94TH GENERAL ASSEMBLY

State of Illinois

2005 and 2006

SB2358

Introduced 1/18/2006, by Sen. John J. Cullerton

SYNOPSIS AS INTRODUCED:

5 ILCS 140/7

from Ch. 116, par. 207

Amends the Freedom of Information Act. Provides that the exemption from inspection and copying of defense budgets and petitions for certification of compensation and expenses for court appointed trial counsel as provided under the Capital Crimes Litigation Act applies only until the conclusion of the trial of the case and not until conclusion of the appeal. Effective immediately.

LRB094 18460 RLC 53776 b

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AN ACT concerning government.

2 Be it enacted by the People of the State of Illinois, 3 represented in the General Assembly:

Section 5. The Freedom of Information Act is amended bychanging Section 7 as follows:

6 (5 ILCS 140/7) (from Ch. 116, par. 207)

7 Sec. 7. Exemptions.

8 (1) The following shall be exempt from inspection and 9 copying:

10 (a) Information specifically prohibited from
11 disclosure by federal or State law or rules and regulations
12 adopted under federal or State law.

(b) Information that, if disclosed, would constitute a 13 14 clearly unwarranted invasion of personal privacy, unless 15 the disclosure is consented to in writing by the individual subjects of the information. The disclosure of information 16 17 that bears on the public duties of public employees and 18 officials shall not be considered an invasion of personal 19 privacy. Information exempted under this subsection (b) shall include but is not limited to: 20

(i) files and personal information maintained with 21 respect to clients, patients, residents, students or 22 23 other individuals receiving social, medical, educational, vocational, financial, supervisory or 24 25 custodial care or services directly or indirectly from 26 federal agencies or public bodies;

(ii) personnel files and personal information maintained with respect to employees, appointees or elected officials of any public body or applicants for those positions;

31 (iii) files and personal information maintained32 with respect to any applicant, registrant or licensee

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by any public body cooperating with or engaged in professional or occupational registration, licensure or discipline;

(iv) information required of any taxpayer in connection with the assessment or collection of any tax unless disclosure is otherwise required by State statute;

(v) information revealing the identity of persons 8 9 who file complaints with or provide information to 10 administrative, investigative, law enforcement or 11 penal agencies; provided, however, that identification 12 of witnesses to traffic accidents, traffic accident reports, and rescue reports may be provided by agencies 13 of local government, except in a case for which a 14 investigation is ongoing, 15 criminal without 16 constituting a clearly unwarranted per se invasion of 17 personal privacy under this subsection; and

(vi) the names, addresses, or other personal
information of participants and registrants in park
district, forest preserve district, and conservation
district programs.

(c) Records compiled by any public body for
administrative enforcement proceedings and any law
enforcement or correctional agency for law enforcement
purposes or for internal matters of a public body, but only
to the extent that disclosure would:

(i) interfere with pending or actually and
reasonably contemplated law enforcement proceedings
conducted by any law enforcement or correctional
agency;

(ii) interfere with pending administrativeenforcement proceedings conducted by any public body;

33 (iii) deprive a person of a fair trial or an 34 impartial hearing;

35 (iv) unavoidably disclose the identity of a36 confidential source or confidential information

SB2358 - 3 furnished only by the confidential source; (v) disclose unique or specialized investigative techniques other than those generally used and known or disclose internal documents of correctional agencies related to detection, observation or investigation of incidents of crime or misconduct; (vi) constitute an invasion of personal privacy under subsection (b) of this Section; (vii) endanger the life or physical safety of law enforcement personnel or any other person; or (viii) obstruct an ongoing criminal investigation. (d) Criminal history record information maintained by State or local criminal justice agencies, except the following which shall be open for public inspection and copying: (i) chronologically maintained arrest information, such as traditional arrest logs or blotters; (ii) the name of a person in the custody of a law enforcement agency and the charges for which that person is being held; (iii) court records that are public; (iv) records that are otherwise available under 23 State or local law; or (v) records in which the requesting party is the individual identified, except as provided under part (vii) of paragraph (c) of subsection (1) of this Section. "Criminal history record information" means

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28 data identifiable to an individual and consisting of 29 30 descriptions or notations of arrests, detentions, 31 indictments, informations, pre-trial proceedings, trials, 32 or other formal events in the criminal justice system or descriptions or notations of criminal charges (including 33 34 criminal violations of local municipal ordinances) and the 35 nature of any disposition arising therefrom, including 36 sentencing, court or correctional supervision,

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rehabilitation and release. The term does not apply to statistical records and reports in which individuals are not identified and from which their identities are not ascertainable, or to information that is for criminal investigative or intelligence purposes.

(e) Records that relate to or affect the security of correctional institutions and detention facilities.

Preliminary drafts, notes, recommendations, 8 (f) 9 memoranda and other records in which opinions are expressed, or policies or actions are formulated, except 10 11 that a specific record or relevant portion of a record shall not be exempt when the record is publicly cited and 12 identified by the head of the public body. The exemption 13 provided in this paragraph (f) extends to all those records 14 of officers and agencies of the General Assembly that 15 16 pertain to the preparation of legislative documents.

17 (g) Trade secrets and commercial or financial 18 information obtained from a person or business where the 19 trade secrets or information are proprietary, privileged 20 or confidential, or where disclosure of the trade secrets 21 or information may cause competitive harm, including:

(i) All information determined to be confidential under Section 4002 of the Technology Advancement and Development Act.

(ii) All trade secrets and commercial or financial 25 information obtained by a public body, including a 26 27 public pension fund, from a private equity fund or a 28 privately held company within the investment portfolio of a private equity fund as a result of either 29 30 investing or evaluating a potential investment of 31 public funds in a private equity fund. The exemption 32 contained in this item does not apply to the aggregate financial performance information of a private equity 33 fund, nor to the identity of the fund's managers or 34 general partners. The exemption contained in this item 35 does not apply to the identity of a privately held 36

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company within the investment portfolio of a private equity fund, unless the disclosure of the identity of a privately held company may cause competitive harm.

Nothing contained in this paragraph (g) shall be construed to prevent a person or business from consenting to disclosure.

6 (h) Proposals and bids for any contract, grant, or agreement, including information which if it were 7 disclosed would frustrate procurement or give an advantage 8 to any person proposing to enter into a contractor 9 agreement with the body, until an award or final selection 10 11 is made. Information prepared by or for the body in 12 preparation of a bid solicitation shall be exempt until an award or final selection is made. 13

(i) Valuable formulae, computer geographic systems, 14 15 designs, drawings and research data obtained or produced by 16 any public body when disclosure could reasonably be 17 expected to produce private gain or public loss. The exemption for "computer geographic systems" provided in 18 this paragraph (i) does not extend to requests made by news 19 20 media as defined in Section 2 of this Act when the requested information is not otherwise exempt and the only 21 purpose of the request is to access and disseminate 22 information regarding the health, safety, welfare, or 23 legal rights of the general public. 24

(j) Test questions, scoring keys and other examination
 data used to administer an academic examination or
 determined the qualifications of an applicant for a license
 or employment.

Architects' plans, 29 (k) engineers' technical 30 submissions, and other construction related technical 31 documents for projects not constructed or developed in 32 whole or in part with public funds and the same for projects constructed or developed with public funds, but 33 only to the extent that disclosure would compromise 34 security, including but not limited to water treatment 35 facilities, airport facilities, sport stadiums, convention 36

centers, and all government owned, operated, or occupied
 buildings.

3 (1) Library circulation and order records identifying
4 library users with specific materials.

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(m) Minutes of meetings of public bodies closed to the public as provided in the Open Meetings Act until the public body makes the minutes available to the public under Section 2.06 of the Open Meetings Act.

9 (n) Communications between a public body and an 10 attorney or auditor representing the public body that would 11 not be subject to discovery in litigation, and materials 12 prepared or compiled by or for a public body in anticipation of a criminal, civil or 13 administrative proceeding upon the request of an attorney advising the 14 public body, and materials prepared or compiled with 15 16 respect to internal audits of public bodies.

(o) Information received by a primary or secondary
school, college or university under its procedures for the
evaluation of faculty members by their academic peers.

20 (p) Administrative or technical information associated with automated data processing operations, including but 21 not limited to software, operating protocols, computer 22 23 program abstracts, file layouts, source listings, object 24 modules, load modules, user guides, documentation 25 pertaining to all logical and physical design of 26 computerized systems, employee manuals, and any other 27 information that, if disclosed, would jeopardize the 28 security of the system or its data or the security of 29 materials exempt under this Section.

30 (q) Documents or materials relating to collective 31 negotiating matters between public bodies and their 32 employees or representatives, except that any final 33 contract or agreement shall be subject to inspection and 34 copying.

35 (r) Drafts, notes, recommendations and memoranda
 36 pertaining to the financing and marketing transactions of

the public body. The records of ownership, registration, transfer, and exchange of municipal debt obligations, and of persons to whom payment with respect to these obligations is made.

5 (s) The records, documents and information relating to 6 real estate purchase negotiations until those negotiations have been completed or otherwise terminated. With regard to 7 a parcel involved in a pending or actually and reasonably 8 9 contemplated eminent domain proceeding under Article VII of the Code of Civil Procedure, records, documents and 10 11 information relating to that parcel shall be exempt except 12 as may be allowed under discovery rules adopted by the Illinois 13 Supreme Court. The records, documents and information relating to a real estate sale shall be exempt 14 until a sale is consummated. 15

(t) Any and all proprietary information and records
 related to the operation of an intergovernmental risk
 management association or self-insurance pool or jointly
 self-administered health and accident cooperative or pool.

20 (u) Information concerning a university's adjudication 21 of student or employee grievance or disciplinary cases, to 22 the extent that disclosure would reveal the identity of the 23 student or employee and information concerning any public 24 body's adjudication of student or employee grievances or 25 disciplinary cases, except for the final outcome of the 26 cases.

27 (v) Course materials or research materials used by28 faculty members.

(w) Information related solely to the internal
 personnel rules and practices of a public body.

31 (X) Information contained in or related to 32 examination, operating, or condition reports prepared by, on behalf of, or for the use of a public body responsible 33 the regulation or supervision of 34 for financial institutions or insurance companies, unless disclosure is 35 otherwise required by State law. 36

- 8 - LRB094 18460 RLC 53776 b

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(y) Information the disclosure of which is restricted under Section 5-108 of the Public Utilities Act.

(z) Manuals or instruction to staff that relate to establishment or collection of liability for any State tax or that relate to investigations by a public body to determine violation of any criminal law.

7 (aa) Applications, related documents, and medical
8 records received by the Experimental Organ Transplantation
9 Procedures Board and any and all documents or other records
10 prepared by the Experimental Organ Transplantation
11 Procedures Board or its staff relating to applications it
12 has received.

13 (bb) Insurance or self insurance (including any 14 intergovernmental risk management association or self 15 insurance pool) claims, loss or risk management 16 information, records, data, advice or communications.

17 (cc) Information and records held by the Department of 18 Public Health and its authorized representatives relating 19 to known or suspected cases of sexually transmissible 20 disease or any information the disclosure of which is 21 restricted under the Illinois Sexually Transmissible 22 Disease Control Act.

(dd) Information the disclosure of which is exempted under Section 30 of the Radon Industry Licensing Act.

(ee) Firm performance evaluations under Section 55 of
 the Architectural, Engineering, and Land Surveying
 Qualifications Based Selection Act.

(ff) Security portions of system safety program plans, investigation reports, surveys, schedules, lists, data, or information compiled, collected, or prepared by or for the Regional Transportation Authority under Section 2.11 of the Regional Transportation Authority Act or the St. Clair County Transit District under the Bi-State Transit Safety Act.

35 (gg) Information the disclosure of which is restricted36 and exempted under Section 50 of the Illinois Prepaid

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1 Tuition Act.

(hh) Information the disclosure of which is exempted under the State Officials and Employees Ethics Act.

4 (ii) Beginning July 1, 1999, information that would 5 disclose or might lead to the disclosure of secret or 6 confidential information, codes, algorithms, programs, or 7 private keys intended to be used to create electronic or 8 digital signatures under the Electronic Commerce Security 9 Act.

10 (jj) Information contained in a local emergency energy 11 plan submitted to a municipality in accordance with a local 12 emergency energy plan ordinance that is adopted under 13 Section 11-21.5-5 of the Illinois Municipal Code.

14 (kk) Information and data concerning the distribution 15 of surcharge moneys collected and remitted by wireless 16 carriers under the Wireless Emergency Telephone Safety 17 Act.

(11) Vulnerability assessments, security measures, and 18 response policies or plans that are designed to identify, 19 20 prevent, or respond to potential attacks upon a community's population or systems, facilities, or installations, the 21 destruction or contamination of which would constitute a 22 23 clear and present danger to the health or safety of the community, but only to the extent that disclosure could 24 25 reasonably be expected to jeopardize the effectiveness of the measures or the safety of the personnel who implement 26 27 them or the public. Information exempt under this item may 28 include such things as details pertaining to the mobilization or deployment of personnel or equipment, to 29 30 the operation of communication systems or protocols, or to 31 tactical operations.

32 (mm) Maps and other records regarding the location or 33 security of a utility's generation, transmission, 34 distribution, storage, gathering, treatment, or switching 35 facilities.

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(nn) Law enforcement officer identification

1 information or driver identification information compiled 2 by a law enforcement agency or the Department of 3 Transportation under Section 11-212 of the Illinois 4 Vehicle Code.

5 (oo) Records and information provided to a residential 6 health care facility resident sexual assault and death 7 review team or the Residential Health Care Facility 8 Resident Sexual Assault and Death Review Teams Executive 9 Council under the Residential Health Care Facility 10 Resident Sexual Assault and Death Review Team Act.

(pp) Information provided to the predatory lending database created pursuant to Article 3 of the Residential Real Property Disclosure Act, except to the extent authorized under that Article.

15 (pp) Defense budgets and petitions for (dd) 16 certification of compensation and expenses for court 17 appointed trial counsel as provided under Sections 10 and 15 of the Capital Crimes Litigation Act. This subsection 18 19 (qq) (pp) shall apply until the conclusion of the trial and 20 appeal of the case, even if the prosecution chooses not to pursue the death penalty prior to trial or sentencing. 21

(2) This Section does not authorize withholding of
information or limit the availability of records to the public,
except as stated in this Section or otherwise provided in this
Act.

26 (Source: P.A. 93-43, eff. 7-1-03; 93-209, eff. 7-18-03; 93-237, 27 eff. 7-22-03; 93-325, eff. 7-23-03, 93-422, eff. 8-5-03; 28 93-577, eff. 8-21-03; 93-617, eff. 12-9-03; 94-280, eff. 29 1-1-06; 94-508, eff. 1-1-06; 94-664, eff. 1-1-06; revised 30 8-29-05.)

31 Section 99. Effective date. This Act takes effect upon 32 becoming law.