

96TH GENERAL ASSEMBLY State of Illinois 2009 and 2010 SB2348

Introduced 2/26/2009, by Sen. Susan Garrett

SYNOPSIS AS INTRODUCED:

See Index

Amends the Open Meetings Act, the State Officials and Employees Ethics Act, the Illinois Facilities Planning Act, the Hospital Basic Services Preservation Act, the Illinois State Auditing Act, the Alternative Health Care Delivery Act, the Assisted Living and Shared Housing Act, the Emergency Medical Services (EMS) Systems Act, the Health Care Worker Self-Referral Act, the Illinois Public Aid Code, and the Older Adult Services Act. Changes the name of the Health Facilities Planning Board to the "Health Facilities and Services Review Board". Changes the repeal date to July 1, 2010 (now, the repeal date is July 1, 2009).

LRB096 10950 JDS 21206 b

FISCAL NOTE ACT MAY APPLY

1 AN ACT concerning State government.

Be it enacted by the People of the State of Illinois, represented in the General Assembly:

- Section 5. The Open Meetings Act is amended by changing
- 5 Section 1.02 as follows:
- 6 (5 ILCS 120/1.02) (from Ch. 102, par. 41.02)
- 7 Sec. 1.02. For the purposes of this Act:
- 8 "Meeting" means any gathering, whether in person or by
- 9 video or audio conference, telephone call, electronic means
- 10 (such as, without limitation, electronic mail, electronic
- 11 chat, and instant messaging), or other means of contemporaneous
- 12 interactive communication, of a majority of a quorum of the
- 13 members of a public body held for the purpose of discussing
- 14 public business or, for a 5-member public body, a quorum of the
- 15 members of a public body held for the purpose of discussing
- 16 public business.
- 17 Accordingly, for a 5-member public body, 3 members of the
- body constitute a quorum and the affirmative vote of 3 members
- is necessary to adopt any motion, resolution, or ordinance,
- 20 unless a greater number is otherwise required.
- 21 "Public body" includes all legislative, executive,
- 22 administrative or advisory bodies of the State, counties,
- 23 townships, cities, villages, incorporated towns, school

- districts and all other municipal corporations, boards, 1 2 bureaus, committees or commissions of this State, and any subsidiary bodies of any of the foregoing including but not 3 limited to committees and subcommittees which are supported in 4 5 whole or in part by tax revenue, or which expend tax revenue, 6 except the General Assembly and committees or commissions 7 thereof. "Public body" includes tourism boards and convention or civic center boards located in counties that are contiguous 8 9 to the Mississippi River with populations of more than 250,000 10 but less than 300,000. "Public body" includes the Health 11 Facilities and Services Review Board Health Facilities 12 Planning Board. "Public body" does not include a child death 13 review team or the Illinois Child Death Review Teams Executive Council established under the Child Death Review Team Act or an 14 15 ethics commission acting under the State Officials 16 Employees Ethics Act. 17 (Source: P.A. 94-1058, eff. 1-1-07; 95-245, eff. 8-17-07.)
- Section 10. The State Officials and Employees Ethics Act is amended by changing Section 5-50 as follows:
- 20 (5 ILCS 430/5-50)
- Sec. 5-50. Ex parte communications; special government agents.
- 23 (a) This Section applies to ex parte communications made to 24 any agency listed in subsection (e).

- (b) "Ex parte communication" means any written or oral communication by any person that imparts or requests material information or makes a material argument regarding potential action concerning regulatory, quasi-adjudicatory, investment, or licensing matters pending before or under consideration by the agency. "Ex parte communication" does not include the following: (i) statements by a person publicly made in a public forum; (ii) statements regarding matters of procedure and practice, such as format, the number of copies required, the manner of filing, and the status of a matter; and (iii) statements made by a State employee of the agency to the agency head or other employees of that agency.
- (b-5) An ex parte communication received by an agency, agency head, or other agency employee from an interested party or his or her official representative or attorney shall promptly be memorialized and made a part of the record.
- (c) An ex parte communication received by any agency, agency head, or other agency employee, other than an ex parte communication described in subsection (b-5), shall immediately be reported to that agency's ethics officer by the recipient of the communication and by any other employee of that agency who responds to the communication. The ethics officer shall require that the ex parte communication be promptly made a part of the record. The ethics officer shall promptly file the ex parte communication with the Executive Ethics Commission, including all written communications, all written responses to the

- 1 communications, and a memorandum prepared by the ethics officer
- 2 stating the nature and substance of all oral communications,
- 3 the identity and job title of the person to whom each
- 4 communication was made, all responses made, the identity and
- 5 job title of the person making each response, the identity of
- 6 each person from whom the written or oral ex parter
- 7 communication was received, the individual or entity
- 8 represented by that person, any action the person requested or
- 9 recommended, and any other pertinent information. The
- 10 disclosure shall also contain the date of any ex parte
- 11 communication.
- 12 (d) "Interested party" means a person or entity whose
- 13 rights, privileges, or interests are the subject of or are
- 14 directly affected by a regulatory, quasi-adjudicatory,
- investment, or licensing matter.
- 16 (e) This Section applies to the following agencies:
- 17 Executive Ethics Commission
- 18 Illinois Commerce Commission
- 19 Educational Labor Relations Board
- 20 State Board of Elections
- 21 Illinois Gaming Board
- 22 Health Facilities and Services Review Board Health Facilities
- 23 Planning Board
- 24 Illinois Workers' Compensation Commission
- 25 Illinois Labor Relations Board
- 26 Illinois Liquor Control Commission

- 1 Pollution Control Board
- 2 Property Tax Appeal Board
- 3 Illinois Racing Board
- 4 Illinois Purchased Care Review Board
- 5 Department of State Police Merit Board
- 6 Motor Vehicle Review Board
- 7 Prisoner Review Board
- 8 Civil Service Commission
- 9 Personnel Review Board for the Treasurer
- 10 Merit Commission for the Secretary of State
- 11 Merit Commission for the Office of the Comptroller
- 12 Court of Claims
- Board of Review of the Department of Employment Security
- 14 Department of Insurance
- 15 Department of Professional Regulation and licensing boards
- 16 under the Department
- 17 Department of Public Health and licensing boards under the
- 18 Department
- 19 Office of Banks and Real Estate and licensing boards under
- 20 the Office
- 21 State Employees Retirement System Board of Trustees
- Judges Retirement System Board of Trustees
- 23 General Assembly Retirement System Board of Trustees
- 24 Illinois Board of Investment
- 25 State Universities Retirement System Board of Trustees
- 26 Teachers Retirement System Officers Board of Trustees

- 1 (f) Any person who fails to (i) report an ex parte
- 2 communication to an ethics officer, (ii) make information part
- of the record, or (iii) make a filing with the Executive Ethics
- 4 Commission as required by this Section or as required by
- 5 Section 5-165 of the Illinois Administrative Procedure Act
- 6 violates this Act.
- 7 (Source: P.A. 95-331, eff. 8-21-07.)
- 8 Section 15. The Illinois Health Facilities Planning Act is
- 9 amended by changing Sections 3, 4, 8.5, 15.5, and 19.6 as
- 10 follows:
- 11 (20 ILCS 3960/3) (from Ch. 111 1/2, par. 1153)
- 12 (Section scheduled to be repealed on July 1, 2009)
- 13 Sec. 3. Definitions. As used in this Act:
- "Health care facilities" means and includes the following
- 15 facilities and organizations:
- 16 1. An ambulatory surgical treatment center required to
- 17 be licensed pursuant to the Ambulatory Surgical Treatment
- 18 Center Act;
- 2. An institution, place, building, or agency required
- 20 to be licensed pursuant to the Hospital Licensing Act;
- 3. Skilled and intermediate long term care facilities
- 22 licensed under the Nursing Home Care Act;
- 4. Hospitals, nursing homes, ambulatory surgical
- 24 treatment centers, or kidney disease treatment centers

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- 1 maintained by the State or any department or agency 2 thereof;
 - 5. Kidney disease treatment centers, including a free-standing hemodialysis unit required to be licensed under the End Stage Renal Disease Facility Act; and
 - 6. An institution, place, building, or room used for the performance of outpatient surgical procedures that is leased, owned, or operated by or on behalf of an out-of-state facility.
- This Act shall not apply to the construction of any new facility or the renovation of any existing facility located on any campus facility as defined in Section 5-5.8b of the Illinois Public Aid Code, provided that the campus facility encompasses 30 or more contiguous acres and that the new or renovated facility is intended for use by a licensed residential facility.
- No federally owned facility shall be subject to the provisions of this Act, nor facilities used solely for healing by prayer or spiritual means.
- No facility licensed under the Supportive Residences
 Licensing Act or the Assisted Living and Shared Housing Act
 shall be subject to the provisions of this Act.
- A facility designated as a supportive living facility that is in good standing with the program established under Section 5-5.01a of the Illinois Public Aid Code shall not be subject to the provisions of this Act.

This Act does not apply to facilities granted waivers under Section 3-102.2 of the Nursing Home Care Act. However, if a demonstration project under that Act applies for a certificate of need to convert to a nursing facility, it shall meet the licensure and certificate of need requirements in effect as of the date of application.

This Act does not apply to a dialysis facility that provides only dialysis training, support, and related services to individuals with end stage renal disease who have elected to receive home dialysis. This Act does not apply to a dialysis unit located in a licensed nursing home that offers or provides dialysis-related services to residents with end stage renal disease who have elected to receive home dialysis within the nursing home. The Board, however, may require these dialysis facilities and licensed nursing homes to report statistical information on a quarterly basis to the Board to be used by the Board to conduct analyses on the need for proposed kidney disease treatment centers.

This Act shall not apply to the closure of an entity or a portion of an entity licensed under the Nursing Home Care Act, with the exceptions of facilities operated by a county or Illinois Veterans Homes, that elects to convert, in whole or in part, to an assisted living or shared housing establishment licensed under the Assisted Living and Shared Housing Act.

This Act does not apply to any change of ownership of a healthcare facility that is licensed under the Nursing Home

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Care Act, with the exceptions of facilities operated by a county or Illinois Veterans Homes. Changes of ownership of facilities licensed under the Nursing Home Care Act must meet the requirements set forth in Sections 3-101 through 3-119 of the Nursing Home Care Act.

With the exception of those health care facilities specifically included in this Section, nothing in this Act shall be intended to include facilities operated as a part of the practice of a physician or other licensed health care professional, whether practicing in his individual capacity or within the legal structure of any partnership, medical or professional corporation, or unincorporated medical professional group. Further, this Act shall not apply to physicians or other licensed health care professional's practices where such practices are carried out in a portion of a health care facility under contract with such health care facility by a physician or by other licensed health care professionals, whether practicing in his individual capacity or within the legal structure of any partnership, medical or professional corporation, or unincorporated medical professional groups. This Act shall apply to construction or modification and to establishment by such health care facility of such contracted portion which is subject to facility licensing requirements, irrespective of the party responsible for such action or attendant financial obligation.

"Person" means any one or more natural persons, legal

entities, governmental bodies other than federal, or any combination thereof.

"Consumer" means any person other than a person (a) whose major occupation currently involves or whose official capacity within the last 12 months has involved the providing, administering or financing of any type of health care facility, (b) who is engaged in health research or the teaching of health, (c) who has a material financial interest in any activity which involves the providing, administering or financing of any type of health care facility, or (d) who is or ever has been a member of the immediate family of the person defined by (a), (b), or (c).

"State Board" <u>or "Board"</u> means the Health Facilities <u>and</u>

Services Review Planning Board.

"Construction or modification" means the establishment, erection, building, alteration, reconstruction, modernization, improvement, extension, discontinuation, change of ownership, of or by a health care facility, or the purchase or acquisition by or through a health care facility of equipment or service for diagnostic or therapeutic purposes or for facility administration or operation, or any capital expenditure made by or on behalf of a health care facility which exceeds the capital expenditure minimum; however, any capital expenditure made by or on behalf of a health care facility for (i) the construction or modification of a facility licensed under the Assisted Living and Shared Housing Act or (ii) a conversion

1 project undertaken in accordance with Section 30 of the Older

Adult Services Act shall be excluded from any obligations under

3 this Act.

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"Establish" means the construction of a health care facility or the replacement of an existing facility on another site.

"Major medical equipment" means medical equipment which is used for the provision of medical and other health services and which costs in excess of the capital expenditure minimum, except that such term does not include medical equipment acquired by or on behalf of a clinical laboratory to provide clinical laboratory services if the clinical laboratory is independent of a physician's office and a hospital and it has been determined under Title XVIII of the Social Security Act to meet the requirements of paragraphs (10) and (11) of Section 1861(s) of such Act. In determining whether medical equipment has a value in excess of the capital expenditure minimum, the value of studies, surveys, designs, plans, working drawings, activities essential specifications, and other t.o the acquisition of such equipment shall be included.

"Capital Expenditure" means an expenditure: (A) made by or on behalf of a health care facility (as such a facility is defined in this Act); and (B) which under generally accepted accounting principles is not properly chargeable as an expense of operation and maintenance, or is made to obtain by lease or comparable arrangement any facility or part thereof or any

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equipment for a facility or part; and which exceeds the capital expenditure minimum.

For the purpose of this paragraph, the cost of any studies, surveys, designs, plans, working drawings, specifications, and other activities essential to the acquisition, improvement, expansion, or replacement of any plant or equipment with respect to which an expenditure is made shall be included in determining if such expenditure exceeds the capital expenditures minimum. Donations of equipment or facilities to a health care facility which if acquired directly by such facility would be subject to review under this Act shall be considered capital expenditures, and a transfer of equipment or facilities for less than fair market value shall be considered a capital expenditure for purposes of this Act if a transfer of the equipment or facilities at fair market value would be subject to review.

"Capital expenditure minimum" means \$6,000,000, which shall be annually adjusted to reflect the increase inflation, for major medical construction costs due to equipment and for all other capital expenditures; provided, however, that when a capital expenditure is for construction or modification of a health and fitness center, "capital expenditure minimum" means the capital expenditure minimum for all other capital expenditures in effect on March 1, 2000, which shall be annually adjusted to reflect the increase in construction costs due to inflation.

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"Non-clinical service area" means an area (i) for the benefit of the patients, visitors, staff, or employees of a health care facility and (ii) not directly related to the diagnosis, treatment, or rehabilitation of persons receiving services from the health care facility. "Non-clinical service areas" include, but are not limited to, chapels; gift shops; stands; computer systems; tunnels, walkways, elevators; telephone systems; projects to comply with life safety codes; educational facilities; student housing; employee, staff, and visitor patient, dining areas; administration and volunteer offices; modernization of structural components (such as roof replacement and masonry work); boiler repair or replacement; vehicle maintenance and storage facilities; parking facilities; mechanical systems for heating, ventilation, and air conditioning; loading docks; and repair or replacement of carpeting, tile, wall coverings, window coverings or treatments, or furniture. Solely for the purpose of this definition, "non-clinical service area" does not include health and fitness centers.

"Areawide" means a major area of the State delineated on a geographic, demographic, and functional basis for health planning and for health service and having within it one or more local areas for health planning and health service. The term "region", as contrasted with the term "subregion", and the word "area" may be used synonymously with the term "areawide".

"Local" means a subarea of a delineated major area that on

- 1 a geographic, demographic, and functional basis may be
- 2 considered to be part of such major area. The term "subregion"
- 3 may be used synonymously with the term "local".
- 4 "Areawide health planning organization" or "Comprehensive
- 5 health planning organization" means the health systems agency
- 6 designated by the Secretary, Department of Health and Human
- 7 Services or any successor agency.
- 8 "Local health planning organization" means those local
- 9 health planning organizations that are designated as such by
- 10 the areawide health planning organization of the appropriate
- 11 area.
- 12 "Physician" means a person licensed to practice in
- accordance with the Medical Practice Act of 1987, as amended.
- "Licensed health care professional" means a person
- 15 licensed to practice a health profession under pertinent
- licensing statutes of the State of Illinois.
- "Director" means the Director of the Illinois Department of
- 18 Public Health.
- "Agency" means the Illinois Department of Public Health.
- "Comprehensive health planning" means health planning
- 21 concerned with the total population and all health and
- 22 associated problems that affect the well-being of people and
- that encompasses health services, health manpower, and health
- 24 facilities; and the coordination among these and with those
- 25 social, economic, and environmental factors that affect
- health.

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"Alternative health care model" means a facility or program authorized under the Alternative Health Care Delivery Act.

"Out-of-state facility" means a person that is both (i) licensed as a hospital or as an ambulatory surgery center under the laws of another state or that qualifies as a hospital or an ambulatory surgery center under regulations adopted pursuant to the Social Security Act and (ii) not licensed under the Ambulatory Surgical Treatment Center Act, the Hospital Licensing Act, or the Nursing Home Care Act. Affiliates of out-of-state facilities shall be considered out-of-state facilities. Affiliates of Illinois licensed health care facilities 100% owned by an Illinois licensed health care facility, its parent, or Illinois physicians licensed to practice medicine in all its branches shall not be considered out-of-state facilities. Nothing in this definition shall be construed to include an office or any part of an office of a physician licensed to practice medicine in all its branches in Illinois that is not required to be licensed under the Ambulatory Surgical Treatment Center Act.

"Change of ownership of a health care facility" means a change in the person who has ownership or control of a health care facility's physical plant and capital assets. A change in ownership is indicated by the following transactions: sale, transfer, acquisition, lease, change of sponsorship, or other means of transferring control.

"Related person" means any person that: (i) is at least 50%

- 1 owned, directly or indirectly, by either the health care
- 2 facility or a person owning, directly or indirectly, at least
- 3 50% of the health care facility; or (ii) owns, directly or
- 4 indirectly, at least 50% of the health care facility.
- 5 "Charity care" means care provided by a health care
- 6 facility for which the provider does not expect to receive
- 7 payment from the patient or a third-party payer.
- 8 "Freestanding emergency center" means a facility subject
- 9 to licensure under Section 32.5 of the Emergency Medical
- 10 Services (EMS) Systems Act.
- 11 (Source: P.A. 94-342, eff. 7-26-05; 95-331, eff. 8-21-07;
- 12 95-543, eff. 8-28-07; 95-584, eff. 8-31-07; 95-727, eff.
- 13 6-30-08; 95-876, eff. 8-21-08.)
- 14 (20 ILCS 3960/4) (from Ch. 111 1/2, par. 1154)
- 15 (Section scheduled to be repealed on July 1, 2009)
- 16 Sec. 4. Health Facilities and Services Review Planning
- Board; membership; appointment; term; compensation; quorum.
- 18 There is created the Health Facilities and Services Review
- 19 Planning Board, which shall perform the functions described in
- 20 this Act.
- 21 The State Board shall consist of 5 voting members. Each
- 22 member shall have a reasonable knowledge of health planning,
- 23 health finance, or health care at the time of his or her
- 24 appointment. No person shall be appointed or continue to serve
- as a member of the State Board who is, or whose spouse, parent,

or child is, a member of the Board of Directors of, has a

financial interest in, or has a business relationship with a

3 health care facility.

Notwithstanding any provision of this Section to the contrary, the term of office of each member of the State Board is abolished on the effective date of this amendatory Act of the 93rd General Assembly and those members no longer hold office.

The State Board shall be appointed by the Governor, with the advice and consent of the Senate. Not more than 3 of the appointments shall be of the same political party at the time of the appointment. No person shall be appointed as a State Board member if that person has served, after the effective date of Public Act 93-41, 2 3-year terms as a State Board member, except for ex officio non-voting members.

The Secretary of Human Services, the Director of Healthcare and Family Services, and the Director of Public Health, or their designated representatives, shall serve as ex-officio, non-voting members of the State Board.

Of those members initially appointed by the Governor under this amendatory Act of the 93rd General Assembly, 2 shall serve for terms expiring July 1, 2005, 2 shall serve for terms expiring July 1, 2006, and 1 shall serve for a term expiring July 1, 2007. Thereafter, each appointed member shall hold office for a term of 3 years, provided that any member appointed to fill a vacancy occurring prior to the expiration

of the term for which his or her predecessor was appointed shall be appointed for the remainder of such term and the term of office of each successor shall commence on July 1 of the year in which his predecessor's term expires. Each member appointed after the effective date of this amendatory Act of the 93rd General Assembly shall hold office until his or her successor is appointed and qualified.

State Board members, while serving on business of the State Board, shall receive actual and necessary travel and subsistence expenses while so serving away from their places of residence. A member of the State Board who experiences a significant financial hardship due to the loss of income on days of attendance at meetings or while otherwise engaged in the business of the State Board may be paid a hardship allowance, as determined by and subject to the approval of the Governor's Travel Control Board.

The Governor shall designate one of the members to serve as Chairman and shall name as full-time Executive Secretary of the State Board, a person qualified in health care facility planning and in administration. The Agency shall provide administrative and staff support for the State Board. The State Board shall advise the Director of its budgetary and staff needs and consult with the Director on annual budget preparation.

The State Board shall meet at least once each quarter, or as often as the Chairman of the State Board deems necessary, or

1 upon the request of a majority of the members.

Three members of the State Board shall constitute a quorum. The affirmative vote of 3 of the members of the State Board shall be necessary for any action requiring a vote to be taken by the State Board. A vacancy in the membership of the State Board shall not impair the right of a quorum to exercise all the rights and perform all the duties of the State Board as provided by this Act.

A State Board member shall disqualify himself or herself from the consideration of any application for a permit or exemption in which the State Board member or the State Board member's spouse, parent, or child: (i) has an economic interest in the matter; or (ii) is employed by, serves as a consultant for, or is a member of the governing board of the applicant or a party opposing the application.

- 16 (Source: P.A. 95-331, eff. 8-21-07.)
- 17 (20 ILCS 3960/8.5)
- 18 (Section scheduled to be repealed on July 1, 2009)
- Sec. 8.5. Certificate of exemption for change of ownership of a health care facility; public notice and public hearing.
 - (a) Upon a finding by the Department of Public Health that an application for a change of ownership is complete, the Department of Public Health shall publish a legal notice on 3 consecutive days in a newspaper of general circulation in the area or community to be affected and afford the public an

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opportunity to request a hearing. If the application is for a facility located in a Metropolitan Statistical Area, additional legal notice shall be published in a newspaper of limited circulation, if one exists, in the area in which the facility is located. If the newspaper of limited circulation is published on a daily basis, the additional legal notice shall be published on 3 consecutive days. The legal notice shall also be posted on the Illinois Health Facilities and Services Review Board's Health Facilities Planning Board's web site and sent to the State Representative and State Senator of the district in which the health care facility is located. The Department of Public Health shall not find that an application for change of ownership of a hospital is complete without а certification that for a period of 2 years after the change of ownership transaction is effective, the hospital will not adopt a charity care policy that is more restrictive than the policy in effect during the year prior to the transaction.

For the purposes of this subsection, "newspaper of limited circulation" means a newspaper intended to serve a particular or defined population of a specific geographic area within a Metropolitan Statistical Area such as a municipality, town, village, township, or community area, but does not include publications of professional and trade associations.

(b) If a public hearing is requested, it shall be held at least 15 days but no more than 30 days after the date of publication of the legal notice in the community in which the

- 1 facility is located. The hearing shall be held in a place of
- 2 reasonable size and accessibility and a full and complete
- 3 written transcript of the proceedings shall be made. The
- 4 applicant shall provide a summary of the proposed change of
- 5 ownership for distribution at the public hearing.
- 6 (Source: P.A. 93-935, eff. 1-1-05.)
- 7 (20 ILCS 3960/15.5)

- 8 (Section scheduled to be repealed on July 1, 2009)
- 9 Sec. 15.5. Task Force on Health Planning Reform.
- 10 (a) The Task Force on Health Planning Reform is created.
- 11 (b) The Task Force shall consist of 19 voting members, as 12 follows: 6 persons, who are not currently employed by a State 1.3 agency, appointed by the Director of Public Health, 3 of whom 14 shall be persons with knowledge and experience in the delivery 15 health care services, including at least one person 16 representing organized health service workers, 2 of whom shall be persons with professional experience in the administration 17 or management of health care facilities, and one of whom shall 18 19 be a person with experience in health planning; 2 members of the Illinois Senate appointed by the President of the Senate, 20 21 one of whom shall be a co-chair to the Task Force; 2 members of 22 the Illinois Senate appointed by the Senate Minority Leader; 2 members of the Illinois House of Representatives appointed by 23 24 the Speaker of the House of Representatives, one of whom shall

be a co-chair to the Task Force; 2 members of the Illinois

- 1 House of Representatives appointed by the House Minority
- 2 Leader; the Attorney General, or his or her designee; and 4
- 3 members of the general public, representing health care
- 4 consumers, appointed by the Attorney General of Illinois.
- 5 The following persons, or their designees, shall serve, ex
- 6 officio, as nonvoting members of the Task Force: the Director
- 7 of Public Health, the Secretary of the Illinois <u>Health</u>
- 8 Facilities and Services Review Board Health Facilities
- 9 Planning Board, the Director of Healthcare and Family Services,
- 10 the Secretary of Human Services, and the Director of the
- 11 Governor's Office of Management and Budget.
- 12 Members shall serve without compensation, but may be
- 13 reimbursed for their expenses in relation to duties on the Task
- 14 Force.
- 15 A vote of 12 members appointed to the Task Force is
- required with respect to the adoption of recommendations to the
- Governor and General Assembly and the final report required by
- 18 this Section.
- 19 (c) The Task Force shall gather information and make
- 20 recommendations relating to at least the following topics in
- 21 relation to the Illinois Health Facilities Planning Act:
- 22 (1) The impact of health planning on the provision of
- essential and accessible health care services; prevention
- of unnecessary duplication of facilities and services;
- improvement in the efficiency of the health care system;
- 26 maintenance of an environment in the health care system

that supports quality care; the most economic use of available resources; and the effect of repealing this Act.

- Services Review Board Health Facilities Planning Board to enable it to undertake a more active role in health planning to provide guidance in the development of services to meet the health care needs of Illinois, including identifying and recommending initiatives to meet special needs.
- (3) Reforms to ensure that health planning under the Illinois Health Facilities Planning Act is coordinated with other health planning laws and activities of the State.
- (4) Reforms that will enable the Illinois <u>Health</u>

 <u>Facilities and Services Review Board</u> <u>Health Facilities</u>

 <u>Planning Board</u> to focus most of its project review efforts

 on "Certificate-of-Need" applications involving new

 facilities, discontinuation of services, major expansions,

 and volume-sensitive services, and to expedite review of

 other projects to the maximum extent possible.
- (5) Reforms that will enable the Illinois <u>Health</u> <u>Facilities and Services Review Board Health Facilities</u> <u>Planning Board</u> to determine how criteria, standards, and procedures for evaluating project applications involving specialty providers, ambulatory surgical facilities, and other alternative health care models should be amended to

give special attention to the impact of those projects on traditional community hospitals to assure the availability and access to essential quality medical care in those communities.

- (6) Implementation of policies and procedures necessary for the Illinois <u>Health Facilities and Services</u>

 Review Board Health Facilities Planning Board to give special consideration to the impact of the projects it reviews on access to "safety net" services.
- (7) Changes in policies and procedures to make the Illinois health facilities planning process predictable, transparent, and as efficient as possible; requiring the State Agency (the Illinois Department of Public Health) and the Illinois Health Facilities and Services Review Board Health Facilities Planning Board to provide timely and appropriate explanations of its decisions and establish more effective procedures to enable public review and comment on facts set forth in State Agency staff analyses of project applications prior to the issuance of final decisions on each project.
- (8) Reforms to ensure that patient access to new and modernized services will not be delayed during a transition period under any proposed system reform; and that the transition should minimize disruption of the process for current applicants.
 - (9) Identification of the resources necessary to

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- 1 support the work of the Agency and the Board.
 - (d) The Task Force shall recommend reforms regarding the following:
 - (1) The size and membership of the current Illinois Health Facilities and Services Review Board Facilities Planning Board. Review and make recommendations on the reorganization of the structure and function of the Illinois Health Facilities and Services Review Board Health Facilities Planning Board and the State Agency responsible for health planning (the Illinois Department of Public Health), giving consideration to various options for reassigning the primary responsibility for the review, approval, and denial of project applications between the and the State Agency, that SO "Certificate-of-Need" process is administered in the most effective, efficient, and consistent manner possible in accordance with the objectives referenced in subsection (c) of this Section.
 - (2) Changes in policies and procedures that will charge the Illinois <u>Health Facilities and Services Review Board Health Facilities Planning Board</u> with developing a long-range health facilities plan (10 years) to be updated at least every 2 years, so that it is a rolling 10-year plan based upon data no older than 2 years. The plan should incorporate an inventory of the State's health facilities infrastructure including both facilities and services

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regulated under this Act, as well as facilities services that are not currently regulated under this Act, as determined by the Board. The planning criteria and standards should be adjusted to take into consideration services that are regulated under the Act, but are also offered by non-regulated providers. The Department of Public Health bed inventory should be updated each year using the most recent utilization data for both hospitals and long-term care facilities including 2003, 2004, 2005 and subsequent-year inpatient discharges and days. This revised bed supply should be used as the bed supply input for all Planning Area bed-need calculations. Ten-year population projection data should be incorporated into the plan. Plan updates may include redrawing planning area boundaries to reflect population changes. The Task Force shall consider whether the inventory formula should factors for the migration medical/surgical, use pediatrics, obstetrics, and other categories of service, and if so, what those migration factors should be. The Board should hold public hearings on the plan and its updates. There should be a mechanism for the public to request that the plan be updated more frequently to address emerging population and demographic trends. In developing the plan, the Board should consider health plans and other related publications that have been developed both in Illinois and nationally. In developing the plan, the need

to ensure access to care, especially for "safety net" services, including rural and medically underserved communities, should be included.

- (3) Changes in regulations that establish separate criteria, standards, and procedures when necessary to adjust for structural, functional, and operational differences between long-term care facilities and acute care facilities and that allow routine changes of ownership, facility sales, and closure requests to be processed on a timely basis. Consider rules to allow flexibility for facilities to modernize, expand, or convert to alternative uses that are in accord with health planning standards.
- (4) Changes in policies and procedures so that the Illinois Health Facilities and Services Review Board Health Facilities Planning Board updates the standards and criteria on a regular basis and proposes new standards to keep pace with the evolving health care delivery system. Proton Therapy and Treatment is an example of a new, cutting-edge procedure that may require the Board to immediately develop criteria, standards, and procedures for that type of facility. Temporary advisory committees may be appointed to assist in the development of revisions to the Board's standards and criteria, including experts with professional competence in the subject matter of the proposed standards or criteria that are to be developed.

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- (5) Changes in policies and procedures to expedite 1 2 project approval, particularly for less complex projects, including standards for determining whether a project is in 3 "substantial compliance" with the Board's 4 standards. The review standards must include a requirement for applicants to include a "Safety Net" Impact Statement. 6 7 This Statement shall describe the project's impact on
 - (6) Changes to enforcement processes and compliance standards to ensure they are fair and consistent with the severity of the violation.

safety net services in the community. The State Agency

Report shall include an assessment of the Statement.

- (7) Revisions in policies and procedures to prevent conflicts of interest by members of the Illinois <u>Health</u>

 <u>Facilities and Services Review Board Health Facilities</u>

 <u>Planning Board</u> and State Agency staff, including increasing the penalties for violations.
- (8) Other changes determined necessary to improve the administration of this Act.
- (e) The State Agency, at the direction of the Task Force, may hire any necessary staff or consultants, enter into contracts, and make any expenditures necessary for carrying out the duties of the Task Force, all out of moneys appropriated for that purpose. Staff support services shall be provided to the Task Force by the State Agency from such appropriations.
 - (f) The Task Force may establish any advisory committee to

- 1 ensure maximum public participation in the Task Force's
- 2 planning, organization, and implementation review process. If
- 3 established, advisory committees shall (i) advise and assist
- 4 the Task Force in its duties and (ii) help the Task Force to
- 5 identify issues of public concern.
- 6 (g) The Task Force may submit findings and recommendations
- 7 to the Governor and the General Assembly as may be necessary at
- 8 any time and shall submit a final report by November 3, 2008,
- 9 including any necessary implementing legislation, and
- 10 recommendations for changes to policies, rules, or procedures
- 11 that are not incorporated in the implementing legislation.
- 12 (h) The Task Force is abolished on December 31, 2008.
- 13 (Source: P.A. 95-5, eff. 5-31-07; 95-771, eff. 7-31-08.)
- 14 (20 ILCS 3960/19.6)
- 15 (Section scheduled to be repealed on July 1, 2009)
- Sec. 19.6. Repeal. This Act is repealed on July 1, 2010
- 17 $\frac{2009}{1}$.
- 18 (Source: P.A. 94-983, eff. 6-30-06; 95-1, eff. 3-30-07; 95-5,
- 19 eff. 5-31-07; 95-771, eff. 7-31-08.)
- 20 Section 20. The Hospital Basic Services Preservation Act is
- 21 amended by changing Section 15 as follows:
- 22 (20 ILCS 4050/15)
- 23 Sec. 15. Basic services loans.

- (a) Essential community hospitals seeking collateralization of loans under this Act must apply to the Illinois Health Facilities and Services Review Board Health Facilities Planning Board on a form prescribed by the Illinois Health Facilities and Services Review Board Health Facilities Planning Board by rule. The Illinois Health Facilities and Services Review Board Health Facilities and Services Review Board Health Facilities Planning Board shall review the application and, if it approves the applicant's plan, shall forward the application and its approval to the Hospital Basic Services Review Board.
 - (b) Upon receipt of the applicant's application and approval from the Illinois <u>Health Facilities and Services</u>

 Review Board Health Facilities Planning Board, the Hospital Basic Services Review Board shall request from the applicant and the applicant shall submit to the Hospital Basic Services Review Board all of the following information:
- (1) A copy of the hospital's last audited financial statement.
 - (2) The percentage of the hospital's patients each year who are Medicaid patients.
 - (3) The percentage of the hospital's patients each year who are Medicare patients.
 - (4) The percentage of the hospital's patients each year who are uninsured.
 - (5) The percentage of services provided by the hospital each year for which the hospital expected payment but for

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- 1 which no payment was received.
- 2 (6) Any other information required by the Hospital 3 Basic Services Review Board by rule.
 - The Hospital Basic Services Review Board shall review the applicant's original application, the approval of the Illinois Health Facilities and Services Review Board Health Facilities Planning Board, and the information provided by the applicant to the Hospital Basic Services Review Board under this Section and make a recommendation to the State Treasurer to accept or deny the application.
 - (c) If the Hospital Basic Services Review Board recommends that the application be accepted, the State Treasurer may collateralize the applicant's basic service loan for eligible expenses related to completing, attaining, or upgrading basic including, but not limited to, delivery. installation, staff training, and other eligible expenses as defined by the State Treasurer by rule. The total cost for any one project to be undertaken by the applicants shall not exceed \$10,000,000 and the amount of each basic services loan collateralized under this Act shall not exceed \$5,000,000. Expenditures related to basic service loans shall not exceed the amount available in the Fund necessary to collateralize the loans. The terms of any basic services loan collateralized under this Act must be approved by the State Treasurer in accordance with standards established by the State Treasurer by rule.

- (Source: P.A. 94-648, eff. 1-1-06.)
- 2 Section 25. The Illinois State Auditing Act is amended by
- 3 changing Section 3-1 as follows:
- 4 (30 ILCS 5/3-1) (from Ch. 15, par. 303-1)
- 5 Sec. 3-1. Jurisdiction of Auditor General. The Auditor
- 6 General has jurisdiction over all State agencies to make post
- 7 audits and investigations authorized by or under this Act or
- 8 the Constitution.
- 9 The Auditor General has jurisdiction over local government
- 10 agencies and private agencies only:
- 11 (a) to make such post audits authorized by or under
- 12 this Act as are necessary and incidental to a post audit of
- a State agency or of a program administered by a State
- 14 agency involving public funds of the State, but this
- jurisdiction does not include any authority to review local
- 16 governmental agencies in the obligation, receipt,
- expenditure or use of public funds of the State that are
- granted without limitation or condition imposed by law,
- other than the general limitation that such funds be used
- 20 for public purposes;
- 21 (b) to make investigations authorized by or under this
- Act or the Constitution; and
- (c) to make audits of the records of local government
- 24 agencies to verify actual costs of state-mandated programs

when directed to do so by the Legislative Audit Commission at the request of the State Board of Appeals under the State Mandates Act.

In addition to the foregoing, the Auditor General may conduct an audit of the Metropolitan Pier and Exposition Authority, the Regional Transportation Authority, the Suburban Bus Division, the Commuter Rail Division and the Chicago Transit Authority and any other subsidized carrier when authorized by the Legislative Audit Commission. Such audit may be a financial, management or program audit, or any combination thereof.

The audit shall determine whether they are operating in accordance with all applicable laws and regulations. Subject to the limitations of this Act, the Legislative Audit Commission may by resolution specify additional determinations to be included in the scope of the audit.

In addition to the foregoing, the Auditor General must also conduct a financial audit of the Illinois Sports Facilities Authority's expenditures of public funds in connection with the reconstruction, renovation, remodeling, extension, or improvement of all or substantially all of any existing "facility", as that term is defined in the Illinois Sports Facilities Authority Act.

The Auditor General may also conduct an audit, when authorized by the Legislative Audit Commission, of any hospital which receives 10% or more of its gross revenues from payments

- 1 from the State of Illinois, Department of Healthcare and Family
- 2 Services (formerly Department of Public Aid), Medical
- 3 Assistance Program.
- 4 The Auditor General is authorized to conduct financial and
- 5 compliance audits of the Illinois Distance Learning Foundation
- 6 and the Illinois Conservation Foundation.
- 7 As soon as practical after the effective date of this
- 8 amendatory Act of 1995, the Auditor General shall conduct a
- 9 compliance and management audit of the City of Chicago and any
- 10 other entity with regard to the operation of Chicago O'Hare
- 11 International Airport, Chicago Midway Airport and Merrill C.
- Meigs Field. The audit shall include, but not be limited to, an
- examination of revenues, expenses, and transfers of funds;
- 14 purchasing and contracting policies and practices; staffing
- levels; and hiring practices and procedures. When completed,
- the audit required by this paragraph shall be distributed in
- 17 accordance with Section 3-14.
- 18 The Auditor General shall conduct a financial and
- 19 compliance and program audit of distributions from the
- 20 Municipal Economic Development Fund during the immediately
- 21 preceding calendar year pursuant to Section 8-403.1 of the
- 22 Public Utilities Act at no cost to the city, village, or
- incorporated town that received the distributions.
- 24 The Auditor General must conduct an audit of the Health
- 25 Facilities and Services Review Board Health Facilities
- 26 Planning Board pursuant to Section 19.5 of the Illinois Health

1 Facilities Planning Act.

The Auditor General of the State of Illinois shall annually conduct or cause to be conducted a financial and compliance audit of the books and records of any county water commission organized pursuant to the Water Commission Act of 1985 and shall file a copy of the report of that audit with the Governor and the Legislative Audit Commission. The filed audit shall be open to the public for inspection. The cost of the audit shall be charged to the county water commission in accordance with Section 6z-27 of the State Finance Act. The county water commission shall make available to the Auditor General its books and records and any other documentation, whether in the possession of its trustees or other parties, necessary to conduct the audit required. These audit requirements apply only through July 1, 2007.

The Auditor General must conduct audits of the Rend Lake Conservancy District as provided in Section 25.5 of the River Conservancy Districts Act.

The Auditor General must conduct financial audits of the Southeastern Illinois Economic Development Authority as provided in Section 70 of the Southeastern Illinois Economic Development Authority Act.

23 (Source: P.A. 95-331, eff. 8-21-07.)

Section 30. The Alternative Health Care Delivery Act is amended by changing Sections 20, 30, and 36.5 as follows:

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(210 ILCS 3/20)

- Sec. 20. Board responsibilities. The State Board of Health shall have the responsibilities set forth in this Section.
 - (a) The Board shall investigate new health care delivery models and recommend to the Governor and the General Assembly, through the Department, those models that should be authorized as alternative health care models for which demonstration programs should be initiated. In its deliberations, the Board shall use the following criteria:
 - (1) The feasibility of operating the model in Illinois, based on a review of the experience in other states including the impact on health professionals of other health care programs or facilities.
 - (2) The potential of the model to meet an unmet need.
 - (3) The potential of the model to reduce health care costs to consumers, costs to third party payors, and aggregate costs to the public.
 - (4) The potential of the model to maintain or improve the standards of health care delivery in some measurable fashion.
 - (5) The potential of the model to provide increased choices or access for patients.
 - (b) The Board shall evaluate and make recommendations to the Governor and the General Assembly, through the Department, regarding alternative health care model demonstration programs

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- established under this Act, at the midpoint and end of the period of operation of the demonstration programs. The report shall include, at a minimum, the following:
 - (1) Whether the alternative health care models improved access to health care for their service populations in the State.
 - (2) The quality of care provided by the alternative health care models as may be evidenced by health outcomes, surveillance reports, and administrative actions taken by the Department.
 - (3) The cost and cost effectiveness to the public, third-party payors, and government of the alternative health care models, including the impact of pilot programs on aggregate health care costs in the area. In addition to any other information collected by the Board under this Section, the Board shall collect from postsurgical recovery care centers uniform billing data substantially the same as specified in Section 4-2(e) of the Illinois Health Finance Reform Act. To facilitate its evaluation of that data, the Board shall forward a copy of the data to the Illinois Health Care Cost Containment Council. All patient identifiers shall be removed from the data before it is submitted to the Board or Council.
 - (4) The impact of the alternative health care models on the health care system in that area, including changing patterns of patient demand and utilization, financial

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- viability, and feasibility of operation of service in inpatient and alternative models in the area.
 - (5) The implementation by alternative health care models of any special commitments made during application review to the Illinois <u>Health Facilities and Services</u>

 Review Board <u>Health Facilities Planning Board</u>.
 - (6) The continuation, expansion, or modification of the alternative health care models.
- 9 (c) The Board shall advise the Department on the definition 10 and scope of alternative health care models demonstration 11 programs.
- (d) In carrying out its responsibilities under this
 Section, the Board shall seek the advice of other Department
 advisory boards or committees that may be impacted by the
 alternative health care model or the proposed model of health
 care delivery. The Board shall also seek input from other
 interested parties, which may include holding public hearings.
 - (e) The Board shall otherwise advise the Department on the administration of the Act as the Board deems appropriate.
- 20 (Source: P.A. 87-1188; 88-441.)
- 21 (210 ILCS 3/30)
- Sec. 30. Demonstration program requirements. The requirements set forth in this Section shall apply to demonstration programs.
- 25 (a) There shall be no more than:

(i) 3 subacute care hospital alternative health care
models in the City of Chicago (one of which shall be
located on a designated site and shall have been licensed
as a hospital under the Illinois Hospital Licensing Act
within the 10 years immediately before the application for
a license);

- (ii) 2 subacute care hospital alternative health care models in the demonstration program for each of the following areas:
 - (1) Cook County outside the City of Chicago.
 - (2) DuPage, Kane, Lake, McHenry, and Will Counties.
 - (3) Municipalities with a population greater than 50,000 not located in the areas described in item (i) of subsection (a) and paragraphs (1) and (2) of item (ii) of subsection (a); and
- (iii) 4 subacute care hospital alternative health care models in the demonstration program for rural areas.

In selecting among applicants for these licenses in rural areas, the <u>Health Facilities and Services Review Board Health Facilities Planning Board</u> and the Department shall give preference to hospitals that may be unable for economic reasons to provide continued service to the community in which they are located unless the hospital were to receive an alternative health care model license.

(a-5) There shall be no more than a total of 12

- postsurgical recovery care center alternative health care models in the demonstration program, located as follows:
 - (1) Two in the City of Chicago.
 - (2) Two in Cook County outside the City of Chicago. At least one of these shall be owned or operated by a hospital devoted exclusively to caring for children.
 - (3) Two in Kane, Lake, and McHenry Counties.
 - (4) Four in municipalities with a population of 50,000 or more not located in the areas described in paragraphs (1), (2), and (3), 3 of which shall be owned or operated by hospitals, at least 2 of which shall be located in counties with a population of less than 175,000, according to the most recent decennial census for which data are available, and one of which shall be owned or operated by an ambulatory surgical treatment center.
 - (5) Two in rural areas, both of which shall be owned or operated by hospitals.

There shall be no postsurgical recovery care center alternative health care models located in counties with populations greater than 600,000 but less than 1,000,000. A proposed postsurgical recovery care center must be owned or operated by a hospital if it is to be located within, or will primarily serve the residents of, a health service area in which more than 60% of the gross patient revenue of the hospitals within that health service area are derived from Medicaid and Medicare, according to the most recently available

- 1 calendar year data from the Illinois Health Care Cost
- 2 Containment Council. Nothing in this paragraph shall preclude a
- 3 hospital and an ambulatory surgical treatment center from
- 4 forming a joint venture or developing a collaborative agreement
- 5 to own or operate a postsurgical recovery care center.
- 6 (a-10) There shall be no more than a total of 8 children's
- 7 respite care center alternative health care models in the
- 8 demonstration program, which shall be located as follows:
- 9 (1) One in the City of Chicago.
- 10 (2) One in Cook County outside the City of Chicago.
- 11 (3) A total of 2 in the area comprised of DuPage, Kane,
- 12 Lake, McHenry, and Will counties.
- 13 (4) A total of 2 in municipalities with a population of
- 14 50,000 or more and not located in the areas described in
- 15 paragraphs (1), (2), or (3).
- 16 (5) A total of 2 in rural areas, as defined by the
- 17 <u>Health Facilities and Services Review Board</u> Health
- 18 Facilities Planning Board.
- No more than one children's respite care model owned and
- 20 operated by a licensed skilled pediatric facility shall be
- located in each of the areas designated in this subsection
- (a-10).
- 23 (a-15) There shall be an authorized community-based
- 24 residential rehabilitation center alternative health care
- 25 model in the demonstration program. The community-based
- residential rehabilitation center shall be located in the area

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- of Illinois south of Interstate Highway 70.
- 2 (a-20) There shall be an authorized Alzheimer's disease 3 management center alternative health care model in demonstration program. The Alzheimer's disease management 4 5 shall be located in Will County, owned by a 6 not-for-profit entity, and endorsed by a resolution approved by 7 the county board before the effective date of this amendatory 8 Act of the 91st General Assembly.
 - (a-25) There shall be no more than 10 birth center alternative health care models in the demonstration program, located as follows:
 - (1) Four in the area comprising Cook, DuPage, Kane, Lake, McHenry, and Will counties, one of which shall be owned or operated by a hospital and one of which shall be owned or operated by a federally qualified health center.
 - (2) Three in municipalities with a population of 50,000 or more not located in the area described in paragraph (1) of this subsection, one of which shall be owned or operated by a hospital and one of which shall be owned or operated by a federally qualified health center.
 - (3) Three in rural areas, one of which shall be owned or operated by a hospital and one of which shall be owned or operated by a federally qualified health center.

The first 3 birth centers authorized to operate by the Department shall be located in or predominantly serve the residents of a health professional shortage area as determined

by the United States Department of Health and Human Services. There shall be no more than 2 birth centers authorized to operate in any single health planning area for obstetric services as determined under the Illinois Health Facilities Planning Act. If a birth center is located outside of a health professional shortage area, (i) the birth center shall be located in a health planning area with a demonstrated need for obstetrical service beds, as determined by the Illinois Health Facilities and Services Review Board Health Facilities Planning Board or (ii) there must be a reduction in the existing number of obstetrical service beds in the planning area so that the establishment of the birth center does not result in an increase in the total number of obstetrical

service beds in the health planning area.

(b) Alternative health care models, other than a model authorized under subsection (a-20), shall obtain a certificate of need from the Illinois Health Facilities and Services Review Board Health Facilities Planning Board under the Illinois Health Facilities Planning Act before receiving a license by the Department. If, after obtaining its initial certificate of need, an alternative health care delivery model that is a community based residential rehabilitation center seeks to increase the bed capacity of that center, it must obtain a certificate of need from the Illinois Health Facilities and Services Review Board Health Facilities Planning Board before increasing the bed capacity. Alternative health care models in

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1 medically underserved areas shall receive priority in 2 obtaining a certificate of need.

(c) An alternative health care model license shall be issued for a period of one year and shall be annually renewed if the facility or program is in substantial compliance with the Department's rules adopted under this Act. A licensed alternative health care model that continues to be substantial compliance after the conclusion of the demonstration program shall be eligible for annual renewals unless and until a different licensure program for that type of health care model is established by legislation. The Department may issue a provisional license to any alternative health care model that does not substantially comply with the provisions of this Act and the rules adopted under this Act if (i) the Department finds that the alternative health care model has undertaken changes and corrections which upon completion will render the alternative health care model in substantial compliance with this Act and rules and (ii) the health and safety of the patients of the alternative health care model will be protected during the period for which the provisional license is issued. The Department shall advise the licensee of the conditions under which the provisional license is issued, including the manner in which the alternative health care model fails to comply with the provisions of this Act and rules, and the time within which the changes and corrections necessary for the alternative health care model to substantially comply with

- 1 this Act and rules shall be completed.
- 2 (d) Alternative health care models shall seek
- 3 certification under Titles XVIII and XIX of the federal Social
- 4 Security Act. In addition, alternative health care models shall
- 5 provide charitable care consistent with that provided by
- 6 comparable health care providers in the geographic area.
- 7 (d-5) The Department of Healthcare and Family Services
- 8 (formerly Illinois Department of Public Aid), in cooperation
- 9 with the Illinois Department of Public Health, shall develop
- 10 and implement a reimbursement methodology for all facilities
- 11 participating in the demonstration program. The Department of
- 12 Healthcare and Family Services shall keep a record of services
- 13 provided under the demonstration program to recipients of
- 14 medical assistance under the Illinois Public Aid Code and shall
- 15 submit an annual report of that information to the Illinois
- 16 Department of Public Health.
- 17 (e) Alternative health care models shall, to the extent
- 18 possible, link and integrate their services with nearby health
- 19 care facilities.
- 20 (f) Each alternative health care model shall implement a
- 21 quality assurance program with measurable benefits and at
- 22 reasonable cost.
- 23 (Source: P.A. 95-331, eff. 8-21-07; 95-445, eff. 1-1-08.)
- 24 (210 ILCS 3/36.5)
- 25 Sec. 36.5. Alternative health care models authorized.

1 Notwith	nstanding	any	other	law	to	the	contrary,	alternative
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- 2 health care models described in part 1 of Section 35 shall be
- 3 licensed without additional consideration by the Illinois
- 4 Health Facilities and Services Review Board Health Facilities
- 5 Planning Board if:
- (1) an application for such a model was filed with the

 Illinois <u>Health Facilities and Services Review Board</u>

 Health Facilities <u>Planning Board</u> prior to September 1,
- 9 1994;

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- (2) the application was received by the Illinois <u>Health</u>

 <u>Facilities and Services Review Board</u> <u>Health Facilities</u>

 <u>Planning Board</u> and was awarded at least the minimum number of points required for approval by the Board or, if the application was withdrawn prior to Board action, the staff report recommended at least the minimum number of points required for approval by the Board; and
- 17 (3) the applicant complies with all regulations of the 18 Illinois Department of Public Health to receive a license 19 pursuant to part 1 of Section 35.
- 20 (Source: P.A. 89-393, eff. 8-20-95.)
- Section 35. The Assisted Living and Shared Housing Act is amended by changing Section 145 as follows:
- 23 (210 ILCS 9/145)
- Sec. 145. Conversion of facilities. Entities licensed as

- 1 facilities under the Nursing Home Care Act may elect to convert
- 2 to a license under this Act. Any facility that chooses to
- 3 convert, in whole or in part, shall follow the requirements in
- 4 the Nursing Home Care Act and rules promulgated under that Act
- 5 regarding voluntary closure and notice to residents. Any
- 6 conversion of existing beds licensed under the Nursing Home
- 7 Care Act to licensure under this Act is exempt from review by
- 8 the Health Facilities and Services Review Board Health
- 9 Facilities Planning Board.
- 10 (Source: P.A. 91-656, eff. 1-1-01.)
- 11 Section 40. The Emergency Medical Services (EMS) Systems
- 12 Act is amended by changing Section 32.5 as follows:
- 13 (210 ILCS 50/32.5)
- 14 Sec. 32.5. Freestanding Emergency Center.
- 15 (a) Until June 30, 2009, the Department shall issue an
- 16 annual Freestanding Emergency Center (FEC) license to any
- 17 facility that:
- 18 (1) is located: (A) in a municipality with a population
- of 75,000 or fewer inhabitants; (B) within 20 miles of the
- 20 hospital that owns or controls the FEC; and (C) within 20
- 21 miles of the Resource Hospital affiliated with the FEC as
- 22 part of the EMS System;
- 23 (2) is wholly owned or controlled by an Associate or
- Resource Hospital, but is not a part of the hospital's

1	physical	plant;

- (3) meets the standards for licensed FECs, adopted by rule of the Department, including, but not limited to:
 - (A) facility design, specification, operation, and maintenance standards;
 - (B) equipment standards; and
 - (C) the number and qualifications of emergency medical personnel and other staff, which must include at least one board certified emergency physician present at the FEC 24 hours per day.
- (4) limits its participation in the EMS System strictly to receiving a limited number of BLS runs by emergency medical vehicles according to protocols developed by the Resource Hospital within the FEC's designated EMS System and approved by the Project Medical Director and the Department;
- (5) provides comprehensive emergency treatment services, as defined in the rules adopted by the Department pursuant to the Hospital Licensing Act, 24 hours per day, on an outpatient basis;
- (6) provides an ambulance and maintains on site ambulance services staffed with paramedics 24 hours per day;
- (7) maintains helicopter landing capabilities approved by appropriate State and federal authorities;
 - (8) complies with all State and federal patient rights

provisio	ns,	includ	ling,	but	not	limited	to,	the	En	nergency
Medical	Tre	atment	Act	and	the	federal	Eme	rgenc	У	Medical
Treatmer	nt ar	nd Activ	ve La	bor A	Act:					

- (9) maintains a communications system that is fully integrated with its Resource Hospital within the FEC's designated EMS System;
- (10) reports to the Department any patient transfers from the FEC to a hospital within 48 hours of the transfer plus any other data determined to be relevant by the Department;
- (11) submits to the Department, on a quarterly basis, the FEC's morbidity and mortality rates for patients treated at the FEC and other data determined to be relevant by the Department;
- (12) does not describe itself or hold itself out to the general public as a full service hospital or hospital emergency department in its advertising or marketing activities:
- (13) complies with any other rules adopted by the Department under this Act that relate to FECs;
- (14) passes the Department's site inspection for compliance with the FEC requirements of this Act;
- (15) submits a copy of the permit issued by the Illinois <u>Health Facilities and Services Review Board</u>

 Health Facilities <u>Planning Board</u> indicating that the facility has complied with the Illinois Health Facilities

Planning Act with respect to the health services to be provided at the facility;

- (16) submits an application for designation as an FEC in a manner and form prescribed by the Department by rule; and
- (17) pays the annual license fee as determined by the Department by rule.
- (b) The Department shall:
- (1) annually inspect facilities of initial FEC applicants and licensed FECs, and issue annual licenses to or annually relicense FECs that satisfy the Department's licensure requirements as set forth in subsection (a);
- (2) suspend, revoke, refuse to issue, or refuse to renew the license of any FEC, after notice and an opportunity for a hearing, when the Department finds that the FEC has failed to comply with the standards and requirements of the Act or rules adopted by the Department under the Act;
- (3) issue an Emergency Suspension Order for any FEC when the Director or his or her designee has determined that the continued operation of the FEC poses an immediate and serious danger to the public health, safety, and welfare. An opportunity for a hearing shall be promptly initiated after an Emergency Suspension Order has been issued; and
 - (4) adopt rules as needed to implement this Section.

- 1 (Source: P.A. 95-584, eff. 8-31-07.)
- 2 Section 45. The Health Care Worker Self-Referral Act is
- 3 amended by changing Sections 5, 15, and 30 as follows:
- 4 (225 ILCS 47/5)

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5. Legislative 5 intent. The General Assembly 6 recognizes that patient referrals by health care workers for 7 health services to an entity in which the referring health care 8 worker has an investment interest may present a potential 9 conflict of interest. The General Assembly finds that these 10 referral practices limit completely eliminate may or 11 competitive alternatives in the health care market. In some 12 instances, these referral practices may expand and improve care 13 mav make services available which were previously 14 unavailable. They may also provide lower cost options to 15 increase competition. Generally, referral patients or practices are positive occurrences. However, self-referrals 16 may result in over utilization of health services, increased 17 overall costs of the health care systems, and may affect the 18 quality of health care. 19

It is the intent of the General Assembly to provide guidance to health care workers regarding acceptable patient referrals, to prohibit patient referrals to entities providing health services in which the referring health care worker has an investment interest, and to protect the citizens of Illinois

1 from unnecessary and costly health care expenditures.

Recognizing the need for flexibility to quickly respond to changes in the delivery of health services, to avoid results beyond the limitations on self referral provided under this Act and to provide minimal disruption to the appropriate delivery of health care, the Health Facilities Planning Board shall be exclusively and solely authorized to implement and interpret this Act through adopted rules.

The General Assembly recognizes that changes in delivery of health care has resulted in various methods by which health care workers practice their professions. It is not the intent of the General Assembly to limit appropriate delivery of care, nor force unnecessary changes in the structures created by workers for the health and convenience of their patients.

16 (Source: P.A. 87-1207.)

17 (225 ILCS 47/15)

Sec. 15. Definitions. In this Act:

- 19 (a) "Board" means the <u>Health Facilities and Services Review</u>
 20 Board Health Facilities Planning Board.
 - (b) "Entity" means any individual, partnership, firm, corporation, or other business that provides health services but does not include an individual who is a health care worker who provides professional services to an individual.
- 25 (c) "Group practice" means a group of 2 or more health care

- workers legally organized as a partnership, professional corporation, not-for-profit corporation, faculty practice plan or a similar association in which:
 - (1) each health care worker who is a member or employee or an independent contractor of the group provides substantially the full range of services that the health care worker routinely provides, including consultation, diagnosis, or treatment, through the use of office space, facilities, equipment, or personnel of the group;
 - (2) the services of the health care workers are provided through the group, and payments received for health services are treated as receipts of the group; and
 - (3) the overhead expenses and the income from the practice are distributed by methods previously determined by the group.
 - under the laws of this State to provide health services, including but not limited to: dentists licensed under the Illinois Dental Practice Act; dental hygienists licensed under the Illinois Dental Practice Act; nurses and advanced practice nurses licensed under the Nurse Practice Act; occupational therapists licensed under the Illinois Occupational Therapy Practice Act; optometrists licensed under the Illinois Optometric Practice Act of 1987; pharmacists licensed under the Pharmacy Practice Act; physical therapists licensed under the Illinois Physical Therapy Act; physicians licensed under the

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- Medical Practice Act of 1987; physician assistants licensed 1 2 under the Physician Assistant Practice Act of 1987; podiatrists licensed under the Podiatric Medical Practice Act of 1987; 3 clinical psychologists licensed under the 5 Psychologist Licensing Act; clinical social workers licensed 6 under the Clinical Social Work and Social Work Practice Act; 7 speech-language pathologists and audiologists licensed under 8 the Illinois Speech-Language Pathology and Audiology Practice 9 Act; or hearing instrument dispensers licensed under the 10 Hearing Instrument Consumer Protection Act, or any of their 11 successor Acts.
- 12 (e) "Health services" means health care procedures and services provided by or through a health care worker.
- 14 (f) "Immediate family member" means a health care worker's 15 spouse, child, child's spouse, or a parent.
 - (g) "Investment interest" means an equity or debt security issued by an entity, including, without limitation, shares of stock in a corporation, units or other interests in a partnership, bonds, debentures, notes, or other equity interests or debt instruments except that investment interest for purposes of Section 20 does not include interest in a hospital licensed under the laws of the State of Illinois.
 - (h) "Investor" means an individual or entity directly or indirectly owning a legal or beneficial ownership or investment interest, (such as through an immediate family member, trust, or another entity related to the investor).

- 1 (i) "Office practice" includes the facility or facilities 2 at which a health care worker, on an ongoing basis, provides or 3 supervises the provision of professional health services to
- 4 individuals.

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- 5 (j) "Referral" means any referral of a patient for health 6 services, including, without limitation:
 - (1) The forwarding of a patient by one health care worker to another health care worker or to an entity outside the health care worker's office practice or group practice that provides health services.
- 11 (2) The request or establishment by a health care
 12 worker of a plan of care outside the health care worker's
 13 office practice or group practice that includes the
 14 provision of any health services.
- 15 (Source: P.A. 95-639, eff. 10-5-07; 95-689, eff. 10-29-07; 95-876, eff. 8-21-08.)
- 17 (225 ILCS 47/30)
- Sec. 30. Rulemaking. The <u>Health Facilities and Services</u>

 Review Board Health Facilities Planning Board shall

 exclusively and solely implement the provisions of this Act

 pursuant to rules adopted in accordance with the Illinois

 Administrative Procedure Act concerning, but not limited to:
- 23 (a) Standards and procedures for the administration of this 24 Act.
- 25 (b) Procedures and criteria for exceptions from the

- 1 prohibitions set forth in Section 20.
- 2 (c) Procedures and criteria for determining practical
- 3 compliance with the needs and alternative investor criteria in
- 4 Section 20.
- 5 (d) Procedures and criteria for determining when a written
- 6 request for an opinion set forth in Section 20 is complete.
- 7 (e) Procedures and criteria for advising health care
- 8 workers of the applicability of this Act to practices pursuant
- 9 to written requests.
- 10 (Source: P.A. 87-1207.)
- 11 Section 50. The Illinois Public Aid Code is amended by
- 12 changing Section 5-5.02 as follows:
- 13 (305 ILCS 5/5-5.02) (from Ch. 23, par. 5-5.02)
- 14 Sec. 5-5.02. Hospital reimbursements.
- 15 (a) Reimbursement to Hospitals; July 1, 1992 through
- 16 September 30, 1992. Notwithstanding any other provisions of
- this Code or the Illinois Department's Rules promulgated under
- 18 the Illinois Administrative Procedure Act, reimbursement to
- 19 hospitals for services provided during the period July 1, 1992
- through September 30, 1992, shall be as follows:
- 21 (1) For inpatient hospital services rendered, or if
- 22 applicable, for inpatient hospital discharges occurring,
- on or after July 1, 1992 and on or before September 30,
- 24 1992, the Illinois Department shall reimburse hospitals

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for inpatient services under the reimbursement methodologies in effect for each hospital, and at the inpatient payment rate calculated for each hospital, as of 30, 1992. For purposes of this paragraph, "reimbursement methodologies" means all reimbursement methodologies that pertain to the provision of inpatient hospital services, including, but not limited to, any adjustments for disproportionate share, targeted access, critical care access and uncompensated care, as defined by the Illinois Department on June 30, 1992.

- (2) For the purpose of calculating the inpatient payment rate for each hospital eligible to receive quarterly adjustment payments for targeted access and critical care, as defined by the Illinois Department on June 30, 1992, the adjustment payment for the period July 1, 1992 through September 30, 1992, shall be 25% of the annual adjustment payments calculated for each eligible hospital, as of June 30, 1992. The Illinois Department shall determine by rule the adjustment payments for targeted access and critical care beginning October 1, 1992.
- (3) For the purpose of calculating the inpatient payment rate for each hospital eligible to receive quarterly adjustment payments for uncompensated care, as defined by the Illinois Department on June 30, 1992, the adjustment payment for the period August 1, 1992 through

September 30, 1992, shall be one-sixth of the total uncompensated care adjustment payments calculated for each eligible hospital for the uncompensated care rate year, as defined by the Illinois Department, ending on July 31, 1992. The Illinois Department shall determine by rule the adjustment payments for uncompensated care beginning October 1, 1992.

- (b) Inpatient payments. For inpatient services provided on or after October 1, 1993, in addition to rates paid for hospital inpatient services pursuant to the Illinois Health Finance Reform Act, as now or hereafter amended, or the Illinois Department's prospective reimbursement methodology, or any other methodology used by the Illinois Department for inpatient services, the Illinois Department shall make adjustment payments, in an amount calculated pursuant to the methodology described in paragraph (c) of this Section, to hospitals that the Illinois Department determines satisfy any one of the following requirements:
 - (1) Hospitals that are described in Section 1923 of the federal Social Security Act, as now or hereafter amended; or
 - (2) Illinois hospitals that have a Medicaid inpatient utilization rate which is at least one-half a standard deviation above the mean Medicaid inpatient utilization rate for all hospitals in Illinois receiving Medicaid payments from the Illinois Department; or

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(3) Illinois hospitals that on July 1, 1991 had a Medicaid inpatient utilization rate, as defined in paragraph (h) of this Section, that was at least the mean Medicaid inpatient utilization rate for all hospitals in Illinois receiving Medicaid payments from the Illinois Department and which were located in a planning area with one-third or fewer excess beds as determined by the Illinois Health Facilities and Services Review Board Health Facilities Planning Board, and that, as of June 30, 1992, were located in a federally designated Health Manpower Shortage Area; or

(4) Illinois hospitals that:

- (A) have a Medicaid inpatient utilization rate that is at least equal to the mean Medicaid inpatient utilization rate for all hospitals in Illinois receiving Medicaid payments from the Department; and
- (B) also have a Medicaid obstetrical inpatient utilization rate that is at least one standard deviation above the mean Medicaid obstetrical inpatient utilization rate for all hospitals in Illinois receiving Medicaid payments from the Department for obstetrical services; or
- (5) Any children's hospital, which means a hospital devoted exclusively to caring for children. A hospital which includes a facility devoted exclusively to caring for children shall be considered a children's hospital to the

in rulemaking.

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- (c) Inpatient adjustment payments. The adjustment payments required by paragraph (b) shall be calculated based upon the hospital's Medicaid inpatient utilization rate as follows:
 - (1) hospitals with a Medicaid inpatient utilization rate below the mean shall receive a per day adjustment payment equal to \$25;
 - (2) hospitals with a Medicaid inpatient utilization rate that is equal to or greater than the mean Medicaid inpatient utilization rate but less than one standard deviation above the mean Medicaid inpatient utilization rate shall receive a per day adjustment payment equal to the sum of \$25 plus \$1 for each one percent that the hospital's Medicaid inpatient utilization rate exceeds the mean Medicaid inpatient utilization rate;
 - (3) hospitals with a Medicaid inpatient utilization rate that is equal to or greater than one standard

deviation above the mean Medicaid inpatient utilization rate but less than 1.5 standard deviations above the mean Medicaid inpatient utilization rate shall receive a per day adjustment payment equal to the sum of \$40 plus \$7 for each one percent that the hospital's Medicaid inpatient utilization rate exceeds one standard deviation above the mean Medicaid inpatient utilization rate; and

- (4) hospitals with a Medicaid inpatient utilization rate that is equal to or greater than 1.5 standard deviations above the mean Medicaid inpatient utilization rate shall receive a per day adjustment payment equal to the sum of \$90 plus \$2 for each one percent that the hospital's Medicaid inpatient utilization rate exceeds 1.5 standard deviations above the mean Medicaid inpatient utilization rate.
- (d) Supplemental adjustment payments. In addition to the adjustment payments described in paragraph (c), hospitals as defined in clauses (1) through (5) of paragraph (b), excluding county hospitals (as defined in subsection (c) of Section 15-1 of this Code) and a hospital organized under the University of Illinois Hospital Act, shall be paid supplemental inpatient adjustment payments of \$60 per day. For purposes of Title XIX of the federal Social Security Act, these supplemental adjustment payments shall not be classified as adjustment payments to disproportionate share hospitals.
 - (e) The inpatient adjustment payments described in

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payment rate.

- (f) Children's hospital inpatient adjustment payments. For children's hospitals, as defined in clause (5) of paragraph (b), the adjustment payments required pursuant to paragraphs (c) and (d) shall be multiplied by 2.0.
- (g) County hospital inpatient adjustment payments. For county hospitals, as defined in subsection (c) of Section 15-1 of this Code, there shall be an adjustment payment as determined by rules issued by the Illinois Department.

- (h) For the purposes of this Section the following terms shall be defined as follows:
 - (1) "Medicaid inpatient utilization rate" means a fraction, the numerator of which is the number of a hospital's inpatient days provided in a given 12-month period to patients who, for such days, were eligible for Medicaid under Title XIX of the federal Social Security Act, and the denominator of which is the total number of the hospital's inpatient days in that same period.
 - (2) "Mean Medicaid inpatient utilization rate" means the total number of Medicaid inpatient days provided by all Illinois Medicaid-participating hospitals divided by the total number of inpatient days provided by those same hospitals.
 - (3) "Medicaid obstetrical inpatient utilization rate" means the ratio of Medicaid obstetrical inpatient days to total Medicaid inpatient days for all Illinois hospitals receiving Medicaid payments from the Illinois Department.
 - (i) Inpatient adjustment payment limit. In order to meet the limits of Public Law 102-234 and Public Law 103-66, the Illinois Department shall by rule adjust disproportionate share adjustment payments.
 - (j) University of Illinois Hospital inpatient adjustment payments. For hospitals organized under the University of Illinois Hospital Act, there shall be an adjustment payment as determined by rules adopted by the Illinois Department.

- 1 (k) The Illinois Department may by rule establish criteria
- 2 for and develop methodologies for adjustment payments to
- 3 hospitals participating under this Article.
- 4 (Source: P.A. 93-40, eff. 6-27-03.)
- 5 Section 55. The Older Adult Services Act is amended by
- 6 changing Sections 20, 25, and 30 as follows:
- 7 (320 ILCS 42/20)
- 8 Sec. 20. Priority service areas; service expansion.
- 9 (a) The requirements of this Section are subject to the
- 10 availability of funding.
- 11 (b) The Department shall expand older adult services that
- 12 promote independence and permit older adults to remain in their
- own homes and communities. Priority shall be given to both the
- 14 expansion of services and the development of new services in
- 15 priority service areas.
- 16 (c) Inventory of services. The Department shall develop and
- 17 maintain an inventory and assessment of (i) the types and
- 18 quantities of public older adult services and, to the extent
- 19 possible, privately provided older adult services, including
- 20 the unduplicated count, location, and characteristics of
- 21 individuals served by each facility, program, or service and
- 22 (ii) the resources supporting those services.
- 23 (d) Priority service areas. The Departments shall assess
- 24 the current and projected need for older adult services

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- throughout the State, analyze the results of the inventory, and identify priority service areas, which shall serve as the basis for a priority service plan to be filed with the Governor and the General Assembly no later than July 1, 2006, and every 5 vears thereafter.
 - (e) Moneys appropriated by the General Assembly for the purpose of this Section, receipts from donations, grants, fees, or taxes that may accrue from any public or private sources to the Department for the purpose of this Section, and savings attributable to the nursing home conversion program as calculated in subsection (h) shall be deposited into the Department on Aging State Projects Fund. Interest earned by those moneys in the Fund shall be credited to the Fund.
 - (f) Moneys described in subsection (e) from the Department on Aging State Projects Fund shall be used for older adult services, regardless of where the older adult receives the service, with priority given to both the expansion of services and the development of new services in priority service areas. Fundable services shall include:
 - (1) Housing, health services, and supportive services:
- 21 (A) adult day care;
- 22 (B) adult day care for persons with Alzheimer's disease and related disorders;
- 24 (C) activities of daily living;
- 25 (D) care-related supplies and equipment;
- 26 (E) case management;

1	(F) community reintegration;
2	(G) companion;
3	(H) congregate meals;
4	(I) counseling and education;
5	(J) elder abuse prevention and intervention;
6	(K) emergency response and monitoring;
7	(L) environmental modifications;
8	(M) family caregiver support;
9	(N) financial;
10	(O) home delivered meals;
11	(P) homemaker;
12	(Q) home health;
13	(R) hospice;
14	(S) laundry;
15	(T) long-term care ombudsman;
16	(U) medication reminders;
17	(V) money management;
18	(W) nutrition services;
19	(X) personal care;
20	(Y) respite care;
21	(Z) residential care;
22	(AA) senior benefits outreach;
23	(BB) senior centers;
24	(CC) services provided under the Assisted Living
25	and Shared Housing Act, or sheltered care services that
26	meet the requirements of the Assisted Living and Shared

1	Housing Act, or services provided under Section
2	5-5.01a of the Illinois Public Aid Code (the Supportive
3	Living Facilities Program);
4	(DD) telemedicine devices to monitor recipients in
5	their own homes as an alternative to hospital care,
6	nursing home care, or home visits;
7	(EE) training for direct family caregivers;
8	(FF) transition;
9	(GG) transportation;
10	(HH) wellness and fitness programs; and
11	(II) other programs designed to assist older
12	adults in Illinois to remain independent and receive
13	services in the most integrated residential setting
14	possible for that person.
15	(2) Older Adult Services Demonstration Grants,
16	pursuant to subsection (g) of this Section.
17	(g) Older Adult Services Demonstration Grants. The
18	Department shall establish a program of demonstration grants to
19	assist in the restructuring of the delivery system for older
20	adult services and provide funding for innovative service
21	delivery models and system change and integration initiatives.
22	The Department shall prescribe, by rule, the grant application
23	process. At a minimum, every application must include:
24	(1) The type of grant sought;
25	(2) A description of the project;

(3) The objective of the project;

1	(4)	The	likelihood	of	the	project	meeting	identified
2	needs;							

- (5) The plan for financing, administration, and evaluation of the project;
 - (6) The timetable for implementation;
- (7) The roles and capabilities of responsible individuals and organizations;
 - (8) Documentation of collaboration with other service providers, local community government leaders, and other stakeholders, other providers, and any other stakeholders in the community;
 - (9) Documentation of community support for the project, including support by other service providers, local community government leaders, and other stakeholders;
 - (10) The total budget for the project;
 - (11) The financial condition of the applicant; and
- (12) Any other application requirements that may be established by the Department by rule.
 - Each project may include provisions for a designated staff person who is responsible for the development of the project and recruitment of providers.
 - Projects may include, but are not limited to: adult family foster care; family adult day care; assisted living in a supervised apartment; personal services in a subsidized housing project; evening and weekend home care coverage; small

incentive grants to attract new providers; money following the person; cash and counseling; managed long-term care; and at least one respite care project that establishes a local coordinated network of volunteer and paid respite workers, coordinates assignment of respite workers to caregivers and older adults, ensures the health and safety of the older adult,

provides training for caregivers, and ensures that support

groups are available in the community.

A demonstration project funded in whole or in part by an Older Adult Services Demonstration Grant is exempt from the requirements of the Illinois Health Facilities Planning Act. To the extent applicable, however, for the purpose of maintaining the statewide inventory authorized by the Illinois Health Facilities Planning Act, the Department shall send to the Health Facilities and Services Review Board Health Facilities Planning Board a copy of each grant award made under this subsection (g).

The Department, in collaboration with the Departments of Public Health and Healthcare and Family Services, shall evaluate the effectiveness of the projects receiving grants under this Section.

(h) No later than July 1 of each year, the Department of Public Health shall provide information to the Department of Healthcare and Family Services to enable the Department of Healthcare and Family Services to annually document and verify the savings attributable to the nursing home conversion program

- 1 for the previous fiscal year to estimate an annual amount of
- 2 such savings that may be appropriated to the Department on
- 3 Aging State Projects Fund and notify the General Assembly, the
- 4 Department on Aging, the Department of Human Services, and the
- 5 Advisory Committee of the savings no later than October 1 of
- 6 the same fiscal year.
- 7 (Source: P.A. 94-342, eff. 7-26-05; 95-331, eff. 8-21-07.)
- 8 (320 ILCS 42/25)
- 9 Sec. 25. Older adult services restructuring. No later than
- January 1, 2005, the Department shall commence the process of
- 11 restructuring the older adult services delivery system.
- 12 Priority shall be given to both the expansion of services and
- 13 the development of new services in priority service areas.
- 14 Subject to the availability of funding, the restructuring shall
- include, but not be limited to, the following:
- 16 (1) Planning. The Department shall develop a plan to
- 17 restructure the State's service delivery system for older
- 18 adults. The plan shall include a schedule for the
- 19 implementation of the initiatives outlined in this Act and all
- 20 other initiatives identified by the participating agencies to
- 21 fulfill the purposes of this Act. Financing for older adult
- 22 services shall be based on the principle that "money follows
- 23 the individual". The plan shall also identify potential
- 24 impediments to delivery system restructuring and include any
- 25 known regulatory or statutory barriers.

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(2) Comprehensive case management. The Department shall implement a statewide system of holistic comprehensive case management. The system shall include the identification and implementation of a universal, comprehensive assessment tool to be used statewide to determine the level of functional, cognitive, socialization, and financial needs of older adults. tool shall be supported by an electronic intake, assessment, and care planning system linked to a central location. "Comprehensive case management" includes services and coordination such as (i) comprehensive assessment of the older adult (including the physical, functional, cognitive, psycho-social, and social needs of the individual); (ii) development and implementation of a service plan with the older adult to mobilize the formal and family resources and services identified in the assessment to meet the needs of the older adult, including coordination of the resources and services with any other plans that exist for various formal services, such as hospital discharge plans, and with the information and assistance services; (iii) coordination and monitoring of formal and family service delivery, including coordination and monitoring to ensure that services specified in the plan are being provided; (iv) periodic reassessment and revision of the status of the older adult with the older adult or, necessary, the older adult's designated representative; and (v) in accordance with the wishes of the older adult, advocacy on behalf of the older adult for needed services or resources.

- 1 (3) Coordinated point of entry. The Department shall 2 implement and publicize a statewide coordinated point of entry 3 using a uniform name, identity, logo, and toll-free number.
 - (4) Public web site. The Department shall develop a public web site that provides links to available services, resources, and reference materials concerning caregiving, diseases, and best practices for use by professionals, older adults, and family caregivers.
 - (5) Expansion of older adult services. The Department shall expand older adult services that promote independence and permit older adults to remain in their own homes and communities.
 - (6) Consumer-directed home and community-based services.

 The Department shall expand the range of service options available to permit older adults to exercise maximum choice and control over their care.
 - (7) Comprehensive delivery system. The Department shall expand opportunities for older adults to receive services in systems that integrate acute and chronic care.
 - (8) Enhanced transition and follow-up services. The Department shall implement a program of transition from one residential setting to another and follow-up services, regardless of residential setting, pursuant to rules with respect to (i) resident eligibility, (ii) assessment of the resident's health, cognitive, social, and financial needs, (iii) development of transition plans, and (iv) the level of

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- services that must be available before transitioning a resident from one setting to another.
 - (9) Family caregiver support. The Department shall develop strategies for public and private financing of services that supplement and support family caregivers.
- 6 Quality standards and quality improvement. 7 Department shall establish a core set of uniform quality 8 standards for all providers that focus on outcomes and take 9 into consideration consumer choice and satisfaction, and the 10 Department shall require each provider to implement 11 continuous quality improvement process to address consumer 12 issues. The continuous quality improvement process must 13 benchmark performance, be person-centered and data-driven, and focus on consumer satisfaction. 14
 - (11) Workforce. The Department shall develop strategies to attract and retain a qualified and stable worker pool, provide living wages and benefits, and create a work environment that is conducive to long-term employment and career development. Resources such as grants, education, and promotion of career opportunities may be used.
 - (12) Coordination of services. The Department shall identify methods to better coordinate service networks to maximize resources and minimize duplication of services and ease of application.
- 25 (13) Barriers to services. The Department shall identify 26 barriers to the provision, availability, and accessibility of

- 1 services and shall implement a plan to address those barriers.
- 2 The plan shall: (i) identify barriers, including but not
- 3 limited to, statutory and regulatory complexity, reimbursement
- 4 issues, payment issues, and labor force issues; (ii) recommend
- 5 changes to State or federal laws or administrative rules or
- 6 regulations; (iii) recommend application for federal waivers
- 7 to improve efficiency and reduce cost and paperwork; (iv)
- 8 develop innovative service delivery models; and (v) recommend
- 9 application for federal or private service grants.
- 10 (14) Reimbursement and funding. The Department shall
- investigate and evaluate costs and payments by defining costs
- 12 to implement a uniform, audited provider cost reporting system
- to be considered by all Departments in establishing payments.
- 14 To the extent possible, multiple cost reporting mandates shall
- 15 not be imposed.
- 16 (15) Medicaid nursing home cost containment and Medicare
- 17 utilization. The Department of Healthcare and Family Services
- 18 (formerly Department of Public Aid), in collaboration with the
- 19 Department on Aging and the Department of Public Health and in
- 20 consultation with the Advisory Committee, shall propose a plan
- 21 to contain Medicaid nursing home costs and maximize Medicare
- 22 utilization. The plan must not impair the ability of an older
- 23 adult to choose among available services. The plan shall
- include, but not be limited to, (i) techniques to maximize the
- 25 use of the most cost-effective services without sacrificing
- 26 quality and (ii) methods to identify and serve older adults in

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- need of minimal services to remain independent, but who are likely to develop a need for more extensive services in the absence of those minimal services.
- (16) Bed reduction. The Department of Public Health shall 5 implement a nursing home conversion program to reduce the number of Medicaid-certified nursing home beds in areas with 6 7 excess beds. The Department of Healthcare and Family Services 8 shall investigate changes to the Medicaid nursing facility 9 reimbursement system in order to reduce beds. Such changes may 10 include, but are not limited to, incentive payments that will 11 enable facilities to adjust to the restructuring and expansion 12 of services required by the Older Adult Services Act, including 13 adjustments for the voluntary closure or layaway of nursing home beds certified under Title XIX of the federal Social 14 Security Act. Any savings shall be reallocated to fund 15 16 home-based or community-based older adult services pursuant to 17 Section 20.
 - (17) Financing. The Department shall investigate and evaluate financing options for older adult services and shall make recommendations in the report required by Section 15 concerning the feasibility of these financing arrangements. These arrangements shall include, but are not limited to:
- 23 (A) private long-term care insurance coverage for older adult services;
- 25 (B) enhancement of federal long-term care financing initiatives;

- 1 (C) employer benefit programs such as medical savings 2 accounts for long-term care;
 - (D) individual and family cost-sharing options;
- 4 (E) strategies to reduce reliance on government programs;
- 6 (F) fraudulent asset divestiture and financial planning prevention; and
 - (G) methods to supplement and support family and community caregiving.
 - (18) Older Adult Services Demonstration Grants. The Department shall implement a program of demonstration grants that will assist in the restructuring of the older adult services delivery system, and shall provide funding for innovative service delivery models and system change and integration initiatives pursuant to subsection (g) of Section 20.
 - (19) Bed need methodology update. For the purposes of determining areas with excess beds, the Departments shall provide information and assistance to the <u>Health Facilities and Services Review Board Health Facilities Planning Board</u> to update the Bed Need Methodology for Long-Term Care to update the assumptions used to establish the methodology to make them consistent with modern older adult services.
 - (20) Affordable housing. The Departments shall utilize the recommendations of Illinois' Annual Comprehensive Housing Plan, as developed by the Affordable Housing Task Force through

- 1 the Governor's Executive Order 2003-18, in their efforts to
- 2 address the affordable housing needs of older adults.
- 3 The Older Adult Services Advisory Committee shall
- 4 investigate innovative and promising practices operating as
- 5 demonstration or pilot projects in Illinois and in other
- 6 states. The Department on Aging shall provide the Older Adult
- 7 Services Advisory Committee with a list of all demonstration or
- 8 pilot projects funded by the Department on Aging, including
- 9 those specified by rule, law, policy memorandum, or funding
- 10 arrangement. The Committee shall work with the Department on
- 11 Aging to evaluate the viability of expanding these programs
- into other areas of the State.
- 13 (Source: P.A. 93-1031, eff. 8-27-04; 94-236, eff. 7-14-05;
- 14 94-766, eff. 1-1-07.)
- 15 (320 ILCS 42/30)
- Sec. 30. Nursing home conversion program.
- 17 (a) The Department of Public Health, in collaboration with
- 18 the Department on Aging and the Department of Healthcare and
- 19 Family Services, shall establish a nursing home conversion
- program. Start-up grants, pursuant to subsections (1) and (m)
- of this Section, shall be made available to nursing homes as
- 22 appropriations permit as an incentive to reduce certified beds,
- 23 retrofit, and retool operations to meet new service delivery
- 24 expectations and demands.
- 25 (b) Grant moneys shall be made available for capital and

other costs related to: (1) the conversion of all or a part of a nursing home to an assisted living establishment or a special program or unit for persons with Alzheimer's disease or related disorders licensed under the Assisted Living and Shared Housing Act or a supportive living facility established under Section 5-5.01a of the Illinois Public Aid Code; (2) the conversion of multi-resident bedrooms in the facility into single-occupancy rooms; and (3) the development of any of the services identified in a priority service plan that can be provided by a nursing home within the confines of a nursing home or transportation services. Grantees shall be required to provide a minimum of a 20% match toward the total cost of the project.

- (c) Nothing in this Act shall prohibit the co-location of services or the development of multifunctional centers under subsection (f) of Section 20, including a nursing home offering community-based services or a community provider establishing a residential facility.
- (d) A certified nursing home with at least 50% of its resident population having their care paid for by the Medicaid program is eligible to apply for a grant under this Section.
- (e) Any nursing home receiving a grant under this Section shall reduce the number of certified nursing home beds by a number equal to or greater than the number of beds being converted for one or more of the permitted uses under item (1) or (2) of subsection (b). The nursing home shall retain the Certificate of Need for its nursing and sheltered care beds

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- that were converted for 15 years. If the beds are reinstated by the provider or its successor in interest, the provider shall pay to the fund from which the grant was awarded, on an amortized basis, the amount of the grant. The Department shall establish, by rule, the bed reduction methodology for nursing homes that receive a grant pursuant to item (3) of subsection 7 (b).
 - (f) Any nursing home receiving a grant under this Section shall agree that, for a minimum of 10 years after the date that the grant is awarded, a minimum of 50% of the nursing home's resident population shall have their care paid for by the Medicaid program. If the nursing home provider or its successor in interest ceases to comply with the requirement set forth in this subsection, the provider shall pay to the fund from which the grant was awarded, on an amortized basis, the amount of the grant.
 - (q) Before awarding grants, the Department of Public Health shall seek recommendations from the Department on Aging and the Department of Healthcare and Family Services. The Department of Public Health shall attempt to balance the distribution of grants among geographic regions, and among small and large nursing homes. The Department of Public Health shall develop, by rule, the criteria for the award of grants based upon the following factors:
 - (1) the unique needs of older adults (including those with moderate and low incomes), caregivers, and providers

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1	in	the	geographic	area	of	the	State	the	grantee	seeks	to
2	ser	ve;									

- (2) whether the grantee proposes to provide services in a priority service area;
- (3) the extent to which the conversion or transition will result in the reduction of certified nursing home beds in an area with excess beds;
 - (4) the compliance history of the nursing home; and
- (5) any other relevant factors identified by the Department, including standards of need.
- 11 (h) A conversion funded in whole or in part by a grant
 12 under this Section must not:
 - (1) diminish or reduce the quality of services available to nursing home residents;
 - (2) force any nursing home resident to involuntarily accept home-based or community-based services instead of nursing home services;
 - (3) diminish or reduce the supply and distribution of nursing home services in any community below the level of need, as defined by the Department by rule; or
 - (4) cause undue hardship on any person who requires nursing home care.
- 23 (i) The Department shall prescribe, by rule, the grant 24 application process. At a minimum, every application must 25 include:
- 26 (1) the type of grant sought;

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1	(2) a description of the project;
2	(3) the objective of the project;
3	(4) the likelihood of the project meeting identified
4	needs;
5	(5) the plan for financing, administration, and
6	evaluation of the project;
7	(6) the timetable for implementation;
8	(7) the roles and capabilities of responsible
9	individuals and organizations;
10	(8) documentation of collaboration with other service
11	providers, local community government leaders, and other
12	stakeholders, other providers, and any other stakeholders
13	in the community;
14	(9) documentation of community support for the
15	project, including support by other service providers,
16	local community government leaders, and other
17	stakeholders;
18	(10) the total budget for the project;
19	(11) the financial condition of the applicant; and
20	(12) any other application requirements that may be
21	established by the Department by rule.
22	(j) A conversion project funded in whole or in part by a
23	grant under this Section is exempt from the requirements of the
24	Illinois Health Facilities Planning Act. The Department of

Public Health, however, shall send to the Health Facilities and

<u>Services Review Board</u> Health Facilities Planning Board a copy

- of each grant award made under this Section.
- 2 (k) Applications for grants are public information, except
- 3 that nursing home financial condition and any proprietary data
- 4 shall be classified as nonpublic data.
- 5 (1) The Department of Public Health may award grants from
- 6 the Long Term Care Civil Money Penalties Fund established under
- 7 Section 1919(h)(2)(A)(ii) of the Social Security Act and 42 CFR
- 8 488.422(g) if the award meets federal requirements.
- 9 (Source: P.A. 95-331, eff. 8-21-07.)

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2	Statutes amended in order of appearance
3	5 ILCS 120/1.02 from Ch. 102, par. 41.02
4	5 ILCS 430/5-50
5	20 ILCS 3960/3 from Ch. 111 1/2, par. 1153
6	20 ILCS 3960/4 from Ch. 111 1/2, par. 1154
7	20 ILCS 3960/8.5
8	20 ILCS 3960/15.5
9	20 ILCS 3960/19.6
10	20 ILCS 4050/15
11	30 ILCS 5/3-1 from Ch. 15, par. 303-1
12	210 ILCS 3/20
13	210 ILCS 3/30
14	210 ILCS 3/36.5
15	210 ILCS 9/145
16	210 ILCS 50/32.5
17	225 ILCS 47/5
18	225 ILCS 47/15
19	225 ILCS 47/30
20	305 ILCS 5/5-5.02 from Ch. 23, par. 5-5.02
21	320 ILCS 42/20
22	320 ILCS 42/25
23	320 ILCS 42/30