

Rep. Jay Hoffman

## Filed: 4/8/2014

	09800HB4064ham001 LRB098 15621 RPS 58329 a
1	AMENDMENT TO HOUSE BILL 4064
2	AMENDMENT NO Amend House Bill 4064 by replacing
3	everything after the enacting clause with the following:
4	"Section 5. The Crossing of Railroad Right-of-way Act is
5	amended by changing Sections 1, 5, 10, 15, 20, 25, 30, and 35
6	and by adding Section 40 as follows:
-	
7	(220 ILCS 70/1)
8	Sec. 1. Short title. This Act may be cited as the Crossing
9	and Encroachment of Railroad Right-of-way Act.
10	(Source: P.A. 96-595, eff. 8-18-09.)
11	(220 ILCS 70/5)
12	Sec. 5. Definitions. As used in this Act, unless the
13	context otherwise requires:
14	"Commission" means the Illinois Commerce Commission.
15	"Crossing" means the construction, operation, repair, or

09800HB4064ham001 -2-LRB098 15621 RPS 58329 a

1 maintenance of a facility that is at, above, or below grade in 2 over, under, or across a railroad right-of-way and that crosses 3 active railroad tracks by a utility when the right-of-way is 4 owned by a land management company and not a registered rail 5 carrier. "Direct expenses" includes, but is not limited to, any or 6 7 all of the following: 8 (1) The cost of inspecting and monitoring the crossing 9 site. 10 (2) Administrative and engineering costs for review of specifications and for entering a crossing on the 11 railroad's books, maps, and property records and other 12 13 reasonable administrative and engineering costs incurred 14 as a result of the crossing. 15 (3) Document and preparation fees associated with a 16 crossing, and any engineering specifications related to 17 the crossing. 18 (4) (Blank). Damages assessed in connection with the 19 rights granted to a utility with respect to a crossing. 20 "Encroachment" means the construction, operation, repair, or maintenance of a facility that is at, above, or below grade 21 in a railroad right-of-way, does not cross active railroad 22 tracks, and does not exceed 5,000 feet in length. 23 24 "Facility" means any cable, conduit, wire, pipe, casing 25 pipe, supporting poles and guys, manhole, electronic testing or monitoring equipment, cathodic protection, or other material 26

09800HB4064ham001

1 or equipment, that is used by a utility to furnish any of the following: 2 (1) Communications, video, or information services. 3 (2) Electricity. 4 5 (3) Gas by piped system. (4) Sanitary and storm sewer service. 6 (5) Water by piped system. 7 8 "Land management company" means an entity that is the 9 owner, manager, or agent of a railroad right-of-way and is not 10 a registered rail carrier. 11 "Notice" means a written or electronic document delivered by the utility to the registered agent or designated electronic 12 13 service address for receiving such notices of the rail carrier 14 or land management company that includes the following 15 information: 16 (1) The date of the proposed construction, operation, repair, or maintenance associated with a crossing or 17 encroachment and projected length of time required to 18 19 complete such construction, operation, repair, or 20 maintenance. (2) The manner and method of such construction, 21 operation, repair, or maintenance associated with a 22 23 crossing or encroachment. (3) The exact location of the proposed entry and path 24 25 of facilities associated with a crossing or encroachment to be constructed, placed, repaired, or maintained upon the 26

09800HB4064ham001

1	railroad right-of-way.
2	"Rail carrier" has the meaning ascribed to that term in
3	Section 18c-1104 of the Illinois Vehicle Code. "Rail carrier"
4	includes the Northeast Illinois Regional Commuter Railroad
5	Corporation, created under subsection (a) of Section 2.20 of
6	the Regional Transportation Authority Act.
7	"Railroad right-of-way" means one or more of the following:
8	(1) A right-of-way or other interest in real estate
9	that is owned or operated by a <u>rail carrier or a</u> land
10	management company and not a registered rail carrier.
11	(2) Any other interest in a former railroad
12	right-of-way that has been acquired or is operated by a
13	<u>rail carrier or a</u> land management company or similar
14	entity.
15	"Special circumstances" means either or both of the
16	following:
17	(1) The characteristics of a segment of a railroad
18	right-of-way not found in a typical segment of a railroad
19	right-of-way that enhance the value or increase the damages
20	or the engineering or construction expenses for the <u>rail</u>
21	carrier or the land management company associated with a
22	proposed crossing <u>or encroachment</u> , or to the current or
23	reasonably anticipated use by a <u>rail carrier or a</u> land
24	management company of the railroad right-of-way,
25	necessitating additional <del>terms and conditions or</del>
26	compensation associated with a crossing or encroachment.

1 (2) Variances from the standard specifications 2 requested by the <u>rail carrier or the</u> land management 3 company.

Special circumstances" may include, but is not limited to, the railroad right-of-way segment's relationship to other property, location in urban or other developed areas, the existence of unique topography or natural resources, or other characteristics or dangers inherent in the particular crossing or segment of the railroad right-of-way.

10 "Utility" shall include (1) public utilities as defined in 11 Section 3-105 of the Public Utilities Act and their affiliate companies, (2) telecommunications carriers as defined in 12 13 Section 13-202 of the Public Utilities Act, (3) electric cooperatives as defined in Section 3.4 of the Electric Supplier 14 15 Act, (4) telephone or telecommunications cooperatives as 16 defined in Section 13-212 of the Public Utilities Act, (5) rural water or waste water systems with 10,000 connections or 17 less, (6) a holder as defined in Section 21-201 of the Public 18 19 Utilities Act, (7) a cable operator providing cable service 20 pursuant to a county or municipal franchise issued pursuant to 21 Section 5-1095 of the Counties Code or Section 11-42-11 of the 22 Illinois Municipal Code, and (8) (7) municipalities owning or operating utility systems consisting of public utilities as 23 24 that term is defined in Section 11-117-2 of the Illinois 25 Municipal Code.

26 (Source: P.A. 96-595, eff. 8-18-09.)

1 (220 ILCS 70/10)

2 Sec. 10. Terms and conditions for a crossing <u>or</u> 3 encroachment.

4 (a) After 35 <del>30</del> days from (1) the mailing or electronic 5 submission of the notice and  $_{\tau}$  (2) completing the completion of the rail carrier's engineering specifications, so long as the 6 utility has paid the direct expenses and the agreed upon value 7 8 of the use of the property or the dispute fee described in 9 Section 25 of this Act, if applicable, and the rail carrier has 10 approved the engineering specifications and (3) payment of the fee, the utility shall provide notice as required under 11 subsection (e-5) of this Section. Upon fulfillment of the 12 requirements under subsection (e-5), the utility absent a claim 13 14 of special circumstances, shall be deemed to have authorization 15 to commence the crossing or encroachment activity. In the absence of an agreement within the 35-day period on (1) the 16 direct expenses of the crossing or encroachment or the value of 17 the use of the property or (2) the rail carrier's engineering 18 19 specifications associated with the crossing or encroachment, a 20 utility may proceed under Section 25.

(b) The <u>rail carrier or the</u> land management company and the utility must maintain and repair its own property within the railroad right-of-way and bear responsibility for its own acts and omissions, except that the utility shall be responsible for any bodily injury or property damage that typically would be

1 covered under a standard railroad protective liability insurance policy. A utility shall indemnify a rail carrier or 2 land management company for damages resulting from its own 3 4 negligence related to the presence of the utility facilities 5 within the railroad right-of-way. In addition, a utility shall 6 be liable to a railroad employee for any damages resulting from the utility's negligence either in whole or in part. Railroad 7 employees shall not be held responsible in any manner if an 8 9 incident or accident occurs within the railroad right-of-way 10 that was, in whole or in part, a result of a utility's 11 non-compliance with any required notification process.

(c) A utility shall have <u>expedited</u> immediate access to a 12 13 crossing or encroachment for repair and maintenance of existing facilities in case of emergency after the utility provides the 14 15 rail carrier or the land management company immediate 16 notification of the emergency repair needed to be performed and obtains approval to perform the repair from the rail carrier or 17 the land management company. Such notification is intended to 18 enable the rail carrier to make any appropriate flagging or 19 20 other safety arrangements using qualified railroad employees 21 that are familiar with railroad operations. A utility shall 22 provide the rail carrier or the land management company the emergency notification by the means provided by the rail 23 24 carrier or the land management company for receiving the 25 emergency notification, including, but not limited to, the use 26 of a designated emergency phone number.

09800HB4064ham001 -8- LRB098 15621 RPS 58329 a

1 Reasonable and applicable railroad and utility (d) industry Applicable engineering standards shall be complied 2 with for utility facilities crossing or encroaching upon a 3 4 railroad right-of-way rights-of-way. The engineering 5 specifications shall address the applicable clearance requirements as established by the rail carrier's engineering 6 7 standards.

(e) (Blank). The utility shall be provided an expedited 8 9 crossing, absent a claim of special circumstances, after 10 payment by the utility of the standard crossing fee, if 11 applicable, and submission of completed engineering specifications to the land management company. The engineering 12 13 specifications shall address the applicable -clearance requirements as established by the National Electrical Safety 14 15 Code.

16 (e-5) Except for emergency repair situations, once notice has been submitted and the 35-day period required in subsection 17 (a) has expired, so long as the utility has paid the direct 18 expenses and the agreed upon value of the use of the property 19 20 or the dispute fee described in Section 25 of this Act, if applicable, and the rail carrier has approved the engineering 21 specifications, a utility shall provide the rail carrier or 22 land management company a written or electronic notification at 23 24 least 10 days prior to the commencement of any construction, 25 operation, repair, or maintenance of facilities within the railroad right-of-way. The rail carrier or land management 26

09800HB4064ham001 -9- LRB098 15621 RPS 58329 a

1	company must provide a written or electronic acknowledgement of
2	receipt of this notification. Such notification is intended to
3	enable the rail carrier to make any appropriate flagging or
4	other safety arrangements using qualified railroad employees
5	or contractors that are familiar with railroad operations.
6	(f) The utility <u>and the rail carrier or</u> <del>and the</del> land
7	management company may agree to other terms and conditions
8	necessary to provide for reasonable use of a railroad
9	right-of-way by a utility.
10	(g) Utility facilities may remain in a railroad
11	right-of-way unless the Commission approves the abandonment of
12	the facilities, if Commission approval is required by law, and
13	orders the abandoned facilities to be removed.
14	(Source: P.A. 96-595, eff. 8-18-09.)
15	(220 ILCS 70/15)
16	Sec. 15. Crossing <u>and encroachment fees</u> fee.
17	(a) A utility that locates its facilities within the
18	railroad right-of-way for a crossing or encroachment along,
19	over, or under a public highway, street, road, alley, or other
20	public way shall not pay the rail carrier or land management
21	company the value of the use of the property.
22	(b) A utility that locates its facilities within the
23	railroad right-of-way for a crossing or encroachment, other
24	than a crossing or encroachment along, over, or under a public
25	highway, street, road, alley, or other public way, shall pay

1 the rail carrier or land management company a single crossing or encroachment fee agreed to between the utility and the rail 2 3 carrier or land management company. The crossing or 4 encroachment fee is intended to reimburse the rail carrier or 5 the land management company for the direct expenses incurred by 6 the rail carrier or the land management company as a result of the crossing or encroachment and the value of the use of the 7 property. Utilities shall not be subject to any additional 8 9 application fees, engineering review fees, permit fees, or any 10 other fees imposed by a rail carrier or land management company for crossing or encroachments, except that the utility shall 11 also reimburse the rail carrier or the land management company 12 13 for any actual flagging expenses associated with a crossing or encroachment. Unless otherwise agreed by the parties 14 and 15 subject to Section 20, a utility that locates its facilities 16 within the railroad right of way for a crossing, other than a crossing along the public roads of the State pursuant to the 17 Telephone Line Right of Way Act, shall pay the land management 18 19 one time standard crossing fee of \$1,500 for <del>company</del> a crossing plus the costs associated with modifications 20 21 existing insurance contracts of the utility and the land management company. The standard crossing fee shall be in lieu 22 of any license, permit, application, or any other fees or 23 24 charges to reimburse the land management company for the direct 25 expenses incurred by the land management company as a result 26 the crossing. The utility shall also reimburse the land

09800HB4064ham001

1

company for any actual flagging expenses with a crossing in addition to the standard crossing fee. 2

(Source: P.A. 96-595, eff. 8-18-09.) 3

4 (220 ILCS 70/20)

5 Sec. 20. Powers not limited.

(a) Notwithstanding Section 10, nothing shall prevent a 6 7 rail carrier or land management company and a utility from 8 otherwise negotiating the terms and conditions applicable to a 9 crossing or encroachment or the resolution of any disputes 10 relating to the crossing or encroachment.

(b) Notwithstanding subsection (a), this Section shall not 11 12 impair the authority of a utility to secure crossing encroachment rights by easement pursuant to the exercise of the 13 14 power of eminent domain or pursuant to any existing statute or 15 provision of law.

(Source: P.A. 96-595, eff. 8-18-09.) 16

17 (220 ILCS 70/25)

18 Sec. 25. Dispute resolution Special circumstances.

(a) In the event a utility cannot come to agreement with a 19 20 rail carrier or land management company concerning the direct expenses of the crossing or encroachment or the value of the 21 22 use of the property, after 35 days from the mailing or 23 electronic submission of the notice, a utility may, upon approval by the rail carrier of the rail carrier's engineering 24

1	specifications, payment of a \$1,500 dispute fee to the rail
2	carrier or land management company, and submission of
3	notification at least 10 days prior to commencing any
4	construction, operation, repair, or maintenance, proceed with
5	a crossing or encroachment. If the utility, rail carrier, or
6	land management company does not believe the dispute fee
7	properly or adequately compensates the rail carrier or land
8	management company for the direct expenses of the crossing or
9	encroachment and the value of the use of the property, the
10	utility, the rail carrier, or the land management company may
11	proceed with dispute resolution, as provided in subsection (c).
12	(b) If, after 35 days from the initial mailing or
13	electronic submission of notice, a utility cannot come to
14	agreement with a rail carrier or land management company
15	concerning the rail carrier's engineering specifications
16	associated with the crossing or encroachment or the rail
17	carrier has failed to approve the engineering specifications,
18	the utility, the rail carrier, or the land management company
19	may proceed with dispute resolution, as provided in subsection
20	(c). Under this subsection (b), the utility may not proceed
21	with a crossing or encroachment during the pendency of the
22	dispute resolution.
23	(c) (1) A <del>(a) If the parties cannot agree that special</del>

(c) (1) A (a) If the parties cannot agree that special 23 circumstances exist, the dispute <u>under subsection (a) or</u> 24 subsection (b) of this Section shall be submitted to 25 non-binding arbitration (informal arbitration). Any party 26

1 proposing informal arbitration shall serve an arbitration notice detailing a description of the dispute, including, 2 3 without limitation, the position and proposed resolution of the party requesting arbitration and shall name one 4 5 arbitrator chosen by that party. Within 20 days after receipt of an arbitration notice, the receiving party shall 6 7 serve a written notice on the other party containing (i) a 8 detailed response to the claim giving the position and 9 proposed resolution of the receiving party, and (ii) an 10 acceptance of the arbitrator designated in the arbitration notice or rejection of same and suggestion of no less than 11 (reply notice). 12 2 other alternatives The informal 13 arbitration shall be decided by a single arbitrator. In the 14 event that the parties do not agree on the selection of an 15 arbitrator within 7 business days after service of the reply notice, either party may apply to the American 16 Arbitration Association for the purpose of appointing an 17 independent arbitrator. To the extent practicable, the 18 19 arbitrator shall be a person with expertise in the 20 principal areas of dispute.

09800HB4064ham001

21 (2) (b) A conference shall be commenced by the 22 arbitrator within 15 calendar days after the appointment of 23 the arbitrator and a recommendation regarding the matter 24 submitted shall be rendered within 10 business days after 25 the conference or as soon as practicable thereafter. <u>The</u> 26 arbitrator shall take into account any special

1 circumstances when developing a recommendation concerning the direct expenses of the crossing or encroachment or the 2 value of the use of the property. During the 30 calendar 3 days following the filing of the arbitration notice, the 4 5 parties will meet and confer to attempt to resolve the dispute. The decision of the arbitrator and the rationale 6 for its decision shall be in writing and signed by the 7 however, 8 arbitrator; provided, that such written 9 recommendation shall have no evidentiary value and shall 10 not be deemed to set forth any findings of fact for purposes of any future proceedings. Except as otherwise 11 provided in this Section, the informal arbitration shall be 12 13 held in accordance with the rules and procedures of the 14 American Arbitration Association. Each party shall bear 15 its own expenses, including, without limitation, legal and accounting fees, and the cost of the arbitrator shall be 16 17 shared equally by each party. The parties may or may not elect to abide by the decision of the arbitrator. 18

19 (3) (c) If the parties cannot resolve their dispute 20 based on the arbitrator's recommendation within 30 days, 21 either party may, upon the expiration of the 30-day period, 22 give written notice to the other party of the commencement 23 of a binding arbitration proceeding in accordance with the Arbitration 24 of Commercial Rules in the American 25 Arbitration Association (formal arbitration). Any decision 26 by the Board of Arbitration shall be final, binding, and 09800HB4064ham001 -15- LRB098 15621 RPS 58329 a

1 conclusive as to the parties. Nothing provided in this Section shall prevent either party from submission of 2 disputes to the court, limited to requests for injunctive 3 4 or equitable relief in advance of a violation breach or 5 threatened violation breach of this Act Agreement, if necessary to prevent serious and irreparable injury to such 6 party or the public and if such injury cannot be 7 8 appropriately addressed by informal or formal arbitration. 9 (d) If the dispute over special circumstances concerns only 10 the compensation associated with a crossing, then the licensee may proceed with installation of the crossing during the 11 12 pendency of the arbitration.

13 (Source: P.A. 96-595, eff. 8-18-09.)

## 14 (220 ILCS 70/30)

15 Sec. 30. Conflicting provisions. Notwithstanding any provision of law to the contrary, this Act shall apply in all 16 crossings and encroachments of railroad rights-of-way 17 involving a rail carrier or a land management company and a 18 19 utility and shall govern in the event of any conflict with any other provision of law, except that nothing in this Act shall 20 21 be construed to supersede, abrogate, or diminish the rights and obligations under the provisions of <u>Section 5-1096 of the</u> 22 Counties Code or Section 11-42-11.1 of the Illinois Municipal 23 24 Code.

25 (Source: P.A. 96-595, eff. 8-18-09.)

1	(220 ILCS 70/35)
2	Sec. 35. Applicability. This Act applies to (i) a crossing
3	or encroachment commenced prior to the effective date of this
4	Act if an agreement concerning the crossing <u>or encroachment</u> has
5	expired or is terminated and (ii) a crossing or encroachment
6	commenced on or after the effective date of this Act.
7	(Source: P.A. 96-595, eff. 8-18-09.)
8	(220 ILCS 70/40 new)
9	Sec. 40. Construction. Nothing in this Act shall be
10	construed to limit a railroad employee's rights under the
11	Federal Employers Liability Act.
12	Section 99. Effective date. This Act takes effect upon

13 becoming law.".