1 AN ACT concerning regulation.

## Be it enacted by the People of the State of Illinois, represented in the General Assembly:

- Section 5. The Illinois Insurance Code is amended by changing Section 416 and by adding Article XLVI as follows:
- 6 (215 ILCS 5/416)
- Sec. 416. Illinois Workers' Compensation Commission

  Operations Fund Surcharge.
- 9 (a) As of July 30, 2004 (the effective date of Public Act 93-840), every company licensed or authorized by the Illinois 10 Department of Insurance and insuring employers' liabilities 11 arising under the Workers' Compensation Act or the Workers' 12 Occupational Diseases Act shall remit to the Director a 13 14 surcharge based upon the annual direct written premium, as reported under Section 136 of this Act, of the company in the 15 16 manner provided in this Section. Such proceeds shall be 17 deposited into the Illinois Workers' Compensation Commission Operations Fund as established in the Workers' Compensation 18 Act. If a company survives or was formed by a merger, 19 20 consolidation, reorganization, or reincorporation, the direct 21 written premiums of all companies party to the merger, 22 consolidation, reorganization, or reincorporation shall, for purposes of determining the amount of the fee imposed by this 23

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1 Section, be regarded as those of the surviving or new company.

(b)(1) Except as provided in subsection (b)(2) of this Section, beginning on July 30, 2004 (the effective date of Public Act 93-840) and on July 1 of each year thereafter, the Director shall charge an annual Illinois Workers' Compensation Commission Operations Fund Surcharge from every company subject to subsection (a) of this Section equal to 1.01% of its direct written premium for insuring employers' liabilities arising under the Workers' Compensation Act or Workers' Occupational Diseases Act as reported in each company's annual statement filed for the previous year as required by Section 136. The Illinois Workers' Compensation Commission Operations Fund Surcharge shall be collected by companies subject to subsection (a) of this Section as a separately stated surcharge on insured employers at the rate of 1.01% of direct written premium. The Illinois Workers' Compensation Commission Operations Fund Surcharge shall not be collected by companies subject to subsection (a) of this Section from any employer that self-insures its liabilities arising under the Workers' Compensation Act or Workers' Occupational Diseases Act, provided that the employer has paid the Illinois Workers' Compensation Commission Operations Fund Fee pursuant to Section 4d of the Workers' Compensation Act. All sums collected by the Department of Insurance under the provisions of this Section shall be paid promptly after the receipt of the same, accompanied by a detailed statement thereof, into the Illinois

- Workers' Compensation Commission Operations Fund in the State treasury.
  - (b) (2) The surcharge due pursuant to Public Act 93-840 shall be collected instead of the surcharge due on July 1, 2004 under Public Act 93-32. Payment of the surcharge due under Public Act 93-840 shall discharge the employer's obligations due on July 1, 2004.
    - (c) In addition to the authority specifically granted under Article XXV of this Code, the Director shall have such authority to adopt rules or establish forms as may be reasonably necessary for purposes of enforcing this Section. The Director shall also have authority to defer, waive, or abate the surcharge or any penalties imposed by this Section if in the Director's opinion the company's solvency and ability to meet its insured obligations would be immediately threatened by payment of the surcharge due.
    - (d) When a company fails to pay the full amount of any annual Illinois Workers' Compensation Commission Operations Fund Surcharge of \$100 or more due under this Section, there shall be added to the amount due as a penalty the greater of \$1,000 or an amount equal to 5% of the deficiency for each month or part of a month that the deficiency remains unpaid.
    - (e) The Department of Insurance may enforce the collection of any delinquent payment, penalty, or portion thereof by legal action or in any other manner by which the collection of debts due the State of Illinois may be enforced under the laws of

1 this State.

- (f) Whenever it appears to the satisfaction of the Director that a company has paid pursuant to this Act an Illinois Workers' Compensation Commission Operations Fund Surcharge in an amount in excess of the amount legally collectable from the company, the Director shall issue a credit memorandum for an amount equal to the amount of such overpayment. A credit memorandum may be applied for the 2-year period from the date of issuance, against the payment of any amount due during that period under the surcharge imposed by this Section or, subject to reasonable rule of the Department of Insurance including requirement of notification, may be assigned to any other company subject to regulation under this Act. Any application of credit memoranda after the period provided for in this Section is void.
- (g) Annually, the Governor may direct a transfer of up to 2% of all moneys collected under this Section to the Insurance Financial Regulation Fund.
- (h) After the effective date of this amendatory Act of the 100th General Assembly, the Director shall make a loan to the Illinois Employers Mutual Insurance Company of \$10,000,000 from the Illinois Workers' Compensation Commission Operations Fund for the start-up funding and initial capitalization of the Illinois Employers Mutual Insurance Company. The Board of Directors of the Illinois Employers Mutual Insurance Company shall make an application to the Director for the loans,

- 1 stating the amount to be loaned to the Illinois Employers
- 2 Mutual Insurance Company. The Illinois Employers Mutual
- 3 Insurance Company shall repay the loans in full within 5 years
- 4 after issuance, plus any interest that would have accrued
- 5 thereon had the loan not occurred.
- 6 (Source: P.A. 95-331, eff. 8-21-07.)
- 7 (215 ILCS 5/Art. XLVI heading new)
- 8 ARTICLE XLVI.
- 9 THE ILLINOIS EMPLOYERS MUTUAL INSURANCE COMPANY
- 10 (215 ILCS 5/1700 new)
- 11 Sec. 1700. Purpose. The purpose of this Article is to
- 12 establish the Illinois Employers Mutual Insurance Company as a
- 13 nonprofit, independent public corporation to insure Illinois
- 14 employers against liability for workers' compensation and
- 15 occupational disease coverage.
- 16 (215 ILCS 5/1705 new)
- 17 Sec. 1705. Definitions. As used in this Article:
- 18 "Board" means the board of directors of the Illinois
- 19 Employers Mutual Insurance Company.
- "Board director" means a member of the board of directors
- of the Company.
- "Company" means the Illinois Employers Mutual Insurance
- 23 Company created by this Article.

- (215 ILCS 5/1710 new)
- 2 Sec. 1710. Establishment of the Company.
- 3 (a) There is hereby created the Illinois Employers Mutual
- 4 Insurance Company, which shall be a nonprofit, independent
- 5 <u>public corporation. The Company shall be operated as a domestic</u>
- 6 <u>mutual insurance company, subject to all applicable provisions</u>
- 7 of this Code.

- 8 (b) The Company shall issue insurance for workers'
- 9 <u>compensation and occupational disease. The Company shall not</u>
- 10 provide any other type of insurance.
- 11 (c) The Company shall provide workers' compensation
- 12 coverage to employers at the highest level of service and
- 13 savings consistent with reasonable applicable actuarial
- 14 standards and shall maintain the financial integrity of the
- 15 Company. The Company shall foster employer involvement in
- safety initiatives and the creation of workplace safety plans
- set forth in Section 1740 of this Article.
- 18 (d) The Company shall not be considered a State agency or
- instrumentality of the State for any purpose. Employees of the
- 20 Company are not employees of the State and are not subject to
- 21 the Personnel Code. The Company shall not receive any State
- 22 appropriations or funds, except for an initial loan or loans
- 23 made pursuant to Section 416 of this Code. The State shall not
- 24 borrow or otherwise appropriate funds from the Company. The
- 25 Company or its liabilities shall not be deemed to constitute a

- debt or a liability of the State or a pledge of the full faith
- 2 and credit of the State.
- 3 (215 ILCS 5/1715 new)

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- 4 Sec. 1715. Board of directors.
- 5 (a) The Company shall be managed by a 7-member board of directors. The board of directors shall be appointed by the 6 7 Governor with the advice and consent of the Senate. For the 8 initial set of appointments, 2 Board directors shall be 9 appointed to a term ending July 1, 2019, 2 Board directors 10 shall be appointed to a term ending July 1, 2020, 2 Board 11 directors shall be appointed to a term ending July 1, 2021, and one Board director shall be appointed to a term ending July 1, 12 13 2022. All initial appointments shall be made by the Governor 14 within 30 days after the effective date of this amendatory Act 15 of the 100th General Assembly. Thereafter, all appointments or 16 reappointments shall be a for a 5-year term ending on July 1 of the fifth year. The appointment and reappointment of Board 17 18 directors by the Governor shall be subject to the provisions of 19 Article 3A of the Illinois Governmental Ethics Act.
  - (b) A Board director appointed by the Governor must meet all of the following qualifications:
  - (1) he or she does not have any interest as a stockholder, employee, attorney, agent, broker, or contractor of an insurance entity that writes workers' compensation insurance or whose affiliates write workers'

1	compensation insurance; however, nothing in this Section
2	shall be construed to prohibit an individual who previously
3	had an interest in an insurance entity that writes workers'
4	compensation insurance or whose affiliates write workers'
5	compensation insurance from being appointed to the Board;
6	(2) he or she is not the spouse or an immediate family
7	member living with a person who has an interest as a
8	stockholder, employee, attorney, agent, broker, or
9	contractor of an insurance entity that writes workers'
10	compensation insurance or whose affiliates write workers'
11	compensation insurance; however, nothing in this Section
12	shall be construed to prohibit an individual who previously
13	had an interest in an insurance entity that writes workers'
14	<pre>compensation insurance or whose affiliates write workers'</pre>
15	compensation insurance from being appointed to the Board;
16	(3) he or she is a resident of the State of Illinois;
17	(4) he or she is of good moral character and has never
18	pleaded guilty to, or been found guilty of, a felony; and
19	(5) he or she is not a registered lobbyist under the
20	Lobbyist Registration Act.
21	(c) The Board directors shall elect a chairman from the
22	Board.
23	(d) The Board is vested with the full power, authority, and
24	jurisdiction over the Company and may perform any necessary or
25	convenient act in the exercise of its power. The Board shall
26	discharge its duties with the care, skill, prudence, and

diligence as that of prudent directors acting in a similar

- 2 enterprise and purpose. The powers of the Board include, but
- 3 are not limited to:

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- (1) the ability to enter into contracts;
- 5 (2) the purchase of reinsurance; and
- 6 (3) the declaration of dividends.
- 7 (e) The Board shall develop bylaws which shall be subject
- 8 to the restrictions set forth in this Article. The bylaws shall
- 9 provide for a schedule of at least quarterly meetings and set
- forth rules specifically relating to the conduct of meetings
- and voting procedures.
- 12 <u>(f) The Board shall reflect the ethnic, cultural, and</u>
- 13 geographical diversity of the State.
- 14 (215 ILCS 5/1720 new)
- 15 Sec. 1720. Ratemaking. The Board shall have full power and
- authority to establish rates to be charged by the Company for
- insurance, subject to the applicable provisions of this Code.
- 18 The Board shall contract for the services of or hire an
- 19 independent actuary, who is a member in good standing with the
- 20 American Academy of Actuaries, to develop and recommend
- 21 actuarially sound rates. Rates shall be set at amounts
- 22 sufficient, when invested, to carry all claims to maturity,
- 23 meet the reasonable expenses of conducting the business of the
- 24 Company, and maintain a reasonable surplus.

- (215 ILCS 5/1725 new)
- 2 Sec. 1725. Guaranty fund. The Company shall be subject to
- Article XXXIV of this Code and shall pay any assessments 3
- required for members of the Illinois Insurance Guaranty Fund. 4
- 5 (215 ILCS 5/1730 new)
- 6 Sec. 1730. Chief executive officer.
- 7 (a) The Board shall hire a chief executive officer who
- 8 shall serve at the pleasure of the Board. The chief executive
- officer shall not be a member of the Board and must be 9
- 10 qualified by education and experience to manage an organization
- 11 with financial and operational obligations to policyholders
- 12 and claimants. The compensation of the chief executive officer
- 13 shall be determined by the Board.
- (b) The chief executive officer shall be responsible for 14
- 15 conducting the day-to-day operations of the Company, including
- 16 the hiring of personnel. The chief executive officer shall also
- maintain an Internet website for the Company, which shall 17
- 18 include information regarding the purchase of policies from the
- 19 Company, as well as any reports required to be published under
- 20 this Article.
- 21 (c) The chief executive officer shall present a proposed
- 22 operating budget for the Company to the Board for its approval
- 23 on an annual basis. The operating budget shall include a
- 24 description of administrative and personnel costs.

- (215 ILCS 5/1735 new)
- 2 Sec. 1735. Liability. The Board and its employees shall
- 3 not be personally liable for acts performed in good faith,
- 4 without the intent to defraud, and made in an official
- 5 capacity.

- 6 (215 ILCS 5/1740 new)
- 7 Sec. 1740. Workplace safety plan.
- 8 (a) The chief executive officer shall formulate,
- implement, and monitor a workplace safety plan for all 9
- 10 policyholders. This plan shall include written guidance to
- 11 reduce workplace accidents, prevent injuries, and promote safe
- 12 working conditions. Each plan shall have clearly stated safety
- 1.3 objectives for the policyholder.
- (b) Employees of the Company shall have access to the 14
- 15 premises of any policyholder for the purpose of examining the
- 16 safety conditions of the workplace. The Company may terminate a
- policy if there is a refusal by the policyholder to permit 17
- 18 on-site examinations by the Company or if the policyholder
- disregards or fails to comply with the safety objectives set 19
- 20 forth by the Company in the workplace safety plan.
- 21 (215 ILCS 5/1745 new)
- 22 Sec. 1745. Investments.
- (a) The Company shall formulate and adopt an investment 23
- 24 policy that safeguards the value of all assets and maximizes

- investment potential. All investments by the Company shall be 1
- 2 subject to the applicable restrictions for domestic mutual
- 3 insurers set forth in this Code.
- 4 (b) The Company may retain an independent investment
- counsel who shall be subject to standards applicable to 5
- fiduciaries responsible for safeguarding the assets of a 6
- 7 corporation.
- 8 (215 ILCS 5/1750 new)
- 9 Sec. 1750. Dividends.
- 10 (a) The Company may declare a dividend in accordance with
- 11 the requirements set forth in this Code.
- 12 (b) Dividends may be distributed in the form of premium
- 1.3 discounts, dividends, or a combination of dividends and
- 14 discounts.
- 15 (c) In addition to any requirements for dividends set forth
- 16 in this Code, dividends may only be distributed if:
- (1) the initial funding of the Company has been repaid 17
- 18 in full;
- (2) an independent actuarial report of the prior year's 19
- 20 operations has been completed and reviewed by the Board;
- 21 (3) the Company has met all expenses for administration
- 22 and claims for the prior year; and
- 23 (4) adequate reserves exist to pay all claims.
- 24 (215 ILCS 5/1755 new)

- Sec. 1755. Sale of policies. The Company shall administer 1
- 2 the sale of policies for workers' compensation and occupational
- 3 disease coverage. The Company shall utilize the Internet and
- 4 other technologies to the greatest extent possible in order to
- 5 facilitate the purchase of a policy for employers in this
- 6 State.
- 7 (215 ILCS 5/1760 new)
- 8 Sec. 1760. Auditing requirements.
- 9 (a) The Company shall be subject to all examinations and
- 10 audits required under this Code.
- 11 (b) The Board shall retain a competent and independent firm
- 12 of certified public accountants to perform an annual audit of
- 13 the performance and management of the Company and an audit of
- 14 the accounts, funds, and securities of the Company. The costs
- 15 of these audits shall be paid for by the Company. The audits
- 16 shall be published on the Company's Internet website.
- 17 (215 ILCS 5/1765 new)
- Sec. 1765. Annual report. 18
- (a) On July 1, 2018, the Board shall prepare and submit a 19
- 20 report to the Governor, the President of the Senate, the
- 21 Minority Leader of the Senate, the Speaker of the House, and
- 22 the Minority Leader of the House. This report shall describe
- the progress of the Company to date in establishing its 23
- operations as a domestic mutual insurance company in this State 24

- providing workers' compensation and occupational disease

  coverage. This report shall include the information required in

  subsection (b) of this Section, if available.
- (b) Beginning July 1, 2019 and continuing every July 1
  thereafter, the Board shall prepare and submit a report to the
  Governor, the President of the Senate, the Minority Leader of
  the Senate, the Speaker of the House, and the Minority Leader
  of the House. This report shall contain, at a minimum, the
  following information:
- 10 <u>(1) a summary of the most recent audits performed</u>
  11 pursuant to Section 1760 of this Code;
- 12 (2) statistical and actuarial data related to the
  13 determination of premium rate levels; and
- 14 (3) the incidence of work-related injuries and costs

  15 related to those injuries.
- 16 (c) The reports required under this Section shall be
  17 submitted electronically and posted on the Internet website of
  18 the Company.
- 19 Section 99. Effective date. This Act takes effect upon 20 becoming law.

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