1

AN ACT concerning State government.

## 2 Be it enacted by the People of the State of Illinois, 3 represented in the General Assembly:

Section 5. The Open Meetings Act is amended by changing
Section 1.02 as follows:

6 (5 ILCS 120/1.02) (from Ch. 102, par. 41.02)

7 Sec. 1.02. For the purposes of this Act:

8 "Meeting" means any gathering, whether in person or by 9 video or audio conference, telephone call, electronic means (such as, without limitation, electronic mail, electronic 10 chat, and instant messaging), or other means of contemporaneous 11 interactive communication, of a majority of a quorum of the 12 13 members of a public body held for the purpose of discussing 14 public business or, for a 5-member public body, a quorum of the members of a public body held for the purpose of discussing 15 16 public business.

Accordingly, for a 5-member public body, 3 members of the body constitute a quorum and the affirmative vote of 3 members is necessary to adopt any motion, resolution, or ordinance, unless a greater number is otherwise required.

21 "Public body" includes all legislative, executive, 22 administrative or advisory bodies of the State, counties, 23 townships, cities, villages, incorporated towns, school SB1905 Engrossed - 2 - LRB096 11268 RLJ 21693 b

districts and all other municipal corporations, boards, 1 2 bureaus, committees or commissions of this State, and any subsidiary bodies of any of the foregoing including but not 3 limited to committees and subcommittees which are supported in 4 5 whole or in part by tax revenue, or which expend tax revenue, 6 except the General Assembly and committees or commissions thereof. "Public body" includes tourism boards and convention 7 or civic center boards located in counties that are contiguous 8 9 to the Mississippi River with populations of more than 250,000 10 but less than 300,000. "Public body" includes the Health 11 Facilities and Services Review Board Health Facilities 12 Planning Board. "Public body" does not include a child death 13 review team or the Illinois Child Death Review Teams Executive Council established under the Child Death Review Team Act or an 14 15 ethics commission acting under the State Officials and 16 Employees Ethics Act.

17 (Source: P.A. 94-1058, eff. 1-1-07; 95-245, eff. 8-17-07.)

Section 10. The State Officials and Employees Ethics Act is amended by changing Section 5-50 as follows:

20 (5 ILCS 430/5-50)

Sec. 5-50. Ex parte communications; special government agents.

(a) This Section applies to ex parte communications made toany agency listed in subsection (e).

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(b) "Ex parte communication" means any written or oral 1 2 communication by any person that imparts or requests material 3 information or makes a material argument regarding potential action concerning regulatory, guasi-adjudicatory, investment, 4 5 or licensing matters pending before or under consideration by 6 the agency. "Ex parte communication" does not include the 7 following: (i) statements by a person publicly made in a public 8 forum; (ii) statements regarding matters of procedure and 9 practice, such as format, the number of copies required, the 10 manner of filing, and the status of a matter; and (iii) 11 statements made by a State employee of the agency to the agency 12 head or other employees of that agency.

13 (b-5) An ex parte communication received by an agency, 14 agency head, or other agency employee from an interested party 15 or his or her official representative or attorney shall 16 promptly be memorialized and made a part of the record.

17 (c) An ex parte communication received by any agency, agency head, or other agency employee, other than an ex parte 18 communication described in subsection (b-5), shall immediately 19 20 be reported to that agency's ethics officer by the recipient of the communication and by any other employee of that agency who 21 22 responds to the communication. The ethics officer shall require 23 that the ex parte communication be promptly made a part of the record. The ethics officer shall promptly file the ex parte 24 25 communication with the Executive Ethics Commission, including all written communications, all written responses to the 26

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communications, and a memorandum prepared by the ethics officer 1 2 stating the nature and substance of all oral communications, 3 the identity and job title of the person to whom each communication was made, all responses made, the identity and 4 5 job title of the person making each response, the identity of 6 the written or oral each person from whom ex parte received, the 7 communication individual was or entity 8 represented by that person, any action the person requested or 9 recommended, and any other pertinent information. The 10 disclosure shall also contain the date of any ex parte 11 communication.

12 (d) "Interested party" means a person or entity whose 13 rights, privileges, or interests are the subject of or are 14 directly affected by a regulatory, quasi-adjudicatory, 15 investment, or licensing matter.

16 (e) This Section applies to the following agencies:

17 Executive Ethics Commission

18 Illinois Commerce Commission

19 Educational Labor Relations Board

20 State Board of Elections

21 Illinois Gaming Board

22 Health Facilities and Services Review Board

23 Health Facilities Planning Board

24 Illinois Workers' Compensation Commission

25 Illinois Labor Relations Board

26 Illinois Liquor Control Commission

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- 1 Pollution Control Board
- 2 Property Tax Appeal Board
- 3 Illinois Racing Board
- 4 Illinois Purchased Care Review Board
- 5 Department of State Police Merit Board
- 6 Motor Vehicle Review Board
- 7 Prisoner Review Board
- 8 Civil Service Commission
- 9 Personnel Review Board for the Treasurer
- 10 Merit Commission for the Secretary of State
- 11 Merit Commission for the Office of the Comptroller
- 12 Court of Claims
- 13 Board of Review of the Department of Employment Security
- 14 Department of Insurance
- 15 Department of Professional Regulation and licensing boards
- 16 under the Department
- 17 Department of Public Health and licensing boards under the 18 Department
- 19 Office of Banks and Real Estate and licensing boards under 20 the Office
- 21 State Employees Retirement System Board of Trustees
- 22 Judges Retirement System Board of Trustees
- 23 General Assembly Retirement System Board of Trustees
- 24 Illinois Board of Investment
- 25 State Universities Retirement System Board of Trustees
- 26 Teachers Retirement System Officers Board of Trustees

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1 (f) Any person who fails to (i) report an ex parte 2 communication to an ethics officer, (ii) make information part 3 of the record, or (iii) make a filing with the Executive Ethics 4 Commission as required by this Section or as required by 5 Section 5-165 of the Illinois Administrative Procedure Act 6 violates this Act.

7 (Source: P.A. 95-331, eff. 8-21-07.)

8 Section 12. The Civil Administrative Code of Illinois is 9 amended by changing Section 5-565 as follows:

10 (20 ILCS 5/5-565) (was 20 ILCS 5/6.06)

11 Sec. 5-565. In the Department of Public Health.

12 (a) The General Assembly declares it to be the public 13 policy of this State that all citizens of Illinois are entitled 14 to lead healthy lives. Governmental public health has a 15 specific responsibility to ensure that a system is in place to allow the public health mission to be achieved. To develop a 16 17 system requires certain core functions to be performed by government. The State Board of Health is to assume 18 the 19 leadership role in advising the Director in meeting the 20 following functions:

21

(1) Needs assessment.

22 (2) Statewide health objectives.

23 (3) Policy development.

24 (4) Assurance of access to necessary services.

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There shall be a State Board of Health composed of 17 1 2 persons, all of whom shall be appointed by the Governor, with the advice and consent of the Senate for those appointed by the 3 Governor on and after June 30, 1998, and one of whom shall be a 4 5 senior citizen age 60 or over. Five members shall be physicians 6 licensed to practice medicine in all its branches, one 7 representing a medical school faculty, one who is board 8 certified in preventive medicine, and one who is engaged in 9 private practice. One member shall be a dentist; one an 10 environmental health practitioner; one a local public health 11 administrator; one a local board of health member; one a 12 registered nurse; one a veterinarian; one a public health 13 academician; one a health care industry representative; one a 14 representative of the business community; one a representative 15 of the non-profit public interest community; and 2 shall be 16 citizens at large.

17 The terms of Board of Health members shall be 3 years, except that members shall continue to serve on the Board of 18 19 Health until a replacement is appointed. Upon the effective 20 date of this amendatory Act of the 93rd General Assembly, in the appointment of the Board of Health members appointed to 21 22 vacancies or positions with terms expiring on or before 23 December 31, 2004, the Governor shall appoint up to 6 members to serve for terms of 3 years; up to 6 members to serve for 24 25 terms of 2 years; and up to 5 members to serve for a term of one 26 year, so that the term of no more than 6 members expire in the SB1905 Engrossed - 8 - LRB096 11268 RLJ 21693 b

1 same year. All members shall be legal residents of the State of 2 Illinois. The duties of the Board shall include, but not be 3 limited to, the following:

4 (1) To advise the Department of ways to encourage
5 public understanding and support of the Department's
6 programs.

7 (2) To evaluate all boards, councils, committees, 8 authorities, and bodies advisory to, or an adjunct of, the 9 Department of Public Health or its Director for the purpose 10 of recommending to the Director one or more of the 11 following:

12 (i) The elimination of bodies whose activities are
13 not consistent with goals and objectives of the
14 Department.

(ii) The consolidation of bodies whose activities
 encompass compatible programmatic subjects.

17 (iii) The restructuring of the relationship
18 between the various bodies and their integration
19 within the organizational structure of the Department.

20 (iv) The establishment of new bodies deemed
21 essential to the functioning of the Department.

(3) To serve as an advisory group to the Director forpublic health emergencies and control of health hazards.

(4) To advise the Director regarding public health
 policy, and to make health policy recommendations
 regarding priorities to the Governor through the Director.

1 2 (5) To present public health issues to the Director and to make recommendations for the resolution of those issues.

3 (6) To recommend studies to delineate public health4 problems.

5 (7) To make recommendations to the Governor through the 6 Director regarding the coordination of State public health 7 activities with other State and local public health 8 agencies and organizations.

9 (8) To report on or before February 1 of each year on 10 the health of the residents of Illinois to the Governor, 11 the General Assembly, and the public.

12 (9) To review the final draft of all proposed 13 administrative rules, other than emergency or preemptory 14 rules and those rules that another advisory body must 15 approve or review within a statutorily defined time period, of the Department after September 19, 1991 (the effective 16 17 date of Public Act 87-633). The Board shall review the proposed rules within 90 days of submission by the 18 19 Department. The Department shall take into consideration 20 any comments and recommendations of the Board regarding the proposed rules prior to submission to the Secretary of 21 22 State for initial publication. If the Department disagrees 23 with the recommendations of the Board, it shall submit a 24 written response outlining the reasons for not accepting 25 the recommendations.

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In the case of proposed administrative rules or

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amendments to administrative rules regarding immunization 1 of children against preventable communicable diseases 2 3 designated by the Director under the Communicable Disease Prevention Act, after the Immunization Advisory Committee 4 5 has made its recommendations, the Board shall conduct 3 6 public hearings, geographically distributed throughout the 7 State. At the conclusion of the hearings, the State Board 8 Health shall issue including of а report, its 9 recommendations, to the Director. The Director shall take 10 into consideration any comments or recommendations made by 11 the Board based on these hearings.

(10) To deliver to the Governor for presentation to the General Assembly a State Health Improvement Plan. The first and second such plans shall be delivered to the Governor on January 1, 2006 and on January 1, 2009 respectively, and then every 4 years thereafter.

The Plan shall recommend priorities and strategies to improve the public health system and the health status of Illinois residents, taking into consideration national health objectives and system standards as frameworks for assessment.

The Plan shall also take into consideration priorities and strategies developed at the community level through the Illinois Project for Local Assessment of Needs (IPLAN) and any regional health improvement plans that may be developed. The Plan shall focus on prevention as a key SB1905 Engrossed - 11 - LRB096 11268 RLJ 21693 b

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strategy for long-term health improvement in Illinois.

2 The Plan shall examine and make recommendations on the 3 contributions and strategies of the public and private sectors for improving health status and the public health 4 5 system in the State. In addition to recommendations on 6 health status improvement priorities and strategies for 7 the population of the State as a whole, the Plan shall make 8 recommendations regarding priorities and strategies for 9 reducing and eliminating health disparities in Illinois; 10 including racial, ethnic, gender, age, socio-economic and 11 geographic disparities.

12 The Director of the Illinois Department of Public 13 Health shall appoint a Planning Team that includes a range 14 of public, private, and voluntary sector stakeholders and 15 participants in the public health system. This Team shall 16 include: the directors of State agencies with public health 17 responsibilities (or their designees), including but not limited to the Illinois Departments of Public Health and 18 19 Department of Human Services, representatives of local 20 health departments, representatives of local community health partnerships, and individuals with expertise who 21 22 represent an array of organizations and constituencies 23 engaged in public health improvement and prevention.

The State Board of Health shall hold at least 3 public hearings addressing drafts of the Plan in representative geographic areas of the State. Members of the Planning Team

- shall receive no compensation for their services, but may
   be reimbursed for their necessary expenses.
- 3 (11) Upon the request of the Governor, to recommend to
  4 the Governor candidates for Director of Public Health when
  5 vacancies occur in the position.
- 6 (12) To adopt bylaws for the conduct of its own 7 business, including the authority to establish ad hoc 8 committees to address specific public health programs 9 requiring resolution.

10(13) To review and comment upon the Comprehensive11Health Plan submitted by the Center for Comprehensive12Health Planning as provided under Section 2310-217 of the13Department of Public Health Powers and Duties Law of the14Civil Administrative Code of Illinois.

15 Upon appointment, the Board shall elect a chairperson from 16 among its members.

17 Members of the Board shall receive compensation for their services at the rate of \$150 per day, not to exceed \$10,000 per 18 year, as designated by the Director for each day required for 19 20 transacting the business of the Board and shall be reimbursed 21 for necessary expenses incurred in the performance of their 22 duties. The Board shall meet from time to time at the call of 23 the Department, at the call of the chairperson, or upon the request of 3 of its members, but shall not meet less than 4 24 25 times per year.

26 (b) (Blank).

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(c) An Advisory Board on Necropsy Service to Coroners, 1 2 which shall counsel and advise with the Director on the 3 administration of the Autopsy Act. The Advisory Board shall consist of 11 members, including a senior citizen age 60 or 4 over, appointed by the Governor, one of whom shall be 5 6 designated as chairman by a majority of the members of the Board. In the appointment of the first Board the Governor shall 7 8 appoint 3 members to serve for terms of 1 year, 3 for terms of 2 9 years, and 3 for terms of 3 years. The members first appointed 10 under Public Act 83-1538 shall serve for a term of 3 years. All 11 members appointed thereafter shall be appointed for terms of 3 12 years, except that when an appointment is made to fill a 13 vacancy, the appointment shall be for the remaining term of the 14 position vacant. The members of the Board shall be citizens of 15 the State of Illinois. In the appointment of members of the 16 Advisory Board the Governor shall appoint 3 members who shall 17 be persons licensed to practice medicine and surgery in the State of Illinois, at least 2 of whom shall have received 18 post-graduate training in the field of pathology; 3 members who 19 20 are duly elected coroners in this State; and 5 members who shall have interest and abilities in the field of forensic 21 22 medicine but who shall be neither persons licensed to practice 23 any branch of medicine in this State nor coroners. In the appointment of medical and coroner members of the Board, the 24 25 Governor shall invite nominations from recognized medical and 26 coroners organizations in this State respectively. Board SB1905 Engrossed - 14 - LRB096 11268 RLJ 21693 b

members, while serving on business of the Board, shall receive actual necessary travel and subsistence expenses while so serving away from their places of residence.

4 (Source: P.A. 93-975, eff. 1-1-05.)

5 Section 15. The Department of Public Health Powers and 6 Duties Law of the Civil Administrative Code of Illinois is 7 amended by adding Section 2310-217 as follows:

8

(20 ILCS 2310/2310-217 new)

9 <u>Sec. 2310-217. Center for Comprehensive Health Planning.</u>

10 (a) The Center for Comprehensive Health Planning 11 ("Center") is hereby created to promote the distribution of 12 health care services and improve the healthcare delivery system in Illinois by establishing a statewide Comprehensive Health 13 Plan and ensuring a predictable, transparent, and efficient 14 15 Certificate of Need process under the Illinois Health Facilities Planning Act. The objectives of the Comprehensive 16 17 Health Plan include: to assess existing community resources and determine health care needs; to support safety net services for 18 uninsured and underinsured residents; to promote adequate 19 20 financing for health care services; and to recognize and 21 respond to changes in community health care needs, including 22 public health emergencies and natural disasters. The Center 23 shall comprehensively assess health and mental health services; assess health needs with a special focus on the 24

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identification of health disparities; identify State-level and 1 2 regional needs; and make findings that identify the impact of 3 market forces on the access to high quality services for uninsured and underinsured residents. The Center shall conduct 4 5 a biennial comprehensive assessment of health resources and service needs, including, but not limited to, facilities, 6 7 clinical services, and workforce; conduct needs assessments 8 using key indicators of population health status and 9 determinations of potential benefits that could occur with 10 certain changes in the health care delivery system; collect and 11 analyze relevant, objective, and accurate data, including 12 health care utilization data; identify issues related to health care financing such as revenue streams, federal opportunities, 13 14 better utilization of existing resources, development of resources, and incentives for new resource development; 15 16 evaluate findings by the needs assessments; and annually report to the General Assembly and the public. 17

18 <u>The Illinois Department of Public Health shall establish a</u> 19 <u>Center for Comprehensive Health Planning to develop a</u> 20 <u>long-range Comprehensive Health Plan, which Plan shall guide</u> 21 <u>the development of clinical services, facilities, and</u> 22 <u>workforce that meet the health and mental health care needs of</u> 23 <u>this State.</u>

## (b) Center for Comprehensive Health Planning. (1) Responsibilities and duties of the Center include: (A) providing technical assistance to the Health

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1	Facilities and Services Review Board to permit that
2	Board to apply relevant components of the
3	Comprehensive Health Plan in its deliberations;
4	(B) attempting to identify unmet health needs and
5	assist in any inter-agency State planning for health
6	resource development;
7	(C) considering health plans and other related
8	publications that have been developed in Illinois and
9	nationally;
10	(D) establishing priorities and recommend methods
11	for meeting identified health service, facilities, and
12	workforce needs. Plan recommendations shall be
13	short-term, mid-term, and long-range;
14	(E) conducting an analysis regarding the
15	availability of long-term care resources throughout
16	the State, using data and plans developed under the
17	Illinois Older Adult Services Act, to adjust existing
18	bed need criteria and standards under the Health
19	Facilities Planning Act for changes in utilization of
20	institutional and non-institutional care options, with
21	special consideration of the availability of the
22	least-restrictive options in accordance with the needs
23	and preferences of persons requiring long-term care;
24	and
25	(F) considering and recognizing health resource
26	development projects or information on methods by

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1	which a community may receive benefit, that are
2	consistent with health resource needs identified
3	through the comprehensive health planning process.
4	(2) A Comprehensive Health Planner shall be appointed
5	by the Governor from a list of nominees selected by the
6	Special Nomination Panel established in Section 19.7 of the
7	Illinois Health Facilities Planning Act, with the advice
8	and consent of the Senate, to supervise the Center and its
9	staff for a paid 3-year term, subject to review and
10	re-approval every 3 years. The Planner shall receive an
11	annual salary of \$120,000, or an amount set by the
12	Compensation Review Board, whichever is greater. The
13	Planner shall prepare a budget for review and approval by
14	the Illinois General Assembly, which shall become part of
15	the annual report available on the Department website.
16	(c) Comprehensive Health Plan.
17	(1) The Plan shall be developed with a 5 to 10 year
18	range, and updated every 2 years, or annually, if needed.
19	(2) Components of the Plan shall include:
20	(A) an inventory to map the State for growth,
21	population shifts, and utilization of available
22	healthcare resources, using both State-level and
23	regionally defined areas;
24	(B) an evaluation of health service needs,
25	addressing gaps in service, over-supply, and
26	continuity of care, including an assessment of

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existing safety net services; 1 2 (C) an inventory of health care facility infrastructure, including regulated facilities and 3 services, and unregulated facilities and services, as 4 5 determined by the Center; 6 (D) recommendations on ensuring access to care, 7 especially for safety net services, including rural 8 and medically underserved communities; and 9 (E) an integration between health planning for 10 clinical services, facilities and workforce under the 11 Illinois Health Facilities Planning Act and other 12 health planning laws and activities of the State. (3) Components of the Plan may include recommendations 13 14 that will be integrated into any relevant certificate of need review criteria, standards, and procedures. 15 16 (d) Within 60 days of receiving the Comprehensive Health Plan, the State Board of Health shall review and comment upon 17 the Plan and any policy change recommendations. The first Plan 18 19 shall be submitted to the State Board of Health within one year 20 after hiring the Comprehensive Health Planner. The Plan shall 21 be submitted to the General Assembly by the following March 1. 22 The Center and State Board shall hold public hearings on the 23 Plan and its updates. The Center shall permit the public to 24 request the Plan to be updated more frequently to address 25 emerging population and demographic trends. (e) Current comprehensive health planning data and 26

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1 <u>information about Center funding shall be available to the</u> 2 public on the Department website.

3 (f) The Department shall submit to a performance audit of 4 the Center by the Auditor General in order to assess whether 5 progress is being made to develop a Comprehensive Health Plan 6 and whether resources are sufficient to meet the goals of the 7 Center for Comprehensive Health Planning.

8 Section 20. The Illinois Health Facilities Planning Act is 9 amended by changing Sections 2, 3, 4, 4.2, 5, 6, 8.5, 12, 12.2, 10 12.3, 15.1, 19.5, and 19.6 and by adding Sections 5.4 and 19.7 11 as follows:

12 (20 ILCS 3960/2) (from Ch. 111 1/2, par. 1152)

13 (Section scheduled to be repealed on July 1, 2009)

14 Sec. 2. Purpose of the Act. The purpose of this Act is to 15 establish a procedure designed to reverse the trends of increasing costs of health care resulting from unnecessary 16 construction or modification of health care facilities. Such 17 procedure shall represent an attempt by the State of Illinois 18 19 to improve the financial ability of the public to obtain 20 necessary health services, and to establish an orderly and 21 comprehensive health care delivery system which will quarantee the availability of quality health care to the general public. 22 23 This Act shall establish a procedure (1) which requires a 24 person establishing, constructing or modifying a health care SB1905 Engrossed - 20 - LRB096 11268 RLJ 21693 b

facility, as herein defined, to have the qualifications, 1 2 background, character and financial resources to adequately provide a proper service for the community; (2) that promotes, 3 comprehensive health planning 4 through the process of 5 recognized local and areawide health facilities planning, the 6 orderly and economic development of health care facilities in 7 the State of Illinois that avoids unnecessary duplication of 8 such facilities; (3) that promotes planning for and development 9 of health care facilities needed for comprehensive health care 10 especially in areas where the health planning process has 11 identified unmet needs; and (4) that carries out these purposes 12 in coordination with the Center for Comprehensive Health and the Comprehensive Health 13 Planning Ageney Plan 14 comprehensive State health plan developed by that Center 15 Agency.

16 The changes made to this Act by this amendatory Act of the 17 96th General Assembly are intended to accomplish the following objectives: to improve the financial ability of the public to 18 19 obtain necessary health services; to establish an orderly and 20 comprehensive health care delivery system that will quarantee the availability of quality health care to the general public; 21 22 to maintain and improve the provision of essential health care 23 services and increase the accessibility of those services to 24 the medically underserved and indigent; to assure that the 25 reduction and closure of health care services or facilities is performed in an orderly and timely manner, and that these 26

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1 actions are deemed to be in the best interests of the public; 2 and to assess the financial burden to patients caused by 3 unnecessary health care construction and modification. The 4 Health Facilities and Services Review Board must apply the 5 findings from the Comprehensive Health Plan to update review 6 standards and criteria, as well as better identify needs and evaluate applications, and establish mechanisms to support 7 8 adequate financing of the health care delivery system in 9 Illinois, for the development and preservation of safety net services. The Board must provide written and consistent 10 11 decisions that are based on the findings from the Comprehensive 12 Health Plan, as well as other issue or subject specific plans, recommended by the Center for Comprehensive Health Planning. 13 14 Policies and procedures must include criteria and standards for plan variations and <u>deviations that must be updated.</u> 15 16 Evidence-based assessments, projections and decisions will be 17 applied regarding capacity, guality, value and equity in the delivery of health care services in Illinois. The integrity of 18 19 the Certificate of Need process is ensured through 20 implementation of a special panel for nominations of the Certificate of Need Board, as well as revised ethics and 21 22 communications procedures. Cost containment and support for 23 safety net services must continue to be central tenets of the 24 Certificate of Need process.

25 (Source: P.A. 80-941.)

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(20 ILCS 3960/3) (from Ch. 111 1/2, par. 1153) 1 2 (Section scheduled to be repealed on July 1, 2009) Sec. 3. Definitions. As used in this Act: 3 "Health care facilities" means and includes the following 4 facilities and organizations: 5 6 1. An ambulatory surgical treatment center required to 7 be licensed pursuant to the Ambulatory Surgical Treatment 8 Center Act; 9 2. An institution, place, building, or agency required 10 to be licensed pursuant to the Hospital Licensing Act; 11 3. Skilled and intermediate long term care facilities 12 licensed under the Nursing Home Care Act; Hospitals, nursing homes, ambulatory surgical 13 4. 14 treatment centers, or kidney disease treatment centers 15 maintained by the State or any department or agency 16 thereof; 17 5. Kidney disease treatment centers, including a free-standing hemodialysis unit required to be licensed 18 19 under the End Stage Renal Disease Facility Act; and 20 6. An institution, place, building, or room used for 21 the performance of outpatient surgical procedures that is 22 leased, owned, or operated by or on behalf of an 23 out-of-state facility; -7. An institution, place, building, or room used for 24 25 provision of a health care category of service as defined by the Board, including, but not limited to, cardiac 26

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1 <u>catheterization and open heart surgery; and</u>

8. An institution, place, building, or room used for
provision of major medical equipment used in the direct
clinical diagnosis or treatment of patients, and whose
project cost is in excess of the capital expenditure
minimum.

7 This Act shall not apply to the construction of any new 8 facility or the renovation of any existing facility located on 9 any campus facility as defined in Section 5-5.8b of the 10 Illinois Public Aid Code, provided that the campus facility 11 encompasses 30 or more contiguous acres and that the new or 12 renovated facility is intended for use by a licensed 13 residential facility.

No federally owned facility shall be subject to the provisions of this Act, nor facilities used solely for healing by prayer or spiritual means.

No facility licensed under the Supportive Residences
Licensing Act or the Assisted Living and Shared Housing Act
shall be subject to the provisions of this Act.

No facility established and operating under the Alternative Health Care Delivery Act as a community-based residential rehabilitation center alternative health care model demonstration program or as an Alzheimer's Disease Management Center alternative health care model demonstration program shall be subject to the provisions of this Act.

26 A facility designated as a supportive living facility that

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is in good standing with the program established under Section
 5-5.01a of the Illinois Public Aid Code shall not be subject to
 the provisions of this Act.

This Act does not apply to facilities granted waivers under Section 3-102.2 of the Nursing Home Care Act. However, if a demonstration project under that Act applies for a certificate of need to convert to a nursing facility, it shall meet the licensure and certificate of need requirements in effect as of the date of application.

10 This Act does not apply to a dialysis facility that 11 provides only dialysis training, support, and related services 12 to individuals with end stage renal disease who have elected to receive home dialysis. This Act does not apply to a dialysis 13 14 unit located in a licensed nursing home that offers or provides 15 dialysis-related services to residents with end stage renal 16 disease who have elected to receive home dialysis within the 17 nursing home. The Board, however, may require these dialysis facilities and licensed nursing homes to report statistical 18 19 information on a quarterly basis to the Board to be used by the 20 Board to conduct analyses on the need for proposed kidney disease treatment centers. 21

This Act shall not apply to the closure of an entity or a portion of an entity licensed under the Nursing Home Care Act, with the exceptions of facilities operated by a county or Illinois Veterans Homes, that elects to convert, in whole or in part, to an assisted living or shared housing establishment SB1905 Engrossed - 25 - LRB096 11268 RLJ 21693 b

1 licensed under the Assisted Living and Shared Housing Act.

This Act does not apply to any change of ownership of a healthcare facility that is licensed under the Nursing Home Care Act, with the exceptions of facilities operated by a county or Illinois Veterans Homes. Changes of ownership of facilities licensed under the Nursing Home Care Act must meet the requirements set forth in Sections 3-101 through 3-119 of the Nursing Home Care Act.

9 With the exception of those health care facilities 10 specifically included in this Section, nothing in this Act 11 shall be intended to include facilities operated as a part of 12 the practice of a physician or other licensed health care professional, whether practicing in his individual capacity or 13 14 within the legal structure of any partnership, medical or professional 15 corporation, or unincorporated medical or 16 professional group. Further, this Act shall not apply to 17 physicians or other licensed health care professional's practices where such practices are carried out in a portion of 18 a health care facility under contract with such health care 19 20 facility by a physician or by other licensed health care professionals, whether practicing in his individual capacity 21 22 or within the legal structure of any partnership, medical or 23 corporation, or unincorporated medical professional or professional groups. This Act shall apply to construction or 24 25 modification and to establishment by such health care facility of such contracted portion which is subject to facility 26

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licensing requirements, irrespective of the party responsible
 for such action or attendant financial obligation.

3 "Person" means any one or more natural persons, legal 4 entities, governmental bodies other than federal, or any 5 combination thereof.

6 "Consumer" means any person other than a person (a) whose 7 major occupation currently involves or whose official capacity 8 within the last 12 months has involved the providing, 9 administering or financing of any type of health care facility, 10 (b) who is engaged in health research or the teaching of 11 health, (c) who has a material financial interest in any 12 activity which involves the providing, administering or 13 financing of any type of health care facility, or (d) who is or ever has been a member of the immediate family of the person 14 15 defined by (a), (b), or (c).

16 "State Board" <u>or "Board"</u> means the Health Facilities <u>and</u>
17 <u>Services Review</u> <del>Planning</del> Board.

"Construction or modification" means the establishment, 18 19 erection, building, alteration, reconstruction, modernization, 20 improvement, extension, discontinuation, change of ownership, of or by a health care facility, or the purchase or acquisition 21 22 by or through a health care facility of equipment or service 23 for diagnostic or therapeutic purposes or for facility administration or operation, or any capital expenditure made by 24 25 or on behalf of a health care facility which exceeds the 26 capital expenditure minimum; however, any capital expenditure

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1 made by or on behalf of a health care facility for (i) the 2 construction or modification of a facility licensed under the 3 Assisted Living and Shared Housing Act or (ii) a conversion 4 project undertaken in accordance with Section 30 of the Older 5 Adult Services Act shall be excluded from any obligations under 6 this Act.

7 "Establish" means the construction of a health care 8 facility or the replacement of an existing facility on another 9 site or the initiation of a category of service as defined by 10 <u>the Board</u>.

"Major medical equipment" means medical equipment which is 11 12 used for the provision of medical and other health services and 13 which costs in excess of the capital expenditure minimum, 14 except that such term does not include medical equipment 15 acquired by or on behalf of a clinical laboratory to provide 16 clinical laboratory services if the clinical laboratory is 17 independent of a physician's office and a hospital and it has been determined under Title XVIII of the Social Security Act to 18 meet the requirements of paragraphs (10) and (11) of Section 19 20 1861(s) of such Act. In determining whether medical equipment has a value in excess of the capital expenditure minimum, the 21 22 value of studies, surveys, designs, plans, working drawings, 23 specifications, and other activities essential to the 24 acquisition of such equipment shall be included.

25 "Capital Expenditure" means an expenditure: (A) made by or26 on behalf of a health care facility (as such a facility is

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defined in this Act); and (B) which under generally accepted accounting principles is not properly chargeable as an expense of operation and maintenance, or is made to obtain by lease or comparable arrangement any facility or part thereof or any equipment for a facility or part; and which exceeds the capital expenditure minimum.

7 For the purpose of this paragraph, the cost of any studies, 8 surveys, designs, plans, working drawings, specifications, and 9 other activities essential to the acquisition, improvement, 10 expansion, or replacement of any plant or equipment with 11 respect to which an expenditure is made shall be included in 12 determining if expenditure such exceeds the capital 13 expenditures minimum. Unless otherwise interdependent, or 14 submitted as one project by the applicant, components of construction or modification undertaken by means of a single 15 16 construction contract or financed through the issuance of a 17 single debt instrument shall not be grouped together as one project. Donations of equipment or facilities to a health care 18 facility which if acquired directly by such facility would be 19 subject to review under this Act shall be considered capital 20 expenditures, and a transfer of equipment or facilities for 21 22 less than fair market value shall be considered a capital 23 expenditure for purposes of this Act if a transfer of the equipment or facilities at fair market value would be subject 24 25 to review.

26 "Capital expenditure minimum" means <u>\$11,500,000 for</u>

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projects by hospital applicants, \$6,500,000 for applicants for 1 2 projects related to skilled and intermediate care long-term 3 care facilities licensed under the Nursing Home Care Act, and \$3,000,000 for projects by all other applicants  $\frac{$6,000,000}{$6000,000}$ , 4 5 which shall be annually adjusted to reflect the increase in construction costs due to inflation, for major medical 6 7 equipment and for all other capital expenditures; provided, 8 however, that when a capital expenditure is the for 9 construction or modification of a health and fitness center, 10 "capital expenditure minimum" means the capital expenditure 11 minimum for all other capital expenditures in effect on March 12 1, 2000, which shall be annually adjusted to reflect the 13 increase in construction costs due to inflation.

"Non-clinical service area" means an area (i) for the 14 benefit of the patients, visitors, staff, or employees of a 15 16 health care facility and (ii) not directly related to the 17 diagnosis, treatment, or rehabilitation of persons receiving services from the health care facility. "Non-clinical service 18 areas" include, but are not limited to, chapels; gift shops; 19 20 news stands; computer systems; tunnels, walkways, and elevators; telephone systems; projects to comply with life 21 22 safety codes; educational facilities; student housing; 23 employee, staff, and visitor dining patient, areas; administration and volunteer offices; modernization 24 of 25 structural components (such as roof replacement and masonry 26 work); boiler repair or replacement; vehicle maintenance and SB1905 Engrossed - 30 - LRB096 11268 RLJ 21693 b

storage facilities; parking facilities; mechanical systems for heating, ventilation, and air conditioning; loading docks; and repair or replacement of carpeting, tile, wall coverings, window coverings or treatments, or furniture. Solely for the purpose of this definition, "non-clinical service area" does not include health and fitness centers.

7 "Areawide" means a major area of the State delineated on a 8 geographic, demographic, and functional basis for health 9 planning and for health service and having within it one or 10 more local areas for health planning and health service. The 11 term "region", as contrasted with the term "subregion", and the 12 word "area" may be used synonymously with the term "areawide".

"Local" means a subarea of a delineated major area that on a geographic, demographic, and functional basis may be considered to be part of such major area. The term "subregion" may be used synonymously with the term "local".

17 "Areawide health planning organization" or "Comprehensive 18 health planning organization" means the health systems agency 19 designated by the Secretary, Department of Health and Human 20 Services or any successor agency.

21 "Local health planning organization" means those local 22 health planning organizations that are designated as such by 23 the areawide health planning organization of the appropriate 24 area.

25 "Physician" means a person licensed to practice in 26 accordance with the Medical Practice Act of 1987, as amended. SB1905 Engrossed - 31 - LRB096 11268 RLJ 21693 b

1 "Licensed health care professional" means a person
2 licensed to practice a health profession under pertinent
3 licensing statutes of the State of Illinois.

4 "Director" means the Director of the Illinois Department of5 Public Health.

"Agency" means the Illinois Department of Public Health.

6

7 "Comprehensive health planning" means health planning 8 concerned with the total population and all health and 9 associated problems that affect the well being of people and 10 that encompasses health services, health manpower, and health 11 facilities; and the coordination among these and with those 12 social, economic, and environmental factors that affect 13 health.

14 "Alternative health care model" means a facility or program15 authorized under the Alternative Health Care Delivery Act.

16 "Out-of-state facility" means a person that is both (i) 17 licensed as a hospital or as an ambulatory surgery center under the laws of another state or that qualifies as a hospital or an 18 19 ambulatory surgery center under regulations adopted pursuant 20 to the Social Security Act and (ii) not licensed under the Ambulatory Surgical Treatment Center Act, the 21 Hospital 22 Licensing Act, or the Nursing Home Care Act. Affiliates of 23 out-of-state facilities shall be considered out-of-state facilities. Affiliates of Illinois licensed health care 24 25 facilities 100% owned by an Illinois licensed health care 26 facility, its parent, or Illinois physicians licensed to SB1905 Engrossed - 32 - LRB096 11268 RLJ 21693 b

practice medicine in all its branches shall not be considered out-of-state facilities. Nothing in this definition shall be construed to include an office or any part of an office of a physician licensed to practice medicine in all its branches in Illinois that is not required to be licensed under the Ambulatory Surgical Treatment Center Act.

7 "Change of ownership of a health care facility" means a 8 change in the person who has ownership or control of a health 9 care facility's physical plant and capital assets. A change in 10 ownership is indicated by the following transactions: sale, 11 transfer, acquisition, lease, change of sponsorship, or other 12 means of transferring control.

13 "Related person" means any person that: (i) is at least 50% 14 owned, directly or indirectly, by either the health care 15 facility or a person owning, directly or indirectly, at least 16 50% of the health care facility; or (ii) owns, directly or 17 indirectly, at least 50% of the health care facility.

18 "Charity care" means care provided by a health care 19 facility for which the provider does not expect to receive 20 payment from the patient or a third-party payer.

21 "Freestanding emergency center" means a facility subject 22 to licensure under Section 32.5 of the Emergency Medical 23 Services (EMS) Systems Act.

24 <u>"Special Nomination Panel" means the Special Nomination</u>
 25 <u>Panel created in Section 19.7 of this Act.</u>

26 (Source: P.A. 94-342, eff. 7-26-05; 95-331, eff. 8-21-07;

SB1905 Engrossed - 33 - LRB096 11268 RLJ 21693 b 1 95-543, eff. 8-28-07; 95-584, eff. 8-31-07; 95-727, eff. 2 6-30-08; 95-876, eff. 8-21-08.)

3 (20 ILCS 3960/4) (from Ch. 111 1/2, par. 1154)

4 (Section scheduled to be repealed on July 1, 2009)

5 Sec. 4. Health Facilities <u>and Services Review</u> <del>Planning</del> 6 Board; membership; appointment; term; compensation; quorum. 7 <u>Notwithstanding any other provision in this Section, members of</u> 8 <u>the State Board holding office on the day before the effective</u> 9 <u>date of this amendatory Act of the 96th General Assembly shall</u> 10 retain their authority.

11 (a) There is created the Health Facilities and Services 12 Review **Planning** Board, which shall perform the functions 13 described in this Act. The Department shall provide operational support to the Board, including the provision of office space, 14 supplies, and clerical, financial, and accounting services. 15 16 The Board may contract with experts related to specific health services or facilities and create technical advisory panels to 17 18 assist in the development of criteria, standards, and procedures used in the evaluation of applications for permit 19 20 and exemption.

(b) Beginning March 1, 2010, the The State Board shall consist of <u>9</u> 5 voting members. <u>The members shall include a</u> paid, full-time chairman, and 8 paid part-time members. Each Board member shall receive an annual salary of \$65,000, or such amount as set by the Compensation Review Board, whichever is SB1905 Engrossed - 34 - LRB096 11268 RLJ 21693 b

greater. The chairman of the Board shall receive, in addition 1 2 to his or her salary, an additional sum of \$25,000 per year, or 3 an amount set by the Compensation Review Board, whichever is greater, during such time as he or she shall serve as chairman. 4 5 All members shall be residents of Illinois and at least 4 shall reside outside the Chicago Metropolitan Statistical Area. 6 7 Consideration shall be given to potential appointees who reflect the ethnic and cultural diversity of the State. Neither 8 9 Board members nor Board staff shall be convicted felons or have 10 pled guilty to a felony.

11 Each member shall have a reasonable knowledge of the 12 practice, procedures and principles of the health care delivery system in Illinois, including at least 5 members who shall be 13 14 knowledgeable about health care delivery systems, health systems planning, finance, or the management of health care 15 16 facilities currently regulated under the Act. One member shall 17 be a representative of a non-profit health care consumer advocacy organization health planning, health finance, or 18 19 health care at the time of his or her appointment. Spouses or 20 other members of the immediate family of the Board cannot be an 21 employee, agent, or under contract with services or facilities 22 subject to the Act. Prior to appointment and in the course of 23 service on the Board, members of the Board shall disclose the 24 employment or other financial interest of any other relative of 25 the member, if known, in service or facilities subject to the Act. Members of the Board shall declare any conflict of 26

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interest that may exist with respect to the status of those relatives and recuse themselves from voting on any issue for which a conflict of interest is declared. No person shall be appointed or continue to serve as a member of the State Board who is, or whose spouse, parent, or child is, a member of the Board of Directors of, has a financial interest in, or has a business relationship with a health care facility.

8 Notwithstanding any provision of this Section to the 9 contrary, the term of office of each member of the State Board 10 serving on the day before the effective date of this amendatory 11 Act of the 96th General Assembly is abolished on the date upon 12 which members of the 9-member Board, as established by this amendatory Act of the 96th General Assembly, have been 13 14 appointed and can begin to take action as a Board. Members of 15 the State Board serving on the day before the effective date of 16 this amendatory Act of the 96th General Assembly may be 17 reappointed to the 9-member Board. Prior to March 1, 2010, the Health Facilities Planning Board shall establish a plan to 18 19 transition its powers and duties to the Health Facilities and 20 Services Review Board. effective date of this amendatory Act of the 93rd General Assembly and those members no longer hold 21 22 office.

23 (c) The State Board shall be appointed by the Governor from 24 <u>a list of nominees selected by the Special Nomination Panel</u>, 25 with the advice and consent of the Senate. Not more than 5 + 3 of 26 the appointments shall be of the same political party at the SB1905 Engrossed - 36 - LRB096 11268 RLJ 21693 b

time of the appointment. No person shall be appointed as a State Board member if that person has served, after the effective date of Public Act 93-41, 2 3-year terms as a State Board member, except for ex officio non-voting members.

5 The Secretary of Human Services, the Director of Healthcare 6 and Family Services, and the Director of Public Health, or 7 their designated representatives, shall serve as ex-officio, 8 non-voting members of the State Board.

9 (d) Of those 9 members initially appointed by the Governor 10 following the effective date of under this amendatory Act of 11 the <u>96th</u> <del>93rd</del> General Assembly, <u>3</u> <del>2</del> shall serve for terms 12 expiring July 1, 2011 2005, 3 2 shall serve for terms expiring July 1, 2012 <del>2006</del>, and 3 <del>1</del> shall serve for terms <del>a term</del> 13 14 expiring July 1, 2013 2007. Thereafter, each appointed member 15 shall hold office for a term of 3 years, provided that any 16 member appointed to fill a vacancy occurring prior to the 17 expiration of the term for which his or her predecessor was appointed shall be appointed for the remainder of such term and 18 the term of office of each successor shall commence on July 1 19 20 of the year in which his predecessor's term expires. Each member appointed after the effective date of this amendatory 21 22 Act of the 96th <del>93rd</del> General Assembly shall hold office until 23 his or her successor is appointed and qualified. No member 24 shall serve more than 3 terms.

25 <u>(e)</u> State Board members, while serving on business of the 26 State Board, shall receive actual and necessary travel and SB1905 Engrossed - 37 - LRB096 11268 RLJ 21693 b

subsistence expenses while so serving away from their places of residence. <u>Until March 1, 2010, a</u> A member of the State Board who experiences a significant financial hardship due to the loss of income on days of attendance at meetings or while otherwise engaged in the business of the State Board may be paid a hardship allowance, as determined by and subject to the approval of the Governor's Travel Control Board.

8 The Governor shall separately appoint from a list of 9 nominees selected by the Special Nomination Panel the Chairman 10 of the Board, who shall be a person with expertise in health care delivery system planning, finance or management of health 11 12 care facilities that are regulated under the Act. The Chairman 13 shall annually review Board member performance and shall report the attendance record of each Board member to the General 14 15 Assembly.

16 (g) Board members appointed under this amendatory Act of 17 the 96th General Assembly with unexcused absences from meetings of the full Board shall be fined \$500 by way of salary 18 19 reductions, which may be pro-rated over 4 regularly scheduled 20 pay periods. The State Board, through the Chairman, shall 21 prepare a separate and distinct budget approved by the General 22 Assembly and shall hire and supervise its own professional 23 staff responsible for carrying out the responsibilities of the Board. The Governor shall designate one of the members to serve 24 25 as Chairman and shall name as full-time Executive Secretary of 26 the State Board, a person qualified in health care facility

planning and in administration. The Agency shall provide administrative and staff support for the State Board. The State Board shall advise the Director of its budgetary and staff needs and consult with the Director on annual budget preparation.

6 (h) The State Board shall meet at least every 45 days once 7 each quarter, or as often as the Chairman of the State Board 8 deems necessary, or upon the request of a majority of the 9 members.

10 <u>(i) Five</u> Three members of the State Board shall constitute 11 a quorum. The affirmative vote of <u>5</u> <del>3</del> of the members of the 12 State Board shall be necessary for any action requiring a vote 13 to be taken by the State Board. A vacancy in the membership of 14 the State Board shall not impair the right of a quorum to 15 exercise all the rights and perform all the duties of the State 16 Board as provided by this Act.

17 (j) A State Board member shall disqualify himself or 18 herself from the consideration of any application for a permit 19 or exemption in which the State Board member or the State Board 20 member's spouse, parent, or child: (i) has an economic interest 21 in the matter; or (ii) is employed by, serves as a consultant 22 for, or is a member of the governing board of the applicant or 23 a party opposing the application.

(k) The Chairman, Board members, and Board staff must
 comply with the Illinois Governmental Ethics Act.

26 (Source: P.A. 95-331, eff. 8-21-07.)

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(20 ILCS 3960/4.2)
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(Section scheduled to be repealed on July 1, 2009) 2

3 Sec. 4.2. Ex parte communications.

4 (a) Except in the disposition of matters that agencies are 5 authorized by law to entertain or dispose of on an ex parte 6 basis including, but not limited to rule making, the State 7 Board, any State Board member, employee, or a hearing officer 8 shall not engage in ex parte communication in connection with 9 the substance of any formally filed pending or impending 10 application for a permit with any person or party or the 11 representative of any party. This subsection (a) applies when 12 the Board, member, employee, or hearing officer knows, or 13 should know upon reasonable inquiry, that the application or exemption has been formally filed with the Board. Nothing in 14 this Section shall prohibit staff members from providing 15 16 technical assistance to applicants. Nothing in this Section shall prohibit staff from verifying or clarifying an 17 18 applicant's information as it prepares the Board staff report. Once an application or exemption is filed and deemed complete, 19 20 a written record of any communication between staff and an 21 applicant shall be prepared by staff and made part of the 22 public record, using a prescribed, standardized format, and shall be included in the application file is pending or 23 24 impending.

25

(b) A State Board member or employee may communicate with

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other members or employees and any State Board member or hearing officer may have the aid and advice of one or more personal assistants.

(c) An ex parte communication received by the State Board, 4 5 any State Board member, employee, or a hearing officer shall be made a part of the record of the matter, including all written 6 7 communications, all written responses to the communications, 8 memorandum stating the substance of all and а oral 9 communications and all responses made and the identity of each 10 person from whom the ex parte communication was received.

11 (d) "Ex parte communication" means a communication between 12 a person who is not a State Board member or employee and a 13 State Board member or employee that reflects on the substance 14 of a pending or impending State Board proceeding and that takes 15 place outside the record of the proceeding. Communications 16 regarding matters of procedure and practice, such as the format 17 of pleading, number of copies required, manner of service, and proceedings, 18 status of are not considered ex parte 19 communications. Technical assistance with respect to an 20 application, not intended to influence any decision on the 21 application, may be provided by employees to the applicant. Any 22 assistance shall be documented in writing by the applicant and 23 employees within 10 business days after the assistance is 24 provided.

(e) For purposes of this Section, "employee" means a personthe State Board or the Agency employs on a full-time,

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1 part-time, contract, or intern basis.

2 (f) The State Board, State Board member, or hearing 3 examiner presiding over the proceeding, in the event of a 4 violation of this Section, must take whatever action is 5 necessary to ensure that the violation does not prejudice any 6 party or adversely affect the fairness of the proceedings.

7 (g) Nothing in this Section shall be construed to prevent
8 the State Board or any member of the State Board from
9 consulting with the attorney for the State Board.

10 (Source: P.A. 93-889, eff. 8-9-04.)

11 (20 ILCS 3960/5) (from Ch. 111 1/2, par. 1155)

12 (Section scheduled to be repealed on July 1, 2009)

Sec. 5. Construction, modification, or establishment of 13 health care facilities or acquisition of major medical 14 15 equipment; permits or exemptions. No After effective dates set 16 by the State Board, no person shall construct, modify or establish a health care facility or acquire major medical 17 18 equipment without first obtaining a permit or exemption from the State Board. The State Board shall not delegate to the 19 20 staff Executive Secretary of the State Board or any other 21 person or entity the authority to grant permits or exemptions 22 whenever the staff Executive Secretary or other person or entity would be required to exercise any discretion affecting 23 24 the decision to grant a permit or exemption. The State Board may, by rule, delegate authority to the Chairman to grant 25

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permits or exemptions when applications meet all of the State 1 2 Board's review criteria and are unopposed. The State Board shall set effective dates applicable to all or to each 3 elassification or category of health care facilities 4 and 5 applicable to all or each type of transaction for which a 6 permit -required. Varying effective dates mav <del>-is</del> 7 providing the date or dates so set shall <del>uniformly</del> apply 8 statewide.

9 Notwithstanding any effective dates established by this
10 Act or by the State Board, no person shall be required to
11 obtain a permit for any purpose under this Act until the State
12 health facilities plan referred to in paragraph (4) of Section
13 12 of this Act has been approved and adopted by the State Board
14 subsequent to public hearings having been held thereon.

15 A permit or exemption shall be obtained prior to the 16 acquisition of major medical equipment or to the construction 17 or modification of a health care facility which:

18 (a) requires a total capital expenditure in excess of19 the capital expenditure minimum; or

(b) substantially changes the scope or changes the
functional operation of the facility; or

(c) changes the bed capacity of a health care facility
by increasing the total number of beds or by distributing
beds among various categories of service or by relocating
beds from one physical facility or site to another by more
than <u>20</u> <del>10</del> beds or more than 10% of total bed capacity as

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defined by the State Board, whichever is less, over a 2
 year period.

A permit shall be valid only for the defined construction 3 or modifications, site, amount and person named in the 4 5 application for such permit and shall not be transferable or 6 assignable. A permit shall be valid until such time as the project has been completed, provided that (a) obligation of the 7 project occurs within 12 months following issuance of the 8 9 permit except for major construction projects such obligation 10 must occur within 18 months following issuance of the permit; 11 and (b) the project commences and proceeds to completion with 12 due diligence. To monitor progress toward project completion, 13 routine post-permit reports shall be limited to annual progress 14 reports and the final completion and cost report. Projects may deviate from the costs, fees, and expenses provided in their 15 16 project cost information for the project's cost components, 17 provided that the final total project cost does not exceed the approved permit amount. Major construction projects, for the 18 purposes of this Act, shall include but are not limited to: 19 20 projects for the construction of new buildings; additions to existing facilities; modernization projects whose cost is in 21 22 excess of \$1,000,000 or 10% of the facilities' operating 23 revenue, whichever is less; and such other projects as the State Board shall define and prescribe pursuant to this Act. 24 25 The State Board may extend the obligation period upon a showing 26 of good cause by the permit holder. Permits for projects that

have not been obligated within the prescribed obligation period
 shall expire on the last day of that period.

Persons who otherwise would be required to obtain a permit 3 shall be exempt from such requirement if the State Board finds 4 5 that with respect to establishing a new facility or 6 construction of new buildings or additions or modifications to 7 an existing facility, final plans and specifications for such work have prior to October 1, 1974, been submitted 8  $\pm \alpha$ and 9 approved by the Department of Public Health in accordance with 10 the requirements of applicable laws. Such exemptions shall be 11 null and void after December 31, 1979 unless binding 12 construction contracts were signed prior to December 1, 1979 and unless construction has commenced prior to December 31. 13 1979. Such exemptions shall be valid until such time as 14 project has been completed provided that the project proceeds 15 16 to completion with due diligence.

17 The acquisition by any person of major medical equipment that will not be owned by or located in a health care facility 18 and that will not be used to provide services to inpatients of 19 20 a health care facility shall be exempt from review provided filed 21 that а notice is in accordance with exemption 22 requirements.

Notwithstanding any other provision of this Act, no permit or exemption is required for the construction or modification of a non-clinical service area of a health care facility.

26 (Source: P.A. 91-782, eff. 6-9-00.)

1	(20 ILCS 3960/5.4 new)
2	Sec. 5.4. Safety Net Impact Statement.
3	(a) General review criteria shall include a requirement
4	that all health care facilities, with the exception of skilled
5	and intermediate long-term care facilities licensed under the
6	Nursing Home Care Act, provide a Safety Net Impact Statement,
7	which shall be filed with an application for a substantive
8	project or when the application proposes to discontinue a
9	category of service.
10	(b) For the purposes of this Section, "safety net services"
11	are services provided by health care providers or organizations
12	that deliver health care services to persons with barriers to
13	mainstream health care due to lack of insurance, inability to
14	pay, special needs, ethnic or cultural characteristics, or
15	geographic isolation. Safety net service providers include,
16	but are not limited to, hospitals and private practice
17	physicians that provide charity care, school-based health
18	centers, migrant health clinics, rural health clinics,
19	federally qualified health centers, community health centers,
20	public health departments, and community mental health
21	centers.
22	(c) As developed by the applicant, a Safety Net Impact
23	Statement shall describe all of the following:
24	(1) The project's material impact, if any, on essential
25	safety net services in the community, to the extent that it

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1	is feasible for an applicant to have such knowledge.
2	(2) The project's impact on the ability of another
3	provider or health care system to cross-subsidize safety
4	net services, if reasonably known to the applicant.
5	(3) How the discontinuation of a facility or service
6	might impact the remaining safety net providers in a given
7	community, if reasonably known by the applicant.
8	(d) Safety Net Impact Statements shall also include all of
9	the following:
10	(1) For the 3 fiscal years prior to the application, a
11	certification describing the amount of charity care
12	provided by the applicant. The amount calculated by
13	hospital applicants shall be in accordance with the
14	reporting requirements for charity care reporting in the
15	Illinois Community Benefits Act. Non-hospital applicants
16	shall report charity care, at cost, in accordance with an
17	appropriate methodology specified by the Board.
18	(2) For the 3 fiscal years prior to the application, a
19	certification of the amount of care provided to Medicaid
20	patients. Hospital and non-hospital applicants shall
21	provide Medicaid information in a manner consistent with
22	the information reported each year to the Illinois
23	Department of Public Health regarding "Inpatients and
24	Outpatients Served by Payor Source" and "Inpatient and
25	Outpatient Net Revenue by Payor Source" as required by the
26	Board under Section 13 of this Act and published in the

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1 Annual Hospital Profile. 2 (3) Any information the applicant believes is directly 3 relevant to safety net services, including information 4 regarding teaching, research, and any other service. 5 (e) The Board staff shall publish a notice, that an application accompanied by a Safety Net Impact Statement has 6 been filed, in a newspaper having general circulation within 7 the area affected by the application. If no newspaper has a 8 9 general circulation within the county, the Board shall post the 10 notice in 5 conspicuous places within the proposed area. 11 (f) Any person, community organization, provider, or 12 health system or other entity wishing to comment upon or oppose the application may file a Safety Net Impact Statement Response 13 14 with the Board, which shall provide additional information concerning a project's impact on safety net services in the 15 16 community. 17 (g) Applicants shall be provided an opportunity to submit a 18 reply to any Safety Net Impact Statement Response. 19 (h) The Board staff report shall include a statement as to 20 whether a Safety Net Impact Statement was filed by the 21 applicant and whether it included information on charity care, 22 the amount of care provided to Medicaid patients, and 23 information on teaching, research, or any other service 24 provided by the applicant directly relevant to safety net

25 <u>services. The report shall also indicate the names of the</u> 26 <u>parties submitting responses and the number of responses and</u> SB1905 Engrossed - 48 - LRB096 11268 RLJ 21693 b

1 <u>replies, if any, that were filed.</u>

2 (20 ILCS 3960/6) (from Ch. 111 1/2, par. 1156)
3 (Section scheduled to be repealed on July 1, 2009)
4 Sec. 6. Application for permit or exemption; exemption
5 regulations.

6 (a) An application for a permit or exemption shall be made 7 to the State Board upon forms provided by the State Board. This 8 application shall contain such information as the State Board 9 deems necessary. The State Board shall not require an applicant 10 to file a Letter of Intent before an application is filed. Such 11 application shall include affirmative evidence on which the 12 Director may make the findings required under this Section and 13 upon which the State Board or Chairman may make its decision on 14 the approval or denial of the permit or exemption.

15 (b) The State Board shall establish by regulation the 16 procedures and requirements regarding issuance of exemptions. An exemption shall be approved when information required by the 17 Board by rule is submitted. Projects eligible for an exemption, 18 rather than a permit, include, but are not limited to, change 19 of ownership of a health care facility. For a change of 20 21 ownership of a health care facility between related persons, 22 the State Board shall provide by rule for an expedited process for obtaining an exemption. 23

(c) All applications shall be signed by the applicant andshall be verified by any 2 officers thereof.

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(c-5) Any written review or findings of the Board staff 1 2 Agency or any other reviewing organization under Section 8 concerning an application for a permit must be made available 3 to the public at least 14 calendar days before the meeting of 4 5 the State Board at which the review or findings are considered. 6 The applicant and members of the public may submit, to the 7 State Board, written responses regarding the facts set forth in 8 support of or in opposition to the review or findings of the 9 Board staff Agency or reviewing organization. Members of the 10 public shall submit any written response at least 10 days 11 before the meeting of the State Board. The Board staff may revise any findings to address corrections of factual errors 12 13 cited in the public response. A written response must be submitted at least 2 business days before the meeting of the 14 15 State Board. At the meeting, the State Board may, in its 16 discretion, permit the submission of other additional written 17 materials.

(d) Upon receipt of an application for a permit, the State 18 Board shall approve and authorize the issuance of a permit if 19 20 it finds (1) that the applicant is fit, willing, and able to provide a proper standard of health care service for the 21 22 community with particular regard to the qualification, 23 background and character of the applicant, (2) that economic feasibility is demonstrated in terms of effect on the existing 24 25 and projected operating budget of the applicant and of the 26 health care facility; in terms of the applicant's ability to SB1905 Engrossed - 50 - LRB096 11268 RLJ 21693 b

establish and operate such facility in accordance 1 with 2 licensure regulations promulgated under pertinent state laws; 3 and in terms of the projected impact on the total health care expenditures in the facility and community, (3) that safeguards 4 5 are provided which assure that the establishment, construction 6 or modification of the health care facility or acquisition of 7 major medical equipment is consistent with the public interest, 8 and (4) that the proposed project is consistent with the 9 orderly and economic development of such facilities and 10 equipment and is in accord with standards, criteria, or plans 11 of need adopted and approved pursuant to the provisions of 12 Section 12 of this Act.

13 (Source: P.A. 95-237, eff. 1-1-08.)

## 14 (20 ILCS 3960/8.5)

15 (Section scheduled to be repealed on July 1, 2009)

Sec. 8.5. Certificate of exemption for change of ownership of a health care facility; public notice and public hearing.

18 (a) Upon a finding by the Department of Public Health that an application for a change of ownership is complete, the 19 20 Department of Public Health shall publish a legal notice on 3 21 consecutive days in a newspaper of general circulation in the 22 area or community to be affected and afford the public an opportunity to request a hearing. If the application is for a 23 24 facility located in a Metropolitan Statistical Area, an 25 additional legal notice shall be published in a newspaper of

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limited circulation, if one exists, in the area in which the 1 2 facility is located. If the newspaper of limited circulation is 3 published on a daily basis, the additional legal notice shall be published on 3 consecutive days. The legal notice shall also 4 be posted on the Health <u>Facilities and Services Review Board's</u> 5 6 Illinois Health Facilities Planning Board's web site and sent 7 to the State Representative and State Senator of the district 8 in which the health care facility is located. The Department of 9 Public Health shall not find that an application for change of complete without 10 ownership of a hospital is а signed 11 certification that for a period of 2 years after the change of 12 ownership transaction is effective, the hospital will not adopt 13 a charity care policy that is more restrictive than the policy 14 in effect during the year prior to the transaction.

For the purposes of this subsection, "newspaper of limited circulation" means a newspaper intended to serve a particular or defined population of a specific geographic area within a Metropolitan Statistical Area such as a municipality, town, village, township, or community area, but does not include publications of professional and trade associations.

(b) If a public hearing is requested, it shall be held at least 15 days but no more than 30 days after the date of publication of the legal notice in the community in which the facility is located. The hearing shall be held in a place of reasonable size and accessibility and a full and complete written transcript of the proceedings shall be made. The SB1905 Engrossed - 52 - LRB096 11268 RLJ 21693 b

applicant shall provide a summary of the proposed change of
 ownership for distribution at the public hearing.

3 (Source: P.A. 93-935, eff. 1-1-05.)

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4 (20 ILCS 3960/12) (from Ch. 111 1/2, par. 1162)

(Section scheduled to be repealed on July 1, 2009)

6 Sec. 12. Powers and duties of State Board. For purposes of 7 this Act, the State Board shall exercise the following powers 8 and duties:

(1) Prescribe rules, regulations, standards, criteria, 9 10 procedures or reviews which may vary according to the purpose 11 for which a particular review is being conducted or the type of 12 project reviewed and which are required to carry out the provisions and purposes of this Act. Policies and procedures of 13 the State Board shall take into consideration the priorities 14 15 and needs of medically underserved areas and other health care 16 services identified through the comprehensive health planning process, giving special consideration to the impact of projects 17 18 on access to safety net services.

19 (2) Adopt procedures for public notice and hearing on all
 20 proposed rules, regulations, standards, criteria, and plans
 21 required to carry out the provisions of this Act.

22 (3) <u>(Blank).</u> Prescribe criteria for recognition for 23 areawide health planning organizations, including, but not 24 limited to, standards for evaluating the scientific bases for 25 judgments on need and procedure for making these SB1905 Engrossed - 53 - LRB096 11268 RLJ 21693 b

## 1 determinations.

Develop criteria and standards for health care 2 (4) 3 facilities planning, conduct statewide inventories of health care facilities, maintain an updated inventory on the Board's 4 5 Department's web site reflecting the most recent bed and 6 service changes and updated need determinations when new census 7 data become available or new need formulae are adopted, and develop health care facility plans which shall be utilized in 8 9 the review of applications for permit under this Act. Such 10 health facility plans shall be coordinated by the Board Agency 11 with the health care facility plans areawide health planning 12 organizations and with other pertinent State Plans. 13 Inventories pursuant to this Section of skilled or intermediate 14 care facilities licensed under the Nursing Home Care Act or 15 nursing homes licensed under the Hospital Licensing Act shall 16 be conducted on an annual basis no later than July 1 of each 17 year and shall include among the information requested a list of all services provided by a facility to its residents and to 18 the community at large and differentiate between active and 19 inactive beds. 20

In developing health care facility plans, the State Board shall consider, but shall not be limited to, the following:

(a) The size, composition and growth of the population
of the area to be served;

(b) The number of existing and planned facilities
offering similar programs;

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1 (c) The extent of utilization of existing facilities;

2 (d) The availability of facilities which may serve as
3 alternatives or substitutes;

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(e) The availability of personnel necessary to the operation of the facility;

6 (f) Multi-institutional planning and the establishment
7 of multi-institutional systems where feasible;

8 (g) The financial and economic feasibility of proposed
9 construction or modification; and

10 (h) In the case of health care facilities established 11 by a religious body or denomination, the needs of the 12 members of such religious body or denomination may be 13 considered to be public need.

The health care facility plans which are developed and adopted in accordance with this Section shall form the basis for the plan of the State to deal most effectively with statewide health needs in regard to health care facilities.

(5) Coordinate with <u>the Center for Comprehensive Health</u>
 <u>Planning and</u> other state agencies having responsibilities
 affecting health care facilities, including those of licensure
 and cost reporting.

(6) Solicit, accept, hold and administer on behalf of the
State any grants or bequests of money, securities or property
for use by the State Board <u>or Center for Comprehensive Health</u>
<u>Planning</u> or recognized areawide health planning organizations
in the administration of this Act; and enter into contracts

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consistent with the appropriations for purposes enumerated in
 this Act.

(7) The State Board shall prescribe, in consultation with 3 the recognized areawide health planning organizations, 4 5 procedures for review, standards, and criteria which shall be utilized to make periodic areawide reviews and determinations 6 of the appropriateness of any existing health services being 7 rendered by health care facilities subject to the Act. The 8 9 State Board shall consider recommendations of the Board 10 areawide health planning organization and the Agency in making 11 its determinations.

12 (8) Prescribe, in consultation with the Center for 13 Comprehensive Health Planning recognized areawide health planning organizations, rules, regulations, standards, and 14 15 criteria for the conduct of an expeditious review of 16 applications for permits for projects of construction or 17 modification of a health care facility, which projects are classified as emergency, substantive, or non-substantive in 18 19 nature.

20 <u>Six months after the effective date of this amendatory Act</u>
21 <u>of the 96th General Assembly, substantive projects shall</u>
22 <u>include no more than the following:</u>

23 <u>(a) Projects to construct (1) a new or replacement</u>
24 <u>facility located on a new site or (2) a replacement</u>
25 <u>facility located on the same site as the original facility</u>
26 <u>and the cost of the replacement facility exceeds the</u>

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capital expenditure minimum; or 1 2 (b) Projects proposing a (1) new service or (2) 3 discontinuation of a service, which shall be reviewed by the Board within 60 days. 4 5 (c) Projects proposing a change in the bed capacity of 6 a health care facility by an increase in the total number 7 of beds or by a redistribution of beds among various 8 categories of service or by a relocation of beds from one 9 physical facility or site to another by more than 20 beds 10 or more than 10% of total bed capacity, as defined by the State Board, whichever is less, over a 2-year period. 11 12 The Chairman may approve applications for exemption that meet the criteria set forth in rules or refer them to the full 13

Board. The Chairman may approve any unopposed application that meets all of the review criteria or refer them to the full Board.

17 Such rules shall not abridge the right of the Center for Comprehensive Health Planning areawide health planning 18 19 organizations to make recommendations on the classification 20 and approval of projects, nor shall such rules prevent the conduct of a public hearing upon the timely request of an 21 22 interested party. Such reviews shall not exceed 60 days from 23 the date the application is declared to be complete by the 24 Agency.

(9) Prescribe rules, regulations, standards, and criteria
 pertaining to the granting of permits for construction and

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1 modifications which are emergent in nature and must be 2 undertaken immediately to prevent or correct structural 3 deficiencies or hazardous conditions that may harm or injure 4 persons using the facility, as defined in the rules and 5 regulations of the State Board. This procedure is exempt from 6 public hearing requirements of this Act.

7 (10) Prescribe rules, regulations, standards and criteria 8 for the conduct of an expeditious review, not exceeding 60 9 days, of applications for permits for projects to construct or 10 modify health care facilities which are needed for the care and 11 treatment of persons who have acquired immunodeficiency 12 syndrome (AIDS) or related conditions.

13 (11) Issue written decisions upon request of the applicant 14 or an adversely affected party to the Board within 30 days of 15 the meeting in which a final decision has been made. A "final 16 decision" for purposes of this Act is the decision to approve 17 or deny an application, or take other actions permitted under 18 this Act, at the time and date of the meeting that such action 19 is scheduled by the Board.

20 (12) Require at least one of its members to participate in 21 any public hearing, after the appointment of the 9 members to 22 the Board.

(13) Provide a mechanism for the public to comment on, and
 request changes to, draft rules and standards.

25 (14) Implement public information campaigns to regularly
 26 inform the general public about the opportunity for public

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1 <u>hearings and public hearing procedures.</u>

2 (15) Establish a separate set of rules and guidelines for 3 long-term care that recognizes that nursing homes are a different business line and service model from other regulated 4 5 facilities. An open and transparent process shall be developed that considers the following: how skilled nursing fits in the 6 7 continuum of care with other care providers, modernization, establishment of more private rooms, the development of 8 9 alternative services, and current trends in long-term care 10 services. 11 (Source: P.A. 93-41, eff. 6-27-03; 94-983, eff. 6-30-06.)

12 (20 ILCS 3960/12.2)

13 (Section scheduled to be repealed on July 1, 2009)

14 Sec. 12.2. Powers of the <u>State Board staff</u> Agency. For 15 purposes of this Act, the <u>staff</u> Agency shall exercise the 16 following powers and duties:

(1) Review applications for permits and exemptions in accordance with the standards, criteria, and plans of need established by the State Board under this Act and certify its finding to the State Board.

(1.5) Post the following on the <u>Board's</u> Department's web site: relevant (i) rules, (ii) standards, (iii) criteria, (iv) State norms, (v) references used by Agency staff in making determinations about whether application criteria are met, and (vi) notices of project-related filings, including notice of SB1905 Engrossed - 59 - LRB096 11268 RLJ 21693 b

1 public comments related to the application.

2 (2) Charge and collect an amount determined by the State 3 Board and the staff to be reasonable fees for the processing of applications by the State Board<del>, the Agency, and the</del> 4 5 appropriate recognized areawide health planning organization. 6 The State Board shall set the amounts by rule. Application fees 7 for continuing care retirement communities, and other health care models that include regulated and unregulated components, 8 9 shall apply only to those components subject to regulation 10 under this Act. All fees and fines collected under the 11 provisions of this Act shall be deposited into the Illinois 12 Health Facilities Planning Fund to be used for the expenses of 13 administering this Act. 14 (2.1) Publish the following reports on the State Board 15 website: 16 (A) An annual accounting, aggregated by category and 17 with names of parties redacted, of fees, fines, and other revenue collected as well as expenses incurred, in the 18 19 administration of this Act. 20 (B) An annual report, with names of the parties redacted, that summarizes all settlement agreements 21 22 entered into with the State Board that resolve an alleged 23 instance of noncompliance with State Board requirements 24 under this Act. 25 (C) A monthly report that includes the status of 26 applications and recommendations regarding updates to the

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standard, criteria, or the health plan as appropriate. 1 2 (D) Board reports showing the degree to which an 3 application conforms to the review standards, a summation of relevant public testimony, and any additional 4 5 information that staff wants to communicate. 6 (3) Coordinate with other State agencies having 7 responsibilities affecting health care facilities, including the Center for Comprehensive Health Planning and those of 8 9 licensure and cost reporting. 10 (Source: P.A. 93-41, eff. 6-27-03.) 11 (20 ILCS 3960/12.3) 12 (Section scheduled to be repealed on July 1, 2009) Sec. 12.3. Revision of criteria, standards, and rules. At 13 least every 2 years Before December 31, 2004, the State Board 14 15 shall review, revise, and update promulgate the criteria, 16 standards, and rules used to evaluate applications for permit. To the extent practicable, the criteria, standards, and rules 17 18 shall be based on objective criteria using the inventory and 19 recommendations of the Comprehensive Health Plan for guidance. 20 The Board may appoint temporary advisory committees made up of 21 experts with professional competence in the subject matter of 22 the proposed standards or criteria to assist in the development 23 of revisions to standards and criteria. In particular, the 24 review of the criteria, standards, and rules shall consider: (1) Whether the criteria and standards reflect current 25

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industry standards and anticipated trends.

1

2 (2) Whether the criteria and standards can be reduced
3 or eliminated.

4 (3) Whether criteria and standards can be developed to 5 authorize the construction of unfinished space for future 6 use when the ultimate need for such space can be reasonably 7 projected.

8 (4) Whether the criteria and standards take into 9 account issues related to population growth and changing 10 demographics in a community.

11 (5) Whether facility-defined service and planning 12 areas should be recognized.

13 (6) Whether categories of service that are subject to 14 review should be re-evaluated, including provisions 15 related to structural, functional, and operational 16 differences between long-term care facilities and acute 17 care facilities and that allow routine changes of 18 ownership, facility sales, and closure requests to be 19 processed on a more timely basis.

20 (Source: P.A. 93-41, eff. 6-27-03.)

(20 ILCS 3960/15.1) (from Ch. 111 1/2, par. 1165.1)
(Section scheduled to be repealed on July 1, 2009)
Sec. 15.1. No individual who, as a member of the State
Board or of an areawide health planning organization board, or
as an employee of the State or of an areawide health planning

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organization, shall, by reason of his performance of any duty,
function, or activity required of, or authorized to be
undertaken by this Act, be liable for the payment of damages
under any law of the State, if he has acted within the scope of
such duty, function, or activity, has exercised due care, and
has acted, with respect to that performance, without malice
toward any person affected by it.

8 (Source: P.A. 80-941.)

9 (20 ILCS 3960/19.5)

10 (Section scheduled to be repealed on July 1, 2009 and as 11 provided internally)

12 Sec. 19.5. Audit. Eighteen months after the last member of the 9-member Board is appointed, as required under this 13 amendatory Act of the 96th General Assembly Upon the effective 14 15 date of this amendatory Act of the 91st General Assembly, the 16 Auditor General shall commence a performance audit of the Center for Comprehensive Health Planning, State Board, and the 17 18 Certificate of Need processes must commence an audit of the State Board to determine: 19

(1) whether progress is being made to develop a
 Comprehensive Health Plan and whether resources are
 sufficient to meet the goals of the Center for
 Comprehensive Health Planning; whether the State Board can
 demonstrate that the certificate of need process is
 successful in controlling health care costs, allowing

1 <del>public</del> access to necessary health -services, and 2 quaranteeing the availability of quality health care to the 3 general public; 4 whether changes to the Certificate of Need (2) 5 processes are being implemented effectively, as well as their impact, if any, on access to safety net services; and 6 7 whether the State Board is following its adopted rules and 8 procedures; 9 (3) whether fines and settlements are fair, 10 consistent, and in proportion to the degree of violations. 11 whether the State Board is consistent in awarding and 12 denying certificates of need; and 13 the State Board's annual whether (4)repoi 14 cost savings to the State. 15 The Auditor General must report on the results of the audit 16 to the General Assembly. 17 This Section is repealed when the Auditor General files his or her report with the General Assembly. 18 (Source: P.A. 91-782, eff. 6-9-00.) 19 20 (20 ILCS 3960/19.6) 21 (Section scheduled to be repealed on July 1, 2009) 22 Sec. 19.6. Repeal. This Act is repealed on December 31, 2019 July 1, 2009. 23 24 (Source: P.A. 94-983, eff. 6-30-06; 95-1, eff. 3-30-07; 95-5, eff. 5-31-07; 95-771, eff. 7-31-08.) 25

1	(20 ILCS 3960/19.7 new)
2	Sec. 19.7. Special Nomination Panel.
3	(a) The Nomination Panel is established to provide a list
4	of candidates to the Governor for appointment to the Illinois
5	Health Facilities and Services Review Board ("Board"), the
6	position of Chairman of the Board, and the Comprehensive Health
7	Planner. Members of the Nomination Panel shall be appointed by
8	a majority vote of the following appointing authorities: (1)
9	the Executive Ethics Commissioner appointed by the Secretary of
10	State; (2) the Executive Ethics Commissioner appointed by the
11	Treasurer; (3) the Executive Ethics Commissioner appointed by
12	the Comptroller; (4) the Executive Ethics Commissioner
13	appointed by the Attorney General; and (5) the Executive Ethics
14	Commissioner appointed by the Governor. However, the
15	appointing authorities as of the effective date of this
16	amendatory Act of the 96th General Assembly shall remain
17	empowered to fill vacancies on the Nomination Panel until all
18	members of the new Board, the Chairman of the Board, and the
19	Comprehensive Health Planner have been appointed and
20	qualified, regardless of whether such appointing authorities
21	remain members of the Executive Ethics Commission. In the event
22	of such appointing authority's disqualification, resignation,
23	or refusal to serve as an appointing authority, the
24	constitutional officer that appointed the Executive Ethics
25	Commissioner may name a designee to serve as an appointing

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authority for the Nomination Panel. The appointing authorities 1 2 may hold so many public or non-public meetings as is required 3 to fulfill their duties, and may utilize the staff and budget of the Executive Ethics Commission in carrying out their 4 5 duties; provided, however, that a final vote on appointees to the Nomination Panel shall take place in a meeting governed by 6 7 the Open Meetings Act. Any ex parte communications regarding 8 the Nomination Panel must be made a part of the record at the 9 next public meeting and part of a written record. The 10 appointing authorities shall file a list of members of the 11 Nomination Panel with the Secretary of State within 60 days 12 after the effective date of this amendatory Act of the 96th General Assembly. A vacancy on the Nomination Panel due to 13 14 disqualification or resignation must be filled within 60 days 15 of a vacancy and the appointing authorities must file the name 16 of the new appointee with the Secretary of State.

17 (b) The Nomination Panel shall consist of 9 members, who may include former federal or State judges from Illinois, 18 19 former federal prosecutors from Illinois, former sworn federal 20 officers with investigatory experience with a federal agency, 21 or former members of federal agencies with experience in 22 regulatory oversight. Two members shall have at least 5 years 23 of experience with nonprofit agencies in Illinois committed to 24 public-interest advocacy. Members shall submit statements of 25 economic interest to the Secretary of State. Each member of the Nomination Panel shall receive \$300 for each day the Nomination 26

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Panel meets. The Executive Ethics Commission shall provide
 staff and support to the Nomination Panel pursuant to
 appropriations available for those purposes.

4 (c) Candidates for nomination to the Illinois Health 5 Facilities and Services Review Board, Chairman of the Board, or the position of Comprehensive Health Planner may apply or be 6 nominated. All candidates must fill out a written application 7 8 and submit to a background investigation to be eligible for 9 consideration. The written application must include, at a minimum, a sworn statement disclosing any communications that 10 11 the applicant has engaged in with a constitutional officer, a 12 member of the General Assembly, a special government agent (as that term is defined in Section 4A-101 of the Illinois 13 14 Governmental Ethics Act), a member of the Board or the Nomination Panel, a director, secretary, or other employee of 15 16 the executive branch of the State, or an employee of the 17 legislative branch of the State related to the regulation of health facilities and services within the last year. A person 18 19 who knowingly provides false or misleading information on the 20 application or knowingly fails to disclose a communication 21 required to be disclosed in the sworn statement under this Section is quilty of a Class 4 felony. 22

23 (d) Once an application is submitted to the Nomination
24 Panel and until (1) the nominee is rejected by the Nomination
25 Panel, (2) the nominee is rejected by the Governor, (3) the
26 candidate is rejected by the Senate, or (4) the candidate is

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1 confirmed by the Senate, whichever is applicable, a candidate
2 may not engage in ex parte communications, as that term is
3 defined in Section 5.7 of this Act.

4 The Nomination Panel shall conduct a background (e) 5 investigation on candidates eligible for nomination to the Board, Chairman of the Board, or the position of Comprehensive 6 7 Health Planner. For the purpose of making the initial 8 nominations after the effective date of this amendatory Act of 9 the 96th General Assembly, the Nomination Panel shall request 10 the assistance of the Federal Bureau of Investigation to 11 conduct background investigations. If the Federal Bureau of 12 Investigation does not agree to conduct background investigations, or the Federal Bureau of Investigations cannot 13 14 conduct the background investigations within 120 days after the 15 request is made, the Nomination Panel may contract with an 16 independent agency that specializes in conducting personal 17 investigations. The Nomination Panel may not engage the services or enter into any contract with State or local law 18 19 enforcement agencies for the conduct of background 20 investigations.

21 (f) The Nomination Panel must review written applications, 22 determine eligibility for oral interviews, confirm 23 satisfactory background investigations, and hold public 24 hearings on qualifications of candidates. Initial interviews 25 of candidates need not be held in meetings subject to the Open 26 Meetings Act; members or staff may arrange for informal SB1905 Engrossed - 68 - LRB096 11268 RLJ 21693 b

<u>interviews. Prior to recommendation</u>, however, the Nomination
 <u>Panel must question candidates in a meeting subject to the Open</u>
 Meetings Act under oath.

4 (g) The Nomination Panel must recommend candidates for 5 nomination to the Board, the Chairman of the Board, and the position of Comprehensive Health Planner. The Nomination Panel 6 7 shall recommend 3 candidates for every open position and 8 prepare a memorandum detailing the candidates' qualifications. 9 The names and the memorandum must be delivered to the Governor 10 and filed with the Secretary of State. The Governor may choose 11 only from the recommendations of the Nomination Panel and must 12 nominate a candidate for every open position within 30 days of receiving the recommendations. The Governor shall file the 13 14 names of his nominees with the Secretary of the Senate and the Secretary of State. If the Governor does not name a nominee for 15 every open position, then the Nomination Panel may select the 16 17 remaining nominees for the Board, Chairman of the Board, or the position of Comprehensive Health Planner. For the purpose of 18 19 making the initial recommendations after the effective date of 20 this amendatory Act of the 96th General Assembly, the 21 Nomination Panel shall make recommendations to the Governor no 22 later than 150 days after appointment of all members of the 23 Nomination Panel. For the purpose of filling subsequent 24 vacancies, the Nomination Panel shall make recommendations to 25 the Governor within 90 days of a vacancy in office. 26 (h) Selections by the Governor must receive the advice and

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Services Review Board shall request from the applicant and the
 applicant shall submit to the Hospital Basic Services Review
 Board all of the following information:

4 (1) A copy of the hospital's last audited financial 5 statement.

6 (2) The percentage of the hospital's patients each year
7 who are Medicaid patients.

8 (3) The percentage of the hospital's patients each year9 who are Medicare patients.

10 (4) The percentage of the hospital's patients each year11 who are uninsured.

12 (5) The percentage of services provided by the hospital
13 each year for which the hospital expected payment but for
14 which no payment was received.

15 (6) Any other information required by the Hospital
16 Basic Services Review Board by rule.

17 The Hospital Basic Services Review Board shall review the 18 applicant's original application, the approval of the <u>Health</u> 19 <u>Facilities and Services Review Board</u> <del>Illinois Health</del> 20 <del>Facilities Planning Board</del>, and the information provided by the 21 applicant to the Hospital Basic Services Review Board under 22 this Section and make a recommendation to the State Treasurer 23 to accept or deny the application.

(c) If the Hospital Basic Services Review Board recommends
 that the application be accepted, the State Treasurer may
 collateralize the applicant's basic service loan for eligible

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expenses related to completing, attaining, or upgrading basic 1 2 services, including, but not limited to, delivery, installation, staff training, and other eligible expenses as 3 defined by the State Treasurer by rule. The total cost for any 4 5 one project to be undertaken by the applicants shall not exceed 6 \$10,000,000 and the amount of each basic services loan 7 collateralized under this Act shall not exceed \$5,000,000. 8 Expenditures related to basic service loans shall not exceed 9 the amount available in the Fund necessary to collateralize the 10 loans. The terms of any basic services loan collateralized 11 under this Act must be approved by the State Treasurer in 12 accordance with standards established by the State Treasurer by 13 rule.

14 (Source: P.A. 94-648, eff. 1-1-06.)

Section 35. The Illinois State Auditing Act is amended by changing Section 3-1 as follows:

17 (30 ILCS 5/3-1) (from Ch. 15, par. 303-1)

18 Sec. 3-1. Jurisdiction of Auditor General. The Auditor 19 General has jurisdiction over all State agencies to make post 20 audits and investigations authorized by or under this Act or 21 the Constitution.

The Auditor General has jurisdiction over local government agencies and private agencies only:

24

(a) to make such post audits authorized by or under

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this Act as are necessary and incidental to a post audit of 1 2 a State agency or of a program administered by a State 3 agency involving public funds of the State, but this jurisdiction does not include any authority to review local 4 5 governmental agencies in the obligation, receipt, expenditure or use of public funds of the State that are 6 7 granted without limitation or condition imposed by law, 8 other than the general limitation that such funds be used 9 for public purposes;

10 (b) to make investigations authorized by or under this11 Act or the Constitution; and

12 (c) to make audits of the records of local government 13 agencies to verify actual costs of state-mandated programs 14 when directed to do so by the Legislative Audit Commission 15 at the request of the State Board of Appeals under the 16 State Mandates Act.

17 In addition to the foregoing, the Auditor General may conduct an audit of the Metropolitan Pier and Exposition 18 19 Authority, the Regional Transportation Authority, the Suburban Bus Division, the Commuter Rail Division and the Chicago 20 21 Transit Authority and any other subsidized carrier when 22 authorized by the Legislative Audit Commission. Such audit may 23 be a financial, management or program audit, or any combination 24 thereof.

The audit shall determine whether they are operating in accordance with all applicable laws and regulations. Subject to SB1905 Engrossed - 73 - LRB096 11268 RLJ 21693 b

the limitations of this Act, the Legislative Audit Commission may by resolution specify additional determinations to be included in the scope of the audit.

In addition to the foregoing, the Auditor General must also 4 5 conduct a financial audit of the Illinois Sports Facilities Authority's expenditures of public funds in connection with the 6 7 reconstruction, renovation, remodeling, extension, or 8 improvement of all or substantially all of any existing 9 "facility", as that term is defined in the Illinois Sports 10 Facilities Authority Act.

11 The Auditor General may also conduct an audit, when 12 authorized by the Legislative Audit Commission, of any hospital 13 which receives 10% or more of its gross revenues from payments 14 from the State of Illinois, Department of Healthcare and Family 15 Services (formerly Department of Public Aid), Medical 16 Assistance Program.

17 The Auditor General is authorized to conduct financial and 18 compliance audits of the Illinois Distance Learning Foundation 19 and the Illinois Conservation Foundation.

As soon as practical after the effective date of this amendatory Act of 1995, the Auditor General shall conduct a compliance and management audit of the City of Chicago and any other entity with regard to the operation of Chicago O'Hare International Airport, Chicago Midway Airport and Merrill C. Meigs Field. The audit shall include, but not be limited to, an examination of revenues, expenses, and transfers of funds; SB1905 Engrossed - 74 - LRB096 11268 RLJ 21693 b

purchasing and contracting policies and practices; staffing levels; and hiring practices and procedures. When completed, the audit required by this paragraph shall be distributed in accordance with Section 3-14.

5 The Auditor General shall conduct a financial and 6 compliance and program audit of distributions from the 7 Municipal Economic Development Fund during the immediately 8 preceding calendar year pursuant to Section 8-403.1 of the 9 Public Utilities Act at no cost to the city, village, or 10 incorporated town that received the distributions.

11 The Auditor General must conduct an audit of the <u>Health</u> 12 <u>Facilities and Services Review Board</u> <del>Health Facilities</del> 13 <del>Planning Board</del> pursuant to Section 19.5 of the Illinois Health 14 Facilities Planning Act.

The Auditor General of the State of Illinois shall annually 15 16 conduct or cause to be conducted a financial and compliance 17 audit of the books and records of any county water commission organized pursuant to the Water Commission Act of 1985 and 18 19 shall file a copy of the report of that audit with the Governor 20 and the Legislative Audit Commission. The filed audit shall be open to the public for inspection. The cost of the audit shall 21 22 be charged to the county water commission in accordance with 23 Section 6z-27 of the State Finance Act. The county water commission shall make available to the Auditor General its 24 25 books and records and any other documentation, whether in the possession of its trustees or other parties, necessary to 26

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conduct the audit required. These audit requirements apply only
 through July 1, 2007.

3 The Auditor General must conduct audits of the Rend Lake 4 Conservancy District as provided in Section 25.5 of the River 5 Conservancy Districts Act.

6 The Auditor General must conduct financial audits of the 7 Southeastern Illinois Economic Development Authority as 8 provided in Section 70 of the Southeastern Illinois Economic 9 Development Authority Act.

10 (Source: P.A. 95-331, eff. 8-21-07.)

Section 40. The Alternative Health Care Delivery Act is amended by changing Sections 20, 30, and 36.5 as follows:

13 (210 ILCS 3/20)

Sec. 20. Board responsibilities. The State Board of Health shall have the responsibilities set forth in this Section.

(a) The Board shall investigate new health care delivery
models and recommend to the Governor and the General Assembly,
through the Department, those models that should be authorized
as alternative health care models for which demonstration
programs should be initiated. In its deliberations, the Board
shall use the following criteria:

(1) The feasibility of operating the model in Illinois,
based on a review of the experience in other states
including the impact on health professionals of other

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1 health care programs or facilities.

2

(2) The potential of the model to meet an unmet need.

3 (3) The potential of the model to reduce health care
4 costs to consumers, costs to third party payors, and
5 aggregate costs to the public.

6 (4) The potential of the model to maintain or improve 7 the standards of health care delivery in some measurable 8 fashion.

9 (5) The potential of the model to provide increased 10 choices or access for patients.

11 (b) The Board shall evaluate and make recommendations to 12 the Governor and the General Assembly, through the Department, 13 regarding alternative health care model demonstration programs 14 established under this Act, at the midpoint and end of the 15 period of operation of the demonstration programs. The report 16 shall include, at a minimum, the following:

17 (1) Whether the alternative health care models
18 improved access to health care for their service
19 populations in the State.

(2) The quality of care provided by the alternative
health care models as may be evidenced by health outcomes,
surveillance reports, and administrative actions taken by
the Department.

(3) The cost and cost effectiveness to the public,
third-party payors, and government of the alternative
health care models, including the impact of pilot programs

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1 on aggregate health care costs in the area. In addition to 2 any other information collected by the Board under this 3 Section, the Board shall collect from postsurgical recovery care centers uniform billing data substantially 4 5 the same as specified in Section 4-2(e) of the Illinois Health Finance Reform Act. To facilitate its evaluation of 6 7 that data, the Board shall forward a copy of the data to the Illinois Health Care Cost Containment Council. All 8 9 patient identifiers shall be removed from the data before 10 it is submitted to the Board or Council.

(4) The impact of the alternative health care models on the health care system in that area, including changing patterns of patient demand and utilization, financial viability, and feasibility of operation of service in inpatient and alternative models in the area.

16 (5) The implementation by alternative health care 17 models of any special commitments made during application 18 review to the <u>Health Facilities and Services Review Board</u> 19 <del>Illinois Health Facilities Planning Board</del>.

20 (6) The continuation, expansion, or modification of21 the alternative health care models.

(c) The Board shall advise the Department on the definition and scope of alternative health care models demonstration programs.

(d) In carrying out its responsibilities under thisSection, the Board shall seek the advice of other Department

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advisory boards or committees that may be impacted by the alternative health care model or the proposed model of health care delivery. The Board shall also seek input from other interested parties, which may include holding public hearings.

5 (e) The Board shall otherwise advise the Department on the
6 administration of the Act as the Board deems appropriate.
7 (Source: P.A. 87-1188; 88-441.)

8 (210 ILCS 3/30)

22

25

9 Sec. 30. Demonstration program requirements. The 10 requirements set forth in this Section shall apply to 11 demonstration programs.

12 (a) There shall be no more than:

(i) 3 subacute care hospital alternative health care models in the City of Chicago (one of which shall be located on a designated site and shall have been licensed as a hospital under the Illinois Hospital Licensing Act within the 10 years immediately before the application for a license);

19 (ii) 2 subacute care hospital alternative health care 20 models in the demonstration program for each of the 21 following areas:

(1) Cook County outside the City of Chicago.

23 (2) DuPage, Kane, Lake, McHenry, and Will
 24 Counties.

(3) Municipalities with a population greater than

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1 50,000 not located in the areas described in item (i) 2 of subsection (a) and paragraphs (1) and (2) of item 3 (ii) of subsection (a); and

4 (iii) 4 subacute care hospital alternative health care 5 models in the demonstration program for rural areas.

In selecting among applicants for these licenses in rural areas, the <u>Health Facilities and Services Review Board</u> <del>Health</del> <del>Facilities Planning Board</del> and the Department shall give preference to hospitals that may be unable for economic reasons to provide continued service to the community in which they are located unless the hospital were to receive an alternative health care model license.

13 (a-5) There shall be no more than a total of 12 14 postsurgical recovery care center alternative health care 15 models in the demonstration program, located as follows:

16

20

(1) Two in the City of Chicago.

17 (2) Two in Cook County outside the City of Chicago. At
18 least one of these shall be owned or operated by a hospital
19 devoted exclusively to caring for children.

(3) Two in Kane, Lake, and McHenry Counties.

(4) Four in municipalities with a population of 50,000 or more not located in the areas described in paragraphs (1), (2), and (3), 3 of which shall be owned or operated by hospitals, at least 2 of which shall be located in counties with a population of less than 175,000, according to the most recent decennial census for which data are available, SB1905 Engrossed - 80 - LRB096 11268 RLJ 21693 b

- and one of which shall be owned or operated by an
   ambulatory surgical treatment center.
- 3 (5) Two in rural areas, both of which shall be owned or4 operated by hospitals.

5 There shall be no postsurgical recovery care center alternative health care models located in counties with 6 7 populations greater than 600,000 but less than 1,000,000. A 8 proposed postsurgical recovery care center must be owned or 9 operated by a hospital if it is to be located within, or will primarily serve the residents of, a health service area in 10 11 which more than 60% of the gross patient revenue of the 12 hospitals within that health service area are derived from 13 Medicaid and Medicare, according to the most recently available 14 calendar year data from the Illinois Health Care Cost 15 Containment Council. Nothing in this paragraph shall preclude a 16 hospital and an ambulatory surgical treatment center from 17 forming a joint venture or developing a collaborative agreement to own or operate a postsurgical recovery care center. 18

19 (a-10) There shall be no more than a total of 8 children's 20 respite care center alternative health care models in the 21 demonstration program, which shall be located as follows:

22

(1) One in the City of Chicago.

23 (2) One in Cook County outside the City of Chicago.

24 (3) A total of 2 in the area comprised of DuPage, Kane,
25 Lake, McHenry, and Will counties.

26

(4) A total of 2 in municipalities with a population of

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1 50,000 or more and not located in the areas described in 2 paragraphs (1), (2), or (3).

3 (5) A total of 2 in rural areas, as defined by the
4 <u>Health Facilities and Services Review Board</u> <del>Health</del>
5 <del>Facilities Planning Board</del>.

No more than one children's respite care model owned and operated by a licensed skilled pediatric facility shall be located in each of the areas designated in this subsection (a-10).

10 (a-15) There shall be an authorized community-based 11 residential rehabilitation center alternative health care 12 model in the demonstration program. The community-based 13 residential rehabilitation center shall be located in the area 14 of Illinois south of Interstate Highway 70.

15 (a-20) There shall be an authorized Alzheimer's disease 16 management center alternative health care model in the 17 demonstration program. The Alzheimer's disease management be located 18 center shall in Will County, owned by a 19 not-for-profit entity, and endorsed by a resolution approved by 20 the county board before the effective date of this amendatory Act of the 91st General Assembly. 21

22 (a-25) There shall be no more than 10 birth center 23 alternative health care models in the demonstration program, 24 located as follows:

(1) Four in the area comprising Cook, DuPage, Kane,
 Lake, McHenry, and Will counties, one of which shall be

1 2 owned or operated by a hospital and one of which shall be owned or operated by a federally qualified health center.

3 (2) Three in municipalities with a population of 50,000
4 or more not located in the area described in paragraph (1)
5 of this subsection, one of which shall be owned or operated
6 by a hospital and one of which shall be owned or operated
7 by a federally qualified health center.

8 (3) Three in rural areas, one of which shall be owned 9 or operated by a hospital and one of which shall be owned 10 or operated by a federally qualified health center.

11 The first 3 birth centers authorized to operate by the 12 Department shall be located in or predominantly serve the residents of a health professional shortage area as determined 13 14 by the United States Department of Health and Human Services. There shall be no more than 2 birth centers authorized to 15 16 operate in any single health planning area for obstetric 17 services as determined under the Illinois Health Facilities Planning Act. If a birth center is located outside of a health 18 19 professional shortage area, (i) the birth center shall be 20 located in a health planning area with a demonstrated need for 21 obstetrical service beds, as determined by the Health 22 Facilities and Services Review Board Illinois Health 23 Facilities Planning Board or (ii) there must be a reduction in the existing number of obstetrical service beds in the planning 24 25 area so that the establishment of the birth center does not result in an increase in the total number of obstetrical 26

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1 service beds in the health planning area.

(b) Alternative health care models, other than a model 2 authorized under subsections (a-15) and <del>subsection</del> (a-20), 3 shall obtain a certificate of need from the Health Facilities 4 5 and Services Review Board Illinois Health Facilities Planning Board under the Illinois Health Facilities Planning Act before 6 7 receiving a license by the Department. If, after obtaining its 8 initial certificate of need, an alternative health care 9 delivery model that is a community based residential 10 rehabilitation center seeks to increase the bed capacity of that center, it must obtain a certificate of need from the 11 12 Health Facilities and Services Review Board Health 13 Facilities Planning Board before increasing the bed capacity. 14 Alternative health care models in medically underserved areas 15 shall receive priority in obtaining a certificate of need.

16 (c) An alternative health care model license shall be 17 issued for a period of one year and shall be annually renewed if the facility or program is in substantial compliance with 18 the Department's rules adopted under this Act. A licensed 19 20 alternative health care model that continues to be in 21 substantial compliance after the conclusion of the 22 demonstration program shall be eligible for annual renewals 23 unless and until a different licensure program for that type of health care model is established by legislation. The Department 24 25 may issue a provisional license to any alternative health care 26 model that does not substantially comply with the provisions of

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this Act and the rules adopted under this Act if (i) 1 the 2 Department finds that the alternative health care model has 3 undertaken changes and corrections which upon completion will render the alternative health care model in substantial 4 5 compliance with this Act and rules and (ii) the health and 6 safety of the patients of the alternative health care model 7 will be protected during the period for which the provisional 8 license is issued. The Department shall advise the licensee of 9 the conditions under which the provisional license is issued, 10 including the manner in which the alternative health care model 11 fails to comply with the provisions of this Act and rules, and 12 the time within which the changes and corrections necessary for 13 the alternative health care model to substantially comply with this Act and rules shall be completed. 14

15 (d) Alternative health care models shall seek 16 certification under Titles XVIII and XIX of the federal Social 17 Security Act. In addition, alternative health care models shall provide charitable care consistent with that provided by 18 19 comparable health care providers in the geographic area.

20 (d-5) The Department of Healthcare and Family Services 21 (formerly Illinois Department of Public Aid), in cooperation 22 with the Illinois Department of Public Health, shall develop 23 and implement a reimbursement methodology for all facilities 24 participating in the demonstration program. The Department of 25 Healthcare and Family Services shall keep a record of services 26 provided under the demonstration program to recipients of SB1905 Engrossed - 85 - LRB096 11268 RLJ 21693 b

1 medical assistance under the Illinois Public Aid Code and shall
2 submit an annual report of that information to the Illinois
3 Department of Public Health.

4 (e) Alternative health care models shall, to the extent
5 possible, link and integrate their services with nearby health
6 care facilities.

7 (f) Each alternative health care model shall implement a 8 quality assurance program with measurable benefits and at 9 reasonable cost.

10 (Source: P.A. 95-331, eff. 8-21-07; 95-445, eff. 1-1-08.)

11 (210 ILCS 3/36.5)

12 Sec. 36.5. Alternative health care models authorized. 13 Notwithstanding any other law to the contrary, alternative 14 health care models described in part 1 of Section 35 shall be 15 licensed without additional consideration by the <u>Health</u> 16 <u>Facilities and Services Review Board</u> <del>Illinois Health</del> 17 <del>Facilities Planning Board</del> if:

(1) an application for such a model was filed with the
 Health Facilities and Services Review Board Health Facilities Planning Board prior to September 1,
 1994;

(2) the application was received by the <u>Health</u>
 <u>Facilities and Services Review Board</u> <del>Illinois Health</del>
 <del>Facilities Planning Board</del> and was awarded at least the
 minimum number of points required for approval by the Board

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or, if the application was withdrawn prior to Board action, the staff report recommended at least the minimum number of points required for approval by the Board; and

4 (3) the applicant complies with all regulations of the
5 Illinois Department of Public Health to receive a license
6 pursuant to part 1 of Section 35.

7 (Source: P.A. 89-393, eff. 8-20-95.)

8 Section 45. The Assisted Living and Shared Housing Act is 9 amended by changing Section 145 as follows:

10 (210 ILCS 9/145)

11 Sec. 145. Conversion of facilities. Entities licensed as 12 facilities under the Nursing Home Care Act may elect to convert 13 to a license under this Act. Any facility that chooses to 14 convert, in whole or in part, shall follow the requirements in 15 the Nursing Home Care Act and rules promulgated under that Act regarding voluntary closure and notice to residents. Any 16 17 conversion of existing beds licensed under the Nursing Home 18 Care Act to licensure under this Act is exempt from review by the Health Facilities and Services Review Board Health 19 20 Facilities Planning Board.

21 (Source: P.A. 91-656, eff. 1-1-01.)

22 Section 50. The Emergency Medical Services (EMS) Systems 23 Act is amended by changing Section 32.5 as follows: SB1905 Engrossed

1 (210 ILCS 50/32.5)

2

Sec. 32.5. Freestanding Emergency Center.

3 (a) Until June 30, 2009, the Department shall issue an 4 annual Freestanding Emergency Center (FEC) license to any 5 facility that:

6 (1) is located: (A) in a municipality with a population 7 of 75,000 or fewer inhabitants; (B) within 20 miles of the 8 hospital that owns or controls the FEC; and (C) within 20 9 miles of the Resource Hospital affiliated with the FEC as 10 part of the EMS System;

(2) is wholly owned or controlled by an Associate or Resource Hospital, but is not a part of the hospital's physical plant;

14 (3) meets the standards for licensed FECs, adopted by
 15 rule of the Department, including, but not limited to:

16 (A) facility design, specification, operation, and
 17 maintenance standards;

18

(B) equipment standards; and

19 (C) the number and qualifications of emergency 20 medical personnel and other staff, which must include 21 at least one board certified emergency physician 22 present at the FEC 24 hours per day.

(4) limits its participation in the EMS System strictly
 to receiving a limited number of BLS runs by emergency
 medical vehicles according to protocols developed by the

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Resource Hospital within the FEC's designated EMS System
 and approved by the Project Medical Director and the
 Department;

4 (5) provides comprehensive emergency treatment 5 services, as defined in the rules adopted by the Department 6 pursuant to the Hospital Licensing Act, 24 hours per day, 7 on an outpatient basis;

8 (6) provides an ambulance and maintains on site 9 ambulance services staffed with paramedics 24 hours per 10 day;

(7) maintains helicopter landing capabilities approved
 by appropriate State and federal authorities;

13 (8) complies with all State and federal patient rights
14 provisions, including, but not limited to, the Emergency
15 Medical Treatment Act and the federal Emergency Medical
16 Treatment and Active Labor Act;

17 (9) maintains a communications system that is fully 18 integrated with its Resource Hospital within the FEC's 19 designated EMS System;

20 (10) reports to the Department any patient transfers
21 from the FEC to a hospital within 48 hours of the transfer
22 plus any other data determined to be relevant by the
23 Department;

(11) submits to the Department, on a quarterly basis,
the FEC's morbidity and mortality rates for patients
treated at the FEC and other data determined to be relevant

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1 by the Department;

6

7

26

2 (12) does not describe itself or hold itself out to the 3 general public as a full service hospital or hospital 4 emergency department in its advertising or marketing 5 activities;

(13) complies with any other rules adopted by the Department under this Act that relate to FECs;

8 (14) passes the Department's site inspection for 9 compliance with the FEC requirements of this Act;

10 (15) submits a copy of the permit issued by the <u>Health</u> 11 <u>Facilities and Services Review Board</u> <del>Illinois Health</del> 12 <del>Facilities Planning Board</del> indicating that the facility has 13 complied with the Illinois Health Facilities Planning Act 14 with respect to the health services to be provided at the 15 facility;

16 (16) submits an application for designation as an FEC 17 in a manner and form prescribed by the Department by rule; 18 and

19 (17) pays the annual license fee as determined by the20 Department by rule.

21 (b) The Department shall:

(1) annually inspect facilities of initial FEC
applicants and licensed FECs, and issue annual licenses to
or annually relicense FECs that satisfy the Department's
licensure requirements as set forth in subsection (a);

(2) suspend, revoke, refuse to issue, or refuse to

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1 renew the license of any FEC, after notice and an 2 opportunity for a hearing, when the Department finds that 3 the FEC has failed to comply with the standards and 4 requirements of the Act or rules adopted by the Department 5 under the Act;

6 (3) issue an Emergency Suspension Order for any FEC 7 when the Director or his or her designee has determined 8 that the continued operation of the FEC poses an immediate 9 and serious danger to the public health, safety, and 10 welfare. An opportunity for a hearing shall be promptly 11 initiated after an Emergency Suspension Order has been 12 issued; and

Section 55. The Health Care Worker Self-Referral Act is amended by changing Sections 5, 15, and 30 as follows:

17 (225 ILCS 47/5)

18 Sec. 5. Legislative intent. The General Assembly recognizes that patient referrals by health care workers for 19 20 health services to an entity in which the referring health care 21 worker has an investment interest may present a potential 22 conflict of interest. The General Assembly finds that these 23 referral practices may limit or completely eliminate 24 competitive alternatives in the health care market. In some

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instances, these referral practices may expand and improve care 1 2 services available or may make which were previously 3 unavailable. They may also provide lower cost options to increase competition. Generally, 4 patients or referral 5 practices are positive occurrences. However, self-referrals may result in over utilization of health services, increased 6 7 overall costs of the health care systems, and may affect the 8 quality of health care.

9 It is the intent of the General Assembly to provide 10 guidance to health care workers regarding acceptable patient 11 referrals, to prohibit patient referrals to entities providing 12 health services in which the referring health care worker has 13 an investment interest, and to protect the citizens of Illinois 14 from unnecessary and costly health care expenditures.

15 Recognizing the need for flexibility to quickly respond to 16 changes in the delivery of health services, to avoid results 17 beyond the limitations on self referral provided under this Act and to provide minimal disruption to the appropriate delivery 18 19 of health care, the Health Facilities and Services Review Board Health Facilities Planning Board shall be exclusively and 20 21 solely authorized to implement and interpret this Act through 22 adopted rules.

The General Assembly recognizes that changes in delivery of health care has resulted in various methods by which health care workers practice their professions. It is not the intent of the General Assembly to limit appropriate delivery of care,

- 92 - LRB096 11268 RLJ 21693 b SB1905 Engrossed nor force unnecessary changes in the structures created by 1 2 workers for the health and convenience of their patients. (Source: P.A. 87-1207.) 3 4 (225 ILCS 47/15) 5 Sec. 15. Definitions. In this Act: 6 (a) "Board" means the Health Facilities and Services Review 7 Board Health Facilities Planning Board. 8 (b) "Entity" means any individual, partnership, firm, 9 corporation, or other business that provides health services 10 but does not include an individual who is a health care worker 11 who provides professional services to an individual. (c) "Group practice" means a group of 2 or more health care 12 13 workers legally organized as a partnership, professional 14 corporation, not-for-profit corporation, faculty practice plan 15 or a similar association in which: 16 (1) each health care worker who is a member or employee independent contractor of the group provides 17 or an 18 substantially the full range of services that the health care worker routinely provides, including consultation, 19 20 diagnosis, or treatment, through the use of office space, 21 facilities, equipment, or personnel of the group; 22 (2) the services of the health care workers are 23 provided through the group, and payments received for 24 health services are treated as receipts of the group; and 25 (3) the overhead expenses and the income from the SB1905 Engrossed - 93 - LRB096 11268 RLJ 21693 b

1 2 practice are distributed by methods previously determined by the group.

(d) "Health care worker" means any individual licensed 3 under the laws of this State to provide health services, 4 5 including but not limited to: dentists licensed under the 6 Illinois Dental Practice Act; dental hygienists licensed under 7 the Illinois Dental Practice Act; nurses and advanced practice nurses licensed under the Nurse Practice Act; occupational 8 9 therapists licensed under the Illinois Occupational Therapy Practice Act; optometrists licensed under 10 the Illinois 11 Optometric Practice Act of 1987; pharmacists licensed under the 12 Pharmacy Practice Act; physical therapists licensed under the 13 Illinois Physical Therapy Act; physicians licensed under the Medical Practice Act of 1987; physician assistants licensed 14 15 under the Physician Assistant Practice Act of 1987; podiatrists 16 licensed under the Podiatric Medical Practice Act of 1987; 17 psychologists licensed under clinical the Clinical Psychologist Licensing Act; clinical social workers licensed 18 under the Clinical Social Work and Social Work Practice Act; 19 20 speech-language pathologists and audiologists licensed under 21 the Illinois Speech-Language Pathology and Audiology Practice 22 Act; or hearing instrument dispensers licensed under the 23 Hearing Instrument Consumer Protection Act, or any of their 24 successor Acts.

(e) "Health services" means health care procedures andservices provided by or through a health care worker.

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(f) "Immediate family member" means a health care worker's
 spouse, child, child's spouse, or a parent.

3 (g) "Investment interest" means an equity or debt security 4 issued by an entity, including, without limitation, shares of 5 stock in a corporation, units or other interests in a 6 partnership, bonds, debentures, notes, or other equity 7 interests or debt instruments except that investment interest 8 for purposes of Section 20 does not include interest in a 9 hospital licensed under the laws of the State of Illinois.

10 (h) "Investor" means an individual or entity directly or 11 indirectly owning a legal or beneficial ownership or investment 12 interest, (such as through an immediate family member, trust, 13 or another entity related to the investor).

(i) "Office practice" includes the facility or facilities at which a health care worker, on an ongoing basis, provides or supervises the provision of professional health services to individuals.

18 (j) "Referral" means any referral of a patient for health 19 services, including, without limitation:

(1) The forwarding of a patient by one health care
worker to another health care worker or to an entity
outside the health care worker's office practice or group
practice that provides health services.

(2) The request or establishment by a health care
 worker of a plan of care outside the health care worker's
 office practice or group practice that includes the

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1 provision of any health services.

2 (Source: P.A. 95-639, eff. 10-5-07; 95-689, eff. 10-29-07; 3 95-876, eff. 8-21-08.)

4 (225 ILCS 47/30)

5 Sec. 30. Rulemaking. The <u>Health Facilities and Services</u> 6 <u>Review Board</u> <del>Health Facilities Planning Board</del> shall 7 exclusively and solely implement the provisions of this Act 8 pursuant to rules adopted in accordance with the Illinois 9 Administrative Procedure Act concerning, but not limited to:

10 (a) Standards and procedures for the administration of this11 Act.

12 (b) Procedures and criteria for exceptions from the13 prohibitions set forth in Section 20.

14 (c) Procedures and criteria for determining practical 15 compliance with the needs and alternative investor criteria in 16 Section 20.

17 (d) Procedures and criteria for determining when a written18 request for an opinion set forth in Section 20 is complete.

(e) Procedures and criteria for advising health care
 workers of the applicability of this Act to practices pursuant
 to written requests.

22 (Source: P.A. 87-1207.)

23 Section 60. The Illinois Public Aid Code is amended by 24 changing Section 5-5.02 as follows: SB1905 Engrossed

(305 ILCS 5/5-5.02) (from Ch. 23, par. 5-5.02) 1 Sec. 5-5.02. Hospital reimbursements. 2 3 (a) Reimbursement to Hospitals; July 1, 1992 through 4 September 30, 1992. Notwithstanding any other provisions of 5 this Code or the Illinois Department's Rules promulgated under 6 the Illinois Administrative Procedure Act, reimbursement to 7 hospitals for services provided during the period July 1, 1992 8 through September 30, 1992, shall be as follows: 9 (1) For inpatient hospital services rendered, or if 10 applicable, for inpatient hospital discharges occurring, 11 on or after July 1, 1992 and on or before September 30, 12 1992, the Illinois Department shall reimburse hospitals 13 for inpatient services under the reimbursement 14 methodologies in effect for each hospital, and at the 15 inpatient payment rate calculated for each hospital, as of 16 30, 1992. this June For purposes of paragraph, "reimbursement methodologies" means all reimbursement 17 18 methodologies that pertain to the provision of inpatient hospital services, including, but not limited to, any 19 20 adjustments for disproportionate share, targeted access, 21 critical care access and uncompensated care, as defined by 22 the Illinois Department on June 30, 1992.

(2) For the purpose of calculating the inpatient
 payment rate for each hospital eligible to receive
 quarterly adjustment payments for targeted access and

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critical care, as defined by the Illinois Department on 1 June 30, 1992, the adjustment payment for the period July 2 3 1, 1992 through September 30, 1992, shall be 25% of the annual adjustment payments calculated for each eligible 4 5 hospital, as of June 30, 1992. The Illinois Department shall determine by rule the adjustment payments for 6 7 targeted access and critical care beginning October 1, 1992. 8

9 For the purpose of calculating the inpatient (3) 10 payment rate for each hospital eligible to receive 11 quarterly adjustment payments for uncompensated care, as 12 defined by the Illinois Department on June 30, 1992, the 13 adjustment payment for the period August 1, 1992 through 14 September 30, 1992, shall be one-sixth of the total 15 uncompensated care adjustment payments calculated for each 16 eligible hospital for the uncompensated care rate year, as 17 defined by the Illinois Department, ending on July 31, 1992. The Illinois Department shall determine by rule the 18 19 adjustment payments for uncompensated care beginning 20 October 1, 1992.

(b) Inpatient payments. For inpatient services provided on or after October 1, 1993, in addition to rates paid for hospital inpatient services pursuant to the Illinois Health Finance Reform Act, as now or hereafter amended, or the Illinois Department's prospective reimbursement methodology, or any other methodology used by the Illinois Department for inpatient services, the Illinois Department shall make adjustment payments, in an amount calculated pursuant to the methodology described in paragraph (c) of this Section, to hospitals that the Illinois Department determines satisfy any one of the following requirements:

6 (1) Hospitals that are described in Section 1923 of the 7 federal Social Security Act, as now or hereafter amended; 8 or

9 (2) Illinois hospitals that have a Medicaid inpatient 10 utilization rate which is at least one-half a standard 11 deviation above the mean Medicaid inpatient utilization 12 rate for all hospitals in Illinois receiving Medicaid 13 payments from the Illinois Department; or

14 (3) Illinois hospitals that on July 1, 1991 had a 15 Medicaid inpatient utilization rate, as defined in 16 paragraph (h) of this Section, that was at least the mean 17 Medicaid inpatient utilization rate for all hospitals in 18 Illinois receiving Medicaid payments from the Illinois 19 Department and which were located in a planning area with 20 one-third or fewer excess beds as determined by the Health Facilities and Services Review Board Health 21 22 Facilities Planning Board, and that, as of June 30, 1992, 23 were located in a federally designated Health Manpower 24 Shortage Area; or

25

- (4) Illinois hospitals that:
- 26

(A) have a Medicaid inpatient utilization rate

1 that is at least equal to the mean Medicaid inpatient 2 utilization rate for all hospitals in Illinois 3 receiving Medicaid payments from the Department; and

(B) also have a Medicaid obstetrical inpatient 4 5 utilization rate that is at least one standard 6 deviation above the mean Medicaid obstetrical 7 inpatient utilization rate for all hospitals in Illinois receiving Medicaid 8 payments from the 9 Department for obstetrical services; or

10 (5) Any children's hospital, which means a hospital 11 devoted exclusively to caring for children. A hospital 12 which includes a facility devoted exclusively to caring for 13 children shall be considered a children's hospital to the 14 degree that the hospital's Medicaid care is provided to 15 children if either (i) the facility devoted exclusively to 16 caring for children is separately licensed as a hospital by 17 a municipality prior to September 30, 1998 or (ii) the hospital has been designated by the State as a Level III 18 19 perinatal care facility, has а Medicaid Inpatient 20 Utilization rate greater than 55% for the rate year 2003 disproportionate share determination, and has more than 21 22 10,000 qualified children days as defined by the Department 23 in rulemaking.

(c) Inpatient adjustment payments. The adjustment payments
 required by paragraph (b) shall be calculated based upon the
 hospital's Medicaid inpatient utilization rate as follows:

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(1) hospitals with a Medicaid inpatient utilization 1 2 rate below the mean shall receive a per day adjustment 3 payment equal to \$25;

(2) hospitals with a Medicaid inpatient utilization 4 5 rate that is equal to or greater than the mean Medicaid inpatient utilization rate but less than one standard 6 7 deviation above the mean Medicaid inpatient utilization 8 rate shall receive a per day adjustment payment equal to 9 the sum of \$25 plus \$1 for each one percent that the 10 hospital's Medicaid inpatient utilization rate exceeds the 11 mean Medicaid inpatient utilization rate;

12 (3) hospitals with a Medicaid inpatient utilization 13 rate that is equal to or greater than one standard 14 deviation above the mean Medicaid inpatient utilization 15 rate but less than 1.5 standard deviations above the mean 16 Medicaid inpatient utilization rate shall receive a per day 17 adjustment payment equal to the sum of \$40 plus \$7 for each the hospital's Medicaid inpatient 18 percent that one 19 utilization rate exceeds one standard deviation above the 20 mean Medicaid inpatient utilization rate; and

21 (4) hospitals with a Medicaid inpatient utilization 22 rate that is equal to or greater than 1.5 standard 23 deviations above the mean Medicaid inpatient utilization 24 rate shall receive a per day adjustment payment equal to 25 the sum of \$90 plus \$2 for each one percent that the 26 hospital's Medicaid inpatient utilization rate exceeds 1.5

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1 2 standard deviations above the mean Medicaid inpatient utilization rate.

(d) Supplemental adjustment payments. In addition to the 3 adjustment payments described in paragraph (c), hospitals as 4 5 defined in clauses (1) through (5) of paragraph (b), excluding 6 county hospitals (as defined in subsection (c) of Section 15-1 7 of this Code) and a hospital organized under the University of 8 Illinois Hospital Act, shall be paid supplemental inpatient 9 adjustment payments of \$60 per day. For purposes of Title XIX 10 of the federal Social Security Act, these supplemental 11 adjustment payments shall not be classified as adjustment 12 payments to disproportionate share hospitals.

13 inpatient adjustment payments described (e) The in 14 paragraphs (c) and (d) shall be increased on October 1, 1993 15 and annually thereafter by a percentage equal to the lesser of 16 (i) the increase in the DRI hospital cost index for the most 17 recent 12 month period for which data are available, or (ii) the percentage increase in the statewide average hospital 18 19 payment rate over the previous year's statewide average 20 hospital payment rate. The sum of the inpatient adjustment payments under paragraphs (c) and (d) to a hospital, other than 21 22 a county hospital (as defined in subsection (c) of Section 15-1 23 of this Code) or a hospital organized under the University of Illinois Hospital Act, however, shall not exceed \$275 per day; 24 25 that limit shall be increased on October 1, 1993 and annually 26 thereafter by a percentage equal to the lesser of (i) the increase in the DRI hospital cost index for the most recent 2 12-month period for which data are available or (ii) the 3 percentage increase in the statewide average hospital payment 4 rate over the previous year's statewide average hospital 5 payment rate.

(f) Children's hospital inpatient adjustment payments. For
children's hospitals, as defined in clause (5) of paragraph
(b), the adjustment payments required pursuant to paragraphs
(c) and (d) shall be multiplied by 2.0.

10 (g) County hospital inpatient adjustment payments. For 11 county hospitals, as defined in subsection (c) of Section 15-1 12 of this Code, there shall be an adjustment payment as 13 determined by rules issued by the Illinois Department.

14 (h) For the purposes of this Section the following terms15 shall be defined as follows:

16 (1)"Medicaid inpatient utilization rate" means а 17 fraction, the numerator of which is the number of a hospital's inpatient days provided in a given 12-month 18 period to patients who, for such days, were eligible for 19 20 Medicaid under Title XIX of the federal Social Security Act, and the denominator of which is the total number of 21 22 the hospital's inpatient days in that same period.

(2) "Mean Medicaid inpatient utilization rate" means
 the total number of Medicaid inpatient days provided by all
 Illinois Medicaid-participating hospitals divided by the
 total number of inpatient days provided by those same

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1 hospitals.

2 (3) "Medicaid obstetrical inpatient utilization rate" 3 means the ratio of Medicaid obstetrical inpatient days to 4 total Medicaid inpatient days for all Illinois hospitals 5 receiving Medicaid payments from the Illinois Department.

6 (i) Inpatient adjustment payment limit. In order to meet 7 the limits of Public Law 102-234 and Public Law 103-66, the 8 Illinois Department shall by rule adjust disproportionate 9 share adjustment payments.

(j) University of Illinois Hospital inpatient adjustment payments. For hospitals organized under the University of Illinois Hospital Act, there shall be an adjustment payment as determined by rules adopted by the Illinois Department.

14 (k) The Illinois Department may by rule establish criteria
15 for and develop methodologies for adjustment payments to
16 hospitals participating under this Article.

17 (Source: P.A. 93-40, eff. 6-27-03.)

Section 65. The Older Adult Services Act is amended by changing Sections 20, 25, and 30 as follows:

20 (320 ILCS 42/20)

21 Sec. 20. Priority service areas; service expansion.

(a) The requirements of this Section are subject to theavailability of funding.

24 (b) The Department shall expand older adult services that

promote independence and permit older adults to remain in their own homes and communities. Priority shall be given to both the expansion of services and the development of new services in priority service areas.

5 (c) Inventory of services. The Department shall develop and 6 maintain an inventory and assessment of (i) the types and 7 quantities of public older adult services and, to the extent 8 possible, privately provided older adult services, including 9 the unduplicated count, location, and characteristics of 10 individuals served by each facility, program, or service and 11 (ii) the resources supporting those services.

12 (d) Priority service areas. The Departments shall assess 13 the current and projected need for older adult services 14 throughout the State, analyze the results of the inventory, and 15 identify priority service areas, which shall serve as the basis 16 for a priority service plan to be filed with the Governor and 17 the General Assembly no later than July 1, 2006, and every 5 18 years thereafter.

19 (e) Moneys appropriated by the General Assembly for the 20 purpose of this Section, receipts from donations, grants, fees, 21 or taxes that may accrue from any public or private sources to 22 the Department for the purpose of this Section, and savings 23 attributable to the nursing home conversion program as 24 calculated in subsection (h) shall be deposited into the Department on Aging State Projects Fund. Interest earned by 25 26 those moneys in the Fund shall be credited to the Fund.

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1	(f) Moneys described in subsection (e) from the Department
2	on Aging State Projects Fund shall be used for older adult
3	services, regardless of where the older adult receives the
4	service, with priority given to both the expansion of services
5	and the development of new services in priority service areas.
6	Fundable services shall include:
7	(1) Housing, health services, and supportive services:
8	(A) adult day care;
9	(B) adult day care for persons with Alzheimer's
10	disease and related disorders;
11	(C) activities of daily living;
12	(D) care-related supplies and equipment;
13	(E) case management;
14	(F) community reintegration;
15	(G) companion;
16	(H) congregate meals;
17	(I) counseling and education;
18	(J) elder abuse prevention and intervention;
19	(K) emergency response and monitoring;
20	(L) environmental modifications;
21	(M) family caregiver support;
22	(N) financial;
23	(O) home delivered meals;
24	(P) homemaker;
25	(Q) home health;
26	(R) hospice;

1	(S) laundry;
2	(T) long-term care ombudsman;
3	(U) medication reminders;
4	(V) money management;
5	(W) nutrition services;
6	(X) personal care;
7	(Y) respite care;
8	(Z) residential care;
9	(AA) senior benefits outreach;
10	(BB) senior centers;
11	(CC) services provided under the Assisted Living
12	and Shared Housing Act, or sheltered care services that
13	meet the requirements of the Assisted Living and Shared
14	Housing Act, or services provided under Section
15	5-5.01a of the Illinois Public Aid Code (the Supportive
16	Living Facilities Program);
17	(DD) telemedicine devices to monitor recipients in
18	their own homes as an alternative to hospital care,
19	nursing home care, or home visits;
20	(EE) training for direct family caregivers;
21	(FF) transition;
22	(GG) transportation;
23	(HH) wellness and fitness programs; and
24	(II) other programs designed to assist older
25	adults in Illinois to remain independent and receive
26	services in the most integrated residential setting

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possible for that person.

2 (2) Older Adult Services Demonstration Grants,
3 pursuant to subsection (g) of this Section.

Older Adult Services Demonstration Grants. The 4 (q) 5 Department shall establish a program of demonstration grants to assist in the restructuring of the delivery system for older 6 7 adult services and provide funding for innovative service 8 delivery models and system change and integration initiatives. 9 The Department shall prescribe, by rule, the grant application 10 process. At a minimum, every application must include:

11

(1) The type of grant sought;

12 (2) A description of the project;

13

(3) The objective of the project;

14 (4) The likelihood of the project meeting identified15 needs;

16 (5) The plan for financing, administration, and
 17 evaluation of the project;

18

(6) The timetable for implementation;

19 (7) The roles and capabilities of responsible20 individuals and organizations;

(8) Documentation of collaboration with other service providers, local community government leaders, and other stakeholders, other providers, and any other stakeholders in the community;

25 (9) Documentation of community support for the26 project, including support by other service providers,

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1 local community government leaders, and other 2 stakeholders;

3

(10) The total budget for the project;

4

(11) The financial condition of the applicant; and

5 (12) Any other application requirements that may be 6 established by the Department by rule.

Each project may include provisions for a designated staff
person who is responsible for the development of the project
and recruitment of providers.

10 Projects may include, but are not limited to: adult family 11 foster care; family adult day care; assisted living in a 12 supervised apartment; personal services in a subsidized housing project; evening and weekend home care coverage; small 13 14 incentive grants to attract new providers; money following the 15 person; cash and counseling; managed long-term care; and at 16 least one respite care project that establishes a local 17 coordinated network of volunteer and paid respite workers, coordinates assignment of respite workers to caregivers and 18 19 older adults, ensures the health and safety of the older adult, 20 provides training for caregivers, and ensures that support 21 groups are available in the community.

A demonstration project funded in whole or in part by an Older Adult Services Demonstration Grant is exempt from the requirements of the Illinois Health Facilities Planning Act. To the extent applicable, however, for the purpose of maintaining the statewide inventory authorized by the Illinois Health SB1905 Engrossed - 109 - LRB096 11268 RLJ 21693 b

Facilities Planning Act, the Department shall send to the <u>Health Facilities and Services Review Board Health Facilities</u> <del>Planning Board</del> a copy of each grant award made under this subsection (g).

5 The Department, in collaboration with the Departments of 6 Public Health and Healthcare and Family Services, shall 7 evaluate the effectiveness of the projects receiving grants 8 under this Section.

9 (h) No later than July 1 of each year, the Department of 10 Public Health shall provide information to the Department of 11 Healthcare and Family Services to enable the Department of 12 Healthcare and Family Services to annually document and verify the savings attributable to the nursing home conversion program 13 14 for the previous fiscal year to estimate an annual amount of 15 such savings that may be appropriated to the Department on 16 Aging State Projects Fund and notify the General Assembly, the 17 Department on Aging, the Department of Human Services, and the Advisory Committee of the savings no later than October 1 of 18 19 the same fiscal year.

20 (Source: P.A. 94-342, eff. 7-26-05; 95-331, eff. 8-21-07.)

21 (320 ILCS 42/25)

Sec. 25. Older adult services restructuring. No later than January 1, 2005, the Department shall commence the process of restructuring the older adult services delivery system. Priority shall be given to both the expansion of services and SB1905 Engrossed - 110 - LRB096 11268 RLJ 21693 b

the development of new services in priority service areas.
Subject to the availability of funding, the restructuring shall
include, but not be limited to, the following:

(1) Planning. The Department shall develop a plan to 4 5 restructure the State's service delivery system for older schedule 6 adults. The plan shall include а for the implementation of the initiatives outlined in this Act and all 7 8 other initiatives identified by the participating agencies to 9 fulfill the purposes of this Act. Financing for older adult 10 services shall be based on the principle that "money follows 11 the individual". The plan shall also identify potential 12 impediments to delivery system restructuring and include any 13 known regulatory or statutory barriers.

14 (2) Comprehensive case management. The Department shall implement a statewide system of holistic comprehensive case 15 16 management. The system shall include the identification and 17 implementation of a universal, comprehensive assessment tool to be used statewide to determine the level of functional, 18 19 cognitive, socialization, and financial needs of older adults. 20 This tool shall be supported by an electronic intake, assessment, and care planning system linked to a central 21 22 location. "Comprehensive case management" includes services 23 and coordination such as (i) comprehensive assessment of the 24 older adult (including the physical, functional, cognitive, psycho-social, and social needs of the individual); 25 (ii) 26 development and implementation of a service plan with the older SB1905 Engrossed - 111 - LRB096 11268 RLJ 21693 b

adult to mobilize the formal and family resources and services 1 2 identified in the assessment to meet the needs of the older adult, including coordination of the resources and services 3 with any other plans that exist for various formal services, 4 5 such as hospital discharge plans, and with the information and 6 assistance services; (iii) coordination and monitoring of 7 formal and family service delivery, including coordination and 8 monitoring to ensure that services specified in the plan are 9 being provided; (iv) periodic reassessment and revision of the 10 status of the older adult with the older adult or, if 11 necessary, the older adult's designated representative; and 12 (v) in accordance with the wishes of the older adult, advocacy on behalf of the older adult for needed services or resources. 13

14 (3) Coordinated point of entry. The Department shall
15 implement and publicize a statewide coordinated point of entry
16 using a uniform name, identity, logo, and toll-free number.

(4) Public web site. The Department shall develop a public web site that provides links to available services, resources, and reference materials concerning caregiving, diseases, and best practices for use by professionals, older adults, and family caregivers.

(5) Expansion of older adult services. The Department shall expand older adult services that promote independence and permit older adults to remain in their own homes and communities.

26

(6) Consumer-directed home and community-based services.

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1 The Department shall expand the range of service options 2 available to permit older adults to exercise maximum choice and 3 control over their care.

4 (7) Comprehensive delivery system. The Department shall
5 expand opportunities for older adults to receive services in
6 systems that integrate acute and chronic care.

7 Enhanced transition and follow-up services. (8) The 8 Department shall implement a program of transition from one 9 residential setting to another and follow-up services, 10 regardless of residential setting, pursuant to rules with 11 respect to (i) resident eligibility, (ii) assessment of the 12 resident's health, cognitive, social, and financial needs, 13 (iii) development of transition plans, and (iv) the level of services that must be available before transitioning a resident 14 15 from one setting to another.

(9) Family caregiver support. The Department shall develop
 strategies for public and private financing of services that
 supplement and support family caregivers.

19 (10) Quality standards and quality improvement. The 20 Department shall establish a core set of uniform quality standards for all providers that focus on outcomes and take 21 22 into consideration consumer choice and satisfaction, and the 23 Department shall require each provider to implement а continuous quality improvement process to address consumer 24 25 The continuous quality improvement process issues. must 26 benchmark performance, be person-centered and data-driven, and SB1905 Engrossed - 113 - LRB096 11268 RLJ 21693 b

1 focus on consumer satisfaction.

(11) Workforce. The Department shall develop strategies to
attract and retain a qualified and stable worker pool, provide
living wages and benefits, and create a work environment that
is conducive to long-term employment and career development.
Resources such as grants, education, and promotion of career
opportunities may be used.

8 (12) Coordination of services. The Department shall 9 identify methods to better coordinate service networks to 10 maximize resources and minimize duplication of services and 11 ease of application.

12 (13) Barriers to services. The Department shall identify 13 barriers to the provision, availability, and accessibility of 14 services and shall implement a plan to address those barriers. 15 The plan shall: (i) identify barriers, including but not 16 limited to, statutory and regulatory complexity, reimbursement 17 issues, payment issues, and labor force issues; (ii) recommend changes to State or federal laws or administrative rules or 18 19 regulations; (iii) recommend application for federal waivers 20 to improve efficiency and reduce cost and paperwork; (iv) develop innovative service delivery models; and (v) recommend 21 22 application for federal or private service grants.

(14) Reimbursement and funding. The Department shall investigate and evaluate costs and payments by defining costs to implement a uniform, audited provider cost reporting system to be considered by all Departments in establishing payments. SB1905 Engrossed - 114 - LRB096 11268 RLJ 21693 b

To the extent possible, multiple cost reporting mandates shall
 not be imposed.

(15) Medicaid nursing home cost containment and Medicare 3 utilization. The Department of Healthcare and Family Services 4 5 (formerly Department of Public Aid), in collaboration with the 6 Department on Aging and the Department of Public Health and in consultation with the Advisory Committee, shall propose a plan 7 to contain Medicaid nursing home costs and maximize Medicare 8 9 utilization. The plan must not impair the ability of an older 10 adult to choose among available services. The plan shall 11 include, but not be limited to, (i) techniques to maximize the 12 use of the most cost-effective services without sacrificing 13 quality and (ii) methods to identify and serve older adults in 14 need of minimal services to remain independent, but who are 15 likely to develop a need for more extensive services in the 16 absence of those minimal services.

17 (16) Bed reduction. The Department of Public Health shall implement a nursing home conversion program to reduce the 18 number of Medicaid-certified nursing home beds in areas with 19 20 excess beds. The Department of Healthcare and Family Services shall investigate changes to the Medicaid nursing facility 21 22 reimbursement system in order to reduce beds. Such changes may 23 include, but are not limited to, incentive payments that will 24 enable facilities to adjust to the restructuring and expansion 25 of services required by the Older Adult Services Act, including 26 adjustments for the voluntary closure or layaway of nursing SB1905 Engrossed - 115 - LRB096 11268 RLJ 21693 b

home beds certified under Title XIX of the federal Social Security Act. Any savings shall be reallocated to fund home-based or community-based older adult services pursuant to Section 20.

5 (17) Financing. The Department shall investigate and 6 evaluate financing options for older adult services and shall 7 make recommendations in the report required by Section 15 8 concerning the feasibility of these financing arrangements. 9 These arrangements shall include, but are not limited to:

10

11

(A) private long-term care insurance coverage for older adult services;

12 (B) enhancement of federal long-term care financing13 initiatives;

14 (C) employer benefit programs such as medical savings
 15 accounts for long-term care;

16

(D) individual and family cost-sharing options;

17 (E) strategies to reduce reliance on government18 programs;

19 (F) fraudulent asset divestiture and financial20 planning prevention; and

21 (G) methods to supplement and support family and 22 community caregiving.

(18) Older Adult Services Demonstration Grants. The Department shall implement a program of demonstration grants that will assist in the restructuring of the older adult services delivery system, and shall provide funding for SB1905 Engrossed - 116 - LRB096 11268 RLJ 21693 b

1 innovative service delivery models and system change and 2 integration initiatives pursuant to subsection (g) of Section 3 20.

4 (19) Bed need methodology update. For the purposes of 5 determining areas with excess beds, the Departments shall 6 provide information and assistance to the <u>Health Facilities and</u> 7 <u>Services Review Board Health Facilities Planning Board</u> to 8 update the Bed Need Methodology for Long-Term Care to update 9 the assumptions used to establish the methodology to make them 10 consistent with modern older adult services.

(20) Affordable housing. The Departments shall utilize the recommendations of Illinois' Annual Comprehensive Housing Plan, as developed by the Affordable Housing Task Force through the Governor's Executive Order 2003-18, in their efforts to address the affordable housing needs of older adults.

16 The Older Adult Services Advisory Committee shall 17 investigate innovative and promising practices operating as demonstration or pilot projects in Illinois and in other 18 19 states. The Department on Aging shall provide the Older Adult 20 Services Advisory Committee with a list of all demonstration or 21 pilot projects funded by the Department on Aging, including 22 those specified by rule, law, policy memorandum, or funding 23 arrangement. The Committee shall work with the Department on Aging to evaluate the viability of expanding these programs 24 25 into other areas of the State.

26 (Source: P.A. 93-1031, eff. 8-27-04; 94-236, eff. 7-14-05;

94-766, eff. 1-1-07.) 1

(320 ILCS 42/30) 2

3

Sec. 30. Nursing home conversion program.

4 (a) The Department of Public Health, in collaboration with 5 the Department on Aging and the Department of Healthcare and 6 Family Services, shall establish a nursing home conversion 7 program. Start-up grants, pursuant to subsections (1) and (m) 8 of this Section, shall be made available to nursing homes as 9 appropriations permit as an incentive to reduce certified beds, 10 retrofit, and retool operations to meet new service delivery 11 expectations and demands.

12 (b) Grant moneys shall be made available for capital and 13 other costs related to: (1) the conversion of all or a part of 14 a nursing home to an assisted living establishment or a special 15 program or unit for persons with Alzheimer's disease or related 16 disorders licensed under the Assisted Living and Shared Housing Act or a supportive living facility established under Section 17 5-5.01a of the Illinois Public Aid Code; (2) the conversion of 18 19 multi-resident bedrooms in the facility into single-occupancy 20 (3) the development of any of the services rooms; and 21 identified in a priority service plan that can be provided by a 22 nursing home within the confines of a nursing home or 23 transportation services. Grantees shall be required to provide 24 a minimum of a 20% match toward the total cost of the project. 25 (c) Nothing in this Act shall prohibit the co-location of services or the development of multifunctional centers under subsection (f) of Section 20, including a nursing home offering community-based services or a community provider establishing a residential facility.

5 (d) A certified nursing home with at least 50% of its
6 resident population having their care paid for by the Medicaid
7 program is eligible to apply for a grant under this Section.

8 (e) Any nursing home receiving a grant under this Section 9 shall reduce the number of certified nursing home beds by a 10 number equal to or greater than the number of beds being 11 converted for one or more of the permitted uses under item (1) 12 or (2) of subsection (b). The nursing home shall retain the Certificate of Need for its nursing and sheltered care beds 13 14 that were converted for 15 years. If the beds are reinstated by 15 the provider or its successor in interest, the provider shall 16 pay to the fund from which the grant was awarded, on an 17 amortized basis, the amount of the grant. The Department shall establish, by rule, the bed reduction methodology for nursing 18 19 homes that receive a grant pursuant to item (3) of subsection 20 (b).

(f) Any nursing home receiving a grant under this Section shall agree that, for a minimum of 10 years after the date that the grant is awarded, a minimum of 50% of the nursing home's resident population shall have their care paid for by the Medicaid program. If the nursing home provider or its successor in interest ceases to comply with the requirement set forth in SB1905 Engrossed - 119 - LRB096 11268 RLJ 21693 b

this subsection, the provider shall pay to the fund from which the grant was awarded, on an amortized basis, the amount of the grant.

(q) Before awarding grants, the Department of Public Health 4 5 shall seek recommendations from the Department on Aging and the Department of Healthcare and Family Services. The Department of 6 7 Public Health shall attempt to balance the distribution of 8 grants among geographic regions, and among small and large 9 nursing homes. The Department of Public Health shall develop, by rule, the criteria for the award of grants based upon the 10 11 following factors:

(1) the unique needs of older adults (including those with moderate and low incomes), caregivers, and providers in the geographic area of the State the grantee seeks to serve;

16 (2) whether the grantee proposes to provide services in
17 a priority service area;

18 (3) the extent to which the conversion or transition 19 will result in the reduction of certified nursing home beds 20 in an area with excess beds;

21

(4) the compliance history of the nursing home; and

(5) any other relevant factors identified by theDepartment, including standards of need.

24 (h) A conversion funded in whole or in part by a grant 25 under this Section must not:

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(1) diminish or reduce the quality of services

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available to nursing home residents; 1 2 (2) force any nursing home resident to involuntarily 3 accept home-based or community-based services instead of nursing home services; 4 5 (3) diminish or reduce the supply and distribution of 6 nursing home services in any community below the level of 7 need, as defined by the Department by rule; or 8 (4) cause undue hardship on any person who requires 9 nursing home care. 10 (i) The Department shall prescribe, by rule, the grant 11 application process. At a minimum, every application must 12 include: 13 (1) the type of grant sought; 14 (2) a description of the project; 15 (3) the objective of the project; 16 (4) the likelihood of the project meeting identified 17 needs; the plan for financing, administration, 18 (5) and 19 evaluation of the project; 20 (6) the timetable for implementation; 21 (7)the roles and capabilities of responsible 22 individuals and organizations; 23 (8) documentation of collaboration with other service 24 providers, local community government leaders, and other 25 stakeholders, other providers, and any other stakeholders in the community; 26

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(9) 1 documentation of community support for the 2 project, including support by other service providers, 3 local community government leaders, and other stakeholders; 4

5

(10) the total budget for the project;

6

(11) the financial condition of the applicant; and

7 (12) any other application requirements that may be
8 established by the Department by rule.

9 (j) A conversion project funded in whole or in part by a 10 grant under this Section is exempt from the requirements of the 11 Illinois Health Facilities Planning Act. The Department of 12 Public Health, however, shall send to the <u>Health Facilities and</u> 13 <u>Services Review Board Health Facilities Planning Board</u> a copy 14 of each grant award made under this Section.

15 (k) Applications for grants are public information, except 16 that nursing home financial condition and any proprietary data 17 shall be classified as nonpublic data.

(1) The Department of Public Health may award grants from
the Long Term Care Civil Money Penalties Fund established under
Section 1919(h) (2) (A) (ii) of the Social Security Act and 42 CFR
488.422(g) if the award meets federal requirements.

22 (Source: P.A. 95-331, eff. 8-21-07.)

23 Section 99. Effective date. This Act takes effect upon 24 becoming law.