

## 96TH GENERAL ASSEMBLY State of Illinois 2009 and 2010 HB3798

Introduced 2/25/2009, by Rep. Kevin A. McCarthy - Michael J. Madigan

## SYNOPSIS AS INTRODUCED:

40 ILCS 5/2-103.1 new
40 ILCS 5/2-103.2 new
40 ILCS 5/2-117.4 new
40 ILCS 5/2-126 from Ch. 108 1/2, par. 2-126
40 ILCS 5/2-126.2 new
40 ILCS 5/2-162.1 new

Amends the Illinois Pension Code. Requires the General Assembly Retirement System to automatically enroll its newly eligible employees in a self-managed program of retirement benefits instead of the program of retirement benefits currently offered and allows currently eligible employees to elect to participate in the self-managed program. Provides that a self-managed plan shall authorize a participating employee to accumulate assets for retirement through a combination of employer and employee contributions that may be invested at the employee's direction in mutual funds, collective investment funds, or other investment products and used to purchase annuity contracts. Provides that, to the extent that the changes made by the amendatory Act are determined to be a new benefit increase, the changes are exempt from the 5-year expiration provision. Effective immediately.

LRB096 09737 AMC 19900 b

FISCAL NOTE ACT MAY APPLY PENSION IMPACT NOTE ACT MAY APPLY 1 AN ACT concerning public employee benefits.

## Be it enacted by the People of the State of Illinois, represented in the General Assembly:

- Section 5. The Illinois Pension Code is amended by adding Sections 2-103.1, 2-103.2, 2-117.4, 2-126.2, and 2-162.1, and changing Section 2-126 as follows:
- 7 (40 ILCS 5/2-103.1 new)
- Sec. 2-103.1. Traditional benefit package. "Traditional 8 9 benefit package" means the defined benefit retirement program maintained by the System, which includes retirement annuities 10 payable directly from the System, as provided in Sections 11 2-119, 2-119.01, 2-119.1, and 2-120; survivor's annuities 12 payable directly from the System, as provided in Sections 13 14 2-121, 2-121.1, 2-121.2, and 2-121.3; and contribution refunds, as provided in Section 2-123. 15
- 16 (40 ILCS 5/2-103.2 new)
- Sec. 2-103.2. Self-managed plan. "Self-managed plan" means
  the defined contribution retirement program maintained by the

  System, as described in Section 2-126.2. The self-managed plan
  does not include retirement annuities or survivor's benefits

  payable directly from the System, as provided in Sections
  22 2-119, 2-119.01, 2-119.1, 2-120, 2-121, 2-121.1, 2-121.2, and

1 2-121.3 or refunds determined under Section 2-123.

- 2 (40 ILCS 5/2-117.4 new)
- 3 Sec. 2-117.4. Retirement program elections.
- 4 (a) For the purposes of this Section:
- 5 "Eligible participant" means either a currently eligible
- 6 participant or a newly eligible participant of the System.
- 7 "Currently eligible participant" means a person who is a
- 8 participant under this Article on the date on which the System
- 9 <u>first offers the self-managed plan as an alternative to the</u>
- 10 traditional benefit package.
- "Newly eligible participant" means a person who first
- becomes a participant after the date on which the System first
- 13 offers the self-managed plan as an alternative to the
- 14 traditional benefit package.
- 15 (b) When the System offers to participants under this
- 16 Article a self-managed plan as an alternative to the
- 17 traditional benefit package, each currently eligible
- 18 participant shall be given the choice to elect which retirement
- 19 program he or she wishes to participate in with respect to all
- 20 periods of covered employment occurring on, before, and after
- 21 the effective date of the participant's election. The
- 22 retirement program election made by a currently eligible
- 23 participant must be made in writing, in the manner prescribed
- 24 by the System, and within the time period described in this
- 25 Section.

If a currently eligible participant elects the						
self-managed plan, then that election is irrevocable. If a						
currently eligible participant who elected to participate or						
participated by default in the traditional benefit plan						
terminates employment under this Article, then the						
participant, upon his or her subsequent re-employment under						
this Article, may make an election under this Section.						
A currently eligible participant who fails to make an						
election under this Section shall, by default, participate in						
the traditional benefit package.						
(c) A currently eligible participant may elect to						
participate in the traditional benefit package or the						
self-managed plan.						
A currently eligible participant must make this election						
within 5 years after the effective date of the adoption of the						
self-managed plan under Section 2-126.2 or, in the case of a						
currently eligible participant who terminates employment under						
this Article, within 6 months after his or her re-employment						
under this Article.						
A newly eligible participant is automatically enrolled in						
the self-managed plan under Section 2-162.2.						
(d) If the currently eligible participant elects to						
participate in the self-managed plan, the system shall fund						
their account as stated in subsection (f) of Section 2-126.2.						
(e) A currently eligible participant shall be provided with						

written information prepared or prescribed by the System that

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- 1 describes the participant's retirement program choices. The eligible participant shall be offered an opportunity to receive 2 3 counseling from the System prior to making his or her election. This counseling may consist of videotaped materials, group 4 5 presentations, individual consultation with an employee or authorized representative of the System in person or by 6 7 telephone or other electronic means, or any combination of 8 these methods.
- 9 (40 ILCS 5/2-126) (from Ch. 108 1/2, par. 2-126)
- 10 Sec. 2-126. Contributions by participants.
- 11 (a) Each participant shall contribute toward the cost of 12 his or her retirement annuity a percentage of each payment of salary received by him or her for service as a member as 13 follows: for service between October 31, 1947 and January 1, 14 15 1959, 5%; for service between January 1, 1959 and June 30, 16 1969, 6%; for service between July 1, 1969 and January 10, 1973, 6 1/2%; for service after January 10, 1973, 7%; for 17 service after December 31, 1981, 8 1/2%. 18
  - (b) Beginning August 2, 1949, each male participant, and from July 1, 1971, each female participant shall contribute towards the cost of the survivor's annuity 2% of salary.
    - A participant who has no eligible survivor's annuity beneficiary may elect to cease making contributions for survivor's annuity under this subsection. A survivor's annuity shall not be payable upon the death of a person who has made

this election, unless prior to that death the election has been revoked and the amount of the contributions that would have been paid under this subsection in the absence of the election is paid to the System, together with interest at the rate of 4% per year from the date the contributions would have been made to the date of payment.

Notwithstanding any provision in this subsection (b) to the contrary, in the case of an employee who participates in the self-managed plan under Section 2-126.2, contributions for a survivor's annuity shall instead be used to finance the benefits available under Section 2-126.2.

- (c) Beginning July 1, 1967, each participant shall contribute 1% of salary towards the cost of automatic increase in annuity provided in Section 2-119.1. These contributions shall be made concurrently with contributions for retirement annuity purposes.
- (d) In addition, each participant serving as an officer of the General Assembly shall contribute, for the same purposes and at the same rates as are required of a regular participant, on each additional payment received as an officer. If the participant serves as an officer for at least 2 but less than 4 years, he or she shall contribute an amount equal to the amount that would have been contributed had the participant served as an officer for 4 years. Persons who serve as officers in the 87th General Assembly but cannot receive the additional payment to officers because of the ban on increases in salary during

- 1 their terms may nonetheless make contributions based on those
- 2 additional payments for the purpose of having the additional
- 3 payments included in their highest salary for annuity purposes;
- 4 however, persons electing to make these additional
- 5 contributions must also pay an amount representing the
- 6 corresponding employer contributions, as calculated by the
- 7 System.
- 8 (Source: P.A. 90-766, eff. 8-14-98.)
- 9 (40 ILCS 5/2-126.2 new)
- Sec. 2-126.2. Self-managed plan.
- 11 (a) The General Assembly finds that the State should have
- 12 the flexibility to provide a defined contribution
- 13 (self-managed) plan for eligible participants. Accordingly,
- 14 the General Assembly Retirement System is hereby authorized to
- establish and administer a self-managed plan, which shall offer
- 16 participants the opportunity to accumulate assets for
- 17 retirement through a combination of participant and State
- 18 contributions that may be invested in mutual funds, collective
- investment funds, or other investment products and used to
- 20 purchase annuity contracts, either fixed or variable or a
- 21 combination of fixed and variable. The plan must be qualified
- 22 under the Internal Revenue Code of 1986.
- 23 (b) The Board shall adopt the self-managed plan established
- 24 under this Section for participants under this Article. The
- 25 adoption of the self-managed plan makes available to the

1	eligible	participants	under	this	Article	the	elections
2	described	in Section 2-1	17.4.				

The General Assembly Retirement System shall be the plan sponsor for the self-managed plan and shall prepare a plan document and adopt any rules and procedures as are considered necessary or desirable for the administration of the self-managed plan. Consistent with its fiduciary duty to the participants and beneficiaries of the self-managed plan, the Board of Trustees of the System may delegate aspects of plan administration as it sees fit to companies authorized to do business in this State.

- (c) The System shall solicit proposals to provide administrative services and funding vehicles for the self-managed plan from insurance and annuity companies and mutual fund companies, banks, trust companies, or other financial institutions authorized to do business in this State.

  In reviewing the proposals received and approving and contracting with no fewer than 2 and no more than 7 companies, the Board of Trustees of the System shall consider, among other things, the following criteria:
- 21 (1) the nature and extent of the benefits that would be 22 provided to the participants;
- 23 (2) the reasonableness of the benefits in relation to 24 the premium charged;
- 25 <u>(3) the suitability of the benefits to the needs and</u> 26 interests of the participants and the State; and

(4) the ability of the company to provide benefits 1 2 under the contract and the financial stability of the 3 company. 4 The System shall periodically review each approved 5 company. A company may continue to provide administrative services and funding vehicles for the self-managed plan only so 6 7 long as it continues to be an approved company under contract 8 with the Board. 9 In addition to the companies approved by the System under this subsection (c), the System may offer its participants an 10 11 investment fund managed by the System. 12 (d) Participants in the program must be allowed to direct 13 the transfer of their account balances among the various 14 investment options offered, subject to applicable contractual provisions. The participant shall not be deemed a fiduciary by 15 16 reason of providing such investment direction. A person who is 17 a fiduciary shall not be liable for any loss resulting from that investment direction and shall not be deemed to have 18 19 breached any fiduciary duty by acting in accordance with that 20 direction. Neither the System nor the State shall guarantee any 21 of the investments in the participant's account balances. 22 (e) A currently eligible participant, as defined in Section 23 2-117.4, must make a written election to participate in the 24 self-managed plan in accordance with the provisions of Section 2-117.4 and the procedures established by the System. 25 26 Participation in the self-managed plan shall begin on the first

day of the month immediately following the month in which the currently eligible participant's election is filed with the System or when a newly eligible participant, as defined in Section 2-117.4, enters the System, but not sooner than the effective date of the self-managed plan. The System shall make the self-managed plan available under this Article by January 1, 2011. A member's participation in the traditional retirement package under this Article shall terminate on the date that participation in the self-managed plan begins.

A member who has elected to participate in the self-managed plan under this Section must continue participation while he or she remains a participant under this Article, and may not participate in the traditional benefit package.

Participation in the self-managed plan under this Section shall constitute participation in the General Assembly Retirement System.

A participant under this Section shall be entitled to the benefits of Article 20 of this Code.

(f) If, at the time a participant elects to participate in the self-managed plan, the participant has rights and credits in the System due to previous participation in the traditional benefit package, the System shall establish for the participant an opening account balance in the self-managed plan, equal to (1) the amount of the contribution refund that the participant would be eligible to receive under Section 2-123 if the participant terminated employment on that date and elected a

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refund of contributions and (2) an amount equal to the regular employer contribution that would be required to fund the actual regular cost incurred for each year of service credit earned, provided that the total opening account balance does not exceed 7.6% of the participant's salary for that year, plus interest. The interest used in this subsection (f) is calculated as the average annual rate of return that the System has earned over the past 20 fiscal years and is compounded. The System shall transfer assets from the defined benefit retirement program to the self-managed plan, as a tax-free transfer in accordance with Internal Revenue Service quidelines, for purposes of funding the participant's opening account balance.

- (g) Notwithstanding any other provision of this Article, a participant may not purchase or receive service or service credit applicable to the traditional benefit package under this Article for any period during which the employee was a participant in the self-managed plan established under this Section.
- (h) The self-managed plan shall be funded by contributions from participants in the self-managed plan and State contributions as provided in this Section.

The contribution rate for participants in the self-managed plan under this Section shall be equal to the member contribution rate for other participants in the System, as provided in Section 2-126. This required contribution shall be made as an employer pick-up under Section 414(h) of the

Internal Revenue Code of 1986 or any successor Section thereof.

Any participant in the System's traditional benefit package prior to his or her election to participate in the self-managed plan shall continue to have the employer pick up the contributions required under Section 2-126. However, the amounts picked up after the election of the self-managed plan shall be remitted to and treated as assets of the self-managed plan. In no event shall a participant have the option of receiving these amounts in cash. Participants may make additional contributions to the self-managed plan in accordance with procedures prescribed by the System, to the extent permitted under rules adopted by the System.

The program shall provide for State contributions to be credited to each self-managed plan participant in an amount equal to the regular employer contribution that would be required to fund the actual regular cost incurred for each year of service credit earned had the participant chosen to enroll in the traditional benefit plan. The amounts so credited shall be paid into the participant's self-managed plan accounts in a manner to be prescribed by the System.

The State of Illinois shall make contributions by appropriations to the System for participants in the self-managed plan under this Section. The amount required shall be certified by the Board of Trustees of the System and paid by the State in accordance with Section 2-134. The System shall not be obligated to remit the required State contributions to

any of the insurance and annuity companies, mutual fund
companies, banks, trust companies, financial institutions, or
other sponsors of any of the funding vehicles offered under the
self-managed plan until it has received the required State
contributions from the State.

(i) A participant in the self-managed plan becomes vested in the State contributions credited to his or her accounts in the self-managed plan on the earliest to occur of the following: (1) attainment of 5 years of service credit; (2) the death of the participating member while employed under this Article, if the member has completed at least 1.5 years of service; or (3) the member's election to retire and apply the reciprocal provisions of Article 20 of this Code.

A participant in the self-managed plan who receives a distribution of his or her vested amounts from the self-managed plan while not yet eliqible for retirement under this Article (and Article 20, if applicable) shall forfeit all service credit and accrued rights in the System; if he or she subsequently becomes a participant under this Article again, he or she shall be considered a new participant. If a former participant again becomes a participating member (or becomes employed by a participating system under Article 20 of this Code) and continues as such for at least 2 years, all rights, service credits, and previous status as a participant shall be restored upon repayment of the amount of the distribution, without interest.

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(j) If a participant in the self-managed plan who is vested in State contributions terminates employment, the participant shall be entitled to a benefit that is based on the account values attributable to both State and member contributions and any investment return thereon.

If a participant in the self-managed plan who is not vested in State contributions terminates employment, the participant shall be entitled to a benefit based solely on the account values attributable to the participant's contributions and any investment return thereon, and the State contributions and any investment return thereon shall be forfeited. Any State contributions that are forfeited shall be held in escrow by the company investing those contributions and shall be used, as directed by the System, for future allocations of State contributions or for the restoration of amounts previously forfeited by former participants who again become participating members.

18 (40 ILCS 5/2-162.1 new)

> Sec. 2-162.1. New benefit increases. To the extent that the changes made to this Article by this amendatory Act of the 96th General Assembly authorizing the System to offer a self-managed plan are determined to be a new benefit increase within the meaning of Section 2-162, the changes made by this amendatory Act are exempt from the provisions of subsection (d) of Section 2-162.

- 1 Section 99. Effective date. This Act takes effect upon
- 2 becoming law.