1 AN ACT concerning education.

Be it enacted by the People of the State of Illinois, represented in the General Assembly:

- Section 5. The School Code is amended by renumbering and changing Section 34-18.37 as added by Public Act 96-803 and by adding the heading preceding Section 34-200 and Sections 34-200, 34-205, 34-210, 34-215, 34-220, 34-225, 34-230, and 34-235 as follows:
- 9 (105 ILCS 5/34-18.43)

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- Sec. 34-18.43 34-18.37. Establishing an equitable and effective school facility development process.
- 12 (a) The General Assembly finds all of the following:
 - (1) The Illinois Constitution recognizes that a "fundamental goal of the People of the State is the educational development of all persons to the limits of their capacities".
 - (2) Quality educational facilities are essential for fostering the maximum educational development of all persons through their educational experience from pre-kindergarten through high school.
- 21 (3) The public school is a major institution in our 22 communities. Public schools offer resources and 23 opportunities for the children of this State who seek and

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deserve quality education, but also benefit the entire community that seeks improvement through access to education.

- (4) The equitable and efficient use of available facilities-related resources among different schools and among racial, ethnic, income, and disability groups is essential to maximize the development of quality public educational facilities for all children, youth, and adults. The factors that impact the equitable and efficient use of facility-related resources vary according to the needs of each school community. Therefore, decisions that impact school facilities should include the input of the school community to the greatest extent possible.
- (5) School openings, school closings, consolidations, school turnarounds, school phase-outs, school construction, school repairs, school modernizations, school boundary changes, and other related school facility decisions often have a profound impact on education in a community. In order to minimize the negative impact of school facility decisions on the community, these decisions should be implemented according to a clear system-wide criteria and with the significant involvement local school councils, parents, educators, and the community in decision-making.
- (6) The General Assembly has previously stated that it intended to make the individual school in the City of

Chicago the essential unit for educational governance and improvement and to place the primary responsibility for school governance and improvement in the hands of parents, teachers, and community residents at each school. A school facility policy must be consistent with these principles.

- (b) In order to ensure that school facility-related decisions are made with the input of the community and reflect educationally sound and fiscally responsible criteria, a Chicago Educational Facilities Task Force shall be established within 15 days after the effective date of this amendatory Act of the 96th General Assembly.
- (c) The Chicago Educational Facilities Task Force shall consist of all of the following members:
 - (1) Two members of the House of Representatives appointed by the Speaker of the House, at least one of whom shall be a member of the Elementary & Secondary Education Committee.
 - (2) Two members of the House of Representatives appointed by the Minority Leader of the House, at least one of whom shall be a member of the Elementary & Secondary Education Committee.
 - (3) Two members of the Senate appointed by the President of the Senate, at least one of whom shall be a member of the Education Committee.
 - (4) Two members of the Senate appointed by the Minority Leader of the Senate, at least one of whom shall be a

- 1 member of the Education Committee.
 - (5) Two representatives of school community organizations with past involvement in school facility issues appointed by the Speaker of the House.
 - (6) Two representatives of school community organizations with past involvement in school facility issues appointed by the President of the Senate.
 - (7) The chief executive officer of the school district or his or her designee.
 - (8) The president of the union representing teachers in the schools of the district or his or her designee.
 - (9) The president of the association representing principals in the schools of the district or his or her designee.
 - (d) The Speaker of the House shall appoint one of the appointed House members as a co-chairperson of the Chicago Educational Facilities Task Force. The President of the Senate shall appoint one of the appointed Senate members as a co-chairperson of the Chicago Educational Facilities Task Force. Members appointed by the legislative leaders shall be appointed for the duration of the Chicago Educational Facilities Task Force; in the event of a vacancy, the appointment to fill the vacancy shall be made by the legislative leader of the same chamber and party as the leader who made the original appointment.
 - (e) The Chicago Educational Facilities Task Force shall

2 pertinent information on a pro bono basis, provided that these

experts have no previous or on-going financial interest in

school facility issues related to the school district. The

Chicago Educational Facilities Task Force shall secure pro bono

6 expert assistance within 15 days after the establishment of the

Chicago Educational Facilities Task Force.

- (f) The Chicago Educational Facilities Task Force shall be empowered to gather further evidence in the form of testimony or documents or other materials.
- (g) The Chicago Educational Facilities Task Force, with the help of the independent experts, shall analyze past Chicago experiences and data with respect to school openings, school closings, school consolidations, school turnarounds, school phase-outs, school construction, school repairs, school modernizations, school boundary changes, and other related school facility decisions on students. The Chicago Educational Facilities Task Force shall consult widely with stakeholders, including public officials, about these facility issues and their related costs and shall examine relevant best practices from other school systems for dealing with these issues systematically and equitably. These initial investigations shall include opportunities for input from local stakeholders through hearings, focus groups, and interviews.
 - (h) The Chicago Educational Facilities Task Force shall prepare final recommendations on or before October 30, 2009

- describing how the issues set forth in subsection (g) of this 1
- 2 Section can be addressed effectively based upon educationally
- 3 sound and fiscally responsible practices.
- (i) The Chicago Educational Facilities Task Force shall
- 5 hold hearings in separate areas of the school district at times
- 6 that shall maximize school community participation to obtain
- 7 comments on draft recommendations. The final hearing shall take
- place no later than 15 days prior to the completion of the 8
- 9 final recommendations.
- 10 (j) The Chicago Educational Facilities Task Force shall
- 11 prepare final proposed policy and legislative recommendations
- 12 for the General Assembly, the Governor, and the school
- 13 district. The recommendations may address issues, standards,
- 14 procedures set forth in this Section.
- 15 recommendations shall be made available to the public through
- 16 posting on the school district's Internet website and other
- 17 forms of publication and distribution in the school district at
- least 7 days before the final recommendations are submitted to 18
- 19 the General Assembly, the Governor, and the school district.
- 20 (k) The final recommendations may address issues of
- 21 system-wide criteria for ensuring clear priorities, equity,
- 22 and efficiency.
- 23 Without limitation, the final recommendations may propose
- 24 significant decision-making roles for key stakeholders,
- 25 including the individual school and community; recommend clear
- 26 criteria or processes for establishing criteria for making

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school facility decisions; and include clear criteria for setting priorities with respect to school openings, school closings, school consolidations, school turnarounds, school phase-outs, school construction, school repairs, school modernizations, school boundary changes, and other related school facility decisions, including the encouragement of multiple community uses for school space.

Without limitation, the final recommendations may propose criteria for student mobility; the transferring of students to lower performing schools; teacher mobility; insufficient notice to and the lack of inclusion in decision-making of local school councils, parents, and community members about school facility decisions; and costly facilities-related expenditures due to poor educational and facilities planning.

- (1) The State Board of Education and the school district shall provide administrative support to the Chicago Educational Facilities Task Force.
- (m) After recommendations have been issued, the Chicago 18 19 Educational Facilities Task Force shall meet at least once 20 annually, upon the call of the chairs, for the purpose of reviewing Chicago public schools' compliance with the 21 22 provisions of Sections 34-200 through 34-235 of this Code 23 concerning school action and facility master planning. The Task 24 Force shall prepare a report to the General Assembly, the 25 Governor's Office, the Mayor of the City of Chicago, and the 26 Chicago Board of Education indicating how the district has met

1	the	requirements	οf	the	provisions	οf	Sections	34-200	through	h
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- 2 34-235 of this Code concerning school action and facility
- 3 master planning.
- 4 (Source: P.A. 96-803, eff. 10-30-09.)
- 5 (105 ILCS 5/prec. Sec. 34-200 heading new)
- 6 SCHOOL ACTION AND FACILITY MASTER PLANNING
- 7 (105 ILCS 5/34-200 new)
- Sec. 34-200. Definitions. For the purposes of Sections 8
- 9 34-200 through 34-235 of this Article:
- 10 "Capital improvement plan" means a plan that identifies
- 11 capital projects to be started or finished within the
- 12 designated period, excluding projects funded by locally raised
- 13 capital not exceeding \$10,000.
- 14 "Community area" means a geographic area of the City of
- 15 Chicago defined by the chief executive officer as part of the
- development of the educational facilities master plan. 16
- 17 "Space utilization" means the percentage achieved by
- dividing the school's actual enrollment by its design capacity. 18
- "School closing" or "school closure" means the closing of a 19
- 20 school, the effect of which is the assignment and transfer of
- 21 all students enrolled at that school to one or more designated
- 22 receiving schools.
- "School consolidation" means the consolidation of 2 or more 23
- 24 schools by closing one or more schools and reassigning the

25 <u>underutilization.</u>

1	students to another school.
2	"Phase-out" means the gradual cessation of enrollment in
3	certain grades each school year until a school closes or is
4	consolidated with another school.
5	"School action" means any school closing; school
6	consolidation; co-location; boundary change that requires
7	reassignment of students, unless the reassignment is to a new
8	school with an attendance area boundary and is made to relieve
9	<pre>overcrowding; or phase-out.</pre>
10	(105 ILCS 5/34-205 new)
11	Sec. 34-205. Educational facility standards.
12	(a) By January 1, 2012, the district shall publish space
13	utilization standards on the district's website. The standards
14	shall include the following:
15	(1) the method by which design capacity is calculated,
16	including consideration of the requirements of elementary
17	and secondary programs, shared campuses, after school
18	programming, the facility needs, grade and age ranges of
19	the attending students, and use of school buildings by
20	governmental agencies and community organizations;
21	(2) the method to determine efficient use of a school
22	building based upon educational program design capacity;
23	(3) the rate of utilization; and
24	(4) the standards for overcrowding and

1	(b) The chief executive officer or his or her designee
2	shall publish a space utilization report for each school
3	building operated by the district on the district's website by
4	December 31 of each year.
5	(c) The facility performance standards provisions are as
6	follows:
7	(1) On or before January 1, 2012, the chief executive
8	officer shall propose minimum and optimal facility
9	performance standards for thermal comfort, daylight,
10	acoustics, indoor air quality, furniture ergonomics for
11	students and staff, technology, life safety, ADA
12	accessibility, plumbing and washroom access, environmental
13	hazards, and walkability.
14	(2) The chief executive officer shall conduct at least
15	one public hearing and submit the proposed educational
16	facilities standards to each local school council and to
17	the Chicago Public Building Commission for review and
18	comment prior to adoption.
19	(3) After the chief executive officer has incorporated
20	the input and recommendations of the public and the Chicago
21	Public Building Commission, the chief executive officer
22	shall issue final facility performance standards.
23	(4) The chief executive officer is authorized to amend
24	the facility performance standards following the
25	procedures in this Section.
26	(5) The final educational facility space utilization

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1	and performance standards shall be published on the
2	district's Internet website.
3	(105 ILCS 5/34-210 new)
4	Sec. 34-210. The Educational Facility Master Plan.
5	(a) In accordance with the schedule set forth in this
6	Article, the chief executive officer or his or her designee
7	shall prepare a 10-year educational facility master plan every
8	5 years, with updates 2 1/2 years after the approval of the
9	initial 10-year plan, with the first such educational facility
10	master plan to be approved on or before July 1, 2013.
11	(b) The educational facility master plan shall provide
12	community area level plans and individual school master plans
13	with options for addressing the facility and space needs for
14	each facility operated by the district over a 10-year period.
15	(c) The data, information, and analysis that shall inform
16	the educational facility master plan shall be published on the
17	district's Internet website and shall include the following:
18	(1) a description of the district's quiding
19	educational goals and standards;
20	(2) a brief description of the types of instructional
21	programs and services delivered in each school;
22	(3) a description of the process, procedure, and
23	timeline for community participation in the development of
24	the plan;

(4) the enrollment capacity of each school and its rate

1	of utilization;
2	(5) a report on the assessment of individual building
3	and site conditions;
4	(6) a data table with historical and projected
5	enrollment data by school by grade;
6	(7) community analysis, including a study of current
7	and projected demographics, land usage, transportation
8	plans, residential housing and commercial development,
9	private schools, plans for water and sewage service
10	expansion or redevelopment, and institutions of higher
11	education;
12	(8) an analysis of the facility needs and requirements
13	of the district; and
14	(9) identification of potential sources of funding for
15	the implementation of the Educational Facility Master
16	Plan.
17	(d) On or before January 1, 2013, the chief executive
18	officer or his or her designee shall prepare and distribute for
19	comment a preliminary draft of the Educational Facility Master
20	Plan. The draft plan shall be distributed to the City of
21	Chicago, the County of Cook, the Chicago Park District, the
22	Chicago Housing Authority, the Chicago Transit Authority,
23	attendance centers operated by the district, and charter
24	schools operating within the district. Each attendance center
25	shall make the draft plan available to the local school council

or alternative advisory body and to the parents, quardians, and

- staff of the school. The draft plan also shall be distributed 1
- 2 to each State Senator and State Representative with a district
- in the City of Chicago, to the Mayor of the City of Chicago, 3
- and to each alderman of the City. 4
- 5 (e) The chief executive or his or her designee shall
- publish a procedure for conducting public hearings and 6
- 7 submitting public comments on the draft plan.
- 8 (f) After consideration of public input on the draft plan,
- 9 the chief executive officer or his or her designee shall
- 10 prepare and publish a report describing the process used to
- 11 incorporate public input in the development of the final plan
- 12 to be recommended to the Board.
- 13 (q) The chief executive officer shall present the final
- 14 plan and report to the Board for final consideration and
- 15 approval.
- 16 (h) The final approved Educational Facility Master Plan
- 17 shall be published on the district's website.
- (i) No later than January 1, 2016, and every 5 years 18
- 19 thereafter, the chief executive officer or his or her designee
- 20 shall prepare and submit for public comment a draft revised
- Educational Facility Master Plan following the procedures 21
- 22 required for development of the original plan.
- 23 (j) This proposed revised plan shall reflect the progress
- 24 achieved during the first 2 1/2 years of the Educational
- 25 Facility Master Plan.

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- (105 ILCS 5/34-215 new)1
- 2 Sec. 34-215. Capital improvement plans.
- 3 (a) The district shall develop a capital needs review process and one-year and 5-year capital improvement plans. 4
 - (b) By January 1, 2012, the chief executive officer or his or her designee shall establish a capital needs review process that includes a comprehensive bi-annual assessment of the capital needs at each facility owned, leased, or operated by the district. The review process shall include development of an assessment form to be used by attendance centers to provide a school-based capital, maintenance, utility, and repair needs assessment report and recommendations aligned with the educational program and goals of the attendance center.
 - (c) Beginning with fiscal year 2013 and for each year thereafter, the chief executive officer shall publish a proposed one-year capital improvement plan at least 60 days prior to the end of the prior fiscal year. The proposed one-year capital improvement plan shall be posted on the district's Internet website and shall be subject to public review and comment and at least 3 public hearings. The one-year capital improvement plan shall include the following information for all capital projects for which funds are to be appropriated:
 - (1) description of the scope of the project;
- 25 (2) justification for the project;
- (3) status of the project, including, if appropriate, 26

1	percentage funded, percentage complete, and approved start
2	and end dates;
3	(4) original approved cost and current approved cost
4	for each project;
5	(5) the impact of the project on the district's
6	<pre>operating budget;</pre>
7	(6) the name of each school and facility affected by a
8	project;
9	(7) all funding sources for the project;
10	(8) any relationship of the project to the needs
11	assessment submitted by the attendance center; and
12	(9) any relationship to the district's 10-year
13	Educational Facilities Master Plan.
14	(d) The chief executive officer shall present a final
15	proposed one-year capital improvement plan to the Board for
16	<pre>consideration.</pre>
17	(e) The Board shall adopt a final one-year capital
18	improvement plan no more than 45 days after adopting the annual
19	budget.
20	(f) Beginning with fiscal year 2013, the chief executive
21	officer shall publish a proposed 5-year capital improvement
22	plan with the proposed one-year capital improvement plan. The
23	5-year capital improvement plan shall include proposed capital
24	improvements for the next 4 years and, to the extent
25	practicable, the same information for each proposed project

that is required for the one-year capital improvement plan.

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(q) The 5-year capital improvement plan shall be assessed annually. An annual report shall be published explaining the differences between projected capital projects in the 5-year capital improvement plan and the capital projects authorized in the proposed one-year capital improvement plan for the following fiscal year. The 5-year plan shall be published on the district's Internet website and distributed to all principals.

- 9 (105 ILCS 5/34-220 new)
- 10 Sec. 34-220. Financial transparency.
- 11 (a) For fiscal year 2012, the chief executive officer shall provide the Board with an annual capital expenditure report 12 13 within 90 days after the end of the fiscal year. The report 14 shall be published on the district's Internet website.
 - (b) For fiscal year 2013 and thereafter, the chief executive officer shall provide the Board with an annual capital expenditure report within 90 days after the end of the fiscal year. The report shall be published on the district's Internet website. The annual capital expenditure report shall include the following:
 - (1) expenditures on all facilities in which students enrolled in the district receive instruction for all capital projects on which funds were expended in that fiscal year, even if the project was not initiated or completed in the fiscal year;

1	(2) identification of capital projects that aligned
2	with the school-based facility needs assessment and
3	recommendations of school principals or were the result of
4	other public input;
5	(3) the levels of appropriation actually provided to
6	the district for capital projects in the fiscal year by the
7	city, the State, and the federal government, with a
8	comparison of the level of such funding against funding
9	levels for the prior 5 years; and
10	(4) a summary comparison of annual capital expenses and
11	the corresponding one-year capital improvement plan.
12	(c) A list of all property owned by or leased to the Board
13	shall be published on the district's Internet website by
14	January 1, 2012, and shall be updated annually. For each
15	property listed, the most recent facility standards review and
16	any capital improvement projects that are pending or planned or
17	have been completed in the 2-year period prior to publication
18	shall be outlined.
19	(d) All lease agreements in which the Board is a lessor or
20	lessee shall be published on the district's Internet website
21	for the duration of the lease. Temporary facility use, right of
22	entry, and other temporary license agreements not exceeding one
23	year in duration are not subject to this requirement.
24	(e) The district shall publish on the district's Internet
25	website a summary of the lease agreements in which the Board is

26 <u>a lessor or lessee</u>, including the following:

- 1 (1) a description of the leasehold;
- 2 (2) the full legal name of the parties to the
- 3 agreement;
- 4 (3) the term of the agreement;
- 5 (4) the rent amount; and
- (5) the party responsible for maintenance, capital 6
- improvements, utilities, and other expenses. 7
- 8 (105 ILCS 5/34-225 new)
- 9 Sec. 34-225. School transition plans.
- 10 (a) If the Board approves a school action, the chief
- 11 executive officer or his or her designee shall work
- 12 collaboratively with local school educators and families of
- 13 students attending a school that is the subject of a school
- action to ensure successful integration of affected students 14
- 15 into new learning environments.
- 16 (b) The chief executive officer or his or her designee
- shall prepare and implement a school transition plan to support 17
- 18 students attending a school that is the subject of a school
- action that accomplishes the goals of this Section. The chief 19
- 20 executive must identify and commit specific resources for
- 21 implementation of the school transition plan for a minimum of
- 22 the full first academic year after the board approves a school
- 23 action.
- (c) The school transition plan shall include the following: 24
- (1) services to support the academic, social, and 25

1	emotional needs of students; supports for students with
2	disabilities, homeless students, and English language
3	learners; and support to address security and safety
4	issues;
5	(2) options to enroll in higher performing schools;
6	(3) informational briefings regarding the choice of
7	schools that include all pertinent information to enable
8	the parent or quardian and child to make an informed
9	choice, including the option to visit the schools of choice
10	prior to making a decision; and
11	(4) the provision of appropriate transportation where
12	practicable.
13	(105 ILCS 5/34-230 new)
14	Sec. 34-230. School action public meetings and hearings.
15	(a) By November 1 of each year, the chief executive officer
16	shall prepare and publish quidelines for school actions. The
17	quidelines shall outline the academic and non-academic
18	criteria for a school action. These quidelines, and each
19	subsequent revision, shall be subject to a public comment
20	period of at least 21 days before their approval.
21	(b) The chief executive officer shall announce all proposed
22	school actions to be taken at the close of the current academic
	' ' ' ' ' ' ' ' ' ' ' ' ' ' ' ' ' ' ' '
23	year consistent with the guidelines by December 1 of each year.
23 24	(c) On or before December 1 of each year, the chief

actions.

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- (1) Notice of the proposal for a school action shall include a written statement of the basis for the school action, an explanation of how the school action meets the criteria set forth in the guidelines, and a draft School Transition Plan identifying the items required in Section 34-225 of this Code for all schools affected by the school action. The notice shall state the date, time, and place of the hearing or meeting.
- (2) The chief executive officer or his or her designee shall provide notice to the principal, staff, local school council, and parents or guardians of any school that is subject to the proposed school action.
- (3) The chief executive officer shall provide written notice of any proposed school action to the State Senator, State Representative, and alderman for the school or schools that are subject to the proposed school action.
- (4) The chief executive officer shall publish notice of proposed school actions on the district's Internet website.
- (5) The chief executive officer shall provide notice of proposed school actions at least 30 calendar days in advance of a public hearing or meeting. No Board decision regarding a proposed school action may take place less than 60 days after the announcement of the proposed school action.

1	(d) The chief executive officer shall publish a brief
2	summary of the proposed school actions and the date, time, and
3	place of the hearings or meetings in a newspaper of general
4	circulation.
5	(e) The chief executive officer shall designate at least 3
6	opportunities to elicit public comment at a hearing or meeting
7	on a proposed school action and shall do the following:
8	(1) Convene at least one public hearing at the
9	centrally located office of the Board.
10	(2) Convene at least 2 additional public hearings or
11	meetings at a location convenient to the school community
12	subject to the proposed school action.
13	(f) Public hearings shall be conducted by a qualified
14	independent hearing officer chosen from a list of independent
15	hearing officers. The general counsel shall compile and publish
16	a list of independent hearing officers by November 1 of each
17	school year. The independent hearing officer shall have the
18	following qualifications:
19	(1) he or she must be a licensed attorney eligible to
20	<pre>practice law in Illinois;</pre>
21	(2) he or she must not be an employee of the Board; and
22	(3) he or she must not have represented the Board, its
23	employees or any labor organization representing its
24	employees, any local school council, or any charter or
25	contract school in any capacity within the last year.

(4) The independent hearing officer shall issue a

	whether the chief executive officer complied with t	written	report	that	summarizes	the	hearing	and	determ	<u>ine</u>
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- (5) The chief executive officer shall publish the report on the district's Internet website within 5 calendar days after receiving the report and at least 15 days prior to any Board action being taken.
- (g) Public meetings shall be conducted by a representative of the chief executive officer. A summary of the public meeting shall be published on the district's Internet website within 5 calendar days after the meeting.
- (h) If the chief executive officer proposes a school action without following the mandates set forth in this Section, the proposed school action shall not be approved by the Board during the school year in which the school action was proposed.

16 (105 ILCS 5/34-235 new)

Sec. 34-235. Emergencies. Nothing in Sections 34-200 through 34-235 of this Code prevents the district from taking emergency action to protect the health and safety of students and staff in an attendance center. In the event of an emergency that requires the district to close all or part of a school facility, including compliance with a directive of a duly authorized public safety agency, the chief executive officer or his or her designees are authorized to take all steps necessary to protect the safety of students and staff, including

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relocation of the attendance center to another location or closing the attendance center. In such cases, the chief executive officer shall provide written notice of the basis for the emergency action within 3 days after declaring the emergency and shall publish the steps that have been taken or will be taken to address the emergency within 10 days after declaring the emergency. The notice shall be posted on the district's website and provided to the principal, the local school council, and the State Senator, the State Representative, and the alderman of the school that is the subject of the emergency action. The notice shall explain why the district could not comply with the provisions in Sections 34-200 through 34-235 of this Code.

Section 97. Control over other Act. Senate Bill 620 of the 97th General Assembly passed both houses on May 31, 2011. Thus, this amendatory Act of the 97th General Assembly (Senate Bill 630) is the one last acted upon by the General Assembly. If Senate Bill 620 becomes law and this amendatory Act (Senate Bill 630) becomes law, then this amendatory Act (Senate Bill 630) controls as provided in Section 6 of the Statute on Statutes (5 ILCS 70/6).

22 Section 99. Effective date. This Act takes effect upon 23 becoming law.