

97TH GENERAL ASSEMBLY State of Illinois 2011 and 2012 HB0220

Introduced 01/21/11, by Rep. Jack D. Franks

SYNOPSIS AS INTRODUCED:

225 ILCS 60/22 from Ch. 111, par. 4400-22 225 ILCS 60/36 from Ch. 111, par. 4400-36

Amends the Medical Practice Act of 1987. Provides that the Department of Financial and Professional Regulation shall revoke the license or visiting permit of any person issued under this Act to practice medicine or to treat human ailments without the use of drugs and without operative surgery, who has been convicted of committing (1) any felony under the Illinois Controlled Substances Act or the Methamphetamine Control and Community Protection Act, (2) a Class 1 felony under Sections 8A-3 and 8A-6 of the Illinois Public Aid Code, or (3) a sexual assault or other battery against his or her patient. Provides that the Department shall investigate any licensee upon notification from any law enforcement agency of a criminal complaint setting forth facts which, if proven, would constitute grounds for suspension or revocation under the Act. Provides that any law enforcement agency in the State must provide immediate notification to the Department when it receives a criminal complaint against a licensee under this Act that alleges sexual assault or other battery on a patient. Effective immediately.

LRB097 06079 CEL 46152 b

1 AN ACT concerning regulation.

Be it enacted by the People of the State of Illinois, represented in the General Assembly:

- Section 5. The Medical Practice Act of 1987 is amended by changing Sections 22 and 36 as follows:
- 6 (225 ILCS 60/22) (from Ch. 111, par. 4400-22)
- 7 (Section scheduled to be repealed on November 30, 2011)
- 8 (Text of Section WITHOUT the changes made by P.A. 94-677,
- 9 which has been held unconstitutional)
- 10 Sec. 22. Disciplinary action.
- 11 (A) The Department may revoke, suspend, place on 12 probationary status, or take any other disciplinary action as 13 the Department may deem proper with regard to the license or
- is the Department may deem proper with regard to the litemse of
- to practice medicine, or to treat human ailments without the

visiting professor permit of any person issued under this Act

- use of drugs and without operative surgery upon any of the
- 17 following grounds:

- 18 (1) Performance of an elective abortion in any place,
- 19 locale, facility, or institution other than:
- 20 (a) a facility licensed pursuant to the Ambulatory
- 21 Surgical Treatment Center Act;
- 22 (b) an institution licensed under the Hospital
- 23 Licensing Act;

- (c) an ambulatory surgical treatment center or hospitalization or care facility maintained by the State or any agency thereof, where such department or agency has authority under law to establish and enforce standards for the ambulatory surgical treatment centers, hospitalization, or care facilities under its management and control;
 - (d) ambulatory surgical treatment centers, hospitalization or care facilities maintained by the Federal Government: or
 - (e) ambulatory surgical treatment centers, hospitalization or care facilities maintained by any university or college established under the laws of this State and supported principally by public funds raised by taxation.
- (2) Performance of an abortion procedure in a wilful and wanton manner on a woman who was not pregnant at the time the abortion procedure was performed.
- (3) The conviction of a felony in this or any other jurisdiction, except as otherwise provided in subsection B of this Section, whether or not related to practice under this Act, or the entry of a guilty or nolo contendere plea to a felony charge.
 - (4) Gross negligence in practice under this Act.
- (5) Engaging in dishonorable, unethical or unprofessional conduct of a character likely to deceive,

- defraud or harm the public.
 - (6) Obtaining any fee by fraud, deceit, or misrepresentation.
 - (7) Habitual or excessive use or abuse of drugs defined in law as controlled substances, of alcohol, or of any other substances which results in the inability to practice with reasonable judgment, skill or safety.
 - (8) Practicing under a false or, except as provided by law, an assumed name.
 - (9) Fraud or misrepresentation in applying for, or procuring, a license under this Act or in connection with applying for renewal of a license under this Act.
 - (10) Making a false or misleading statement regarding their skill or the efficacy or value of the medicine, treatment, or remedy prescribed by them at their direction in the treatment of any disease or other condition of the body or mind.
 - (11) Allowing another person or organization to use their license, procured under this Act, to practice.
 - (12) Disciplinary action of another state or jurisdiction against a license or other authorization to practice as a medical doctor, doctor of osteopathy, doctor of osteopathic medicine or doctor of chiropractic, a certified copy of the record of the action taken by the other state or jurisdiction being prima facie evidence thereof.

- (13) Violation of any provision of this Act or of the Medical Practice Act prior to the repeal of that Act, or violation of the rules, or a final administrative action of the Director, after consideration of the recommendation of the Disciplinary Board.
- (14) Violation of the prohibition against fee splitting in Section 22.2 of this Act.
- (15) A finding by the Medical Disciplinary Board that the registrant after having his or her license placed on probationary status or subjected to conditions or restrictions violated the terms of the probation or failed to comply with such terms or conditions.
 - (16) Abandonment of a patient.
- (17) Prescribing, selling, administering, distributing, giving or self-administering any drug classified as a controlled substance (designated product) or narcotic for other than medically accepted therapeutic purposes.
- (18) Promotion of the sale of drugs, devices, appliances or goods provided for a patient in such manner as to exploit the patient for financial gain of the physician.
- (19) Offering, undertaking or agreeing to cure or treat disease by a secret method, procedure, treatment or medicine, or the treating, operating or prescribing for any human condition by a method, means or procedure which the

- licensee refuses to divulge upon demand of the Department.
 - (20) Immoral conduct in the commission of any act including, but not limited to, commission of an act of sexual misconduct related to the licensee's practice.
 - (21) Wilfully making or filing false records or reports in his or her practice as a physician, including, but not limited to, false records to support claims against the medical assistance program of the Department of Healthcare and Family Services (formerly Department of Public Aid) under the Illinois Public Aid Code.
 - (22) Wilful omission to file or record, or wilfully impeding the filing or recording, or inducing another person to omit to file or record, medical reports as required by law, or wilfully failing to report an instance of suspected abuse or neglect as required by law.
 - (23) Being named as a perpetrator in an indicated report by the Department of Children and Family Services under the Abused and Neglected Child Reporting Act, and upon proof by clear and convincing evidence that the licensee has caused a child to be an abused child or neglected child as defined in the Abused and Neglected Child Reporting Act.
 - (24) Solicitation of professional patronage by any corporation, agents or persons, or profiting from those representing themselves to be agents of the licensee.
 - (25) Gross and wilful and continued overcharging for

- professional services, including filing false statements for collection of fees for which services are not rendered, including, but not limited to, filing such false statements for collection of monies for services not rendered from the medical assistance program of the Department of Healthcare and Family Services (formerly Department of Public Aid) under the Illinois Public Aid Code.
- (26) A pattern of practice or other behavior which demonstrates incapacity or incompetence to practice under this Act.
- (27) Mental illness or disability which results in the inability to practice under this Act with reasonable judgment, skill or safety.
- (28) Physical illness, including, but not limited to, deterioration through the aging process, or loss of motor skill which results in a physician's inability to practice under this Act with reasonable judgment, skill or safety.
- (29) Cheating on or attempt to subvert the licensing examinations administered under this Act.
- (30) Wilfully or negligently violating the confidentiality between physician and patient except as required by law.
- (31) The use of any false, fraudulent, or deceptive statement in any document connected with practice under this Act.
 - (32) Aiding and abetting an individual not licensed

under this Act in the practice of a profession licensed under this Act.

- (33) Violating state or federal laws or regulations relating to controlled substances.
- (34) Failure to report to the Department any adverse final action taken against them by another licensing jurisdiction (any other state or any territory of the United States or any foreign state or country), by any peer review body, by any health care institution, by any professional society or association related to practice under this Act, by any governmental agency, by any law enforcement agency, or by any court for acts or conduct similar to acts or conduct which would constitute grounds for action as defined in this Section.
- (35) Failure to report to the Department surrender of a license or authorization to practice as a medical doctor, a doctor of osteopathy, a doctor of osteopathic medicine, or doctor of chiropractic in another state or jurisdiction, or surrender of membership on any medical staff or in any medical or professional association or society, while under disciplinary investigation by any of those authorities or bodies, for acts or conduct similar to acts or conduct which would constitute grounds for action as defined in this Section.
- (36) Failure to report to the Department any adverse judgment, settlement, or award arising from a liability

- claim related to acts or conduct similar to acts or conduct
 which would constitute grounds for action as defined in
 this Section.
 - (37) Failure to provide copies of medical records as required by law.
 - (38) Failure to furnish the Department, its investigators or representatives, relevant information, legally requested by the Department after consultation with the Chief Medical Coordinator or the Deputy Medical Coordinator.
 - (39) Violating the Health Care Worker Self-Referral Act.
 - (40) Willful failure to provide notice when notice is required under the Parental Notice of Abortion Act of 1995.
 - (41) Failure to establish and maintain records of patient care and treatment as required by this law.
 - (42) Entering into an excessive number of written collaborative agreements with licensed advanced practice nurses resulting in an inability to adequately collaborate.
- 21 (43) Repeated failure to adequately collaborate with a 22 licensed advanced practice nurse.

All proceedings to suspend, revoke, place on probationary status, or take any other disciplinary action as the Department may deem proper, with regard to a license on any of the foregoing grounds, must be commenced within 3 years next after

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receipt by the Department of a complaint alleging commission of or notice of the conviction order for any of the acts described herein. Except for the grounds numbered (8), (9) and (29), no action shall be commenced more than 5 years after the date of the incident or act alleged to have violated this Section. In the event of the settlement of any claim or cause of action in favor of the claimant or the reduction to final judgment of any civil action in favor of the plaintiff, such claim, cause of action or civil action being grounded on the allegation that a person licensed under this Act was negligent in providing care, the Department shall have an additional period of one year from the date of notification to the Department under Section 23 of this Act of such settlement or final judgment in which to investigate and commence formal disciplinary proceedings under Section 36 of this Act, except as otherwise provided by law. The time during which the holder of the license was outside the State of Illinois shall not be included within any period of time limiting the commencement of disciplinary action by the Department.

The entry of an order or judgment by any circuit court establishing that any person holding a license under this Act is a person in need of mental treatment operates as a suspension of that license. That person may resume their practice only upon the entry of a Departmental order based upon a finding by the Medical Disciplinary Board that they have been determined to be recovered from mental illness by the court and

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- upon the Disciplinary Board's recommendation that they be permitted to resume their practice.
- The Department may refuse to issue or take disciplinary 3 action concerning the license of any person who fails to file a 4 5 return, or to pay the tax, penalty or interest shown in a filed return, or to pay any final assessment of tax, penalty or 6 interest, as required by any tax Act administered by the 7 8 Illinois Department of Revenue, until such time as the 9 requirements of any such tax Act are satisfied as determined by the Illinois Department of Revenue. 10
- 11 The Department, upon the recommendation of the 12 Disciplinary Board, shall adopt rules which set forth standards 13 to be used in determining:
 - (a) when a person will be deemed sufficiently rehabilitated to warrant the public trust;
 - (b) what constitutes dishonorable, unethical or unprofessional conduct of a character likely to deceive, defraud, or harm the public;
 - (c) what constitutes immoral conduct in the commission of any act, including, but not limited to, commission of an act of sexual misconduct related to the licensee's practice; and
- 23 (d) what constitutes gross negligence in the practice of medicine.
- 25 However, no such rule shall be admissible into evidence in 26 any civil action except for review of a licensing or other

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disciplinary action under this Act.

In enforcing this Section, the Medical Disciplinary Board, upon a showing of a possible violation, may compel any individual licensed to practice under this Act, or who has applied for licensure or a permit pursuant to this Act, to submit to a mental or physical examination, or both, as required by and at the expense of the Department. The examining physician or physicians shall be those specifically designated by the Disciplinary Board. The Medical Disciplinary Board or the Department may order the examining physician to present testimony concerning this mental or physical examination of the licensee or applicant. No information shall be excluded by reason of any common law or statutory privilege relating to communication between the licensee or applicant and the examining physician. The individual to be examined may have, at his or her own expense, another physician of his or her choice present during all aspects of the examination. Failure of any individual to submit to mental or physical examination, when directed, shall be grounds for suspension of his or her license until such time as the individual submits to the examination if the Disciplinary Board finds, after notice and hearing, that the refusal to submit to the examination was without reasonable cause. If the Disciplinary Board finds a physician unable to practice because of the reasons set forth in this Section, the Disciplinary Board shall require such physician to submit to care, counseling, or treatment by physicians approved or

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designated by the Disciplinary Board, as a condition for continued, reinstated, or renewed licensure to practice. Any physician, whose license was granted pursuant to Sections 9, 17, or 19 of this Act, or, continued, reinstated, renewed, disciplined or supervised, subject to such terms, conditions or restrictions who shall fail to comply with such terms, conditions or restrictions, or to complete a required program of care, counseling, or treatment, as determined by the Chief Medical Coordinator or Deputy Medical Coordinators, shall be referred to the Director for a determination as to whether the licensee shall have their license suspended immediately, pending a hearing by the Disciplinary Board. In instances in which the Director immediately suspends a license under this Section, a hearing upon such person's license must be convened by the Disciplinary Board within 15 days after such suspension and completed without appreciable delay. The Disciplinary Board shall have the authority to review the subject physician's record of treatment and counseling regarding the impairment, to the extent permitted by applicable federal statutes and regulations safeguarding the confidentiality of medical records.

An individual licensed under this Act, affected under this Section, shall be afforded an opportunity to demonstrate to the Disciplinary Board that they can resume practice in compliance with acceptable and prevailing standards under the provisions of their license.

The Department may promulgate rules for the imposition of fines in disciplinary cases, not to exceed \$5,000 for each violation of this Act. Fines may be imposed in conjunction with other forms of disciplinary action, but shall not be the exclusive disposition of any disciplinary action arising out of conduct resulting in death or injury to a patient. Any funds collected from such fines shall be deposited in the Medical Disciplinary Fund.

- (B) The Department shall revoke the license or visiting permit of any person issued under this Act to practice medicine or to treat human ailments without the use of drugs and without operative surgery, who has been convicted a second time of committing:
 - (1) any felony under the Illinois Controlled Substances Act or the Methamphetamine Control and Community Protection Act,
 - (2) or who has been convicted a second time of committing a Class 1 felony under Sections 8A-3 and 8A-6 of the Illinois Public Aid Code, or
- (3) a sexual assault or other battery against his or her patient.

A person whose license or visiting permit is revoked under this subsection B of Section 22 of this Act shall be prohibited from practicing medicine or treating human ailments without the use of drugs and without operative surgery.

(C) The Medical Disciplinary Board shall recommend to the

- 1 Department civil penalties and any other appropriate
- 2 discipline in disciplinary cases when the Board finds that a
- 3 physician willfully performed an abortion with actual
- 4 knowledge that the person upon whom the abortion has been
- 5 performed is a minor or an incompetent person without notice as
- 6 required under the Parental Notice of Abortion Act of 1995.
- 7 Upon the Board's recommendation, the Department shall impose,
- 8 for the first violation, a civil penalty of \$1,000 and for a
- 9 second or subsequent violation, a civil penalty of \$5,000.
- 10 (Source: P.A. 94-566, eff. 9-11-05; 95-331, eff. 8-21-07;
- 11 96-608, eff. 8-24-09; 96-1000, eff. 7-2-10.)
- 12 (225 ILCS 60/36) (from Ch. 111, par. 4400-36)
- 13 (Section scheduled to be repealed on November 30, 2011)
- 14 (Text of Section WITHOUT the changes made by P.A. 94-677,
- which has been held unconstitutional, and by P.A. 96-1372,
- which amended language added by P.A. 94-677)
- 17 Sec. 36. Upon the motion of either the Department or the
- 18 Disciplinary Board or upon the verified complaint in writing of
- 19 any person or notification from any law enforcement agency of a
- 20 criminal complaint setting forth facts which, if proven, would
- 21 constitute grounds for suspension or revocation under Section
- 22 22 of this Act, the Department shall investigate the actions of
- any person, so accused, who holds or represents that they hold
- 24 a license. Such person is hereinafter called the accused. Any
- law enforcement agency in the State must provide immediate

2 complaint against a licensee under this Act that alleges sexual

assault or other battery on a patient.

The Department shall, before suspending, revoking, placing on probationary status, or taking any other disciplinary action as the Department may deem proper with regard to any license at least 30 days prior to the date set for the hearing, notify the accused in writing of any charges made and the time and place for a hearing of the charges before the Disciplinary Board, direct them to file their written answer thereto to the Disciplinary Board under oath within 20 days after the service on them of such notice and inform them that if they fail to file such answer default will be taken against them and their license may be suspended, revoked, placed on probationary status, or have other disciplinary action, including limiting the scope, nature or extent of their practice, as the Department may deem proper taken with regard thereto.

Where a physician has been found, upon complaint and investigation of the Department, and after hearing, to have performed an abortion procedure in a wilful and wanton manner upon a woman who was not pregnant at the time such abortion procedure was performed, the Department shall automatically revoke the license of such physician to practice medicine in Illinois.

Such written notice and any notice in such proceedings thereafter may be served by delivery of the same, personally,

- 1 to the accused person, or by mailing the same by registered or
- 2 certified mail to the address last theretofore specified by the
- 3 accused in their last notification to the Department.
- 4 All information gathered by the Department during its
- 5 investigation including information subpoenaed under Section
- 6 23 or 38 of this Act and the investigative file shall be kept
- 7 for the confidential use of the Director, Disciplinary Board,
- 8 the Medical Coordinators, persons employed by contract to
- 9 advise the Medical Coordinator or the Department, the
- 10 Disciplinary Board's attorneys, the medical investigative
- 11 staff, and authorized clerical staff, as provided in this Act
- 12 and shall be afforded the same status as is provided
- information concerning medical studies in Part 21 of Article
- 14 VIII of the Code of Civil Procedure.
- 15 (Source: P.A. 90-699, eff. 1-1-99.)
- 16 Section 99. Effective date. This Act takes effect upon
- 17 becoming law.