

Rep. Christian L. Mitchell

Filed: 4/10/2015

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AMENDMENT TO HOUSE BILL 809 1 2 AMENDMENT NO. . Amend House Bill 809 by replacing everything after the enacting clause with the following: 3 "Section 5. The School Code is amended by changing Sections 4 27A-5, 27A-7, 27A-7.10, and 27A-9 as follows: 5 6 (105 ILCS 5/27A-5) 7 Sec. 27A-5. Charter school; legal entity; requirements. 8 (a) A charter school shall be a public, nonsectarian, nonreligious, non-home based, and non-profit school. A charter 9 10 school shall be organized and operated as a nonprofit 11 corporation or other discrete, legal, nonprofit entity authorized under the laws of the State of Illinois. 12 13 (b) A charter school may be established under this Article by creating a new school or by converting an existing public 14

school or attendance center to charter school status. Beginning

on the effective date of this amendatory Act of the 93rd

- 1 General Assembly, in all new applications to establish a
- 2 charter school in a city having a population exceeding 500,000,
- 3 operation of the charter school shall be limited to one campus.
- 4 The changes made to this Section by this amendatory Act of the
- 5 93rd General Assembly do not apply to charter schools existing
- or approved on or before the effective date of this amendatory
- 7 Act.
- 8 (b-5) In this subsection (b-5), "virtual-schooling" means
- 9 a cyber school where students engage in online curriculum and
- 10 instruction via the Internet and electronic communication with
- 11 their teachers at remote locations and with students
- 12 participating at different times.
- From April 1, 2013 through December 31, 2016, there is a
- 14 moratorium on the establishment of charter schools with
- 15 virtual-schooling components in school districts other than a
- school district organized under Article 34 of this Code. This
- 17 moratorium does not apply to a charter school with
- 18 virtual-schooling components existing or approved prior to
- 19 April 1, 2013 or to the renewal of the charter of a charter
- 20 school with virtual-schooling components already approved
- 21 prior to April 1, 2013.
- 22 On or before March 1, 2014, the Commission shall submit to
- 23 the General Assembly a report on the effect of
- 24 virtual-schooling, including without limitation the effect on
- 25 student performance, the costs associated with
- virtual-schooling, and issues with oversight. The report shall

- 1 include policy recommendations for virtual-schooling.
- (c) A charter school shall be administered and governed by 2
- its board of directors or other governing body in the manner 3
- 4 provided in its charter. The governing body of a charter school
- 5 shall be subject to the Freedom of Information Act and the Open
- 6 Meetings Act.
- (d) A charter school shall comply with all applicable 7
- health and safety requirements applicable to public schools 8
- 9 under the laws of the State of Illinois.
- 10 (e) Except as otherwise provided in the School Code, a
- 11 charter school shall not charge tuition; provided that a
- charter school may charge reasonable fees for textbooks, 12
- 13 instructional materials, and student activities.
- 14 A charter school shall be responsible for
- 15 management and operation of its fiscal affairs, including, but
- 16 not limited to, the procurement of goods and services and the
- preparation of its budget. An audit of each charter school's 17
- 18 finances shall be conducted annually by an outside, independent
- contractor retained by the charter school. To ensure financial 19
- 20 accountability for the use of public funds, on or before
- 21 December 1 of every year of operation, each charter school
- 22 shall submit to its authorizer and the State Board a copy of
- 23 its audit and a copy of the Form 990 the charter school filed
- 24 that year with the federal Internal Revenue Service. In
- 25 addition, if deemed necessary for proper financial oversight of
- 26 the charter school, an authorizer may require quarterly

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- 1 financial statements from each charter school.
 - (g) A charter school shall comply with all provisions of this Article; the Illinois Educational Labor Relations Act; all federal and State laws and rules applicable to public schools that pertain to special education and the instruction of English language learners, referred to in this Code as "children of limited English-speaking ability"; charter. A charter school is exempt from all other State laws and regulations in this Code governing public schools and local school board policies, except the following:
 - (1) Sections 10-21.9 and 34-18.5 of this Code regarding criminal history records checks and checks of the Statewide Sex Offender Database and Statewide Murderer and Violent Offender Against Youth Database of applicants employment;
 - (2) Sections 24-24 and 34-84A of this Code regarding discipline of students;
 - (3) the Local Governmental and Governmental Employees Tort Immunity Act;
 - (4) Section 108.75 of the General Not For Profit Corporation Act of 1986 regarding indemnification of officers, directors, employees, and agents;
 - (5) the Abused and Neglected Child Reporting Act;
- 24 (6) the Illinois School Student Records Act;
- 25 (7) Section 10-17a of this Code regarding school report 26 cards:

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1		(8)	the	P-20	Longitudinal	Education	Data	System	Act;
2	and								

- (9) Section 27-23.7 of this Code regarding bullying prevention; and \cdot
- 5 (10) (9) Section 2-3.162 2 3.160 of this the School
 6 Code regarding student discipline reporting.

The change made by Public Act 96-104 to this subsection (g) is declaratory of existing law.

(h) A charter school may negotiate and contract with a school district, the governing body of a State college or university or public community college, or any other public or for-profit or nonprofit private entity for: (i) the use of a school building and grounds or any other real property or facilities that the charter school desires to use or convert for use as a charter school site, (ii) the operation and maintenance thereof, and (iii) the provision of any service, activity, or undertaking that the charter school is required to perform in order to carry out the terms of its charter. However, a charter school that is established on or after the effective date of this amendatory Act of the 93rd General Assembly and that operates in a city having a population exceeding 500,000 may not contract with a for-profit entity to manage or operate the school during the period that commences on the effective date of this amendatory Act of the 93rd General Assembly and concludes at the end of the 2004-2005 school year. Except as provided in subsection (i) of this

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Section, a school district may charge a charter school reasonable rent for the use of the district's buildings, grounds, and facilities. Any services for which a charter school contracts with a school district shall be provided by the district at cost. Any services for which a charter school contracts with a local school board or with the governing body of a State college or university or public community college shall be provided by the public entity at cost.

Charter schools shall use their purchasing functions to provide preference to and enhance competitive opportunities for minority-owned and women-owned businesses located within the geographical region of the charter school seeking goods or services. This preference shall align with standards set for traditional schools within the authorizing network. All other goods and services procured by the charter school must be executed pursuant to the terms of the procurement policy stated in the charter contract. Charter procurement policies must be approved by the authorizer during the authorization process and shall reflect procedures consistent with expending public funds in an efficient, transparent, and cost-effective manner. Such policies shall include provisions that prohibit conflicts of interest, self-dealing, and any other practices that call into question the objectivity of the charter school's governing body. Each charter school's procurement policy must be posted on the charter school's Internet website to ensure public transparency.

- (i) In no event shall a charter school that is established 1 by converting an existing school or attendance center to 2 3 charter school status be required to pay rent for space that is 4 deemed available, as negotiated and provided in the charter 5 agreement, in school district facilities. However, all other 6 costs for the operation and maintenance of school district facilities that are used by the charter school shall be subject 7 8 to negotiation between the charter school and the local school 9 board and shall be set forth in the charter.
- 10 (j) A charter school may limit student enrollment by age or 11 grade level.
- (k) If the charter school is approved by the Commission, 12 13 then the Commission charter school is its own local education 14 agency.
- 15 (Source: P.A. 97-152, eff. 7-20-11; 97-154, eff. 1-1-12;
- 16 97-813, eff. 7-13-12; 98-16, eff. 5-24-13; 98-639, eff. 6-9-14;
- 98-669, eff. 6-26-14; 98-739, eff. 7-16-14; 98-783, eff. 17
- 1-1-15; 98-1059, eff. 8-26-14; 98-1102, eff. 8-26-14; revised 18
- 19 10-14-14.
- 2.0 (105 ILCS 5/27A-7)
- Sec. 27A-7. Charter submission. 21
- 22 (a) A proposal to establish a charter school shall be 23 submitted to the local school board and the State Board for 24 certification under Section 27A-6 of this Code in the form of a 25 proposed contract entered into between the local school board

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- and the governing body of a proposed charter school. The charter school proposal shall include:
 - (1) The name of the proposed charter school, which must include the words "Charter School".
 - (2) The age or grade range, areas of focus, minimum and maximum numbers of pupils to be enrolled in the charter school, and any other admission criteria that would be legal if used by a school district.
 - (3) A description of and address for the physical plant in which the charter school will be located; provided that nothing in the Article shall be deemed to justify delaying or withholding favorable action on or approval of a charter school proposal because the building or buildings in which the charter school is to be located have not been acquired or rented at the time a charter school proposal is submitted or approved or a charter school contract is entered into or submitted for certification or certified, so long as the proposal or submission identifies and names at least 2 sites that are potentially available as a charter school facility by the time the charter school is to open.
 - (4) The mission statement of the charter school, which must be consistent with the General Assembly's declared purposes; provided that nothing in this Article shall be construed to require that, in order to receive favorable consideration and approval, a charter school proposal

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demonstrate unequivocally that the charter school will be able to meet each of those declared purposes, it being the intention of the Charter Schools Law that those purposes be recognized as goals that charter schools must aspire to attain.

- (5) The goals, objectives, and pupil performance standards to be achieved by the charter school.
- (6) In the case of a proposal to establish a charter school by converting an existing public school or attendance center to charter school status, evidence that the proposed formation of the charter school has received the approval of certified teachers, parents and guardians, and, if applicable, a local school council as provided in subsection (b) of Section 27A-8.
- (7) A description of the charter school's educational program, pupil performance standards, curriculum, school year, school days, and hours of operation.
- (8) A description of the charter school's plan for evaluating pupil performance, the types of assessments that will be used to measure pupil progress towards achievement of the school's pupil performance standards, the timeline for achievement of those standards, and the procedures for taking corrective action in the event that pupil performance at the charter school falls below those standards.
 - (9) Evidence that the terms of the charter as proposed

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are economically sound for both the charter school and the school district, a proposed budget for the term of the charter, a description of the manner in which an annual audit of the financial and administrative operations of the charter school, including any services provided by the school district, are to be conducted, and a plan for the displacement of pupils, teachers, and other employees who will not attend or be employed in the charter school.

(10) A description of the governance and operation of the charter school, including the nature and extent of parental, professional educator, and community involvement in the governance and operation of the charter school.

(10.5) A description of a procurement policy for goods and services.

- (11) An explanation of the relationship that will exist between the charter school and its employees, including evidence that the terms and conditions of employment have addressed with affected employees been recognized representative, if any. However, a bargaining unit of charter school employees shall be separate and distinct from any bargaining units formed from employees of a school district in which the charter school is located.
- (12) An agreement between the parties regarding their respective legal liability and applicable insurance coverage.
 - (13) A description of how the charter school plans to

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1 meet the transportation needs of its pupils, and a plan for addressing the transportation needs of low-income and 2 3 at-risk pupils.

- The proposed effective date and term of the charter; provided that the first day of the first academic year shall be no earlier than August 15 and no later than September 15 of a calendar year, and the first day of the fiscal year shall be July 1.
- (15) Any other information reasonably required by the State Board of Education.
- (b) A proposal to establish a charter school may be initiated by individuals or organizations that will have majority representation on the board of directors or other governing body of the corporation or other discrete legal entity that is to be established to operate the proposed charter school, by a board of education or an intergovernmental agreement between or among boards of education, or by the board of directors or other governing body of a discrete legal entity already existing or established to operate the proposed charter school. The individuals or organizations referred to in this subsection may be school teachers, school administrators, local school councils, colleges or universities or their members, public community colleges their instructors or other representatives, corporations, or other entities or their representatives. The proposal shall be submitted to the local school board for consideration and, if

- 1 appropriate, for development of a proposed contract to be
- 2 submitted to the State Board for certification under Section
- 27A-6. 3
- 4 (c) The local school board may not without the consent of
- 5 the governing body of the charter school condition its approval
- of a charter school proposal on acceptance of an agreement to 6
- operate under State laws and regulations and local school board 7
- policies from which the charter school is otherwise exempted 8
- 9 under this Article.
- 10 (Source: P.A. 98-739, eff. 7-16-14; 98-1048, eff. 8-25-14;
- 11 revised 10-1-14.)
- 12 (105 ILCS 5/27A-7.10)
- 13 Sec. 27A-7.10. Authorizer powers and duties; immunity;
- 14 principles and standards.
- 15 Authorizers are responsible for executing,
- accordance with this Article, all of the following powers and 16
- 17 duties:
- 18 (1) Soliciting and evaluating charter applications.
- 19 (2) Approving quality charter applications that meet
- identified educational needs and promote a diversity of 2.0
- educational choices. 21
- 22 (3) Declining to approve weak or inadequate charter
- 23 applications.
- 24 (4) Negotiating and executing sound charter contracts
- 25 with each approved charter school.

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- 1 (5) Monitoring, in accordance with charter contract terms, the performance and legal compliance of charter 2 schools, including compliance with procurement policies. 3
 - (6) Determining whether each charter contract merits renewal, nonrenewal, or revocation.
 - (b) An authorizing entity may delegate its duties to officers, employees, and contractors.
 - (c) Regulation by authorizers is limited to the powers and duties set forth in subsection (a) of this Section and must be consistent with the spirit and intent of this Article.
 - (d) An authorizing entity, members of the local school board, or the Commission, in their official capacity, and employees of an authorizer are immune from civil and criminal liability with respect to all activities related to a charter school that they authorize, except for willful or wanton misconduct.
 - (e) The Commission and all local school boards that have a charter school operating are required to develop and maintain chartering policies and practices consistent with recognized principles and standards for quality charter authorizing in all major areas of authorizing responsibility, including all of the following:
 - (1) Organizational capacity and infrastructure.
- 24 (2) Soliciting and evaluating charter applications.
- 25 (3) Performance contracting.
- 26 (4) Ongoing charter school oversight and evaluation.

1 (5) Charter renewal decision-making.

Authorizers shall carry out all their duties under this 2

Article in a manner consistent with nationally recognized 3

principles and standards and with the spirit and intent of this

5 Article.

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(Source: P.A. 97-152, eff. 7-20-11.) 6

7 (105 ILCS 5/27A-9)

8 Sec. 27A-9. Term of charter; renewal.

(a) A charter may be granted for a period of not less than 5 and not more than 10 school years. A charter may be renewed in incremental periods not to exceed 10 $\frac{5}{2}$ school years, except that charters deemed high-quality shall be renewed for a period of not less than 5 and not more than 10 school years. Each authorizer shall create criteria for determining which charter schools meet the high-quality definition. In the absence of such criteria, a high-quality charter school means a charter school that has, in the last available ranking, either (i) been recognized by the State Board as a reward school, as defined in this State's approved waiver of the federal Elementary and Secondary Education Act of 1965, or received the State Board's honor roll designation as a spotlight school, academic excellence award recipient, or academic improvement recipient or (ii) received a rating in the top 40% of schools in a school district under a rating system developed by the charter

school's home district that is based on multiple indicators of

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1 success and used by that district to rate schools in the 2 district.

(a-5) Before January 1, 2016, authorizers shall develop performance frameworks that allow authorizers to measure the performance of a charter school and that allow authorizers of multiple charter schools to compare performance across similarly situated schools using common measures. Such performance frameworks shall use comprehensive academic, financial, and operational performance data to make merit-based renewal decisions. Such performance frameworks may vary depending on the type of charter school authorized and the mission of such a school. Authorizers shall solicit input from schools and other stakeholders in the development of performance frameworks. Authorizers shall incorporate such performance frameworks into charter agreements entered into on or after January 1, 2016. Authorizers may work with charter schools to incorporate such performance frameworks into contracts entered into before January 1, 2016, provided that the authorizer and charter school mutually agree to the contract amendment. All renewal decisions after September 1, 2016 must be based on the charter contract and, to the extent applicable, the performance framework. The performance framework must be made available for public viewing on the authorizer's Internet website.

Using the renewal criteria set forth in the performance

framework, the authorizer shall report annually to the charter

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school	on	the	progress	and	performance	of	that	charter	school.

- (b) A charter school renewal proposal submitted to the local school board or the Commission, as the chartering entity, shall contain:
 - (1) A report on the progress of the charter school in achieving the goals, objectives, pupil performance standards, content standards, and other terms of the initial approved charter proposal; and
 - (2) A procurement policy for goods and services and a Afinancial statement that discloses t.he costs of administration, instruction, and other spending categories for the charter school that is understandable to the general public and that will allow comparison of those costs to other schools or other comparable organizations, in a format required by the State Board.
- (b-5) In making decisions about charter renewals, an authorizer shall do all of the following:
 - (1) Grant renewals to charter schools based on what is in the best interests of the students served by the charter school.
 - (2) Ground its decisions on a thorough analysis of evidence of the charter school's performance over the term of the charter contract, in accordance with the terms and measures established in the performance framework set forth in the charter agreement under subsection (a-5) of this Section to the extent applicable.

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- (3) Grant renewals only to charter schools that have achieved the material standards, targets, and performance expectations as stated in the charter contract, are organizationally and fiscally viable, and have been faithful to the terms of the contract and applicable law.
- (40) Develop and implement a transition plan for each student attending a charter school whose charter is not to be renewed. The plan must include information concerning the charter school and transportation options available to the student, with the goal of providing a smooth transition following a non-renewal. To the extent practicable, the timing of renewal decisions shall align with the enrollment process the authorizer uses for other schools within the relevant school district. The authorizer shall communicate the plan to each student's parent or quardian.
- (c) A charter may be revoked or not renewed if the local school board or the Commission, as the chartering entity, clearly demonstrates that the charter school did any of the following, or otherwise failed to comply with the requirements of this law:
 - (1) Committed a material violation of any of the conditions, standards, or procedures set forth in the charter.
 - (2) Failed to meet or make reasonable progress toward achievement of the content standards or pupil performance standards identified in the charter or instead, if

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- 1 applicable, failed to meet performance standards established in the performance framework set forth in the 2 charter under subsection (a-5) of this Section. 3
 - (3) Failed to meet generally accepted standards of fiscal management.
 - (4) Violated any provision of law from which the charter school was not exempted.

In the case of revocation, the local school board or the Commission, as the chartering entity, shall notify the charter school in writing of the reason why the charter is subject to revocation. The charter school shall submit a written plan to the local school board or the Commission, whichever is applicable, to rectify the problem. The plan shall include a timeline for implementation, which shall not exceed 2 years or the date of the charter's expiration, whichever is earlier. If the local school board or the Commission, as the chartering entity, finds that the charter school has failed to implement the plan of remediation and adhere to the timeline, then the chartering entity shall revoke the charter. Except situations of an emergency where the health, safety, education of the charter school's students is at risk, the revocation shall take place at the end of a school year. Nothing in this amendatory Act of the 96th General Assembly shall be construed to prohibit an implementation timetable that is less than 2 years in duration.

(d) (Blank).

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- (e) Notice of a local school board's decision to deny, revoke or not to renew a charter shall be provided to the Commission and the State Board. The Commission may reverse a local board's decision if the Commission finds that the charter school or charter school proposal (i) is in compliance with this Article, and (ii) is in the best interests of the students it is designed to serve. The Commission may condition the granting of an appeal on the acceptance by the charter school of funding in an amount less than that requested in the proposal submitted to the local school board. Final decisions of the Commission shall be subject to judicial review under the Administrative Review Law.
- (f) Notwithstanding other provisions of this Article, if the Commission on appeal reverses a local board's decision or if a charter school is approved by referendum, the Commission shall act as the authorized chartering entity for the charter school. The Commission shall approve the charter and shall perform all functions under this Article otherwise performed by the local school board. The State Board shall determine whether the charter proposal approved by the Commission is consistent with the provisions of this Article and, if the approved proposal complies, certify the proposal pursuant to this Article. The State Board shall report the aggregate number of charter school pupils resident in a school district to that district and shall notify the district of the amount of funding to be paid by the State Board to the charter school enrolling

- 1 such students. The Commission shall require the charter school
- 2 to maintain accurate records of daily attendance that shall be
- deemed sufficient to file claims under Section 18-8.05 3
- 4 notwithstanding any other requirements of that Section
- 5 regarding hours of instruction and teacher certification. The
- State Board shall withhold from funds otherwise due the 6
- district the funds authorized by this Article to be paid to the 7
- 8 charter school and shall pay such amounts to the charter
- 9 school.
- 10 (g) For charter schools authorized by the Commission, the
- Commission shall quarterly certify to the State Board the 11
- student enrollment for each of its charter schools. 12
- 13 (h) For charter schools authorized by the Commission, the
- 14 State Board shall pay directly to a charter school any federal
- 15 or State aid attributable to a student with a disability
- 16 attending the school.
- (Source: P.A. 97-152, eff. 7-20-11; 98-739, eff. 7-16-14.) 17
- 18 Section 99. Effective date. This Act takes effect upon
- 19 becoming law.".