100TH GENERAL ASSEMBLY

State of Illinois

2017 and 2018

HB3372

by Rep. Elgie R. Sims, Jr.

SYNOPSIS AS INTRODUCED:

5 ILCS 140/7 105 ILCS 5/2-3.170 new from Ch. 116, par. 207

Amends the School Code. Requires the State Board of Education to establish, or contract with a third party to establish, a Safe2Tell program to allow the anonymous reporting of information regarding potential threats to students. Sets forth objectives of the program. Sets forth requirements to disclose information collected under the program in court. Provides that knowing disclosure of information under the program is guilty of a class A misdemeanor. Amends the Freedom of Information Act to exempt information collected under the program.

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A BILL FOR

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AN ACT concerning education.

2 Be it enacted by the People of the State of Illinois, 3 represented in the General Assembly:

4 Section 5. The Freedom of Information Act is amended by 5 changing Section 7 as follows:

6 (5 ILCS 140/7) (from Ch. 116, par. 207)

7 Sec. 7. Exemptions.

(1) When a request is made to inspect or copy a public 8 9 record that contains information that is exempt from disclosure under this Section, but also contains information that is not 10 exempt from disclosure, the public body may elect to redact the 11 information that is exempt. The public body shall make the 12 remaining information available for inspection and copying. 13 14 Subject to this requirement, the following shall be exempt from inspection and copying: 15

16 (a) Information specifically prohibited from
17 disclosure by federal or State law or rules and regulations
18 implementing federal or State law.

(b) Private information, unless disclosure is required
by another provision of this Act, a State or federal law or
a court order.

(b-5) Files, documents, and other data or databases
 maintained by one or more law enforcement agencies and

specifically designed to provide information to one or more law enforcement agencies regarding the physical or mental

Personal information contained within public 4 (C) 5 records, the disclosure of which would constitute a clearly 6 unwarranted invasion of personal privacy, unless the 7 disclosure is consented to in writing by the individual 8 subjects of the information. "Unwarranted invasion of 9 personal privacy" means the disclosure of information that 10 is highly personal or objectionable to a reasonable person 11 and in which the subject's right to privacy outweighs any 12 legitimate public interest in obtaining the information. The disclosure of information that bears on the public 13 14 duties of public employees and officials shall not be 15 considered an invasion of personal privacy.

status of one or more individual subjects.

16 (d) Records in the possession of any public body 17 created in the course of administrative enforcement 18 proceedings, and any law enforcement or correctional 19 agency for law enforcement purposes, but only to the extent 20 that disclosure would:

(i) interfere with pending or actually and reasonably contemplated law enforcement proceedings conducted by any law enforcement or correctional agency that is the recipient of the request;

(ii) interfere with active administrativeenforcement proceedings conducted by the public body

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that is the recipient of the request;

(iii) create a substantial likelihood that a person will be deprived of a fair trial or an impartial hearing;

5 (iv) unavoidably disclose the identity of a confidential 6 confidential source, information 7 furnished only by the confidential source, or persons 8 who file complaints with or provide information to 9 administrative, investigative, law enforcement, or 10 penal agencies; except that the identities of 11 witnesses to traffic accidents, traffic accident 12 reports, and rescue reports shall be provided by 13 agencies of local government, except when disclosure would interfere with an active criminal investigation 14 15 conducted by the agency that is the recipient of the 16 request;

(v) disclose unique or specialized investigative techniques other than those generally used and known or disclose internal documents of correctional agencies related to detection, observation or investigation of incidents of crime or misconduct, and disclosure would result in demonstrable harm to the agency or public body that is the recipient of the request;

(vi) endanger the life or physical safety of law
 enforcement personnel or any other person; or

(vii) obstruct an ongoing criminal investigation

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by the agency that is the recipient of the request.

2 (d-5) A law enforcement record created for law 3 enforcement purposes and contained in a shared electronic record management system if the law enforcement agency that 4 5 is the recipient of the request did not create the record, did not participate in or have a role in any of the events 6 7 which are the subject of the record, and only has access to 8 the record through the shared electronic record management 9 system.

(e) Records that relate to or affect the security of
 correctional institutions and detention facilities.

12 (e-5) Records requested by persons committed to the 13 Department of Corrections if those materials are available 14 in the library of the correctional facility where the 15 inmate is confined.

16 (e-6) Records requested by persons committed to the 17 Department of Corrections if those materials include 18 records from staff members' personnel files, staff 19 rosters, or other staffing assignment information.

20 (e-7) Records requested by persons committed to the 21 Department of Corrections if those materials are available 22 through an administrative request to the Department of 23 Corrections.

(f) Preliminary drafts, notes, recommendations,
 memoranda and other records in which opinions are
 expressed, or policies or actions are formulated, except

1 that a specific record or relevant portion of a record 2 shall not be exempt when the record is publicly cited and 3 identified by the head of the public body. The exemption 4 provided in this paragraph (f) extends to all those records 5 of officers and agencies of the General Assembly that 6 pertain to the preparation of legislative documents.

7 secrets and commercial or (q) Trade financial 8 information obtained from a person or business where the 9 trade secrets or commercial or financial information are furnished under a claim that they are proprietary, 10 11 privileged or confidential, and that disclosure of the 12 trade secrets or commercial or financial information would cause competitive harm to the person or business, and only 13 insofar as the claim directly applies to the records 14 15 requested.

16 The information included under this exemption includes 17 all trade secrets and commercial or financial information obtained by a public body, including a public pension fund, 18 19 from a private equity fund or a privately held company 20 within the investment portfolio of a private equity fund as a result of either investing or evaluating a potential 21 22 investment of public funds in a private equity fund. The 23 exemption contained in this item does not apply to the 24 aggregate financial performance information of a private 25 equity fund, nor to the identity of the fund's managers or 26 general partners. The exemption contained in this item does

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not apply to the identity of a privately held company within the investment portfolio of a private equity fund, unless the disclosure of the identity of a privately held company may cause competitive harm.

5 Nothing contained in this paragraph (g) shall be 6 construed to prevent a person or business from consenting 7 to disclosure.

8 (h) Proposals and bids for any contract, grant, or 9 agreement, including information which if it were 10 disclosed would frustrate procurement or give an advantage 11 to any person proposing to enter into a contractor 12 agreement with the body, until an award or final selection is made. Information prepared by or for the body in 13 14 preparation of a bid solicitation shall be exempt until an 15 award or final selection is made.

16 (i) Valuable formulae, computer geographic systems, 17 designs, drawings and research data obtained or produced by any public body when disclosure could reasonably be 18 19 expected to produce private gain or public loss. The 20 exemption for "computer geographic systems" provided in 21 this paragraph (i) does not extend to requests made by news 22 media as defined in Section 2 of this Act when the 23 requested information is not otherwise exempt and the only 24 purpose of the request is to access and disseminate 25 information regarding the health, safety, welfare, or 26 legal rights of the general public.

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1 (j) The following information pertaining to 2 educational matters:

3 (i) test questions, scoring keys and other
4 examination data used to administer an academic
5 examination;

6 (ii) information received by a primary or 7 secondary school, college, or university under its 8 procedures for the evaluation of faculty members by 9 their academic peers;

10 (iii) information concerning a school or 11 university's adjudication of student disciplinary 12 cases, but only to the extent that disclosure would 13 unavoidably reveal the identity of the student; and

14 (iv) course materials or research materials used15 by faculty members.

16 (k) Architects' plans, engineers' technical 17 submissions, and other construction related technical documents for projects not constructed or developed in 18 19 whole or in part with public funds and the same for 20 projects constructed or developed with public funds, including but not limited to power generating 21 and distribution stations 22 and other transmission and 23 distribution facilities, water treatment facilities, 24 airport facilities, sport stadiums, convention centers, 25 and all government owned, operated, or occupied buildings, 26 but only to the extent that disclosure would compromise

1 security.

(1) Minutes of meetings of public bodies closed to the
public as provided in the Open Meetings Act until the
public body makes the minutes available to the public under
Section 2.06 of the Open Meetings Act.

Communications between a public body and an 6 (m) 7 attorney or auditor representing the public body that would 8 not be subject to discovery in litigation, and materials 9 prepared or compiled by or for a public body in anticipation of a criminal, civil or administrative 10 11 proceeding upon the request of an attorney advising the 12 public body, and materials prepared or compiled with 13 respect to internal audits of public bodies.

(n) Records relating to a public body's adjudication of employee grievances or disciplinary cases; however, this exemption shall not extend to the final outcome of cases in which discipline is imposed.

(o) Administrative or technical information associated 18 19 with automated data processing operations, including but 20 not limited to software, operating protocols, computer 21 program abstracts, file layouts, source listings, object 22 modules, load modules, user guides, documentation 23 all logical pertaining to and physical design of 24 computerized systems, employee manuals, and any other 25 information that, if disclosed, would jeopardize the 26 security of the system or its data or the security of

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materials exempt under this Section.

(p) Records relating to collective negotiating matters 2 3 between public bodies and their employees or representatives, except that any final 4 contract or 5 agreement shall be subject to inspection and copying.

6 (q) Test questions, scoring keys, and other 7 examination data used to determine the qualifications of an 8 applicant for a license or employment.

9 (r) The records, documents, and information relating 10 to real estate purchase negotiations until those 11 negotiations have been completed or otherwise terminated. 12 With regard to a parcel involved in a pending or actually 13 and reasonably contemplated eminent domain proceeding 14 under the Eminent Domain Act, records, documents and 15 information relating to that parcel shall be exempt except 16 as may be allowed under discovery rules adopted by the 17 Supreme Court. The records, documents Illinois and information relating to a real estate sale shall be exempt 18 19 until a sale is consummated.

20 (s) Any and all proprietary information and records 21 related to the operation of an intergovernmental risk 22 management association or self-insurance pool or jointly 23 self-administered health and accident cooperative or pool. 24 Insurance or self insurance (including any 25 intergovernmental risk management association or self 26 insurance pool) claims, loss risk management or

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information, records, data, advice or communications.

2 contained (t) Information in or related to 3 examination, operating, or condition reports prepared by, on behalf of, or for the use of a public body responsible 4 5 for the regulation or supervision of financial 6 institutions or insurance companies, unless disclosure is 7 otherwise required by State law.

8 (u) Information that would disclose or might lead to 9 the disclosure of secret or confidential information, 10 codes, algorithms, programs, or private keys intended to be 11 used to create electronic or digital signatures under the 12 Electronic Commerce Security Act.

(v) Vulnerability assessments, security measures, and 13 14 response policies or plans that are designed to identify, 15 prevent, or respond to potential attacks upon a community's 16 population or systems, facilities, or installations, the 17 destruction or contamination of which would constitute a clear and present danger to the health or safety of the 18 19 community, but only to the extent that disclosure could 20 reasonably be expected to jeopardize the effectiveness of 21 the measures or the safety of the personnel who implement 22 them or the public. Information exempt under this item may 23 the include such things as details pertaining to 24 mobilization or deployment of personnel or equipment, to 25 the operation of communication systems or protocols, or to 26 tactical operations.

1 (w) (Blank).

2 (x) Maps and other records regarding the location or 3 security of generation, transmission, distribution, 4 storage, gathering, treatment, or switching facilities 5 owned by a utility, by a power generator, or by the 6 Illinois Power Agency.

7 (y) Information contained in or related to proposals, 8 bids, negotiations related to electric or power 9 procurement under Section 1-75 of the Illinois Power Agency Act and Section 16-111.5 of the Public Utilities Act that 10 11 is determined to be confidential and proprietary by the 12 Illinois Power Agency or by the Illinois Commerce 13 Commission.

14 (z)Information about students exempted from disclosure under Sections 10-20.38 or 34-18.29 of the 15 16 School Code, and information about undergraduate students 17 enrolled at an institution of higher education exempted from disclosure under Section 25 of the Illinois Credit 18 19 Card Marketing Act of 2009.

20 (aa) Information the disclosure of which is exempted
21 under the Viatical Settlements Act of 2009.

(bb) Records and information provided to a mortality review team and records maintained by a mortality review team appointed under the Department of Juvenile Justice Mortality Review Team Act.

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(cc) Information regarding interments, entombments, or

inurnments of human remains that are submitted to the
 Cemetery Oversight Database under the Cemetery Care Act or
 the Cemetery Oversight Act, whichever is applicable.

4 (dd) Correspondence and records (i) that may not be
5 disclosed under Section 11-9 of the <u>Illinois</u> Public Aid
6 Code or (ii) that pertain to appeals under Section 11-8 of
7 the <u>Illinois</u> Public Aid Code.

personal 8 (ee) The names, addresses, or other 9 information of persons who are minors and are also 10 participants and registrants in programs of park 11 districts, forest preserve districts, conservation 12 districts, recreation agencies, and special recreation associations. 13

names, 14 (ff) The addresses, or other personal 15 information of participants and registrants in programs of 16 park districts, forest preserve districts, conservation districts, recreation agencies, and special recreation 17 18 associations where such programs are targeted primarily to 19 minors.

20 (gg) Confidential information described in Section
 21 1-100 of the Illinois Independent Tax Tribunal Act of 2012.

(hh) The report submitted to the State Board of
Education by the School Security and Standards Task Force
under item (8) of subsection (d) of Section 2-3.160 of the
School Code and any information contained in that report.

(ii) Records requested by persons committed to or

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detained by the Department of Human Services under the 1 2 Sexually Violent Persons Commitment Act or committed to the 3 Department of Corrections under the Sexually Dangerous Persons Act if those materials: (i) are available in the 4 5 library of the facility where the individual is confined; (ii) include records from staff members' personnel files, 6 7 staff rosters, or other staffing assignment information; 8 or (iii) are available through an administrative request to 9 the Department of Human Services or the Department of 10 Corrections.

(jj) Confidential information described in Section
 5-535 of the Civil Administrative Code of Illinois.

13 (kk) Information collected by the Safe2Tell program
 14 under Section 2-3.170 of the School Code.

15 (1.5) Any information exempt from disclosure under the 16 Judicial Privacy Act shall be redacted from public records 17 prior to disclosure under this Act.

(2) A public record that is not in the possession of a public body but is in the possession of a party with whom the agency has contracted to perform a governmental function on behalf of the public body, and that directly relates to the governmental function and is not otherwise exempt under this Act, shall be considered a public record of the public body, for purposes of this Act.

(3) This Section does not authorize withholding of
 information or limit the availability of records to the public,

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1	except as stated in this Section or otherwise provided in this										
2	Act.										
3	(Source: P.A. 98-463, eff. 8-16-13; 98-578, eff. 8-27-13;										
4	98-695, eff. 7-3-14; 99-298, eff. 8-6-15; 99-346, eff. 1-1-16;										
5	99-642, eff. 7-28-16; revised 10-25-16.)										
6	Section 10. The School Code is amended by adding Section										
7	2-3.170 as follows:										
8	(105 ILCS 5/2-3.170 new)										
9	Sec. 2-3.170. Safe2Tell program.										
10	(a) As used in this Section,										
11	"In camera review" means an inspection of materials by the										
12	court, in chambers, to determine what, if any, materials are										
13	<u>discoverable.</u>										
14	"Materials" means any records, reports, claims, writings,										
15	documents, means any records, reports, claims, writings,										
16	documents, or information anonymously reported or information										
17	related to the source of the materials.										
18	"Program" means the Safe2Tell program established in this										
19	Section that provides students and the community with the means										
20	to relay information anonymously concerning unsafe,										
21	potentially harmful, dangerous, violent, or criminal										
22	activities, or the threat of these activities, to appropriate										
23	law enforcement and public safety agencies and school										
24	officials.										

1	(b) The State Board of Education shall establish, or
2	contract with a third party to establish, a Safe2Tell program
3	to allow the anonymous reporting of information regarding
4	potential threats to students. The program shall:
5	(1) Establish and maintain methods of anonymous
6	reporting concerning unsafe, potentially harmful,
7	dangerous, violent, or criminal activities, or the threat
8	of such activities, at a school.
9	(2) Establish methods and procedures to ensure that the
10	identity of the reporting party remains unknown to all
11	persons and entities, including law enforcement officers
12	and employees or other persons operating the program.
13	(3) Establish methods and procedures so that
1 4	information abtained from a nonenting poster who
14	information obtained from a reporting party who
14 15	voluntarily discloses his or her identity and verifies that
15	voluntarily discloses his or her identity and verifies that
15 16	voluntarily discloses his or her identity and verifies that he or she is willing to be identified may be shared with
15 16 17	voluntarily discloses his or her identity and verifies that he or she is willing to be identified may be shared with law enforcement officers, employees, or other persons
15 16 17 18	voluntarily discloses his or her identity and verifies that he or she is willing to be identified may be shared with law enforcement officers, employees, or other persons operating the program, and with school officials.
15 16 17 18 19	voluntarily discloses his or her identity and verifies that he or she is willing to be identified may be shared with law enforcement officers, employees, or other persons operating the program, and with school officials. (4) Establish methods and procedures to ensure that a
15 16 17 18 19 20	voluntarily discloses his or her identity and verifies that he or she is willing to be identified may be shared with law enforcement officers, employees, or other persons operating the program, and with school officials. (4) Establish methods and procedures to ensure that a reporting party's identity that becomes known through any
15 16 17 18 19 20 21	<pre>voluntarily discloses his or her identity and verifies that he or she is willing to be identified may be shared with law enforcement officers, employees, or other persons operating the program, and with school officials.</pre>
15 16 17 18 19 20 21 22	<pre>voluntarily discloses his or her identity and verifies that he or she is willing to be identified may be shared with law enforcement officers, employees, or other persons operating the program, and with school officials.</pre>
15 16 17 18 19 20 21 22 23	voluntarily discloses his or her identity and verifies that he or she is willing to be identified may be shared with law enforcement officers, employees, or other persons operating the program, and with school officials. (4) Establish methods and procedures to ensure that a reporting party's identity that becomes known through any means other than voluntary disclosure is not further disclosed. (5) Promptly forward information received by the

operating the program shall not be compelled to produce any materials except on the motion of a criminal defendant to the court in which the offense is being tried, supported by an affidavit establishing that the materials contain impeachment evidence or evidence that is exculpatory to the defendant in the trial of that offense.

7 If the court, after in camera review, determines that the 8 produced materials contain impeachment evidence or evidence 9 that is exculpatory to the defendant, the court shall order the 10 materials to be produced to the defendant pursuant to a 11 protective order that includes, at a minimum, the redaction of 12 the reporting party's identity and limitations on the use of the materials, as needed, unless contrary to State or federal 13 14 law any materials excised pursuant to a judicial order 15 following the in camera review shall be sealed and preserved in 16 the records of the court, to be made available to the appellate 17 court in the event of an appeal. After the time for appeal has 18 expired, the court shall return the materials to the Safe2Tell 19 program.

20 (d) Materials created or obtained through the 21 implementation or operation of the Safe2Tell program are 22 confidential, and no person shall disclose the material. The 23 Safe2Tell program and persons implementing or operating the 24 Safe2Tell program may be compelled to produce the materials 25 only before a court or other tribunal and only pursuant to 26 court order for an in camera review. Any review shall be

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limited to	an ins	pection o	of	materials	that	are	mate	rial	to	the

2 specific case pending before the court. The Attorney General,

acting on behalf of the Safe2Tell program, shall have standing
 in any action to oppose the disclosure of materials in the

5 <u>custody of the Safe2Tell program.</u>

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A person who knowingly discloses confidential materials in
 violation of the provisions of this subsection (d) commits a
 class A misdemeanor.