



98TH GENERAL ASSEMBLY

State of Illinois

2013 and 2014

SB2315

Introduced 2/15/2013, by Sen. Mattie Hunter

SYNOPSIS AS INTRODUCED:

305 ILCS 5/9A-11

from Ch. 23, par. 9A-11

Amends the Illinois Public Aid Code. In a provision concerning income thresholds for determining income eligibility for child care benefits, provides that beginning in fiscal year 2014, the specified threshold must be no less than 200% of the then-current federal poverty level for each family size. In a provision concerning the establishment of a co-payment scale that provides for cost sharing by families that receive child care services, provides that beginning in fiscal year 2014, the co-payment shall be no more than 3% of all income that is not more than 100% of the federal poverty level; 7% of all income that is more than 100% but not more than 150% percent of the federal poverty level; and 12% of all income that is more than 150% but not more than 200% of the federal poverty level. Requires the Department of Human Services to adjust the co-payment scale annually, at the beginning of each fiscal year, to incorporate updates to the federal poverty level as determined by the United States Department of Health and Human Services. Provides that families with income that is not more than 50% of the federal poverty level shall pay no more than \$1 per week. Removes provisions requiring the Department, in consultation with its Child Care and Development Advisory Council, to develop a plan to revise the child care assistance program's co-payment scale and requiring the plan to be completed no later than February 1, 2008. Effective immediately.

LRB098 09281 KTG 40707 b

FISCAL NOTE ACT
MAY APPLY

A BILL FOR

1 AN ACT concerning public aid.

2 **Be it enacted by the People of the State of Illinois,**
3 **represented in the General Assembly:**

4 Section 5. The Illinois Public Aid Code is amended by
5 changing Section 9A-11 as follows:

6 (305 ILCS 5/9A-11) (from Ch. 23, par. 9A-11)

7 Sec. 9A-11. Child Care.

8 (a) The General Assembly recognizes that families with
9 children need child care in order to work. Child care is
10 expensive and families with low incomes, including those who
11 are transitioning from welfare to work, often struggle to pay
12 the costs of day care. The General Assembly understands the
13 importance of helping low income working families become and
14 remain self-sufficient. The General Assembly also believes
15 that it is the responsibility of families to share in the costs
16 of child care. It is also the preference of the General
17 Assembly that all working poor families should be treated
18 equally, regardless of their welfare status.

19 (b) To the extent resources permit, the Illinois Department
20 shall provide child care services to parents or other relatives
21 as defined by rule who are working or participating in
22 employment or Department approved education or training
23 programs. At a minimum, the Illinois Department shall cover the

1 following categories of families:

2 (1) recipients of TANF under Article IV participating
3 in work and training activities as specified in the
4 personal plan for employment and self-sufficiency;

5 (2) families transitioning from TANF to work;

6 (3) families at risk of becoming recipients of TANF;

7 (4) families with special needs as defined by rule; and

8 (5) working families with very low incomes as defined
9 by rule.

10 The Department shall specify by rule the conditions of
11 eligibility, the application process, and the types, amounts,
12 and duration of services. Eligibility for child care benefits
13 and the amount of child care provided may vary based on family
14 size, income, and other factors as specified by rule.

15 In determining income eligibility for child care benefits,
16 the Department annually, at the beginning of each fiscal year,
17 shall establish, by rule, one income threshold for each family
18 size, in relation to percentage of State median income for a
19 family of that size, that makes families with incomes below the
20 specified threshold eligible for assistance and families with
21 incomes above the specified threshold ineligible for
22 assistance. Through and including fiscal year 2007, the
23 specified threshold must be no less than 50% of the
24 then-current State median income for each family size.
25 Beginning in fiscal year 2008, the specified threshold must be
26 no less than 185% of the then-current federal poverty level for

1 each family size. Beginning in fiscal year 2014, the specified
2 threshold must be no less than 200% of the then-current federal
3 poverty level for each family size.

4 In determining eligibility for assistance, the Department
5 shall not give preference to any category of recipients or give
6 preference to individuals based on their receipt of benefits
7 under this Code.

8 The Department shall allocate \$7,500,000 annually for a
9 test program for families who are income-eligible for child
10 care assistance, who are not recipients of TANF under Article
11 IV, and who need child care assistance to participate in
12 education and training activities. The Department shall
13 specify by rule the conditions of eligibility for this test
14 program.

15 Nothing in this Section shall be construed as conferring
16 entitlement status to eligible families.

17 The Illinois Department is authorized to lower income
18 eligibility ceilings, raise parent co-payments, create waiting
19 lists, or take such other actions during a fiscal year as are
20 necessary to ensure that child care benefits paid under this
21 Article do not exceed the amounts appropriated for those child
22 care benefits. These changes may be accomplished by emergency
23 rule under Section 5-45 of the Illinois Administrative
24 Procedure Act, except that the limitation on the number of
25 emergency rules that may be adopted in a 24-month period shall
26 not apply.

1 The Illinois Department may contract with other State
2 agencies or child care organizations for the administration of
3 child care services.

4 (c) Payment shall be made for child care that otherwise
5 meets the requirements of this Section and applicable standards
6 of State and local law and regulation, including any
7 requirements the Illinois Department promulgates by rule in
8 addition to the licensure requirements promulgated by the
9 Department of Children and Family Services and Fire Prevention
10 and Safety requirements promulgated by the Office of the State
11 Fire Marshal and is provided in any of the following:

12 (1) a child care center which is licensed or exempt
13 from licensure pursuant to Section 2.09 of the Child Care
14 Act of 1969;

15 (2) a licensed child care home or home exempt from
16 licensing;

17 (3) a licensed group child care home;

18 (4) other types of child care, including child care
19 provided by relatives or persons living in the same home as
20 the child, as determined by the Illinois Department by
21 rule.

22 (c-5) Solely for the purposes of coverage under the
23 Illinois Public Labor Relations Act, child and day care home
24 providers, including licensed and license exempt,
25 participating in the Department's child care assistance
26 program shall be considered to be public employees and the

1 State of Illinois shall be considered to be their employer as
2 of the effective date of this amendatory Act of the 94th
3 General Assembly, but not before. The State shall engage in
4 collective bargaining with an exclusive representative of
5 child and day care home providers participating in the child
6 care assistance program concerning their terms and conditions
7 of employment that are within the State's control. Nothing in
8 this subsection shall be understood to limit the right of
9 families receiving services defined in this Section to select
10 child and day care home providers or supervise them within the
11 limits of this Section. The State shall not be considered to be
12 the employer of child and day care home providers for any
13 purposes not specifically provided in this amendatory Act of
14 the 94th General Assembly, including but not limited to,
15 purposes of vicarious liability in tort and purposes of
16 statutory retirement or health insurance benefits. Child and
17 day care home providers shall not be covered by the State
18 Employees Group Insurance Act of 1971.

19 In according child and day care home providers and their
20 selected representative rights under the Illinois Public Labor
21 Relations Act, the State intends that the State action
22 exemption to application of federal and State antitrust laws be
23 fully available to the extent that their activities are
24 authorized by this amendatory Act of the 94th General Assembly.

25 (d) The Illinois Department shall establish, by rule, a
26 co-payment scale that provides for cost sharing by families

1 that receive child care services, including parents whose only
2 income is from assistance under this Code. The co-payment shall
3 be based on family income and family size and may be based on
4 other factors as appropriate. Co-payments may be waived for
5 families whose incomes are at or below the federal poverty
6 level.

7 Beginning in fiscal year 2014, the co-payment shall be no
8 more than 3% of all income that is not more than 100% of the
9 federal poverty level; 7% of all income that is more than 100%
10 but not more than 150% percent of the federal poverty level;
11 and 12% of all income that is more than 150% but not more than
12 200% of the federal poverty level.

13 The Department shall adjust the co-payment scale annually,
14 at the beginning of each fiscal year, to incorporate updates to
15 the federal poverty level as determined by the United States
16 Department of Health and Human Services.

17 Families with income that is not more than 50% of the
18 federal poverty level shall pay no more than \$1 per week.

19 ~~(d-5) (Blank). The Illinois Department, in consultation~~
20 ~~with its Child Care and Development Advisory Council, shall~~
21 ~~develop a plan to revise the child care assistance program's~~
22 ~~co-payment scale. The plan shall be completed no later than~~
23 ~~February 1, 2008, and shall include:~~

24 ~~(1) findings as to the percentage of income that the~~
25 ~~average American family spends on child care and the~~
26 ~~relative amounts that low income families and the average~~

1 ~~American family spend on other necessities of life;~~

2 ~~(2) recommendations for revising the child care~~
3 ~~co-payment scale to assure that families receiving child~~
4 ~~care services from the Department are paying no more than~~
5 ~~they can reasonably afford;~~

6 ~~(3) recommendations for revising the child care~~
7 ~~co-payment scale to provide at risk children with complete~~
8 ~~access to Preschool for All and Head Start; and~~

9 ~~(4) recommendations for changes in child care program~~
10 ~~policies that affect the affordability of child care.~~

11 (e) (Blank).

12 (f) The Illinois Department shall, by rule, set rates to be
13 paid for the various types of child care. Child care may be
14 provided through one of the following methods:

15 (1) arranging the child care through eligible
16 providers by use of purchase of service contracts or
17 vouchers;

18 (2) arranging with other agencies and community
19 volunteer groups for non-reimbursed child care;

20 (3) (blank); or

21 (4) adopting such other arrangements as the Department
22 determines appropriate.

23 (f-5) (Blank).

24 (g) Families eligible for assistance under this Section
25 shall be given the following options:

26 (1) receiving a child care certificate issued by the

1 Department or a subcontractor of the Department that may be
2 used by the parents as payment for child care and
3 development services only; or

4 (2) if space is available, enrolling the child with a
5 child care provider that has a purchase of service contract
6 with the Department or a subcontractor of the Department
7 for the provision of child care and development services.
8 The Department may identify particular priority
9 populations for whom they may request special
10 consideration by a provider with purchase of service
11 contracts, provided that the providers shall be permitted
12 to maintain a balance of clients in terms of household
13 incomes and families and children with special needs, as
14 defined by rule.

15 (Source: P.A. 97-422, eff. 8-16-11.)

16 Section 99. Effective date. This Act takes effect upon
17 becoming law.