



Rep. C.D. Davidsmeyer

Filed: 3/26/2019

10100HB2438ham001

LRB101 08404 AMC 58439 a

1 AMENDMENT TO HOUSE BILL 2438

2 AMENDMENT NO. \_\_\_\_\_. Amend House Bill 2438 by replacing  
3 everything after the enacting clause with the following:

4 "Section 5. The Illinois Insurance Code is amended by  
5 changing Section 370c as follows:

6 (215 ILCS 5/370c) (from Ch. 73, par. 982c)

7 Sec. 370c. Mental and emotional disorders.

8 (a) (1) On and after the effective date of this amendatory  
9 Act of the 101st General Assembly ~~this amendatory Act of the~~  
10 ~~100th General Assembly~~, every insurer that amends, delivers,  
11 issues, or renews group accident and health policies providing  
12 coverage for hospital or medical treatment or services for  
13 illness on an expense-incurred basis shall provide coverage for  
14 reasonable and necessary treatment and services for mental,  
15 emotional, nervous, or substance use disorders or conditions  
16 consistent with the parity requirements of Section 370c.1 of

1 this Code.

2 (2) Each insured that is covered for mental, emotional,  
3 nervous, or substance use disorders or conditions shall be free  
4 to select the physician licensed to practice medicine in all  
5 its branches, licensed clinical psychologist, licensed  
6 clinical social worker, licensed clinical professional  
7 counselor, licensed marriage and family therapist, licensed  
8 speech-language pathologist, or other licensed or certified  
9 professional at a program licensed pursuant to the Substance  
10 Use Disorder ~~Illinois Alcoholism and Other Drug Abuse and~~  
11 ~~Dependency~~ Act of his choice to treat such disorders, and the  
12 insurer shall pay the covered charges of such physician  
13 licensed to practice medicine in all its branches, licensed  
14 clinical psychologist, licensed clinical social worker,  
15 licensed clinical professional counselor, licensed marriage  
16 and family therapist, licensed speech-language pathologist, or  
17 other licensed or certified professional at a program licensed  
18 pursuant to the Substance Use Disorder ~~Illinois Alcoholism and~~  
19 ~~Other Drug Abuse and Dependency~~ Act up to the limits of  
20 coverage, provided (i) the disorder or condition treated is  
21 covered by the policy, and (ii) the physician, licensed  
22 psychologist, licensed clinical social worker, licensed  
23 clinical professional counselor, licensed marriage and family  
24 therapist, licensed speech-language pathologist, or other  
25 licensed or certified professional at a program licensed  
26 pursuant to the Substance Use Disorder ~~Illinois Alcoholism and~~

1 ~~Other Drug Abuse and Dependency~~ Act is authorized to provide  
2 said services under the statutes of this State and in  
3 accordance with accepted principles of his profession.

4 (3) Insofar as this Section applies solely to licensed  
5 clinical social workers, licensed clinical professional  
6 counselors, licensed marriage and family therapists, licensed  
7 speech-language pathologists, and other licensed or certified  
8 professionals at programs licensed pursuant to the Substance  
9 Use Disorder Illinois Alcoholism and Other Drug Abuse and  
10 ~~Dependency~~ Act, those persons who may provide services to  
11 individuals shall do so after the licensed clinical social  
12 worker, licensed clinical professional counselor, licensed  
13 marriage and family therapist, licensed speech-language  
14 pathologist, or other licensed or certified professional at a  
15 program licensed pursuant to the Substance Use Disorder  
16 ~~Illinois Alcoholism and Other Drug Abuse and Dependency~~ Act has  
17 informed the patient of the desirability of the patient  
18 conferring with the patient's primary care physician.

19 (4) "Mental, emotional, nervous, or substance use disorder  
20 or condition" means a condition or disorder that involves a  
21 mental health condition or substance use disorder that falls  
22 under any of the diagnostic categories listed in the mental and  
23 behavioral disorders chapter of the current edition of the  
24 International Classification of Disease or that is listed in  
25 the most recent version of the Diagnostic and Statistical  
26 Manual of Mental Disorders. "Mental, emotional, nervous, or

1 substance use disorder or condition" includes any mental health  
2 condition that occurs during pregnancy or during the postpartum  
3 period and includes, but is not limited to, postpartum  
4 depression.

5 (b) (1) (Blank).

6 (2) (Blank).

7 (2.5) (Blank).

8 (3) Unless otherwise prohibited by federal law and  
9 consistent with the parity requirements of Section 370c.1 of  
10 this Code, the reimbursing insurer that amends, delivers,  
11 issues, or renews a group or individual policy of accident and  
12 health insurance, a qualified health plan offered through the  
13 health insurance marketplace, or a provider of treatment of  
14 mental, emotional, nervous, or substance use disorders or  
15 conditions shall furnish medical records or other necessary  
16 data that substantiate that initial or continued treatment is  
17 at all times medically necessary. An insurer shall provide a  
18 mechanism for the timely review by a provider holding the same  
19 license and practicing in the same specialty as the patient's  
20 provider, who is unaffiliated with the insurer, jointly  
21 selected by the patient (or the patient's next of kin or legal  
22 representative if the patient is unable to act for himself or  
23 herself), the patient's provider, and the insurer in the event  
24 of a dispute between the insurer and patient's provider  
25 regarding the medical necessity of a treatment proposed by a  
26 patient's provider. If the reviewing provider determines the

1 treatment to be medically necessary, the insurer shall provide  
2 reimbursement for the treatment. Future contractual or  
3 employment actions by the insurer regarding the patient's  
4 provider may not be based on the provider's participation in  
5 this procedure. Nothing prevents the insured from agreeing in  
6 writing to continue treatment at his or her expense. When  
7 making a determination of the medical necessity for a treatment  
8 modality for mental, emotional, nervous, or substance use  
9 disorders or conditions, an insurer must make the determination  
10 in a manner that is consistent with the manner used to make  
11 that determination with respect to other diseases or illnesses  
12 covered under the policy, including an appeals process. Medical  
13 necessity determinations for substance use disorders shall be  
14 made in accordance with appropriate patient placement criteria  
15 established by the American Society of Addiction Medicine. No  
16 additional criteria may be used to make medical necessity  
17 determinations for substance use disorders.

18 (4) A group health benefit plan amended, delivered, issued,  
19 or renewed on or after January 1, 2019 (the effective date of  
20 Public Act 100-1024) ~~this amendatory Act of the 100th General~~  
21 ~~Assembly~~ or an individual policy of accident and health  
22 insurance or a qualified health plan offered through the health  
23 insurance marketplace amended, delivered, issued, or renewed  
24 on or after January 1, 2019 (the effective date of Public Act  
25 100-1024) ~~this amendatory Act of the 100th General Assembly:~~

26 (A) shall provide coverage based upon medical

1 necessity for the treatment of a mental, emotional,  
2 nervous, or substance use disorder or condition consistent  
3 with the parity requirements of Section 370c.1 of this  
4 Code; provided, however, that in each calendar year  
5 coverage shall not be less than the following:

6 (i) 45 days of inpatient treatment; and

7 (ii) beginning on June 26, 2006 (the effective date  
8 of Public Act 94-921), 60 visits for outpatient  
9 treatment including group and individual outpatient  
10 treatment; and

11 (iii) for plans or policies delivered, issued for  
12 delivery, renewed, or modified after January 1, 2007  
13 (the effective date of Public Act 94-906), 20  
14 additional outpatient visits for speech therapy for  
15 treatment of pervasive developmental disorders that  
16 will be in addition to speech therapy provided pursuant  
17 to item (ii) of this subparagraph (A); and

18 (B) may not include a lifetime limit on the number of  
19 days of inpatient treatment or the number of outpatient  
20 visits covered under the plan.

21 (C) (Blank).

22 (5) An issuer of a group health benefit plan or an  
23 individual policy of accident and health insurance or a  
24 qualified health plan offered through the health insurance  
25 marketplace may not count toward the number of outpatient  
26 visits required to be covered under this Section an outpatient

1 visit for the purpose of medication management and shall cover  
2 the outpatient visits under the same terms and conditions as it  
3 covers outpatient visits for the treatment of physical illness.

4 (5.5) An individual or group health benefit plan amended,  
5 delivered, issued, or renewed on or after September 9, 2015  
6 (the effective date of Public Act 99-480) ~~this amendatory Act~~  
7 ~~of the 99th General Assembly~~ shall offer coverage for medically  
8 necessary acute treatment services and medically necessary  
9 clinical stabilization services. The treating provider shall  
10 base all treatment recommendations and the health benefit plan  
11 shall base all medical necessity determinations for substance  
12 use disorders in accordance with the most current edition of  
13 the Treatment Criteria for Addictive, Substance-Related, and  
14 Co-Occurring Conditions established by the American Society of  
15 Addiction Medicine. The treating provider shall base all  
16 treatment recommendations and the health benefit plan shall  
17 base all medical necessity determinations for  
18 medication-assisted treatment in accordance with the most  
19 current Treatment Criteria for Addictive, Substance-Related,  
20 and Co-Occurring Conditions established by the American  
21 Society of Addiction Medicine.

22 As used in this subsection:

23 "Acute treatment services" means 24-hour medically  
24 supervised addiction treatment that provides evaluation and  
25 withdrawal management and may include biopsychosocial  
26 assessment, individual and group counseling, psychoeducational

1 groups, and discharge planning.

2 "Clinical stabilization services" means 24-hour treatment,  
3 usually following acute treatment services for substance  
4 abuse, which may include intensive education and counseling  
5 regarding the nature of addiction and its consequences, relapse  
6 prevention, outreach to families and significant others, and  
7 aftercare planning for individuals beginning to engage in  
8 recovery from addiction.

9 (6) An issuer of a group health benefit plan may provide or  
10 offer coverage required under this Section through a managed  
11 care plan.

12 (6.5) An individual or group health benefit plan amended,  
13 delivered, issued, or renewed on or after January 1, 2019 (the  
14 effective date of Public Act 100-1024) ~~this amendatory Act of~~  
15 ~~the 100th General Assembly:~~

16 (A) shall not impose prior authorization requirements,  
17 other than those established under the Treatment Criteria  
18 for Addictive, Substance-Related, and Co-Occurring  
19 Conditions established by the American Society of  
20 Addiction Medicine, on a prescription medication approved  
21 by the United States Food and Drug Administration that is  
22 prescribed or administered for the treatment of substance  
23 use disorders;

24 (B) shall not impose any step therapy requirements,  
25 other than those established under the Treatment Criteria  
26 for Addictive, Substance-Related, and Co-Occurring



1 Conditions established by the American Society of  
2 Addiction Medicine, before authorizing coverage for a  
3 prescription medication approved by the United States Food  
4 and Drug Administration that is prescribed or administered  
5 for the treatment of substance use disorders;

6 (C) shall place all prescription medications approved  
7 by the United States Food and Drug Administration  
8 prescribed or administered for the treatment of substance  
9 use disorders on, for brand medications, the lowest tier of  
10 the drug formulary developed and maintained by the  
11 individual or group health benefit plan that covers brand  
12 medications and, for generic medications, the lowest tier  
13 of the drug formulary developed and maintained by the  
14 individual or group health benefit plan that covers generic  
15 medications; and

16 (D) shall not exclude coverage for a prescription  
17 medication approved by the United States Food and Drug  
18 Administration for the treatment of substance use  
19 disorders and any associated counseling or wraparound  
20 services on the grounds that such medications and services  
21 were court ordered.

22 (7) (Blank).

23 (8) (Blank).

24 (9) With respect to all mental, emotional, nervous, or  
25 substance use disorders or conditions, coverage for inpatient  
26 treatment shall include coverage for treatment in a residential

1 treatment center certified or licensed by the Department of  
2 Public Health or the Department of Human Services.

3 (c) This Section shall not be interpreted to require  
4 coverage for speech therapy or other habilitative services for  
5 those individuals covered under Section 356z.15 of this Code.

6 (d) With respect to a group or individual policy of  
7 accident and health insurance or a qualified health plan  
8 offered through the health insurance marketplace, the  
9 Department and, with respect to medical assistance, the  
10 Department of Healthcare and Family Services shall each enforce  
11 the requirements of this Section and Sections 356z.23 and  
12 370c.1 of this Code, the Paul Wellstone and Pete Domenici  
13 Mental Health Parity and Addiction Equity Act of 2008, 42  
14 U.S.C. 18031(j), and any amendments to, and federal guidance or  
15 regulations issued under, those Acts, including, but not  
16 limited to, final regulations issued under the Paul Wellstone  
17 and Pete Domenici Mental Health Parity and Addiction Equity Act  
18 of 2008 and final regulations applying the Paul Wellstone and  
19 Pete Domenici Mental Health Parity and Addiction Equity Act of  
20 2008 to Medicaid managed care organizations, the Children's  
21 Health Insurance Program, and alternative benefit plans.  
22 Specifically, the Department and the Department of Healthcare  
23 and Family Services shall take action:

24 (1) proactively ensuring compliance by individual and  
25 group policies, including by requiring that insurers  
26 submit comparative analyses, as set forth in paragraph (6)

1 of subsection (k) of Section 370c.1, demonstrating how they  
2 design and apply nonquantitative treatment limitations,  
3 both as written and in operation, for mental, emotional,  
4 nervous, or substance use disorder or condition benefits as  
5 compared to how they design and apply nonquantitative  
6 treatment limitations, as written and in operation, for  
7 medical and surgical benefits;

8 (2) evaluating all consumer or provider complaints  
9 regarding mental, emotional, nervous, or substance use  
10 disorder or condition coverage for possible parity  
11 violations;

12 (3) performing parity compliance market conduct  
13 examinations or, in the case of the Department of  
14 Healthcare and Family Services, parity compliance audits  
15 of individual and group plans and policies, including, but  
16 not limited to, reviews of:

17 (A) nonquantitative treatment limitations,  
18 including, but not limited to, prior authorization  
19 requirements, concurrent review, retrospective review,  
20 step therapy, network admission standards,  
21 reimbursement rates, and geographic restrictions;

22 (B) denials of authorization, payment, and  
23 coverage; and

24 (C) other specific criteria as may be determined by  
25 the Department.

26 The findings and the conclusions of the parity compliance

1 market conduct examinations and audits shall be made public.

2 The Director may adopt rules to effectuate any provisions  
3 of the Paul Wellstone and Pete Domenici Mental Health Parity  
4 and Addiction Equity Act of 2008 that relate to the business of  
5 insurance.

6 (e) Availability of plan information.

7 (1) The criteria for medical necessity determinations  
8 made under a group health plan, an individual policy of  
9 accident and health insurance, or a qualified health plan  
10 offered through the health insurance marketplace with  
11 respect to mental health or substance use disorder benefits  
12 (or health insurance coverage offered in connection with  
13 the plan with respect to such benefits) must be made  
14 available by the plan administrator (or the health  
15 insurance issuer offering such coverage) to any current or  
16 potential participant, beneficiary, or contracting  
17 provider upon request.

18 (2) The reason for any denial under a group health  
19 benefit plan, an individual policy of accident and health  
20 insurance, or a qualified health plan offered through the  
21 health insurance marketplace (or health insurance coverage  
22 offered in connection with such plan or policy) of  
23 reimbursement or payment for services with respect to  
24 mental, emotional, nervous, or substance use disorders or  
25 conditions benefits in the case of any participant or  
26 beneficiary must be made available within a reasonable time

1 and in a reasonable manner and in readily understandable  
2 language by the plan administrator (or the health insurance  
3 issuer offering such coverage) to the participant or  
4 beneficiary upon request.

5 (f) As used in this Section, "group policy of accident and  
6 health insurance" and "group health benefit plan" includes (1)  
7 State-regulated employer-sponsored group health insurance  
8 plans written in Illinois or which purport to provide coverage  
9 for a resident of this State; and (2) State employee health  
10 plans.

11 (g) (1) As used in this subsection:

12 "Benefits", with respect to insurers, means the benefits  
13 provided for treatment services for inpatient and outpatient  
14 treatment of substance use disorders or conditions at American  
15 Society of Addiction Medicine levels of treatment 2.1  
16 (Intensive Outpatient), 2.5 (Partial Hospitalization), 3.1  
17 (Clinically Managed Low-Intensity Residential), 3.3  
18 (Clinically Managed Population-Specific High-Intensity  
19 Residential), 3.5 (Clinically Managed High-Intensity  
20 Residential), and 3.7 (Medically Monitored Intensive  
21 Inpatient) and OMT (Opioid Maintenance Therapy) services.

22 "Benefits", with respect to managed care organizations,  
23 means the benefits provided for treatment services for  
24 inpatient and outpatient treatment of substance use disorders  
25 or conditions at American Society of Addiction Medicine levels  
26 of treatment 2.1 (Intensive Outpatient), 2.5 (Partial

1 Hospitalization), 3.5 (Clinically Managed High-Intensity  
2 Residential), and 3.7 (Medically Monitored Intensive  
3 Inpatient) and OMT (Opioid Maintenance Therapy) services.

4 "Substance use disorder treatment provider or facility"  
5 means a licensed physician, licensed psychologist, licensed  
6 psychiatrist, licensed advanced practice registered nurse, or  
7 licensed, certified, or otherwise State-approved facility or  
8 provider of substance use disorder treatment.

9 (2) A group health insurance policy, an individual health  
10 benefit plan, or qualified health plan that is offered through  
11 the health insurance marketplace, small employer group health  
12 plan, and large employer group health plan that is amended,  
13 delivered, issued, executed, or renewed in this State, or  
14 approved for issuance or renewal in this State, on or after  
15 January 1, 2019 (the effective date of Public Act 100-1023)  
16 ~~this amendatory Act of the 100th General Assembly~~ shall comply  
17 with the requirements of this Section and Section 370c.1. The  
18 services for the treatment and the ongoing assessment of the  
19 patient's progress in treatment shall follow the requirements  
20 of 77 Ill. Adm. Code 2060.

21 (3) Prior authorization shall not be utilized for the  
22 benefits under this subsection. The substance use disorder  
23 treatment provider or facility shall notify the insurer of the  
24 initiation of treatment. For an insurer that is not a managed  
25 care organization, the substance use disorder treatment  
26 provider or facility notification shall occur for the

1 initiation of treatment of the covered person within 2 business  
2 days. For managed care organizations, the substance use  
3 disorder treatment provider or facility notification shall  
4 occur in accordance with the protocol set forth in the provider  
5 agreement for initiation of treatment within 24 hours. If the  
6 managed care organization is not capable of accepting the  
7 notification in accordance with the contractual protocol  
8 during the 24-hour period following admission, the substance  
9 use disorder treatment provider or facility shall have one  
10 additional business day to provide the notification to the  
11 appropriate managed care organization. Treatment plans shall  
12 be developed in accordance with the requirements and timeframes  
13 established in 77 Ill. Adm. Code 2060. If the substance use  
14 disorder treatment provider or facility fails to notify the  
15 insurer of the initiation of treatment in accordance with these  
16 provisions, the insurer may follow its normal prior  
17 authorization processes.

18 (4) For an insurer that is not a managed care organization,  
19 if an insurer determines that benefits are no longer medically  
20 necessary, the insurer shall notify the covered person, the  
21 covered person's authorized representative, if any, and the  
22 covered person's health care provider in writing of the covered  
23 person's right to request an external review pursuant to the  
24 Health Carrier External Review Act. The notification shall  
25 occur within 24 hours following the adverse determination.

26 Pursuant to the requirements of the Health Carrier External

1 Review Act, the covered person or the covered person's  
2 authorized representative may request an expedited external  
3 review. An expedited external review may not occur if the  
4 substance use disorder treatment provider or facility  
5 determines that continued treatment is no longer medically  
6 necessary. Under this subsection, a request for expedited  
7 external review must be initiated within 24 hours following the  
8 adverse determination notification by the insurer. Failure to  
9 request an expedited external review within 24 hours shall  
10 preclude a covered person or a covered person's authorized  
11 representative from requesting an expedited external review.

12 If an expedited external review request meets the criteria  
13 of the Health Carrier External Review Act, an independent  
14 review organization shall make a final determination of medical  
15 necessity within 72 hours. If an independent review  
16 organization upholds an adverse determination, an insurer  
17 shall remain responsible to provide coverage of benefits  
18 through the day following the determination of the independent  
19 review organization. A decision to reverse an adverse  
20 determination shall comply with the Health Carrier External  
21 Review Act.

22 (5) The substance use disorder treatment provider or  
23 facility shall provide the insurer with 7 business days'  
24 advance notice of the planned discharge of the patient from the  
25 substance use disorder treatment provider or facility and  
26 notice on the day that the patient is discharged from the



1 substance use disorder treatment provider or facility.

2 (6) The benefits required by this subsection shall be  
3 provided to all covered persons with a diagnosis of substance  
4 use disorder or conditions. The presence of additional related  
5 or unrelated diagnoses shall not be a basis to reduce or deny  
6 the benefits required by this subsection.

7 (7) Nothing in this subsection shall be construed to  
8 require an insurer to provide coverage for any of the benefits  
9 in this subsection.

10 (Source: P.A. 99-480, eff. 9-9-15; 100-305, eff. 8-24-17;  
11 100-1023, eff. 1-1-19; 100-1024, eff. 1-1-19; revised  
12 10-18-18.)

13 Section 99. Effective date. This Act takes effect upon  
14 becoming law."