

96TH GENERAL ASSEMBLY State of Illinois 2009 and 2010 HB4596

by Rep. Mary E. Flowers

SYNOPSIS AS INTRODUCED:

225 ILCS 60/23 from Ch. 111, par. 4400-23 225 ILCS 60/36 from Ch. 111, par. 4400-36

Amends the Medical Practice Act of 1987. Provides that upon any person's request, the Department of Financial and Professional Regulation shall disclose to the person the status of the Disciplinary Board's review of a specific report or complaint. Provides that the request may be made at any time, including prior to the Disciplinary Board's determination as to whether there are sufficient facts to warrant further investigation or action. Provides that the Department shall, at least 14 days prior to the date set for the hearing, notify in writing any person who filed a complaint against the accused of the time and place for the hearing of the charges against the accused before the Disciplinary Board and inform such person whether he or she may provide testimony at the hearing.

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FISCAL NOTE ACT MAY APPLY

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1 AN ACT concerning professional regulation.

Be it enacted by the People of the State of Illinois, represented in the General Assembly:

- Section 5. The Medical Practice Act of 1987 is amended by changing Sections 23 and 36 as follows:
- 6 (225 ILCS 60/23) (from Ch. 111, par. 4400-23)
- 7 (Section scheduled to be repealed on December 31, 2010)
- 8 Sec. 23. Reports relating to professional conduct and 9 capacity.
- 10 (A) Entities required to report.
 - or executive officer of any health care institution licensed by the Illinois Department of Public Health shall report to the Disciplinary Board when any person's clinical privileges are terminated or are restricted based on a final determination, in accordance with that institution's by-laws or rules and regulations, that a person has either committed an act or acts which may directly threaten patient care, and not of an administrative nature, or that a person may be mentally or physically disabled in such a manner as to endanger patients under that person's care. Such officer also shall report if a person accepts voluntary termination or restriction of clinical

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privileges in lieu of formal action based upon conduct related directly to patient care and not of administrative nature, or in lieu of formal action seeking to determine whether a person may be mentally or physically disabled in such a manner as to endanger patients under that person's care. The Medical Disciplinary Board shall, by rule, provide for the reporting to it of all instances in which a person, licensed under this Act, who is impaired by reason of age, drug or alcohol abuse or physical or mental impairment, is under supervision and, appropriate, is in a program of rehabilitation. reports shall be strictly confidential and may be reviewed and considered only by the members of the Disciplinary Board, or by authorized staff as provided by rules of the Disciplinary Board. Provisions shall be made for the periodic report of the status of any such person not less than twice annually in order that the Disciplinary Board shall have current information upon which to determine the status of any such person. Such initial and periodic reports of impaired physicians shall not be considered records within the meaning of The State Records Act and shall be disposed of, following a determination by the Disciplinary Board that such reports are no required, in a manner and at such time as the Disciplinary Board shall determine by rule. The filing of such reports shall be construed as the filing of a report for purposes

of subsection (C) of this Section.

- (2) Professional associations. The President or chief executive officer of any association or society, of persons licensed under this Act, operating within this State shall report to the Disciplinary Board when the association or society renders a final determination that a person has committed unprofessional conduct related directly to patient care or that a person may be mentally or physically disabled in such a manner as to endanger patients under that person's care.
- (3) Professional liability insurers. Every insurance company which offers policies of professional liability insurance to persons licensed under this Act, or any other entity which seeks to indemnify the professional liability of a person licensed under this Act, shall report to the Disciplinary Board the settlement of any claim or cause of action, or final judgment rendered in any cause of action, which alleged negligence in the furnishing of medical care by such licensed person when such settlement or final judgment is in favor of the plaintiff.
- (4) State's Attorneys. The State's Attorney of each county shall report to the Disciplinary Board all instances in which a person licensed under this Act is convicted or otherwise found guilty of the commission of any felony. The State's Attorney of each county may report to the Disciplinary Board through a verified complaint any

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instance in which the State's Attorney believes that a physician has willfully violated the notice requirements of the Parental Notice of Abortion Act of 1995.

- (5) State agencies. All agencies, boards, commissions, departments, or other instrumentalities of the government of the State of Illinois shall report to the Disciplinary any instance arising in connection with the operations of such agency, including the administration of any law by such agency, in which a person licensed under this Act has either committed an act or acts which may be a violation of this Act which may constitute or unprofessional conduct related directly to patient care or which indicates that a person licensed under this Act may be mentally or physically disabled in such a manner as to endanger patients under that person's care.
- (B) Mandatory reporting. All reports required by items (34), (35), and (36) of subsection (A) of Section 22 and by Section 23 shall be submitted to the Disciplinary Board in a timely fashion. The reports shall be filed in writing within 60 days after a determination that a report is required under this Act. All reports shall contain the following information:
 - (1) The name, address and telephone number of the person making the report.
 - (2) The name, address and telephone number of the person who is the subject of the report.
 - (3) The name and date of birth of any patient or

patients whose treatment is a subject of the report, if available, or other means of identification if such information is not available, identification of the hospital or other healthcare facility where the care at issue in the report was rendered, provided, however, no medical records may be revealed.

- (4) A brief description of the facts which gave rise to the issuance of the report, including the dates of any occurrences deemed to necessitate the filing of the report.
- (5) If court action is involved, the identity of the court in which the action is filed, along with the docket number and date of filing of the action.
- (6) Any further pertinent information which the reporting party deems to be an aid in the evaluation of the report.

The Disciplinary Board or Department may also exercise the power under Section 38 of this Act to subpoena copies of hospital or medical records in mandatory report cases alleging death or permanent bodily injury. Appropriate rules shall be adopted by the Department with the approval of the Disciplinary Board.

When the Department has received written reports concerning incidents required to be reported in items (34), (35), and (36) of subsection (A) of Section 22, the licensee's failure to report the incident to the Department under those items shall not be the sole grounds for disciplinary action.

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Nothing contained in this Section shall act to in any way, waive or modify the confidentiality of medical reports and committee reports to the extent provided by law. Any information reported or disclosed shall be kept for the confidential use of the Disciplinary Board, the Medical Coordinators, the Disciplinary Board's attorneys, the medical investigative staff, and authorized clerical staff, provided in this Act, and shall be afforded the same status as is provided information concerning medical studies in Part 21 of Article VIII of the Code of Civil Procedure, except that the Department may disclose information and documents to a federal, State, or local law enforcement agency pursuant to a subpoena in an ongoing criminal investigation. Furthermore, information and documents disclosed to a federal, State, or local law enforcement agency may be used by that agency only for the investigation and prosecution of a criminal offense.

(C) Immunity from prosecution. Any individual or organization acting in good faith, and not in a wilful and wanton manner, in complying with this Act by providing any report or other information to the Disciplinary Board or a peer review committee, or assisting in the investigation or preparation of such information, or by voluntarily reporting to the Disciplinary Board or a peer review committee information regarding alleged errors or negligence by a person licensed under this Act, or by participating in proceedings of the Disciplinary Board or a peer review committee, or by serving as

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wilful and wanton.

- a member of the Disciplinary Board or a peer review committee, shall not, as a result of such actions, be subject to criminal prosecution or civil damages.
- (D) Indemnification. Members of the Disciplinary Board, 5 the Medical Coordinators, the Disciplinary Board's attorneys, the medical investigative staff, physicians retained under 6 7 contract to assist and advise the medical coordinators in the 8 investigation, and authorized clerical staff shall 9 indemnified by the State for any actions occurring within the 10 scope of services on the Disciplinary Board, done in good faith 11 and not wilful and wanton in nature. The Attorney General shall 12 defend all such actions unless he or she determines either that 13 there would be a conflict of interest in such representation or that the actions complained of were not in good faith or were 14

Should the Attorney General decline representation, the member shall have the right to employ counsel of his or her choice, whose fees shall be provided by the State, after approval by the Attorney General, unless there is a determination by a court that the member's actions were not in good faith or were wilful and wanton.

The member must notify the Attorney General within 7 days of receipt of notice of the initiation of any action involving services of the Disciplinary Board. Failure to so notify the Attorney General shall constitute an absolute waiver of the right to a defense and indemnification.

The Attorney General shall determine within 7 days after receiving such notice, whether he or she will undertake to represent the member.

(E) Deliberations of Disciplinary Board. Upon the receipt of any report called for by this Act, other than those reports of impaired persons licensed under this Act required pursuant to the rules of the Disciplinary Board, the Disciplinary Board shall notify in writing, by certified mail, the person who is the subject of the report. Such notification shall be made within 30 days of receipt by the Disciplinary Board of the report.

The notification shall include a written notice setting forth the person's right to examine the report. Included in such notification shall be the address at which the file is maintained, the name of the custodian of the reports, and the telephone number at which the custodian may be reached. The person who is the subject of the report shall submit a written statement responding, clarifying, adding to, or proposing the amending of the report previously filed. The person who is the subject of the report shall also submit with the written statement any medical records related to the report. The statement and accompanying medical records shall become a permanent part of the file and must be received by the Disciplinary Board no more than 30 days after the date on which the person was notified by the Disciplinary Board of the existence of the original report.

The Disciplinary Board shall review all reports received by it, together with any supporting information and responding statements submitted by persons who are the subject of reports. The review by the Disciplinary Board shall be in a timely manner but in no event, shall the Disciplinary Board's initial review of the material contained in each disciplinary file be less than 61 days nor more than 180 days after the receipt of the initial report by the Disciplinary Board.

When the Disciplinary Board makes its initial review of the materials contained within its disciplinary files, the Disciplinary Board shall, in writing, make a determination as to whether there are sufficient facts to warrant further investigation or action. Failure to make such determination within the time provided shall be deemed to be a determination that there are not sufficient facts to warrant further investigation or action.

Should the Disciplinary Board find that there are not sufficient facts to warrant further investigation, or action, the report shall be accepted for filing and the matter shall be deemed closed and so reported to the Secretary. The Secretary shall then have 30 days to accept the Medical Disciplinary Board's decision or request further investigation. The Secretary shall inform the Board in writing of the decision to request further investigation, including the specific reasons for the decision. The individual or entity filing the original report or complaint and the person who is the subject of the

- 1 report or complaint shall be notified in writing by the
- 2 Secretary of any final action on their report or complaint.
- 3 Upon any person's request, the Department shall disclose to the
- 4 person the status of the Disciplinary Board's review of a
- 5 specific report or complaint. Such request may be made at any
- 6 <u>time</u>, <u>including prior</u> to the <u>Disciplinary Board's</u>
- 7 <u>determination</u> as to whether there are sufficient facts to
- 8 warrant further investigation or action.
- 9 (F) Summary reports. The Disciplinary Board shall prepare,
- on a timely basis, but in no event less than once every other
- 11 month, a summary report of final actions taken upon
- 12 disciplinary files maintained by the Disciplinary Board. The
- 13 summary reports shall be made available to the public upon
- 14 request and payment of the fees set by the Department. This
- 15 publication may be made available to the public on the
- 16 Department's Internet website.
- 17 (G) Any violation of this Section shall be a Class A
- 18 misdemeanor.
- 19 (H) If any such person violates the provisions of this
- 20 Section an action may be brought in the name of the People of
- 21 the State of Illinois, through the Attorney General of the
- 22 State of Illinois, for an order enjoining such violation or for
- an order enforcing compliance with this Section. Upon filing of
- 24 a verified petition in such court, the court may issue a
- 25 temporary restraining order without notice or bond and may
- 26 preliminarily or permanently enjoin such violation, and if it

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- is established that such person has violated or is violating 1
- 2 the injunction, the court may punish the offender for contempt
- 3 of court. Proceedings under this paragraph shall be in addition
- to, and not in lieu of, all other remedies and penalties 4
- 5 provided for by this Section.
- (Source: P.A. 94-677, eff. 8-25-05; 95-639, eff. 10-5-07.) 6
- 7 (225 ILCS 60/36) (from Ch. 111, par. 4400-36)
- 8 (Section scheduled to be repealed on December 31, 2010)
- 9 Sec. 36. Upon the motion of either the Department or the 10 Disciplinary Board or upon the verified complaint in writing of 11 any person setting forth facts which, if proven, would constitute grounds for suspension or revocation under Section 12 1.3 22 of this Act, the Department shall investigate the actions of 14 any person, so accused, who holds or represents that they hold
- 15 a license. Such person is hereinafter called the accused.

16 The Department shall, before suspending, revoking, placing on probationary status, or taking any other disciplinary action 17 as the Department may deem proper with regard to any license at 18 19 least 30 days prior to the date set for the hearing, notify the 20 accused in writing of any charges made and the time and place 21 for a hearing of the charges before the Disciplinary Board, 22 direct them to file their written answer thereto to the 23

Disciplinary Board under oath within 20 days after the service

on them of such notice and inform them that if they fail to

file such answer default will be taken against them and their

license may be suspended, revoked, placed on probationary status, or have other disciplinary action, including limiting the scope, nature or extent of their practice, as the Department may deem proper taken with regard thereto. The Department shall, at least 14 days prior to the date set for the hearing, notify in writing any person who filed a complaint against the accused of the time and place for the hearing of the charges against the accused before the Disciplinary Board and inform such person whether he or she may provide testimony at the hearing.

Where a physician has been found, upon complaint and investigation of the Department, and after hearing, to have performed an abortion procedure in a wilful and wanton manner upon a woman who was not pregnant at the time such abortion procedure was performed, the Department shall automatically revoke the license of such physician to practice medicine in Illinois.

Such written notice and any notice in such proceedings thereafter may be served by delivery of the same, personally, to the accused person, or by mailing the same by registered or certified mail to the address last theretofore specified by the accused in their last notification to the Department.

All information gathered by the Department during its investigation including information subpoenaed under Section 23 or 38 of this Act and the investigative file shall be kept for the confidential use of the Secretary, Disciplinary Board,

1 the Medical Coordinators, persons employed by contract to 2 advise the Medical Coordinator or the Department, the 3 Disciplinary Board's attorneys, the medical investigative staff, and authorized clerical staff, as provided in this Act 5 and shall be afforded the same status as is provided 6 information concerning medical studies in Part 21 of Article 7 VIII of the Code of Civil Procedure, except that the Department may disclose information and documents to a federal, State, or 8 9 local law enforcement agency pursuant to a subpoena in an 10 ongoing criminal investigation. Furthermore, information and 11 documents disclosed to a federal, State, or local law 12 enforcement agency may be used by that agency only for the 13 investigation and prosecution of a criminal offense.

14 (Source: P.A. 94-677, eff. 8-25-05.)