integrated care plans under
18 the Integrated Care Program for providing the coordinated
19 care provisions of this Section.

20 (3) Payment for such coordinated care shall be based on
21 arrangements where the State pays for performance related
22 to mental health outcomes on a capitated basis in which a
23 fixed monthly premium per recipient is paid and full
24 financial risk is assumed for the delivery of services, or
25 through other risk-based payment arrangements such as
26 provider-based care coordination.

1 (4) The Department shall examine whether chronic
2 mental health management programs and services for
3 recipients with specific chronic mental health conditions
4 do any or all of the following:

5 (A) Improve the patient's overall mental health in
6 a more expeditious and cost-effective manner.

7 (B) Lower costs in other aspects of the medical
8 assistance program, such as hospital admissions,
9 emergency room visits, or more frequent and
10 inappropriate psychotropic drug use.

11 (5) The Department shall work with the facilities and
12 any integrated care plan participating in the program to
13 identify and correct barriers to the successful
14 implementation of this subsection (e) prior to and during
15 the implementation to best facilitate the goals and
16 objectives of this subsection (e).

17 (f) A hospital that is located in a county of the State in
18 which the Department mandates some or all of the beneficiaries
19 of the Medical Assistance Program residing in the county to
20 enroll in a Care Coordination Program, as set forth in Section
21 5-30 of this Code, shall not be eligible for any non-claims
22 based payments not mandated by Article V-A of this Code for
23 which it would otherwise be qualified to receive, unless the
24 hospital is a Coordinated Care Participating Hospital no later
25 than 60 days after the effective date of this amendatory Act of
26 the 97th General Assembly or 60 days after the first mandatory

1 enrollment of a beneficiary in a Coordinated Care program. For
2 purposes of this subsection, "Coordinated Care Participating
3 Hospital" means a hospital that meets one of the following
4 criteria:

5 (1) The hospital has entered into a contract to provide
6 hospital services with one or more MCOs to enrollees of the
7 care coordination program.

8 (2) The hospital has not been offered a contract by a
9 care coordination plan that the Department has determined
10 to be a good faith offer and that pays at least as much as
11 the Department would pay, on a fee-for-service basis, not
12 including disproportionate share hospital adjustment
13 payments or any other supplemental adjustment or add-on
14 payment to the base fee-for-service rate, except to the
15 extent such adjustments or add-on payments are
16 incorporated into the development of the applicable MCO
17 capitated rates.

18 As used in this subsection (f), "MCO" means any entity
19 which contracts with the Department to provide services where
20 payment for medical services is made on a capitated basis.

21 (g) No later than August 1, 2013, the Department shall
22 issue a purchase of care solicitation for Accountable Care
23 Entities (ACE) to serve any children and parents or caretaker
24 relatives of children eligible for medical assistance under
25 this Article. An ACE may be a single corporate structure or a
26 network of providers organized through contractual

1 relationships with a single corporate entity. The solicitation
2 shall require that:

3 (1) An ACE operating in Cook County be capable of
4 serving at least 40,000 eligible individuals in that
5 county; an ACE operating in Lake, Kane, DuPage, or Will
6 Counties be capable of serving at least 20,000 eligible
7 individuals in those counties and an ACE operating in other
8 regions of the State be capable of serving at least 10,000
9 eligible individuals in the region in which it operates.
10 During initial periods of mandatory enrollment, the
11 Department shall require its enrollment services
12 contractor to use a default assignment algorithm that
13 ensures if possible an ACE reaches the minimum enrollment
14 levels set forth in this paragraph.

15 (2) An ACE must include at a minimum the following
16 types of providers: primary care, specialty care,
17 hospitals, and behavioral healthcare.

18 (3) An ACE shall have a governance structure that
19 includes the major components of the health care delivery
20 system, including one representative from each of the
21 groups listed in paragraph (2).

22 (4) An ACE must be an integrated delivery system,
23 including a network able to provide the full range of
24 services needed by Medicaid beneficiaries and system
25 capacity to securely pass clinical information across
26 participating entities and to aggregate and analyze that

1 data in order to coordinate care.

2 (5) An ACE must be capable of providing both care
3 coordination and complex case management, as necessary, to
4 beneficiaries. To be responsive to the solicitation, a
5 potential ACE must outline its care coordination and
6 complex case management model and plan to reduce the cost
7 of care.

8 (6) In the first 18 months of operation, unless the ACE
9 selects a shorter period, an ACE shall be paid care
10 coordination fees on a per member per month basis that are
11 projected to be cost neutral to the State during the term
12 of their payment and, subject to federal approval, be
13 eligible to share in additional savings generated by their
14 care coordination.

15 (7) In months 19 through 36 of operation, unless the
16 ACE selects a shorter period, an ACE shall be paid on a
17 pre-paid capitation basis for all medical assistance
18 covered services, under contract terms similar to Managed
19 Care Organizations (MCO), with the Department sharing the
20 risk through either stop-loss insurance for extremely high
21 cost individuals or corridors of shared risk based on the
22 overall cost of the total enrollment in the ACE. The ACE
23 shall be responsible for claims processing, encounter data
24 submission, utilization control, and quality assurance.

25 (8) In the fourth and subsequent years of operation, an
26 ACE shall convert to a Managed Care Community Network

1 (MCCN), as defined in this Article, or Health Maintenance
2 Organization pursuant to the Illinois Insurance Code,
3 accepting full-risk capitation payments.

4 The Department shall allow potential ACE entities 5 months
5 from the date of the posting of the solicitation to submit
6 proposals. After the solicitation is released, in addition to
7 the MCO rate development data available on the Department's
8 website, subject to federal and State confidentiality and
9 privacy laws and regulations, the Department shall provide 2
10 years of de-identified summary service data on the targeted
11 population, split between children and adults, showing the
12 historical type and volume of services received and the cost of
13 those services to those potential bidders that sign a data use
14 agreement. The Department may add up to 2 non-state government
15 employees with expertise in creating integrated delivery
16 systems to its review team for the purchase of care
17 solicitation described in this subsection. Any such
18 individuals must sign a no-conflict disclosure and
19 confidentiality agreement and agree to act in accordance with
20 all applicable State laws.

21 During the first 2 years of an ACE's operation, the
22 Department shall provide claims data to the ACE on its
23 enrollees on a periodic basis no less frequently than monthly.

24 Nothing in this subsection shall be construed to limit the
25 Department's mandate to enroll 50% of its beneficiaries into
26 care coordination systems by January 1, 2015, using all

1 available care coordination delivery systems, including Care
2 Coordination Entities (CCE), MCCNs, or MCOs, nor be construed
3 to affect the current CCEs, MCCNs, and MCOs selected to serve
4 seniors and persons with disabilities prior to that date.

5 Nothing in this subsection precludes the Department from
6 considering future proposals for new ACEs or expansion of
7 existing ACEs at the discretion of the Department.

8 (h) Department contracts with MCOs and other entities
9 reimbursed by risk based capitation shall have a minimum
10 medical loss ratio of 85%, shall require the entity to
11 establish an appeals and grievances process for consumers and
12 providers, and shall require the entity to provide a quality
13 assurance and utilization review program. Entities contracted
14 with the Department to coordinate healthcare regardless of risk
15 shall be measured utilizing the same quality metrics. The
16 quality metrics may be population specific. Any contracted
17 entity serving at least 5,000 seniors or people with
18 disabilities or 15,000 individuals in other populations
19 covered by the Medical Assistance Program that has been
20 receiving full-risk capitation for a year shall be accredited
21 by a national accreditation organization authorized by the
22 Department within 2 years after the date it is eligible to
23 become accredited. The requirements of this subsection shall
24 apply to contracts with MCOs entered into or renewed or
25 extended after June 1, 2013.

26 (h-5) The Department shall monitor and enforce compliance

1 by MCOs with agreements they have entered into with providers
2 on issues that include, but are not limited to, timeliness of
3 payment, payment rates, and processes for obtaining prior
4 approval. The Department may impose sanctions on MCOs for
5 violating provisions of those agreements that include, but are
6 not limited to, financial penalties, suspension of enrollment
7 of new enrollees, and termination of the MCO's contract with
8 the Department. As used in this subsection (h-5), "MCO" has the
9 meaning ascribed to that term in Section 5-30.1 of this Code.

10 (Source: P.A. 97-689, eff. 6-14-12; 98-104, eff. 7-22-13;
11 98-651, eff. 6-16-14.)