- 1 AN ACT concerning child welfare.
- 2 Be it enacted by the People of the State of Illinois,
- 3 represented in the General Assembly:
- 4 Section 5. The Children and Family Services Act is
- 5 amended by changing Section 5 as follows:
- 6 (20 ILCS 505/5) (from Ch. 23, par. 5005)
- 7 Sec. 5. Direct child welfare services; Department of
- 8 Children and Family Services. To provide direct child
- 9 welfare services when not available through other public or
- 10 private child care or program facilities.
- 11 (a) For purposes of this Section:
- 12 (1) "Children" means persons found within the State
- 13 who are under the age of 18 years. The term also
- includes persons under age 19 who:
- 15 (A) were committed to the Department pursuant
- 16 to the Juvenile Court Act or the Juvenile Court Act
- of 1987, as amended, prior to the age of 18 and who
- 18 continue under the jurisdiction of the court; or
- 19 (B) were accepted for care, service and
- 20 training by the Department prior to the age of 18
- 21 and whose best interest in the discretion of the
- Department would be served by continuing that care,
- 23 service and training because of severe emotional
- 24 disturbances, physical disability, social adjustment
- or any combination thereof, or because of the need
- 26 to complete an educational or vocational training
- 27 program.
- 28 (2) "Homeless youth" means persons found within the
- 29 State who are under the age of 19, are not in a safe and
- 30 stable living situation and cannot be reunited with their
- 31 families.

- (3) "Child welfare services" means public social services which are directed toward the accomplishment of the following purposes:
 - (A) protecting and promoting the health, safety and welfare of children, including homeless, dependent or neglected children;
 - (B) remedying, or assisting in the solution of problems which may result in, the neglect, abuse, exploitation or delinquency of children;
 - (C) preventing the unnecessary separation of children from their families by identifying family problems, assisting families in resolving their problems, and preventing the breakup of the family where the prevention of child removal is desirable and possible when the child can be cared for at home without endangering the child's health and safety;
 - (D) restoring to their families children who have been removed, by the provision of services to the child and the families when the child can be cared for at home without endangering the child's health and safety;
 - (E) placing children in suitable adoptive homes, in cases where restoration to the biological family is not safe, possible or appropriate;
 - (F) assuring safe and adequate care of children away from their homes, in cases where the child cannot be returned home or cannot be placed for adoption. At the time of placement, the Department shall consider concurrent planning, as described in subsection (1-1) of this Section so that permanency may occur at the earliest opportunity. Consideration should be given so that if reunification fails or is delayed, the placement made is the best available placement to provide

1 permanency for the child; 2 (G) (blank); (H) (blank); and 3 4 (I) placing and maintaining children in 5 facilities that provide separate living quarters for children under the age of 18 and for children 18 6 years of age and older, unless a child 18 years of 7 age is in the last year of high school education or 8 9 vocational training, in an approved individual or group treatment program, in a licensed shelter 10 11 facility, or secure child care facility. The Department is not required to place or maintain 12 children: 13 (i) who are in a foster home, or 14 15 (ii) who are persons with a developmental 16 disability, as defined in the Mental Health and Developmental Disabilities Code, or 17 18 (iii) who are female children who are 19 pregnant, pregnant and parenting or parenting, 20 or 21 (iv) who are siblings, 22 facilities that provide separate living quarters 23 for children 18 years of age and older and for children under 18 years of age. 24 25 (b) Nothing in this Section shall be construed to authorize the expenditure of public funds for the purpose of 26 performing abortions. 27 shall (c) The Department establish and 28 maintain tax-supported child welfare services and extend and seek to 29 30 improve voluntary services throughout the State, to the end that services and care shall be available on an equal basis 31 32 throughout the State to children requiring such services. (d) The Director may authorize advance disbursements for 33

any new program initiative to any agency contracting with the

- 18 (e) (Blank).
- 19 (f) (Blank).

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to:

- 20 (g) The Department shall establish rules and regulations 21 concerning its operation of programs designed to meet the 22 goals of child safety and protection, family preservation, 23 family reunification, and adoption, including but not limited
- 25 (1) adoption;
- 26 (2) foster care;
- 27 (3) family counseling;
- 28 (4) protective services;
- 29 (5) (blank);
- 30 (6) homemaker service;
- 31 (7) return of runaway children;
- 32 (8) (blank);
- 33 (9) placement under Section 5-7 of the Juvenile 34 Court Act or Section 2-27, 3-28, 4-25 or 5-740 of the

Juvenile Court Act of 1987 in accordance with the federal
Adoption Assistance and Child Welfare Act of 1980; and

3 (10) interstate services.

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Rules and regulations established by the Department shall include provisions for training Department staff and the staff of Department grantees, through contracts with other agencies or resources, in alcohol and drug abuse screening techniques approved by the Department of Human Services, as a successor to the Department of Alcoholism and Substance Abuse, for the purpose of identifying children and adults who should be referred to an alcohol and drug abuse treatment program for professional evaluation.

- (h) If the Department finds that there is no appropriate program or facility within or available to the Department for a ward and that no licensed private facility has an adequate and appropriate program or none agrees to accept the ward, the Department shall create an appropriate individualized, program-oriented plan for such ward. The plan may be developed within the Department or through purchase of services by the Department to the extent that it is within its statutory authority to do.
- 22 (i) Service programs shall be available throughout the 23 State and shall include but not be limited to the following 24 services:
- 25 (1) case management;
- 26 (2) homemakers;
- 27 (3) counseling;
- 28 (4) parent education;
- 29 (5) day care; and
- 30 (6) emergency assistance and advocacy.
- In addition, the following services may be made available to assess and meet the needs of children and families:
- 33 (1) comprehensive family-based services;
- 34 (2) assessments;

1 (3) respite care; and

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2 in-home health services.

The Department shall provide transportation for any of 3 4 the services it makes available to children or families or 5 for which it refers children or families.

The Department may provide categories of financial assistance and education assistance grants, and shall establish rules and regulations concerning the assistance and 8 grants, to persons who adopt physically or handicapped, older and other hard-to-place children who (i) 10 11 immediately prior to their adoption were legal wards of the Department or (ii) were determined eligible for financial 12 assistance with respect to a prior adoption and who become 13 available for adoption because the prior adoption has been 14 15 dissolved and the parental rights of the adoptive parents 16 have been terminated or because the child's adoptive parents have died. The Department may also provide categories of 17 18 financial assistance and education assistance grants, and 19 shall establish rules and regulations for the assistance and grants, to persons appointed guardian of the person under 20 Section 5-7 of the Juvenile Court Act or Section 2-27, 3-28, 21 4-25 or 5-740 of the Juvenile Court Act of 1987 for children 22 23 who were wards of the Department for 12 months immediately prior to the appointment of the guardian. 24

The amount of assistance may vary, depending upon the needs of the child and the adoptive parents, as set forth in the annual assistance agreement. Special purpose grants are allowed where the child requires special service but such costs may not exceed the amounts which similar services would cost the Department if it were to provide or secure them as guardian of the child.

Any financial assistance provided under this subsection is inalienable by assignment, sale, execution, attachment, garnishment, or any other remedy for recovery or collection 1 of a judgment or debt.

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- 2 (j-5) The Department shall not deny or delay the
- 3 placement of a child for adoption if an approved family is
- 4 available either outside of the Department region handling
- 5 the case, or outside of the State of Illinois.
- 6 (k) The Department shall accept for care and training
- 7 any child who has been adjudicated neglected or abused, or
- 8 dependent committed to it pursuant to the Juvenile Court Act
- 9 or the Juvenile Court Act of 1987.
- 10 (1) Before July 1, 2000, the Department may provide, and
- 11 beginning July 1, 2000, the Department shall offer family
- 12 preservation services, as defined in Section 8.2 of the
- 13 Abused and Neglected Child Reporting Act, to help families,
- 14 including adoptive and extended families. Family preservation
- 15 services shall be offered (i) to prevent the placement of
- 16 children in substitute care when the children can be cared
- 17 for at home or in the custody of the person responsible for
- 18 the children's welfare, (ii) to reunite children with their
- 19 families, or (iii) to maintain an adoptive placement. Family
- 20 preservation services shall only be offered when doing so
- 21 will not endanger the children's health or safety. With
- 22 respect to children who are in substitute care pursuant to
- 23 the Juvenile Court Act of 1987, family preservation services
- 24 shall not be offered if a goal other than those of
- 25 subdivisions (A), (B), or (B-1) of subsection (2) of Section
- 26 2-28 of that Act has been set. Nothing in this paragraph
- 27 shall be construed to create a private right of action or
- 28 claim on the part of any individual or child welfare agency.
- The Department shall notify the child and his family of
- 31 preservation services as identified in the service plan. The

the Department's responsibility to offer and provide family

- 32 child and his family shall be eligible for services as soon
- 33 as the report is determined to be "indicated". The
- 34 Department may offer services to any child or family with

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1 respect to whom a report of suspected child abuse or neglect

2 has been filed, prior to concluding its investigation under

3 Section 7.12 of the Abused and Neglected Child Reporting Act.

4 However, the child's or family's willingness to accept

services shall not be considered in the investigation. The

Department may also provide services to any child or family

who is the subject of any report of suspected child abuse or

neglect or may refer such child or family to services

9 available from other agencies in the community, even if the

report is determined to be unfounded, if the conditions in

the child's or family's home are reasonably likely to subject

12 the child or family to future reports of suspected child

abuse or neglect. Acceptance of such services shall be

14 voluntary.

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The Department may, at its discretion except for those children also adjudicated neglected or dependent, accept for care and training any child who has been adjudicated addicted, as a truant minor in need of supervision or as a minor requiring authoritative intervention, under the Juvenile Court Act or the Juvenile Court Act of 1987, but no such child shall be committed to the Department by any court without the approval of the Department. A minor charged with a criminal offense under the Criminal Code of 1961 or adjudicated delinquent shall not be placed in the custody of or committed to the Department by any court, except a minor less than 13 years of age committed to the Department under Section 5-710 of the Juvenile Court Act of 1987.

of the child require that the child be placed in the most permanent living arrangement as soon as is practically possible. To achieve this goal, the legislature directs the Department of Children and Family Services to conduct concurrent planning so that permanency may occur at the earliest opportunity. Permanent living arrangements may

- 1 include prevention of placement of a child outside the home
- of the family when the child can be cared for at home without
- 3 endangering the child's health or safety; reunification with
- 4 the family, when safe and appropriate, if temporary placement
- 5 is necessary; or movement of the child toward the most
- 6 permanent living arrangement and permanent legal status.
- When determining reasonable efforts to be made with
- 8 respect to a child, as described in this subsection, and in
- 9 making such reasonable efforts, the child's health and safety
- 10 shall be the paramount concern.
- 11 When a child is placed in foster care, the Department
- 12 shall ensure and document that reasonable efforts were made
- 13 to prevent or eliminate the need to remove the child from the
- 14 child's home. The Department must make reasonable efforts to
- 15 reunify the family when temporary placement of the child
- 16 occurs unless otherwise required, pursuant to the Juvenile
- 17 Court Act of 1987. At any time after the dispositional
- 18 hearing where the Department believes that further
- 19 reunification services would be ineffective, it may request a
- 20 finding from the court that reasonable efforts are no longer
- 21 appropriate. The Department is not required to provide
- 22 further reunification services after such a finding.
- 23 A decision to place a child in substitute care shall be
- 24 made with considerations of the child's health, safety, and
- 25 best interests. At the time of placement, consideration
- 26 should also be given so that if reunification fails or is
- 27 delayed, the placement made is the best available placement
- 28 to provide permanency for the child.
- 29 The Department shall adopt rules addressing concurrent
- 30 planning for reunification and permanency. The Department
- 31 shall consider the following factors when determining
- 32 appropriateness of concurrent planning:
- 33 (1) the likelihood of prompt reunification;
- 34 (2) the past history of the family;

- 1 (3) the barriers to reunification being addressed 2 by the family;
- 3 (4) the level of cooperation of the family;
- 4 (5) the foster parents' willingness to work with the family to reunite;
- 6 (6) the willingness and ability of the foster
 7 family to provide an adoptive home or long-term
 8 placement;
- 9 (7) the age of the child;
- 10 (8) placement of siblings.
- 11 (m) The Department may assume temporary custody of any child if:
- 13 (1) it has received a written consent to such
 14 temporary custody signed by the parents of the child or
 15 by the parent having custody of the child if the parents
 16 are not living together or by the guardian or custodian
 17 of the child if the child is not in the custody of either
 18 parent, or
- 19 (2) the child is found in the State and neither a 20 parent, guardian nor custodian of the child can be 21 located.

the child is found in his or her residence without a 22 23 parent, guardian, custodian or responsible caretaker, Department may, instead of removing the child and assuming 24 25 temporary custody, place an authorized representative of the Department in that residence until such time as a parent, 26 guardian or custodian enters the home 27 and expresses a willingness and apparent ability to ensure the child's health 28 and safety and resume permanent charge of the child, or until 29 30 a relative enters the home and is willing and able to ensure the child's health and safety and assume charge of the child 31 32 until a parent, guardian or custodian enters the home and expresses such willingness and ability to ensure the child's 33 34 safety and resume permanent charge. After a caretaker has 1 remained in the home for a period not to exceed 12 hours, the

2 Department must follow those procedures outlined in Section

3 2-9, 3-11, 4-8, or 5-415 of the Juvenile Court Act of 1987.

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The Department shall have the authority, responsibilities and duties that a legal custodian of the child would have pursuant to subsection (9) of Section 1-3 of the Juvenile Court Act of 1987. Whenever a child is taken into temporary custody pursuant to an investigation under the Abused and Neglected Child Reporting Act, or pursuant to a referral and acceptance under the Juvenile Court Act of 1987 of a minor in limited custody, the Department, during the period of temporary custody and before the child is brought before a judicial officer as required by Section 2-9, 3-11, 4-8, or 5-415 of the Juvenile Court Act of 1987, shall have the authority, responsibilities and duties that a legal custodian of the child would have under subsection (9) of Section 1-3

The Department shall ensure that any child taken into custody is scheduled for an appointment for a medical examination.

of the Juvenile Court Act of 1987.

A parent, guardian or custodian of a child in the temporary custody of the Department who would have custody of the child if he were not in the temporary custody of the Department may deliver to the Department a signed request that the Department surrender the temporary custody of the child. The Department may retain temporary custody of the child for 10 days after the receipt of the request, during which period the Department may cause to be filed a petition pursuant to the Juvenile Court Act of 1987. If a petition is so filed, the Department shall retain temporary custody of the child until the court orders otherwise. If a petition is not filed within the 10 day period, the child shall be surrendered to the custody of the requesting parent, guardian or custodian not later than the expiration of the 10 day

1 period, at which time the authority and duties of the

2 Department with respect to the temporary custody of the child

3 shall terminate.

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4 (m-1) The Department may place children under 18 5 age in a secure child care facility licensed by the 6 Department that cares for children who are in need of 7 living arrangements for their health, safety, and well-being after a determination is made by the facility director 8 9 the Director or the Director's designate prior to admission to the facility subject to Section 2-27.1 of the Juvenile 10 11 Court Act of 1987. This subsection (m-1) does not apply to a child who is subject to placement in a correctional facility 12 operated pursuant to Section 3-15-2 of the Unified Code of 13 Corrections, unless the child is a ward who was placed under 14 15 the care of the Department before being subject to placement 16 correctional facility and a court of competent jurisdiction has ordered placement of the child in a secure 17 18 care facility.

The Department may place children under 18 years of age in licensed child care facilities when in the opinion of t.he Department, appropriate services aimed at family preservation have been unsuccessful and cannot ensure child's health and safety or are unavailable and placement would be for their best interest. Payment for board, clothing, care, training and supervision of any child placed in a licensed child care facility may be made by the Department, by the parents or guardians of the estates of those children, or by both the Department and the parents or guardians, except that no payments shall be made by Department for any child placed in a licensed child care facility for board, clothing, care, training and supervision of such a child that exceed the average per capita cost of maintaining and of caring for a child in institutions for dependent or neglected children operated by the Department.

1 However, such restriction on payments does not apply in cases 2 where children require specialized care and treatment for emotional 3 problems of severe disturbance, 4 disability, social adjustment, or any combination thereof and 5 suitable facilities for the placement of such children are 6 not available at payment rates within the limitations set 7 forth in this Section. All reimbursements for services 8 delivered shall be absolutely inalienable by assignment,

sale, attachment, garnishment or otherwise.

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(o) The Department shall establish an administrative review and appeal process for children and families who receive child welfare services from the request or Department. Children who are wards of the Department and are placed by private child welfare agencies, and foster families with whom those children are placed, shall be afforded same procedural and appeal rights as children and families in the case of placement by the Department, including the right to an initial review of a private agency decision by that The Department shall insure that any private child agency. welfare agency, which accepts wards of the Department placement, affords those rights to children and foster families. The Department shall accept for administrative review and an appeal hearing a complaint made by (i) a child or foster family concerning a decision following an initial review by a private child welfare agency or (ii) prospective adoptive parent who alleges a violation of subsection (j-5) of this Section. An appeal of a decision concerning a change in the placement of a child shall conducted in an expedited manner. The Department may arrange for or provide services through grants or contracts with private nonprofit agencies. The Department shall not make payments to any agency if the agency both (i) provides or arranges the support, assistance, or preservation of intact, at-risk families or the reunification of families in cases in 1 which a child has been placed outside of the home in

2 <u>substitute care; and (ii) arranges, provides, or supervises</u>

3 the placement of children in substitute care outside the

family home. The Department may contract only with agencies

that either (i) provide or arrange the support, assistance,

6 <u>or preservation of intact, at-risk families or the</u>

reunification of families in cases in which a child has been

placed outside of the home in substitute care; or (ii)

9 <u>arrange</u>, provide, or supervise the placement of children in

substitute care outside the family home, but may not contract

11 with agencies that do both.

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- (p) There is hereby created the Department of Children and Family Services Emergency Assistance Fund from which the may provide special financial assistance to Department families which are in economic crisis when such assistance is not available through other public or private sources and the assistance is deemed necessary to prevent dissolution of family unit or to reunite families which have been separated due to child abuse and neglect. The Department shall establish administrative rules specifying the criteria for determining eligibility for and the amount and nature of assistance to be provided. The Department may also enter into written agreements with private and public social service agencies to provide emergency financial services to families referred by the Department. Special financial assistance payments shall be available to a family no more than once during each fiscal year and the total payments to a family may not exceed \$500 during a fiscal year.
- 29 (q) The Department may receive and use, in their 30 entirety, for the benefit of children any gift, donation or 31 bequest of money or other property which is received on 32 behalf of such children, or any financial benefits to which 33 such children are or may become entitled while under the 34 jurisdiction or care of the Department.

12 In disbursing funds from children's accounts, the 13 Department shall:

accordance with this subsection.

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- (1) Establish standards in accordance with State and federal laws for disbursing money from children's accounts. In all circumstances, the Department's "Guardianship Administrator" or his or her designee must approve disbursements from children's accounts. The Department shall be responsible for keeping complete records of all disbursements for each account for any purpose.
- (2) Calculate on a monthly basis the amounts paid from State funds for the child's board and care, medical care not covered under Medicaid, and social services; and utilize funds from the child's account, as covered by regulation, to reimburse those costs. Monthly, disbursements from all children's accounts, up to 1/12 of \$13,000,000, shall be deposited by the Department into the General Revenue Fund and the balance over 1/12 of \$13,000,000 into the DCFS Children's Services Fund.
- (3) Maintain any balance remaining after reimbursing for the child's costs of care, as specified in item (2). The balance shall accumulate in accordance with relevant State and federal laws and shall be

disbursed to the child or his or her guardian, or to the issuing agency.

- shall 3 The Department promulgate regulations 4 encouraging all adoption agencies to voluntarily forward to the Department or its agent names and addresses of all 5 6 persons who have applied for and have been approved for 7 adoption of a hard-to-place or handicapped child and the names of such children who have not been placed for adoption. 8 9 A list of such names and addresses shall be maintained by the Department or its agent, and coded lists which maintain 10 11 confidentiality of the person seeking to adopt the child and of the child shall be made available, without charge, to 12 every adoption agency in the State to assist the agencies in 13 placing such children for adoption. The Department may 14 15 delegate to an agent its duty to maintain and make available 16 The Department shall ensure that such agent maintains the confidentiality of the person seeking to adopt 17 the child and of the child. 18
 - establish and implement a program to reimburse Department and private child welfare agency foster parents licensed by the Department of Children and Family Services for damages sustained by the foster parents as a result of the malicious or negligent acts of foster children, as well as providing third party coverage for such foster parents with regard to actions of foster children to other individuals. Such coverage will be secondary to the foster parent liability insurance policy, if applicable. The program shall be funded through appropriations from the General Revenue Fund, specifically designated for such purposes.

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(t) The Department shall perform home studies and investigations and shall exercise supervision over visitation as ordered by a court pursuant to the Illinois Marriage and Dissolution of Marriage Act or the Adoption Act only if:

1 (1) an order entered by an Illinois court
2 specifically directs the Department to perform such
3 services; and

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(2) the court has ordered one or both of the parties to the proceeding to reimburse the Department for its reasonable costs for providing such services in accordance with Department rules, or has determined that neither party is financially able to pay.

The Department shall provide written notification to the court of the specific arrangements for supervised visitation and projected monthly costs within 60 days of the court order. The Department shall send to the court information related to the costs incurred except in cases where the court has determined the parties are financially unable to pay. The court may order additional periodic reports as appropriate.

- (u) Whenever the Department places a child in a licensed foster home, group home, child care institution, or in a relative home, the Department shall provide to the caretaker:
 - (1) available detailed information concerning the child's educational and health history, copies of immunization records (including insurance and medical card information), a history of the child's previous placements, if any, and reasons for placement changes excluding any information that identifies or reveals the location of any previous caretaker;
 - (2) a copy of the child's portion of the client service plan, including any visitation arrangement, and all amendments or revisions to it as related to the child; and
- (3) information containing details of the child's individualized educational plan when the child is receiving special education services.
- 33 The caretaker shall be informed of any known social or 34 behavioral information (including, but not limited to,

1 criminal background, fire setting, perpetuation of sexual

2 abuse, destructive behavior, and substance abuse) necessary

3 to care for and safeguard the child.

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(u-5) Effective July 1, 1995, only foster care placements licensed as foster family homes pursuant to the Child Care Act of 1969 shall be eligible to receive foster care payments from the Department. Relative caregivers who, as of July 1, 1995, were approved pursuant to approved relative placement rules previously promulgated by the Department at 89 Ill. Adm. Code 335 and had submitted an application for licensure as a foster family home may continue to receive foster care payments only until the Department determines that they may be licensed as a foster family home or that their application for licensure is denied

or until September 30, 1995, whichever occurs first.

16 The Department shall access criminal history record information as defined in the Illinois Uniform Conviction 17 18 Information Act and information maintained in 19 adjudicatory and dispositional record system as defined in 20 Section 2605-355 of the Department of State Police Law (20 21 ILCS 2605/2605-355) if the Department determines the 22 information is necessary to perform its duties under 23 Abused and Neglected Child Reporting Act, the Child Care Act of 1969, and the Children and Family Services Act. 24 25 Department shall provide for interactive computerized communication and processing equipment that permits direct 26 on-line communication with the Department of State Police's 27 central criminal history data repository. The Department 28 shall comply with all certification requirements and provide 29 30 certified operators who have been trained by personnel from the Department of State Police. In addition, one Office of 31 the Inspector General investigator shall have training in the 32 use of the criminal history information access system and 33 have access to the terminal. The Department of Children and 34

Family Services and its employees shall abide by rules and 2 regulations established by the Department of State Police relating to the access and dissemination of this information. 3 4 (w) Within 120 days of August 20, 1995 (the effective 5 date of Public Act 89-392), the Department shall prepare and б submit to the Governor and the General Assembly, a written 7 plan for the development of in-state licensed secure child care facilities that care for children who are in need of 8 9 secure living arrangements for their health, safety, and well-being. For purposes of this subsection, secure care 10 11 facility shall mean a facility that is designed and operated to ensure that all entrances and exits from the facility, a 12 building or a distinct part of the building, are under the 13 exclusive control of the staff of the facility, whether or 14 not the child has the freedom of movement within the 15 16 perimeter of the facility, building, or distinct part of the building. The plan shall include descriptions of the types 17 facilities that are needed in Illinois; the cost of 18 19 developing these secure care facilities; the estimated number 20 of placements; the potential cost savings resulting from the 21 movement of children currently out-of-state who are projected 22 be returned to Illinois; the necessary geographic 23 distribution of these facilities in Illinois; and a proposed timetable for development of such facilities. 24 (Source: P.A. 91-239, eff. 1-1-00; 91-357, eff. 7-29-99; 25 91-812, eff. 6-13-00; 92-154, eff. 1-1-02.)

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