101ST GENERAL ASSEMBLY

State of Illinois

2019 and 2020

HB2225

by Rep. Linda Chapa LaVia

SYNOPSIS AS INTRODUCED:

See Index

Amends the Election Code. Creates a new Article concerning audits. Requires that each election authority (i) conduct an election day audit of a random sample of 10% of votes cast and (ii) provide by contract or employment for the performance by one or more independent auditors of post-election parallel tabulations and audits. Provides for the scope of the audits and the resulting reports. Requires that optical scan technology and direct recording electronic voting systems meet certain federal and independent testing standards. Creates a voluntary tax checkoff for the Fund. With respect to early voting, requires that an election authority using only direct recording electronic voting systems have paper ballots available for voters wishing to use them. Amends the State Finance Act. Creates the Election Integrity Fund as a special fund in the State treasury. Provides that the amendatory Act may be referred to as the Illinois Election Integrity Act.

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1

AN ACT concerning elections.

2 Be it enacted by the People of the State of Illinois, 3 represented in the General Assembly:

Section 1. Short title. This Act may be referred to as the
Illinois Election Integrity Act.

6 Section 5. The Election Code is amended by changing 7 Sections 19A-75, 24B-2, 24B-16, 24C-2, 24C-9, and 24C-16 and by 8 adding Article 17A as follows:

9 (10 ILCS 5/19A-75)

Sec. 19A-75. Early voting in jurisdictions using Direct 10 Recording Electronic Voting Systems under Article 24C. 11 Election authorities that have adopted for use Direct Recording 12 13 Electronic Voting Systems under Article 24C may (i) either use those voting systems to conduct early voting, provided that 14 15 each early voting polling place shall have available sufficient 16 paper ballots for those voters who request them, consistent with the limitations set forth in subsection (b) of Section 17 18 19A-10, or (ii) τ so long as at least one Direct Recording Electronic Voting System device is available at each early 19 voting polling place, use whatever method the election 20 21 authority uses for vote by mail balloting; provided that no early ballots are counted before the polls close on election 22

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1	day.
2	(Source: P.A. 98-1171, eff. 6-1-15.)
3	(10 ILCS 5/Art. 17A heading new)
4	ARTICLE 17A. AUDITS
5	(10 ILCS 5/17A-5 new)
6	Sec. 17A-5. Election day audit. There shall be conducted a
7	10% election day audit of all votes cast for each designated
8	race or proposition on election day.
9	(10 ILCS 5/17A-10 new)
10	Sec. 17A-10. Scope of the audit. The 10% audit shall be
11	conducted for all races or propositions that meet the following
12	<u>criteria:</u>
13	(1) all statewide offices and propositions;
14	(2) all countywide offices and propositions;
15	(3) all federal races; and
16	(4) any municipal or other political sub-division or
17	taxing entity races where the number of registered voters
18	eligible to vote on that race or proposition exceeds 50,000
19	voters.
20	At their discretion, election authorities may exempt
21	judicial retention ballots from the 10% audit.

22 (10 ILCS 5/17A-15 new)

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1	Sec. 17A-15. Time and place of the audit. The 10% audits
2	shall take place on election day as soon as practicable after
3	the close of the polls and shall take place at the location
4	where votes are originally counted (in-precinct for all votes
5	cast on election day and at the central counting location for
6	early voting, grace, and absentee ballots), provided that the
7	10% hand count shall be subordinate to and not interfere with
8	the reporting of election results.

9 (10 <u>s</u>

(10 ILCS 5/17A-20 new)

10 <u>Sec. 17A-20. Conduct. The election day audit shall be</u> 11 <u>conducted by election judges selected and appointed in the same</u> 12 <u>manner as set forth in Sections 13-1, 13-2, 14-1, 14-2, and</u> 13 <u>14-3 of this Code. Election authorities may implement the</u> 14 <u>appointment of part-time judges, job-sharing, split shifts, or</u> 15 <u>other methods of allocating election judge resources to ensure</u> 16 <u>that sufficient judges are available to conduct the election</u> 17 <u>day audits in a timely and efficient manner.</u>

18

(10 ILCS 5/17A-25 new)

19 <u>Sec. 17A-25. Random selection of ballots to be examined.</u>
20 <u>(a) The election authority shall provide to each polling</u>
21 <u>place, precinct, or central counting location as appropriate</u>
22 <u>one set of 10 plastic disks, each imprinted on one or both</u>
23 <u>sides with a number from 1 to 10. Each disk shall have one such</u>
24 <u>number imprinted, with the same number on each side, and no 2</u>

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1 <u>disks shall have the same number. In addition, a suitable</u> 2 <u>opaque container shall be provided sufficient to contain the</u> 3 set.

4 (b) After the close of the polls and prior to the 5 commencement of the election day audit, the election judges 6 present shall select one of their number to place the numbered 7 disk in the container and shake the container sufficiently so 8 that the disks shall be in random order. The judges shall 9 select another of their number to select one such disk from the 10 container in such a manner that the selecting judge has no 11 knowledge of which disk he or she is selecting. The disk drawn 12 from the container shall be examined and the number of the disk 13 chosen publicly announced. That result shall indicate which 14 ballots are to be examined, e.g. a result of 7 shall require 15 that the seventh and every tenth ballot thereafter be examined 16 (7, 17, 27, etc.). The result of the drawing shall be recorded 17 on the summary report section set forth in Section 17A-35.

18 (10 ILCS 5/17A-30 new)

Sec. 17A-30. Ballots or paper records to be examined.
(a) The election authority shall provide to each polling
place, precinct, or central counting location as appropriate
one self-inked consecutive numbering stamp capable of
numbering from 1 to 999,999.
(b) All paper ballots shall be placed in a single stack in
a random order as retrieved from the ballot boxes and each

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1 <u>ballot shall be stamped with a consecutive number, starting</u>
2 <u>with the number 1 until all ballots have been numbered.</u>

3 (c) The starting number and tenth ballot thereafter shall
4 be examined in accordance with the selection number resulting
5 from the operation of Section 17A-25.

6 <u>(d) For paper records printed by Direct Recording</u> 7 <u>Electronic voting machines, the paper records shall be examined</u> 8 <u>in the order printed on the Direct Recording</u> 9 <u>Electronic-produced paper records selecting each starting and</u> 10 <u>tenth paper record thereafter in accordance with the selection</u> 11 number resulting from the operation of Section 17A-25.

- 12 <u>(e) For paper records printed by Direct Recording</u> 13 <u>Electronic voting machines, only the human-readable portion of</u> 14 <u>the paper record shall be used in the election day audit. The</u> 15 <u>use of bar codes or other human unreadable records of votes</u> 16 shall not be permitted.
- 17 (10 ILCS 5/17A-35 new)
- 18 <u>Sec. 17A-35. Reports.</u>

19 <u>(a) Prior to election day, the appropriate election</u> 20 <u>authority shall cause to be created and printed an audit</u> 21 <u>summary form that shall state the races and propositions to be</u> 22 <u>audited in accordance with Section 17A-10 and shall have</u> 23 <u>pre-printed spaces, boxes, or both in which the results of the</u> 24 <u>election day audit shall be recorded. This form shall also</u> 25 <u>include a reconciliation of all ballots counted by category,</u>

such	as provisional, federal only, standard, etc., and shall be
prov	ided in sufficient number to all auditing locations to
faci	litate the required distribution.
	(b) Upon completion of the audit, 6 copies of the election
day	audit summary shall be signed by all the judges
<u>part</u>	icipating in the election day audit and shall be
<u>dist</u>	ributed as follows:
	(1) One copy shall be posted in the polling or counting
	location in a manner that the election day audit summary is
	clearly visible and available for public inspection for a
	period of not less than one hour.
	(2) Two copies shall be placed in the ballot box or
	designated envelope or envelopes and transported to the
	election authority in the same manner as ballots.
	(3) Three copies shall be made available on request to
	pollwatchers or members of the public in that order of
	preference.
	(4) Pollwatchers and other observers in the polls may
	take photographs of the posted copies without restriction.
	(c) The audit reports from all in-precinct and central

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26 <u>consolidated and individual location reports in the same manner</u>

counting locations shall be received by the election authority

and a consolidated report shall be prepared. The consolidated

reports shall be published by the election authority within 24

hours after the closing of the polls, and the authorities shall

certify the election day audit results and maintain both

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and for the same period of time as ballots, except that copies of consolidated and individual location reports shall be available to the public upon request. If that election authority maintains a public website, then the copies shall also be made freely available to the public via the Internet for a period of not less than 60 days.

7 (d) The certified consolidated and individual location
8 reports shall be deemed admissible as evidence to the extent
9 permitted by law in any action for discovery or other recount.

10 (10 ILCS 5/17A-40 new)

Sec. 17A-40. Parallel, independent audits. There shall be conducted an independent parallel tabulation and audit for each race or proposition in every election.

14 (10 ILCS 5/17A-45 new) 15 Sec. 17A-45. Authority. Each election authority shall be empowered on behalf of all voters in that jurisdiction to 16 17 contract for, employ, or both contract for and employ one or more independent auditors to conduct a parallel count and 18 19 tabulation of the results of every election conducted by the 20 election authority for every race and proposition in the 21 election.

22	(10 ILCS 5/17A-50 new)						
23	Sec.	17A-50.	Independent	election	audit	committee.	Each

election authority shall cause to be constituted an independent election audit committee of not less than 5 members, that shall have as its primary duties: (1) the preparation of a request for proposal for the parallel election tabulation and audit and (2) the selection of the independent auditor or auditors to perform such audit.

7 (10 ILCS 5/17A-55 new)
 8 Sec. 17A-55. Time of convening. The election audit
 9 committee for each jurisdiction shall convene at least 120 days
 10 prior to election day and meet thereafter as often as shall be
 11 deemed necessary and proper by its membership.

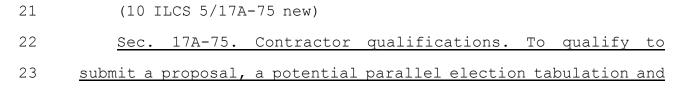
12	(10 ILCS 5/17A-60 new)
13	Sec. 17A-60. Committee composition. The election audit
14	committee shall consist of the following members:
15	(1) One member appointed by each political party that
16	shall have had a candidate for jurisdiction-wide public
17	office in that jurisdiction on the ballot for the previous
18	general election, provided that the party shall have had at
19	least one candidate who received 10% of the ballots cast in
20	that election.
21	(2) Two members appointed by the election authority for
22	the jurisdiction.
23	(3) One election judge from each of the political
24	parties qualifying under paragraph (1) who has served as an

1	election judge in the most recent election conducted in
2	that jurisdiction and at least 2 previous elections. The
3	election judge members shall be selected by lot from among
4	the pool of available judges from the most recent election
5	conducted in that jurisdiction.

6 (10 ILCS 5/17A-65 new)

7 Sec. 17A-65. Request for proposal. Each election authority shall issue a request for proposal for a parallel election 8 tabulation and audit as prepared by the independent election 9 10 audit committee not less than 90 days before election day. The 11 proposals shall be examined and reviewed by the election audit 12 committee, and the election authority (or other governmental body with appropriation and contracting authority for the 13 jurisdiction) shall award the contract for the audit not less 14 15 than 45 days before each election.

16	(10 ILCS 5/17A-70 new)
17	Sec. 17A-70. Funding. The public accounting firm
18	conducting the parallel election tabulation and audit shall b
19	paid from public funds appropriated by each electio
20	jurisdiction and designated for that purposes.



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1	audit contractor shall include in its response to the request
2	for proposal:
3	(1) Evidence that it is a public accounting firm
4	licensed by the State of Illinois to perform financial
5	audits.
6	(2) Provide evidence that upon awarding of a contract
7	to conduct the parallel election tabulation, the firm can
8	post a performance bond equal to \$1 for every registered
9	voter in that jurisdiction.
10	(3) An agreement to submit a response to the request
11	for proposal that shall limit the aggregate amount to be
12	paid the contractor to not more than (i) \$75 per precinct
13	audited, (ii) \$0.075 per ballot or paper record counted and
14	tallied at central counting locations, or (iii) both (i)
15	and (ii).
16	(4) A statement of performance secured by the
17	performance bond in item (2) that above the parallel
18	election tabulation and audit shall be completed and public
19	reports submitted within the time limitations set forth in
20	Section 17A-85.
21	(10 ILCS 5/17A-80 new)
22	Sec. 17A-80. Award. The public accounting firm awarded the

23 <u>contract shall be granted access to any and all records of the</u> 24 <u>election, including, but not limited to, paper ballots,</u> 25 <u>portable computer memory devices from Direct Recording</u>

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1	Electronics, scanning devices, central count devices, paper
2	records, ballot generating software, counting and tabulation
3	software, computer logs and error reports of all voting
4	machines and central tabulation devices, servers,
5	communications protocols, databases of all types including
6	registration databases, pollwatcher and election judge logs
7	and reports, and any other records deemed relevant to the
8	conduct of the election as the auditing entity shall deem
9	necessary and reasonable for the conduct of the parallel
10	election tabulation and audit.

11 (10 ILCS 5/17A-85 new)

12 <u>Sec. 17A-85. Reports.</u>

13 <u>(a) The public accounting firm shall produce an initial</u> 14 <u>results report within 72 hours after the close of the polls</u> 15 <u>that shall examine and comment on at least, but not limited to,</u> 16 <u>the following:</u>

17	(1) Whether proper procedures were used in the
18	compilation and tabulation of the 10% election day audit.
19	(2) Whether each voter's choices were accurately
20	summarized in the precinct or central count tallying.
21	(3) To the extent possible to determine from the
22	records available, that the central tabulation procedures,
23	equipment, and software functioned correctly and that the
24	totals reflected in the internal and public tabulation of
25	votes was consistent and accurate.

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The auditing entity shall certify, with any exceptions		
noted thereto, the tabulated results of each race or		
proposition of the election as being accurate to the extent		
that the winner of each race or the prevailing result for each		
proposition is correct. For each and every race for which the		
auditing entity is unable to certify, it shall state the		
reasons therefore, citing specific circumstances as to why it		
is unable to certify the outcome.		
(b) The public accounting firm shall produce an operational		
report within 21 days after the close of the polls that shall		
examine and comment on at least, but not limited to, the		
following:		
(1) Pre-election preparation including the compiling		
and production of registration and eligible voter lists,		
including printed ballot applications and voter records in		
electronic poll books, and candidate, voter, and		
pollworker accessible records of eligibility.		
(2) Proper compiling and production of ballots, both		
paper and electronic, as to completeness and accuracy for		
each ballot style produced.		
(3) Adequacy and completeness of training manuals,		
election judge's manuals, voter instruction materials, and		
other internal and public documents related to the		
election.		
(4) The election process during the time the polls were		

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1	problems of all varieties, pollworkers and pollwatchers,	
2	reports in order to determine and express an opinion of the	
3	efficacy of the election process and to determine to the	
4	extent possible that:	
5	(A) All eligible voters were given an opportunity	
6	<u>to vote.</u>	
7	(B) Each voter received a proper and complete	
8	ballot.	
9	(C) Each voter's choices were properly recorded by	
10	the electronic or mechanical machines used in the	
11	voting process.	
12	(b-5) The auditors of the parallel election tabulation	
13	shall examine the processes used after the polls closed to	
14	determine, to the extent possible from the records available,	
15	<u>if:</u>	
16	(1) All election materials were properly secured and	
17	that a complete and unbroken chain of custody exists for	
18	all election materials.	
19	(2) In the case where election authorities gather	
20	election results through electronic transmission, either	
21	through land lines or wireless networks, the transmissions	
22	were secure, reliable, and accurate.	
23	(c) The auditing entity shall produce a report that	
24	adequately describes all problems associated with the election	
25	process and to the extent possible the causes of those	
26	problems.	

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1	(d) To the extent possible within the time constraints
2	imposed by the 21-day requirement, the auditing entity shall
3	include in its report recommendations for modifications to
4	procedures, equipment, or software that would eliminate
5	problems or improve the efficiency and accuracy of the process
6	in whatever stage examined or reported.

7

(10 ILCS 5/17A-90 new)

8 <u>Sec. 17A-90. Availability and ownership of parallel</u> 9 election tabulation and audit reports.

10 <u>(a) The report of the auditing entity shall be public</u> 11 property, in the public domain, and available to anyone upon 12 request and payment of a reasonable fee, subject to the 13 provisions of the Freedom of Information Act.

14 <u>(b) If the election authority contracting for the parallel</u> 15 <u>election tabulation and audit report maintains a website, the</u> 16 <u>Report shall be posted on the publicly accessible portion of</u> 17 <u>the website in an appropriate format for downloading and</u> 18 printing by the public.

19

(10 ILCS 5/17A-95 new)

20 <u>Sec. 17A-95. Legal effect. The parallel election</u> 21 <u>tabulation and audit reports shall be deemed admissible as</u> 22 <u>evidence to the extent permitted by law in any action for</u> 23 <u>discovery or other recount.</u> HB2225

1	(10 ILCS 5/17A-100 new)
2	Sec. 17A-100. Illinois Election Integrity Fund. The
3	Illinois Election Integrity Fund is created as a special fund
4	in the State treasury. All voluntary citizen contributions
5	shall be deposited into the Fund. All moneys deposited into the
6	Fund shall be used by the Illinois Board of Elections to
7	administer this Fund and to use Fund proceeds for all required
8	election audits. Approximately \$2,000,000 in funding shall be
9	required for the first election cycle covered under this Act.
10	The Department must print on its standard individual income tax
11	form a provision indicating that if the taxpayer wishes to
12	contribute to the Election Integrity Fund, he or she may do so
13	by stating the amount of the contribution on the return and
14	that the contribution will reduce the taxpayer's refund or
15	increase the amount of payment to accompany the return. Failure
16	to remit any amount of increase payment shall reduce the
17	contribution accordingly. This Section does not apply to any
18	amended return. All proceeds from voluntary taxpayer checkoffs
19	shall provide additional funding to cover the administration of
20	this Act and the costs of required election audits.
21	(10 ILCS 5/24B-2)
22	Sec. 24B-2. Definitions. As used in this Article:
23	"Approved independent testing authority" means an
24	independent laboratory or authority certified by the federal

25 <u>Election Assistance Commission.</u>

1 "Computer", "automatic tabulating equipment" or 2 "equipment" includes apparatus necessary to automatically 3 examine and count votes as designated on ballots, and data 4 processing machines which can be used for counting ballots and 5 tabulating results.

6

"Ballot" means paper ballot sheets.

7 "Ballot configuration" means the particular combination of 8 political subdivision ballots including, for each political 9 subdivision, the particular combination of offices, candidate 10 names and questions as it appears for each group of voters who 11 may cast the same ballot.

"Ballot sheet" means a paper ballot printed on one or both sides which is (1) designed and prepared so that the voter may indicate his or her votes in designated areas, which must be areas clearly printed or otherwise delineated for such purpose, and (2) capable of having votes marked in the designated areas automatically examined, counted, and tabulated by an electronic scanning process.

"Central counting" means the counting of ballots in one or 19 more locations selected by the election authority for the 20 processing or counting, or both, of ballots. A location for 21 22 central counting shall be within the territorial jurisdiction 23 the election authority unless there is no of suitable his territorial 24 tabulating equipment available within 25 jurisdiction. However, in any event a counting location shall be within this State. 26

1 "Computer operator" means any person or persons designated 2 by the election authority to operate the automatic tabulating 3 equipment during any portion of the vote tallying process in an 4 election, but shall not include judges of election operating 5 vote tabulating equipment in the precinct.

6 "Computer program" or "program" means the set of operating 7 instructions for the automatic tabulating equipment that 8 examines, counts, tabulates, canvasses and prints votes 9 recorded by a voter on a ballot.

10 "Edit listing" means a computer generated listing of the 11 names of each candidate and proposition as they appear in the 12 program for each precinct.

"Header sheet" means a data processing document which is coded to indicate to the computer the precinct identity of the ballots that will follow immediately and may indicate to the computer how such ballots are to be tabulated.

17 "In-precinct counting" means the counting of ballots on 18 automatic tabulating equipment provided by the election 19 authority in the same precinct polling place in which those 20 ballots have been cast.

"Marking device" means a pen, computer, or other device approved by the State Board of Elections for marking, or causing to be marked, a paper ballot with ink or other substance which will enable the ballot to be tabulated by automatic tabulating equipment or by an electronic scanning process.

"Precinct Tabulation Optical Scan Technology" means the
 capability to examine a ballot through electronic means and
 tabulate the votes at one or more counting places.

4 "Redundant count" means a verification of the original
5 computer count by another count using compatible equipment or
6 by hand as part of a discovery recount.

7 "Security designation" means a printed designation placed 8 on a ballot to identify to the computer program the offices and 9 propositions for which votes may be cast and to indicate the 10 manner in which votes cast should be tabulated while negating 11 any inadmissible votes.

12 "Separate ballot", with respect to ballot sheets, means a 13 separate portion of the ballot sheet which is clearly defined 14 by a border or borders or shading.

15 "Specimen ballot" means a representation of names of 16 offices and candidates and statements of measures to be voted 17 on which will appear on the official ballot or marking device 18 on election day. The specimen ballot also contains the party 19 and position number where applicable.

20 "Voting defect identification" means the capability to 21 detect overvoted ballots or ballots which cannot be read by the 22 automatic tabulating equipment.

23 "Voting defects" means an overvoted ballot, or a ballot 24 which cannot be read by the automatic tabulating equipment.

25 "Voting system" or "electronic voting system" means that 26 combination of equipment and programs used in the casting,

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1 examination and tabulation of ballots and the cumulation and 2 reporting of results by electronic means.

3 (Source: P.A. 93-574, eff. 8-21-03.)

4 (10 ILCS 5/24B-16)

5 Sec. 24B-16. Approval of Precinct Tabulation Optical Scan 6 Technology Voting Systems; Requisites. The State Board of 7 Elections shall approve all Precinct Tabulation Optical Scan 8 Technology voting systems provided by this Article that fulfill 9 the voluntary provisions and mandatory requirements of the 10 federal voting system standards pertaining to Precinct 11 Tabulation Optical Scan Technology voting systems promulgated 12 by the Federal Election Commission or the Election Assistance 13 Commission and that fulfill the testing requirements of an 14 approved independent testing authority.

No Precinct Tabulation Optical Scan Technology voting system shall be approved unless it <u>has been certified by the</u> <u>Federal Election Commission or the Election Assistance</u> <u>Commission and</u> fulfills the following requirements:

19 20 (a) It enables a voter to vote in absolute secrecy;

(b) (Blank);

(c) It enables a voter to vote a ticket selected in part from the nominees of one party, and in part from the nominees of any or all parties, and in part from independent candidates, and in part of candidates whose names are written in by the voter; (d) It enables a voter to vote a written or printed
 ticket of his or her own selection for any person for any
 office for whom he or she may desire to vote;

4 (e) It will reject all votes for an office or upon a 5 proposition when the voter has cast more votes for the 6 office or upon the proposition than he or she is entitled 7 to cast;

8 (e-5) It will identify when a voter has not voted for
9 all statewide constitutional offices; and

10 (f) It will accommodate all propositions to be 11 submitted to the voters in the form provided by law or, 12 where no form is provided, then in brief form, not to 13 exceed 75 words.

14 The State Board of Elections shall not approve any voting 15 equipment or system that includes an external Infrared Data 16 Association (IrDA) communications port.

17 The State Board of Elections is authorized to withdraw its 18 approval of a Precinct Tabulation Optical Scan Technology 19 voting system if the system fails to fulfill the above 20 requirements.

The vendor, person, or other private entity shall be solely responsible for the production and cost of: all application fees; all ballots; additional temporary workers; and other equipment or facilities needed and used in the testing of the vendor's, person's, or other private entity's respective equipment and software.

Any voting system vendor, person, or other private entity 1 2 seeking the State Board of Elections' approval of a voting 3 system shall, as part of the approval application, submit to the State Board a non-refundable fee. The State Board of 4 5 Elections by rule shall establish an appropriate fee structure, 6 taking into account the type of voting system approval that is requested (such as approval of a new system, a modification of 7 8 an existing system, the size of the modification, etc.). No 9 voting system or modification of a voting system shall be 10 approved unless the fee is paid.

No vendor, person, or other entity may sell, lease, or 11 12 loan, or have a written contract, including a contract 13 contingent upon State Board approval of the voting system or 14 voting system component, to sell, lease, or loan, a voting 15 system or Precinct Tabulation Optical Scan Technology voting 16 system component to any election jurisdiction unless the voting 17 system or voting system component is first approved by the State Board of Elections pursuant to this Section. 18

19 (Source: P.A. 94-1000, eff. 7-3-06; 95-699, eff. 11-9-07.)

20 (10 ILCS 5/24C-2)

25

21 Sec. 24C-2. Definitions. As used in this Article:

<u>"Approved independent testing authority" means an</u>
 <u>independent laboratory or authority certified by the federal</u>
 Election Assistance Commission.

"Audit trail" or "audit capacity" means a continuous trail

of evidence linking individual transactions related to the 1 2 casting of a vote, the vote count and the summary record of vote totals, but which shall not allow for the identification 3 of the voter. It shall permit verification of the accuracy of 4 5 the count and detection and correction of problems and shall 6 provide a record of each step taken in: defining and producing 7 and generating related software for ballots specific 8 elections; installing ballots and software; testing system 9 readiness; casting and tabulating ballots; and producing 10 images of votes cast and reports of vote totals. The record 11 shall incorporate system status and error messages generated 12 during election processing, including a log of machine 13 activities and routine and unusual intervention by authorized and unauthorized individuals. Also part of an audit trail is 14 the documentation of such items as ballots delivered and 15 16 collected, administrative procedures for system security, 17 pre-election testing of voting systems, and maintenance performed on voting equipment. All test plans, test results, 18 19 documentation, and other records used to plan, execute, and 20 record the results of the testing and verification, including 21 all material prepared or used by independent testing 22 authorities or other third parties, shall be made part of the 23 public record and shall be freely available via the Internet and paper copy to anyone. "Audit trail" or "audit capacity" 24 25 also means that the voting system is capable of producing and 26 shall produce immediately after a ballot is cast a permanent

paper record of each ballot cast that shall be available as an official record for any recount, redundant count, or verification or retabulation of the vote count conducted with respect to any election in which the voting system is used.

5 "Ballot" means an electronic audio or video display or any 6 other medium, including paper, used to record a voter's choices 7 for the candidates of their preference and for or against 8 public questions.

9 "Ballot configuration" means the particular combination of 10 political subdivision or district ballots including, for each 11 political subdivision or district, the particular combination 12 of offices, candidate names and public questions as it appears 13 for each group of voters who may cast the same ballot.

14 "Ballot image" means a corresponding representation in 15 electronic or paper form of the mark or vote position of a 16 ballot.

17 "Ballot label" or "ballot screen" means the display of 18 material containing the names of offices and candidates and 19 public questions to be voted on.

"Central counting" means the counting of ballots in one or 20 more locations selected by the election authority for the 21 22 processing or counting, or both, of ballots. A location for 23 central counting shall be within the territorial jurisdiction of the election authority unless there 24 is no suitable 25 tabulating equipment available within his territorial 26 jurisdiction. However, in any event a counting location shall

1 be within this State.

2 "Computer", "automatic tabulating equipment" or 3 "equipment" includes apparatus necessary to automatically 4 examine and count votes as designated on ballots, and data 5 processing machines which can be used for counting ballots and 6 tabulating results.

7 "Computer operator" means any person or persons designated 8 by the election authority to operate the automatic tabulating 9 equipment during any portion of the vote tallying process in an 10 election, but shall not include judges of election operating 11 vote tabulating equipment in the precinct.

"Computer program" or "program" means the set of operating instructions for the automatic tabulating equipment that examines, records, displays, counts, tabulates, canvasses, or prints votes recorded by a voter on a ballot or that displays any and all information, graphics, or other visual or audio information or images used in presenting voting information, instructions, or voter choices.

"Direct recording electronic voting system", "voting 19 system" or "system" means the total combination of mechanical, 20 21 electromechanical or electronic equipment, programs and 22 practices used to define ballots, cast and count votes, report 23 or display election results, maintain or produce any audit trail information, identify all system components, test the 24 25 system during development, maintenance and operation, maintain 26 records of system errors and defects, determine specific system

changes to be made to a system after initial qualification, and
 make available any materials to the voter such as notices,
 instructions, forms or paper ballots.

4 "Edit listing" means a computer generated listing of the
5 names of each candidate and public question as they appear in
6 the program for each precinct.

7 "In-precinct counting" means the recording and counting of 8 ballots on automatic tabulating equipment provided by the 9 election authority in the same precinct polling place in which 10 those ballots have been cast.

"Marking device" means any device approved by the State Board of Elections for marking a ballot so as to enable the ballot to be recorded, counted and tabulated by automatic tabulating equipment.

15 "Permanent paper record" means a paper record upon which 16 shall be printed in human readable form the votes cast for each 17 candidate and for or against each public question on each ballot recorded in the voting system. Each permanent paper 18 19 record shall be printed by the voting device upon activation of 20 the marking device by the voter and shall contain a unique, 21 randomly assigned identifying number that shall correspond to 22 the number randomly assigned by the voting system to each 23 ballot as it is electronically recorded.

24 "Redundant count" means a verification of the original 25 computer count of ballots by another count using compatible 26 equipment or other means as part of a discovery recount,

including a count of the permanent paper record of each ballot cast by using compatible equipment, different equipment approved by the State Board of Elections for that purpose, or by hand.

Separate ballot" means a separate page or display screen
of the ballot that is clearly defined and distinguishable from
other portions of the ballot.

8 "Voting device" or "voting machine" means an apparatus that 9 contains the ballot label or ballot screen and allows the voter 10 to record his or her vote.

11 (Source: P.A. 93-574, eff. 8-21-03; 94-645, eff. 8-22-05.)

12 (10 ILCS 5/24C-9)

Sec. 24C-9. Testing of Direct Recording Electronic Voting 13 14 System Equipment and Programs; Custody of Programs, Test Materials and Ballots. Prior to the public test, the election 15 16 authority shall conduct an errorless pre-test of the Direct Recording Electronic Voting System equipment and programs to 17 determine that they will correctly detect voting defects and 18 count the votes cast for all offices and all public questions. 19 On any day not less than 5 days prior to use in an the election 20 21 day, the election authority shall publicly test the Direct 22 Recording Electronic Voting System equipment and programs to determine that they will correctly detect voting errors and 23 24 accurately count the votes legally cast for all offices and on 25 all public questions. Public notice of the time and place of

the test shall be given at least 48 hours before the test by 1 2 publishing the notice in one or more newspapers within the election jurisdiction of the election authority, if a newspaper 3 is published in that jurisdiction. If a newspaper is not 4 5 published in that jurisdiction, notice shall be published in a newspaper of general circulation in that jurisdiction. Timely 6 written notice stating the date, time, and location of the 7 public test shall also be provided to the State Board of 8 9 Elections. The test shall be open to representatives of the 10 political parties, the press, representatives of the State 11 Board of Elections, and the public. The test shall be conducted 12 by entering a pre- audited group of votes designed to record a 13 predetermined number of valid votes for each candidate and on 14 each public question, and shall include for each office one or 15 more ballots having votes exceeding the number allowed by law 16 to test the ability of the automatic tabulating equipment to 17 reject the votes. The test shall also include producing an edit listing. In those election jurisdictions where in-precinct 18 counting equipment is used, a public test of both the equipment 19 20 and program shall be conducted as nearly as possible in the manner prescribed above. The State Board of Elections may 21 22 select as many election jurisdictions as the Board deems 23 advisable in the interests of the election process of this 24 State, to order a special test of the automatic tabulating 25 equipment and program before any regular election. The Board 26 may order a special test in any election jurisdiction where,

during the preceding 12 months, computer programming errors or 1 2 other errors in the use of System resulted in vote tabulation 3 errors. Not less than 30 days before any election, the State Board of Elections shall provide written notice to those 4 5 selected jurisdictions of their intent to conduct a test. Within 5 days of receipt of the State Board of Elections' 6 written notice of intent to conduct a test, the selected 7 8 jurisdictions shall forward to the principal office of the 9 State Board of Elections a copy of all specimen ballots. The 10 State Board of Elections' tests shall be conducted and 11 completed not less than 2 days before the public test and under 12 the supervision of the Board. The vendor, person, or other 13 private entity shall be solely responsible for the production and cost of: all ballots; additional temporary workers; and 14 15 other equipment or facilities needed and used in the testing of 16 the vendor's, person's, or other private entity's respective 17 equipment and software. After an errorless test, materials used in the public test, including the program, if appropriate, 18 shall be sealed and remain sealed until the test is run again 19 on election day. If any error is detected, the cause of the 20 error shall be determined and corrected, and an errorless 21 22 public test shall be made before the automatic tabulating 23 equipment is approved. Each election authority shall file a 24 sealed copy of each tested program to be used within its 25 jurisdiction at an election with the State Board of Elections 26 before the election. The Board shall secure the program or

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programs of each election jurisdiction so filed in its office 1 2 until the next election of the same type (general primary, 3 general election, consolidated primary, or consolidated election) for which the program or programs were filed. At the 4 5 expiration of that time, if no election contest or appeal is pending in an election jurisdiction, the Board shall destroy 6 the sealed program or programs. Except where in-precinct 7 8 counting equipment is used, the test shall be repeated 9 immediately before the start of the official counting of the 10 ballots, in the same manner as set forth above. After the 11 completion of the count, the test shall be re-run using the 12 same program. Immediately after the re-run, all material used 13 in testing the program and the programs shall be sealed and 14 retained under the custody of the election authority for a 15 period of 60 days. At the expiration of that time the election 16 authority shall destroy the voted ballots, together with all 17 unused ballots returned from the precincts. Provided, if any contest of election is pending at the time in which the ballots 18 19 may be required as evidence and the election authority has 20 notice of the contest, the same shall not be destroyed until after the contest is finally determined. If the use of back-up 21 22 equipment becomes necessary, the same testing required for the 23 original equipment shall be conducted.

24 (Source: P.A. 93-574, eff. 8-21-03; 94-1000, eff. 7-3-06.)

25

(10 ILCS 5/24C-16)

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24C-16. Approval of Direct Recording Electronic 1 Sec. 2 Voting Systems; Requisites. The State Board of Elections shall approve all Direct Recording Electronic Voting Systems that 3 fulfill the functional requirements provided by Section 24C-11 4 5 of this Code, voluntary provisions and the mandatory requirements of the federal voting system standards pertaining 6 7 to Direct Recording Electronic Voting Systems promulgated by the Federal Election Commission or the Election Assistance 8 9 Commission. testing requirements of the an approved 10 independent testing authority and the rules of the State Board 11 of Elections.

12 The State Board of Elections shall not approve any Direct 13 Recording Electronic Voting System that <u>(i) has not been</u> 14 <u>certified by the Federal Election Commission or the Election</u> 15 <u>Assistance Commission or (ii)</u> includes an external Infrared 16 Data Association (IrDA) communications port.

17 The State Board of Elections is authorized to withdraw its 18 approval of a Direct Recording Electronic Voting System if the 19 System, once approved, fails to fulfill the above requirements.

The vendor, person, or other private entity shall be solely responsible for the production and cost of: all application fees; all ballots; additional temporary workers; and other equipment or facilities needed and used in the testing of the vendor's, person's, or other private entity's respective equipment and software.

26 Any voting system vendor, person, or other private entity

seeking the State Board of Elections' approval of a voting 1 system shall, as part of the approval application, submit to 2 3 the State Board a non-refundable fee. The State Board of Elections by rule shall establish an appropriate fee structure, 4 5 taking into account the type of voting system approval that is requested (such as approval of a new system, a modification of 6 7 an existing system, the size of the modification, etc.). No 8 voting system or modification of a voting system shall be 9 approved unless the fee is paid.

10 No vendor, person, or other entity may sell, lease, or 11 loan, or have a written contract, including a contract 12 contingent upon State Board approval of the voting system or 13 voting system component, to sell, lease, or loan, a Direct 14 Recording Electronic Voting System or system component to any 15 election jurisdiction unless the system or system component is 16 first approved by the State Board of Elections pursuant to this 17 Section.

18 (Source: P.A. 94-1000, eff. 7-3-06; 95-699, eff. 11-9-07.)

Section 10. The State Finance Act is amended by adding Section 5.891 as follows:

- 21 (30 ILCS 105/5.891 new)
- 22 <u>Sec. 5.891. The Election Integrity Fund.</u>

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