96TH GENERAL ASSEMBLY

State of Illinois

2009 and 2010

HB4988

Introduced 1/21/2010, by Rep. Thomas Holbrook

SYNOPSIS AS INTRODUCED:

415	ILCS	5/3.103 new					
615	ILCS	5/18f	from	Ch.	19,	par.	65f
615	ILCS	5/18g	from	Ch.	19,	par.	65g
615	ILCS	5/18h new					
510	ILCS	77/10.3 new					

Amends the Environmental Protection Act; the Rivers, Lakes, and Streams Act; and the Livestock Management Act. Defines "100-year floodplain" as the lowland and relatively flat areas adjoining inland and coastal waters, including flood-prone areas of offshore islands, that are inundated by a flood that has a 1% or greater chance of recurring in any given year or a flood of a magnitude equalled or exceeded once in 100 years on the average over a significantly long period. Provides that areas that lie within an area protected by a levee or levees located in a flood prevention district established by the Flood Prevention District Act are deemed by operation of law not to be within the 100-year floodplain for the purposes of these Acts. Provides that to the extent that Executive Order 2006-5 is inconsistent with the provisions of this amendatory Act, the provisions of this amendatory Act shall govern. Effective immediately.

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FISCAL NOTE ACT MAY APPLY HB4988

AN ACT concerning floodplains.

2 Be it enacted by the People of the State of Illinois, 3 represented in the General Assembly:

4 Section 5. The Environmental Protection Act is amended by 5 adding Section 3.103 as follows:

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(415 ILCS 5/3.103 new)

7 Sec. 3.103. 100-year floodplain. "100-year floodplain" means the lowland and relatively flat areas adjoining inland 8 9 and coastal waters, including flood-prone areas of offshore 10 islands, that are inundated by a flood that has a 1% or greater chance of recurring in any given year or a flood of a magnitude 11 equalled or exceeded once in 100 years on the average over a 12 significantly long period. For the purposes of this Act, 13 14 including for the purposes of granting permit and license applications filed or pending prior to the effective date of 15 16 this amendatory Act of the 96th General Assembly, an area shall 17 be deemed by operation of law not to be within the 100-year floodplain if the area lies within an area protected by a levee 18 19 or levees located in a flood prevention district established by the Flood Prevention District Act. To the extent that Executive 20 21 Order 2006-5 is inconsistent with the provisions of this 22 amendatory Act of the 96th General Assembly, the provisions of this amendatory Act shall govern. 23

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Section 10. The Rivers, Lakes, and Streams Act is amended
 by adding Section 18h and by changing Sections 18f and 18g as
 follows:

4 (615 ILCS 5/18f) (from Ch. 19, par. 65f)

5 Sec. 18f.

The Department of Natural Resources shall define 6 (a) 7 100-year flood plains within the State of Illinois on a 8 township by township basis and may issue permits for any 9 construction within such 100-year flood plains on or after the 10 effective date of this amendatory Act of 1971. The Department 11 shall publish and distribute suitable reports, together with mapping and hydrologic exhibits pertaining to 100-year flood 12 plains defined and established under this Act. In defining 13 14 applicable 100-year flood plains, the Department shall 15 cooperate with, and shall consider planning and zoning 16 requirements of, regional planning agencies created by statute, counties, municipalities and 17 other units of government. A period of thirty days shall be allowed for any 18 agency to submit written comments to the Department regarding 19 20 any proposed 100-year flood plain area. If such agency fails to 21 return comments to the Department within the specified time period the Department may proceed with the publication and 22 23 institution of the 100-year flood plain permit procedure. The 24 Department is charged with the planning, development, and

evaluation of the most economic combination of retention 1 2 storage, channel improvement, and flood plain preservation in defining and establishing 100-year flood plain areas. All 3 construction undertaken on a defined 100-year flood plain 4 5 subsequent to the effective date of this amendatory Act, without benefit of a permit from the Department of Natural 6 7 Resources, shall be unlawful and the Department, may in its 8 discretion, proceed to obtain injunctive relief for abatement 9 or removal of such unlawful construction. The Department, in 10 its discretion, may make such investigations and conduct such 11 hearings as may be necessary to the performance of its duties 12 under this amendatory Act of 1971. Activity of the Department under this Section shall be limited to townships related to 13 14 projects of the Department authorized by the General Assembly. 15 The report of the Department shall be considered a final 16 administrative decision and subject to judicial review in 17 accordance with the provision of the Administrative Review Law.

(b) For the purposes of this Section, including for the 18 19 purposes of granting permit and license applications filed or 20 pending prior to the effective date of this amendatory Act of the 96th General Assembly, "100-year flood plain" means the 21 22 lowland and relatively flat areas adjoining inland and coastal 23 waters, including flood-prone areas of offshore islands, that 24 are inundated by a flood that has a 1% or greater chance of 25 recurring in any given year or a flood of a magnitude equalled or exceeded once in 100 years on the average over a 26

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significantly long period. For the purposes of this Section, an
area shall be deemed by operation of law not to be within the
100-year floodplain if the area lies within an area protected
by a levee or levees located in a flood prevention district
established by the Flood Prevention District Act.

6 (Source: P.A. 89-445, eff. 2-7-96.)

(615 ILCS 5/18g) (from Ch. 19, par. 65g)

8 Sec. 18q. (a) The Department of Natural Resources shall 9 define the 100-year floodway within metropolitan counties 10 located in the area served by the Northeastern Illinois 11 Planning Commission, except for the part of that area which is 12 within any city with a population exceeding 1,500,000. In defining the 100-year floodway, the Department may rely on 13 14 published data and maps which have been prepared by the Department itself, by the Illinois State Water Survey of the 15 16 University of Illinois, by federal, State or local governmental agencies, or by any other private or public source which it 17 determines to be reliable and appropriate. 18

19 (b) The Department may issue permits for construction that 20 is an appropriate use of the designated 100-year floodway in 21 such metropolitan counties. If a unit of local government has 22 adopted an ordinance that establishes minimum standards for the floodway that are at 23 appropriate use of least as 24 restrictive as those established by the Department and this Section, and the unit of local government has adequate staff to 25

enforce the ordinance, the Department may delegate to such unit of local government the authority to issue permits for construction that is an appropriate use of the floodway within its jurisdiction.

5 (c) No person may engage in any new construction within the 6 100-year floodway as designated by the Department in such 7 metropolitan counties, unless such construction relates to an 8 appropriate use of the floodway. No unit of local government, 9 including home rule units, in such metropolitan counties may 10 issue any building permit or other apparent authorization for 11 any prohibited new construction within the 100-year floodway.

12 (d) For the purpose of this Section, including for the 13 purposes of granting permit and license applications filed or 14 pending prior to the effective date of this amendatory Act of 15 the 96th General Assembly",:

16 (1) "100-year floodway" means the channel and that 17 portion of the <u>100-year</u> floodplain adjacent to a stream or 18 watercourse which is needed to store and convey the 19 100-year frequency flood discharge without a significant 20 increase in stage.

21 (1.5) "100-year floodplain" means the lowland and 22 relatively flat areas adjoining inland and coastal waters, 23 including flood-prone areas of offshore islands, that are 24 inundated by a flood that has a 1% or greater chance of 25 recurring in any given year or a flood of a magnitude 26 equalled or exceeded once in 100 years on the average over

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a significantly long period.

2 (2) "New construction" means the construction of any 3 new building or structure or the placement of any fill or 4 material, but does not include the repair, remodeling or 5 maintenance of buildings or structures in existence on the 6 effective date of this amendatory Act of 1987.

7 (3) "Appropriate use of the floodway" means use for (i) 8 flood control structures, dikes, dams and other public 9 works or private improvements relating to the control of 10 drainage, flooding or erosion; (ii) structures or 11 facilities relating to the use of, or requiring access to, 12 the water or shoreline, including pumping and treatment 13 facilities, and facilities and improvements related to 14 recreational boats, commercial shipping and other 15 functionally dependent uses; and (iii) any other purposes 16 which the Department determines, by rule, to be appropriate to the 100-year floodway, and the periodic inundation of 17 which will not pose a danger to the general health and 18 19 welfare of the user, or require the expenditure of public 20 funds or the provision of public resources or disaster 21 relief services. Appropriate use of the floodway does not 22 include construction of a new building unless such building is a garage, storage shed or other structure accessory to 23 24 an existing building and such building does not increase 25 flood stages.

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(4) "Person" includes natural persons, corporations,

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associations, governmental entities, and all other legal
 entities.

(e) All construction undertaken on a designated 100-year 3 floodway in such metropolitan counties, without benefit of a 4 5 permit from the Department of Natural Resources, shall be 6 unlawful and the Department or any affected unit of local government may, in its discretion, proceed to obtain injunctive 7 relief for abatement or removal of such unlawful construction. 8 9 The Department, in its discretion, may make such investigations 10 and conduct such hearings and adopt such rules as may be 11 necessary to the performance of its duties under this Section.

12 (f) This Section does not limit any power granted to the13 Department by any other Act.

14 (g) This Section does not limit the concurrent exercise by15 any unit of local government of any power consistent herewith.

16 (h) This Section does not apply to any city with a 17 population exceeding 1,500,000.

18 (Source: P.A. 95-728, eff. date - See Sec. 999.)

19 (615 ILCS 5/18h new)

20 <u>Sec. 18h. Conflicts with Executive Order 2006-5. To the</u> 21 <u>extent that Executive Order 2006-5 is inconsistent with the</u> 22 <u>provisions of this amendatory Act of the 96th General Assembly,</u> 23 <u>the provisions of this amendatory Act shall govern.</u>

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Section 15. The Livestock Management Facilities Act is

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1 amended by adding Section 10.3 as follows:

(510 ILCS 77/10.3 new) 2 3 Sec. 10.3. 100-year floodplain. "100-year floodplain" 4 means the lowland and relatively flat areas adjoining inland 5 and coastal waters, including flood-prone areas of offshore 6 islands, that are inundated by a flood that has a 1% or greater 7 chance of recurring in any given year or a flood of a magnitude 8 equalled or exceeded once in 100 years on the average over a significantly long period. For the purposes of this Act, 9 10 including for the purposes of granting permit and license 11 applications filed or pending prior to the effective date of 12 this amendatory Act of the 96th General Assembly, an area shall 13 be deemed by operation of law not to be within the 100-year floodplain if the area lies within an area protected by a levee 14 or levees located in a flood prevention district established by 15 16 the Flood Prevention District Act. To the extent that Executive Order 2006-5 is inconsistent with the provisions of this 17 18 amendatory Act of the 96th General Assembly, the provisions of this amendatory Act shall govern. 19

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21 Section 99. Effective date. This Act takes effect upon 22 becoming law.