## 96TH GENERAL ASSEMBLY

## State of Illinois

## 2009 and 2010

#### HB4585

by Rep. Michael W. Tryon - Ed Sullivan, Jr.

### SYNOPSIS AS INTRODUCED:

70 ILCS 3615/2.01d
70 ILCS 3615/2.01e
70 ILCS 3615/2.30
70 ILCS 3615/3A.08
70 ILCS 3615/3A.09
70 ILCS 3615/4.03.3

from Ch. 111 2/3, par. 703A.08 from Ch. 111 2/3, par. 703A.09

Amends the Regional Transportation Authority Act. Provides that beginning January 1, 2010, the Chicago Transit Authority is responsible for and must coordinate the provision of ADA paratransit services within the City of Chicago (now, Suburban Bus Board provides ADA paratransit services within the City of Chicago). Makes conforming changes. Changes the name of the Suburban Community Mobility Fund to the Metropolitan Mobility Fund. Effective immediately.

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FISCAL NOTE ACT MAY APPLY

A BILL FOR

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AN ACT concerning local government.

# 2 Be it enacted by the People of the State of Illinois, 3 represented in the General Assembly:

Section 5. The Regional Transportation Authority Act is
amended by changing Sections 2.01d, 2.01e, 2.30, 3A.08, 3A.09,
and 4.03.3 as follows:

7 (70 ILCS 3615/2.01d)

Sec. 2.01d. ADA Paratransit Fund. The Authority shall 8 9 establish an ADA Paratransit Fund and, each year, deposit into that Fund the amounts directed by Section 4.03.3 of this Act 10 received from the 11 and anv funds State pursuant to appropriations for the purpose of funding ADA paratransit 12 services. The amounts on deposit in the Fund and interest and 13 14 other earnings on those amounts shall be used by the Authority to make grants to the Suburban Bus Board and the Chicago 15 16 Transit Authority for ADA paratransit services provided 17 pursuant to plans approved by the Authority under Section 2.30 of this Act. Funds received by the Suburban Bus Board or the 18 19 Chicago Transit Authority from the Authority's ADA Paratransit 20 Fund shall be used only to provide ADA paratransit services to 21 individuals who are determined to be eligible for such services 22 by the Authority under the Americans with Disabilities Act of 1990 and its implementing regulations. Revenues from and costs 23

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of services provided by the Suburban Bus Board or the Chicago 1 2 Transit Authority with grants made under this Section shall be 3 included in the Annual Budget and Two-Year Financial Program of the Suburban Bus Board or the Chicago Transit Authority and 4 5 shall be subject to all budgetary and financial requirements 6 under this Act that apply to ADA paratransit services. 7 Beginning in 2008, the Executive Director shall, no later than 8 August 15 of each year, provide to the Board a written 9 determination of the projected annual costs of ADA paratransit 10 services that are required to be provided pursuant to the 11 Americans with Disabilities Act of 1990 and its implementing 12 regulations. The Authority shall conduct triennial financial, compliance, and performance audits of ADA paratransit services 13 to assist in this determination. 14

15 (Source: P.A. 95-708, eff. 1-18-08.)

16 (70 ILCS 3615/2.01e)

Sec. 2.01e. Metropolitan Suburban Community Mobility Fund. 17 18 The Authority shall establish а Metropolitan Suburban Community Mobility Fund and, each year, deposit into that Fund 19 20 the amounts directed by Section 4.03.3 of this Act. The amounts 21 on deposit in the Fund and interest and other earnings on those 22 amounts shall be used by the Authority to make grants to the 23 Suburban Bus Board and the Chicago Transit Authority for the purpose of operating transit services, other than traditional 24 25 fixed-route services, that enhance metropolitan suburban

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mobility, including, but not limited to, demand-responsive 1 2 transit services, ride sharing, van pooling, service 3 coordination, centralized dispatching and call taking, reverse commuting, service restructuring, and bus rapid transit. 4 5 Revenues from and costs of services provided by the Suburban 6 Bus Board or the Chicago Transit Authority with moneys from the 7 <u>Metropolitan</u> Suburban Community Mobility Fund shall be 8 included in the Annual Budget and Two-Year Financial Program of 9 the Suburban Bus Board or the Chicago Transit Authority and 10 shall be subject to all budgetary and financial requirements 11 under this Act.

12 (Source: P.A. 95-708, eff. 1-18-08.)

13 (70 ILCS 3615/2.30)

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14 Sec. 2.30. Paratransit services.

15 (a) For purposes of this Act, "ADA paratransit services" 16 shall mean those comparable or specialized transportation services provided by, or under grant or purchase of service 17 18 contracts of, the Service Boards to individuals with disabilities who are unable to use fixed route transportation 19 systems and who are determined to be eligible, for some or all 20 21 of their trips, for such services under the Americans with 22 Disabilities Act of 1990 and its implementing regulations.

(b) Beginning July 1, 2005, the Authority is responsible
for the funding, from amounts on deposit in the ADA Paratransit
Fund established under Section 2.01d of this Act, financial

review and oversight of all ADA paratransit services that are 1 2 provided by the Authority or by any of the Service Boards. The 3 Suburban Bus Board shall operate or provide for the operation of all ADA paratransit services until January 1, 2010 by no 4 5 later than July 1, 2006, except that this date may be extended 6 to the extent necessary to obtain approval from the Federal 7 Transit Administration of the plan prepared pursuant to subsection (c). Beginning January 1, 2010, the Chicago Transit 8 9 Authority shall operate or provide for the operation of ADA 10 paratransit services within the City of Chicago.

11 (c) No later than January 1, 2006, the Authority, in 12 collaboration with the Suburban Bus Board and the Chicago 13 Transit Authority, shall develop a plan for the provision of 14 ADA paratransit services and submit such plan to the Federal 15 Transit Administration for approval. Approval of such plan by 16 the Authority shall require the affirmative votes of 12 of the 17 then Directors. The Suburban Bus Board, the Chicago Transit Authority and the Authority shall comply with the requirements 18 of the Americans with Disabilities Act of 1990 and its 19 20 implementing regulations in developing and approving such plan including, without limitation, consulting with individuals 21 22 disabilities and groups representing them in with the 23 community, and providing adequate opportunity for public comment and public hearings. The plan shall include 24 the 25 contents required for a paratransit plan pursuant to the Americans with Disabilities Act of 1990 and its implementing 26

1 regulations. The plan shall also include, without limitation,
2 provisions to:

3 (1)maintain, at а minimum, the levels of ADA paratransit service that are required to be provided by the 4 5 Service Boards pursuant to the Americans with Disabilities 6 Act of 1990 and its implementing regulations;

7 (2) (blank) transfer the appropriate ADA paratransit 8 services, management, personnel, service <del>contracts</del> and 9 assets from the Chicago Transit Authority to the Authority 10 or the Suburban Bus Board, as necessary, by no later <del>than</del> 11 July 1, 2006, except that this date may be extended to the 12 extent necessary to obtain approval from the -Federal 13 Transit Administration of the plan prepared pursuant 14 this subsection (c);

15 (3) provide for consistent policies throughout the 16 metropolitan region for scheduling of ADA paratransit 17 service trips to and from destinations, with consideration of scheduling of return trips on a "will-call" open-ended 18 19 basis upon request of the rider, if practicable, and with 20 consideration of an increased number of trips available by 21 subscription service than are available as of the effective 22 date of this amendatory Act;

(4) provide that service contracts and rates, entered
into or set after the approval by the Federal Transit
Administration of the plan prepared pursuant to subsection
(c) of this Section, with private carriers and taxicabs for

1 ADA paratransit service are procured by means of an open 2 procurement process;

3 (5) provide for fares, fare collection and billing 4 procedures for ADA paratransit services throughout the 5 metropolitan region;

6 (6) provide for performance standards for all ADA 7 paratransit service transportation carriers, with 8 consideration of door-to-door service;

9 (7) provide, in cooperation with the Illinois 10 Department of Transportation, the Illinois Department of 11 Public Aid and other appropriate public agencies and 12 private entities, for the application and receipt of 13 grants, including, without limitation, reimbursement from 14 Medicaid or other programs for ADA paratransit services;

(8) provide for a system of dispatch of ADA paratransit services transportation carriers throughout the metropolitan region, with consideration of county-based dispatch systems already in place as of the effective date of this amendatory Act;

20 (9) provide for a process of determining eligibility 21 for ADA paratransit services that complies with the 22 Americans with Disabilities Act of 1990 and its 23 implementing regulations;

(10) provide for consideration of innovative methods
 to provide and fund ADA paratransit services; and

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(11) provide for the creation of one or more ADA

advisory boards, or the reconstitution of the existing ADA 1 2 advisory boards for the Service Boards, to represent the diversity of individuals with disabilities 3 the in metropolitan region and to provide appropriate ongoing 4 5 input from individuals with disabilities into the 6 operation of ADA paratransit services.

7 (c-5) Effective January 1, 2010, the Suburban Bus Board
 8 must transfer the appropriate ADA paratransit services,
 9 management, personnel, service contracts, and assets to the
 10 Chicago Transit Authority for the provision of ADA paratransit
 11 services within the City of Chicago.

12 (d) All revisions and annual updates to the ADA paratransit services plan developed pursuant to subsection (c) of this 13 Section, or certifications of continued compliance in lieu of 14 15 plan updates, that are required to be provided to the Federal 16 Transit Administration shall be developed by the Authority, in 17 collaboration with the Suburban Bus Board and the Chicago Transit Authority, and the Authority shall submit such 18 19 revision, update or certification to the Federal Transit 20 Administration for approval. Approval of such revisions, updates or certifications by the Authority shall require the 21 affirmative votes of 12 of the then Directors. 22

(e) The Illinois Department of Transportation, the
Illinois Department of Public Aid, the Authority, the Suburban
Bus Board and the Chicago Transit Authority shall enter into
intergovernmental agreements as may be necessary to provide

1 funding and accountability for, and implementation of, the 2 requirements of this Section.

(f) By no later than April 1, 2007, the Authority shall 3 develop and submit to the General Assembly and the Governor a 4 5 funding plan for ADA paratransit services. Approval of such plan by the Authority shall require the affirmative votes of 12 6 7 of the then Directors. The funding plan shall, at a minimum, contain an analysis of the current costs of providing ADA 8 9 paratransit services, projections of the long-term costs of 10 providing ADA paratransit services, identification of and 11 recommendations for possible cost efficiencies in providing 12 services, and identification of ADA paratransit and 13 recommendations for possible funding sources for providing ADA 14 paratransit services. The Illinois Department of 15 Transportation, the Illinois Department of Public Aid, the 16 Suburban Bus Board, the Chicago Transit Authority and other 17 State and local public agencies as appropriate shall cooperate with the Authority in the preparation of such funding plan. 18

(g) Any funds derived from the federal Medicaid program for reimbursement of the costs of providing ADA paratransit services within the metropolitan region shall be directed to the Authority and shall be used to pay for or reimburse the costs of providing such services.

(h) Nothing in this amendatory Act shall be construed to
conflict with the requirements of the Americans with
Disabilities Act of 1990 and its implementing regulations.

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(Source: P.A. 94-370, eff. 7-29-05; 95-708, eff. 1-18-08.)

(70 ILCS 3615/3A.08) (from Ch. 111 2/3, par. 703A.08) 2 3 Sec. 3A.08. Jurisdiction. Any public transportation by bus 4 within the metropolitan region, other than public 5 transportation by commuter rail or public transportation 6 provided by the Chicago Transit Authority pursuant to agreements in effect on the effective date of this amendatory 7 8 Act of 1983 or in the City of Chicago and any ADA paratransit 9 services provided pursuant to Section 2.30 of the Regional 10 Transportation Authority Act, shall be subject to the 11 jurisdiction of the Suburban Bus Board. Beginning on January 1, 12 2010, ADA paratransit services provided pursuant to Section 2.30 of the Regional Transportation Authority Act within the 13 City of Chicago shall be subject to the jurisdiction of the 14 15 Chicago Transit Authority.

16 (Source: P.A. 94-370, eff. 7-29-05.)

17 (70 ILCS 3615/3A.09) (from Ch. 111 2/3, par. 703A.09)

Sec. 3A.09. General Powers. In addition to any powers elsewhere provided to the Suburban Bus Board, it shall have all of the powers specified in Section 2.20 of this Act except for the powers specified in Section 2.20(a)(v). The Board shall also have the power:

(a) to cooperate with the Regional Transportation
 Authority in the exercise by the Regional Transportation

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Authority of all the powers granted it by such Act;

2 (b) to receive funds from the Regional Transportation 3 Authority pursuant to Sections 2.02, 4.01, 4.02, 4.09 and 4 4.10 of the Regional Transportation Authority Act, all as 5 provided in the Regional Transportation Authority Act;

(c) to receive financial grants from the Regional 6 Transportation Authority or a Service Board, as defined in 7 the Regional Transportation Authority Act, upon such terms 8 9 and conditions as shall be set forth in a grant contract 10 between either the Division and the Regional 11 Transportation Authority or the Division and another 12 Service Board, which contract or agreement may be for such number of years or duration as the parties agree, all as 13 14 provided in the Regional Transportation Authority Act; and

15 (d) to perform all functions necessary for the
16 provision of paratransit services <u>outside of the City of</u>
17 <u>Chicago</u> under Section 2.30 of this Act.

18 (Source: P.A. 94-370, eff. 7-29-05.)

19 (70 ILCS 3615/4.03.3)

20 4.03.3. Distribution of Sec. Revenues. This Section 21 applies only after the Department begins administering and 22 enforcing an increased tax under Section 4.03(m) as authorized 23 by this amendatory Act of the 95th General Assembly. After 24 providing for payment of its obligations with respect to bonds and notes issued under the provisions of Section 4.04 and 25

obligations related to those bonds and notes, the Authority shall disburse the remaining proceeds from taxes it has received from the Department of Revenue under this Article IV and the remaining proceeds it has received from the State under Section 4.09(a) as follows:

6 (a) With respect to taxes imposed by the Authority under 7 Section 4.03, after withholding 15% of 80% of the receipts from those taxes collected in Cook County at a rate of 1.25%, 15% of 8 9 75% of the receipts from those taxes collected in Cook County 10 at the rate of 1%, 15% of one-half of the receipts from those 11 taxes collected in DuPage, Kane, Lake, McHenry, and Will 12 Counties, and 15% of money received by the Authority from the Regional Transportation Authority Occupation and Use 13 Tax 14 Replacement Fund or from the Regional Transportation Authority tax fund created in Section 4.03(n), the Board shall allocate 15 16 the proceeds and money remaining to the Service Boards as 17 follows:

(1) an amount equal to (i) 85% of 80% of the receipts 18 from those taxes collected within the City of Chicago at a 19 20 rate of 1.25%, (ii) 85% of 75% of the receipts from those taxes collected in the City of Chicago at the rate of 1%, 21 22 and (iii) 85% of the money received by the Authority on 23 account of transfers to the Regional Transportation 24 Authority Occupation and Use Tax Replacement Fund or to the 25 Regional Transportation Authority tax fund created in 26 Section 4.03(n) from the County and Mass Transit District

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Fund attributable to retail sales within the City of
 Chicago shall be allocated to the Chicago Transit
 Authority;

(2) an amount equal to (i) 85% of 80% of the receipts 4 5 from those taxes collected within Cook County outside of the City of Chicago at a rate of 1.25%, (ii) 85% of 75% of 6 the receipts from those taxes collected within Cook County 7 8 outside the City of Chicago at a rate of 1%, and (iii) 85% 9 of the money received by the Authority on account of 10 transfers to the Regional Transportation Authority 11 Occupation and Use Tax Replacement Fund or to the Regional 12 Transportation Authority tax fund created in Section 4.03(n) from the County and Mass Transit District Fund 13 14 attributable to retail sales within Cook County outside of 15 the City of Chicago shall be allocated 30% to the Chicago 16 Transit Authority, 55% to the Commuter Rail Board, and 15% 17 to the Suburban Bus Board; and

(3) an amount equal to 85% of one-half of the receipts
from the taxes collected within the Counties of DuPage,
Kane, Lake, McHenry, and Will shall be allocated 70% to the
Commuter Rail Board and 30% to the Suburban Bus Board.

(b) Moneys received by the Authority on account of transfers to the Regional Transportation Authority Occupation and Use Tax Replacement Fund from the State and Local Sales Tax Reform Fund shall be allocated among the Authority and the Service Boards as follows: 15% of such moneys shall be retained

by the Authority and the remaining 85% shall be transferred to 1 the Service Boards as soon as may be practicable after the 2 3 Authority receives payment. Moneys which are distributable to the Service Boards pursuant to the preceding sentence shall be 4 5 allocated among the Service Boards on the basis of each Service 6 Board's distribution ratio. The term "distribution ratio" 7 means, for purposes of this subsection (b), the ratio of the 8 total amount distributed to a Service Board pursuant to 9 subsection (a) of Section 4.03.3 for the immediately preceding 10 calendar year to the total amount distributed to all of the 11 Service Boards pursuant to subsection (a) of Section 4.03.3 for 12 the immediately preceding calendar year.

13 (c) (i) 20% of the receipts from those taxes collected in 14 Cook County under Section 4.03 at the rate of 1.25%, (ii) 25% 15 of the receipts from those taxes collected in Cook County under Section 4.03 at the rate of 1%, (iii) 50% of the receipts from 16 17 those taxes collected in DuPage, Kane, Lake, McHenry, and Will Counties under Section 4.03, and (iv) amounts received from the 18 19 State under Section 4.09 (a) (2) and items (i), (ii), and (iii) 20 of Section 4.09 (a) (3) shall be allocated as follows: in 2008, \$100,000,000 shall be deposited in the ADA Paratransit Fund 21 22 described in Section 2.01d, \$20,000,000 shall be deposited in 23 the Metropolitan Suburban Community Mobility Fund described in Section 2.01e, and \$10,000,000 shall be deposited in the 24 25 Innovation, Coordination and Enhancement Fund described in 26 Section 2.01c, and the balance shall be allocated 48% to the

Chicago Transit Authority, 39% to the Commuter Rail Board, and 1 2 13% to the Suburban Bus Board; and in 2009 and each year 3 thereafter, the amounts deposited in the ADA Paratransit Fund, the Metropolitan Suburban Community Mobility Fund and the 4 5 Innovation, Coordination and Enhancement Fund respectively shall equal the amount deposited in the previous year increased 6 or decreased by the percentage growth or decline in revenues 7 8 received by the Authority from taxes imposed under Section 4.03 9 in the previous year, and the balance shall be allocated 48% to 10 the Chicago Transit Authority, 39% to the Commuter Rail Board 11 and 13% to the Suburban Bus Board.

12 (d) Amounts received from the State under Section 4.09 13 (a)(3)(iv) shall be distributed 100% to the Chicago Transit 14 Authority.

15 (e) With respect to those taxes collected in DuPage, Kane, 16 Lake, McHenry, and Will Counties and paid directly to the 17 counties under Section 4.03, the County Board of each county shall use those amounts to fund operating and capital costs of 18 19 public safety and public transportation services or facilities 20 or to fund operating, capital, right-of-way, construction, and 21 maintenance costs of other transportation purposes, including 22 road, bridge, public safety, and transit purposes intended to 23 improve mobility or reduce congestion in the county. The receipt of funding by such counties pursuant to this paragraph 24 25 shall not be used as the basis for reducing any funds that such counties would otherwise have received from the State of 26

Illinois, any agency or instrumentality thereof, the
 Authority, or the Service Boards.

3 (f) The Authority by ordinance adopted by 12 of its then Directors shall apportion to the Service Boards funds provided 4 5 by the State of Illinois under Section 4.09(a)(1) as it shall 6 determine and shall make payment of the amounts to each Service Board as soon as may be practicable upon their receipt provided 7 8 the Authority has adopted a balanced budget as required by 9 Section 4.01 and further provided the Service Board is in 10 compliance with the requirements in Section 4.11.

(g) Beginning January 1, 2009, before making any payments, transfers, or expenditures under this Section to a Service Board, the Authority must first comply with Section 4.02a or 4.02b of this Act, whichever may be applicable.

15 (Source: P.A. 95-708, eff. 1-18-08.)

Section 99. Effective date. This Act takes effect upon becoming law.