

98TH GENERAL ASSEMBLY State of Illinois 2013 and 2014 HB1372

Introduced 2/6/2013, by Rep. David Harris

SYNOPSIS AS INTRODUCED:

40 ILCS	5/3-125	from	Ch.	108	1/2,	par.	3-125
40 ILCS	5/4-118	from	Ch.	108	1/2,	par.	4-118
40 ILCS	5/5-168	from	Ch.	108	1/2,	par.	5-168
40 ILCS	5/6-165	from	Ch.	108	1/2,	par.	6-165

Amends the Downstate and Chicago Police and Firefighter Articles of the Illinois Pension Code. Delays by one year a procedure under which the Comptroller is required to divert certain State payments from the intended recipient to a pension fund when the intended recipient is more than 90 days overdue in making a required contribution to the pension fund. Effective immediately.

LRB098 09351 EFG 39492 b

FISCAL NOTE ACT MAY APPLY

PENSION IMPACT NOTE ACT MAY APPLY 1 AN ACT concerning public employee benefits.

Be it enacted by the People of the State of Illinois, represented in the General Assembly:

- Section 5. The Illinois Pension Code is amended by changing

 Sections 3-125, 4-118, 5-168, and 6-165 as follows:
- 6 (40 ILCS 5/3-125) (from Ch. 108 1/2, par. 3-125)
- 7 Sec. 3-125. Financing.

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(a) The city council or the board of trustees of the municipality shall annually levy a tax upon all the taxable property of the municipality at the rate on the dollar which will produce an amount which, when added to the deductions from the salaries or wages of police officers, and revenues available from other sources, will equal a sum sufficient to meet the annual requirements of the police pension fund. The annual requirements to be provided by such tax levy are equal to (1) the normal cost of the pension fund for the year involved, plus (2) an amount sufficient to bring the total assets of the pension fund up to 90% of the total actuarial liabilities of the pension fund by the end of municipal fiscal year 2040, as annually updated and determined by an enrolled actuary employed by the Illinois Department of Insurance or by an enrolled actuary retained by the pension fund or the municipality. In making these determinations, the required

minimum employer contribution shall be calculated each year as a level percentage of payroll over the years remaining up to and including fiscal year 2040 and shall be determined under the projected unit credit actuarial cost method. The tax shall be levied and collected in the same manner as the general taxes of the municipality, and in addition to all other taxes now or hereafter authorized to be levied upon all property within the municipality, and shall be in addition to the amount authorized to be levied for general purposes as provided by Section 8-3-1 of the Illinois Municipal Code, approved May 29, 1961, as amended. The tax shall be forwarded directly to the treasurer of the board within 30 business days after receipt by the county.

- (b) For purposes of determining the required employer contribution to a pension fund, the value of the pension fund's assets shall be equal to the actuarial value of the pension fund's assets, which shall be calculated as follows:
 - (1) On March 30, 2011, the actuarial value of a pension fund's assets shall be equal to the market value of the assets as of that date.
 - (2) In determining the actuarial value of the System's assets for fiscal years after March 30, 2011, any actuarial gains or losses from investment return incurred in a fiscal year shall be recognized in equal annual amounts over the 5-year period following that fiscal year.
 - (c) If a participating municipality fails to transmit to

the fund contributions required of it under this Article for more than 90 days after the payment of those contributions is due, the fund may, after giving notice to the municipality, certify to the State Comptroller the amounts of the delinquent payments, and the Comptroller must, beginning in fiscal year 2017 2016, deduct and deposit into the fund the certified amounts or a portion of those amounts from the following proportions of grants of State funds to the municipality:

- (1) in fiscal year 2017 2016, one-third of the total amount of any grants of State funds to the municipality;
- (2) in fiscal year $\underline{2018}$ $\underline{2017}$, two-thirds of the total amount of any grants of State funds to the municipality; and
- 14 (3) in fiscal year 2019 2018 and each fiscal year
 15 thereafter, the total amount of any grants of State funds
 16 to the municipality.

The State Comptroller may not deduct from any grants of State funds to the municipality more than the amount of delinquent payments certified to the State Comptroller by the fund.

- (d) The police pension fund shall consist of the following moneys which shall be set apart by the treasurer of the municipality:
 - (1) All moneys derived from the taxes levied hereunder;
- 25 (2) Contributions by police officers under Section 3-125.1;

Τ	(3) All moneys accumulated by the municipality under
2	any previous legislation establishing a fund for the
3	benefit of disabled or retired police officers;
4	(4) Donations, gifts or other transfers authorized by
5	this Article.
6	(e) The Commission on Government Forecasting and
7	Accountability shall conduct a study of all funds established
8	under this Article and shall report its findings to the General
9	Assembly on or before January 1, 2013. To the fullest extent
10	possible, the study shall include, but not be limited to, the
11	following:
12	(1) fund balances;
13	(2) historical employer contribution rates for each
14	fund;
15	(3) the actuarial formulas used as a basis for employer
16	contributions, including the actual assumed rate of return
17	for each year, for each fund;
18	(4) available contribution funding sources;
19	(5) the impact of any revenue limitations caused by
20	PTELL and employer home rule or non-home rule status; and
21	(6) existing statutory funding compliance procedures
22	and funding enforcement mechanisms for all municipal
23	pension funds.
24	(Source: P.A. 95-530, eff. 8-28-07; 96-1495, eff. 1-1-11.)

25 (40 ILCS 5/4-118) (from Ch. 108 1/2, par. 4-118)

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1 Sec. 4-118. Financing.

(a) The city council or the board of trustees of the municipality shall annually levy a tax upon all the taxable property of the municipality at the rate on the dollar which will produce an amount which, when added to the deductions from the salaries or wages of firefighters and revenues available from other sources, will equal a sum sufficient to meet the annual actuarial requirements of the pension fund, determined by an enrolled actuary employed by the Illinois Department of Insurance or by an enrolled actuary retained by the pension fund or municipality. For the purposes of this Section, the annual actuarial requirements of the pension fund are equal to (1) the normal cost of the pension fund, or 17.5% of the salaries and wages to be paid to firefighters for the year involved, whichever is greater, plus (2) an annual amount sufficient to bring the total assets of the pension fund up to 90% of the total actuarial liabilities of the pension fund by the end of municipal fiscal year 2040, as annually updated and determined by an enrolled actuary employed by the Illinois Department of Insurance or by an enrolled actuary retained by the pension fund or the municipality. In making these determinations, the required minimum employer contribution shall be calculated each year as a level percentage of payroll over the years remaining up to and including fiscal year 2040 and shall be determined under the projected unit credit actuarial cost method. The amount to be applied towards the

- amortization of the unfunded accrued liability in any year shall not be less than the annual amount required to amortize the unfunded accrued liability, including interest, as a level percentage of payroll over the number of years remaining in the 40 year amortization period.
 - (a-5) For purposes of determining the required employer contribution to a pension fund, the value of the pension fund's assets shall be equal to the actuarial value of the pension fund's assets, which shall be calculated as follows:
 - (1) On March 30, 2011, the actuarial value of a pension fund's assets shall be equal to the market value of the assets as of that date.
 - (2) In determining the actuarial value of the pension fund's assets for fiscal years after March 30, 2011, any actuarial gains or losses from investment return incurred in a fiscal year shall be recognized in equal annual amounts over the 5-year period following that fiscal year.
 - (b) The tax shall be levied and collected in the same manner as the general taxes of the municipality, and shall be in addition to all other taxes now or hereafter authorized to be levied upon all property within the municipality, and in addition to the amount authorized to be levied for general purposes, under Section 8-3-1 of the Illinois Municipal Code or under Section 14 of the Fire Protection District Act. The tax shall be forwarded directly to the treasurer of the board within 30 business days of receipt by the county (or, in the

- 1 case of amounts added to the tax levy under subsection (f),
- 2 used by the municipality to pay the employer contributions
- 3 required under subsection (b-1) of Section 15-155 of this
- 4 Code).
- 5 (b-5) If a participating municipality fails to transmit to
- 6 the fund contributions required of it under this Article for
- 7 more than 90 days after the payment of those contributions is
- 8 due, the fund may, after giving notice to the municipality,
- 9 certify to the State Comptroller the amounts of the delinquent
- 10 payments, and the Comptroller must, beginning in fiscal year
- 11 2017 2016, deduct and deposit into the fund the certified
- 12 amounts or a portion of those amounts from the following
- proportions of grants of State funds to the municipality:
- 14 (1) in fiscal year $\underline{2017}$ $\underline{2016}$, one-third of the total
- amount of any grants of State funds to the municipality;
- 16 (2) in fiscal year 2018 2017, two-thirds of the total
- amount of any grants of State funds to the municipality;
- 18 and
- 19 (3) in fiscal year $2019 ext{ } 2018$ and each fiscal year
- thereafter, the total amount of any grants of State funds
- 21 to the municipality.
- The State Comptroller may not deduct from any grants of
- 23 State funds to the municipality more than the amount of
- 24 delinquent payments certified to the State Comptroller by the
- 25 fund.
- 26 (c) The board shall make available to the membership and

- 1 the general public for inspection and copying at reasonable
- 2 times the most recent Actuarial Valuation Balance Sheet and Tax
- 3 Levy Requirement issued to the fund by the Department of
- 4 Insurance.
- 5 (d) The firefighters' pension fund shall consist of the
- following moneys which shall be set apart by the treasurer of
- 7 the municipality: (1) all moneys derived from the taxes levied
- 8 hereunder; (2) contributions by firefighters as provided under
- 9 Section 4-118.1; (3) all rewards in money, fees, gifts, and
- 10 emoluments that may be paid or given for or on account of
- 11 extraordinary service by the fire department or any member
- 12 thereof, except when allowed to be retained by competitive
- awards; and (4) any money, real estate or personal property
- 14 received by the board.
- 15 (e) For the purposes of this Section, "enrolled actuary"
- 16 means an actuary: (1) who is a member of the Society of
- 17 Actuaries or the American Academy of Actuaries; and (2) who is
- 18 enrolled under Subtitle C of Title III of the Employee
- 19 Retirement Income Security Act of 1974, or who has been engaged
- 20 in providing actuarial services to one or more public
- 21 retirement systems for a period of at least 3 years as of July
- 22 1, 1983.
- 23 (f) The corporate authorities of a municipality that
- employs a person who is described in subdivision (d) of Section
- 4-106 may add to the tax levy otherwise provided for in this
- 26 Section an amount equal to the projected cost of the employer

- 1 contributions required to be paid by the municipality to the
- 2 State Universities Retirement System under subsection (b-1) of
- 3 Section 15-155 of this Code.
- 4 (g) The Commission on Government Forecasting and
- 5 Accountability shall conduct a study of all funds established
- 6 under this Article and shall report its findings to the General
- 7 Assembly on or before January 1, 2013. To the fullest extent
- 8 possible, the study shall include, but not be limited to, the
- 9 following:
- 10 (1) fund balances;
- 11 (2) historical employer contribution rates for each
- 12 fund;
- 13 (3) the actuarial formulas used as a basis for employer
- 14 contributions, including the actual assumed rate of return
- for each year, for each fund;
- 16 (4) available contribution funding sources;
- 17 (5) the impact of any revenue limitations caused by
- 18 PTELL and employer home rule or non-home rule status; and
- 19 (6) existing statutory funding compliance procedures
- 20 and funding enforcement mechanisms for all municipal
- 21 pension funds.
- 22 (Source: P.A. 96-1495, eff. 1-1-11.)
- 23 (40 ILCS 5/5-168) (from Ch. 108 1/2, par. 5-168)
- Sec. 5-168. Financing.
- 25 (a) Except as expressly provided in this Section, the city

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shall levy a tax annually upon all taxable property therein for the purpose of providing revenue for the fund.

The tax shall be at a rate that will produce a sum which, when added to the amounts deducted from the policemen's salaries and the amounts deposited in accordance with subsection (g), is sufficient for the purposes of the fund.

For the years 1968 and 1969, the city council shall levy a tax annually at a rate on the dollar of the assessed valuation of all taxable property that will produce, when extended, not to exceed \$9,700,000. Beginning with the year 1970 and through 2014, the city council shall levy a tax annually at a rate on the dollar of the assessed valuation of all taxable property that will produce when extended an amount not to exceed the total amount of contributions by the policemen to the Fund made in the calendar year 2 years before the year for which the applicable annual tax is levied, multiplied by 1.40 for the tax levy year 1970; by 1.50 for the year 1971; by 1.65 for 1972; by 1.85 for 1973; by 1.90 for 1974; by 1.97 for 1975 through 1981; by 2.00 for 1982 and for each year through 2014. Beginning in 2015, the city council shall levy a tax annually at a rate on the dollar of the assessed valuation of all taxable property that will produce when extended an annual amount that is equal to (1) the normal cost to the Fund, plus (2) an annual amount sufficient to bring the total assets of the Fund up to 90% of the total actuarial liabilities of the Fund by the end of fiscal year 2040, as annually updated and determined by an

enrolled actuary employed by the Illinois Department of Insurance or by an enrolled actuary retained by the Fund or the city. In making these determinations, the required minimum employer contribution shall be calculated each year as a level percentage of payroll over the years remaining up to and including fiscal year 2040 and shall be determined under the projected unit credit actuarial cost method. For the purposes of this subsection (a), contributions by the policeman to the Fund shall not include payments made by a policeman to establish credit under Section 5-214.2 of this Code.

- (a-5) For purposes of determining the required employer contribution to the Fund, the value of the Fund's assets shall be equal to the actuarial value of the Fund's assets, which shall be calculated as follows:
 - (1) On March 30, 2011, the actuarial value of the Fund's assets shall be equal to the market value of the assets as of that date.
 - (2) In determining the actuarial value of the Fund's assets for fiscal years after March 30, 2011, any actuarial gains or losses from investment return incurred in a fiscal year shall be recognized in equal annual amounts over the 5-year period following that fiscal year.
- (a-7) If the city fails to transmit to the Fund contributions required of it under this Article for more than 90 days after the payment of those contributions is due, the Fund may, after giving notice to the city, certify to the State

- Comptroller the amounts of the delinquent payments, and the Comptroller must, beginning in fiscal year 2017 2016, deduct and deposit into the Fund the certified amounts or a portion of those amounts from the following proportions of grants of State funds to the city:
 - (1) in fiscal year 2017 2016, one-third of the total amount of any grants of State funds to the city;
 - (2) in fiscal year 2018 2017, two-thirds of the total amount of any grants of State funds to the city; and
 - (3) in fiscal year $\underline{2019}$ $\underline{2018}$ and each fiscal year thereafter, the total amount of any grants of State funds to the city.

The State Comptroller may not deduct from any grants of State funds to the city more than the amount of delinquent payments certified to the State Comptroller by the Fund.

(b) The tax shall be levied and collected in like manner with the general taxes of the city, and is in addition to all other taxes which the city is now or may hereafter be authorized to levy upon all taxable property therein, and is exclusive of and in addition to the amount of tax the city is now or may hereafter be authorized to levy for general purposes under any law which may limit the amount of tax which the city may levy for general purposes. The county clerk of the county in which the city is located, in reducing tax levies under Section 8-3-1 of the Illinois Municipal Code, shall not consider the tax herein authorized as a part of the general tax

- 1 levy for city purposes, and shall not include the tax in any
- 2 limitation of the percent of the assessed valuation upon which
- 3 taxes are required to be extended for the city.
- 4 (c) On or before January 10 of each year, the board shall
- 5 notify the city council of the requirement that the tax herein
- 6 authorized be levied by the city council for that current year.
- 7 The board shall compute the amounts necessary for the purposes
- 8 of this fund to be credited to the reserves established and
- 9 maintained within the fund; shall make an annual determination
- 10 of the amount of the required city contributions; and shall
- 11 certify the results thereof to the city council.
- 12 As soon as any revenue derived from the tax is collected it
- shall be paid to the city treasurer of the city and shall be
- 14 held by him for the benefit of the fund in accordance with this
- 15 Article.
- 16 (d) If the funds available are insufficient during any year
- 17 to meet the requirements of this Article, the city may issue
- 18 tax anticipation warrants against the tax levy for the current
- 19 fiscal year.
- 20 (e) The various sums, including interest, to be contributed
- 21 by the city, shall be taken from the revenue derived from such
- 22 tax or otherwise as expressly provided in this Section. Any
- 23 moneys of the city derived from any source other than the tax
- 24 herein authorized shall not be used for any purpose of the fund
- 25 nor the cost of administration thereof, unless applied to make
- 26 the deposit expressly authorized in this Section or the

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- 1 additional city contributions required under subsection (h).
 - (f) If it is not possible or practicable for the city to make its contributions at the time that salary deductions are made, the city shall make such contributions as soon as possible thereafter, with interest thereon to the time it is made.
 - (g) In lieu of levying all or a portion of the tax required under this Section in any year, the city may deposit with the city treasurer no later than March 1 of that year for the benefit of the fund, to be held in accordance with this Article, an amount that, together with the taxes levied under this Section for that year, is not less than the amount of the city contributions for that year as certified by the board to the city council. The deposit may be derived from any source legally available for that purpose, including, but not limited to, the proceeds of city borrowings. The making of a deposit shall satisfy fully the requirements of this Section for that year to the extent of the amounts so deposited. Amounts deposited under this subsection may be used by the fund for any of the purposes for which the proceeds of the tax levied under this Section may be used, including the payment of any amount that is otherwise required by this Article to be paid from the proceeds of that tax.
 - (h) In addition to the contributions required under the other provisions of this Article, by November 1 of the following specified years, the city shall deposit with the city

- 1 treasurer for the benefit of the fund, to be held and used in
- 2 accordance with this Article, the following specified amounts:
- 3 \$6,300,000 in 1999; \$5,880,000 in 2000; \$5,460,000 in 2001;
- 4 \$5,040,000 in 2002; and \$4,620,000 in 2003.
- 5 The additional city contributions required under this
- 6 subsection are intended to decrease the unfunded liability of
- 7 the fund and shall not decrease the amount of the city
- 8 contributions required under the other provisions of this
- 9 Article. The additional city contributions made under this
- 10 subsection may be used by the fund for any of its lawful
- 11 purposes.
- 12 (Source: P.A. 95-1036, eff. 2-17-09; 96-1495, eff. 1-1-11.)
- 13 (40 ILCS 5/6-165) (from Ch. 108 1/2, par. 6-165)
- 14 Sec. 6-165. Financing; tax.
- 15 (a) Except as expressly provided in this Section, each city
- shall levy a tax annually upon all taxable property therein for
- 17 the purpose of providing revenue for the fund. For the years
- 18 prior to the year 1960, the tax rate shall be as provided for
- 19 in the "Firemen's Annuity and Benefit Fund of the Illinois
- 20 Municipal Code". The tax, from and after January 1, 1968 to and
- including the year 1971, shall not exceed .0863% of the value,
- as equalized or assessed by the Department of Revenue, of all
- taxable property in the city. Beginning with the year 1972 and
- 24 through 2014, the city shall levy a tax annually at a rate on
- 25 the dollar of the value, as equalized or assessed by the

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Department of Revenue of all taxable property within such city that will produce, when extended, not to exceed an amount equal to the total amount of contributions by the employees to the fund made in the calendar year 2 years prior to the year for which the annual applicable tax is levied, multiplied by 2.23 through the calendar year 1981, and by 2.26 for the year 1982 and for each year through 2014. Beginning in 2015, the city council shall levy a tax annually at a rate on the dollar of the assessed valuation of all taxable property that will produce when extended an annual amount that is equal to (1) the normal cost to the Fund, plus (2) an annual amount sufficient to bring the total assets of the Fund up to 90% of the total actuarial liabilities of the Fund by the end of fiscal year 2040, as annually updated and determined by an enrolled actuary employed by the Illinois Department of Insurance or by an enrolled actuary retained by the Fund or the city. In making determinations, the required minimum these employer contribution shall be calculated each year as a level percentage of payroll over the years remaining up to and including fiscal year 2040 and shall be determined under the projected unit credit actuarial cost method.

To provide revenue for the ordinary death benefit established by Section 6-150 of this Article, in addition to the contributions by the firemen for this purpose, the city council shall for the year 1962 and each year thereafter annually levy a tax, which shall be in addition to and

exclusive of the taxes authorized to be levied under the foregoing provisions of this Section, upon all taxable property in the city, as equalized or assessed by the Department of Revenue, at such rate per cent of the value of such property as shall be sufficient to produce for each year the sum of \$142,000.

The amounts produced by the taxes levied annually, together with the deposit expressly authorized in this Section, shall be sufficient, when added to the amounts deducted from the salaries of firemen and applied to the fund, to provide for the purposes of the fund.

- (a-5) For purposes of determining the required employer contribution to the Fund, the value of the Fund's assets shall be equal to the actuarial value of the Fund's assets, which shall be calculated as follows:
 - (1) On March 30, 2011, the actuarial value of the Fund's assets shall be equal to the market value of the assets as of that date.
 - (2) In determining the actuarial value of the Fund's assets for fiscal years after March 30, 2011, any actuarial gains or losses from investment return incurred in a fiscal year shall be recognized in equal annual amounts over the 5-year period following that fiscal year.
- (a-7) If the city fails to transmit to the Fund contributions required of it under this Article for more than 90 days after the payment of those contributions is due, the

- Fund may, after giving notice to the city, certify to the State
 Comptroller the amounts of the delinquent payments, and the
 Comptroller must, beginning in fiscal year 2017 2016, deduct
 and deposit into the Fund the certified amounts or a portion of
 those amounts from the following proportions of grants of State
 funds to the city:
 - (1) in fiscal year 2017 2016, one-third of the total amount of any grants of State funds to the city;
 - (2) in fiscal year $\underline{2018}$ $\underline{2017}$, two-thirds of the total amount of any grants of State funds to the city; and
 - (3) in fiscal year $\underline{2019}$ $\underline{2018}$ and each fiscal year thereafter, the total amount of any grants of State funds to the city.
 - The State Comptroller may not deduct from any grants of State funds to the city more than the amount of delinquent payments certified to the State Comptroller by the Fund.
 - (b) The taxes shall be levied and collected in like manner with the general taxes of the city, and shall be in addition to all other taxes which the city may levy upon all taxable property therein and shall be exclusive of and in addition to the amount of tax the city may levy for general purposes under Section 8-3-1 of the Illinois Municipal Code, approved May 29, 1961, as amended, or under any other law or laws which may limit the amount of tax which the city may levy for general purposes.
 - (c) The amounts of the taxes to be levied in each year

Article.

- shall be certified to the city council by the board.
- (d) As soon as any revenue derived from such taxes is collected, it shall be paid to the city treasurer and held for the benefit of the fund, and all such revenue shall be paid into the fund in accordance with the provisions of this
 - (e) If the funds available are insufficient during any year to meet the requirements of this Article, the city may issue tax anticipation warrants, against the tax levies herein authorized for the current fiscal year.
 - (f) The various sums, hereinafter stated, including interest, to be contributed by the city, shall be taken from the revenue derived from the taxes or otherwise as expressly provided in this Section. Except for defraying the cost of administration of the fund during the calendar year in which a city first attains a population of 500,000 and comes under the provisions of this Article and the first calendar year thereafter, any money of the city derived from any source other than these taxes or the sale of tax anticipation warrants shall not be used to provide revenue for the fund, nor to pay any part of the cost of administration thereof, unless applied to make the deposit expressly authorized in this Section or the additional city contributions required under subsection (h).
 - (g) In lieu of levying all or a portion of the tax required under this Section in any year, the city may deposit with the city treasurer no later than March 1 of that year for the

benefit of the fund, to be held in accordance with this Article, an amount that, together with the taxes levied under this Section for that year, is not less than the amount of the city contributions for that year as certified by the board to the city council. The deposit may be derived from any source legally available for that purpose, including, but not limited to, the proceeds of city borrowings. The making of a deposit shall satisfy fully the requirements of this Section for that year to the extent of the amounts so deposited. Amounts deposited under this subsection may be used by the fund for any of the purposes for which the proceeds of the taxes levied under this Section may be used, including the payment of any amount that is otherwise required by this Article to be paid from the proceeds of those taxes.

(h) In addition to the contributions required under the other provisions of this Article, by November 1 of the following specified years, the city shall deposit with the city treasurer for the benefit of the fund, to be held and used in accordance with this Article, the following specified amounts: \$6,300,000 in 1999; \$5,880,000 in 2000; \$5,460,000 in 2001; \$5,040,000 in 2002; and \$4,620,000 in 2003.

The additional city contributions required under this subsection are intended to decrease the unfunded liability of the fund and shall not decrease the amount of the city contributions required under the other provisions of this Article. The additional city contributions made under this

- HB1372
- 1 subsection may be used by the fund for any of its lawful
- 2 purposes.
- 3 (Source: P.A. 96-1495, eff. 1-1-11.)
- 4 Section 99. Effective date. This Act takes effect upon
- 5 becoming law.