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1                   MS. MARTIN: And that was the best  
2 alternative. When we look at patient care, which  
3 hospitals are about, that's . . . so, you know,  
4 it is what it is.

5                   CHAIRMAN LOPATKA: Okay.

6                   SECRETARY MARK: Thank you.

7                   CHAIRMAN LOPATKA: We will have a  
8 short break of 5 or 10 minutes, and then we will  
9 hear our last Applicant of the day.

10                                 (Whereupon, a recess was had at  
11   3:36 p.m., after which the  
12   proceedings were resumed at  
13   3:47 p.m. as follows:)

14                   CHAIRMAN LOPATKA: I believe that  
15 everyone has returned to the Board table, so we  
16 are going to hear our last Applicant, our final  
17 subsequent-to-intent-to-deny, Edward Plainfield  
18 Hospital, to establish a new 130-bed acute care  
19 Hospital in Plainfield.

20                                 And the directions that I gave to the  
21 Applicant just prior to you, please focus on the  
22 new information that you have submitted since  
23 your last appearance before the Board and the  
24 negatives that are in the State agency report.

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1                   If you would identify yourselves and be  
2                   sworn, please.

3                   DR. KAPLAN:    Sure.   I am Alan Kaplan.  
4                   I am the project lead.  To my right is Mark  
5                   Silberman, legal counsel, and, to my left,  
6                   Annette Kenney, vice president of network  
7                   development for Edward.

8                   THE COURT REPORTER:  Would you raise  
9                   your right hands, please.

10   (The witnesses were thereupon  
11   duly sworn.)

12                   THE COURT REPORTER:  Thank you.  And  
13                   please print your names.

14                   CHAIRMAN LOPATKA:  Mr. Roate, may we  
15                   have the State agency report, please.

16                   MR. ROATE:  Thank you, Madam Chair.

17                   The Applicants are Edward Health Services  
18                   Corporation, Edward Health Ventures, and Edward  
19                   Plainfield Hospital.

20                   The Applicants propose to establish a new  
21                   130-bed acute care hospital in Plainfield.  The  
22                   facility will have 375,585 gross square feet of  
23                   space, and the total estimated project cost is  
24                   \$241,538,000.

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1                   Thank you, Madam Chair.

2                   CHAIRMAN LOPATKA:   Sir.

3                   MR. URSO:   Madam Chair, I just need  
4                   to --

5                   CHAIRMAN LOPATKA:   Oh, that's right,  
6                   Mr. Urso.   Sorry.

7                   MR. URSO:   If I can have your  
8                   indulgence for two minutes, I do need to inform  
9                   the Board that we do have an outstanding  
10                  compliance issue with this Applicant, Edward  
11                  Hospital, and it has to do with Docket No. 04-43,  
12                  and it has to do with the Edward Plainfield  
13                  Surgery Center for failure to complete on time  
14                  and become licensed on time.

15                  And I also want to note that settlement  
16                  discussions are pending and we're hopeful that we  
17                  can resolve this matter shortly.

18                  Thank you.

19                  CHAIRMAN LOPATKA:   Thank you.

20                  Dr. Kaplan.

21                  DR. KAPLAN:   Thank you.

22                  Madam Chair and members of the Board, we  
23                  have modified this application in response to  
24                  comments and concerns articulated by the Board.

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1           We believe these modifications result in a much  
2           improved, community-focused application.

3                   We have increased OB beds from 22 to 32.  
4           Our original application included an ob-gyn  
5           clinic geared toward lower-income patients. This  
6           is the fastest-growing segment of the Medicaid  
7           patients in the area with a total of 1,558 births  
8           in 2008 and a growth rate of 17 percent over the  
9           past three years. We have since added outpatient  
10          programming to include perinatal services for  
11          high-risk pregnancies, cancer screening,  
12          neurogynecology services, a thoracic program, an  
13          extension of our care clinic, which serves the  
14          needs of sexually abused children.

15                   I will mention that our care clinic is  
16          already the sole provider for these services in  
17          Planning Area A-13.

18                   We have decreased medical/surgical beds  
19          from 116 beds to 72 beds. We still believe the  
20          ultimate bed need will be closer to the original  
21          116 beds, but we have dropped to 72 beds as a  
22          compromise to come closer to the bed-need numbers  
23          developed by the State.

24                   We have not changed our commitment to

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1 provide 20 acute mental illness beds. Overall,  
2 we have reduced the size of our project from the  
3 original 162 beds to 130.

4 At the last meeting Board members indicated  
5 that there appeared to be conflicting and  
6 confusing data surrounding this project. In  
7 direct response we submitted a document dated  
8 September 10th to provide clarification.

9 If we were only allowed to make one  
10 compelling argument for improved access, here is  
11 what it would be: More people leave Planning  
12 Area A-13 for hospital care than any other  
13 planning area in the state. The population in  
14 Planning Area A-13 is about 800,000 individuals.  
15 A full 50 percent of inpatient care generated  
16 from a population of 800,000 residents occurs  
17 outside the planning area. Think about that.

18 The magnitude of this number is  
19 astonishing. It accounts for more than  
20 300 medical/surgical beds being occupied outside  
21 of the planning area in any given day, not to  
22 mention OB and acute mental illness beds.

23 A full 25 percent of that outmigration  
24 already comes to Edward Hospital in Naperville.

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1           Every day 100 Edward beds are filled with  
2           patients from this planning area. We are over  
3           30 minutes away. The burden of travel of these  
4           patients, their family, and their friends  
5           continues to increase as traffic congestion  
6           worsens. There is no public transportation in  
7           this area. This project will greatly improve  
8           access for these patients.

9           The inadequacy of hospital services in  
10          Planning Area A-13 is further supported by the  
11          following: The IDPH inventory calculates a need  
12          for 76 OB beds. It calculates a need for  
13          40 med/surg beds and 24 acute mental illness beds  
14          within the State's planning horizon. That's a  
15          total of 140 beds within two years of this  
16          hospital opening.

17          The capacity to treat ICU patients is being  
18          stretched, yet what is the number one reason for  
19          hospitals going on bypass? Lack of ICU capacity  
20          during volume surges, such as flu epidemics.

21          Using State utilization standards in  
22          Table 1 of the SAR, 9 of the 12 hospitals with  
23          utilization data available and identified as  
24          being within 45 minutes exceed IDPH occupancy

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1 targets for ICU in 2007.

2 In fact, using IDPH target occupancy, there  
3 are only two open ICU beds within 30 minutes.  
4 These numbers are taken from the IDPH profiles.

5 The limited bed capacity is further  
6 evidenced by the recently released State data  
7 attached to the SAR. Copley's 2007 utilization  
8 calculation includes 26 medical/surgical beds  
9 that were under construction. If we correct the  
10 figures for these beds being unavailable, their  
11 actual utilization level was 97 percent, not  
12 75 percent.

13 We looked at this many different ways. We  
14 considered multiple tests of need. No matter how  
15 we sliced it, we consistently came to the same  
16 conclusion: This hospital's needed to improve  
17 access to care. There is an overwhelming public  
18 testimony -- there is overwhelming public  
19 testimony from residents, county and local  
20 officials, and independent experts attesting to  
21 the need for a hospital in this area.

22 In regards to low-income public sector  
23 patients, the Will County Health Department and  
24 the local chapters of the National Alliance on

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1           Mental Illness have submitted written testimony  
2           regarding the need for inpatient psychiatric  
3           services in this area.

4           The only opposition has come from competing  
5           hospitals. We address all their claims in our  
6           November 25th submission. However, I would like  
7           to touch on two items: First, the Bolingbrook  
8           Hospital and, second, the impact of the economy  
9           on the housing market.

10           In regards to the Bolingbrook Hospital, all  
11           their beds are included in the IDPH bed-need  
12           calculations. Bolingbrook Hospital is on record  
13           acknowledging they will not have enough beds to  
14           service the area, and this is consistent with all  
15           the available data in the IDPH calculations.

16           Bolingbrook Hospital elected not to provide  
17           acute mental illness beds. As the Board may be  
18           aware, the Adventist system recently filed an  
19           application to discontinue their AMI service at  
20           Hinsdale Hospital. That application was  
21           withdrawn only after we pointed out their intent.

22           Despite all the indications of need,  
23           Bolingbrook Hospital argues that the Plainfield  
24           Hospital, which won't open for four years, should



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1           not be approved because their hospital currently  
2           has capacity.

3           There are two reasons why this is not a  
4           valid argument: First, they have only been open  
5           one year. It takes time to ramp up. According  
6           to self-reported data to the Metropolitan Chicago  
7           Hospital Council, they continue to grow. They  
8           have only recently been approved for cardiac  
9           catheterization services, which should boost  
10          their census.

11          Second, the most important invalidation is  
12          related to the anecdotal story brought forth  
13          yesterday by Madam Chair, a patient who could not  
14          go to Bolingbrook Hospital for insurance reasons.  
15          Bolingbrook Hospital has a restrictive policy  
16          that thwarts its own growth.

17                   CHAIRMAN LOPATKA: Well, no, that's  
18                   not correct. It's not that they're restricted;  
19                   it's her insurance is restricting her.

20                   DR. KAPLAN: Correct. And I'm going  
21                   to -- this will lead right to that.

22                   CHAIRMAN LOPATKA: Okay.

23                   DR. KAPLAN: Bolingbrook Hospital has  
24                   a restrictive policy -- a medical staff policy --

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1           that restricts any physician from joining their  
2           staff if that physician owns ancillary services  
3           within 7.5 miles of the hospital. This policy  
4           specifically includes cardiac diagnostics,  
5           surgical centers, and imaging and laboratory  
6           services. This policy excludes a very large  
7           number of high-quality, busy, progressive  
8           physicians.

9           So if a patient belongs to an HMO, he or  
10          she is assigned to a physician. The patient must  
11          go to a hospital where that physician has  
12          privileges or the care may not be covered.  
13          Bolingbrook Hospital's restrictive medical staff  
14          policy restricts patient access.

15          Edward contracts with all major insurers.  
16          We have an open medical staff policy that is  
17          based on board certification and quality, not  
18          business affiliations.

19          Why should our project be penalized based  
20          on Bolingbrook's current utilization one year  
21          after they open, negatively impacted by their own  
22          restrictive policy and four years before the  
23          Plainfield Hospital would open, especially when  
24          we can fill our modestly sized Plainfield

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1 Hospital with patients we already see today in  
2 Naperville?

3 Now let's turn our attention to the  
4 economic downturn, and it was brought close to  
5 home yesterday when we all witnessed the huge  
6 lines for jobs at the job fair next door. We  
7 need to remember that economies are cyclical and,  
8 although we don't know when it will turn around,  
9 no one is predicting that this will last forever.

10 Dr. Burden, in response to your question  
11 yesterday, I don't know where St. Joe's got their  
12 housing-start statistics, so I can't refute or  
13 validate the statistics; however, whether or not  
14 the housing starts are down 80 percent, as  
15 St. Joe's contends, St. Joe's is also  
16 acknowledging, if you reverse that statistic by  
17 their own admission, that new housing starts in  
18 the area are continuing, and we concur, they are  
19 continuing, at least -- according to their  
20 statistics -- minimally at a rate of 15 percent  
21 but coming off a very high starting number.

22 Remember, this is amongst the  
23 fastest-growing areas in the state and the  
24 country. Will County is poised for a resurgence

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1 of its rapid growth as the economy rebounds, and  
2 there is reason to believe that Will County may  
3 lead the way.

4 Aside from providing a good standard of  
5 living and some of the most affordable housing in  
6 the Chicago suburbs, Will County is emerging as  
7 the leading global railway transportation center  
8 for the Midwest. Minority Leader Tom Cross,  
9 Will County Executive Larry Walsh, and Will  
10 County Board Member Lee Ann Goodson have all  
11 submitted testimony regarding a \$2 billion  
12 investment in a railway project that is projected  
13 to create more than 15,000 new jobs in this area.  
14 Even this hospital project would go a long way to  
15 creating jobs and stimulating economic recovery.

16 One more point regarding housing starts:  
17 This statistic does not directly correlate to  
18 hospital utilization. There are other factors,  
19 such as birth rates and aging demographics.  
20 Despite the economy, overall inpatient  
21 utilization in Planning Area A-13 hospitals  
22 increased 4.6 percent from 2007 to 2008.

23 At this point I will turn the microphone  
24 over to Mr. Silberman, who will very briefly

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1 address an important issue that has been  
2 discussed by the Board.

3 MR. SILBERMAN: Thank you, Madam  
4 Chair, members of the Board.

5 I'd just like to add a few comments in  
6 direct response to some of the issues that were  
7 raised at our last Planning Board hearing,  
8 specifically related to the question of the  
9 100-bed rule and to this Board's discretion.

10 In August there was an acknowledgment that  
11 this looked like a good project but that there  
12 were some concerns that it didn't meet all of the  
13 established criteria.

14 In reality, almost no project has positive  
15 findings on all criteria, but, moreover, since  
16 there's been an important discussion about  
17 polling this Board's rules, the Board's rules do  
18 not provide that a project is required to meet  
19 all of the criteria.

20 And I will quote directly from the rules,  
21 Section 1130 --

22 CHAIRMAN LOPATKA: I think we  
23 understand that, Mr. Silberman, that there are  
24 multiple tests of need. I don't think we need a

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1           lecture on the Board's rules. I'm -- that's my  
2           opinion. Maybe my fellow Board members feel  
3           differently about it.

4                     But we understand that, and it's a rare  
5           occurrence when everybody is in full compliance.  
6           I think we've had 1 application out of  
7           30-something this time, and I could count on less  
8           than one hand the number in a year.

9                     So I'm -- I'm not sure that . . . I think  
10          we understand the point that you want to make.

11                    MR. SILBERMAN: And I -- the only --  
12          then I won't -- I won't cite the rule, but what I  
13          will just acknowledge is that no formula is  
14          provided, no one criteria is ranked above the  
15          other, and there's no single criterion that any  
16          application must meet in order to get approved.

17                    Now, this Board designed -- Illinois  
18          designed a Board that would utilize its  
19          discretion and foresight to plan for the health  
20          care needs of Illinois residents. In the past  
21          discussions regarding this project, the Board has  
22          discussed the 100-bed rule for the establishment  
23          of a new hospital as if this were a requirement  
24          for a project to be approved, but we know that

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1           that's --

2                           CHAIRMAN LOPATKA: That is the rule  
3           for a hospital within a metropolitan statistical  
4           area.

5                           MR. SILBERMAN: Well, and -- if I  
6           may, it is a rule, but there is no -- there is no  
7           requirement that that criteria be set above any  
8           else, and I think it's important to understand  
9           the history of this rule.

10                          Historically, this rule had focused on the  
11           number of beds across all categories of service,  
12           but it was in 1996 that this criteria changed to  
13           require 100 medical/surgical beds, and a lot has  
14           happened since then. In 19 --

15                          CHAIRMAN LOPATKA: Mr. Silberman --

16                          SECRETARY MARK: Mr. Silberman, is  
17           this information already contained in the  
18           application?

19                          MR. SILBERMAN: This is all  
20           information and this is all in the supplemental  
21           material we've provided since then, yes.

22                          CHAIRMAN LOPATKA: Well, I -- sir, I  
23           have reviewed the application very thoroughly.  
24           I mean, I feel like you're subjecting me to a

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1           lecture. I think, after 4 1/2 years on this  
2           Board, that I understand the process of that --  
3           you know, of the rules. You know, so you don't  
4           need to go into it for my benefit.

5                    I don't know how my other Board members  
6           feel.

7                            MEMBER AVERY: I don't think for  
8           ours, either.

9                            CHAIRMAN LOPATKA: Okay. So -- I  
10          mean, I'm hearing from other Board members that  
11          this is not terribly productive.

12                           MEMBER PENN: I would like to hear  
13          what you have to say.

14                           CHAIRMAN LOPATKA: Okay.

15                           MEMBER PENN: I'm just one Board  
16          member, but --

17                           CHAIRMAN LOPATKA: Okay. But you're  
18          the newest Board member so, you know . . .

19                           MEMBER PENN: Yes.

20                           MR. SILBERMAN: So -- in 1996 the  
21          average patient length of stay for Planning  
22          Area A-13 was 5.89 days. Today this average  
23          patient's length of stay in Planning Area A-13  
24          has reduced to 4.2 days.



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1           This reflects a 28 percent decrease in the  
2           average length of a patient's stay, which means  
3           that the amount of patient care that was  
4           reflected by 100 beds in 1996 now only requires  
5           72 beds to provide the exact same amount of care.  
6           It means that in 1996 where 100 beds were needed  
7           today we only need 72 to provide that same care.

8           This Board has approved hospitals in --  
9           that have flourished in MSAs despite having less  
10          than 100 medical/surgical beds. This Board heard  
11          an application involving Lake County, which has  
12          two hospitals that have fewer than 100 authorized  
13          medical/surgical beds and has a third hospital  
14          that has fewer than 100 authorized medical/  
15          surgical beds. Morris Hospital, which services  
16          Plainfield --

17                   CHAIRMAN LOPATKA: Sir -- sir, you  
18                   made this point at the last appearance, and --  
19                   you know, some of these hospitals are critical  
20                   access hospitals. Certainly, our current Board  
21                   has never -- and I don't believe within the last  
22                   number of years -- you know, you're making a  
23                   point that you made at the last appearance, and  
24                   it's in the record, in the transcript.

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1                   Because you mentioned these identical  
2                   hospitals at -- at the last meeting, so . . . I  
3                   mean, if you're trying to get this on the record,  
4                   it's already on the record because it's in the  
5                   materials from your prior appearance.

6                   MR. SILBERMAN: I'll move on, then.

7                   CHAIRMAN LOPATKA: Okay.

8                   MR. SILBERMAN: In August the  
9                   argument was put forth that this Board should  
10                  wait for the need of 40 medical/surgical beds to  
11                  grow until it was a need for a hundred  
12                  medical/surgical beds.

13                  And we would reiterate that, in deciding  
14                  the discretion that should be used, that we ask  
15                  this Board to consider how apart the Board's own  
16                  assessment of need is from the project now as  
17                  modified. The difference between the need and  
18                  the project as modified is the equivalent of  
19                  one nursing unit. This is one nursing unit in a  
20                  planning area that encompasses two huge counties,  
21                  over 800,000 people and over 1250 square miles.

22                  We'd ask, is that substantial enough to  
23                  deny this community improved access to health  
24                  care?

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1           In summary, we have never swayed from our  
2           belief that the needs of this community will  
3           exceed the Board's own projection of need, but  
4           we'd ask you to consider the impact of this  
5           decision using the Board's own determination of  
6           need, that, if approved, this hospital will have  
7           stepped up to meet the growing mental health  
8           need, which is only growing because many acute  
9           care hospitals in this area are either  
10          discontinuing that service or not providing that  
11          service.

12           This hospital will have established the  
13          single-largest OB unit in the area and will have  
14          implemented multiple programs to improve health  
15          care for women with specific programming that is  
16          designed to ensure improved access to health care  
17          for low-income women. And, if denied, we know  
18          that there will continue to be an unmet need for  
19          OB, for acute mental illness, and for  
20          medical/surgical services in this community.

21           We're hoping this Board will use its  
22          discretion and the foresight it was empowered  
23          with to improve the access to health care in this  
24          community, rather than to limit it, and, with

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1           that, we're prepared to answer any questions or  
2           address any concerns the Board members may have.

3                       CHAIRMAN LOPATKA: Questions or  
4           comments from the staff or other Board members?

5                       Mr. Mark.

6                       SECRETARY MARK: Thank you, Madam  
7           Chair.

8                       I'd like to respond to some of Dr. Kaplan's  
9           remarks because I think they're very important.  
10          He talked about -- if my notes are correct, he  
11          talked about a high growth rate in the area, he  
12          talked about the fact that this planning area had  
13          a very high -- I think you said maybe the highest  
14          in the state -- number of people leaving the area  
15          to seek care --

16                      DR. KAPLAN: That's correct.

17                      SECRETARY MARK: -- versus coming  
18          into the area, what we commonly, in our  
19          terminology, call outmigration.

20                      You talked about the birth rate, the  
21          demographics, the change in average length of  
22          stay, and I think all -- and the ages or the use  
23          rate of hospitals by population.

24                      And I think all of these are precisely

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1           critical concerns in the assessment of health  
2           care needs, and I would suggest that all of these  
3           are precisely key elements in the bed-need  
4           methodology that this Board has utilized to  
5           determine one of its criteria for need, which is  
6           a calculated bed need.

7                     And that calculated bed need -- for  
8           Mr. Penn and Dr. Burden, who are not that  
9           familiar with it, that bed need is a fairly  
10          sophisticated formula that looks at historical  
11          utilization of hospital -- patient hospital days  
12          or hospital beds by different population groups.

13                    It then projects the population, takes a  
14          projected population by those same age groups,  
15          and applies that utilization rate to those  
16          projected age groups, and I would suggest that,  
17          if this is a high-growth area, those projections  
18          reflect the fact that it's a high-growth area.

19                    For Mr. Penn's information, the source of  
20          our data for our projections are the State of  
21          Illinois projection numbers.

22                    We then, within this formula, also  
23          incorporate, as required by State statute, a  
24          consideration already for what Dr. Kaplan talked

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1           about, people seeking services outside of the  
2           area, and, in the case of our existing formulas,  
3           the Board uses 50 percent of all those seeking  
4           elsewhere, adds that back into the need in the  
5           local area in the case of medical/surgical  
6           pediatric services. In the case of obstetrical  
7           services, the Board utilizes 85 percent pulling  
8           back into the area.

9                   Now, that's regardless of why people go  
10           elsewhere. People may be going elsewhere because  
11           of inaccessibility or issues of accessibility.  
12           They may be going elsewhere because there's a  
13           better provider elsewhere or a preferred doctor  
14           elsewhere. We don't make that determination.

15                   The point to the Board is that, within the  
16           formulas, these essential planning considerations  
17           are already incorporated, and that's the  
18           important thing for the Board members to know.

19                   DR. KAPLAN: Mr. Mark, we agree.

20                   SECRETARY MARK: Thank you.

21                   DR. KAPLAN: And my reason for  
22           bringing this up is to make the case that  
23           these -- that the 10-year projection is on track,  
24           that the population exceeded our expectations in

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1           2005, '6, and '7. Now housing starts have  
2           slowed, but we still have birth rates and aging  
3           demographics, and we believe that the calculated  
4           bed need is -- stands as-is and that the economic  
5           turndown is not going to sway us from  
6           the inventory.

7           The second thing is just an additional  
8           clarification. The projected need for hospitals  
9           within the planning area is just that. They  
10          project population out 10 years, they come up  
11          with a use rate based on the factors that  
12          Mr. Mark explained, and that is the use rate  
13          within Planning Area A-13 hospitals for patients  
14          that currently receive care within that planning  
15          area.

16          But as a point of clarification, for  
17          outmigration -- the 50 percent number is a static  
18          number for accounting for patients in 2005, that  
19          50 percent of them would return into the planning  
20          area for care, but that 400,000 people, half the  
21          population that receive care outside the planning  
22          area -- there is no population projection put on  
23          that outmigration number. And we have always  
24          maintained, in our agreement to disagree, that

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1           that would be a significant factor that's not  
2           accounted for in the methodology.

3                         SECRETARY MARK: It is accounted for.  
4           It's not accounted for the way you would like it  
5           to be.

6                         DR. KAPLAN: It's not projected.

7                         CHAIRMAN LOPATKA: Other questions or  
8           comments?

9                         MEMBER BURDEN: I want to thank  
10          Dr. Kaplan for helping me understand the growth  
11          in Will County more clearly.

12                        I would like to add one comment, which has  
13          nothing to do with your application. It's your  
14          comment about the railway project.

15                        If you can get the people in that affluent  
16          community of Barrington and Barrington Hills to  
17          agree, then Canadian Railway can possibly bypass  
18          the city, and all of us who live in the city can  
19          drive around with more freedom. So I hope that  
20          comes.

21                        I'm sorry. I just had to make a comment  
22          about that. Thanks.

23                        CHAIRMAN LOPATKA: Other questions or  
24          comments?



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1                   Yes, Mr. Carvalho, because I have quite a  
2                   few when I get the opportunity. Go ahead.

3                   MR. CARVALHO: Okay.

4                   Most of the comments have been made in the  
5                   past, and so I don't want to rehash responses to  
6                   many of those comments that you've made in the  
7                   past and made again today.

8                   But I think one thing -- and I alluded to  
9                   it in the application from Lindenhurst, as well.  
10                  The charge of this Board by statute and by rule  
11                  is not to do a sort of subjective, gestalt,  
12                  everyman identification of need. That would be  
13                  incredibly subjective and incredibly open to  
14                  abuse, and so the legislature has identified  
15                  criteria for evaluation of need, and then the  
16                  Board has adopted rules through the process that  
17                  involves public comment.

18                  Everyone, including you, were . . . had an  
19                  opportunity to participate in that rule-making  
20                  process. And our rules are published, and then  
21                  they're approved by the Joint Committee on  
22                  Administrative Rules, which is a committee of the  
23                  legislature, and then they become the measures by  
24                  which applications are judged.

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1           And what we have seen, especially in the  
2           case of new hospital applications for the last  
3           five years, is that, under the rules that have  
4           existed in every iteration over the last  
5           five years -- because they have changed -- and  
6           under the statute that -- under every iteration  
7           over the last five years because the statute has  
8           changed, that none of the new hospitals have met  
9           the statutory and regulatory definition of need.

10           There's an old expression lawyers sometimes  
11           use, that when the facts are against you you  
12           argue the law, and when the law is against you  
13           you argue the facts, and when they're both  
14           against you you pound on the table.

15           And so, in this process of these several  
16           hospitals who applied for applications in the  
17           face of statutory and regulatory need criteria  
18           that say that new hospitals are not necessary, to  
19           varying degrees and at varying volume levels and  
20           using varying types of shoes, the Applicants have  
21           pounded on the table.

22           And they've made arguments, as you heard  
23           earlier today, about EMS, and they've made  
24           arguments about the bed ratio per population, and

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1           they've made arguments about, "Well, we think  
2           various aspects of your formula should be done  
3           differently."

4                   And they've also obscured the fact -- I  
5           think often to everyone in the process a  
6           disservice -- that these bed-need calculations  
7           are not talking about the need for beds tomorrow.  
8           They are talking far out in the future and  
9           allowing for the fact that it takes time to build  
10          something. And so, understandably, we look far  
11          out into the future, but, nonetheless, the  
12          projections are based in the future.

13                   And so, for example, if -- let's take it  
14          out of the hospital arena so as not to be  
15          pointed. If -- earlier today we heard an  
16          analysis of a nursing home request --

17                           DR. KAPLAN: Mr. Carvalho, may I  
18          ask -- if you're going to say that people take  
19          facts out of context or whatever -- the point  
20          you're trying to make -- can you use actual  
21          examples regarding our project?

22                           Because I believe we tried very hard to  
23          keep the data clear. Any data that we've ever  
24          presented -- like bed-to-population ratio in

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1           other cases -- is just to further support what  
2           we're saying, so I prefer you stick to examples  
3           that we can address.

4                       CHAIRMAN LOPATKA: Well, the bed-to-  
5           population ratio is a very good one because you  
6           and another Applicant have used it in a way that  
7           it was never intended to be used, and I would  
8           like -- I am not as eloquent, but I'd like  
9           Mr. Mark to reiterate what he said for the  
10          earlier Applicant to get it on this record,  
11          as well, because it's a red herring to use that  
12          in the way --

13                      DR. KAPLAN: We --

14                      CHAIRMAN LOPATKA: -- that the  
15          Applicants for new hospitals have tended to  
16          use it.

17                      DR. KAPLAN: Right. We -- we --

18                      CHAIRMAN LOPATKA: Okay. You wanted  
19          an example, and that's the one I'm citing.

20                      Would you give your explanation again that  
21          you gave earlier this afternoon.

22                      SECRETARY MARK: I wish I had the  
23          rule in front of me.

24                      Mike, do you have that handy by any chance?

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1           The bed-to-population ratio is used within  
2           the Board's rules and has been for 30 years in  
3           only one context, and that is as a demonstration,  
4           if you exceed it, of showing a maldistribution.  
5           It's the only context of bed-to-population ratio  
6           that's used.

7           I would suggest within our rules -- and I  
8           would suggest this conceptually, as well as in --  
9           pertaining to your project -- that a much more  
10          accurate and a much more refined index of  
11          calculated bed need is in the bed-need  
12          methodology because that is differentiated and  
13          stratified by age and use rate and projections,  
14          also by age, which is a much more compelling  
15          statistical argument than overall age to --  
16          overall beds to overall population.

17          DR. KAPLAN: Sure. And we clearly  
18          understand how this is used in the rules. We  
19          know that it's used to show overbedding, but we  
20          didn't use that ratio to say, "See, we need a  
21          hospital." We used that ratio as one of many  
22          things we looked at that keep coming back to the  
23          same fact, there's a bed need in the area.

24          It's projected, there's high

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1           outmigration -- we went through multiple tests of  
2           needs. I purposely didn't bring up the bed-to-  
3           population ratio because it's confusing, but it  
4           was only just one more multiple test of need.

5                         SECRETARY MARK: And if I may, in  
6           response to Mr. Silberman's comments, the  
7           hundred-bed minimum size for a med/surg unit has  
8           been in the rules for many, many years; you're  
9           correct. The Board has reaffirmed that number,  
10          by the way, in its new rules that will be in  
11          effect on February 5th.

12                        MR. SILBERMAN: That does, though,  
13          make it a mandatory requirement for an  
14          application.

15                        SECRETARY MARK: None of the rules  
16          are mandatory. You can say that of any rule on  
17          the book.

18                        DR. KAPLAN: We agree.

19                        SECRETARY MARK: But the Board has  
20          looked at that particular rule and examined it  
21          and has reaffirmed it.

22                        DR. KAPLAN: But we agree with you  
23          that that rule is not an absolute for the  
24          approval of a hospital.

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1                   SECRETARY MARK: No rule, as far as I  
2 know, is absolute.

3                   Except maybe paying the application fee.

4                   (Laughter.)

5                   CHAIRMAN LOPATKA: I -- just to give  
6 a couple of other examples.

7                   Just like the prior Applicant, you have  
8 focused your application almost entirely on  
9 either your planning area or facilities within  
10 30 minutes, and, again, I spent a lot of time  
11 with Table 1, which is on -- this one is not  
12 numbered, but it's the third or fourth page in.

13                   The reality is that your proposed hospital  
14 is -- it's within 45 minutes of four planning  
15 areas. Okay? Which never gets mentioned, and  
16 it -- and I want to make the point I made with  
17 the earlier Applicant before us.

18                   You focused on potential maldistribution,  
19 which is, you know, one of the sections of the  
20 rules, and you've totally ignored the 45 minutes,  
21 which, in the rules, is the basis for  
22 establishment of additional hospitals, allocation  
23 of additional beds, variances to bed need,  
24 et cetera.

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1           And so I just wanted to again, even though  
2           there is -- and I'll take med/surg to start with  
3           because med/surg -- if you don't have a med/surg  
4           base, you don't have a need for an acute care  
5           hospital.

6           I went through -- and these are the 2007  
7           bed numbers -- and I found, just for med/surg,  
8           that there were a total of 5 -- if you go  
9           through all 45 -- if you go through a total of  
10          564 med/surg beds that were available as an  
11          average beyond occupancy -- and, as I stated with  
12          the earlier Applicant, this is not total number  
13          of beds that you're licensed for. These are  
14          total number of beds to bring you to your  
15          occupancy levels, which are based on the number  
16          of beds that you have. That's a huge, huge  
17          number.

18          Within 30 minutes -- and I didn't even  
19          include Adventist Bolingbrook -- I found 71 beds  
20          that were currently available at any given time  
21          in 2007 data.

22          You also wanted to mention --

23                         DR. KAPLAN: Is that all categories  
24          of service?



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1                   CHAIRMAN LOPATKA: No. This is  
2 med/surg. I'm speaking strictly about med/surg.

3                   So, again, you know, you focused almost  
4 your entire application on one section of the  
5 statutes and you ignored numerous others, and  
6 that is a grave concern to me.

7                   I also wanted to mention that Adventist  
8 Bolingbrook was before us at our last Board  
9 meeting in November. They were -- they were here  
10 on a rather routine issue, but they volunteered  
11 information about their 10 months of service, and  
12 they were, total for the hospital -- this was  
13 sworn testimony -- at 26 percent occupancy.

14                  And I want to say, you know, when the  
15 original four hospitals came before us -- which  
16 was one of the very first things that came before  
17 this Board in -- I believe it was October of  
18 '04 -- I was the dissenting vote on Bolingbrook.  
19 It passed with three votes, one against, and  
20 one abstention, and so I have been very  
21 consistent in how I have tended to look at --  
22 look at the rules.

23                  But I was struck to hear that the census  
24 was that low because I've heard numerous times --

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1           and I think I've heard it from Edward -- that  
2           Bolingbrook would be full and bursting at the  
3           seams within a year of when it opened. And so I  
4           wasn't convinced there was a need at that time,  
5           and I -- I'm not sure that it's not being borne  
6           out to some extent.

7                        As was said earlier -- and I'm going to use  
8           this in a different sense -- length of stays are  
9           lessening. I think that one of the reasons  
10          that -- at least my perceived -- need for not  
11          having new beds is increasing is that length of  
12          stay is very definitely shortening and more and  
13          more care is being provided on an outpatient  
14          basis.

15                      And I really don't see, given this kind of  
16          current availability of beds just in the med/surg  
17          category, a need for a new hospital in -- in your  
18          area at this time, so --

19                      DR. KAPLAN: This is such an  
20          important point. May I address the 45-minute --

21                      CHAIRMAN LOPATKA: Well, it is. And,  
22          you know, the 45 minutes drives a number of  
23          these, but these were actually third rails. I  
24          mean, both you and the other Applicant have

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1           stayed away from any of these, nor have you  
2           really addressed them -- you know, the negatives  
3           that you've been consistently getting -- and  
4           you've been focusing on -- in one specific part  
5           of the statute --

6                         DR. KAPLAN:  The --

7                         CHAIRMAN LOPATKA:  -- or the rules, I  
8           should say.

9                         DR. KAPLAN:  So let's just start --  
10          you touched on a number of issues.  One is the  
11          Bolingbrook Hospital census, and I did address  
12          that.  We know it's greatly attributable to the  
13          restrictive policies.  They do not even --

14                        CHAIRMAN LOPATKA:  Well, I'm not sure  
15          that you can make that statement, sir.  I  
16          think --

17                        DR. KAPLAN:  We have 900 doctors on  
18          our staff.  We are 7 miles away.  Only 30 of them  
19          are on the Bolingbrook Hospital staff.  I have  
20          very close personal knowledge of why they are not  
21          on staff, and it's in regards to this restrictive  
22          policy.

23                        Now, in regards to the 45-minute radius,  
24          one of the things I did address directly in

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1           the opening statement is that, if you look at  
2           ICU beds within 45 minutes of the people who  
3           have utilization data available, which is  
4           12 hospitals, there are only two beds  
5           available -- or -- three? Two?

6                     MS. KENNEY: Two -- well --

7                     DR. KAPLAN: Somewhere about three  
8           occupancy. But I want you --

9                     CHAIRMAN LOPATKA: I got 10. I got  
10          10 based on the data on this table for 2007 --

11                    DR. KAPLAN: Okay. But there --  
12          there --

13                    CHAIRMAN LOPATKA: -- which is the  
14          most -- it's a year out of date, but it's the  
15          most recent data that we have.

16                    DR. KAPLAN: Right. There are  
17          several points I want to make on this. One is  
18          that these are 2007 statistics. This hospital  
19          would open in late 2013. That's why we're  
20          planning ahead.

21                    The second point I'd like to make is  
22          that -- is that I acknowledge and understand that  
23          the rules are written this way. And -- I married  
24          into a farming family and, out on the farm, I

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1           understand this rule. It makes sense. You're  
2           not going to have a hospital in every small town  
3           in rural Illinois. You just can't support them.

4                       However, in a metropolitan area, this is  
5           extremely impractical to take a large population  
6           in a concentrated area and rely on a myriad of  
7           hospitals distributed within a 45-minute  
8           radius -- they might not have the right  
9           insurance, they can't go to their own doctors,  
10          there might not be medical records, there's poor  
11          continuity of care, there's quality, there's  
12          safety issues -- to put it in context -- to just  
13          visualize this, if one were to have a condominium  
14          in the Water Tower Place and they needed a  
15          hospital and there was a hospital available in  
16          Downers Grove at Good Samaritan Hospital -- there  
17          was a bed available there -- we should not create  
18          more beds closer to the person's home because  
19          they could drive out of the city, out to Good  
20          Samaritan Hospital in Downers Grove.

21                      And I think that anyone knows in a large  
22          metropolitan area it's just not practical. I  
23          understand the rules. It's just not safe, it's  
24          not practical, and I think it's more practical to

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1           look within 30 minutes because that's a number  
2           that people can be with their doctors. They can  
3           be with their own medical records.

4                     So I do think -- I understand it's a rule,  
5           but I think we have to look at it in the context  
6           of reality.

7                     CHAIRMAN LOPATKA: Well, to say -- I  
8           mentioned to you earlier, not counting Adventist  
9           at all, at the end of '07 there were 72 beds --  
10          med/surg beds -- available within 30 minutes of  
11          your proposed site, which is almost the number  
12          that you're requesting.

13                    DR. KAPLAN: Does that include all  
14          the new State agency numbers? Copley had 26 out  
15          of service. I am not sure about St. Joe's  
16          numbers.

17                    CHAIRMAN LOPATKA: I --

18                    SECRETARY MARK: There were zero out  
19          of service at St. Joe's.

20                    MS. KENNEY: We know that for the  
21          hospitals within 30 minutes. I'm not sure we  
22          know that about all the hospitals within 45.

23                    CHAIRMAN LOPATKA: Well, I mean,  
24          anyone else could have sat and done the

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1           calculations that I did over an extensive period  
2           of time. And while I'm at it, let me just  
3           finish.

4                     For AMI beds -- actually, there is a  
5           projected need of 24 by 2015. Currently within,  
6           again, the 45 minutes of the proposed hospital,  
7           there are 117 that are available based on the  
8           census.

9                     Now, you can go and do these figures  
10          yourself. Even OB, which is the biggest need of  
11          all, I found currently there are 23 OB beds  
12          available, at least as of the end of '07.

13                    And, by the way, I specifically asked about  
14          OB at Adventist Bolingbrook, since I have an  
15          interest in that, and their OB census pretty much  
16          mirrors the overall census at this point.

17                    So, again -- and I'm not even counting that  
18          because, you know, we don't have official  
19          figures, but we have sworn testimony on it. And  
20          I found 10 ICU beds -- again, you know, based on  
21          the census.

22                    And this is taking, you know, whatever the  
23          State standard is for ICU beds, 60 percent. For  
24          med/surg and OB, it varies with the number of

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1           beds that you have and not total beds but  
2           bringing it up actually to what would be the  
3           standard, and -- and that's a huge number of  
4           beds.

5                    The other thing I wanted to note is that,  
6           even though it's preliminary data, I'm finding --  
7           for med/surg these preliminary sheets on what  
8           hospital beds actually exist -- a change of  
9           one bed for med/surg based on the preliminary  
10          data which you appended to the end of your  
11          application, if I have read that correctly.

12                   SECRETARY MARK: I believe so.

13                   And, again, for the record, I'd like to  
14          point out that we have included -- at the request  
15          of the Chair, we have included the preliminary  
16          results of the annual bed report appended to this  
17          SAR, and I believe the Applicant has a copy of  
18          the entirety of that.

19                   MS. KENNEY: Yes, but I don't -- I  
20          don't believe that that includes all of the  
21          hospitals within 45 minutes.

22                   SECRETARY MARK: The entirety of the  
23          report does.

24                   MS. KENNEY: Oh, okay. I don't know



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1           that we've had access to that.

2                         SECRETARY MARK: This report  
3 includes -- as staff suggested, we included the  
4 other facilities within the planning area --

5                         DR. KAPLAN: I do want to mention --

6                         SECRETARY MARK: -- for illustrative  
7 purposes only.

8                         DR. KAPLAN: -- mention one thing  
9 about OB at Adventist Bolingbrook Hospital.

10                        They have not recruited a full staff of  
11 obstetricians yet. Once you do, it takes a while  
12 to ramp up. As you know, it takes nine months to  
13 have a baby.

14                        CHAIRMAN LOPATKA: Yep.

15                        DR. KAPLAN: And they've -- they've  
16 moved from 29 deliveries a month, progressively  
17 increasing every single month to in October they  
18 had 81, but they are on a completely steady  
19 incline.

20                        The second point I want to make is that  
21 we're placing a lot of weight on 2007 data and a  
22 lot of weight on hospitals that are a significant  
23 distance -- I understand within the rules but --  
24 a significant distance from this planning area.

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1                   CHAIRMAN LOPATKA: Well, this is data  
2                   that's one year back.

3                   DR. KAPLAN: But we're looking at a  
4                   hospital that will be opening in late 2013, so  
5                   we're thinking six years ahead but making a  
6                   decision on data that's a year old, and that's  
7                   why there's IDPH calculations and projections.

8                   The --

9                   CHAIRMAN LOPATKA: Well, could I make  
10                  one more point and then I will not say anything  
11                  for a while.

12                  Another point I wanted to make -- and I  
13                  made it earlier -- at least half of the bed need  
14                  for med/surg in your planning area is actually  
15                  pediatric beds, which have been discontinued.

16                  Now, the reality is that pediatrics has  
17                  probably changed more than any other service in  
18                  terms of how it's delivered. In most hospitals,  
19                  you know, children who have major problems go to  
20                  pediatric specialty hospitals. No adult was ever  
21                  in a pediatric bed, yet historically the med/surg  
22                  and pediatric beds have been counted as though  
23                  they're one, so we had a doubling of the need for  
24                  med/surg beds based on Silver Cross eliminating

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1           pediatric beds.

2                   And I wanted to make that point, as well.  
3           It's something that's always bothered me, and I  
4           questioned why that is because the beds are not  
5           synonymous.

6                   DR. KAPLAN: I would agree that  
7           pediatric admissions are diminishing and it's  
8           becoming more of an outpatient business --

9                   CHAIRMAN LOPATKA: But they're being  
10          counted as --

11                   DR. KAPLAN: -- but the IDPH --

12                   THE COURT REPORTER: Wait, wait,  
13          wait. Excuse me.

14                                   (There followed a discussion  
15                                   outside the record.)

16                   DR. KAPLAN: You're in charge. Go  
17          ahead.

18                   CHAIRMAN LOPATKA: Okay. No, I'm  
19          just saying -- but they're being counted as  
20          med -- as med/surg needs.

21                   DR. KAPLAN: Right. In the IDPH  
22          calculations that's accounted for --

23                   CHAIRMAN LOPATKA: Yeah.

24                   DR. KAPLAN: -- because they look at

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1 total need by age group and they look at total  
2 utilization today -- well, in 2005 -- so that's  
3 already accounted for in the calculations.

4 SECRETARY MARK: That's correct.

5 CHAIRMAN LOPATKA: Okay. I'm sorry.

6 Mr. Carvalho, I apologize because I cut you  
7 off in midthought before, but . . .

8 MR. CARVALHO: That's okay. Let  
9 me -- let me -- the upside of that is I'll  
10 probably finish my thought quicker, so . . .  
11 everybody will like that. Let me complete the  
12 thought and then add one other thought and then  
13 I'm done.

14 The thought I was completing was that all  
15 of the new hospital applications that this Board  
16 has seen over the last five years have failed to  
17 meet the need requirement as laid out in the  
18 rules and the statutes. And on account of that,  
19 I, in my role as ex officio member of this Board,  
20 have spoken to that point in each and every one  
21 of those applications.

22 I do not vote. And so, although  
23 Mr. Silberman pointed out that, notwithstanding  
24 what I had pointed out, one of those hospitals

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1           was approved, I pointed out the deficiencies in  
2           that application just as consistently and just as  
3           emphatically as I did all the others.

4                     That's my role here on this Board, and it's  
5           my role to point it out in the case of your  
6           application because your application has also  
7           failed to meet the criteria in the Board -- laid  
8           out by the Board.

9                     Now, perhaps I've pointed it out more  
10          frequently in the case of your application  
11          because your application has been before the  
12          Board more frequently than any of the other  
13          applications and so it comes up more often, but  
14          you aren't being singled out for that purpose.

15                    Secondly, one of the rules -- and this is a  
16          rule -- we were talking earlier about the rules  
17          that are always in play and the rules that aren't  
18          always in play.

19                    One of the rules that is always in play and  
20          that I take extraordinarily seriously is the  
21          ex parte rule. And your counsel probably knows  
22          the ex parte rule, as anyone in the room, since  
23          he served as counsel to this Board.

24                    The ex parte rule certainly, as I've

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1           interpreted it and as I take it very seriously,  
2           prohibits me from responding to matters  
3           concerning this application outside of this Board  
4           room. That's generally a good thing; however, it  
5           also puts me and others involved in this process  
6           at a serious disadvantage when material outside  
7           of this Board room is brought to the public in a  
8           way that I'm sure your counsel understood makes  
9           it impossible for us to respond. The only place  
10          we can respond is in this room. And if -- with  
11          the indulgence of the Chair, I'll take a few  
12          moments to do so.

13                   And in particular, so as not to be opaque  
14          to the members of the Board who may not have seen  
15          it, I will only quote what is quoted in the  
16          papers because I know that newspapers do not  
17          always characterize things correctly.

18                   MR. SILBERMAN: May I be heard on  
19          this, please.

20                   CHAIRMAN LOPATKA: David, I feel a  
21          need, also, to say something, but I didn't want  
22          it to be part of the application process, and I  
23          probably need some legal advice.

24                   I have some very serious concerns about

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1 things that have been in the public domain, but I  
2 didn't want to mix it in with -- with the hearing  
3 of this application, and I was going to wait  
4 until after the vote was taken to make the  
5 comments.

6 Would you feel comfortable waiting, or do  
7 you feel that -- is it appropriate, actually --

8 MR. CARVALHO: If counsel --

9 CHAIRMAN LOPATKA: -- to make these  
10 comments at this time? And I defer to our  
11 counsel.

12 MR. CARVALHO: If counsel  
13 indicated -- as I indicated, because the ex parte  
14 rules prohibit us from making any comment about a  
15 pending application outside of the Board, I  
16 want -- I thought this was the only opportunity  
17 to do so. If counsel indicates that, after the  
18 application is considered, comment -- the Board  
19 still being in session -- comments can be made --

20 CHAIRMAN LOPATKA: Well, I would like  
21 a clarification on that, too.

22 MR. SILBERMAN: And may I ask to be  
23 heard on this since reference to my understanding  
24 and knowledge of these rules has been made? And

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1 I think it is fund -- the -- reference is being  
2 made to comments that were not made to any Board  
3 member.

4 Reference is being made to comments that  
5 are not part of this application process, that  
6 were not submitted in any way, shape, or form  
7 with regards to this application, and I believe  
8 even the bringing up of this subject is  
9 fundamentally improper. It is not reflected in  
10 the rules.

11 The ex parte communication -- there was no  
12 communication with any Board member. There was  
13 no materials or information sent to any Board  
14 member, and the bringing up of this information  
15 now does nothing but to taint the consideration  
16 of this application.

17 CHAIRMAN LOPATKA: Well, I --  
18 Mr. Silberman, you're no longer our counsel. I  
19 asked our counsel to respond to this. That is  
20 whom the Board needs to listen to.

21 MR. URSO: Taking everything into  
22 consideration and this being an open meeting, I  
23 think it's proper for any Board member or any  
24 officio member -- ex officio member -- to have an



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1           opportunity to speak what they want to speak  
2           about in regards to this application, but I think  
3           it might be prudent on the Board's part and  
4           ex officio members to do that after a vote is  
5           conducted and let's deal with the subject matter  
6           of this application.

7                         CHAIRMAN LOPATKA: That's kind of  
8           where I'm coming from, and I'm glad to hear that.

9                         But -- because I don't want the record of  
10          this application -- I won't -- I don't want to  
11          use the word "tainted," but I don't want it  
12          affected in any possible way.

13                        I want us to look at the merits initially  
14          through the vote -- look at the merits of this  
15          application, period, and then I have a few words  
16          to say later, too.

17                        But, anyway . . . so --

18                        MR. URSO: Why don't you proceed with  
19          consideration of this application.

20                        CHAIRMAN LOPATKA: Okay. Are there  
21          any -- you know, are there any other questions or  
22          comments from any other Board members  
23          particularly regarding this particular  
24          application?

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1 (No response.)

2 CHAIRMAN LOPATKA: Everyone feels  
3 that anything that needs to be said has been said  
4 and put on the record --

5 MEMBER AVERY: Yeah.

6 CHAIRMAN LOPATKA: -- prior to --  
7 okay.

8 Well, hearing that, I will entertain a  
9 motion for approval of Edward Plainfield  
10 Hospital, Plainfield, to establish a new 130-bed  
11 acute care hospital in Plainfield.

12 MEMBER BURDEN: So moved.

13 MEMBER AVERY: Second.

14 SECRETARY MARK: The motion was made  
15 by Dr. Burden, seconded by Ms. Avery.

16 Ms. Lopatka.

17 CHAIRMAN LOPATKA: I am going to be  
18 consistent and continue to vote no. I -- as I've  
19 said and I will repeat for the record, the  
20 Applicant has focused almost exclusively on one  
21 or two small sections of the regulations  
22 regarding this application and has totally  
23 ignored those that deal particularly with  
24 establishing new hospitals, allocation of

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1 additional beds, variances to bed need, also  
2 location alternatives and need for the project,  
3 which were all negatives, and that is a very  
4 important consideration for me.

5 I did want to note that there is -- there  
6 is a substantial need for OB beds projected  
7 particularly, but I don't believe that the need  
8 for a new hospital has been established in any of  
9 the documentation that has been submitted.

10 SECRETARY MARK: Ms. Avery.

11 MEMBER AVERY: I'm going to vote no  
12 because --

13 THE COURT REPORTER: Please use your  
14 microphone. Excuse me.

15 MEMBER AVERY: No, because of the  
16 same reasons that were stated. The application  
17 just did not demonstrate a need for a new  
18 hospital in that area, and there are numerous  
19 facilities that are operating before the State --  
20 below the State utilization targets.

21 SECRETARY MARK: Dr. Burden.

22 MEMBER BURDEN: This has been a very  
23 lengthy, protracted discussion here, and I will  
24 probably -- I will vote for the project. I will

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1           vote yes but I will recognize that there is a  
2           great deal of discussion here that -- some of  
3           which is somewhat concerning to me.

4                     But I am impressed with Plainfield and  
5           their attempts to have an opportunity to build a  
6           facility in this community. It has addressed, I  
7           thought, very well the concerns, having been  
8           before this Board since I've been a member of it  
9           four times, I believe -- not that that means it  
10          should be approved today.

11                    But I would vote yes based on what I have  
12          ascertained.

13                             SECRETARY MARK: And Mr. Penn.

14                             MEMBER PENN: I find it easy to vote  
15          yes to this application. I appreciate your  
16          concerns for the mental health care, the travel,  
17          patients seeking their own physicians, physicians  
18          of their choice.

19                             And I'm on record as voting yes for your  
20          hospital.

21                             DR. KAPLAN: Thank you.

22                             SECRETARY MARK: This application --  
23          the motion was not passed. The Applicants have  
24          received a denial. You will be afforded an

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1 opportunity for administrative review.

2 MR. URSO: Administrative hearing.

3 SECRETARY MARK: Hearing. I am  
4 sorry. Administrative hearing.

5 CHAIRMAN LOPATKA: I would appreciate  
6 the Applicants staying there for just a few  
7 minutes because I have a few things to say as the  
8 Acting Board Chair.

9 I pride myself on being a professional. I  
10 think everyone that I have dealt with on this  
11 Board since I was appointed has been very  
12 professional, my former Board members and  
13 particularly the staff who I have been very  
14 blessed to work with, and at one time that  
15 included your counsel, who is sitting facing me  
16 directly.

17 I have been very distressed -- and I'm  
18 going to let both Mr. Carvalho and Mr. Mark, if  
19 he chooses to say anything, say a few words,  
20 too -- about comments that have been made in the  
21 press by members -- I'm sorry.

22 MEMBER AVERY: I -- I just -- in your  
23 open statements -- are we going to give them a  
24 chance to make comments for --

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1                   CHAIRMAN LOPATKA: No. Actually, I  
2                   just want them to be messengers to bring this  
3                   message back, and I want to get this on the  
4                   public record.

5                   There have been, actually, personal attacks  
6                   in the press and one of them which I read was by  
7                   your CEO regarding two of our ex officio members.

8                   And I want to put on the record that the  
9                   reason that there are ex officio members from  
10                  three Departments is not accidental. Each of  
11                  these gentlemen -- it happened to be gentlemen at  
12                  the current time -- bring expertise from the  
13                  Department of Public Health, from the Department  
14                  of Human Services, from Healthcare and Family  
15                  Services, which is pertinent to the work of this  
16                  Board, and I have actually -- actively encouraged  
17                  them to be active, to speak out. Frequently  
18                  they're -- they've been in a teaching mode when  
19                  we have had new Board members because there is a  
20                  steep learning curve for serving on this Board.

21                  And let me tell you, I -- I have been on  
22                  4 1/2 years now and Ms. Avery just one month less  
23                  than I have, and I think this has been very  
24                  unfair.

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1                   And I have to say, on Edward's behalf,  
2                   those of you who have appeared before us have  
3                   always been very professional, and I have no  
4                   concern about that, but I feel like there's good  
5                   cop/bad cop going on here. You come in and  
6                   you're professional and you're all smiles, and  
7                   always within a week or two prior to your  
8                   appearing before us there have been comments made  
9                   in the press.

10                   And let me tell you off -- well, it's not  
11                   off the record. It's on the record.

12                   If there were any way that I could have  
13                   supported your application, I would have done so  
14                   because I have lived personally through about  
15                   four years of hell with this particular  
16                   application, and I need to get this off my chest.

17                   And I have tried to be dispassionate; I've  
18                   tried to be fair in how I've looked at it. Not  
19                   everyone else on the Board has viewed some of  
20                   these applications the way that I have, but I  
21                   have striven to be consistent, and I've striven  
22                   to be fair, and -- and, basically, that's what I  
23                   have to say.

24                   But I feel that two excellent people have

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1           really been besmirched and have not really had  
2           the opportunity to defend themselves, and so this  
3           is an open meeting, and, David, since you were  
4           the one that initiated this, you go first.

5                     I don't know whether Mr. Mark feels  
6           comfortable making any comments, but, if he does,  
7           I would like to hear from him, too.

8                     And all I really want you to do is to take  
9           this message back. I'm not holding you at the  
10          table accountable in any way for anything that's  
11          been said or done.

12                    Mr. Carvalho.

13                             MR. CARVALHO: I will be very brief.

14                             It has been suggested that the reason why  
15          the ex officio members speak up in pointing out  
16          deficiencies in this application are personal,  
17          rather than professional, and, in particular,  
18          that we are seeking -- and I quote -- "to exact  
19          some sort of revenge because of the courageous  
20          actions of the CEO of this hospital with respect  
21          to a prior Planning Board that was corrupt."

22                             Contrary to the suggestions of your CEO,  
23          the staff of the Health Facilities Planning Board  
24          and I, in particular, are, in fact, grateful to



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1 her for her courageous efforts to expose the  
2 corruption of that prior Health Planning Board.  
3 Without her efforts the corruption would  
4 undoubtedly have lasted longer and the reforms  
5 that were ushered in with this new Planning  
6 Board, a very different set of people, operating  
7 in a very different fashion, would have been  
8 delayed.

9 I have not sought the permission of the  
10 U.S. Attorney's office, as your CEO did, to speak  
11 about these matters, and so I won't go into any  
12 details, but if you look at the public record, as  
13 presented in the transcripts of the trial of  
14 Mr. Rezko, you will see that, if your CEO had not  
15 taken the action she did, they were days away  
16 from trying to get rid of me because of the  
17 impediments that I was putting -- and  
18 specifically referred to me as a pain in the  
19 butt. I took that . . . well.

20 And so I'd like to thank Ms. Davis for what  
21 she did. I harbor absolutely no ill will towards  
22 her. I have been consistent in presenting on the  
23 merits what I see are deficiencies and against  
24 our rules on every new hospital application, and

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1 I have treated your hospital application no  
2 differently.

3 SECRETARY MARK: If I may, Madam  
4 Chair, just a few comments because I was also  
5 named by name by Ms. Davis and -- or at least she  
6 was quoted as stating my name.

7 And I concur a hundred percent with what  
8 Mr. Carvalho just said. I also -- I also give  
9 her a lot of credit and understand her  
10 frustration with that Board, and she had every  
11 right in the world to be so frustrated, given the  
12 facts that were borne out.

13 What I do take issue with is that she made  
14 a statement that my behavior and implied behavior  
15 of our staff is less than professional today. I  
16 would like to say very explicitly -- I have  
17 30-some years' experience as a health care  
18 planner, as a health care architect. This is my  
19 livelihood; this is my profession, my career.

20 I take great pride in the fact of being a  
21 professional. We have taken great effort and, I  
22 believe, made lots of progress in the last  
23 five years, myself and staff, of treating  
24 everybody fairly, everybody professionally. And

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1           if anybody at any time perceives that I or my  
2           staff or other staff of the Board are doing  
3           anything less than that, I would very much ask  
4           them and very much encourage them to bring that  
5           to the attention of our attorney, of our Chair;  
6           if those people aren't satisfactory, to the  
7           Inspector General of this State.

8                     DR. KAPLAN: May I make one comment?

9                     CHAIRMAN LOPATKA: Yes.

10                    DR. KAPLAN: I am very disappointed  
11           with this conversation. We came here to improve  
12           access for care for Plainfield residents in the  
13           area that we care very much about and we have  
14           been very focused on.

15                    It's very difficult, after hearing this  
16           conversation, to believe that this application  
17           was judged upon without bias. And --

18                    CHAIRMAN LOPATKA: Well, sir, I take  
19           that as a personal insult, and I want to put on  
20           the record that never, ever have staff in any way  
21           suggested how I -- and I can ask the other Board  
22           members to affirm on their own -- how I should  
23           vote on anything.

24                    And anyone who knows me knows that I'm my

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1           own person, so I brought no bias to my looking at  
2           this application, and I have been very consistent  
3           with the hospital each time that you have come  
4           before us.

5                        So I just want to put that on the record.

6                        MR. SILBERMAN:  And I don't believe  
7           Mr. -- Dr. Kaplan intended to intimate that, but  
8           I do believe the concern he was trying to  
9           express -- and he will correct me if I'm wrong --  
10          is, as I previously noted, this is information  
11          that wasn't part of this application.  This  
12          was -- this is --

13                      CHAIRMAN LOPATKA:  And this is why  
14          this is being said publicly, in a public meeting,  
15          after the application was heard.

16                      MEMBER AVERY:  This conversation is  
17          why -- this should end right now.

18                      THE COURT REPORTER:  I can't  
19          understand you.

20                      MEMBER AVERY:  This conversation  
21          should end right now.  We're never going to see  
22          eye to eye on this --

23                      MR. BUTLER:  I agree.

24                      MEMBER AVERY:  -- there were no

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1           biases. I don't talk to any staff until I get  
2           here unless I have a question about something on  
3           the CD run or the SAR. That is totally, totally  
4           allowed for us to do.

5                        So I don't think this conversation should  
6           be entertained. There are things that's been  
7           said about us as a Board that we are not ever  
8           going to be able to clarify or people are going  
9           to see eye to eye with us.

10                      And that statement that was just made was  
11           totally, totally out of line. That's why I was  
12           against the conversation should take place  
13           anyway, although I agree it should be put on the  
14           record that these two people have not in any way  
15           influenced us on the vote of this application or  
16           any other.

17                      And I think we should end this discussion,  
18           and --

19                               CHAIRMAN LOPATKA: Well, I think that  
20           the reality is we've been told -- it is now  
21           five o'clock, and we have been told that we have  
22           to vacate the room at five o'clock. We have --  
23           originally, I understood yesterday we could stay  
24           later, but that is not the case.

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1                   And, anyway, I thank you.

2                   MR. SILBERMAN: Thank you, Madam  
3                   Chair.

4                   CHAIRMAN LOPATKA: We are going to  
5                   recess -- oh, I'm sorry.

6                   We're going to recess -- for those of you  
7                   who did not hear it earlier, we are going to  
8                   recess until 9:00 a.m. tomorrow morning, when we  
9                   will have executive session, and we plan to be  
10                  in -- back in public session by 10:30 a.m.  
11                  tomorrow.

12   (Whereupon, at 4:58 p.m., the  
13   hearing was continued to  
14   Thursday, January 29, 2009, at  
15   9:00 a.m.)

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