1 AN ACT concerning safety.

Be it enacted by the People of the State of Illinois, represented in the General Assembly:

Section 5. Short title. This Act may be cited as the
Illinois Workers' Rights and Worker Safety Act.

6 Section 10. Definitions. As used in this Act:

7 "Federal law" means the federal Fair Labor Standards Act, 8 the federal Occupational Safety and Health Act, the Federal 9 Coal Mine Health and Safety Act, and federal regulations issued 10 under these federal statutes as these federal statutes existed 11 on January 19, 2017.

12 "State agency" means a State agency designated by law to 13 implement the federal law or its State analog.

14 Section 15. Operative provisions. Except as authorized by 15 State law enacted after January 19, 2017, a State agency may 16 not amend or revise the State agency's rules in a manner that 17 is less stringent in its protection of workers' rights or 18 worker safety than standards established under federal law as 19 the federal law existed on January 19, 2017.

Except as otherwise provided in State law, a State agency may establish workers' rights and worker safety standards for Illinois that are more stringent than those provided in federal SB2213 Engrossed - 2 - LRB100 13060 MJP 27439 b law as the federal law existed on January 19, 2017.

2 Section 20. Implementation; reporting. Each State agency 3 shall undertake all feasible efforts using the State agency's 4 authority under State and federal law to implement and enforce 5 this Act. Each State agency that takes steps to enforce this 6 Act shall submit a report to the General Assembly at least once 7 every year describing the State agency's compliance with this 8 Act. The report to the General Assembly shall be filed with the 9 Clerk of the House of Representatives and the Secretary of the 10 Senate in electronic form only, in the manner that the Clerk and the Secretary shall direct. 11

Section 25. Repeal. This Act is repealed 3 years from the effective date of this Act.

14 Section 30. The Environmental Protection Act is amended by 15 changing Sections 9.15 and 39.5 and by adding Title XVIII as 16 follows:

- 17 (415 ILCS 5/9.15)
- 18

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Sec. 9.15. Greenhouse gases.

(a) An air pollution construction permit shall not be
required due to emissions of greenhouse gases if the equipment,
site, or source is not subject to regulation, as defined by 40
CFR 52.21, as now or hereafter amended, for greenhouse gases.

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1 This exemption does not relieve an owner or operator from the 2 obligation to comply with other applicable rules or 3 regulations.

(b) An air pollution operating permit shall not be required
due to emissions of greenhouse gases if the equipment, site, or
source is not subject to regulation, as defined by Section 39.5
of this Act, for greenhouse gases. This exemption does not
relieve an owner or operator from the obligation to comply with
other applicable rules or regulations.

10 (c) <u>(Blank)</u>. Notwithstanding any provision to the contrary 11 in this Section, an air pollution construction or operating 12 permit shall not be required due to emissions of greenhouse 13 gases if any of the following events occur:

14 (1) enactment of federal legislation depriving the 15 Administrator of the USEPA of authority to regulate 16 greenhouse gases under the Clean Air Act;

17 (2) the issuance of any opinion, ruling, judgment, 18 order, or decree by a federal court depriving the 19 Administrator of the USEPA of authority to regulate 20 greenhouse gases under the Clean Air Act; or

21 (3) action by the President of the United States or the 22 President's authorized agent, including the Administrator 23 of the USEPA, to repeal or withdraw the Greenhouse Gas 24 Tailoring Rule (75 Fed. Reg. 31514, June 3, 2010).

25 This subsection (c) does not relieve an owner or operator
26 from the obligation to comply with applicable rules or

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- 1 regulations other than those relating to greenhouse gases.
- 2 (d) (Blank). If any event listed in subsection (e) of this Section occurs, permits issued after such event shall not 3 impose permit terms or conditions addressing greenhouse gases 4 5 during the effectiveness of any event listed in subsection (c). (e) (Blank). If an event listed in subsection (c) of this 6 7 Section occurs, any owner or operator with a permit that 8 includes terms or conditions addressing greenhouse gases may 9 elect to submit an application to the Agency to address a 10 revision or repeal of such terms or conditions. The Agency 11 shall expeditiously process such permit application in 12 accordance with applicable laws and regulations.

13 (Source: P.A. 97-95, eff. 7-12-11.)

14 (415 ILCS 5/39.5) (from Ch. 111 1/2, par. 1039.5)

15 Sec. 39.5. Clean Air Act Permit Program.

16 1. Definitions. For purposes of this Section:

17 "Administrative permit amendment" means a permit revision18 subject to subsection 13 of this Section.

19 "Affected source for acid deposition" means a source that 20 includes one or more affected units under Title IV of the Clean 21 Air Act.

22 "Affected States" for purposes of formal distribution of a 23 draft CAAPP permit to other States for comments prior to 24 issuance, means all States:

25

(1) Whose air quality may be affected by the source

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1 covered by the draft permit and that are contiguous to
2 Illinois; or

(2) That are within 50 miles of the source.

3

4 "Affected unit for acid deposition" shall have the meaning
5 given to the term "affected unit" in the regulations
6 promulgated under Title IV of the Clean Air Act.

7 "Applicable Clean Air Act requirement" means all of the 8 following as they apply to emissions units in a source 9 (including regulations that have been promulgated or approved 10 by USEPA pursuant to the Clean Air Act which directly impose 11 requirements upon a source and other such federal requirements 12 which have been adopted by the Board. These may include 13 requirements and regulations which have future effective 14 compliance dates. Requirements and regulations will be exempt if USEPA determines that such requirements need not be 15 16 contained in a Title V permit):

17 (1) Any standard or other requirement provided for in applicable state implementation plan approved or 18 the promulgated by USEPA under Title I of the Clean Air Act 19 20 that implements the relevant requirements of the Clean Air Act, including any revisions to the state Implementation 21 22 Plan promulgated in 40 CFR Part 52, Subparts A and O and 23 other subparts applicable to Illinois. For purposes of this paragraph (1) of this definition, "any standard or other 24 25 requirement" means only such standards or requirements 26 directly enforceable against an individual source under

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1 the Clean Air Act.

(2) (i) Any term or condition of any preconstruction
permits issued pursuant to regulations approved or
promulgated by USEPA under Title I of the Clean Air
Act, including Part C or D of the Clean Air Act.

6 (ii) Any term or condition as required pursuant to 7 Section 39.5 of any federally enforceable State 8 operating permit issued pursuant to regulations 9 approved or promulgated by USEPA under Title I of the 10 Clean Air Act, including Part C or D of the Clean Air 11 Act.

12 (3) Any standard or other requirement under Section 11113 of the Clean Air Act, including Section 111(d).

(4) Any standard or other requirement under Section 112
of the Clean Air Act, including any requirement concerning
accident prevention under Section 112(r)(7) of the Clean
Air Act.

(5) Any standard or other requirement of the acid rain
program under Title IV of the Clean Air Act or the
regulations promulgated thereunder.

21 (6) Any requirements established pursuant to Section
22 504(b) or Section 114(a)(3) of the Clean Air Act.

(7) Any standard or other requirement governing solid
 waste incineration, under Section 129 of the Clean Air Act.

(8) Any standard or other requirement for consumer and
 commercial products, under Section 183(e) of the Clean Air

Act.

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2 (9) Any standard or other requirement for tank vessels,
3 under Section 183(f) of the Clean Air Act.

4 (10) Any standard or other requirement of the program
5 to control air pollution from Outer Continental Shelf
6 sources, under Section 328 of the Clean Air Act.

7 (11) Any standard or other requirement of the
8 regulations promulgated to protect stratospheric ozone
9 under Title VI of the Clean Air Act, unless USEPA has
10 determined that such requirements need not be contained in
11 a Title V permit.

12 (12) Any national ambient air quality standard or 13 increment or visibility requirement under Part C of Title I 14 of the Clean Air Act, but only as it would apply to 15 temporary sources permitted pursuant to Section 504(e) of 16 the Clean Air Act.

17 "Applicable requirement" means all applicable Clean Air 18 Act requirements and any other standard, limitation, or other 19 requirement contained in this Act or regulations promulgated 20 under this Act as applicable to sources of air contaminants 21 (including requirements that have future effective compliance 22 dates).

"CAAPP" means the Clean Air Act Permit Program, developedpursuant to Title V of the Clean Air Act.

25 "CAAPP application" means an application for a CAAPP 26 permit. SB2213 Engrossed - 8 - LRB100 13060 MJP 27439 b

"CAAPP Permit" or "permit" (unless the context suggests
 otherwise) means any permit issued, renewed, amended, modified
 or revised pursuant to Title V of the Clean Air Act.

4 "CAAPP source" means any source for which the owner or
5 operator is required to obtain a CAAPP permit pursuant to
6 subsection 2 of this Section.

7 "Clean Air Act" means the Clean Air Act, as now and
8 hereafter amended, 42 U.S.C. 7401, et seq.

9 "Designated representative" has the meaning given to it in 10 Section 402(26) of the Clean Air Act and the regulations 11 promulgated thereunder, which state that the term "designated 12 representative" means a responsible person or official 13 authorized by the owner or operator of a unit to represent the 14 owner or operator in all matters pertaining to the holding, 15 transfer, or disposition of allowances allocated to a unit, and 16 the submission of and compliance with permits, permit 17 applications, and compliance plans for the unit.

18 "Draft CAAPP permit" means the version of a CAAPP permit 19 for which public notice and an opportunity for public comment 20 and hearing is offered by the Agency.

21 "Effective date of the CAAPP" means the date that USEPA22 approves Illinois' CAAPP.

"Emission unit" means any part or activity of a stationary source that emits or has the potential to emit any air pollutant. This term is not meant to alter or affect the definition of the term "unit" for purposes of Title IV of the SB2213 Engrossed - 9 - LRB100 13060 MJP 27439 b

1 Clean Air Act.

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"Federally enforceable" means enforceable by USEPA.

3 "Final permit action" means the Agency's granting with 4 conditions, refusal to grant, renewal of, or revision of a 5 CAAPP permit, the Agency's determination of incompleteness of a 6 submitted CAAPP application, or the Agency's failure to act on 7 an application for a permit, permit renewal, or permit revision 8 within the time specified in subsection 13, subsection 14, or 9 paragraph (j) of subsection 5 of this Section.

10 "General permit" means a permit issued to cover numerous 11 similar sources in accordance with subsection 11 of this 12 Section.

"Major source" means a source for which emissions of one or more air pollutants meet the criteria for major status pursuant to paragraph (c) of subsection 2 of this Section.

16 "Maximum achievable control technology" or "MACT" means 17 the maximum degree of reductions in emissions deemed achievable 18 under Section 112 of the Clean Air Act.

"Owner or operator" means any person who owns, leases,operates, controls, or supervises a stationary source.

21 "Permit modification" means a revision to a CAAPP permit 22 that cannot be accomplished under the provisions for 23 administrative permit amendments under subsection 13 of this 24 Section.

25 "Permit revision" means a permit modification or 26 administrative permit amendment. SB2213 Engrossed - 10 - LRB100 13060 MJP 27439 b

"Phase II" means the period of the national acid rain
 program, established under Title IV of the Clean Air Act,
 beginning January 1, 2000, and continuing thereafter.

4 "Phase II acid rain permit" means the portion of a CAAPP
5 permit issued, renewed, modified, or revised by the Agency
6 during Phase II for an affected source for acid deposition.

7 "Potential to emit" means the maximum capacity of a 8 stationary source to emit any air pollutant under its physical 9 and operational design. Any physical or operational limitation 10 on the capacity of a source to emit an air pollutant, including 11 air pollution control equipment and restrictions on hours of 12 operation or on the type or amount of material combusted, 13 stored, or processed, shall be treated as part of its design if the limitation is enforceable by USEPA. This definition does 14 15 not alter or affect the use of this term for any other purposes 16 under the Clean Air Act, or the term "capacity factor" as used 17 in Title IV of the Clean Air Act or the regulations promulgated thereunder. 18

19 "Preconstruction Permit" or "Construction Permit" means a 20 permit which is to be obtained prior to commencing or beginning 21 actual construction or modification of a source or emissions 22 unit.

"Proposed CAAPP permit" means the version of a CAAPP permit that the Agency proposes to issue and forwards to USEPA for review in compliance with applicable requirements of the Act and regulations promulgated thereunder. SB2213 Engrossed - 11 - LRB100 13060 MJP 27439 b

"Regulated air pollutant" means the following: 1 2 (1) Nitrogen oxides (NOx) or any volatile organic 3 compound. (2) Any pollutant for which a national ambient air 4 5 quality standard has been promulgated. 6 (3) Any pollutant that is subject to any standard 7 promulgated under Section 111 of the Clean Air Act. 8 (4) Any Class I or II substance subject to a standard 9 promulgated under or established by Title VI of the Clean 10 Air Act. 11 (5) Any pollutant subject to a standard promulgated 12 under Section 112 or other requirements established under 13 Section 112 of the Clean Air Act, including Sections 14 112(q), (j) and (r). 15 (i) Any pollutant subject to requirements under 16 Section 112(j) of the Clean Air Act. Any pollutant 17 listed under Section 112(b) for which the subject source would be major shall be considered to be 18 19 regulated 18 months after the date on which USEPA was 20 required to promulgate an applicable standard pursuant to Section 112(e) of the Clean Air Act, if USEPA fails 21 22 to promulgate such standard. 23 (ii) Any pollutant for which the requirements of 24 Section 112(g)(2) of the Clean Air Act have been met, 25 but only with respect to the individual source subject

to Section 112(q)(2) requirement.

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(6) Greenhouse gases.

2 "Renewal" means the process by which a permit is reissued3 at the end of its term.

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"Responsible official" means one of the following:

5 (1)For a corporation: a president, secretary, 6 treasurer, or vice-president of the corporation in charge 7 of a principal business function, or any other person who 8 performs similar policy or decision-making functions for 9 the corporation, or a duly authorized representative of 10 such person if the representative is responsible for the 11 overall operation of one more manufacturing, or 12 production, or operating facilities applying for or 13 subject to a permit and either (i) the facilities employ 14 more than 250 persons or have gross annual sales or 15 expenditures exceeding \$25 million (in second quarter 1980 16 dollars), or (ii) the delegation of authority to such 17 representative is approved in advance by the Agency.

(2) For a partnership or sole proprietorship: a general 18 19 partner or the proprietor, respectively, or in the case of 20 а partnership in which all of the partners are 21 corporations, a duly authorized representative of the 22 partnership if the representative is responsible for the of one 23 operation overall or more manufacturing, 24 production, or operating facilities applying for or 25 subject to a permit and either (i) the facilities employ 26 more than 250 persons or have gross annual sales or

expenditures exceeding \$25 million (in second quarter 1980 dollars), or (ii) the delegation of authority to such representative is approved in advance by the Agency.

4 (3) For a municipality, State, Federal, or other public
5 agency: either a principal executive officer or ranking
6 elected official. For the purposes of this part, a
7 principal executive officer of a Federal agency includes
8 the chief executive officer having responsibility for the
9 overall operations of a principal geographic unit of the
10 agency (e.g., a Regional Administrator of USEPA).

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(4) For affected sources for acid deposition:

12 (i) The designated representative shall be the official" 13 "responsible far in SO as actions, standards, requirements, or prohibitions under Title 14 15 IV of the Clean Air Act or the regulations promulgated 16 thereunder are concerned.

17 (ii) The designated representative may also be the
18 "responsible official" for any other purposes with
19 respect to air pollution control.

20 "Section 502(b)(10) changes" means changes that contravene 21 express permit terms. "Section 502(b)(10) changes" do not 22 include changes that would violate applicable requirements or 23 contravene federally enforceable permit terms or conditions 24 that are monitoring (including test methods), recordkeeping, 25 reporting, or compliance certification requirements.

26 "Solid waste incineration unit" means a distinct operating

unit of any facility which combusts any solid waste material 1 2 from commercial or industrial establishments or the general 3 public (including single and multiple residences, hotels, and motels). The term does not include incinerators or other units 4 5 required to have a permit under Section 3005 of the Solid Waste 6 Disposal Act. The term also does not include (A) materials recovery facilities (including primary or secondary smelters) 7 8 which combust waste for the primary purpose of recovering 9 metals, (B) qualifying small power production facilities, as 10 defined in Section 3(17)(C) of the Federal Power Act (16 U.S.C. 11 769(17)(C)), or qualifying cogeneration facilities, as defined 12 in Section 3(18)(B) of the Federal Power Act (16 U.S.C. 13 796(18)(B)), which burn homogeneous waste (such as units which burn tires or used oil, but not including refuse-derived fuel) 14 15 for the production of electric energy or in the case of 16 qualifying cogeneration facilities which burn homogeneous 17 waste for the production of electric energy and steam or forms of useful energy (such as heat) which are used for industrial, 18 19 commercial, heating or cooling purposes, or (C) air curtain 20 incinerators provided that such incinerators only burn wood wastes, yard waste and clean lumber and that such air curtain 21 22 incinerators comply with opacity limitations to be established 23 by the USEPA by rule.

24 "Source" means any stationary source (or any group of 25 stationary sources) that is located on one or more contiguous 26 or adjacent properties that are under common control of the

same person (or persons under common control) and that belongs 1 2 to a single major industrial grouping. For the purposes of 3 defining "source," a stationary source or group of stationary sources shall be considered part of a single major industrial 4 5 grouping if all of the pollutant emitting activities at such source or group of sources located on contiguous or adjacent 6 properties and under common control belong to the same Major 7 8 Group (i.e., all have the same two-digit code) as described in 9 the Standard Industrial Classification Manual, 1987, or such 10 pollutant emitting activities at a stationary source (or group 11 of stationary sources) located on contiguous or adjacent 12 properties and under common control constitute a support 13 facility. The determination as to whether any group of 14 stationary sources is located on contiguous or adjacent 15 properties, and/or is under common control, and/or whether the pollutant emitting activities at such group of stationary 16 17 sources constitute a support facility shall be made on a case 18 by case basis.

19 "Stationary source" means any building, structure, 20 facility, or installation that emits or may emit any regulated air pollutant or any pollutant listed under Section 112(b) of 21 22 the Clean Air Act, except those emissions resulting directly 23 from an internal combustion engine for transportation purposes or from a nonroad engine or nonroad vehicle as defined in 24 25 Section 216 of the Clean Air Act.

26 "Subject to regulation" has the meaning given to it in 40

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1 CFR 70.2, as now or hereafter amended.

2 "Support facility" means any stationary source (or group of 3 stationary sources) that conveys, stores, or otherwise assists to a significant extent in the production of a principal 4 product at another stationary source (or group of stationary 5 sources). A support facility shall be considered to be part of 6 7 the same source as the stationary source (or group of 8 stationary sources) that it supports regardless of the 2-digit 9 Standard Industrial Classification code for the support 10 facility.

11 "USEPA" means the Administrator of the United States
12 Environmental Protection Agency (USEPA) or a person designated
13 by the Administrator.

14 1.1. Exclusion From the CAAPP.

15 a. An owner or operator of a source which determines 16 that the source could be excluded from the CAAPP may seek such exclusion prior to the date that the CAAPP application 17 for the source is due but in no case later than 9 months 18 after the effective date of the CAAPP through the 19 imposition of federally enforceable conditions limiting 20 21 the "potential to emit" of the source to a level below the 22 major source threshold for that source as described in 23 paragraph (c) of subsection 2 of this Section, within a 24 State operating permit issued pursuant to subsection (a) of 25 Section 39 of this Act. After such date, an exclusion from

the CAAPP may be sought under paragraph (c) of subsection 3
 of this Section.

b. An owner or operator of a source seeking exclusion from the CAAPP pursuant to paragraph (a) of this subsection must submit a permit application consistent with the existing State permit program which specifically requests such exclusion through the imposition of such federally enforceable conditions.

9 c. Upon such request, if the Agency determines that the 10 owner or operator of a source has met the requirements for 11 exclusion pursuant to paragraph (a) of this subsection and 12 other applicable requirements for permit issuance under subsection (a) of Section 39 of this Act, the Agency shall 13 14 issue a State operating permit for such source under 15 subsection (a) of Section 39 of this Act, as amended, and 16 regulations promulgated thereunder with federally 17 enforceable conditions limiting the "potential to emit" of the source to a level below the major source threshold for 18 19 that source as described in paragraph (c) of subsection 2 20 of this Section.

d. The Agency shall provide an owner or operator of a
source which may be excluded from the CAAPP pursuant to
this subsection with reasonable notice that the owner or
operator may seek such exclusion.

e. The Agency shall provide such sources with thenecessary permit application forms.

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2. Applicability.

a. Sources subject to this Section shall include:

3 i. Any major source as defined in paragraph (c) of 4 this subsection.

ii. Any source subject to a standard or other 5 6 requirements promulgated under Section 111 (New Source Performance Standards) or Section 112 (Hazardous Air 7 Pollutants) of the Clean Air Act, except that a source 8 9 is not required to obtain a permit solely because it is 10 subject to regulations or requirements under Section 11 112(r) of the Clean Air Act.

12 iii. Any affected source for acid deposition, as defined in subsection 1 of this Section. 13

14 iv. Any other source subject to this Section under 15 the Clean Air Act or regulations promulgated 16 thereunder, or applicable Board regulations.

b. Sources exempted from this Section shall include:

i. All sources listed in paragraph (a) of this 18 subsection that are not major sources, affected 19 20 sources for acid deposition or solid waste 21 incineration units required to obtain a permit 22 pursuant to Section 129(e) of the Clean Air Act, until 23 the source is required to obtain a CAAPP permit 24 pursuant to the Clean Air Act or regulations 25 promulgated thereunder.

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ii. Nonmajor sources subject to a standard or other requirements subsequently promulgated by USEPA under Section 111 or 112 of the Clean Air Act that were are determined by USEPA before January 19, 2017 to be exempt at the time a new standard is promulgated.

iii. All sources and source categories that would 7 be required to obtain a permit solely because they are subject to Part 60, Subpart AAA - Standards of Performance for New Residential Wood Heaters (40 CFR Part 60).

11 iv. All sources and source categories that would be 12 required to obtain a permit solely because they are 13 subject to Part 61, Subpart M - National Emission Standard for Hazardous Air Pollutants for Asbestos, 14 Section 61.145 (40 CFR Part 61). 15

16 v. Any other source categories exempted before 17 January 19, 2017 by USEPA regulations pursuant to Section 502(a) of the Clean Air Act. 18

19 vi. (Blank). Major sources of greenhouse gas 20 emissions required to obtain a CAAPP permit under this 21 Section if any of the following occurs:

22 (A) enactment of federal legislation depriving 23 the Administrator of the USEPA of authority 24 regulate greenhouse gases under the Clean Air Act; 25 (B) the issuance of any opinion, ruling, 26 judgment, order, or decree by a federal

depriving the Administrator of the USEPA of 1 2 authority to regulate greenhouse gases under the 3 Clean Air Act; or (C) action by the President of the United 4 5 States or the President's authorized agent, including the Administrator of the USEPA, to 6 7 repeal or withdraw the Greenhouse Gas Tailoring Rule (75 Fed. Reg. 31514, June 3, 2010). 8 If any event listed in this subparagraph (vi) 9 10 occurs, CAAPP permits issued after such event shall not 11 impose permit terms or conditions addressing 12 greenhouse gases during the effectiveness of any event listed in subparagraph (vi). If any event listed in 13 14 this subparagraph (vi) occurs, any owner or operator with a CAAPP permit that includes terms or conditions 15 16 addressing greenhouse gases may elect to submit an 17 application to the Agency to address a revision or repeal of such terms or conditions. If any owner 18 or 19 operator submits such an application, the Agency shall 20 expeditiously process the permit application in 21 accordance with applicable laws and regulations. 22 Nothing in this subparagraph (vi) shall relieve an 23 owner or operator of a source from the requirement to obtain a CAAPP permit for its emissions of regulated 24 25 air pollutants other than greenhouse gases, as 26 required by this Section.

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1 2 c. For purposes of this Section the term "major source" means any source that is:

i. A major source under Section 112 of the Clean
 Air Act, which is defined as:

A. For pollutants other than radionuclides, 5 6 any stationary source or group of stationary 7 sources located within a contiguous area and under common control that emits or has the potential to 8 9 emit, in the aggregate, 10 tons per year (tpy) or 10 more of any hazardous air pollutant which has been 11 listed pursuant to Section 112(b) of the Clean Air 12 Act, 25 tpy or more of any combination of such 13 hazardous air pollutants, or such lesser quantity 14 as USEPA may establish by rule. Notwithstanding 15 the preceding sentence, emissions from any oil or 16 gas exploration or production well (with its 17 associated equipment) and emissions from any pipeline compressor or pump station shall not be 18 19 aggregated with emissions from other similar 20 units, whether or not such units are in a 21 contiguous area or under common control, to 22 determine whether such stations are major sources.

B. For radionuclides, "major source" shall
have the meaning specified by the USEPA by rule.
ii. A major stationary source of air pollutants, as
defined in Section 302 of the Clean Air Act, that

directly emits or has the potential to emit, 100 tpy or 1 2 more of any air pollutant subject to regulation 3 (including any major source of fugitive emissions of any such pollutant, as determined by rule by USEPA). 4 5 For purposes of this subsection, "fugitive emissions" means those emissions which could not reasonably pass 6 stack, chimney, vent, 7 through а or other functionally-equivalent opening. 8 The fugitive 9 emissions of a stationary source shall not be 10 considered in determining whether it is a major 11 stationary source for the purposes of Section 302(j) of 12 the Clean Air Act, unless the source belongs to one of 13 the following categories of stationary source: 14 A. Coal cleaning plants (with thermal dryers). B. Kraft pulp mills. 15 16 C. Portland cement plants. 17 D. Primary zinc smelters. E. Iron and steel mills. 18 19 F. Primary aluminum ore reduction plants. 20 G. Primary copper smelters. 21 H. Municipal incinerators capable of charging 22 more than 250 tons of refuse per day. 23 I. Hydrofluoric, sulfuric, or nitric acid 24 plants. 25 J. Petroleum refineries. 26 K. Lime plants.

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L. Phosphate rock processing plants. 1 2 M. Coke oven batteries. 3 N. Sulfur recovery plants. O. Carbon black plants (furnace process). 4 5 P. Primary lead smelters. 6 Q. Fuel conversion plants. 7 R. Sintering plants. 8 S. Secondary metal production plants. 9 T. Chemical process plants. 10 U. Fossil-fuel boilers (or combination 11 thereof) totaling more than 250 million British 12 thermal units per hour heat input. 13 V. Petroleum storage and transfer units with a 14 total storage capacity exceeding 300,000 barrels. 15 W. Taconite ore processing plants. 16 X. Glass fiber processing plants. 17 Y. Charcoal production plants. Z. Fossil fuel-fired steam electric plants of 18 more than 250 million British thermal units per 19 20 hour heat input. AA. All other stationary source categories, 21 22 which as of August 7, 1980 are being regulated by a 23 standard promulgated under Section 111 or 112 of the Clean Air Act. 24 25 BB. Any other stationary source category 26 designated by USEPA by rule.

1 iii. A major stationary source as defined in part D of Title I of the Clean Air Act including: 2

3 A. For ozone nonattainment areas, sources with the potential to emit 100 tons or more per year of 4 5 volatile organic compounds or oxides of nitrogen in areas classified as "marginal" or "moderate", 6 7 50 tons or more per year in areas classified as 8 "serious", 25 tons or more per year in areas 9 classified as "severe", and 10 tons or more per 10 year in areas classified as "extreme"; except that 11 the references in this clause to 100, 50, 25, and 12 10 tons per year of nitrogen oxides shall not apply with respect to any source for which USEPA has made 13 14 a finding, under Section 182(f)(1) or (2) of the Air Act, that requirements otherwise 15 Clean 16 applicable to such source under Section 182(f) of 17 the Clean Air Act do not apply. Such sources shall remain subject to the major source criteria of 18 19 subparagraph (ii) of paragraph (c) of this 20 subsection.

21 B. For ozone transport regions established 22 pursuant to Section 184 of the Clean Air Act, 23 sources with the potential to emit 50 tons or more 24 per year of volatile organic compounds (VOCs).

25 C. For carbon monoxide nonattainment areas (1) 26 that are classified as "serious", and (2) in which SB2213 Engrossed - 25 - LRB100 13060 MJP 27439 b

stationary sources contribute significantly to
 carbon monoxide levels as determined under rules
 issued by USEPA, sources with the potential to emit
 50 tons or more per year of carbon monoxide.

5 D. For particulate matter (PM - 10)6 nonattainment areas classified as "serious", 7 sources with the potential to emit 70 tons or more 8 per year of PM-10.

9 3. Agency Authority To Issue CAAPP Permits and Federally
10 Enforceable State Operating Permits.

a. The Agency shall issue CAAPP permits under this
Section consistent with the Clean Air Act and regulations
promulgated thereunder and this Act and regulations
promulgated thereunder.

b. The Agency shall issue CAAPP permits for fixed terms
of 5 years, except CAAPP permits issued for solid waste
incineration units combusting municipal waste which shall
be issued for fixed terms of 12 years and except CAAPP
permits for affected sources for acid deposition which
shall be issued for initial terms to expire on December 31,
1999, and for fixed terms of 5 years thereafter.

22 c. The Agency shall have the authority to issue a State 23 operating permit for a source under subsection (a) of 24 Section 39 of this Act, as amended, and regulations 25 promulgated thereunder, which includes federally SB2213 Engrossed - 26 - LRB100 13060 MJP 27439 b

enforceable conditions limiting the "potential to emit" of 1 2 the source to a level below the major source threshold for 3 that source as described in paragraph (c) of subsection 2 of this Section, thereby excluding the source from the 4 5 CAAPP, when requested by the applicant pursuant to paragraph (u) of subsection 5 of this Section. The public 6 7 notice requirements of this Section applicable to CAAPP 8 permits shall also apply to the initial issuance of permits 9 under this paragraph.

d. For purposes of this Act, a permit issued by USEPA
under Section 505 of the Clean Air Act, as now and
hereafter amended, shall be deemed to be a permit issued by
the Agency pursuant to Section 39.5 of this Act.

14 4. Transition.

a. An owner or operator of a CAAPP source shall not be 15 16 required to renew an existing State operating permit for any emission unit at such CAAPP source once a CAAPP 17 18 application timely submitted prior to expiration of the 19 State operating permit has been deemed complete. For 20 purposes other than permit renewal, the obligation upon the 21 owner or operator of a CAAPP source to obtain a State 22 operating permit is not removed upon submittal of the 23 complete CAAPP permit application. An owner or operator of 24 a CAAPP source seeking to make a modification to a source 25 prior to the issuance of its CAAPP permit shall be required SB2213 Engrossed - 27 - LRB100 13060 MJP 27439 b

1 to obtain a construction permit, operating permit, or both 2 as required for such modification in accordance with the 3 State permit program under subsection (a) of Section 39 of amended, and regulations promulgated 4 this Act, as 5 thereunder. The application for such construction permit, 6 operating permit, or both shall be considered an amendment 7 to the CAAPP application submitted for such source.

8 b. An owner or operator of a CAAPP source shall 9 continue to operate in accordance with the terms and 10 conditions of its applicable State operating permit 11 notwithstanding the expiration of the State operating 12 permit until the source's CAAPP permit has been issued.

13 c. An owner or operator of a CAAPP source shall submit 14 its initial CAAPP application to the Agency no later than 15 12 months after the effective date of the CAAPP. The Agency 16 may request submittal of initial CAAPP applications during 17 this 12-month period according to a schedule set forth within Agency procedures, however, in no event shall the 18 19 Agency require such submittal earlier than 3 months after 20 such effective date of the CAAPP. An owner or operator may 21 voluntarily submit its initial CAAPP application prior to 22 the date required within this paragraph or applicable procedures, if any, subsequent to the date the Agency 23 24 submits the CAAPP to USEPA for approval.

d. The Agency shall act on initial CAAPP applications
 in accordance with paragraph (j) of subsection 5 of this

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1 Section.

e. For purposes of this Section, the term "initial
CAAPP application" shall mean the first CAAPP application
submitted for a source existing as of the effective date of
the CAAPP.

6 f. The Agency shall provide owners or operators of CAAPP sources with at least 3 months advance notice of the 7 8 date on which their applications are required to be 9 submitted. In determining which sources shall be subject to 10 early submittal, the Agency shall include among its 11 considerations the complexity of the permit application, 12 and the burden that such early submittal will have on the 13 source.

g. The CAAPP permit shall upon becoming effectivesupersede the State operating permit.

h. The Agency shall have the authority to adopt
procedural rules, in accordance with the Illinois
Administrative Procedure Act, as the Agency deems
necessary, to implement this subsection.

20 5. Applications and Completeness.

a. An owner or operator of a CAAPP source shall submit
 its complete CAAPP application consistent with the Act and
 applicable regulations.

b. An owner or operator of a CAAPP source shall submita single complete CAAPP application covering all emission

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1 units at that source.

c. To be deemed complete, a CAAPP application must 2 3 provide all information, as requested in Agency application forms, sufficient to evaluate the subject 4 5 source and its application and to determine all applicable 6 requirements, pursuant to the Clean Air Act, and 7 regulations thereunder, Act this and regulations 8 thereunder. Agency application forms Such shall be 9 finalized and made available prior to the date on which any 10 CAAPP application is required.

11 d. An owner or operator of a CAAPP source shall submit, 12 as part of its complete CAAPP application, a compliance 13 plan, including a schedule of compliance, describing how 14 each emission unit will comply with all applicable 15 requirements. Any such schedule of compliance shall be 16 supplemental to, and shall not sanction noncompliance 17 with, the applicable requirements on which it is based.

e. Each submitted CAAPP application shall be certified
for truth, accuracy, and completeness by a responsible
official in accordance with applicable regulations.

21 f. The Agency shall provide notice to a CAAPP applicant 22 as to whether a submitted CAAPP application is complete. 23 Agency notifies Unless the the applicant of incompleteness, within 60 days after receipt of the CAAPP 24 25 application, the application shall be deemed complete. The 26 Agency may request additional information as needed to make

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1 the completeness determination. The Agency may to the 2 extent practicable provide the applicant with a reasonable 3 opportunity to correct deficiencies prior to a final 4 determination of completeness.

5 g. If after the determination of completeness the 6 Agency finds that additional information is necessary to 7 evaluate or take final action on the CAAPP application, the 8 Agency may request in writing such information from the 9 source with a reasonable deadline for response.

10 h. If the owner or operator of a CAAPP source submits a 11 timely and complete CAAPP application, the source's 12 failure to have a CAAPP permit shall not be a violation of 13 this Section until the Agency takes final action on the 14 submitted CAAPP application, provided, however, where the 15 applicant fails to submit the requested information under paragraph (g) of this subsection 5 within the time frame 16 17 specified by the Agency, this protection shall cease to 18 apply.

19 i. Any applicant who fails to submit any relevant facts 20 necessary to evaluate the subject source and its CAAPP application or who has submitted incorrect information in a 21 22 CAAPP application shall, upon becoming aware of such 23 failure or incorrect submittal, submit supplementary facts 24 or correct information to the Agency. In addition, an 25 applicant shall provide Agency additional to the 26 information as necessary to address any requirements which SB2213 Engrossed - 31 - LRB100 13060 MJP 27439 b

become applicable to the source subsequent to the date the applicant submitted its complete CAAPP application but prior to release of the draft CAAPP permit.

j. The Agency shall issue or deny the CAAPP permit 4 5 within 18 months after the date of receipt of the complete CAAPP application, with the following exceptions: 6 (i) 7 permits for affected sources for acid deposition shall be 8 issued or denied within 6 months after receipt of a 9 complete application in accordance with subsection 17 of 10 this Section; (ii) the Agency shall act on initial CAAPP 11 applications within 24 months after the date of receipt of 12 the complete CAAPP application; (iii) the Agency shall act 13 complete applications containing early reduction on 14 demonstrations under Section 112(i) (5) of the Clean Air Act 15 within 9 months of receipt of the complete CAAPP 16 application.

Where the Agency does not take final action on the permit within the required time period, the permit shall not be deemed issued; rather, the failure to act shall be treated as a final permit action for purposes of judicial review pursuant to Sections 40.2 and 41 of this Act.

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k. The submittal of a complete CAAPP application shall not affect the requirement that any source have a preconstruction permit under Title I of the Clean Air Act.

25 l. Unless a timely and complete renewal application has
 26 been submitted consistent with this subsection, a CAAPP

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source operating upon the expiration of its CAAPP permit
 shall be deemed to be operating without a CAAPP permit.
 Such operation is prohibited under this Act.

m. Permits being renewed shall be subject to the same
procedural requirements, including those for public
participation and federal review and objection, that apply
to original permit issuance.

8 n. For purposes of permit renewal, a timely application 9 is one that is submitted no less than 9 months prior to the 10 date of permit expiration.

o. The terms and conditions of a CAAPP permit shall
remain in effect until the issuance of a CAAPP renewal
permit provided a timely and complete CAAPP application has
been submitted.

p. The owner or operator of a CAAPP source seeking a permit shield pursuant to paragraph (j) of subsection 7 of this Section shall request such permit shield in the CAAPP application regarding that source.

19 q. The Agency shall make available to the public all 20 documents submitted by the applicant to the Agency, 21 including each CAAPP application, compliance plan 22 (including the schedule of compliance), and emissions or 23 compliance monitoring report, with the exception of information entitled to confidential treatment pursuant to 24 25 Section 7 of this Act.

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r. The Agency shall use the standardized forms required

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under Title IV of the Clean Air Act and regulations
 promulgated thereunder for affected sources for acid
 deposition.

s. An owner or operator of a CAAPP source may include
within its CAAPP application a request for permission to
operate during a startup, malfunction, or breakdown
consistent with applicable Board regulations.

8 t. An owner or operator of a CAAPP source, in order to 9 utilize the operational flexibility provided under 10 paragraph (1) of subsection 7 of this Section, must request 11 such use and provide the necessary information within its 12 CAAPP application.

13 u. An owner or operator of a CAAPP source which seeks 14 exclusion from the CAAPP through the imposition of 15 federally enforceable conditions, pursuant to paragraph 16 (c) of subsection 3 of this Section, must request such 17 exclusion within a CAAPP application submitted consistent with this subsection on or after the date that the CAAPP 18 19 application for the source is due. Prior to such date, but 20 in no case later than 9 months after the effective date of CAAPP, such owner or operator may request the 21 the 22 imposition of federally enforceable conditions pursuant to 23 paragraph (b) of subsection 1.1 of this Section.

v. CAAPP applications shall contain accurate
 information on allowable emissions to implement the fee
 provisions of subsection 18 of this Section.

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w. An owner or operator of a CAAPP source shall submit 1 2 within its CAAPP application emissions information 3 regarding all regulated air pollutants emitted at that source consistent with applicable Agency procedures. 4 5 Emissions information regarding insignificant activities 6 or emission levels, as determined by the Agency pursuant to Board regulations, may be submitted as a list within the 7 8 CAAPP application. The Agency shall propose regulations to 9 the Board defining insignificant activities or emission 10 levels, consistent with federal regulations, if any, no 11 later than 18 months after the effective date of this 12 amendatory Act of 1992, consistent with Section 112(n)(1) the Clean Air Act. The Board shall adopt final 13 of 14 regulations defining insignificant activities or emission 15 levels no later than 9 months after the date of the 16 Agency's proposal.

17 x. The owner or operator of a new CAAPP source shall submit its complete CAAPP application consistent with this 18 19 subsection within 12 months after commencing operation of 20 such source. The owner or operator of an existing source 21 that has been excluded from the provisions of this Section 22 under subsection 1.1 or paragraph (c) of subsection 3 of 23 this Section and that becomes subject to the CAAPP solely 24 due to a change in operation at the source shall submit its 25 complete CAAPP application consistent with this subsection 26 at least 180 days before commencing operation in accordance

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with the change in operation.

The Agency shall have the authority to adopt 2 у. 3 rules, in accordance with the Illinois procedural Administrative Procedure Act, as the 4 Agency deems 5 necessary to implement this subsection.

6 6. Prohibitions.

7 a. It shall be unlawful for any person to violate any terms or conditions of a permit issued under this Section, 8 9 to operate any CAAPP source except in compliance with a 10 permit issued by the Agency under this Section or to 11 violate any other applicable requirements. All terms and 12 conditions of a permit issued under this Section are 13 enforceable by USEPA and citizens under the Clean Air Act, 14 except those, if any, that are specifically designated as 15 not being federally enforceable in the permit pursuant to 16 paragraph (m) of subsection 7 of this Section.

b. After the applicable CAAPP permit or renewal application submittal date, as specified in subsection 5 of this Section, no person shall operate a CAAPP source without a CAAPP permit unless the complete CAAPP permit or renewal application for such source has been timely submitted to the Agency.

c. No owner or operator of a CAAPP source shall cause
 or threaten or allow the continued operation of an emission
 source during malfunction or breakdown of the emission

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source or related air pollution control equipment if such
 operation would cause a violation of the standards or
 limitations applicable to the source, unless the CAAPP
 permit granted to the source provides for such operation
 consistent with this Act and applicable Board regulations.

6 7. Permit Content.

7 All CAAPP permits shall contain emission a. limitations and standards and other enforceable terms and 8 9 conditions, including but not limited to operational 10 requirements, and schedules for achieving compliance at 11 the earliest reasonable date, which are or will be required 12 to accomplish the purposes and provisions of this Act and 13 to assure compliance with all applicable requirements.

14 b. The Agency shall include among such conditions 15 applicable monitoring, reporting, record keeping and 16 compliance certification requirements, as authorized by paragraphs (d), (e), and (f) of this subsection, that the 17 18 Agency deems necessary to assure compliance with the Clean 19 Air Act, the regulations promulgated thereunder, this Act, 20 and applicable Board regulations. When monitoring, 21 reporting, record keeping, and compliance certification 22 requirements are specified within the Clean Air Act, 23 regulations promulgated thereunder, this Act, or 24 applicable regulations, such requirements shall be 25 included within the CAAPP permit. The Board shall have

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authority to promulgate additional regulations where
 necessary to accomplish the purposes of the Clean Air Act,
 this Act, and regulations promulgated thereunder.

c. The Agency shall assure, within such conditions, the
use of terms, test methods, units, averaging periods, and
other statistical conventions consistent with the
applicable emission limitations, standards, and other
requirements contained in the permit.

9 d. To meet the requirements of this subsection with 10 respect to monitoring, the permit shall:

11 i. Incorporate and identify all applicable 12 emissions monitoring and analysis procedures or test 13 methods required under the Clean Air Act, regulations promulgated thereunder, this Act, and applicable Board 14 regulations, including any procedures and methods 15 16 promulgated by USEPA pursuant to Section 504(b) or 17 Section 114 (a) (3) of the Clean Air Act.

ii. Where the applicable requirement does not 18 or 19 require periodic testing instrumental or 20 noninstrumental monitoring (which may consist of 21 recordkeeping designed to serve as monitoring), 22 require periodic monitoring sufficient to yield 23 reliable data from the relevant time period that is 24 representative of the source's compliance with the 25 permit, as reported pursuant to paragraph (f) of this 26 subsection. The Agency may determine that

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recordkeeping requirements are sufficient to meet the
 requirements of this subparagraph.

iii. As necessary, specify requirements concerning
the use, maintenance, and when appropriate,
installation of monitoring equipment or methods.

e. To meet the requirements of this subsection with
respect to record keeping, the permit shall incorporate and
identify all applicable recordkeeping requirements and
require, where applicable, the following:

10 i. Records of required monitoring information that11 include the following:

12A. The date, place and time of sampling or13measurements.

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B. The date(s) analyses were performed.

15 C. The company or entity that performed theanalyses.

D. The analytical techniques or methods used.

E. The results of such analyses.

19F. The operating conditions as existing at the20time of sampling or measurement.

21 ii. Retention of records of all monitoring data and 22 support information for a period of at least 5 years 23 from the date of the monitoring sample, measurement, 24 report, or application. Support information includes 25 all calibration and maintenance records, original 26 strip-chart recordings for continuous monitoring SB2213 Engrossed

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1 2 instrumentation, and copies of all reports required by the permit.

f. To meet the requirements of this subsection with respect to reporting, the permit shall incorporate and identify all applicable reporting requirements and require the following:

7 i. Submittal of reports of any required monitoring 8 every 6 months. More frequent submittals may be 9 requested by the Agency if such submittals are 10 necessary to assure compliance with this Act or 11 regulations promulgated by the Board thereunder. All 12 instances of deviations from permit requirements must 13 be clearly identified in such reports. All required 14 reports must be certified by a responsible official 15 consistent with subsection 5 of this Section.

16 ii. Prompt reporting of deviations from permit
17 requirements, including those attributable to upset
18 conditions as defined in the permit, the probable cause
19 of such deviations, and any corrective actions or
20 preventive measures taken.

g. Each CAAPP permit issued under subsection 10 of this Section shall include a condition prohibiting emissions exceeding any allowances that the source lawfully holds under Title IV of the Clean Air Act or the regulations promulgated thereunder, consistent with subsection 17 of this Section and applicable regulations, if any. SB2213 Engrossed

h. All CAAPP permits shall state that, where another
applicable requirement of the Clean Air Act is more
stringent than any applicable requirement of regulations
promulgated under Title IV of the Clean Air Act, both
provisions shall be incorporated into the permit and shall
be State and federally enforceable.

i. Each CAAPP permit issued under subsection 10 of this
Section shall include a severability clause to ensure the
continued validity of the various permit requirements in
the event of a challenge to any portions of the permit.

j. The following shall apply with respect to owners oroperators requesting a permit shield:

13 i. The Agency shall include in a CAAPP permit, when 14 requested by an applicant pursuant to paragraph (p) of 15 subsection 5 of this Section, a provision stating that 16 compliance with the conditions of the permit shall be 17 deemed compliance with applicable requirements which 18 are applicable as of the date of release of the 19 proposed permit, provided that:

20A. The applicable requirement is specifically21identified within the permit; or

B. The Agency in acting on the CAAPP application or revision determines in writing that other requirements specifically identified are not applicable to the source, and the permit includes that determination or a concise summary thereof. SB2213 Engrossed - 41 - LRB100 13060 MJP 27439 b

ii. The permit shall identify the requirements for 1 which the source is shielded. The shield shall not 2 3 to applicable requirements extend which are promulgated after the date of release of the proposed 4 5 permit unless the permit has been modified to reflect 6 such new requirements. 7 iii. A CAAPP permit which does not expressly indicate the existence of a permit shield shall not 8 9 provide such a shield. 10 iv. Nothing in this paragraph or in a CAAPP permit 11 shall alter or affect the following: 12 A. The provisions of Section 303 (emergency 13 powers) of the Clean Air Act, including USEPA's 14 authority under that section. 15 B. The liability of an owner or operator of a 16 source for any violation of applicable 17 requirements prior to or at the time of permit issuance. 18 19 C. The applicable requirements of the acid 20 rain program consistent with Section 408(a) of the Clean Air Act. 21 22 D. The ability of USEPA to obtain information 23 Section from а source pursuant to 114 24 (inspections, monitoring, and entry) of the Clean 25 Air Act. 26 Each CAAPP permit shall include an emergency k.

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provision providing an affirmative defense of emergency to 1 2 an action brought for noncompliance with technology-based 3 emission limitations under a CAAPP permit if the following met through 4 conditions are properly signed, 5 contemporaneous operating logs, other relevant or 6 evidence:

i. An emergency occurred and the permittee can
identify the cause(s) of the emergency.

9 ii. The permitted facility was at the time being10 properly operated.

11 iii. The permittee submitted notice of the 12 emergency to the Agency within 2 working days after the 13 time when emission limitations were exceeded due to the 14 emergency. This notice must contain a detailed 15 description of the emergency, any steps taken to 16 mitigate emissions, and corrective actions taken.

iv. During the period of the emergency the
permittee took all reasonable steps to minimize levels
of emissions that exceeded the emission limitations,
standards, or requirements in the permit.

For purposes of this subsection, "emergency" means any situation arising from sudden and reasonably unforeseeable events beyond the control of the source, such as an act of God, that requires immediate corrective action to restore normal operation, and that causes the source to exceed a technology-based emission limitation under the permit, due SB2213 Engrossed - 43 - LRB100 13060 MJP 27439 b

to unavoidable increases in emissions attributable to the emergency. An emergency shall not include noncompliance to the extent caused by improperly designed equipment, lack of preventative maintenance, careless or improper operation, or operation error.

6 In any enforcement proceeding, the permittee seeking 7 to establish the occurrence of an emergency has the burden 8 of proof. This provision is in addition to any emergency or 9 upset provision contained in any applicable requirement. 10 This provision does not relieve a permittee of any 11 reporting obligations under existing federal or state laws 12 or regulations.

13 1. The Agency shall include in each permit issued under
 14 subsection 10 of this Section:

i. Terms and conditions for reasonably anticipated
 operating scenarios identified by the source in its
 application. The permit terms and conditions for each
 such operating scenario shall meet all applicable
 requirements and the requirements of this Section.

A. Under this subparagraph, the source must record in a log at the permitted facility a record of the scenario under which it is operating contemporaneously with making a change from one operating scenario to another.

25B. The permit shield described in paragraph26(j) of subsection 7 of this Section shall extend to

all terms and conditions under each such operating
 scenario.

3 ii. Where requested by an applicant, all terms and conditions allowing for trading of emissions increases 4 5 and decreases between different emission units at the CAAPP source, to the extent that the applicable 6 7 requirements provide for trading of such emissions increases and decreases without 8 а case-by-case 9 approval of each emissions trade. Such terms and 10 conditions:

11A. Shall include all terms required under this12subsection to determine compliance;

13 B. Must meet all applicable requirements;

14C. Shall extend the permit shield described in15paragraph (j) of subsection 7 of this Section to16all terms and conditions that allow such increases17and decreases in emissions.

m. The Agency shall specifically designate as not being 18 19 federally enforceable under the Clean Air Act any terms and 20 conditions included in the permit that are not specifically required under the Clean Air Act or federal regulations 21 22 promulgated thereunder. Terms or conditions so designated shall be subject to all applicable State requirements, 23 24 except the requirements of subsection 7 (other than this paragraph, paragraph q of subsection 7, subsections 8 25 26 through 11, and subsections 13 through 16 of this Section.

1 2 The Agency shall, however, include such terms and conditions in the CAAPP permit issued to the source.

n. Each CAAPP permit issued under subsection 10 of this
Section shall specify and reference the origin of and
authority for each term or condition, and identify any
difference in form as compared to the applicable
requirement upon which the term or condition is based.

8 o. Each CAAPP permit issued under subsection 10 of this
9 Section shall include provisions stating the following:

i. Duty to comply. The permittee must comply with 10 11 all terms and conditions of the CAAPP permit. Any 12 permit noncompliance constitutes a violation of the 13 Clean Air Act and the Act, and is grounds for any or all of the following: enforcement action; permit 14 15 termination, revocation and reissuance, or 16 modification; or denial of а permit renewal 17 application.

18 ii. Need to halt or reduce activity not a defense.
19 It shall not be a defense for a permittee in an
20 enforcement action that it would have been necessary to
21 halt or reduce the permitted activity in order to
22 maintain compliance with the conditions of this
23 permit.

iii. Permit actions. The permit may be modified,
revoked, reopened, and reissued, or terminated for
cause in accordance with the applicable subsections of

Section 39.5 of this Act. The filing of a request by the permittee for a permit modification, revocation and reissuance, or termination, or of a notification of planned changes or anticipated noncompliance does not stay any permit condition.

6 iv. Property rights. The permit does not convey any 7 property rights of any sort, or any exclusive 8 privilege.

9 v. Duty to provide information. The permittee 10 shall furnish to the Agency within a reasonable time 11 specified by the Agency any information that the Agency 12 may request in writing to determine whether cause exists for modifying, revoking and reissuing, 13 or 14 terminating the permit or to determine compliance with 15 the permit. Upon request, the permittee shall also 16 furnish to the Agency copies of records required to be 17 kept by the permit or, for information claimed to be confidential, the permittee may furnish such records 18 19 directly to USEPA along with claim а of 20 confidentiality.

vi. Duty to pay fees. The permittee must pay fees
to the Agency consistent with the fee schedule approved
pursuant to subsection 18 of this Section, and submit
any information relevant thereto.

vii. Emissions trading. No permit revision shall
 be required for increases in emissions allowed under

1 any approved economic incentives, marketable permits, 2 emissions trading, and other similar programs or 3 processes for changes that are provided for in the 4 permit and that are authorized by the applicable 5 requirement.

p. Each CAAPP permit issued under subsection 10 of this
Section shall contain the following elements with respect
to compliance:

9 i. Compliance certification, testing, monitoring, 10 reporting, and record keeping requirements sufficient 11 to assure compliance with the terms and conditions of 12 the permit. Any document (including reports) required 13 by a CAAPP permit shall contain a certification by a responsible official that meets the requirements of 14 15 subsection 5 of this Section and applicable 16 regulations.

17 ii. Inspection and entry requirements that necessitate that, upon presentation of credentials and 18 19 other documents as may be required by law and in 20 accordance with constitutional limitations, the 21 permittee shall allow the Agency, or an authorized 22 representative to perform the following:

A. Enter upon the permittee's premises where a CAAPP source is located or emissions-related activity is conducted, or where records must be kept under the conditions of the permit. 1B. Have access to and copy, at reasonable2times, any records that must be kept under the3conditions of the permit.

C. Inspect at reasonable times any facilities, equipment (including monitoring and air pollution control equipment), practices, or operations regulated or required under the permit.

B. Sample or monitor any substances or
9 parameters at any location:

101. As authorized by the Clean Air Act, at11reasonable times, for the purposes of assuring12compliance with the CAAPP permit or applicable13requirements; or

14 2. As otherwise authorized by this Act.

15 iii. A schedule of compliance consistent with
16 subsection 5 of this Section and applicable
17 regulations.

iv. Progress reports consistent with an applicable 18 schedule of compliance pursuant to paragraph (d) of 19 20 subsection 5 of this Section and applicable 21 regulations to be submitted semiannually, or more 22 frequently if the Agency determines that such more 23 frequent submittals are necessary for compliance with the Act or regulations promulgated by the Board 24 25 thereunder. Such progress reports shall contain the 26 following:

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1 Α. Required dates for achieving the 2 activities, milestones, or compliance required by the schedule of compliance and dates when such 3 activities, milestones compliance 4 or were 5 achieved.

B. An explanation of why any dates in the
schedule of compliance were not or will not be met,
and any preventive or corrective measures adopted.

9 v. Requirements for compliance certification with 10 terms and conditions contained in the permit, 11 including emission limitations, standards, or work 12 practices. Permits shall include each of the 13 following:

14A. The frequency (annually or more frequently15as specified in any applicable requirement or by16the Agency pursuant to written procedures) of17submissions of compliance certifications.

B. A means for assessing or monitoring the
compliance of the source with its emissions
limitations, standards, and work practices.

21 C. A requirement that the compliance 22 certification include the following:

231. The identification of each term or24condition contained in the permit that is the25basis of the certification.

26 2. The compliance status.

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13. Whether compliance was continuous or2intermittent.

4. The method(s) used for determining the compliance status of the source, both currently and over the reporting period consistent with subsection 7 of this Section.

7D. A requirement that all compliance8certifications be submitted to the Agency.

9 E. Additional requirements as may be specified 10 pursuant to Sections 114(a)(3) and 504(b) of the 11 Clean Air Act.

12 F. Other provisions as the Agency may require. 13 If the owner or operator of CAAPP source can q. 14 demonstrate in its CAAPP application, including an 15 application for a significant modification, that an 16 alternative emission limit would be equivalent to that 17 contained in the applicable Board regulations, the Agency shall include the alternative emission limit in the CAAPP 18 19 permit, which shall supersede the emission limit set forth 20 in the applicable Board regulations, and shall include 21 conditions that insure that the resulting emission limit is 22 quantifiable, accountable, enforceable, and based on 23 replicable procedures.

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8. Public Notice; Affected State Review.

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a. The Agency shall provide notice to the public,

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including an opportunity for public comment and a hearing,
 on each draft CAAPP permit for issuance, renewal or
 significant modification, subject to Section 7.1 and
 subsection (a) of Section 7 of this Act.

5 b. The Agency shall prepare a draft CAAPP permit and a 6 statement that sets forth the legal and factual basis for 7 the draft CAAPP permit conditions, including references to 8 the applicable statutory or regulatory provisions. The 9 Agency shall provide this statement to any person who 10 requests it.

11 c. The Agency shall give notice of each draft CAAPP 12 permit to the applicant and to any affected State on or 13 before the time that the Agency has provided notice to the 14 public, except as otherwise provided in this Act.

15 d. The Agency, as part of its submittal of a proposed 16 permit to USEPA (or as soon as possible after the submittal 17 for minor permit modification procedures allowed under subsection 14 of this Section), shall notify USEPA and any 18 19 affected State in writing of any refusal of the Agency to 20 accept all of the recommendations for the proposed permit that an affected State submitted during the public or 21 22 affected State review period. The notice shall include the 23 Agency's reasons for not accepting the recommendations. 24 The Agency is not required to accept recommendations that 25 not based on applicable requirements are or the 26 requirements of this Section.

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e. The Agency shall make available to the public any 1 2 CAAPP permit application, compliance plan (including the 3 schedule of compliance), CAAPP permit, and emissions or compliance monitoring report. If an owner or operator of a 4 5 CAAPP source is required to submit information entitled to 6 protection from disclosure under Section 7.1 and 7 subsection (a) of Section 7 of this Act, the owner or 8 operator shall submit such information separately. The 9 requirements of Section 7.1 and subsection (a) of Section 7 10 of this Act shall apply to such information, which shall 11 not be included in a CAAPP permit unless required by law. 12 The contents of a CAAPP permit shall not be entitled to protection under Section 7.1 and subsection (a) of Section 13 14 7 of this Act.

15 f. The Agency shall have the authority to adopt 16 procedural rules, in accordance with the Illinois 17 Administrative Procedure Act, as the Agency deems 18 necessary, to implement this subsection.

g. If requested by the permit applicant, the Agency
shall provide the permit applicant with a copy of the draft
CAAPP permit prior to any public review period. If
requested by the permit applicant, the Agency shall provide
the permit applicant with a copy of the final CAAPP permit
prior to issuance of the CAAPP permit.

25 9. USEPA Notice and Objection.

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a. The Agency shall provide to USEPA for its review a 1 2 copy of each CAAPP application (including any application 3 for permit modification), statement of basis as provided in paragraph (b) of subsection 8 of this Section, proposed 4 5 CAAPP permit, CAAPP permit, and, if the Agency does not 6 incorporate any affected State's recommendations on a 7 proposed CAAPP permit, a written statement of this decision 8 and its reasons for not accepting the recommendations, 9 except as otherwise provided in this Act or by agreement 10 with USEPA. To the extent practicable, the preceding 11 information shall be provided in computer readable format 12 compatible with USEPA's national database management 13 system.

b. The Agency shall not issue the proposed CAAPP permit
if USEPA objects in writing within 45 days after receipt of
the proposed CAAPP permit and all necessary supporting
information.

c. If USEPA objects in writing to the issuance of the 18 19 proposed CAAPP permit within the 45-day period, the Agency 20 shall respond in writing and may revise and resubmit the 21 proposed CAAPP permit in response to the stated objection, 22 to the extent supported by the record, within 90 days after 23 the date of the objection. Prior to submitting a revised 24 permit to USEPA, the Agency shall provide the applicant and 25 any person who participated in the public comment process, pursuant to subsection 8 of this Section, with a 10-day 26

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period to comment on any revision which the Agency is
 proposing to make to the permit in response to USEPA's
 objection in accordance with Agency procedures.

USEPA objection under this subsection, 4 d. Anv 5 according to the Clean Air Act, will include a statement of 6 reasons for the objection and a description of the terms 7 and conditions that must be in the permit, in order to 8 adequately respond to the objections. Grounds for a USEPA 9 objection include the failure of the Agency to: (1) submit 10 the items and notices required under this subsection; (2) 11 submit any other information necessary to adequately 12 review the proposed CAAPP permit; or (3) process the permit under subsection 8 of this Section except for minor permit 13 modifications. 14

e. If USEPA does not object in writing to issuance of a
permit under this subsection, any person may petition USEPA
within 60 days after expiration of the 45-day review period
to make such objection.

19 f. If the permit has not yet been issued and USEPA 20 objects to the permit as a result of a petition, the Agency 21 shall not issue the permit until USEPA's objection has been 22 resolved. The Agency shall provide a 10-day comment period 23 in accordance with paragraph c of this subsection. A 24 petition does not, however, stay the effectiveness of a 25 permit or its requirements if the permit was issued after 26 expiration of the 45-day review period and prior to a USEPA

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1 objection.

2 q. If the Agency has issued a permit after expiration 3 of the 45-day review period and prior to receipt of a USEPA objection under this subsection in response to a petition 4 5 submitted pursuant to paragraph e of this subsection, the Agency may, upon receipt of an objection from USEPA, revise 6 and resubmit the permit to USEPA pursuant to this 7 8 subsection after providing a 10-day comment period in 9 accordance with paragraph c of this subsection. If the 10 Agency fails to submit a revised permit in response to the objection, USEPA shall modify, terminate or revoke the 11 12 permit. In any case, the source will not be in violation of 13 the requirement to have submitted a timely and complete 14 application.

h. The Agency shall have the authority to adopt
procedural rules, in accordance with the Illinois
Administrative Procedure Act, as the Agency deems
necessary, to implement this subsection.

19 10. Final Agency Action.

a. The Agency shall issue a CAAPP permit, permit
 modification, or permit renewal if all of the following
 conditions are met:

i. The applicant has submitted a complete and
 certified application for a permit, permit
 modification, or permit renewal consistent with

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subsections 5 and 14 of this Section, as applicable,
 and applicable regulations.

ii. The applicant has submitted with its complete
application an approvable compliance plan, including a
schedule for achieving compliance, consistent with
subsection 5 of this Section and applicable
regulations.

8 iii. The applicant has timely paid the fees 9 required pursuant to subsection 18 of this Section and 10 applicable regulations.

iv. The Agency has received a complete CAAPP application and, if necessary, has requested and received additional information from the applicant consistent with subsection 5 of this Section and applicable regulations.

16 v. The Agency has complied with all applicable 17 provisions regarding public notice and affected State 18 review consistent with subsection 8 of this Section and 19 applicable regulations.

vi. The Agency has provided a copy of each CAAPP
application, or summary thereof, pursuant to agreement
with USEPA and proposed CAAPP permit required under
subsection 9 of this Section to USEPA, and USEPA has
not objected to the issuance of the permit in
accordance with the Clean Air Act and 40 CFR Part 70.
b. The Agency shall have the authority to deny a CAAPP

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permit, permit modification, or permit renewal if the applicant has not complied with the requirements of subparagraphs (i) through (iv) of paragraph (a) of this subsection or if USEPA objects to its issuance.

5 c. i. Prior to denial of a CAAPP permit, permit 6 modification, or permit renewal under this Section, 7 the Agency shall notify the applicant of the possible 8 denial and the reasons for the denial.

9 ii. Within such notice, the Agency shall specify an 10 appropriate date by which the applicant shall 11 adequately respond to the Agency's notice. Such date 12 shall not exceed 15 days from the date the notification 13 is received by the applicant. The Agency may grant a 14 reasonable extension for good cause shown.

15 iii. Failure by the applicant to adequately
16 respond by the date specified in the notification or by
17 any granted extension date shall be grounds for denial
18 of the permit.

19 For purposes of obtaining judicial review under Sections 40.2 and 41 of this Act, the Agency shall 20 21 provide to USEPA and each applicant, and, upon request, 22 to affected States, any person who participated in the 23 public comment process, and any other person who could 24 obtain judicial review under Sections 40.2 and 41 of 25 this Act, a copy of each CAAPP permit or notification 26 of denial pertaining to that party.

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1 d. The Agency shall have the authority to adopt 2 in accordance procedural rules, with the Illinois 3 Administrative Procedure Act, as the Agency deems necessary, to implement this subsection. 4

5 11. General Permits.

a. The Agency may issue a general permit covering
numerous similar sources, except for affected sources for
acid deposition unless otherwise provided in regulations
promulgated under Title IV of the Clean Air Act.

b. The Agency shall identify, in any general permit,
criteria by which sources may qualify for the general
permit.

13 c. CAAPP sources that would qualify for a general 14 permit must apply for coverage under the terms of the 15 general permit or must apply for a CAAPP permit consistent 16 with subsection 5 of this Section and applicable 17 regulations.

d. The Agency shall comply with the public comment and
 hearing provisions of this Section as well as the USEPA and
 affected State review procedures prior to issuance of a
 general permit.

e. When granting a subsequent request by a qualifying CAAPP source for coverage under the terms of a general permit, the Agency shall not be required to repeat the public notice and comment procedures. The granting of such SB2213 Engrossed - 59 - LRB100 13060 MJP 27439 b

request shall not be considered a final permit action for
 purposes of judicial review.

f. The Agency may not issue a general permit to cover
any discrete emission unit at a CAAPP source if another
CAAPP permit covers emission units at the source.

6 The Agency shall have the authority to adopt a. 7 rules, in accordance with the Illinois procedural 8 Administrative Procedure Act, the as Agency deems 9 necessary, to implement this subsection.

10 12. Operational Flexibility.

11 a. An owner or operator of a CAAPP source may make 12 changes at the CAAPP source without requiring a prior 13 permit revision, consistent with subparagraphs (i) through 14 (iii) of paragraph (a) of this subsection, so long as the 15 changes are not modifications under any provision of Title 16 I of the Clean Air Act and they do not exceed the emissions allowable under the permit (whether expressed therein as a 17 18 rate of emissions or in terms of total emissions), provided 19 that the owner or operator of the CAAPP source provides 20 USEPA and the Agency with written notification as required 21 below in advance of the proposed changes, which shall be a 22 minimum of 7 days, unless otherwise provided by the Agency 23 in applicable regulations regarding emergencies. The owner 24 or operator of a CAAPP source and the Agency shall each 25 attach such notice to their copy of the relevant permit.

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i. An owner or operator of a CAAPP source may make 1 Section 502 (b) (10) changes without a permit revision, 2 3 if the changes are not modifications under any provision of Title I of the Clean Air Act and the 4 changes do not exceed the emissions allowable under the 5 6 permit (whether expressed therein as a rate of emissions or in terms of total emissions). 7

8 Α. For each such change, the written 9 notification required above shall include a brief 10 description of the change within the source, the 11 date on which the change will occur, any change in 12 emissions, and any permit term or condition that is 13 no longer applicable as a result of the change.

14B. The permit shield described in paragraph15(j) of subsection 7 of this Section shall not apply16to any change made pursuant to this subparagraph.

17 ii. An owner or operator of a CAAPP source may 18 trade increases and decreases in emissions in the CAAPP 19 source, where the applicable implementation plan 20 provides for such emission trades without requiring a 21 permit revision. This provision is available in those 22 cases where the permit does not already provide for 23 such emissions trading.

A. Under this subparagraph (ii) of paragraph (a) of this subsection, the written notification required above shall include such information as

may be required by the provision in the applicable 1 2 implementation plan authorizing the emissions 3 trade, including at a minimum, when the proposed changes will occur, a description of each such 4 5 change, any change in emissions, the permit 6 requirements with which the source will comply using the emissions trading provisions of the 7 8 applicable implementation plan, and the pollutants 9 emitted subject to the emissions trade. The notice shall also refer to the provisions 10 in the 11 applicable implementation plan with which the 12 source will comply and provide for the emissions 13 trade.

14 B. The permit shield described in paragraph 15 (j) of subsection 7 of this Section shall not apply 16 to any change made pursuant to subparagraph (ii) of 17 paragraph (a) of this subsection. Compliance with the permit requirements that the source will meet 18 19 using the emissions trade shall be determined 20 according to the requirements of the applicable 21 implementation plan authorizing the emissions 22 trade.

iii. If requested within a CAAPP application, the
Agency shall issue a CAAPP permit which contains terms
and conditions, including all terms required under
subsection 7 of this Section to determine compliance,

allowing for the trading of emissions increases and 1 decreases at the CAAPP source solely for the purpose of 2 3 complying with a federally-enforceable emissions cap that is established in the permit independent of 4 5 otherwise applicable requirements. The owner or 6 operator of a CAAPP source shall include in its CAAPP 7 application proposed replicable procedures and permit that ensure the emissions trades 8 terms are 9 quantifiable and enforceable. The permit shall also 10 require compliance with all applicable requirements.

A. Under this subparagraph (iii) of paragraph (a), the written notification required above shall state when the change will occur and shall describe the changes in emissions that will result and how these increases and decreases in emissions will comply with the terms and conditions of the permit.

B. The permit shield described in paragraph (j) of subsection 7 of this Section shall extend to terms and conditions that allow such increases and decreases in emissions.

21 b. An owner or operator of a CAAPP source may make 22 changes that are not addressed or prohibited by the permit, 23 other than those which are subject to any requirements 24 under Title IV of the Clean Air Act or are modifications 25 under any provisions of Title I of the Clean Air Act, 26 without a permit revision, in accordance with the following SB2213 Engrossed

1 requirements:

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(i) Each such change shall meet all applicable requirements and shall not violate any existing permit term or condition;

5 (ii) Sources must provide contemporaneous written 6 notice to the Agency and USEPA of each such change, 7 except for changes that qualify as insignificant under provisions adopted by the Agency or the Board. Such 8 9 written notice shall describe each such change, 10 including the date, any change in emissions, 11 pollutants emitted, and any applicable requirement 12 that would apply as a result of the change;

(iii) The change shall not qualify for the shield
described in paragraph (j) of subsection 7 of this
Section; and

16 (iv) The permittee shall keep a record describing 17 changes made at the source that result in emissions of 18 a regulated air pollutant subject to an applicable 19 Clean Air Act requirement, but not otherwise regulated 20 under the permit, and the emissions resulting from 21 those changes.

c. The Agency shall have the authority to adopt
procedural rules, in accordance with the Illinois
Administrative Procedure Act, as the Agency deems
necessary to implement this subsection.

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13. Administrative Permit Amendments.

a. The Agency shall take final action on a request for
an administrative permit amendment within 60 days after
receipt of the request. Neither notice nor an opportunity
for public and affected State comment shall be required for
the Agency to incorporate such revisions, provided it
designates the permit revisions as having been made
pursuant to this subsection.

9 b. The Agency shall submit a copy of the revised permit10 to USEPA.

11 c. For purposes of this Section the term 12 "administrative permit amendment" shall be defined as a 13 permit revision that can accomplish one or more of the 14 changes described below:

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i. Corrects typographical errors;

16 ii. Identifies a change in the name, address, or 17 phone number of any person identified in the permit, or 18 provides a similar minor administrative change at the 19 source;

20 iii. Requires more frequent monitoring or
21 reporting by the permittee;

iv. Allows for a change in ownership or operational control of a source where the Agency determines that no other change in the permit is necessary, provided that a written agreement containing a specific date for transfer of permit responsibility, coverage, and SB2213 Engrossed - 65 - LRB100 13060 MJP 27439 b

1 2 liability between the current and new permittees has been submitted to the Agency;

3 Incorporates into the CAAPP permit the v. requirements from preconstruction review 4 permits authorized under a USEPA-approved program, provided 5 6 the program meets procedural and compliance 7 substantially equivalent requirements to those contained in this Section; 8

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vi. (Blank); or

vii. Any other type of change which USEPA has
determined as part of the approved CAAPP permit program
to be similar to those included in this subsection.

d. The Agency shall, upon taking final action granting
a request for an administrative permit amendment, allow
coverage by the permit shield in paragraph (j) of
subsection 7 of this Section for administrative permit
amendments made pursuant to subparagraph (v) of paragraph
(c) of this subsection which meet the relevant requirements
for significant permit modifications.

20 e. Permit revisions and modifications, including administrative amendments 21 and automatic amendments 22 (pursuant to Sections 408(b) and 403(d) of the Clean Air 23 Act or regulations promulgated thereunder), for purposes 24 of the acid rain portion of the permit shall be governed by 25 the regulations promulgated under Title IV of the Clean Air 26 Act. Owners or operators of affected sources for acid SB2213 Engrossed - 66 - LRB100 13060 MJP 27439 b

deposition shall have the flexibility to amend their
 compliance plans as provided in the regulations
 promulgated under Title IV of the Clean Air Act.

f. The CAAPP source may implement the changes addressed
in the request for an administrative permit amendment
immediately upon submittal of the request.

g. The Agency shall have the authority to adopt
procedural rules, in accordance with the Illinois
Administrative Procedure Act, as the Agency deems
necessary, to implement this subsection.

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14. Permit Modifications.

a. Minor permit modification procedures.

13 i. The Agency shall review a permit modification
14 using the "minor permit" modification procedures only
15 for those permit modifications that:

16A. Do not violate any applicable requirement;17B. Do not involve significant changes to18existing monitoring, reporting, or recordkeeping19requirements in the permit;

20 C. Do not require a case-by-case determination 21 of an emission limitation or other standard, or a 22 source-specific determination of ambient impacts, 23 or a visibility or increment analysis;

24D. Do not seek to establish or change a permit25term or condition for which there is no

1 corresponding underlying requirement and which 2 avoids an applicable requirement to which the 3 source would otherwise be subject. Such terms and 4 conditions include:

5 1. A federally enforceable emissions cap 6 assumed to avoid classification as a 7 modification under any provision of Title I of 8 the Clean Air Act; and

9 2. An alternative emissions limit approved 10 pursuant to regulations promulgated under 11 Section 112(i)(5) of the Clean Air Act;

12 E. Are not modifications under any provision 13 of Title I of the Clean Air Act; and

14F. Are not required to be processed as a15significant modification.

16 ii. Notwithstanding subparagraph (i) of paragraph 17 (a) and subparagraph (ii) of paragraph (b) of this subsection, minor permit modification procedures may 18 19 be used for permit modifications involving the use of economic incentives, marketable permits, emissions 20 21 trading, and other similar approaches, to the extent 22 that such minor permit modification procedures are 23 explicitly provided for in an applicable 24 implementation plan or in applicable requirements 25 promulgated by USEPA.

iii. An applicant requesting the use of minor

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permit modification procedures shall meet the requirements of subsection 5 of this Section and shall include the following in its application:

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A. A description of the change, the emissions resulting from the change, and any new applicable requirements that will apply if the change occurs;

B. The source's suggested draft permit;

8 C. Certification by a responsible official, 9 consistent with paragraph (e) of subsection 5 of 10 this Section and applicable regulations, that the 11 proposed modification meets the criteria for use 12 of minor permit modification procedures and a 13 request that such procedures be used; and

14D. Completed forms for the Agency to use to15notify USEPA and affected States as required under16subsections 8 and 9 of this Section.

iv. Within 5 working days after receipt of a complete permit modification application, the Agency shall notify USEPA and affected States of the requested permit modification in accordance with subsections 8 and 9 of this Section. The Agency promptly shall send any notice required under paragraph (d) of subsection 8 of this Section to USEPA.

v. The Agency may not issue a final permit
modification until after the 45-day review period for
USEPA or until USEPA has notified the Agency that USEPA

1 will not object to the issuance of the permit 2 modification, whichever comes first, although the 3 Agency can approve the permit modification prior to that time. Within 90 days after the Agency's receipt of 4 5 an application under the minor permit modification 6 procedures or 15 days after the end of USEPA's 45-day 7 review period under subsection 9 of this Section, whichever is later, the Agency shall: 8

9 A. Issue the permit modification as proposed; 10 B. Deny the permit modification application; 11 C. Determine that the requested modification 12 does not meet the minor permit modification 13 criteria and should be reviewed under the

significant modification procedures; or

D. Revise the draft permit modification and transmit to USEPA the new proposed permit modification as required by subsection 9 of this Section.

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19 vi. Any CAAPP source may make the change proposed 20 in its minor permit modification application 21 immediately after it files such application. After the 22 CAAPP source makes the change allowed by the preceding 23 sentence, and until the Agency takes any of the actions 24 specified in items (A) through (C) of subparagraph (v) 25 of paragraph (a) of this subsection, the source must 26 comply with both the applicable requirements governing SB2213 Engrossed - 70 - LRB100 13060 MJP 27439 b

and the proposed permit terms 1 the change and conditions. During this time period, the source need 2 3 comply with the existing permit not terms and conditions it seeks to modify. If the source fails to 4 5 comply with its proposed permit terms and conditions during this time period, the existing permit terms and 6 conditions which it seeks to modify may be enforced 7 against it. 8

9 vii. The permit shield under paragraph (j) of 10 subsection 7 of this Section may not extend to minor 11 permit modifications.

12 viii. If a construction permit is required, 13 pursuant to subsection (a) of Section 39 of this Act 14 and regulations thereunder, for a change for which the 15 minor permit modification procedures are applicable, 16 the source may request that the processing of the 17 construction permit application be consolidated with the processing of the application for the minor permit 18 19 modification. In such cases, the provisions of this 20 Section, including those within subsections 5, 8, and 21 9, shall apply and the Agency shall act on such 22 applications pursuant to subparagraph (v) of paragraph 23 (a) of subsection 14 of this Section. The source may 24 make the proposed change immediately after filing its 25 application for the minor permit modification. Nothing this subparagraph shall otherwise affect the 26 in

requirements and procedures applicable to construction
 permits.

b. Group Processing of Minor Permit Modifications.

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4 i. Where requested by an applicant within its
5 application, the Agency shall process groups of a
6 source's applications for certain modifications
7 eligible for minor permit modification processing in
8 accordance with the provisions of this paragraph (b).

9 ii. Permit modifications may be processed in 10 accordance with the procedures for group processing, 11 for those modifications:

12A. Which meet the criteria for minor permit13modification procedures under subparagraph (i) of14paragraph (a) of subsection 14 of this Section; and

B. That collectively are below 10 percent of the emissions allowed by the permit for the emissions unit for which change is requested, 20 percent of the applicable definition of major source set forth in subsection 2 of this Section, or 5 tons per year, whichever is least.

iii. An applicant requesting the use of group
processing procedures shall meet the requirements of
subsection 5 of this Section and shall include the
following in its application:

25A. A description of the change, the emissions26resulting from the change, and any new applicable

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requirements that will apply if the change occurs.

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B. The source's suggested draft permit.

C. Certification by a responsible official consistent with paragraph (e) of subsection 5 of this Section, that the proposed modification meets the criteria for use of group processing procedures and a request that such procedures be used.

9 D. A list of the source's other pending 10 applications awaiting group processing, and a 11 determination of whether the requested 12 modification, with aggregated these other 13 applications, equals or exceeds the threshold set 14 under item (B) of subparagraph (ii) of paragraph 15 (b) of this subsection.

E. Certification, consistent with paragraph (e) of subsection 5 of this Section, that the source has notified USEPA of the proposed modification. Such notification need only contain a brief description of the requested modification.

21 F. Completed forms for the Agency to use to 22 notify USEPA and affected states as required under 23 subsections 8 and 9 of this Section.

iv. On a quarterly basis or within 5 business days
 after receipt of an application demonstrating that the
 aggregate of a source's pending applications equals or

exceeds the threshold level set forth within item (B) 1 subparagraph (ii) of paragraph (b) of this 2 of 3 subsection, whichever is earlier, the Agency shall promptly notify USEPA and affected States of the 4 requested permit modifications in accordance with 5 subsections 8 and 9 of this Section. The Agency shall 6 7 send any notice required under paragraph (d) of subsection 8 of this Section to USEPA. 8

9 v. The provisions of subparagraph (v) of paragraph 10 (a) of this subsection shall apply to modifications 11 eligible for group processing, except that the Agency 12 shall take one of the actions specified in items (A) 13 through (D) of subparagraph (v) of paragraph (a) of this subsection within 180 days after receipt of the 14 15 application or 15 days after the end of USEPA's 45-day 16 review period under subsection 9 of this Section, 17 whichever is later.

vi. The provisions of subparagraph (vi) of
paragraph (a) of this subsection shall apply to
modifications for group processing.

vii. The provisions of paragraph (j) of subsection
7 of this Section shall not apply to modifications
eligible for group processing.

24 c. Significant Permit Modifications.

25 i. Significant modification procedures shall be26 used for applications requesting significant permit

1 modifications and for those applications that do not 2 qualify as either minor permit modifications or as 3 administrative permit amendments.

ii. Everv significant change in 4 existing 5 monitoring permit terms or conditions and every 6 relaxation of reporting or recordkeeping requirements 7 shall be considered significant. A modification shall 8 also be considered significant if in the judgment of 9 the Agency action on an application for modification 10 would require decisions to be made on technically 11 complex issues. Nothing herein shall be construed to 12 preclude the permittee from making changes consistent 13 with this Section that would render existing permit 14 compliance terms and conditions irrelevant.

15 iii. Significant permit modifications must meet 16 all the requirements of this Section, including those 17 applications (including completeness review), for public participation, review by affected States, and 18 19 review by USEPA applicable to initial permit issuance 20 and permit renewal. The Agency shall take final action on significant permit modifications within 9 months 21 22 after receipt of a complete application.

23 d. The Agency shall have the authority to adopt procedural 24 rules, in accordance with the Illinois 25 Administrative Procedure Act, the as Agency deems 26 necessary, to implement this subsection.

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15. Reopenings for Cause by the Agency.

a. Each issued CAAPP permit shall include provisions
specifying the conditions under which the permit will be
reopened prior to the expiration of the permit. Such
revisions shall be made as expeditiously as practicable. A
CAAPP permit shall be reopened and revised under any of the
following circumstances, in accordance with procedures
adopted by the Agency:

9 i. Additional requirements under the Clean Air Act 10 become applicable to a major CAAPP source for which 3 11 or more years remain on the original term of the 12 permit. Such a reopening shall be completed not later 13 than 18 months after the promulgation of the applicable 14 requirement. No such revision is required if the 15 effective date of the requirement is later than the 16 date on which the permit is due to expire.

17 ii. Additional requirements (including excess 18 emissions requirements) become applicable to an 19 affected source for acid deposition under the acid rain 20 program. Excess emissions offset plans shall be deemed 21 to be incorporated into the permit upon approval by 22 USEPA.

iii. The Agency or USEPA determines that the permit
 contains a material mistake or that inaccurate
 statements were made in establishing the emissions

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standards, limitations, or other terms or conditions
 of the permit.

iv. The Agency or USEPA determines that the permit must be revised or revoked to assure compliance with the applicable requirements.

6 b. In the event that the Agency determines that there 7 are grounds for revoking a CAAPP permit, for cause, consistent with paragraph a of this subsection, it shall 8 9 file a petition before the Board setting forth the basis 10 for such revocation. In any such proceeding, the Agency 11 shall have the burden of establishing that the permit 12 should be revoked under the standards set forth in this Act and the Clean Air Act. Any such proceeding shall be 13 14 conducted pursuant to the Board's procedures for adjudicatory hearings and the Board shall render 15 its 16 decision within 120 days of the filing of the petition. The 17 Agency shall take final action to revoke and reissue a 18 CAAPP permit consistent with the Board's order.

19 c. Proceedings regarding a reopened CAAPP permit shall 20 follow the same procedures as apply to initial permit 21 issuance and shall affect only those parts of the permit 22 for which cause to reopen exists.

d. Reopenings under paragraph (a) of this subsection
shall not be initiated before a notice of such intent is
provided to the CAAPP source by the Agency at least 30 days
in advance of the date that the permit is to be reopened,

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except that the Agency may provide a shorter time period in
 the case of an emergency.

3 The Agency shall have the authority to adopt e. rules, in accordance with the Illinois 4 procedural 5 Administrative Procedure Act, as the Agency deems 6 necessary, to implement this subsection.

7 16. Reopenings for Cause by USEPA.

a. When USEPA finds that cause exists to terminate, 8 9 modify, or revoke and reissue a CAAPP permit pursuant to 10 subsection 15 of this Section, and thereafter notifies the 11 Agency and the permittee of such finding in writing, the Agency shall forward to USEPA and the permittee a proposed 12 13 determination of termination, modification, or revocation appropriate, 14 and reissuance as in accordance with 15 paragraph (b) of this subsection. The Agency's proposed 16 determination shall be in accordance with the record, the Clean Air Act, regulations promulgated thereunder, this 17 18 Act and regulations promulgated thereunder. Such proposed 19 determination shall not affect the permit or constitute a 20 final permit action for purposes of this Act or the 21 Administrative Review Law. The Agency shall forward to 22 USEPA such proposed determination within 90 days after 23 receipt of the notification from USEPA. If additional time 24 is necessary to submit the proposed determination, the 25 Agency shall request a 90-day extension from USEPA and

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shall submit the proposed determination within 180 days
 after receipt of notification from USEPA.

3 b. i. Prior to the Agency's submittal to USEPA of a proposed determination to terminate or revoke and 4 reissue the permit, the Agency shall file a petition 5 before the Board setting forth USEPA's objection, the 6 7 permit record, the Agency's proposed determination, and the justification for its proposed determination. 8 9 The Board shall conduct a hearing pursuant to the rules 10 prescribed by Section 32 of this Act, and the burden of 11 proof shall be on the Agency.

12 ii. After due consideration of the written and oral 13 statements, the testimony and arguments that shall be 14 submitted at hearing, the Board shall issue and enter 15 an interim order for the proposed determination, which 16 shall set forth all changes, if any, required in the 17 Agency's proposed determination. The interim order shall comply with the requirements for final orders as 18 set forth in Section 33 of this Act. Issuance of an 19 20 interim order by the Board under this paragraph, 21 however, shall not affect the permit status and does 22 not constitute a final action for purposes of this Act 23 or the Administrative Review Law.

iii. The Board shall cause a copy of its interim
order to be served upon all parties to the proceeding
as well as upon USEPA. The Agency shall submit the

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proposed determination to USEPA in accordance with the Board's Interim Order within 180 days after receipt of the notification from USEPA.

c. USEPA shall review the proposed determination to
terminate, modify, or revoke and reissue the permit within
90 days after receipt.

i. When USEPA reviews the proposed determination
to terminate or revoke and reissue and does not object,
the Board shall, within 7 days after receipt of USEPA's
final approval, enter the interim order as a final
order. The final order may be appealed as provided by
Title XI of this Act. The Agency shall take final
action in accordance with the Board's final order.

14 ii. When USEPA reviews such proposed determination 15 to terminate or revoke and reissue and objects, the 16 Agency shall submit USEPA's objection and the Agency's 17 comments and recommendation on the objection to the Board and permittee. The Board shall review its interim 18 order in response to USEPA's objection and the Agency's 19 20 comments and recommendation and issue a final order in accordance with Sections 32 and 33 of this Act. The 21 22 Agency shall, within 90 days after receipt of such 23 objection, respond to USEPA's objection in accordance with the Board's final order. 24

25 iii. When USEPA reviews such proposed26 determination to modify and objects, the Agency shall,

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within 90 days after receipt of the objection, resolve the objection and modify the permit in accordance with USEPA's objection, based upon the record, the Clean Air Act, regulations promulgated thereunder, this Act, and regulations promulgated thereunder.

6 d. If the Agency fails to submit the proposed 7 determination pursuant to paragraph a of this subsection or 8 fails to resolve any USEPA objection pursuant to paragraph 9 c of this subsection, USEPA will terminate, modify, or 10 revoke and reissue the permit.

11 The Agency shall have the authority to adopt e. 12 in accordance with Illinois procedural rules, the Administrative Procedure 13 Act, as the Agency deems 14 necessary, to implement this subsection.

15 17. Title IV; Acid Rain Provisions.

16 a. The Agency shall act on initial CAAPP applications for affected sources for acid deposition in accordance with 17 this Section and Title V of the Clean Air Act and 18 19 regulations promulgated thereunder, except as modified by 20 Title IV of the Clean Air Act and regulations promulgated 21 thereunder. The Agency shall issue initial CAAPP permits to 22 the affected sources for acid deposition which shall become 23 effective no earlier than January 1, 1995, and which shall terminate on December 31, 1999, in accordance with this 24 25 Section. Subsequent CAAPP permits issued to affected

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sources for acid deposition shall be issued for a fixed term of 5 years. Title IV of the Clean Air Act and regulations promulgated thereunder, including but not limited to 40 C.F.R. Part 72, as now or hereafter amended, are applicable to and enforceable under this Act.

6 b. A designated representative of an affected source 7 for acid deposition shall submit a timely and complete 8 Phase II acid rain permit application and compliance plan 9 to the Agency, not later than January 1, 1996, that meets 10 the requirements of Titles IV and V of the Clean Air Act 11 and regulations. The Agency shall act on the Phase II acid 12 rain permit application and compliance plan in accordance 13 with this Section and Title V of the Clean Air Act and 14 regulations promulgated thereunder, except as modified by 15 Title IV of the Clean Air Act and regulations promulgated 16 thereunder. The Agency shall issue the Phase II acid rain 17 permit to an affected source for acid deposition no later than December 31, 1997, which shall become effective on 18 19 January 1, 2000, in accordance with this Section, except as 20 modified by Title IV and regulations promulgated 21 thereunder; provided that the designated representative of 22 the source submitted a timely and complete Phase II permit 23 application and compliance plan to the Agency that meets the requirements of Title IV and V of the Clean Air Act and 24 25 regulations.

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c. Each Phase II acid rain permit issued in accordance

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with this subsection shall have a fixed term of 5 years.
Except as provided in paragraph b above, the Agency shall
issue or deny a Phase II acid rain permit within 18 months
of receiving a complete Phase II permit application and
compliance plan.

6 d. A designated representative of a new unit, as 7 defined in Section 402 of the Clean Air Act, shall submit a 8 timely and complete Phase II acid rain permit application 9 and compliance plan that meets the requirements of Titles 10 IV and V of the Clean Air Act and its regulations. The 11 Agency shall act on the new unit's Phase II acid rain 12 permit application and compliance plan in accordance with this Section and Title V of the Clean Air Act and its 13 14 regulations, except as modified by Title IV of the Clean 15 Air Act and its regulations. The Agency shall reopen the 16 new unit's CAAPP permit for cause to incorporate the 17 approved Phase II acid rain permit in accordance with this Section. The Phase II acid rain permit for the new unit 18 19 shall become effective no later than the date required 20 under Title IV of the Clean Air Act and its regulations.

e. A designated representative of an affected source for acid deposition shall submit a timely and complete Title IV NOx permit application to the Agency, not later than January 1, 1998, that meets the requirements of Titles IV and V of the Clean Air Act and its regulations. The Agency shall reopen the Phase II acid rain permit for cause SB2213 Engrossed - 83 - LRB100 13060 MJP 27439 b

and incorporate the approved NOx provisions into the Phase II acid rain permit not later than January 1, 1999, in accordance with this Section, except as modified by Title IV of the Clean Air Act and regulations promulgated thereunder. Such reopening shall not affect the term of the Phase II acid rain permit.

f. The designated representative of the affected source for acid deposition shall renew the initial CAAPP permit and Phase II acid rain permit in accordance with this Section and Title V of the Clean Air Act and regulations promulgated thereunder, except as modified by Title IV of the Clean Air Act and regulations promulgated thereunder.

14 q. In the case of an affected source for acid 15 deposition for which a complete Phase II acid rain permit 16 application and compliance plan are timely received under 17 this subsection, the complete permit application and compliance plan, including amendments thereto, shall be 18 19 binding the owner, operator and designated on 20 representative, all affected units for acid deposition at the affected source, and any other unit, as defined in 21 22 Section 402 of the Clean Air Act, governed by the Phase II 23 acid rain permit application and shall be enforceable as an 24 acid rain permit for purposes of Titles IV and V of the 25 Clean Air Act, from the date of submission of the acid rain 26 permit application until a Phase II acid rain permit is

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1 issued or denied by the Agency.

h. The Agency shall not include or implement any
measure which would interfere with or modify the
requirements of Title IV of the Clean Air Act or
regulations promulgated thereunder.

i. Nothing in this Section shall be construed as
affecting allowances or USEPA's decision regarding an
excess emissions offset plan, as set forth in Title IV of
the Clean Air Act or regulations promulgated thereunder.

i. No permit revision shall be required for
increases in emissions that are authorized by
allowances acquired pursuant to the acid rain program,
provided that such increases do not require a permit
revision under any other applicable requirement.

15 ii. No limit shall be placed on the number of
16 allowances held by the source. The source may not,
17 however, use allowances as a defense to noncompliance
18 with any other applicable requirement.

iii. Any such allowance shall be accounted for
according to the procedures established in regulations
promulgated under Title IV of the Clean Air Act.

j. To the extent that the federal regulations promulgated under Title IV, including but not limited to 40 C.F.R. Part 72, as now or hereafter amended, are inconsistent with the federal regulations promulgated under Title V, the federal regulations promulgated under SB2213 Engrossed - 85 - LRB100 13060 MJP 27439 b

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Title IV shall take precedence.

k. The USEPA may intervene as a matter of right in any
permit appeal involving a Phase II acid rain permit
provision or denial of a Phase II acid rain permit.

5 1. It is unlawful for any owner or operator to violate any terms or conditions of a Phase II acid rain permit 6 issued under this subsection, to operate any affected 7 8 source for acid deposition except in compliance with a 9 Phase II acid rain permit issued by the Agency under this 10 subsection, or to violate any other applicable 11 requirements.

12 m. The designated representative of an affected source 13 for acid deposition shall submit to the Agency the data and 14 information submitted quarterly to USEPA, pursuant to 40 15 CFR 75.64, concurrently with the submission to USEPA. The 16 submission shall be in the same electronic format as 17 specified by USEPA.

n. The Agency shall act on any petition for exemption
of a new unit or retired unit, as those terms are defined
in Section 402 of the Clean Air Act, from the requirements
of the acid rain program in accordance with Title IV of the
Clean Air Act and its regulations.

23 The Agency shall have the authority to adopt ο. procedural 24 rules, in accordance with the Illinois 25 Administrative Procedure Act, as the Agency deems 26 necessary to implement this subsection.

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18. Fee Provisions.

2 a. A source subject to this Section or excluded under subsection 1.1 or paragraph (c) of subsection 3 of this 3 4 Section, shall pay a fee as provided in this paragraph (a) 5 of subsection 18. However, a source that has been excluded from the provisions of this Section under subsection 1.1 or 6 7 under paragraph (c) of subsection 3 of this Section because the source emits less than 25 tons per year of any 8 9 combination of regulated air pollutants, except greenhouse 10 gases, shall pay fees in accordance with paragraph (1) of 11 subsection (b) of Section 9.6.

12 i. The fee for a source allowed to emit less than 13 100 tons per year of any combination of regulated air 14 pollutants, except greenhouse gases, shall be \$1,800 15 per year, and that fee shall increase, beginning 16 January 1, 2012, to \$2,150 per year.

ii. The fee for a source allowed to emit 100 tons 17 18 or more per year of any combination of regulated air 19 pollutants, except greenhouse qases and those 20 regulated air pollutants excluded in paragraph (f) of 21 this subsection 18, shall be as follows:

22 A. The Agency shall assess a fee of \$18 per 23 ton, per year for the allowable emissions of 24 pollutants subject regulated air to this 25 subparagraph (ii) of paragraph (a) of subsection SB2213 Engrossed

1 18, and that fee shall increase, beginning January 2 1, 2012, to \$21.50 per ton, per year. These fees 3 shall be used by the Agency and the Board to fund the activities required by Title V of the Clean Air 4 5 Act including such activities as may be carried out 6 by other State or local agencies pursuant to 7 paragraph (d) of this subsection. The amount of such fee shall be based on the information supplied 8 9 by the applicant in its complete CAAPP permit 10 application or in the CAAPP permit if the permit 11 has been granted and shall be determined by the 12 amount of emissions that the source is allowed to 13 emit annually, provided however, that the maximum 14 fee for a CAAPP permit under this subparagraph (ii) 15 of paragraph (a) of subsection 18 is \$250,000, and 16 increases, beginning January 1, 2012, to \$294,000. 17 Beginning January 1, 2012, the maximum fee under this subparagraph (ii) of paragraph 18 (a) of subsection 18 for a source that has been excluded 19 20 under subsection 1.1 of this Section or under 21 paragraph (c) of subsection 3 of this Section is 22 \$4,112. The Agency shall provide as part of the 23 permit application form required under subsection 24 5 of this Section a separate fee calculation form 25 which will allow the applicant to identify the 26 allowable emissions and calculate the fee. In no

event shall the Agency raise the amount of allowable emissions requested by the applicant unless such increases are required to demonstrate compliance with terms of a CAAPP permit.

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5 Notwithstanding the above, any applicant may seek a change in its permit which would result in 6 7 increases in allowable emissions due to an 8 increase in the hours of operation or production 9 rates of an emission unit or units and such a 10 change shall be consistent with the construction 11 permit requirements of the existing State permit 12 program, under subsection (a) of Section 39 of this 13 Act and applicable provisions of this Section. 14 Where a construction permit is required, the 15 Agency shall expeditiously grant such construction 16 permit and shall, if necessary, modify the CAAPP 17 permit based on the same application.

B. The applicant or permittee may pay the fee 18 19 annually or semiannually for those fees greater 20 than \$5,000. However, any applicant paying a fee 21 equal to or greater than \$100,000 shall pay the 22 full amount on July 1, for the subsequent fiscal 23 year, or pay 50% of the fee on July 1 and the 24 remaining 50% by the next January 1. The Agency may 25 change any annual billing date upon reasonable 26 notice, but shall prorate the new bill so that the 1 2

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permittee or applicant does not pay more than its required fees for the fee period for which payment is made.

4 b. (Blank).

c. (Blank).

6 d. There is hereby created in the State Treasury a 7 special fund to be known as the Clean Air Act Permit Fund 8 (formerly known as the CAA Permit Fund). All Funds 9 collected by the Agency pursuant to this subsection shall 10 be deposited into the Fund. The General Assembly shall 11 appropriate monies from this Fund to the Agency and to the 12 Board to carry out their obligations under this Section. 13 The General Assembly may also authorize monies to be 14 granted by the Agency from this Fund to other State and 15 local agencies which perform duties related to the CAAPP. 16 Interest generated on the monies deposited in this Fund 17 shall be returned to the Fund.

The Agency shall have the authority to adopt 18 e. 19 procedural rules, in accordance with the Tllinois 20 Administrative Procedure Act, as the Agency deems 21 necessary to implement this subsection.

f. For purposes of this subsection, the term "regulated air pollutant" shall have the meaning given to it under subsection 1 of this Section but shall exclude the following:

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i. carbon monoxide;

ii. any Class I or II substance which is a
 regulated air pollutant solely because it is listed
 pursuant to Section 602 of the Clean Air Act; and

iii. any pollutant that is a regulated air
pollutant solely because it is subject to a standard or
regulation under Section 112(r) of the Clean Air Act
based on the emissions allowed in the permit effective
in that calendar year, at the time the applicable bill
is generated.

10 19. Air Toxics Provisions.

11 a. In the event that the USEPA fails to promulgate in a 12 timely manner a standard pursuant to Section 112(d) of the 13 Clean Air Act, the Agency shall have the authority to issue 14 permits, pursuant to Section 112(j) of the Clean Air Act 15 regulations promulgated thereunder, which contain and 16 emission limitations which are equivalent to the emission limitations that would apply to a source if an emission 17 18 standard had been promulgated in a timely manner by USEPA pursuant to Section 112(d). Provided, however, that the 19 20 owner or operator of a source shall have the opportunity to 21 submit to the Agency a proposed emission limitation which 22 it determines to be equivalent to the emission limitations 23 that would apply to such source if an emission standard had 24 been promulgated in a timely manner by USEPA. If the Agency 25 refuses to include the emission limitation proposed by the

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1 owner or operator in a CAAPP permit, the owner or operator may petition the Board to establish whether the emission 2 3 limitation proposal submitted by the owner or operator provides for emission limitations which are equivalent to 4 5 the emission limitations that would apply to the source if 6 the emission standard had been promulgated by USEPA in a 7 timely manner. The Board shall determine whether the 8 emission limitation proposed by the owner or operator or an 9 alternative emission limitation proposed by the Agency 10 provides for the level of control required under Section 11 112 of the Clean Air Act, or shall otherwise establish an 12 appropriate emission limitation, pursuant to Section 112 of the Clean Air Act. 13

14 b. Any Board proceeding brought under paragraph (a) or 15 (e) of this subsection shall be conducted according to the 16 Board's procedures for adjudicatory hearings and the Board 17 shall render its decision within 120 days of the filing of the petition. Any such decision shall be subject to review 18 19 pursuant to Section 41 of this Act. Where USEPA promulgates 20 an applicable emission standard prior to the issuance of 21 the CAAPP permit, the Agency shall include in the permit 22 the promulgated standard, provided that the source shall 23 have the compliance period provided under Section 112(i) of 24 the Clean Air Act. Where USEPA promulgates an applicable 25 standard subsequent to the issuance of the CAAPP permit, 26 the Agency shall revise such permit upon the next renewal SB2213 Engrossed - 92 - LRB100 13060 MJP 27439 b

1 to reflect the promulgated standard, providing a 2 reasonable time for the applicable source to comply with 3 the standard, but no longer than 8 years after the date on 4 which the source is first required to comply with the 5 emissions limitation established under this subsection.

c. The Agency shall have the authority to implement and 6 7 enforce complete or partial emission standards promulgated 8 USEPA pursuant to Section 112(d), and standards by 9 promulgated by USEPA pursuant to Sections 112(f), 112(h), 10 112(m), and 112(n), and may accept delegation of authority 11 from USEPA to implement and enforce Section 112(1) and 12 prevention and detection requirements for the of 13 accidental releases pursuant to Section 112(r) of the Clean 14 Air Act.

d. The Agency shall have the authority to issue permits
pursuant to Section 112(i) (5) of the Clean Air Act.

17 e. The Agency has the authority to implement Section 112(q) of the Clean Air Act consistent with the Clean Air 18 19 Act and federal regulations promulgated thereunder. If the 20 Agency refuses to include the emission limitations 21 proposed in an application submitted by an owner or 22 operator for a case-by-case maximum achievable control 23 technology (MACT) determination, the owner or operator may 24 petition the Board to determine whether the emission 25 limitation proposed by the owner or operator or an 26 alternative emission limitation proposed by the Agency SB2213 Engrossed - 93 - LRB100 13060 MJP 27439 b

provides for a level of control required by Section 112 of
 the Clean Air Act, or to otherwise establish an appropriate
 emission limitation under Section 112 of the Clean Air Act.

4 20. Small Business.

5 a. For purposes of this subsection: 6 "Program" is the Small Business Stationary Source 7 Technical and Environmental Compliance Assistance Program 8 created within this State pursuant to Section 507 of the 9 Clean Air Act and guidance promulgated thereunder, to 10 provide technical assistance and compliance information to 11 small business stationary sources;

12 "Small Business Assistance Program" is a component of 13 responsible for providing sufficient the Program 14 communications with small businesses through the 15 collection and dissemination of information to small 16 business stationary sources; and

17 "Small Business Stationary Source" means a stationary18 source that:

1. is owned or operated by a person that employs
 20 100 or fewer individuals;

2. is a small business concern as defined in the
"Small Business Act";

3. is not a major source as that term is defined in
subsection 2 of this Section;

25 4. does not emit 50 tons or more per year of any

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regulated air pollutant, except greenhouse gases; and

5. emits less than 75 tons per year of all
 regulated pollutants, except greenhouse gases.

b. The Agency shall adopt and submit to USEPA, after
reasonable notice and opportunity for public comment, as a
revision to the Illinois state implementation plan, plans
for establishing the Program.

8 c. The Agency shall have the authority to enter into 9 such contracts and agreements as the Agency deems necessary 10 to carry out the purposes of this subsection.

d. The Agency may establish such procedures as it may
 deem necessary for the purposes of implementing and
 executing its responsibilities under this subsection.

14 e. There shall be appointed a Small Business Ombudsman referred 15 (hereinafter in this subsection to as 16 "Ombudsman") to monitor the Small Business Assistance 17 Program. The Ombudsman shall be a nonpartisan designated official, with the ability to independently assess whether 18 19 the goals of the Program are being met.

20 f. The State Ombudsman Office shall be located in an 21 existing Ombudsman office within the State or in any State 22 Department.

g. There is hereby created a State Compliance Advisory
Panel (hereinafter in this subsection referred to as
"Panel") for determining the overall effectiveness of the
Small Business Assistance Program within this State.

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h. The selection of Panel members shall be by the
 following method:

The Governor shall select two members who are
 not owners or representatives of owners of small
 business stationary sources to represent the general
 public;

7 2. The Director of the Agency shall select one
8 member to represent the Agency; and

9 3. The State Legislature shall select four members 10 who are owners or representatives of owners of small 11 business stationary sources. Both the majority and 12 minority leadership in both Houses of the Legislature 13 shall appoint one member of the panel.

i. Panel members should serve without compensation but
will receive full reimbursement for expenses including
travel and per diem as authorized within this State.

j. The Panel shall select its own Chair by a majority vote. The Chair may meet and consult with the Ombudsman and the head of the Small Business Assistance Program in planning the activities for the Panel.

21 21. Temporary Sources.

22 a. The Agency may issue a single permit authorizing 23 emissions from similar operations by the same source owner 24 or operator at multiple temporary locations, except for 25 sources which are affected sources for acid deposition SB2213 Engrossed - 96 - LRB100 13060 MJP 27439 b

1 under Title IV of the Clean Air Act.

b. The applicant must demonstrate that the operation is
temporary and will involve at least one change of location
during the term of the permit.

5 Any such permit shall meet all applicable с. 6 requirements of this Section and applicable regulations, 7 include conditions assuring compliance with all and 8 applicable requirements at all authorized locations and 9 requirements that the owner or operator notify the Agency 10 at least 10 days in advance of each change in location.

11 22. Solid Waste Incineration Units.

a. A CAAPP permit for a solid waste incineration unit
 combusting municipal waste subject to standards
 promulgated under Section 129(e) of the Clean Air Act shall
 be issued for a period of 12 years and shall be reviewed
 every 5 years, unless the Agency requires more frequent
 review through Agency procedures.

b. During the review in paragraph (a) of this subsection, the Agency shall fully review the previously submitted CAAPP permit application and corresponding reports subsequently submitted to determine whether the source is in compliance with all applicable requirements.

c. If the Agency determines that the source is not in
 compliance with all applicable requirements it shall
 revise the CAAPP permit as appropriate.

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The Agency shall have the authority to adopt 1 d. 2 procedural rules, in accordance with the Illinois Administrative Procedure Act, as the Agency deems 3 4 necessary, to implement this subsection. (Source: P.A. 99-380, eff. 8-17-15; 99-933, eff. 1-27-17; 5 100-103, eff. 8-11-17.) 6 7 (415 ILCS 5/Tit. XVIII heading new) 8 TITLE XVIII: PROTECTION OF ENVIRONMENT, NATURAL RESOURCES, AND 9 PUBLIC HEALTH 10 (415 ILCS 5/59 new) 11 Sec. 59. Findings. The General Assembly finds and declares 12 that: (1) For over 4 decades, Illinois and its residents have 13 14 relied on federal laws, including the federal Clean Air Act, 15 the Federal Water Pollution Control Act (Clean Water Act), the 16 federal Safe Drinking Water Act, and the federal Endangered 17 Species Act, along with their implementing regulations and remedies, to protect our State's public health, environment, 18 and natural resources. 19 20 (2) These federal laws establish standards that serve as 21 the baseline level of public health and environmental 22 protection, while expressly authorizing states like Illinois 23 to adopt more protective measures.

24 (3) Beginning in 2017, a new presidential administration

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and a United States Congress are controlled by one party that has signaled a series of direct challenges to these federal laws and the protections they provide, as well as to the underlying science that makes these protections necessary, and to the rights of the states to protect their own environment, natural resources, and public health as they see fit.

7 <u>(4) It is therefore necessary for the Illinois General</u> 8 <u>Assembly to enact legislation that will ensure continued</u> 9 <u>protections for the environment, natural resources, and public</u> 10 <u>health in the State even if the federal laws specified in</u> 11 <u>subsection (a) are undermined, amended, or repealed.</u>

12 (415 ILCS 5/59.1 new)

13 Sec. 59.1. Intent. It is the intent of this Title to: (1) Retain protections afforded under the federal laws 14 15 specified in Section 59.2 and regulations implementing those 16 federal laws in existence on or before January 19, 2017, regardless of actions taken at the federal level. 17 18 (2) Protect public health and welfare from any actual or potential adverse effect that reasonably may be anticipated to 19 20 occur from pollution, including the effects of climate change.

21 <u>(3) Preserve, protect, and enhance the environment and</u> 22 <u>natural resources in Illinois, including, but not limited to,</u> 23 <u>the State and national parks, national wilderness areas,</u> 24 <u>national monuments, national waterways, including Lake</u> 25 <u>Michigan and the Mississippi River, and other areas with</u>

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1	special national or regional natural, recreational, scenic, or
2	historic value.
3	(4) Ensure that economic growth will occur in a manner
4	consistent with the protection of public health and the
5	environment and preservation of existing natural resources.
6	(5) Ensure that any decision made by a public agency that
7	may adversely impact public health, the environment, or natural
8	resources is made only after careful evaluation of all the
9	consequences of that decision and after adequate procedural
10	opportunities for informed public participation in the
11	decision-making process.
12	(415 ILCS 5/59.2 new)
13	Sec. 59.2. Definitions. As used in this Title:
14	"Baseline federal law standards" means federal laws and
15	federal regulations issued under the federal laws as those
16	federal laws and regulations existed on January 19, 2017.
17	"Federal laws" means any of the following:
18	(1) The federal Clean Air Act.
19	(2) The Federal Water Pollution Control Act.
20	(3) The federal Safe Drinking Water Act.
21	(4) The federal Endangered Species Act.
22	"State agency" means a State agency designated by law to
23	implement the federal law or its State analog.

24 (415 ILCS 5/59.3 new)

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1	Sec. 59.3. Operative provisions.
2	(a) A State or local agency shall not amend or revise its
3	rules to be less stringent than the baseline federal law
4	standards.
5	(b) A State or local agency may adopt rules for Illinois
6	that are more stringent than the baseline federal law
7	standards.
8	(415 ILCS 5/60 new)
9	<u>Sec. 60. Air.</u>
10	(a) The General Assembly finds all of the following:
11	(1) Title II and Title X of the Environmental
12	Protection Act contain the State analog to the federal
13	Clean Air Act.
14	(2) State agencies formulate and adopt the state
15	implementation plans (SIPs) for Illinois under the federal
16	Clean Air Act, and issue permits governing the emission of
17	certain substances, including greenhouse gases, into the
18	air.
19	(b) Except as otherwise authorized by State law, all of the
20	following apply:
21	(1) State agencies shall maintain and enforce all air
22	quality requirements and standards that are at least as
23	stringent as required by the baseline federal law
24	standards, in addition to those required under State law.
25	(2) If State agencies have not established a standard

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1 or requirement for an air pollutant for which a standard or
2 requirement exists in the baseline federal law standards
3 and the federal standard or requirement is amended, then
4 the State agencies shall adopt a standard or requirement
5 that is at least as stringent as the baseline federal law
6 standards.

7 (3) State agencies shall adopt state implementation
8 plans for Illinois that meet requirements that are at least
9 as stringent as those required by the applicable baseline
10 federal law standards, in addition to those required by
11 State law.

12 <u>(4) If the federal transportation conformity program</u> 13 <u>becomes less stringent than the applicable baseline</u> 14 <u>federal law standards, then State agencies shall adopt and</u> 15 <u>implement equivalent requirements that are at least as</u> 16 <u>stringent as those required by the applicable baseline</u> 17 <u>federal law standards, in addition to those required by</u> 18 State law.

19 (415 ILCS 5/61 new)

20 <u>Sec. 61. Water.</u>

21 (a) The General Assembly finds all of the following:

22 (1) Title III and Title X of the Environmental
 23 Protection Act are the State analog to the Federal Water
 24 Pollution Control Act, otherwise known as the federal Clean
 25 Water Act.

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1	(2) Title IV, Title IV-A, and Title X of the
2	Environmental Protection Act are the State analog to the
3	federal Safe Drinking Water Act.
4	(3) State agencies administer and implement the
5	federal Clean Water Act and the Environmental Protection
6	Act to preserve, protect, enhance, and restore water
7	quality by setting statewide policy, formulating and
8	adopting water quality control plans, setting standards,
9	issuing permits and waste discharge requirements,
10	determining compliance with those permits and waste
11	discharge requirements, and taking appropriate enforcement
12	actions.
13	(4) State agencies regulate public drinking water
14	systems under the federal Safe Drinking Water Act and the
15	Environmental Protection Act to ensure the delivery of safe
16	drinking water to Illinoisans.
17	(b) Except as otherwise authorized by State law, the
18	following apply:
19	(1) State agencies shall maintain and enforce all water
20	supply and water quality standards and permitting
21	requirements that are at least as stringent as required by
22	the applicable baseline federal law standards, in addition
23	to those required by State law.
24	(2) State agencies shall maintain and enforce all
25	drinking water standards that are at least as stringent as
26	required by the applicable baseline federal law standards,

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in addition to those required by State law, including the
 level of lead in drinking water.

3 <u>(3) If State agencies have not established a water</u> 4 <u>supply or water quality standard or requirement for which a</u> 5 <u>standard or requirement exists in the baseline federal law</u> 6 <u>standards and the federal requirement or standard is</u> 7 <u>amended, then State agencies as appropriate shall adopt a</u> 8 <u>standard or requirement that is at least as stringent as</u> 9 <u>the baseline federal law standards.</u>

10 <u>(4) If State agencies have not established a drinking</u> 11 <u>water standard or requirement for which a standard or</u> 12 <u>requirement exists in the baseline federal law standards</u> 13 <u>and the federal standard or requirement is amended, then</u> 14 <u>State agencies, as appropriate, shall adopt a standard or</u> 15 <u>requirement that is at least as stringent as the baseline</u> 16 federal law standards.

17 (5) Waste discharge requirements and permits that are 18 issued on and after January 19, 2017, shall be at least as 19 protective of the environment and comply with all 20 applicable water quality standards, effluent limitations, 21 and restrictions as required by the applicable baseline 22 federal law standards, in addition to those required by 23 State law.

24 (6) Drinking water supply permits that are issued on
 25 and after January 19, 2017, shall be at least as protective
 26 of public health and comply with all applicable drinking

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24 the State analog to the federal Endangered Species Act.		
3 State law. 4 (7) A water quality management plan adopted on or after 5 January 19, 2017, shall be at least as protective of the 6 environment pursuant to, and in compliance with, all 7 applicable water quality standards, effluent limitations, 8 and restrictions as required by the applicable baseline 9 federal law standards, in addition to those required by 10 State law. 11 (8) When a waste discharge requirement or water quality 12 management plan is renewed or amended, any water quality 13 standards, effluent limitations, restrictions, and 14 conditions shall be at least as protective of the 15 environment pursuant to, and in compliance with, all 16 applicable water quality standards, effluent limitations, 17 and restrictions as required by the applicable baseline 18 federal law standards, in addition to those required by 19 State law. 20 (415 ILCS 5/62 new) 21 Sec. 62. Endangered and threatened species. 22 (a) The General Assembly finds all of the following: 23 (1) The Illinois Endangered Species Prote	1	water standards as required by the applicable baseline
4 (7) A water quality management plan adopted on or after 5 January 19, 2017, shall be at least as protective of the 6 environment pursuant to, and in compliance with, all 7 applicable water quality standards, effluent limitations, 8 and restrictions as required by the applicable baseline 9 federal law standards, in addition to those required by 10 State law. 11 (8) When a waste discharge requirement or water quality 12 management plan is renewed or amended, any water quality 13 standards, effluent limitations, restrictions, and 14 conditions shall be at least as protective of the 15 environment pursuant to, and in compliance with, all 16 applicable water quality standards, effluent limitations, 17 and restrictions as required by the applicable baseline 18 federal law standards, in addition to those required by 19 State law. 20 (415 ILCS 5/62 new) 21 Sec. 62. Endangered and threatened species. 22 (a) The General Assembly finds all of the following: 23 (1) The Illinois Endangered Species Protection Act is 24 <	2	federal law standards, in addition to those required by
January 19, 2017, shall be at least as protective of the environment pursuant to, and in compliance with, all applicable water quality standards, effluent limitations, and restrictions as required by the applicable baseline 9 federal law standards, in addition to those required by 10 State law. 11 (8) When a waste discharge requirement or water quality 12 management plan is renewed or amended, any water quality 13 standards, effluent limitations, restrictions, and 14 conditions shall be at least as protective of the 15 environment pursuant to, and in compliance with, all 16 applicable water quality standards, effluent limitations, 17 and restrictions as required by the applicable baseline 18 federal law standards, in addition to those required by 19 State law. 20 (415 ILCS 5/62 new) 21 Sec. 62. Endangered and threatened species. 22 (a) The General Assembly finds all of the following: 23 (1) The Illinois Endangered Species Protection Act is 24 the State analog to the federal Endangered Species Act.	3	State law.
6 environment pursuant to, and in compliance with, all 7 applicable water quality standards, effluent limitations, 8 and restrictions as required by the applicable baseline 9 federal law standards, in addition to those required by 10 State law. 11 (8) When a waste discharge requirement or water quality 12 management plan is renewed or amended, any water quality 13 standards, effluent limitations, restrictions, and 14 conditions shall be at least as protective of the 15 environment pursuant to, and in compliance with, all 16 applicable water quality standards, effluent limitations, 17 and restrictions as required by the applicable baseline 18 federal law standards, in addition to those required by 19 State law. 20 (415 ILCS 5/62 new) 21 Sec. 62. Endangered and threatened species. 22 (a) The General Assembly finds all of the following: 23 (1) The Illinois Endangered Species Protection Act is 24 the State analog to the federal Endangered Species Act.	4	(7) A water quality management plan adopted on or after
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	23	(1) The Illinois Endangered Species Protection Act is
25 (2) The Illinois Endangered Species Protection Act	24	the State analog to the federal Endangered Species Act.
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1	prohibits the taking of any species that the Department of
2	Natural Resources determines to be endangered or
3	threatened, unless the Department of Natural Resources
4	allows for take incidental to otherwise lawful activity
5	under Section 4 of the Illinois Endangered Species
6	Protection Act.
7	(b) Except as otherwise authorized by State law, both of
8	the following apply:
9	(1) All native species not already listed under the
10	Illinois Endangered Species Protection Act that are listed
11	as endangered or threatened under the federal Endangered
12	Species Act on January 19, 2017, shall be listed as an
13	endangered or threatened species, as appropriate, under
14	the Illinois Endangered Species Protection Act. The
15	Department of Natural Resources may review and modify the
16	listing of species in accordance with this Section.
17	(2) Any new or revised consistency determination or
18	incidental take permit issued to a permittee on or after
18 19	incidental take permit issued to a permittee on or after January 19, 2017, shall only authorize incidental take if
19	January 19, 2017, shall only authorize incidental take if
19 20	January 19, 2017, shall only authorize incidental take if it requires conditions at least as stringent as required by
19 20 21	January 19, 2017, shall only authorize incidental take if it requires conditions at least as stringent as required by the relevant baseline federal law standards, including,
19 20 21 22	January 19, 2017, shall only authorize incidental take if it requires conditions at least as stringent as required by the relevant baseline federal law standards, including, but not limited to, any federal incidental take statement,
19 20 21 22 23	January 19, 2017, shall only authorize incidental take if it requires conditions at least as stringent as required by the relevant baseline federal law standards, including, but not limited to, any federal incidental take statement, incidental take permit, or biological opinion in effect and

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of the Illinois Endangered Species Protection Act.

2 (415 ILCS 5/63 new)

3 Sec. 63. Implementation; reporting. Each State agency 4 shall undertake all feasible efforts using the State agency's 5 authority under State and federal law to implement and enforce 6 this Title. Each State agency that takes steps to enforce this 7 Title shall submit a report to the General Assembly at least 8 once every year describing the State agency's compliance with 9 this Title. The report to the General Assembly shall be filed 10 with the Clerk of the House of Representatives and the 11 Secretary of the Senate in electronic form only, in the manner that the Clerk and the Secretary shall direct. 12

13 (415 ILCS 5/64 new)

14 <u>Sec. 64. Repeal. This Title is repealed 3 years after the</u> 15 <u>effective date of this amendatory Act of the 100th General</u> 16 <u>Assembly.</u>

17 Section 35. Labor; environmental standards; baseline 18 federal law standard. For the purposes of this Act, including 19 the new provisions and amendatory provisions, all requirements 20 that a labor or environmental standard be identical in 21 substance or consistent with a baseline federal law standard 22 shall mean that a standard is identical in substance or 23 consistent with that baseline federal law standard as of SB2213 Engrossed - 107 - LRB100 13060 MJP 27439 b

1 January 19, 2017.

2 Section 97. Severability. The provisions of this Act are 3 severable. If any provision of this Act or its application is 4 held invalid, that invalidity shall not affect other provisions 5 or applications that can be given effect without the invalid 6 provision or application.