1 AN ACT concerning utilities.

Be it enacted by the People of the State of Illinois, represented in the General Assembly:

- Section 5. The Public Utilities Act is amended by changing

 Section 16-111.5 as follows:
- 6 (220 ILCS 5/16-111.5)
- 7 Sec. 16-111.5. Provisions relating to procurement.
- 8 (a) An electric utility that on December 31, 2005 served at least 100,000 customers in Illinois shall procure power and energy for its eligible retail customers in accordance with the 10 applicable provisions set forth in Section 1-75 of the Illinois 11 Power Agency Act and this Section. "Eligible retail customers" 12 13 for the purposes of this Section means those retail customers 14 that purchase power and energy from the electric utility under fixed-price bundled service tariffs, other than those retail 15 16 customers whose service is declared or deemed competitive under 17 Section 16-113 and those other customer groups specified in this Section, including self-generating customers, customers 18 19 electing hourly pricing, or those customers who are otherwise 20 ineligible for fixed-price bundled tariff service. 21 customers that are excluded from the definition of "eligible 22 retail customers" shall not be included in the procurement plan load requirements, and the utility shall procure any supply 23

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requirements, including capacity, ancillary services, hourly priced energy, in the applicable markets as needed to serve those customers, provided that the utility may include in its procurement plan load requirements for the load that is associated with those retail customers whose service has been declared or deemed competitive pursuant to Section 16-113 of this Act to the extent that those customers are purchasing power and energy during one of the transition periods identified in subsection (b) of Section 16-113 of this Act.

(b) A procurement plan shall be prepared for each electric utility consistent with the applicable requirements of the Illinois Power Agency Act and this Section. For purposes of this Section, Illinois electric utilities that are affiliated by virtue of a common parent company are considered to be a single electric utility. Each procurement plan shall analyze the projected balance of supply and demand for eligible retail customers over a 5-year period with the first planning year beginning on June 1 of the year following the year in which the plan is filed. The plan shall specifically identify the wholesale products to be procured following plan approval, and shall follow all the requirements set forth in the Public Utilities Act and all applicable State and federal laws, statutes, rules, or regulations, as well as Commission orders. Nothing in this Section precludes consideration of contracts longer than 5 years and related forecast data. Unless specified otherwise in this Section, in the procurement plan or in the

1	implementing tariff, any procurement occurring in accordance
2	with this plan shall be competitively bid through a request for
3	proposals process. Approval and implementation of the
4	procurement plan shall be subject to review and approval by the
5	Commission according to the provisions set forth in this
6	Section. A procurement plan shall include each of the following
7	components:
8	(1) Hourly load analysis. This analysis shall include:
9	(i) multi-year historical analysis of hourly
10	loads;
11	(ii) switching trends and competitive retail
12	market analysis;
13	(iii) known or projected changes to future loads;
14	and
15	(iv) growth forecasts by customer class.
16	(2) Analysis of the impact of any demand side and
17	renewable energy initiatives. This analysis shall include:
18	(i) the impact of demand response programs, both
19	current and projected;
20	(ii) supply side needs that are projected to be
21	offset by purchases of renewable energy resources, if
22	any; and
23	(iii) the impact of energy efficiency programs,
24	both current and projected.
25	(3) A plan for meeting the expected load requirements

that will not be met through preexisting contracts. This

1	plan shall include:
2	(i) definitions of the different retail customer
3	classes for which supply is being purchased;
4	(ii) the proposed mix of demand-response products
5	for which contracts will be executed during the next
6	year. The cost-effective demand-response measures
7	shall be procured whenever the cost is lower than
8	procuring comparable capacity products, provided that
9	such products shall:
10	(A) be procured by a demand-response provider
11	from eligible retail customers;
12	(B) at least satisfy the demand-response
13	requirements of the regional transmission
14	organization market in which the utility's service
15	territory is located, including, but not limited
16	to, any applicable capacity or dispatch
17	requirements;
18	(C) provide for customers' participation in
19	the stream of benefits produced by the
20	demand-response products;
21	(D) provide for reimbursement by the
22	demand-response provider of the utility for any
23	costs incurred as a result of the failure of the
24	supplier of such products to perform its
25	obligations thereunder; and

(E) meet the same credit requirements as apply

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1	to	suppliers	of	capacity,	in	the	applicable
2	regi	onal transm	issi	on organizat	cion	marke	et;

- (iii) monthly forecasted system supply requirements, including expected minimum, maximum, and average values for the planning period;
- (iv) the proposed mix and selection of standard wholesale products for which contracts will executed during the next year, separately or in combination, to meet that portion of its load requirements not met through pre-existing contracts, including but not limited to monthly 5 x 16 peak period block energy, monthly off-peak wrap energy, monthly 7 x 24 energy, annual 5 x 16 energy, annual off-peak wrap energy, annual 7 x 24 energy, monthly capacity, annual capacity, peak load capacity obligations, capacity purchase plan, and ancillary services;
- (v) proposed term structures for each wholesale product type included in the proposed procurement plan portfolio of products; and
- an assessment of the price risk, uncertainty, and other factors that are associated with the proposed procurement plan; this assessment, to the extent possible, shall include an analysis of the following factors: contract terms, time frames for securing products or services, fuel costs, weather patterns, transmission costs, market conditions, and

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the governmental regulatory environment; the proposed procurement plan shall also identify alternatives for those portfolio measures that are identified as having significant price risk.

- Proposed procedures for balancing loads. procurement plan shall include, for load requirements included in the procurement plan, the process for (i) hourly balancing of supply and demand and (ii) the criteria for portfolio re-balancing in the event of significant shifts in load.
- (c) The procurement process set forth in Section 1-75 of the Illinois Power Agency Act and subsection (e) of this Section shall be administered by a procurement administrator and monitored by a procurement monitor.
 - (1) The procurement administrator shall:
 - design the final procurement process accordance with Section 1-75 of the Illinois Power Agency Act and subsection (e) of this Section following Commission approval of the procurement plan;
 - (ii) develop benchmarks in accordance with subsection (e)(3) to be used to evaluate bids; these benchmarks shall be submitted to the Commission for review and approval on a confidential basis prior to the procurement event;
 - (iii) serve as the interface between the electric utility and suppliers;

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1	(iv) manage the bidder pre-qualification and
2	registration process;
3	(v) obtain the electric utilities' agreement to
4	the final form of all supply contracts and credit
5	collateral agreements;
6	(vi) administer the request for proposals process;
7	(vii) have the discretion to negotiate to
8	determine whether bidders are willing to lower the
9	price of bids that meet the benchmarks approved by the
10	Commission; any post-bid negotiations with bidders
11	shall be limited to price only and shall be completed
12	within 24 hours after opening the sealed bids and shall
13	be conducted in a fair and unbiased manner; in
14	conducting the negotiations, there shall be no
15	disclosure of any information derived from proposals
16	submitted by competing bidders; if information is
17	disclosed to any bidder, it shall be provided to all
18	competing bidders;
19	(viii) maintain confidentiality of supplier and
20	bidding information in a manner consistent with all
21	applicable laws, rules, regulations, and tariffs;
22	(ix) submit a confidential report to the
23	Commission recommending acceptance or rejection of
24	bids;

and contract specifics; and

(x) notify the utility of contract counterparties

Т	(x1) administer related contingency producement
2	events.
3	(2) The procurement monitor, who shall be retained by
4	the Commission, shall:
5	(i) monitor interactions among the procurement
6	administrator, suppliers, and utility;
7	(ii) monitor and report to the Commission on the
8	progress of the procurement process;
9	(iii) provide an independent confidential report
10	to the Commission regarding the results of the
11	procurement event;
12	(iv) assess compliance with the procurement plans
13	approved by the Commission for each utility that on
14	December 31, 2005 provided electric service to a least
15	100,000 customers in Illinois;
16	(v) preserve the confidentiality of supplier and
17	bidding information in a manner consistent with all
18	applicable laws, rules, regulations, and tariffs;
19	(vi) provide expert advice to the Commission and
20	consult with the procurement administrator regarding
21	issues related to procurement process design, rules,
22	protocols, and policy-related matters; and
23	(vii) consult with the procurement administrator
24	regarding the development and use of benchmark
25	criteria, standard form contracts, credit policies,
26	and bid documents.

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- (d) Except as provided in subsection (j), the planning process shall be conducted as follows:
 - (1) Beginning in 2008, each Illinois utility procuring power pursuant to this Section shall annually provide a range of load forecasts to the Illinois Power Agency by July 15 of each year, or such other date as may be required by the Commission or Agency. The load forecasts shall cover 5-year procurement planning period for the next plan and shall include procurement hourly data representing a high-load, low-load and expected-load scenario for the load of the eligible retail customers. The utility shall provide supporting data and assumptions for each of the scenarios.
 - shall prepare a <u>draft</u> procurement plan by August 15th of each year, or such other date as may be required by the Commission. The procurement plan shall identify the portfolio of demand-response and power and energy products to be procured. The draft procurement plan shall also indicate, in legislative style, the specific changes to the most recent Commission-approved procurement plan. Cost-effective demand-response measures shall be procured as set forth in item (iii) of subsection (b) of this Section. Copies of the <u>draft</u> procurement plan shall be posted and made publicly available on the Agency's and Commission's websites, and copies shall also be provided to

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each affected electric utility. An affected utility shall have 30 days following the date of posting to provide comment to the Agency on the draft procurement plan. Other interested entities also may comment on the procurement plan within the timeframe outlined in this Section. All comments submitted to the Agency shall be specific, supported by data or other detailed analyses, and, if objecting to all or a portion of the draft procurement plan, accompanied by specific alternative wording or proposals. All comments shall be posted on the Agency's and Commission's websites. During this 30-day comment period, the Agency shall hold at least one public hearing within each utility's service area for the purpose of receiving public comment on the draft procurement plan. Within 14 days following the end of the 30-day review period, the Agency shall revise the draft procurement plan as necessary based on the comments received and file the agency's final version of the procurement plan with the Commission and post the Agency's final version of the procurement plan on the websites. The Agency shall identify any revisions to the draft procurement plan by documenting such revisions in legislative style.

(3) Within 10 $\frac{5}{2}$ days after the filing of the Agency's final version of the procurement plan, any person objecting to the procurement plan shall file an objection with the Commission. Within $\underline{15}$ $\underline{10}$ days after the filing, the

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- Commission shall determine whether a hearing is necessary.

 The Commission shall enter its order confirming or modifying the <u>final</u> procurement plan within 90 days after the filing of the <u>final</u> procurement plan, including all modifications and additions, by the Illinois Power Agency.
 - (4) The Commission shall approve the procurement plan, including expressly the forecast used in the procurement plan, if the Commission determines that it will ensure adequate, reliable, affordable, efficient, and environmentally sustainable electric service at the lowest total cost over time, taking into account any benefits of price stability.
 - (e) The procurement process shall include each of the following components:
 - (1) Solicitation, pre-qualification, and registration of bidders. The procurement administrator shall disseminate information to potential bidders to promote a procurement event, notify potential bidders that procurement administrator may enter into a post-bid price negotiation with bidders that meet the applicable benchmarks, provide supply requirements, and otherwise explain the competitive procurement process. In addition to such other publication as the procurement administrator determines is appropriate, this information shall be posted on the Illinois Power Agency's and the Commission's websites. The procurement administrator shall also

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administer the prequalification process, including evaluation of credit worthiness, compliance with procurement rules, and agreement to the standard form contract developed pursuant to paragraph (2) of this subsection (e). The procurement administrator shall then identify and register bidders to participate in the procurement event.

(2) Standard contract forms and credit terms and procurement instruments. The administrator, in consultation with the utilities, the Commission, and other interested parties and subject to Commission oversight, shall develop and provide standard contract forms for the supplier contracts that meet generally accepted industry practices. Standard credit terms and instruments that meet generally accepted industry practices shall be similarly developed. The procurement administrator shall available to the Commission all written comments it contract forms, credit receives on the terms, instruments. If the procurement administrator cannot reach agreement with the applicable electric utility as to the contract terms and conditions, the procurement administrator must notify the Commission of any disputed terms and the Commission shall resolve the dispute. The terms of the contracts shall not be subject to negotiation by winning bidders, and the bidders must agree to the terms of the contract in advance so that winning bids are

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selected solely on the basis of price.

- (3) Establishment of a market-based price benchmark. As part of the development of the procurement process, the procurement administrator, in consultation with Commission staff, Agency staff, and the procurement monitor, shall establish benchmarks for evaluating the final prices in the contracts for each of the products that will be procured through the procurement process. The benchmarks shall be based on price data for similar products for the same delivery period and same delivery hub, or other delivery hubs after adjusting for that difference. The price benchmarks may also be adjusted to take into account differences between the information reflected in the underlying data sources and the specific products and procurement process being used to procure power for the Illinois utilities. The benchmarks shall be confidential but shall be provided to, and will be subject to Commission review and approval, prior to a procurement event.
- (4) Request for proposals competitive procurement process. The procurement administrator shall design and issue a request for proposals to supply electricity in accordance with each utility's procurement plan, as approved by the Commission. The request for proposals shall set forth a procedure for sealed, binding commitment bidding with pay-as-bid settlement, and provision for

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selection of bids on the basis of price.

- (5) A plan for implementing contingencies in the event of supplier default or failure of the procurement process to fully meet the expected load requirement due to insufficient supplier participation, Commission rejection of results, or any other cause.
 - (i) Event of supplier default: In the event of supplier default, the utility shall review the contract of the defaulting supplier to determine if the amount of supply is 200 megawatts or greater, and if there are more than 60 days remaining of the contract term. If both of these conditions are met, and the default results in termination of the contract, the utility shall immediately notify the Illinois Power Agency that a request for proposals must be issued to procure replacement power, and the procurement administrator shall run an additional procurement event. If the contracted supply of the defaulting supplier is less than 200 megawatts or there are less than 60 days remaining of the contract term, utility shall procure power and energy from the applicable regional transmission organization market, including ancillary services, capacity, and day-ahead or real time energy, or both, for the duration of the contract term to replace the contracted supply; provided, however, that if a needed product is not

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available through the regional transmission organization market it shall be purchased from the wholesale market.

(ii) Failure of the procurement process to fully meet the expected load requirement: If the procurement fully meet fails to the expected requirement due to insufficient supplier participation or due to a Commission rejection of the procurement administrator, results, the procurement the procurement monitor, and the Commission staff shall meet within 10 days to analyze potential causes of low interest or causes for the Commission supplier decision. If changes are identified that would likely result in increased supplier participation, or that would address concerns causing the Commission to reject the results of the prior procurement event, the procurement administrator may implement those changes and rerun the request for proposals process according schedule determined by those parties to а consistent with Section 1-75 of the Illinois Power Agency Act and this subsection. In any event, a new request for proposals process shall be implemented by the procurement administrator within 90 days after the determination that the procurement process has failed to fully meet the expected load requirement.

(iii) In all cases where there is insufficient

supply provided under contracts awarded through the procurement process to fully meet the electric utility's load requirement, the utility shall meet the load requirement by procuring power and energy from the applicable regional transmission organization market, including ancillary services, capacity, and day-ahead or real time energy or both; provided, however, that if a needed product is not available through the regional transmission organization market it shall be purchased from the wholesale market.

- (6) The procurement process described in this subsection is exempt from the requirements of the Illinois Procurement Code, pursuant to Section 20-10 of that Code.
- (f) Within 2 business days after opening the sealed bids, the procurement administrator shall submit a confidential report to the Commission. The report shall contain the results of the bidding for each of the products along with the procurement administrator's recommendation for the acceptance and rejection of bids based on the price benchmark criteria and other factors observed in the process. The procurement monitor also shall submit a confidential report to the Commission within 2 business days after opening the sealed bids. The report shall contain the procurement monitor's assessment of bidder behavior in the process as well as an assessment of the procurement administrator's compliance with the procurement process and rules. The Commission shall review the confidential

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- reports submitted by the procurement administrator and procurement monitor, and shall accept or reject the recommendations of the procurement administrator within 2 business days after receipt of the reports.
 - (g) Within 3 business days after the Commission decision approving the results of a procurement event, the utility shall enter into binding contractual arrangements with the winning suppliers using the standard form contracts; except that the utility shall not be required either directly or indirectly to execute the contracts if a tariff that is consistent with subsection (l) of this Section has not been approved and placed into effect for that utility.
 - The names of the successful bidders and the load weighted average of the winning bid prices for each contract type and for each contract term shall be made available to the public at the time of Commission approval of a procurement Commission, the event. The procurement monitor, the procurement administrator, the Illinois Power Agency, and all participants in the procurement process shall maintain the confidentiality of all other supplier and bidding information in a manner consistent with all applicable laws, rules, regulations, and tariffs. Confidential information, including confidential reports submitted by the procurement administrator and procurement monitor pursuant to subsection (f) of this Section, shall not be made publicly available and shall not be discoverable by any party in any proceeding,

absent a compelling demonstration of need, nor shall those reports be admissible in any proceeding other than one for law enforcement purposes.

- (i) Within 2 business days after a Commission decision approving the results of a procurement event or such other date as may be required by the Commission from time to time, the utility shall file for informational purposes with the Commission its actual or estimated retail supply charges, as applicable, by customer supply group reflecting the costs associated with the procurement and computed in accordance with the tariffs filed pursuant to subsection (1) of this Section and approved by the Commission.
- (j) Within 60 days following the effective date of this amendatory Act, each electric utility that on December 31, 2005 provided electric service to at least 100,000 customers in Illinois shall prepare and file with the Commission an initial procurement plan, which shall conform in all material respects to the requirements of the procurement plan set forth in subsection (b); provided, however, that the Illinois Power Agency Act shall not apply to the initial procurement plan prepared pursuant to this subsection. The initial procurement plan shall identify the portfolio of power and energy products to be procured and delivered for the period June 2008 through May 2009, and shall identify the proposed procurement administrator, who shall have the same experience and expertise as is required of a procurement administrator hired pursuant to

Section 1-75 of the Illinois Power Agency Act. Copies of the procurement plan shall be posted and made publicly available on the Commission's website. The initial procurement plan may include contracts for renewable resources that extend beyond May 2009.

- (i) Within 14 days following filing of the initial procurement plan, any person may file a detailed objection with the Commission contesting the procurement plan submitted by the electric utility. All objections to the electric utility's plan shall be specific, supported by data or other detailed analyses. The electric utility may file a response to any objections to its procurement plan within 7 days after the date objections are due to be filed. Within 7 days after the date the utility's response is due, the Commission shall determine whether a hearing is necessary. If it determines that a hearing is necessary, it shall require the hearing to be completed and issue an order on the procurement plan within 60 days after the filing of the procurement plan by the electric utility.
- (ii) The order shall approve or modify the procurement plan, approve an independent procurement administrator, and approve or modify the electric utility's tariffs that are proposed with the initial procurement plan. The Commission shall approve the procurement plan if the Commission determines that it will ensure adequate, reliable, affordable, efficient, and environmentally

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sustainable electric service at the lowest total cost over time, taking into account any benefits of price stability.

(k) In order to promote price stability for residential and commercial customers during the transition competition in Illinois, and notwithstanding any other provision of this Act, each electric utility subject to this Section shall enter into one or more multi-year financial swap contracts that become effective on the effective date of this amendatory Act. These contracts may be executed with generators and power marketers, including affiliated interests of the electric utility. These contracts shall be for a term of no more than 5 years and shall, for each respective utility or for any Illinois electric utilities that are affiliated by virtue of a common parent company and that are thereby considered a single electric utility for purposes of this subsection (k), not exceed in the aggregate 3,000 megawatts for any hour of the year. The contracts shall be financial contracts and not energy The contracts shall be sales contracts. executed as transactions under a negotiated master agreement based on the form of master agreement for financial swap contracts sponsored by the International Swaps and Derivatives Association, Inc. and shall be considered pre-existing contracts utilities' procurement plans for residential and commercial customers. Costs incurred pursuant to a contract authorized by this subsection (k) shall be deemed prudently incurred and reasonable in amount and the electric utility

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shall be entitled to full cost recovery pursuant to the tariffs filed with the Commission.

(1) An electric utility shall recover its costs incurred under this Section, including, but not limited to, the costs of procuring power and energy demand-response resources under The utility shall file with the initial Section. procurement plan its proposed tariffs through which its costs procuring power that are incurred pursuant Commission-approved procurement plan and those other costs identified in this subsection (1), will be recovered. The tariffs shall include a formula rate or charge designed to pass through both the costs incurred by the utility in procuring a supply of electric power and energy for the applicable customer classes with no mark-up or return on the price paid by the utility for that supply, plus any just and reasonable costs that the utility incurs in arranging and providing for the supply of electric power and energy. The formula rate or charge shall also contain provisions that ensure that its application does not result in over or under recovery due to changes in customer usage and demand patterns, and that provide for the correction, on at least an annual basis, of any accounting errors that may occur. A utility shall recover through the tariff all reasonable costs incurred to implement or comply with any procurement plan that is developed and put into effect pursuant to Section 1-75 of the Illinois Power Agency Act and this Section, including any fees assessed by the Illinois Power

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Agency, costs associated with load balancing, and contingency plan costs. The electric utility shall also recover its full costs of procuring electric supply for which it contracted before the effective date of this Section in conjunction with the provision of full requirements service under fixed-price bundled service tariffs subsequent to December 31, 2006. All such costs shall be deemed to have been prudently incurred. The pass-through tariffs that are filed and approved pursuant to this Section shall not be subject to review under, or in any way limited by, Section 16-111(i) of this Act.

- (m) The Commission has the authority to adopt rules to carry out the provisions of this Section. For the public and welfare, the Commission also has interest. safety, authority to adopt rules to carry out the provisions of this Section on an emergency basis immediately following the effective date of this amendatory Act.
- (n) Notwithstanding any other provision of this Act, any affiliated electric utilities that submit a single procurement plan covering their combined needs may procure for those combined needs in conjunction with that plan, and may enter jointly into power supply contracts, purchases, and other procurement arrangements, and allocate capacity and energy and cost responsibility therefor among themselves in proportion to their requirements.
- (o) On or before June 1 of each year, the Commission shall hold an informal hearing for the purpose of receiving comments

on the prior year's procurement process and any recommendations

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(p) An electric utility subject to this Section may propose to invest, lease, own, or operate an electric generation facility as part of its procurement plan, provided the utility demonstrates that such facility is the least-cost option to provide electric service to eligible retail customers. If the facility is shown to be the least-cost option and is included in a procurement plan prepared in accordance with Section 1-75 of the Illinois Power Agency Act and this Section, then the electric utility shall make a filing pursuant to Section 8-406 of the Act, and may request of the Commission any statutory relief required thereunder. If the Commission grants all of the necessary approvals for the proposed facility, such supply shall thereafter be considered as a pre-existing contract under subsection (b) of this Section. The Commission shall in any order approving a proposal under this subsection specify how the utility will recover the prudently incurred costs of investing in, leasing, owning, or operating such generation facility through just and reasonable rates charged to eligible retail customers. Cost recovery for facilities included in the utility's procurement plan pursuant to this subsection shall not be subject to review under or in any way limited by the provisions of Section 16-111(i) of this Act. Nothing in this Section is intended to prohibit a utility from filing for a fuel adjustment clause as is otherwise permitted under Section

- 9-220 of this Act. 1
- (Source: P.A. 95-481, eff. 8-28-07; 95-1027, eff. 6-1-09.) 2
- Section 99. Effective date. This Act takes effect upon 3
- becoming law. 4