

## 98TH GENERAL ASSEMBLY

## State of Illinois

## 2013 and 2014

#### HB3055

by Rep. Emily McAsey

### SYNOPSIS AS INTRODUCED:

35 ILCS 200/18-185

Amends the Property Tax Code. Makes a technical change in a Section concerning the Property Tax Extension Limitation Law.

LRB098 10946 HLH 41522 b

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1

AN ACT concerning revenue.

# 2 Be it enacted by the People of the State of Illinois, 3 represented in the General Assembly:

Section 5. The Property Tax Code is amended by changing
Section 18-185 as follows:

6 (35 ILCS 200/18-185)

Sec. 18-185. Short title; definitions. This Division 5 may
be cited as <u>the</u> the Property Tax Extension Limitation Law. As
used in this Division 5:

10 "Consumer Price Index" means the Consumer Price Index for 11 All Urban Consumers for all items published by the United 12 States Department of Labor.

"Extension limitation" means (a) the lesser of 5% or the percentage increase in the Consumer Price Index during the 12-month calendar year preceding the levy year or (b) the rate of increase approved by voters under Section 18-205.

17 "Affected county" means a county of 3,000,000 or more 18 inhabitants or a county contiguous to a county of 3,000,000 or 19 more inhabitants.

"Taxing district" has the same meaning provided in Section 1-150, except as otherwise provided in this Section. For the 1991 through 1994 levy years only, "taxing district" includes only each non-home rule taxing district having the majority of

its 1990 equalized assessed value within any county or counties 1 2 contiguous to a county with 3,000,000 or more inhabitants. Beginning with the 1995 levy year, "taxing district" includes 3 only each non-home rule taxing district subject to this Law 4 5 before the 1995 levy year and each non-home rule taxing 6 district not subject to this Law before the 1995 levy year having the majority of its 1994 equalized assessed value in an 7 8 affected county or counties. Beginning with the levy year in 9 which this Law becomes applicable to a taxing district as provided in Section 18-213, "taxing district" also includes 10 11 those taxing districts made subject to this Law as provided in 12 Section 18-213.

13 "Aggregate extension" for taxing districts to which this Law applied before the 1995 levy year means the annual 14 15 corporate extension for the taxing district and those special 16 purpose extensions that are made annually for the taxing 17 district, excluding special purpose extensions: (a) made for the taxing district to pay interest or principal on general 18 obligation bonds that were approved by referendum; (b) made for 19 20 any taxing district to pay interest or principal on general obligation bonds issued before October 1, 1991; (c) made for 21 22 any taxing district to pay interest or principal on bonds 23 issued to refund or continue to refund those bonds issued before October 1, 1991; (d) made for any taxing district to pay 24 25 interest or principal on bonds issued to refund or continue to refund bonds issued after October 1, 1991 that were approved by 26

referendum; (e) made for any taxing district to pay interest or 1 2 principal on revenue bonds issued before October 1, 1991 for payment of which a property tax levy or the full faith and 3 credit of the unit of local government is pledged; however, a 4 5 tax for the payment of interest or principal on those bonds shall be made only after the governing body of the unit of 6 local government finds that all other sources for payment are 7 8 insufficient to make those payments; (f) made for payments 9 under a building commission lease when the lease payments are 10 for the retirement of bonds issued by the commission before 11 October 1, 1991, to pay for the building project; (g) made for 12 payments due under installment contracts entered into before 13 October 1, 1991; (h) made for payments of principal and bonds issued under the Metropolitan Water 14 interest on Reclamation District Act to finance construction projects 15 initiated before October 1, 1991; (i) made for payments of 16 17 principal and interest on limited bonds, as defined in Section 3 of the Local Government Debt Reform Act, in an amount not to 18 exceed the debt service extension base less the amount in items 19 20 (b), (c), (e), and (h) of this definition for non-referendum 21 obligations, except obligations initially issued pursuant to 22 referendum; (j) made for payments of principal and interest on 23 bonds issued under Section 15 of the Local Government Debt Reform Act; (k) made by a school district that participates in 24 25 the Special Education District of Lake County, created by 26 special education joint agreement under Section 10-22.31 of the

School Code, for payment of the school district's share of the 1 2 amounts required to be contributed by the Special Education 3 District of Lake County to the Illinois Municipal Retirement Fund under Article 7 of the Illinois Pension Code; the amount 4 5 of any extension under this item (k) shall be certified by the school district to the county clerk; (1) made to fund expenses 6 7 of providing joint recreational programs for the handicapped under Section 5-8 of the Park District Code or Section 11-95-14 8 9 of the Illinois Municipal Code; (m) made for temporary 10 relocation loan repayment purposes pursuant to Sections 2-3.77 11 and 17-2.2d of the School Code; (n) made for payment of 12 principal and interest on any bonds issued under the authority 13 Section 17-2.2d of the School Code; (o) of made for contributions to a firefighter's pension fund created under 14 15 Article 4 of the Illinois Pension Code, to the extent of the 16 amount certified under item (5) of Section 4-134 of the 17 Illinois Pension Code; and (p) made for road purposes in the first year after a township assumes the rights, powers, duties, 18 property, 19 assets, liabilities, obligations, and responsibilities of a road district abolished under 20 the provisions of Section 6-133 of the Illinois Highway Code. 21

"Aggregate extension" for the taxing districts to which this Law did not apply before the 1995 levy year (except taxing districts subject to this Law in accordance with Section 18-213) means the annual corporate extension for the taxing district and those special purpose extensions that are made

annually for the taxing district, excluding special purpose 1 2 extensions: (a) made for the taxing district to pay interest or 3 principal on general obligation bonds that were approved by referendum; (b) made for any taxing district to pay interest or 4 5 principal on general obligation bonds issued before March 1, 6 1995; (c) made for any taxing district to pay interest or 7 principal on bonds issued to refund or continue to refund those bonds issued before March 1, 1995; (d) made for any taxing 8 9 district to pay interest or principal on bonds issued to refund 10 or continue to refund bonds issued after March 1, 1995 that 11 were approved by referendum; (e) made for any taxing district 12 to pay interest or principal on revenue bonds issued before March 1, 1995 for payment of which a property tax levy or the 13 full faith and credit of the unit of local government is 14 pledged; however, a tax for the payment of interest or 15 16 principal on those bonds shall be made only after the governing 17 body of the unit of local government finds that all other sources for payment are insufficient to make those payments; 18 19 (f) made for payments under a building commission lease when 20 the lease payments are for the retirement of bonds issued by the commission before March 1, 1995 to pay for the building 21 22 project; (q) made for payments due under installment contracts 23 entered into before March 1, 1995; (h) made for payments of principal and interest on bonds issued under the Metropolitan 24 25 Water Reclamation District Act to finance construction projects initiated before October 1, 1991; (h-4) made for 26

stormwater management purposes by the Metropolitan Water 1 2 Reclamation District of Greater Chicago under Section 12 of the Metropolitan Water Reclamation District Act; (i) made for 3 payments of principal and interest on limited bonds, as defined 4 5 in Section 3 of the Local Government Debt Reform Act, in an amount not to exceed the debt service extension base less the 6 7 amount in items (b), (c), and (e) of this definition for 8 non-referendum obligations, except obligations initially 9 issued pursuant to referendum and bonds described in subsection 10 (h) of this definition; (j) made for payments of principal and interest on bonds issued under Section 15 of the Local 11 12 Government Debt Reform Act; (k) made for payments of principal 13 and interest on bonds authorized by Public Act 88-503 and issued under Section 20a of the Chicago Park District Act for 14 15 aquarium or museum projects; (1) made for payments of principal and interest on bonds authorized by Public Act 87-1191 or 16 17 93-601 and (i) issued pursuant to Section 21.2 of the Cook County Forest Preserve District Act, (ii) issued under Section 18 19 42 of the Cook County Forest Preserve District Act for 20 zoological park projects, or (iii) issued under Section 44.1 of the Cook County Forest Preserve District Act for botanical 21 22 gardens projects; (m) made pursuant to Section 34-53.5 of the 23 School Code, whether levied annually or not; (n) made to fund expenses of providing joint recreational programs for the 24 25 handicapped under Section 5-8 of the Park District Code or 26 Section 11-95-14 of the Illinois Municipal Code; (o) made by

the Chicago Park District for recreational programs for the 1 2 handicapped under subsection (c) of Section 7.06 of the Chicago District Act; (p) made for contributions 3 Park to а firefighter's pension fund created under Article 4 of the 4 5 Illinois Pension Code, to the extent of the amount certified 6 under item (5) of Section 4-134 of the Illinois Pension Code; 7 and (q) made by Ford Heights School District 169 under Section 17-9.02 of the School Code. 8

9 "Aggregate extension" for all taxing districts to which 10 this Law applies in accordance with Section 18-213, except for 11 those taxing districts subject to paragraph (2) of subsection 12 (e) of Section 18-213, means the annual corporate extension for the taxing district and those special purpose extensions that 13 14 are made annually for the taxing district, excluding special 15 purpose extensions: (a) made for the taxing district to pay 16 interest or principal on general obligation bonds that were 17 approved by referendum; (b) made for any taxing district to pay interest or principal on general obligation bonds issued before 18 19 the date on which the referendum making this Law applicable to 20 the taxing district is held; (c) made for any taxing district to pay interest or principal on bonds issued to refund or 21 22 continue to refund those bonds issued before the date on which 23 the referendum making this Law applicable to the taxing district is held; (d) made for any taxing district to pay 24 25 interest or principal on bonds issued to refund or continue to refund bonds issued after the date on which the referendum 26

making this Law applicable to the taxing district is held if 1 2 the bonds were approved by referendum after the date on which 3 the referendum making this Law applicable to the taxing district is held; (e) made for any taxing district to pay 4 5 interest or principal on revenue bonds issued before the date on which the referendum making this Law applicable to the 6 taxing district is held for payment of which a property tax 7 levy or the full faith and credit of the unit of local 8 9 government is pledged; however, a tax for the payment of 10 interest or principal on those bonds shall be made only after 11 the governing body of the unit of local government finds that 12 all other sources for payment are insufficient to make those payments; (f) made for payments under a building commission 13 14 lease when the lease payments are for the retirement of bonds 15 issued by the commission before the date on which the 16 referendum making this Law applicable to the taxing district is 17 held to pay for the building project; (q) made for payments due under installment contracts entered into before the date on 18 19 which the referendum making this Law applicable to the taxing 20 district is held; (h) made for payments of principal and interest on limited bonds, as defined in Section 3 of the Local 21 22 Government Debt Reform Act, in an amount not to exceed the debt 23 service extension base less the amount in items (b), (c), and (e) of this definition for non-referendum obligations, except 24 25 obligations initially issued pursuant to referendum; (i) made 26 for payments of principal and interest on bonds issued under

Section 15 of the Local Government Debt Reform Act; (j) made 1 2 for a qualified airport authority to pay interest or principal on general obligation bonds issued for the purpose of paying 3 obligations due under, or financing airport facilities 4 5 required to be acquired, constructed, installed or equipped pursuant to, contracts entered into before March 1, 1996 (but 6 7 not including any amendments to such a contract taking effect 8 on or after that date); (k) made to fund expenses of providing 9 joint recreational programs for the handicapped under Section 5-8 of the Park District Code or Section 11-95-14 of the 10 11 Illinois Municipal Code; (1) made for contributions to a 12 firefighter's pension fund created under Article 4 of the 13 Illinois Pension Code, to the extent of the amount certified under item (5) of Section 4-134 of the Illinois Pension Code; 14 15 and (m) made for the taxing district to pay interest or 16 principal on general obligation bonds issued pursuant to 17 Section 19-3.10 of the School Code.

"Aggregate extension" for all taxing districts to which 18 this Law applies in accordance with paragraph (2) of subsection 19 20 (e) of Section 18-213 means the annual corporate extension for the taxing district and those special purpose extensions that 21 22 are made annually for the taxing district, excluding special 23 purpose extensions: (a) made for the taxing district to pay interest or principal on general obligation bonds that were 24 25 approved by referendum; (b) made for any taxing district to pay 26 interest or principal on general obligation bonds issued before

the effective date of this amendatory Act of 1997; (c) made for 1 2 any taxing district to pay interest or principal on bonds issued to refund or continue to refund those bonds issued 3 before the effective date of this amendatory Act of 1997; (d) 4 5 made for any taxing district to pay interest or principal on bonds issued to refund or continue to refund bonds issued after 6 7 the effective date of this amendatory Act of 1997 if the bonds 8 were approved by referendum after the effective date of this 9 amendatory Act of 1997; (e) made for any taxing district to pay 10 interest or principal on revenue bonds issued before the 11 effective date of this amendatory Act of 1997 for payment of 12 which a property tax levy or the full faith and credit of the unit of local government is pledged; however, a tax for the 13 14 payment of interest or principal on those bonds shall be made 15 only after the governing body of the unit of local government 16 finds that all other sources for payment are insufficient to 17 make those payments; (f) made for payments under a building commission lease when the lease payments are for the retirement 18 of bonds issued by the commission before the effective date of 19 this amendatory Act of 1997 to pay for the building project; 20 (q) made for payments due under installment contracts entered 21 22 into before the effective date of this amendatory Act of 1997; 23 (h) made for payments of principal and interest on limited bonds, as defined in Section 3 of the Local Government Debt 24 25 Reform Act, in an amount not to exceed the debt service 26 extension base less the amount in items (b), (c), and (e) of

1 definition for non-referendum this obligations, except 2 obligations initially issued pursuant to referendum; (i) made for payments of principal and interest on bonds issued under 3 Section 15 of the Local Government Debt Reform Act; (j) made 4 5 for a qualified airport authority to pay interest or principal 6 on general obligation bonds issued for the purpose of paying 7 obligations due under, or financing airport facilities 8 required to be acquired, constructed, installed or equipped 9 pursuant to, contracts entered into before March 1, 1996 (but 10 not including any amendments to such a contract taking effect 11 on or after that date); (k) made to fund expenses of providing 12 joint recreational programs for the handicapped under Section 5-8 of the Park District Code or Section 11-95-14 of the 13 Illinois Municipal Code; and (1) made for contributions to a 14 15 firefighter's pension fund created under Article 4 of the 16 Illinois Pension Code, to the extent of the amount certified 17 under item (5) of Section 4-134 of the Illinois Pension Code.

"Debt service extension base" means an amount equal to that 18 portion of the extension for a taxing district for the 1994 19 20 levy year, or for those taxing districts subject to this Law in accordance with Section 18-213, except for those subject to 21 22 paragraph (2) of subsection (e) of Section 18-213, for the levy 23 year in which the referendum making this Law applicable to the taxing district is held, or for those taxing districts subject 24 25 to this Law in accordance with paragraph (2) of subsection (e) of Section 18-213 for the 1996 levy year, constituting an 26

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1 extension for payment of principal and interest on bonds issued 2 by the taxing district without referendum, but not including 3 excluded non-referendum bonds. For park districts (i) that were first subject to this Law in 1991 or 1995 and (ii) whose 4 5 extension for the 1994 levy year for the payment of principal and interest on bonds issued by the park district without 6 referendum (but not including excluded non-referendum bonds) 7 8 was less than 51% of the amount for the 1991 levy year 9 constituting an extension for payment of principal and interest 10 on bonds issued by the park district without referendum (but 11 not including excluded non-referendum bonds), "debt service 12 extension base" means an amount equal to that portion of the extension for the 1991 levy year constituting an extension for 13 14 payment of principal and interest on bonds issued by the park 15 district without referendum (but not including excluded 16 non-referendum bonds). A debt service extension base 17 established or increased at any time pursuant to any provision of this Law, except Section 18-212, shall be increased each 18 year commencing with the later of (i) the 2009 levy year or 19 20 (ii) the first levy year in which this Law becomes applicable to the taxing district, by the lesser of 5% or the percentage 21 22 increase in the Consumer Price Index during the 12-month 23 calendar year preceding the levy year. The debt service 24 extension base may be established or increased as provided under Section 18-212. "Excluded non-referendum bonds" means 25 (i) bonds authorized by Public Act 88-503 and issued under 26

Section 20a of the Chicago Park District Act for aquarium and museum projects; (ii) bonds issued under Section 15 of the Local Government Debt Reform Act; or (iii) refunding obligations issued to refund or to continue to refund obligations initially issued pursuant to referendum.

6 "Special purpose extensions" include, but are not limited 7 to, extensions for levies made on an annual basis for workers' compensation, self-insurance, 8 and unemployment 9 contributions to pension plans, and extensions made pursuant to 10 Section 6-601 of the Illinois Highway Code for a road 11 district's permanent road fund whether levied annually or not. 12 The extension for a special service area is not included in the aggregate extension. 13

"Aggregate extension base" means the taxing district's 14 15 last preceding aggregate extension as adjusted under Sections 16 18-135, 18-215, and 18-230. An adjustment under Section 18-135 17 shall be made for the 2007 levy year and all subsequent levy years whenever one or more counties within which a taxing 18 district is located (i) used estimated valuations or rates when 19 20 extending taxes in the taxing district for the last preceding levy year that resulted in the over or under extension of 21 22 taxes, or (ii) increased or decreased the tax extension for the 23 last preceding levy year as required by Section 18-135(c). Whenever an adjustment is required under Section 18-135, the 24 aggregate extension base of the taxing district shall be equal 25 26 to the amount that the aggregate extension of the taxing

district would have been for the last preceding levy year if either or both (i) actual, rather than estimated, valuations or rates had been used to calculate the extension of taxes for the last levy year, or (ii) the tax extension for the last preceding levy year had not been adjusted as required by subsection (c) of Section 18-135.

Notwithstanding any other provision of law, for levy year
2012, the aggregate extension base for West Northfield School
District No. 31 in Cook County shall be \$12,654,592.

10 "Levy year" has the same meaning as "year" under Section 11 1-155.

12 "New property" means (i) the assessed value, after final board of review or board of appeals action, of new improvements 13 14 or additions to existing improvements on any parcel of real 15 property that increase the assessed value of that real property 16 during the levy year multiplied by the equalization factor 17 issued by the Department under Section 17-30, (ii) the assessed value, after final board of review or board of appeals action, 18 19 of real property not exempt from real estate taxation, which real property was exempt from real estate taxation for any 20 portion of the immediately preceding levy year, multiplied by 21 22 the equalization factor issued by the Department under Section 23 17-30, including the assessed value, upon final stabilization of occupancy after new construction is complete, of any real 24 25 property located within the boundaries of an otherwise or 26 previously exempt military reservation that is intended for

residential use and owned by or leased to a private corporation 1 2 or other entity, and (iii) in counties that classify in accordance with Section 4 of Article IX of the Illinois 3 Constitution, an incentive property's additional 4 assessed 5 value resulting from a scheduled increase in the level of assessment as applied to the first year final board of review 6 market value. In addition, the county clerk in a county 7 containing a population of 3,000,000 or more shall include in 8 9 the 1997 recovered tax increment value for any school district, 10 any recovered tax increment value that was applicable to the 11 1995 tax year calculations.

12 "Qualified airport authority" means an airport authority 13 organized under the Airport Authorities Act and located in a 14 county bordering on the State of Wisconsin and having a 15 population in excess of 200,000 and not greater than 500,000.

"Recovered tax increment value" means, except as otherwise 16 17 provided in this paragraph, the amount of the current year's equalized assessed value, in 18 the first year after а 19 municipality terminates the designation of an area as a 20 redevelopment project area previously established under the Tax Increment Allocation Development Act in the Illinois 21 22 Municipal Code, previously established under the Industrial 23 Jobs Recovery Law in the Illinois Municipal Code, previously established under the Economic Development Project Area Tax 24 25 Increment Act of 1995, or previously established under the 26 Economic Development Area Tax Increment Allocation Act, of each

taxable lot, block, tract, or parcel of real property in the 1 2 redevelopment project area over and above the initial equalized assessed value of each property in the redevelopment project 3 area. For the taxes which are extended for the 1997 levy year, 4 5 the recovered tax increment value for a non-home rule taxing district that first became subject to this Law for the 1995 6 7 levy year because a majority of its 1994 equalized assessed 8 value was in an affected county or counties shall be increased 9 if a municipality terminated the designation of an area in 1993 10 as a redevelopment project area previously established under 11 the Tax Increment Allocation Development Act in the Illinois 12 Municipal Code, previously established under the Industrial Jobs Recovery Law in the Illinois Municipal Code, or previously 13 14 established under the Economic Development Area Tax Increment 15 Allocation Act, by an amount equal to the 1994 equalized 16 assessed value of each taxable lot, block, tract, or parcel of 17 real property in the redevelopment project area over and above the initial equalized assessed value of each property in the 18 19 redevelopment project area. In the first year after a municipality removes a taxable lot, block, tract, or parcel of 20 21 real property from a redevelopment project area established 22 under the Tax Increment Allocation Development Act in the 23 Illinois Municipal Code, the Industrial Jobs Recovery Law in 24 the Illinois Municipal Code, or the Economic Development Area Tax Increment Allocation Act, "recovered tax increment value" 25 26 means the amount of the current year's equalized assessed value 1 of each taxable lot, block, tract, or parcel of real property 2 removed from the redevelopment project area over and above the 3 initial equalized assessed value of that real property before 4 removal from the redevelopment project area.

5 Except as otherwise provided in this Section, "limiting rate" means a fraction the numerator of which is the last 6 7 preceding aggregate extension base times an amount equal to one 8 plus the extension limitation defined in this Section and the 9 denominator of which is the current year's equalized assessed 10 value of all real property in the territory under the 11 jurisdiction of the taxing district during the prior levy year. 12 For those taxing districts that reduced their aggregate extension for the last preceding levy year, the highest 13 14 aggregate extension in any of the last 3 preceding levy years 15 shall be used for the purpose of computing the limiting rate. 16 The denominator shall not include new property or the recovered 17 tax increment value. If a new rate, a rate decrease, or a limiting rate increase has been approved at an election held 18 19 after March 21, 2006, then (i) the otherwise applicable 20 limiting rate shall be increased by the amount of the new rate or shall be reduced by the amount of the rate decrease, as the 21 22 case may be, or (ii) in the case of a limiting rate increase, 23 the limiting rate shall be equal to the rate set forth in the 24 proposition approved by the voters for each of the years specified in the proposition, after which the limiting rate of 25 the taxing district shall be calculated as otherwise provided. 26

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- 1 (Source: P.A. 96-501, eff. 8-14-09; 96-517, eff. 8-14-09;
- 2 96-1000, eff. 7-2-10; 96-1202, eff. 7-22-10; 97-611, eff.
- 3 1-1-12; 97-1154, eff. 1-25-13.)