



97TH GENERAL ASSEMBLY

State of Illinois

2011 and 2012

HB1546

Introduced 2/15/2011, by Rep. Lisa M. Dugan

SYNOPSIS AS INTRODUCED:

305 ILCS 5/14-8

from Ch. 23, par. 14-8

Amends the Illinois Public Aid Code. Requires the Department of Healthcare and Family Services to establish by rule methodologies for payments to hospital-based organized clinics. Sets forth certain requirements clinics must meet in order to qualify for payments, including the requirement that the clinic be adjacent to or on the premises of the hospital and be licensed under the Hospital Licensing Act or the University of Illinois Hospital Act, and the requirement that the clinic have provider-based status under the federal Medicare program. Effective immediately.

LRB097 09366 KTG 49501 b

FISCAL NOTE ACT
MAY APPLY

A BILL FOR

1 AN ACT concerning public aid.

2 **Be it enacted by the People of the State of Illinois,**
3 **represented in the General Assembly:**

4 Section 5. The Illinois Public Aid Code is amended by
5 changing Section 14-8 as follows:

6 (305 ILCS 5/14-8) (from Ch. 23, par. 14-8)

7 Sec. 14-8. Disbursements to Hospitals.

8 (a) For inpatient hospital services rendered on and after
9 September 1, 1991, the Illinois Department shall reimburse
10 hospitals for inpatient services at an inpatient payment rate
11 calculated for each hospital based upon the Medicare
12 Prospective Payment System as set forth in Sections 1886(b),
13 (d), (g), and (h) of the federal Social Security Act, and the
14 regulations, policies, and procedures promulgated thereunder,
15 except as modified by this Section. Payment rates for inpatient
16 hospital services rendered on or after September 1, 1991 and on
17 or before September 30, 1992 shall be calculated using the
18 Medicare Prospective Payment rates in effect on September 1,
19 1991. Payment rates for inpatient hospital services rendered on
20 or after October 1, 1992 and on or before March 31, 1994 shall
21 be calculated using the Medicare Prospective Payment rates in
22 effect on September 1, 1992. Payment rates for inpatient
23 hospital services rendered on or after April 1, 1994 shall be

1 calculated using the Medicare Prospective Payment rates
2 (including the Medicare grouping methodology and weighting
3 factors as adjusted pursuant to paragraph (1) of this
4 subsection) in effect 90 days prior to the date of admission.
5 For services rendered on or after July 1, 1995, the
6 reimbursement methodology implemented under this subsection
7 shall not include those costs referred to in Sections
8 1886(d)(5)(B) and 1886(h) of the Social Security Act. The
9 additional payment amounts required under Section
10 1886(d)(5)(F) of the Social Security Act, for hospitals serving
11 a disproportionate share of low-income or indigent patients,
12 are not required under this Section. For hospital inpatient
13 services rendered on or after July 1, 1995, the Illinois
14 Department shall reimburse hospitals using the relative
15 weighting factors and the base payment rates calculated for
16 each hospital that were in effect on June 30, 1995, less the
17 portion of such rates attributed by the Illinois Department to
18 the cost of medical education.

19 (1) The weighting factors established under Section
20 1886(d)(4) of the Social Security Act shall not be used in
21 the reimbursement system established under this Section.
22 Rather, the Illinois Department shall establish by rule
23 Medicaid weighting factors to be used in the reimbursement
24 system established under this Section.

25 (2) The Illinois Department shall define by rule those
26 hospitals or distinct parts of hospitals that shall be

1 exempt from the reimbursement system established under
2 this Section. In defining such hospitals, the Illinois
3 Department shall take into consideration those hospitals
4 exempt from the Medicare Prospective Payment System as of
5 September 1, 1991. For hospitals defined as exempt under
6 this subsection, the Illinois Department shall by rule
7 establish a reimbursement system for payment of inpatient
8 hospital services rendered on and after September 1, 1991.
9 For all hospitals that are children's hospitals as defined
10 in Section 5-5.02 of this Code, the reimbursement
11 methodology shall, through June 30, 1992, net of all
12 applicable fees, at least equal each children's hospital
13 1990 ICARE payment rates, indexed to the current year by
14 application of the DRI hospital cost index from 1989 to the
15 year in which payments are made. Excepting county providers
16 as defined in Article XV of this Code, hospitals licensed
17 under the University of Illinois Hospital Act, and
18 facilities operated by the Department of Mental Health and
19 Developmental Disabilities (or its successor, the
20 Department of Human Services) for hospital inpatient
21 services rendered on or after July 1, 1995, the Illinois
22 Department shall reimburse children's hospitals, as
23 defined in 89 Illinois Administrative Code Section
24 149.50(c)(3), at the rates in effect on June 30, 1995, and
25 shall reimburse all other hospitals at the rates in effect
26 on June 30, 1995, less the portion of such rates attributed

1 by the Illinois Department to the cost of medical
2 education. For inpatient hospital services provided on or
3 after August 1, 1998, the Illinois Department may establish
4 by rule a means of adjusting the rates of children's
5 hospitals, as defined in 89 Illinois Administrative Code
6 Section 149.50(c)(3), that did not meet that definition on
7 June 30, 1995, in order for the inpatient hospital rates of
8 such hospitals to take into account the average inpatient
9 hospital rates of those children's hospitals that did meet
10 the definition of children's hospitals on June 30, 1995.

11 (3) (Blank)

12 (4) Notwithstanding any other provision of this
13 Section, hospitals that on August 31, 1991, have a contract
14 with the Illinois Department under Section 3-4 of the
15 Illinois Health Finance Reform Act may elect to continue to
16 be reimbursed at rates stated in such contracts for general
17 and specialty care.

18 (5) In addition to any payments made under this
19 subsection (a), the Illinois Department shall make the
20 adjustment payments required by Section 5-5.02 of this
21 Code; provided, that in the case of any hospital reimbursed
22 under a per case methodology, the Illinois Department shall
23 add an amount equal to the product of the hospital's
24 average length of stay, less one day, multiplied by 20, for
25 inpatient hospital services rendered on or after September
26 1, 1991 and on or before September 30, 1992.

1 (b) (Blank)

2 (b-5) Excepting county providers as defined in Article XV
3 of this Code, hospitals licensed under the University of
4 Illinois Hospital Act, and facilities operated by the Illinois
5 Department of Mental Health and Developmental Disabilities (or
6 its successor, the Department of Human Services), for
7 outpatient services rendered on or after July 1, 1995 and
8 before July 1, 1998 the Illinois Department shall reimburse
9 children's hospitals, as defined in the Illinois
10 Administrative Code Section 149.50(c)(3), at the rates in
11 effect on June 30, 1995, less that portion of such rates
12 attributed by the Illinois Department to the outpatient
13 indigent volume adjustment and shall reimburse all other
14 hospitals at the rates in effect on June 30, 1995, less the
15 portions of such rates attributed by the Illinois Department to
16 the cost of medical education and attributed by the Illinois
17 Department to the outpatient indigent volume adjustment. For
18 outpatient services provided on or after July 1, 1998,
19 reimbursement rates shall be established by rule.

20 (c) In addition to any other payments under this Code, the
21 Illinois Department shall develop a hospital disproportionate
22 share reimbursement methodology that, effective July 1, 1991,
23 through September 30, 1992, shall reimburse hospitals
24 sufficiently to expend the fee monies described in subsection
25 (b) of Section 14-3 of this Code and the federal matching funds
26 received by the Illinois Department as a result of expenditures

1 made by the Illinois Department as required by this subsection
2 (c) and Section 14-2 that are attributable to fee monies
3 deposited in the Fund, less amounts applied to adjustment
4 payments under Section 5-5.02.

5 (d) Critical Care Access Payments.

6 (1) In addition to any other payments made under this
7 Code, the Illinois Department shall develop a
8 reimbursement methodology that shall reimburse Critical
9 Care Access Hospitals for the specialized services that
10 qualify them as Critical Care Access Hospitals. No
11 adjustment payments shall be made under this subsection on
12 or after July 1, 1995.

13 (2) "Critical Care Access Hospitals" includes, but is
14 not limited to, hospitals that meet at least one of the
15 following criteria:

16 (A) Hospitals located outside of a metropolitan
17 statistical area that are designated as Level II
18 Perinatal Centers and that provide a disproportionate
19 share of perinatal services to recipients; or

20 (B) Hospitals that are designated as Level I Trauma
21 Centers (adult or pediatric) and certain Level II
22 Trauma Centers as determined by the Illinois
23 Department; or

24 (C) Hospitals located outside of a metropolitan
25 statistical area and that provide a disproportionate
26 share of obstetrical services to recipients.

1 (e) Inpatient high volume adjustment. For hospital
2 inpatient services, effective with rate periods beginning on or
3 after October 1, 1993, in addition to rates paid for inpatient
4 services by the Illinois Department, the Illinois Department
5 shall make adjustment payments for inpatient services
6 furnished by Medicaid high volume hospitals. The Illinois
7 Department shall establish by rule criteria for qualifying as a
8 Medicaid high volume hospital and shall establish by rule a
9 reimbursement methodology for calculating these adjustment
10 payments to Medicaid high volume hospitals. No adjustment
11 payment shall be made under this subsection for services
12 rendered on or after July 1, 1995.

13 (f) The Illinois Department shall modify its current rules
14 governing adjustment payments for targeted access, critical
15 care access, and uncompensated care to classify those
16 adjustment payments as not being payments to disproportionate
17 share hospitals under Title XIX of the federal Social Security
18 Act. Rules adopted under this subsection shall not be effective
19 with respect to services rendered on or after July 1, 1995. The
20 Illinois Department has no obligation to adopt or implement any
21 rules or make any payments under this subsection for services
22 rendered on or after July 1, 1995.

23 (f-5) The State recognizes that adjustment payments to
24 hospitals providing certain services or incurring certain
25 costs may be necessary to assure that recipients of medical
26 assistance have adequate access to necessary medical services.

1 These adjustments include payments for teaching costs and
2 uncompensated care, trauma center payments, rehabilitation
3 hospital payments, perinatal center payments, obstetrical care
4 payments, targeted access payments, Medicaid high volume
5 payments, and outpatient indigent volume payments. On or before
6 April 1, 1995, the Illinois Department shall issue
7 recommendations regarding (i) reimbursement mechanisms or
8 adjustment payments to reflect these costs and services,
9 including methods by which the payments may be calculated and
10 the method by which the payments may be financed, and (ii)
11 reimbursement mechanisms or adjustment payments to reflect
12 costs and services of federally qualified health centers with
13 respect to recipients of medical assistance.

14 (g) If one or more hospitals file suit in any court
15 challenging any part of this Article XIV, payments to hospitals
16 under this Article XIV shall be made only to the extent that
17 sufficient monies are available in the Fund and only to the
18 extent that any monies in the Fund are not prohibited from
19 disbursement under any order of the court.

20 (h) Payments under the disbursement methodology described
21 in this Section are subject to approval by the federal
22 government in an appropriate State plan amendment.

23 (i) The Illinois Department may by rule establish criteria
24 for and develop methodologies for adjustment payments to
25 hospitals participating under this Article.

26 (j) Hospital Residing Long Term Care Services. In addition

1 to any other payments made under this Code, the Illinois
2 Department may by rule establish criteria and develop
3 methodologies for payments to hospitals for Hospital Residing
4 Long Term Care Services.

5 (k) Critical Access Hospital outpatient payments. In
6 addition to any other payments authorized under this Code, the
7 Illinois Department shall reimburse critical access hospitals,
8 as designated by the Illinois Department of Public Health in
9 accordance with 42 CFR 485, Subpart F, for outpatient services
10 at an amount that is no less than the cost of providing such
11 services, based on Medicare cost principles. Payments under
12 this subsection shall be subject to appropriation.

13 (l) Hospital-based organized clinics. The Illinois
14 Department shall establish by rule methodologies for payments
15 to hospital-based organized clinics. In addition to any
16 hospital-based organized clinics eligible for reimbursement as
17 of January 1, 2011, the Illinois Department shall, at a
18 minimum, include those clinics that meet the following
19 requirements:

20 (1) The clinic is adjacent to or on the premises of the
21 hospital and is licensed under the Hospital Licensing Act
22 or the University of Illinois Hospital Act;

23 (2) The clinic has provider-based status under
24 Medicare pursuant to 42 CFR 413.65; or

25 (3) The clinic is clinically integrated as evidenced by
26 the following:

1 (A) Professional staff of the clinic have clinical
2 privileges at the main hospital; the main hospital
3 maintains the same monitoring and oversight of the
4 clinic as it does for any other department of the
5 hospital; medical staff committees or other
6 professional committees at the main hospital are
7 responsible for medical activities in the clinic,
8 including quality assurance, utilization review, and
9 the coordination and integration of services, to the
10 extent practicable, between the clinic and the main
11 hospital; medical records for patients treated in the
12 clinic are integrated into a unified retrieval system
13 of the main hospital, or cross-reference that
14 retrieval system; and inpatient and outpatient
15 services of the clinic and the main hospital are
16 integrated, and patients treated at the clinic who
17 require further care have full access to all services
18 of the main hospital and are referred when appropriate
19 to the corresponding inpatient or outpatient
20 department or service of the main hospital; and

21 (B) The clinic is fully integrated within the
22 financial system of the main hospital, as evidenced by
23 shared income and expenses between the main hospital
24 and the clinic; and

25 (C) The clinic is held out to the public and other
26 payers as part of the main hospital; and

1 (D) The clinic operates under the ownership and
2 control of the main hospital, as evidenced by the
3 following: the business enterprise that constitutes
4 the clinic is 100% owned by the main hospital; the main
5 hospital and the clinic have the same governing body;
6 the clinic is operated under the same organizational
7 documents (e.g., bylaws and operating decisions) as
8 the main hospital; and the main hospital has final
9 responsibility for personnel policies (such as fringe
10 benefits or code of conduct), and final approval for
11 medical staff appointments in the clinic; and

12 (E) The clinic is located within a 35 mile radius
13 of the main hospital campus as defined in 42 CFR
14 413.65.

15 (Source: P.A. 96-1382, eff. 1-1-11.)

16 Section 99. Effective date. This Act takes effect upon
17 becoming law.