



### **100TH GENERAL ASSEMBLY**

# State of Illinois

# 2017 and 2018

#### HB0010

by Rep. Lou Lang

## SYNOPSIS AS INTRODUCED:

15 ILCS 20/50-5

Amends the State Budget Law of the Civil Administrative Code of Illinois. Makes a technical change concerning submission of the State budget.

LRB100 03727 RJF 13732 b

HB0010

1

AN ACT concerning State government.

# Be it enacted by the People of the State of Illinois, represented in the General Assembly:

Section 5. The State Budget Law of the Civil Administrative
Code of Illinois is amended by changing Section 50-5 as
follows:

7 (15 ILCS 20/50-5)

8 Sec. 50-5. Governor to submit State budget.

9 (a) The Governor shall, as soon as possible and and not later than the second Wednesday in March in 2010 (March 10, 10 2010), the third Wednesday in February in 2011, the fourth 11 Wednesday in February in 2012 (February 22, 2012), the first 12 Wednesday in March in 2013 (March 6, 2013), the fourth 13 14 Wednesday in March in 2014 (March 26, 2014), and the third Wednesday in February of each year thereafter, except as 15 otherwise provided in this Section, submit a State budget, 16 17 embracing therein the amounts recommended by the Governor to be appropriated to the respective departments, offices, and 18 19 institutions, and for all other public purposes, the estimated 20 revenues from taxation, and the estimated revenues from sources 21 other than taxation. Except with respect to the capital 22 development provisions of the State budget, beginning with the revenue estimates prepared for fiscal year 2012, revenue 23

estimates shall be based solely on: (i) revenue sources 1 2 (including non-income resources), rates, and levels that exist as of the date of the submission of the State budget for the 3 fiscal year and (ii) revenue sources (including non-income 4 5 resources), rates, and levels that have been passed by the General Assembly as of the date of the submission of the State 6 7 budget for the fiscal year and that are authorized to take 8 effect in that fiscal year. Except with respect to the capital 9 development provisions of the State budget, the Governor shall 10 determine available revenue, deduct the cost of essential government services, including, but not limited to, pension 11 12 payments and debt service, and assign a percentage of the 13 remaining revenue to each statewide prioritized goal, as established in Section 50-25 of this Law, taking into 14 15 consideration the proposed goals set forth in the report of the 16 Commission established under that Section. The Governor shall 17 also demonstrate how spending priorities for the fiscal year fulfill those statewide goals. The amounts recommended by the 18 19 Governor for appropriation to the respective departments, 20 offices and institutions shall be formulated according to each 21 department's, office's, and institution's ability to 22 effectively deliver services that meet the established 23 statewide goals. The amounts relating to particular functions and activities shall be further formulated in accordance with 24 25 the object classification specified in Section 13 of the State 26 Finance Act. In addition, the amounts recommended by the

Governor for appropriation shall take into account each State agency's effectiveness in achieving its prioritized goals for the previous fiscal year, as set forth in Section 50-25 of this Law, giving priority to agencies and programs that have demonstrated a focus on the prevention of waste and the maximum yield from resources.

Beginning in fiscal year 2011, the 7 Governor shall 8 distribute written quarterly financial reports on operating 9 funds, which may include general, State, or federal funds and 10 may include funds related to agencies that have significant 11 impacts on State operations, and budget statements on all 12 appropriated funds to the General Assembly and the State 13 Comptroller. The reports shall be submitted no later than 45 days after the last day of each quarter of the fiscal year and 14 shall be posted on the Governor's Office of Management and 15 16 Budget's website on the same day. The reports shall be prepared 17 and presented for each State agency and on a statewide level in an executive summary format that may include, for the fiscal 18 year to date, individual itemizations for each significant 19 20 revenue type as well as itemizations of expenditures and 21 obligations, by agency, with an appropriate level of detail. 22 The reports shall include a calculation of the actual total 23 budget surplus or deficit for the fiscal year to date. The shall also present periodic 24 Governor budget addresses 25 throughout the fiscal year at the invitation of the General 26 Assembly.

- 4 - LRB100 03727 RJF 13732 b

1 The Governor shall not propose expenditures and the General 2 Assembly shall not enact appropriations that exceed the 3 resources estimated to be available, as provided in this 4 Section. Appropriations may be adjusted during the fiscal year 5 by means of one or more supplemental appropriation bills if any 6 State agency either fails to meet or exceeds the goals set 7 forth in Section 50-25 of this Law.

8 For the purposes of Article VIII, Section 2 of the 1970 9 Illinois Constitution, the State budget for the following funds 10 shall be prepared on the basis of revenue and expenditure 11 measurement concepts that are in concert with generally 12 accepted accounting principles for governments:

13

(1) General Revenue Fund.

14 (2) Common School Fund.

- 15 (3) Educational Assistance Fund.
- 16 (4) Road Fund.
- 17 (5) Motor Fuel Tax Fund.
- 18 (6) Agricultural Premium Fund.

19 These funds shall be known as the "budgeted funds". The 20 revenue estimates used in the State budget for the budgeted funds shall include the estimated beginning fund balance, plus 21 22 revenues estimated to be received during the budgeted year, 23 plus the estimated receipts due the State as of June 30 of the budgeted year that are expected to be collected during the 24 25 lapse period following the budgeted year, minus the receipts collected during the first 2 months of the budgeted year that 26

became due to the State in the year before the budgeted year.
Revenues shall also include estimated federal reimbursements
associated with the recognition of Section 25 of the State
Finance Act liabilities. For any budgeted fund for which
current year revenues are anticipated to exceed expenditures,
the surplus shall be considered to be a resource available for
expenditure in the budgeted fiscal year.

8 Expenditure estimates for the budgeted funds included in 9 the State budget shall include the costs to be incurred by the 10 State for the budgeted year, to be paid in the next fiscal 11 year, excluding costs paid in the budgeted year which were 12 carried over from the prior year, where the payment is 13 authorized by Section 25 of the State Finance Act. For any 14 budgeted fund for which expenditures are expected to exceed 15 revenues in the current fiscal year, the deficit shall be 16 considered as a use of funds in the budgeted fiscal year.

17 Revenues and expenditures shall also include transfers 18 between funds that are based on revenues received or costs 19 incurred during the budget year.

Appropriations for expenditures shall also include all anticipated statutory continuing appropriation obligations that are expected to be incurred during the budgeted fiscal year.

By March 15 of each year, the Commission on Government Forecasting and Accountability shall prepare revenue and fund transfer estimates in accordance with the requirements of this

Section and report those estimates to the General Assembly and
 the Governor.

For all funds other than the budgeted funds, the proposed expenditures shall not exceed funds estimated to be available for the fiscal year as shown in the budget. Appropriation for a fiscal year shall not exceed funds estimated by the General Assembly to be available during that year.

8 (b) By February 24, 2010, the Governor must file a written 9 report with the Secretary of the Senate and the Clerk of the 10 House of Representatives containing the following:

(1) for fiscal year 2010, the revenues for all budgeted funds, both actual to date and estimated for the full fiscal year;

14 (2) for fiscal year 2010, the expenditures for all
15 budgeted funds, both actual to date and estimated for the
16 full fiscal year;

17 (3) for fiscal year 2011, the estimated revenues for 18 all budgeted funds, including without limitation the 19 affordable General Revenue Fund appropriations, for the 20 full fiscal year; and

(4) for fiscal year 2011, an estimate of the anticipated liabilities for all budgeted funds, including without limitation the affordable General Revenue Fund appropriations, debt service on bonds issued, and the State's contributions to the pension systems, for the full fiscal year.

Between July 1 and August 31 of each fiscal year, the
 members of the General Assembly and members of the public may
 make written budget recommendations to the Governor.

HB0010

Beginning with budgets prepared for fiscal year 2013, the budgets submitted by the Governor and appropriations made by the General Assembly for all executive branch State agencies must adhere to a method of budgeting where each priority must be justified each year according to merit rather than according to the amount appropriated for the preceding year.

10 (Source: P.A. 97-669, eff. 1-13-12; 97-813, eff. 7-13-12; 98-2,
11 eff. 2-19-13; 98-626, eff. 2-5-14.)