Rep. Kurt M. Granberg

Filed: 4/12/2005

	09400HB1641ham001 LRB094 02715 RXD 45076 a
1	AMENDMENT TO HOUSE BILL 1641
2	AMENDMENT NO Amend House Bill 1641 by replacing
3	everything after the enacting clause with the following:
4	"Section 5. The Capital Crimes Litigation Act is amended by
5	changing Sections 10 and 15 and by adding Section 5-5 as
6	follows:
7	(725 ILCS 124/5-5 new)
8	Sec. 5-5. Litigation budget.
9	(a) In a case in which the State has filed a statement of
10	intent to seek the death penalty, the court shall require
11	appointed counsel, after counsel has had adequate time to
12	review the case and prior to engaging trial assistance, to
13	submit a proposed estimated litigation budget for court
14	approval by the trial judge, including the use of investigators
15	and other litigation support provided by the Office of the
16	State Appellate Defender, that will be subject to modification
17	in light of facts and developments that emerge as the case
18	proceeds. Case budgets should be submitted ex parte and filed
19	and maintained under seal in order to protect the defendant's
20	right to effective assistance of counsel, right not to
21	incriminate him or herself, and all applicable privileges.
22	(b) The litigation budget shall serve purposes comparable
23	to those of private retainer agreements by confirming both the
24	court's and the attorney's expectations regarding fees and

1	expenses.
2	(c) The budget shall be incorporated into a sealed initial
3	pretrial order that reflects the understandings of the court
4	and counsel regarding all matters affecting counsel
5	compensation and reimbursement and payments for investigative,
6	expert, and other services, including, but not limited to, the
7	following matters:
8	(1) The hourly rate and approximated amount of time at
9	which counsel will be compensated;
10	(2) The hourly rate and approximated amount of time at
11	which private investigators, other than investigators
12	employed by the Office of the State Appellate Defender in
13	the event that they are unable to provide assistance, will
14	be compensated; and
15	(3) The best preliminary estimate that can be made of
16	the cost of all services, including, but not limited to,
17	counsel, expert, and investigative services that are
18	likely to be needed through the quilt and penalty phases of
19	the trial. The court shall have discretion to require that
20	budgets be prepared for shorter intervals of time.
21	(d) Appointed counsel may obtain, subject to later review,
22	investigative, expert, or other services without prior
23	authorization if necessary for an adequate defense. Appointed
24	counsel shall file a written motion, supported by an affidavit,
25	for modification of the litigation budget nunc pro tunc as soon
26	as practicable after obtaining trial assistance. The court's
27	determination shall be based on the written motion and any
28	attachments that shall be maintained under seal along with the
29	case budget. Upon the court's finding that it was necessary for
30	an adequate defense that the appointed counsel obtain
31	investigative, expert, or other services without prior
32	authorization, the trial judge may then authorize the services
33	nunc pro tunc. If the court does not find that it was
34	necessary, it shall deny payment from the Capital Litigation

09400HB1641ham001 -3- LRB094 02715 RXD 45076 a

Trust Fund for the unauthorized services. The court's denial of 1 a written motion for modification nunc pro tunc shall be a 2 3 final and appealable order. (e) An approved budget shall guide counsel's use of time 4 5 and resources by indicating the services for which compensation is authorized. Case budget shall be re-evaluated when justified 6 7 by changed or unexpected circumstances and shall be modified by the court when reasonable and necessary for an adequate 8 9 defense.

10 (725 ILCS 124/10)

Sec. 10. Court appointed trial counsel; compensation and 11 12 expenses.

13 (a) This Section applies only to compensation and expenses 14 of trial counsel appointed by the court as set forth in Section 5, other than public defenders, for the period after 15 arraignment and so long as the State's Attorney has not, at any 16 17 time, filed a certificate indicating he or she will not seek the death penalty or stated on the record in open court that 18 19 the death penalty will not be sought.

20 (b) Appointed trial counsel shall be compensated upon presentment and certification by the circuit court of a claim 21 for services detailing the date, activity, and time duration 22 for which compensation is sought. Compensation for appointed 23 24 trial counsel may be paid at a reasonable rate not to exceed 25 \$125 per hour. The court shall not authorize payment of bills that are not properly itemized or that do not comport with the 26 27 case budget or any subsequent modifications. A request for 28 payment shall be presented under seal and reviewed ex parte.

Beginning in 2001, every January 20, the statutory rate 29 30 prescribed in this subsection shall be automatically increased or decreased, as applicable, by a percentage equal to the 31 32 percentage change in the consumer price index-u during the preceding 12-month calendar year. "Consumer price index-u" 33

means the index published by the Bureau of Labor Statistics of the United States Department of Labor that measures the average change in prices of goods and services purchased by all urban consumers, United States city average, all items, 1982-84=100. The new rate resulting from each annual adjustment shall be determined by the State Treasurer and made available to the chief judge of each judicial circuit.

8 (c) Appointed trial counsel may also petition the court for certification of expenses for reasonable and necessary capital 9 10 litigation expenses including, but not limited to, investigatory and other assistance, expert, forensic, 11 and other witnesses, and mitigation specialists. Counsel may not 12 13 petition for certification of expenses that may have been provided or compensated by the State Appellate Defender under 14 15 item (c)(5) of Section 10 of the State Appellate Defender Act. 16 The court shall not authorize payment of bills that are not properly itemized or that do not comport with the case budget 17 or any subsequent modifications. A request for payment shall be 18 presented under seal and reviewed ex parte. 19

20 (d) Appointed trial counsel shall petition the court for 21 certification of compensation and expenses under this Section 22 periodically during the course of counsel's representation. The petitions shall be supported by itemized bills showing the 23 date, the amount of time spent, the work done, and the total 24 25 being charged for each entry, and shall comport with the case budget or any subsequent modifications. A determination by the 26 court that the written petition submitted by appointed counsel 27 28 for compensation is not sufficiently itemized or does not 29 comport with the case budget shall be issued in writing and shall contain directions to counsel for compliance. If the 30 31 court determines that the compensation and expenses should be 32 paid from the Capital Litigation Trust Fund, the court shall certify, on a form created by the State Treasurer, that all or 33 a designated portion of the amount requested is reasonable, 34

09400HB1641ham001 -5- LRB094 02715 RXD 45076 a

necessary, and appropriate for payment from the Trust Fund. 1 2 Certification of compensation and expenses by a court in any 3 county other than Cook County shall be delivered by the court 4 to the State Treasurer and paid by the State Treasurer directly 5 from the Capital Litigation Trust Fund if there are sufficient moneys in the Trust Fund to pay the compensation and expenses. 6 7 The petitions and orders shall be kept under seal and shall be exempt from Freedom of Information requests until the 8 conclusion of the trial and appeal of the case, even if the 9 prosecution chooses not to pursue the death penalty prior to 10 trial or sentencing. Certification of compensation and 11 expenses by a court in Cook County shall be delivered by the 12 13 court to the county treasurer and paid by the county treasurer from moneys granted to the county from the Capital Litigation 14 15 Trust Fund.

16 (e) The court may order compensation or reasonable and necessary capital litigation expenses in camera upon a showing 17 that the basis for the request would substantially interfere 18 with defendant's defense strategy or otherwise cause unfair 19 prejudice to the defendant. Any request for an in camera order 20 21 shall be in writing. If the court allows an in camera hearing 22 on any request for compensation or reasonable and necessary expenses a record shall be made of such proceedings. 23

24 (f) All matters regarding compensation shall be pursuant to 25 written petition or motion and written court order. In the 26 event a hearing is necessary for resolution of the issues, the hearing may be conducted ex parte only upon a showing that the 27 28 basis of the request would substantially interfere with the 29 defendant's strategy or otherwise cause unfair prejudice to the defendant and where a record is made of such proceedings. The 30 31 record of such ex parte hearings shall be maintained under 32 seal.

33 (Source: P.A. 91-589, eff. 1-1-00.)

```
(725 ILCS 124/15)
```

Sec. 15. Capital Litigation Trust Fund.

3 (a) The Capital Litigation Trust Fund is created as a 4 special fund in the State Treasury. The Trust Fund shall be 5 administered by the State Treasurer to provide moneys for the appropriations to be made, grants to be 6 awarded, and 7 compensation and expenses to be paid under this Act. All interest earned from the investment or deposit of moneys 8 accumulated in the Trust Fund shall, under Section 4.1 of the 9 10 State Finance Act, be deposited into the Trust Fund.

(b) Moneys deposited into the Trust Fund shall not beconsidered general revenue of the State of Illinois.

(c) Moneys deposited into the Trust Fund shall be used 13 14 exclusively for the purposes of providing funding for the 15 prosecution and defense of capital cases and for providing funding for post-conviction proceedings in capital cases under 16 17 Article 122 of the Code of Criminal Procedure of 1963 and in 18 relation to petitions filed under Section 2-1401 of the Code of 19 Civil Procedure in relation to capital cases as provided in 20 this Act and shall not be appropriated, loaned, or in any 21 manner transferred to the General Revenue Fund of the State of Illinois. 22

(d) Every fiscal year the State Treasurer shall transfer 23 24 from the General Revenue Fund to the Capital Litigation Trust 25 Fund an amount equal to the full amount of moneys appropriated 26 by the General Assembly (both by original and supplemental appropriation), less any unexpended balance from the previous 27 28 fiscal year, from the Capital Litigation Trust Fund for the 29 specific purpose of making funding available for the prosecution and defense of capital cases and for the litigation 30 31 expenses associated with post-conviction proceedings in capital cases under Article 122 of the Code of Criminal 32 33 Procedure of 1963 and in relation to petitions filed under Section 2-1401 of the Code of Civil Procedure in relation to 34

09400HB1641ham001 -7- LRB094 02715 RXD 45076 a

capital cases. The Public Defender and State's Attorney in Cook
 County, the State Appellate Defender, the State's Attorneys
 Appellate Prosecutor, and the Attorney General shall make
 annual requests for appropriations from the Trust Fund.

5 (1) The Public Defender in Cook County shall request 6 appropriations to the State Treasurer for expenses 7 incurred by the Public Defender and for funding for private 8 appointed defense counsel in Cook County.

9 (2) The State's Attorney in Cook County shall request 10 an appropriation to the State Treasurer for expenses 11 incurred by the State's Attorney.

(3) The State Appellate Defender shall request a direct 12 13 appropriation from the Trust Fund for expenses incurred by the State Appellate Defender in providing assistance to 14 15 trial attorneys under item (c)(5) of Section 10 of the State Appellate Defender Act and for expenses incurred by 16 the State Appellate Defender in representing petitioners 17 18 in capital cases in post-conviction proceedings under Article 122 of the Code of Criminal Procedure of 1963 and 19 20 in relation to petitions filed under Section 2-1401 of the 21 Code of Civil Procedure in relation to capital cases and for the representation of those petitioners by attorneys 22 23 approved by or contracted with the State Appellate Defender 24 and an appropriation to the State Treasurer for payments 25 from the Trust Fund for the defense of cases in counties 26 other than Cook County.

(4) The State's Attorneys Appellate Prosecutor shall
request a direct appropriation from the Trust Fund to pay
expenses incurred by the State's Attorneys Appellate
Prosecutor and an appropriation to the State Treasurer for
payments from the Trust Fund for expenses incurred by
State's Attorneys in counties other than Cook County.

33 (5) The Attorney General shall request a direct
 34 appropriation from the Trust Fund to pay expenses incurred

20

21

22

by the Attorney General in assisting the State's Attorneys 1 in counties other than Cook County and to pay for expenses 2 3 incurred by the Attorney General when the Attorney General 4 is ordered by the presiding judge of the Criminal Division 5 of the Circuit Court of Cook County to prosecute or supervise the prosecution of Cook County cases and for 6 7 expenses incurred by the Attorney General in representing 8 the State in post-conviction proceedings in capital cases under Article 122 of the Code of Criminal Procedure of 1963 9 and in relation to petitions filed under Section 2-1401 of 10 the Code of Civil Procedure in relation to capital cases. 11

12 The Public Defender and State's Attorney in Cook County, 13 the State Appellate Defender, the State's Attorneys Appellate 14 Prosecutor, and the Attorney General may each request 15 supplemental appropriations from the Trust Fund during the 16 fiscal year.

17 (e) Moneys in the Trust Fund shall be expended only as 18 follows:

(1) To pay the State Treasurer's costs to administer the Trust Fund. The amount for this purpose may not exceed 5% in any one fiscal year of the amount otherwise appropriated from the Trust Fund in the same fiscal year.

(2) To pay the capital litigation expenses of trial 23 defense and post-conviction proceedings in capital cases 24 25 under Article 122 of the Code of Criminal Procedure of 1963 26 and in relation to petitions filed under Section 2-1401 of the Code of Civil Procedure in relation to capital cases 27 including, but not limited to, DNA testing, including DNA 28 29 testing under Section 116-3 of the Code of Criminal 1963, analysis, and expert testimony, 30 Procedure of 31 investigatory and other assistance, expert, forensic, and other witnesses, and mitigation specialists, and grants 32 and aid provided to public defenders, appellate defenders, 33 and any attorney approved by or contracted with the State 34

1 Defender representing Appellate petitioners in post-conviction proceedings in capital cases under Article 2 3 122 of the Code of Criminal Procedure of 1963 and in 4 relation to petitions filed under Section 2-1401 of the 5 Code of Civil Procedure in relation to capital cases or assistance to attorneys who have been appointed by the 6 7 court to represent defendants who are charged with capital 8 crimes.

(3) To pay the compensation of trial attorneys, other 9 than public defenders or appellate defenders, who have been 10 appointed by the court to represent defendants who are 11 charged with capital crimes or attorneys approved by or 12 13 contracted with the State Appellate Defender to represent petitioners in post-conviction proceedings in capital 14 15 cases under Article 122 of the Code of Criminal Procedure of 1963 and in relation to petitions filed under Section 16 2-1401 of the Code of Civil Procedure in relation to 17 18 capital cases.

To provide State's Attorneys with funding for 19 (4) and for 20 capital litigation expenses expenses of 21 representing the State in post-conviction proceedings in capital cases under Article 122 of the Code of Criminal 22 Procedure of 1963 and in relation to petitions filed under 23 Section 2-1401 of the Code of Civil Procedure in relation 24 25 capital cases including, but not limited to to, investigatory and other assistance and expert, forensic, 26 27 and other witnesses necessary to prosecute capital cases. State's Attorneys in any county other than Cook County 28 29 seeking funding for capital litigation expenses and for 30 expenses of representing the State in post-conviction 31 proceedings in capital cases under Article 122 of the Code of Criminal Procedure of 1963 and in relation to petitions 32 filed under Section 2-1401 of the Code of Civil Procedure 33 in relation to capital cases including, but not limited to, 34

1 investigatory and other assistance and expert, forensic, or other witnesses under this Section may request that the 2 3 State's Attorneys Appellate Prosecutor or the Attorney 4 General, as the case may be, certify the expenses as 5 reasonable, necessary, and appropriate for payment from the Trust Fund, on a form created by the State Treasurer. 6 7 Upon certification of the expenses and delivery of the 8 certification to the State Treasurer, the Treasurer shall pay the expenses directly from the Capital Litigation Trust 9 Fund if there are sufficient moneys in the Trust Fund to 10 pay the expenses. 11

(5) To provide financial support through the Attorney 12 13 General pursuant to the Attorney General Act for the several county State's Attorneys outside of Cook County, 14 15 but shall not be used to increase personnel for the Attorney General's Office, except when the Attorney 16 General is ordered by the presiding judge of the Criminal 17 18 Division of the Circuit Court of Cook County to prosecute 19 or supervise the prosecution of Cook County cases.

(6) To provide financial support through the State's
Attorneys Appellate Prosecutor pursuant to the State's
Attorneys Appellate Prosecutor's Act for the several
county State's Attorneys outside of Cook County, but shall
not be used to increase personnel for the State's Attorneys
Appellate Prosecutor.

26

27

(7) To provide financial support to the State Appellate Defender pursuant to the State Appellate Defender Act.

Moneys expended from the Trust Fund shall be in addition to county funding for Public Defenders and State's Attorneys, and shall not be used to supplant or reduce ordinary and customary county funding.

32 (f) Moneys in the Trust Fund shall be appropriated to the 33 State Appellate Defender, the State's Attorneys Appellate 34 Prosecutor, the Attorney General, and the State Treasurer. The

State Appellate Defender shall receive an appropriation from 1 2 the Trust Fund to enable it to provide assistance to appointed 3 defense counsel and attorneys approved by or contracted with 4 the State Appellate Defender to represent petitioners in 5 post-conviction proceedings in capital cases under Article 122 of the Code of Criminal Procedure of 1963 and in relation to 6 petitions filed under Section 2-1401 of the Code of Civil 7 8 Procedure in relation to capital cases throughout the State and to Public Defenders in counties other than Cook. The State's 9 10 Attorneys Appellate Prosecutor and the Attorney General shall receive appropriations from the Trust Fund to enable them to 11 provide assistance to State's Attorneys in counties other than 12 Cook County and when the Attorney General is ordered by the 13 presiding judge of the Criminal Division of the Circuit Court 14 15 of Cook County to prosecute or supervise the prosecution of 16 Cook County cases. Moneys shall be appropriated to the State 17 Treasurer to enable the Treasurer (i) to make grants to Cook 18 County, (ii) to pay the expenses of Public Defenders, the State 19 Appellate Defender, the Attorney General, the Office of the 20 State's Attorneys Appellate Prosecutor, and State's Attorneys 21 in counties other than Cook County, (iii) to pay the expenses and compensation of appointed defense counsel and attorneys 22 23 approved by or contracted with the State Appellate Defender to 24 represent petitioners in post-conviction proceedings in 25 capital cases under Article 122 of the Code of Criminal 26 Procedure of 1963 and in relation to petitions filed under Section 2-1401 of the Code of Civil Procedure in relation to 27 28 capital cases in counties other than Cook County, and (iv) to 29 pay the costs of administering the Trust Fund. All expenditures 30 and grants made from the Trust Fund shall be subject to audit 31 by the Auditor General.

32 (g) For Cook County, grants from the Trust Fund shall be33 made and administered as follows:

34

(1) For each State fiscal year, the State's Attorney

24

25

and Public Defender must each make a separate application to the State Treasurer for capital litigation grants.

(2) The State Treasurer shall establish rules and 3 4 procedures for grant applications. The rules shall require 5 the Cook County Treasurer as the grant recipient to report on a periodic basis to the State Treasurer how much of the 6 7 grant has been expended, how much of the grant is 8 remaining, and the purposes for which the grant has been used. The rules may also require the Cook County Treasurer 9 to certify on a periodic basis that expenditures of the 10 funds have been made for expenses that are reasonable, 11 necessary, and appropriate for payment from the Trust Fund. 12

(3) The State Treasurer shall make the grants to the
Cook County Treasurer as soon as possible after the
beginning of the State fiscal year.

16 (4) The State's Attorney or Public Defender may apply17 for supplemental grants during the fiscal year.

(5) Grant moneys shall be paid to the Cook County Treasurer in block grants and held in separate accounts for the State's Attorney, the Public Defender, and court appointed defense counsel other than the Cook County Public Defender, respectively, for the designated fiscal year, and are not subject to county appropriation.

(6) Expenditure of grant moneys under this subsection(g) is subject to audit by the Auditor General.

(7) The Cook County Treasurer shall immediately make
payment from the appropriate separate account in the county
treasury for capital litigation expenses to the State's
Attorney, Public Defender, or court appointed defense
counsel other than the Public Defender, as the case may be,
upon order of the State's Attorney, Public Defender or the
court, respectively.

33 (h) If a defendant in a capital case in Cook County is 34 represented by court appointed counsel other than the Cook

County Public Defender, the appointed counsel shall petition 1 2 the court for an order directing the Cook County Treasurer to 3 pay the court appointed counsel's reasonable and necessary 4 compensation and capital litigation expenses from grant moneys 5 provided from the Trust Fund. The petitions shall be supported by itemized bills showing the date, the amount of time spent, 6 7 the work done, and the total being charged for each entry. The court shall not authorize payment of bills that are not 8 properly itemized or that do not comport with the case budget 9 These petitions shall be 10 or subsequent modifications. considered in 11 Orders denying petitions camera. for compensation or expenses are final. Counsel may not petition 12 13 for expenses that may have been provided or compensated by the State Appellate Defender under item (c) (5) of Section 10 of the 14 15 State Appellate Defender Act.

09400HB1641ham001

(i) In counties other than Cook County, and when the
Attorney General is ordered by the presiding judge of the
Criminal Division of the Circuit Court of Cook County to
prosecute or supervise the prosecution of Cook County cases,
and excluding capital litigation expenses or services that may
have been provided by the State Appellate Defender under item
(c) (5) of Section 10 of the State Appellate Defender Act:

23 (1) Upon certification by the circuit court, on a form 24 created by the State Treasurer, that all or a portion of 25 the expenses are reasonable, necessary, and appropriate 26 for payment from the Trust Fund and the court's delivery of 27 the certification to the Treasurer, the Treasurer shall pay 28 the certified expenses of Public Defenders and the State 29 Appellate Defender from the money appropriated to the 30 Treasurer for capital litigation expenses of Public 31 Defenders and post-conviction proceeding expenses in capital cases of the State Appellate Defender and expenses 32 in relation to petitions filed under Section 2-1401 of the 33 Code of Civil Procedure in relation to capital cases in any 34

county other than Cook County, if there are sufficient moneys in the Trust Fund to pay the expenses.

(2) If a defendant in a capital case is represented by 3 4 court appointed counsel other than the Public Defender, the 5 appointed counsel shall petition the court to certify compensation and capital litigation expenses including, 6 but not limited to, investigatory and other assistance, 7 8 expert, forensic, and other witnesses, and mitigation specialists as reasonable, necessary, and appropriate for 9 payment from the Trust Fund. If a petitioner in a capital 10 case who has filed a petition for post-conviction relief 11 under Article 122 of the Code of Criminal Procedure of 1963 12 or a petition under Section 2-1401 of the Code of Civil 13 Procedure in relation to capital cases is represented by an 14 15 attorney approved by or contracted with the State Appellate Defender other than the State Appellate Defender, that 16 attorney shall petition the court to certify compensation 17 18 and litigation expenses of post-conviction proceedings 19 under Article 122 of the Code of Criminal Procedure of 1963 20 or in relation to petitions filed under Section 2-1401 of the Code of Civil Procedure in relation to capital cases. 21 Upon certification on a form created by the State Treasurer 22 of all or a portion of the compensation and expenses 23 24 certified as reasonable, necessary, and appropriate for payment from the Trust Fund and the court's delivery of the 25 26 certification to the Treasurer, the State Treasurer shall 27 pay the certified compensation and expenses from the money appropriated to the Treasurer for that purpose, if there 28 29 are sufficient moneys in the Trust Fund to make those 30 payments.

(3) A petition for capital litigation expenses or
 post-conviction proceeding expenses or expenses incurred
 in filing a petition under Section 2-1401 of the Code of
 Civil Procedure in relation to capital cases under this

subsection shall be considered in camera. Orders denying petitions for compensation or expenses are final.

3 (j) If the Trust Fund is discontinued or dissolved by an Act of the General Assembly or by operation of law, any balance 4 5 remaining in the Trust Fund shall be returned to the General 6 Revenue Fund after deduction of administrative costs, any other 7 provision of this Act to the contrary notwithstanding.

(Source: P.A. 93-127, eff. 1-1-04; 93-605, eff. 11-19-03; 8 93-972, eff. 8-20-04.) 9

10 Section 99. Effective date. This Act takes effect upon becoming law.". 11