## 95TH GENERAL ASSEMBLY

# State of Illinois

# 2007 and 2008

#### SB1252

Introduced 2/9/2007, by Sen. James F. Clayborne, Jr.

### SYNOPSIS AS INTRODUCED:

35 ILCS 200/18-185

Amends the Property Tax Extension Limitation Law in the Property Tax Code. Exempts, from the definition of "aggregate extension", all contributions to a pension fund created under Article 3, Article 4, or Article 7 of the Illinois Pension Code. Effective immediately.

LRB095 03890 BDD 23923 b

FISCAL NOTE ACT MAY APPLY HOUSING AFFORDABILITY IMPACT NOTE ACT MAY APPLY

A BILL FOR

1 AN ACT concerning revenue.

# 2 Be it enacted by the People of the State of Illinois, 3 represented in the General Assembly:

Section 5. The Property Tax Code is amended by changing
Section 18-185 as follows:

6 (35 ILCS 200/18-185)

Sec. 18-185. Short title; definitions. This Division 5 may
be cited as the Property Tax Extension Limitation Law. As used
in this Division 5:

10 "Consumer Price Index" means the Consumer Price Index for 11 All Urban Consumers for all items published by the United 12 States Department of Labor.

"Extension limitation" means (a) the lesser of 5% or the percentage increase in the Consumer Price Index during the 12-month calendar year preceding the levy year or (b) the rate of increase approved by voters under Section 18-205.

17 "Affected county" means a county of 3,000,000 or more 18 inhabitants or a county contiguous to a county of 3,000,000 or 19 more inhabitants.

"Taxing district" has the same meaning provided in Section 1-150, except as otherwise provided in this Section. For the 1991 through 1994 levy years only, "taxing district" includes only each non-home rule taxing district having the majority of

its 1990 equalized assessed value within any county or counties 1 2 contiguous to a county with 3,000,000 or more inhabitants. Beginning with the 1995 levy year, "taxing district" includes 3 only each non-home rule taxing district subject to this Law 4 5 before the 1995 levy year and each non-home rule taxing 6 district not subject to this Law before the 1995 levy year having the majority of its 1994 equalized assessed value in an 7 8 affected county or counties. Beginning with the levy year in 9 which this Law becomes applicable to a taxing district as provided in Section 18-213, "taxing district" also includes 10 11 those taxing districts made subject to this Law as provided in 12 Section 18-213.

13 "Aggregate extension" for taxing districts to which this Law applied before the 1995 levy year means the annual 14 15 corporate extension for the taxing district and those special 16 purpose extensions that are made annually for the taxing 17 district, excluding special purpose extensions: (a) made for the taxing district to pay interest or principal on general 18 obligation bonds that were approved by referendum; (b) made for 19 20 any taxing district to pay interest or principal on general obligation bonds issued before October 1, 1991; (c) made for 21 22 any taxing district to pay interest or principal on bonds 23 issued to refund or continue to refund those bonds issued before October 1, 1991; (d) made for any taxing district to pay 24 25 interest or principal on bonds issued to refund or continue to refund bonds issued after October 1, 1991 that were approved by 26

referendum; (e) made for any taxing district to pay interest or 1 2 principal on revenue bonds issued before October 1, 1991 for payment of which a property tax levy or the full faith and 3 credit of the unit of local government is pledged; however, a 4 5 tax for the payment of interest or principal on those bonds shall be made only after the governing body of the unit of 6 7 local government finds that all other sources for payment are 8 insufficient to make those payments; (f) made for payments 9 under a building commission lease when the lease payments are 10 for the retirement of bonds issued by the commission before 11 October 1, 1991, to pay for the building project; (g) made for 12 payments due under installment contracts entered into before 13 October 1, 1991; (h) made for payments of principal and bonds issued under the Metropolitan Water 14 interest on Reclamation District Act to finance construction projects 15 initiated before October 1, 1991; (i) made for payments of 16 17 principal and interest on limited bonds, as defined in Section 3 of the Local Government Debt Reform Act, in an amount not to 18 exceed the debt service extension base less the amount in items 19 20 (b), (c), (e), and (h) of this definition for non-referendum 21 obligations, except obligations initially issued pursuant to 22 referendum; (j) made for payments of principal and interest on 23 bonds issued under Section 15 of the Local Government Debt Reform Act; (k) made by a school district that participates in 24 25 the Special Education District of Lake County, created by 26 special education joint agreement under Section 10-22.31 of the

School Code, for payment of the school district's share of the 1 2 amounts required to be contributed by the Special Education 3 District of Lake County to the Illinois Municipal Retirement Fund under Article 7 of the Illinois Pension Code; the amount 4 5 of any extension under this item (k) shall be certified by the school district to the county clerk; (1) made to fund expenses 6 7 of providing joint recreational programs for the handicapped under Section 5-8 of the Park District Code or Section 11-95-14 8 9 of the Illinois Municipal Code; (m) made for temporary 10 relocation loan repayment purposes pursuant to Sections 2-3.77 11 and 17-2.2d of the School Code; (n) made for payment of 12 principal and interest on any bonds issued under the authority 13 of Section 17-2.2d of the School Code; and (o) made for contributions to a firefighter's pension fund created under 14 Article 3, Article 4, or Article 7 of the Illinois Pension 15 16 Code, to the extent of the amount certified under item (5) of 17 Section 4 134 of the Illinois Pension Code.

"Aggregate extension" for the taxing districts to which 18 this Law did not apply before the 1995 levy year (except taxing 19 20 districts subject to this Law in accordance with Section 18-213) means the annual corporate extension for the taxing 21 22 district and those special purpose extensions that are made 23 annually for the taxing district, excluding special purpose extensions: (a) made for the taxing district to pay interest or 24 25 principal on general obligation bonds that were approved by 26 referendum; (b) made for any taxing district to pay interest or

principal on general obligation bonds issued before March 1, 1 2 1995; (c) made for any taxing district to pay interest or principal on bonds issued to refund or continue to refund those 3 bonds issued before March 1, 1995; (d) made for any taxing 4 5 district to pay interest or principal on bonds issued to refund or continue to refund bonds issued after March 1, 1995 that 6 were approved by referendum; (e) made for any taxing district 7 8 to pay interest or principal on revenue bonds issued before 9 March 1, 1995 for payment of which a property tax levy or the 10 full faith and credit of the unit of local government is 11 pledged; however, a tax for the payment of interest or 12 principal on those bonds shall be made only after the governing 13 body of the unit of local government finds that all other 14 sources for payment are insufficient to make those payments; 15 (f) made for payments under a building commission lease when 16 the lease payments are for the retirement of bonds issued by 17 the commission before March 1, 1995 to pay for the building project; (q) made for payments due under installment contracts 18 entered into before March 1, 1995; (h) made for payments of 19 20 principal and interest on bonds issued under the Metropolitan District Act 21 Water Reclamation to finance construction 22 projects initiated before October 1, 1991; (h-4) made for 23 stormwater management purposes by the Metropolitan Water Reclamation District of Greater Chicago under Section 12 of the 24 25 Metropolitan Water Reclamation District Act; (i) made for 26 payments of principal and interest on limited bonds, as defined

in Section 3 of the Local Government Debt Reform Act, in an 1 2 amount not to exceed the debt service extension base less the 3 amount in items (b), (c), and (e) of this definition for non-referendum obligations, except obligations 4 initially issued pursuant to referendum and bonds described in subsection 5 6 (h) of this definition; (j) made for payments of principal and interest on bonds issued under Section 15 of the Local 7 8 Government Debt Reform Act; (k) made for payments of principal 9 and interest on bonds authorized by Public Act 88-503 and 10 issued under Section 20a of the Chicago Park District Act for 11 aquarium or museum projects; (1) made for payments of principal 12 and interest on bonds authorized by Public Act 87-1191 or 13 93-601 and (i) issued pursuant to Section 21.2 of the Cook County Forest Preserve District Act, (ii) issued under Section 14 15 42 of the Cook County Forest Preserve District Act for 16 zoological park projects, or (iii) issued under Section 44.1 of 17 the Cook County Forest Preserve District Act for botanical gardens projects; (m) made pursuant to Section 34-53.5 of the 18 School Code, whether levied annually or not; (n) made to fund 19 20 expenses of providing joint recreational programs for the handicapped under Section 5-8 of the Park District Code or 21 22 Section 11-95-14 of the Illinois Municipal Code; (o) made by 23 the Chicago Park District for recreational programs for the handicapped under subsection (c) of Section 7.06 of the Chicago 24 25 District Act; (p) made for contributions Park to а 26 firefighter's pension fund created under Article 3, Article 4,

1 <u>or Article 7</u> of the Illinois Pension Code<u>; and</u>, to the extent 2 of the amount certified under item (5) of Section 4-134 of the 3 <u>Illinois Pension Code</u> (q) made by Ford Heights School District 4 169 under Section 17-9.02 of the School Code.

5 "Aggregate extension" for all taxing districts to which this Law applies in accordance with Section 18-213, except for 6 those taxing districts subject to paragraph (2) of subsection 7 8 (e) of Section 18-213, means the annual corporate extension for 9 the taxing district and those special purpose extensions that 10 are made annually for the taxing district, excluding special 11 purpose extensions: (a) made for the taxing district to pay 12 interest or principal on general obligation bonds that were approved by referendum; (b) made for any taxing district to pay 13 14 interest or principal on general obligation bonds issued before 15 the date on which the referendum making this Law applicable to 16 the taxing district is held; (c) made for any taxing district 17 to pay interest or principal on bonds issued to refund or continue to refund those bonds issued before the date on which 18 19 the referendum making this Law applicable to the taxing 20 district is held; (d) made for any taxing district to pay interest or principal on bonds issued to refund or continue to 21 22 refund bonds issued after the date on which the referendum 23 making this Law applicable to the taxing district is held if the bonds were approved by referendum after the date on which 24 the referendum making this Law applicable to the taxing 25 district is held; (e) made for any taxing district to pay 26

interest or principal on revenue bonds issued before the date 1 2 on which the referendum making this Law applicable to the 3 taxing district is held for payment of which a property tax levy or the full faith and credit of the unit of local 4 5 government is pledged; however, a tax for the payment of interest or principal on those bonds shall be made only after 6 7 the governing body of the unit of local government finds that 8 all other sources for payment are insufficient to make those 9 payments; (f) made for payments under a building commission 10 lease when the lease payments are for the retirement of bonds 11 issued by the commission before the date on which the 12 referendum making this Law applicable to the taxing district is held to pay for the building project; (q) made for payments due 13 under installment contracts entered into before the date on 14 15 which the referendum making this Law applicable to the taxing 16 district is held; (h) made for payments of principal and 17 interest on limited bonds, as defined in Section 3 of the Local Government Debt Reform Act, in an amount not to exceed the debt 18 service extension base less the amount in items (b), (c), and 19 20 (e) of this definition for non-referendum obligations, except obligations initially issued pursuant to referendum; (i) made 21 22 for payments of principal and interest on bonds issued under 23 Section 15 of the Local Government Debt Reform Act; (j) made for a qualified airport authority to pay interest or principal 24 25 on general obligation bonds issued for the purpose of paying 26 obligations due under, or financing airport facilities

required to be acquired, constructed, installed or equipped 1 2 pursuant to, contracts entered into before March 1, 1996 (but not including any amendments to such a contract taking effect 3 on or after that date); (k) made to fund expenses of providing 4 5 joint recreational programs for the handicapped under Section 6 5-8 of the Park District Code or Section 11-95-14 of the 7 Illinois Municipal Code; and (1) made for contributions to a firefighter's pension fund created under Article 3, Article 4, 8 9 or Article 7 of the Illinois Pension Code, to the extent of the 10 amount certified under item (5) of Section 4 134 of the Illinois Pension Code. 11

12 "Aggregate extension" for all taxing districts to which 13 this Law applies in accordance with paragraph (2) of subsection (e) of Section 18-213 means the annual corporate extension for 14 15 the taxing district and those special purpose extensions that 16 are made annually for the taxing district, excluding special 17 purpose extensions: (a) made for the taxing district to pay interest or principal on general obligation bonds that were 18 approved by referendum; (b) made for any taxing district to pay 19 20 interest or principal on general obligation bonds issued before the effective date of this amendatory Act of 1997; (c) made for 21 22 any taxing district to pay interest or principal on bonds 23 issued to refund or continue to refund those bonds issued before the effective date of this amendatory Act of 1997; (d) 24 25 made for any taxing district to pay interest or principal on bonds issued to refund or continue to refund bonds issued after 26

the effective date of this amendatory Act of 1997 if the bonds 1 2 were approved by referendum after the effective date of this 3 amendatory Act of 1997; (e) made for any taxing district to pay interest or principal on revenue bonds issued before the 4 5 effective date of this amendatory Act of 1997 for payment of which a property tax levy or the full faith and credit of the 6 7 unit of local government is pledged; however, a tax for the 8 payment of interest or principal on those bonds shall be made 9 only after the governing body of the unit of local government 10 finds that all other sources for payment are insufficient to 11 make those payments; (f) made for payments under a building 12 commission lease when the lease payments are for the retirement of bonds issued by the commission before the effective date of 13 14 this amendatory Act of 1997 to pay for the building project; 15 (q) made for payments due under installment contracts entered 16 into before the effective date of this amendatory Act of 1997; 17 (h) made for payments of principal and interest on limited bonds, as defined in Section 3 of the Local Government Debt 18 Reform Act, in an amount not to exceed the debt service 19 20 extension base less the amount in items (b), (c), and (e) of definition for 21 this non-referendum obligations, except 22 obligations initially issued pursuant to referendum; (i) made 23 for payments of principal and interest on bonds issued under Section 15 of the Local Government Debt Reform Act; (j) made 24 25 for a qualified airport authority to pay interest or principal 26 on general obligation bonds issued for the purpose of paying

due under, or financing airport facilities 1 obligations 2 required to be acquired, constructed, installed or equipped pursuant to, contracts entered into before March 1, 1996 (but 3 not including any amendments to such a contract taking effect 4 5 on or after that date); (k) made to fund expenses of providing joint recreational programs for the handicapped under Section 6 7 5-8 of the Park District Code or Section 11-95-14 of the Illinois Municipal Code; and (1) made for contributions to a 8 9 firefighter's pension fund created under Article 3, Article 4, 10 or Article 7 of the Illinois Pension Code, to the extent of the 11 amount certified under item (5) of Section 4-134 of the 12 Illinois Pension Code.

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13 "Debt service extension base" means an amount equal to that portion of the extension for a taxing district for the 1994 14 15 levy year, or for those taxing districts subject to this Law in 16 accordance with Section 18-213, except for those subject to 17 paragraph (2) of subsection (e) of Section 18-213, for the levy year in which the referendum making this Law applicable to the 18 taxing district is held, or for those taxing districts subject 19 20 to this Law in accordance with paragraph (2) of subsection (e) of Section 18-213 for the 1996 levy year, constituting an 21 22 extension for payment of principal and interest on bonds issued by the taxing district without referendum, but not including 23 excluded non-referendum bonds. For park districts (i) that were 24 first subject to this Law in 1991 or 1995 and (ii) whose 25 extension for the 1994 levy year for the payment of principal 26

and interest on bonds issued by the park district without 1 2 referendum (but not including excluded non-referendum bonds) 3 was less than 51% of the amount for the 1991 levy year constituting an extension for payment of principal and interest 4 on bonds issued by the park district without referendum (but 5 not including excluded non-referendum bonds), "debt service 6 extension base" means an amount equal to that portion of the 7 extension for the 1991 levy year constituting an extension for 8 9 payment of principal and interest on bonds issued by the park 10 district without referendum (but not including excluded 11 non-referendum bonds). The debt service extension base may be 12 established or increased as provided under Section 18-212. 13 "Excluded non-referendum bonds" means (i) bonds authorized by Public Act 88-503 and issued under Section 20a of the Chicago 14 15 Park District Act for aquarium and museum projects; (ii) bonds 16 issued under Section 15 of the Local Government Debt Reform 17 Act; or (iii) refunding obligations issued to refund or to continue to refund obligations initially issued pursuant to 18 19 referendum.

20 "Special purpose extensions" include, but are not limited to, extensions for levies made on an annual basis for 21 22 unemployment workers' compensation, self-insurance, and 23 contributions to pension plans, and extensions made pursuant to 24 Section 6-601 of the Illinois Highway Code for a road 25 district's permanent road fund whether levied annually or not. 26 The extension for a special service area is not included in the

1 aggregate extension.

2 "Aggregate extension base" means the taxing district's 3 last preceding aggregate extension as adjusted under Sections 4 18-215 through 18-230.

5 "Levy year" has the same meaning as "year" under Section 6 1-155.

7 "New property" means (i) the assessed value, after final 8 board of review or board of appeals action, of new improvements 9 or additions to existing improvements on any parcel of real 10 property that increase the assessed value of that real property 11 during the levy year multiplied by the equalization factor 12 issued by the Department under Section 17-30, (ii) the assessed 13 value, after final board of review or board of appeals action, 14 of real property not exempt from real estate taxation, which 15 real property was exempt from real estate taxation for any 16 portion of the immediately preceding levy year, multiplied by 17 the equalization factor issued by the Department under Section 17-30, including the assessed value, upon final stabilization 18 19 of occupancy after new construction is complete, of any real 20 property located within the boundaries of an otherwise or previously exempt military reservation that is intended for 21 22 residential use and owned by or leased to a private corporation 23 or other entity, and (iii) in counties that classify in accordance with Section 4 of Article IX of the Illinois 24 25 Constitution, an incentive property's additional assessed value resulting from a scheduled increase in the level of 26

assessment as applied to the first year final board of review market value. In addition, the county clerk in a county containing a population of 3,000,000 or more shall include in the 1997 recovered tax increment value for any school district, any recovered tax increment value that was applicable to the 1995 tax year calculations.

7 "Qualified airport authority" means an airport authority 8 organized under the Airport Authorities Act and located in a 9 county bordering on the State of Wisconsin and having a 10 population in excess of 200,000 and not greater than 500,000.

11 "Recovered tax increment value" means, except as otherwise 12 provided in this paragraph, the amount of the current year's 13 equalized assessed value, in the first year after а 14 municipality terminates the designation of an area as а redevelopment project area previously established under the 15 16 Tax Increment Allocation Development Act in the Illinois 17 Municipal Code, previously established under the Industrial Jobs Recovery Law in the Illinois Municipal Code, or previously 18 19 established under the Economic Development Area Tax Increment 20 Allocation Act, of each taxable lot, block, tract, or parcel of real property in the redevelopment project area over and above 21 22 the initial equalized assessed value of each property in the 23 redevelopment project area. For the taxes which are extended for the 1997 levy year, the recovered tax increment value for a 24 25 non-home rule taxing district that first became subject to this Law for the 1995 levy year because a majority of its 1994 26

equalized assessed value was in an affected county or counties 1 shall be increased if a municipality terminated the designation 2 3 of an area in 1993 as a redevelopment project area previously established under the Tax Increment Allocation Development Act 4 5 in the Illinois Municipal Code, previously established under 6 the Industrial Jobs Recovery Law in the Illinois Municipal Code, or previously established under the Economic Development 7 8 Area Tax Increment Allocation Act, by an amount equal to the 9 1994 equalized assessed value of each taxable lot, block, 10 tract, or parcel of real property in the redevelopment project 11 area over and above the initial equalized assessed value of 12 each property in the redevelopment project area. In the first year after a municipality removes a taxable lot, block, tract, 13 14 or parcel of real property from a redevelopment project area 15 established under the Tax Increment Allocation Development Act 16 in the Illinois Municipal Code, the Industrial Jobs Recovery 17 Law in the Illinois Municipal Code, or the Economic Development Area Tax Increment Allocation Act, "recovered tax increment 18 19 value" means the amount of the current year's equalized 20 assessed value of each taxable lot, block, tract, or parcel of 21 real property removed from the redevelopment project area over 22 and above the initial equalized assessed value of that real 23 property before removal from the redevelopment project area.

Except as otherwise provided in this Section, "limiting rate" means a fraction the numerator of which is the last preceding aggregate extension base times an amount equal to one

plus the extension limitation defined in this Section and the 1 2 denominator of which is the current year's equalized assessed 3 value of all real property in the territory under the jurisdiction of the taxing district during the prior levy year. 4 5 For those taxing districts that reduced their aggregate extension for the last preceding levy year, the highest 6 7 aggregate extension in any of the last 3 preceding levy years 8 shall be used for the purpose of computing the limiting rate. 9 The denominator shall not include new property or the recovered 10 tax increment value. If a new rate, a rate decrease, or a 11 limiting rate increase has been approved at an election held 12 after March 21, 2006, then (i) the otherwise applicable 13 limiting rate shall be increased by the amount of the new rate 14 or shall be reduced by the amount of the rate decrease, as the 15 case may be, or (ii) in the case of a limiting rate increase, 16 the limiting rate shall be equal to the rate set forth in the 17 proposition approved by the voters for each of the years specified in the proposition, after which the limiting rate of 18 the taxing district shall be calculated as otherwise provided. 19 (Source: P.A. 93-601, eff. 1-1-04; 93-606, eff. 11-18-03; 20 93-612, eff. 11-18-03; 93-689, eff. 7-1-04; 93-690, eff. 21 22 7-1-04; 93-1049, eff. 11-17-04; 94-974, eff. 6-30-06; 94-976, eff. 6-30-06; 94-1078, eff. 1-9-07; revised 1-11-07.) 23

24 Section 99. Effective date. This Act takes effect upon 25 becoming law.