# 94TH GENERAL ASSEMBLY

## State of Illinois

# 2005 and 2006

#### SB2953

Introduced 1/20/2006, by Sen. Susan Garrett - Kirk W. Dillard

## SYNOPSIS AS INTRODUCED:

5 ILCS 430/20-50

Amends the State Officials and Employees Ethics Act. With respect to an executive branch State employee who is the subject of an Executive Inspector General's investigation and whose agency head or ultimate jurisdictional authority agrees with the Inspector General as to disciplinary action against the employee, establishes procedures for providing a redacted version of the Inspector General's summary investigation report to the Executive Ethics Commission, to the employee, and to the public, under certain circumstances.

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FISCAL NOTE ACT MAY APPLY 1

AN ACT concerning ethics.

# 2 Be it enacted by the People of the State of Illinois, 3 represented in the General Assembly:

- Section 5. The State Officials and Employees Ethics Act is
  amended by changing Section 20-50 as follows:
- 6 (5 ILCS 430/20-50)
- 7

Sec. 20-50. Investigation reports; complaint procedure.

(a) If an Executive Inspector General, upon the conclusion 8 of an investigation, determines that reasonable cause exists to 9 believe that a violation has occurred, then the Executive 10 Inspector General shall issue a summary report of the 11 investigation. The report shall be delivered to the appropriate 12 ultimate jurisdictional authority and to the head of each State 13 agency affected by or involved in the investigation, if 14 15 appropriate. In the event that the head of the State agency or the ultimate jurisdictional authority agrees with the 16 Executive Inspector General, on the basis of the investigation, 17 to impose discipline of any kind on a State employee, including 18 19 but not limited to reprimand, discharge, suspension, demotion, change in duties or job description, or denial of promotion or 20 21 transfer, then within 30 days after that agreement the Executive Inspector General shall deliver to the Executive 22 23 Ethics Commission the summary report of the investigation, provided that all confidential information has been redacted. 24 25 Within 5 days, the Commission shall provide the State employee 26 subject to the agreed discipline with the redacted report and allow the State employee 30 days in which to provide in writing 27 28 any reason why the redacted report should not be released to the public. Within the same period, the Executive Inspector 29 30 General who issued the report may also provide in writing a recommendation to the Commission about whether or not the 31 32 redacted report should be released to the public. Within 21

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1 days after the expiration of the 30-day period for response by 2 the State employee and Executive Inspector General, the Commission shall either: (1) make a written finding that 3 release of the redacted report is fair and in the public 4 5 interest and release the report; or (2) make a written finding that release of the report is not fair, or not in the public 6 interest, and return the redacted report to the Executive 7 Inspector General. The Commission may also require further 8 9 redactions prior to the release of the report or may delay its finding pending the conclusion of related judicial or 10 11 administrative proceedings. (b) The summary report of the investigation shall include 12 the following: 13 (1) A description of any allegations or other 14 information received by the Executive Inspector General 15 16 pertinent to the investigation. (2) A description of any alleged misconduct discovered 17 in the course of the investigation. 18 (3) Recommendations for any corrective or disciplinary 19 20 action to be taken in response to any alleged misconduct described in the report, including but not limited to 21 discharge. 22 23 (4) Other information the Executive Inspector General deems relevant to the investigation or resulting 24 25 recommendations. (c) Not less than 30 days after delivery of the summary 26 27 report of an investigation under subsection (a), if the Executive Inspector General desires to file a petition for 28 29 leave to file a complaint, the Executive Inspector General 30 shall notify the Commission and the Attorney General. If the 31 Attorney General determines that reasonable cause exists to believe that a violation has occurred, then the Executive 32 Inspector General, represented by the Attorney General, may 33 file with the Executive Ethics Commission a petition for leave 34 to file a complaint. The petition shall set forth the alleged 35 36 violation and the grounds that exist to support the petition.

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1 The petition for leave to file a complaint must be filed with the Commission within 18 months after the most recent act of 2 3 the alleged violation or of a series of alleged violations 4 except where there is reasonable cause to believe that 5 fraudulent concealment has occurred. To constitute fraudulent 6 concealment sufficient to toll this limitations period, there must be an affirmative act or representation calculated to 7 8 prevent discovery of the fact that a violation has occurred. If 9 a petition for leave to file a complaint is not filed with the 10 Commission within 6 months after notice by the Inspector 11 General to the Commission and the Attorney General, then the 12 Commission may set a meeting of the Commission at which the 13 Attorney General shall appear and provide a status report to the Commission. 14

15 (d) A copy of the petition must be served on all 16 respondents named in the complaint and on each respondent's 17 ultimate jurisdictional authority in the same manner as process 18 is served under the Code of Civil Procedure.

(e) A respondent may file objections to the petition for
leave to file a complaint within 30 days after notice of the
petition has been served on the respondent.

22 (f) The Commission shall meet, either in person or by 23 telephone, in a closed session to review the sufficiency of the 24 the Commission finds complaint. If that complaint is sufficient, the Commission shall grant the petition for leave 25 26 to file the complaint. The Commission shall issue notice to the 27 Executive Inspector General and all respondents of the 28 Commission's ruling on the sufficiency of the complaint. If the 29 complaint is deemed to sufficiently allege a violation of this 30 Act, then the Commission shall notify the parties and shall include a hearing date scheduled within 4 weeks after the date 31 32 of the notice, unless all of the parties consent to a later date. If the complaint is deemed not to sufficiently allege a 33 violation, then the Commission shall send by certified mail, 34 35 return receipt requested, a notice to the parties of the 36 decision to dismiss the complaint.

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1 (g) On the scheduled date the Commission shall conduct a 2 closed meeting, either in person or, if the parties consent, by 3 telephone, on the complaint and allow all parties the 4 opportunity to present testimony and evidence. All such 5 proceedings shall be transcribed.

6 (h) Within an appropriate time limit set by rules of the 7 Executive Ethics Commission, the Commission shall (i) dismiss 8 the complaint or (ii) issue a recommendation of discipline to 9 the respondent and the respondent's ultimate jurisdictional 10 authority or impose an administrative fine upon the respondent, 11 or both.

12 (i) The proceedings on any complaint filed with the 13 Commission shall be conducted pursuant to rules promulgated by 14 the Commission.

(j) The Commission may designate hearing officers toconduct proceedings as determined by rule of the Commission.

17 (k) In all proceedings before the Commission, the standard18 of proof is by a preponderance of the evidence.

19 (1) When the Inspector General concludes that there is insufficient evidence that a violation has occurred, 20 the Inspector General shall close the investigation. At the request 21 22 of the subject of the investigation, the Inspector General 23 shall provide a written statement to the subject of the 24 investigation and to the Commission of the Inspector General's decision to close the investigation. Closure by the Inspector 25 26 General does not bar the Inspector General from resuming the 27 investigation if circumstances warrant.

28 (Source: P.A. 93-617, eff. 12-9-03.)