

**STATE OF ILLINOIS**



# **HOUSE JOURNAL**

**HOUSE OF REPRESENTATIVES**

**NINETY-THIRD GENERAL ASSEMBLY**

**53RD LEGISLATIVE DAY**

**TUESDAY, MAY 6, 2003**

**3:00 O'CLOCK P.M.**

**HOUSE OF REPRESENTATIVES  
Daily Journal Index  
53rd Legislative Day**

<b>Action</b>	<b>Page(s)</b>
Adjournment .....	9
Correctional Note Supplied .....	5
Fiscal Note Requested .....	5
Judicial Note Requested .....	5
Messages from the Senate .....	5
Pension Note Supplied .....	5
Quorum Roll Call .....	3
Report from Standing Committees .....	6
Reports .....	3, 4, 5

<b>Bill Number</b>	<b>Legislative Action</b>	<b>Page(s)</b>
HB 1530	Senate Message – Passage w/ SA .....	6
SB 0885	Committee Report.....	6
SB 0885	Second Reading – Amendment/s .....	7

The House met pursuant to adjournment.

Speaker Madigan in the chair.

Prayer by Reverend Esther Mitchell of the James memorial AME Church in Maywood..

Representative Will Davis led the House in the Pledge of Allegiance.

By direction of the Speaker, a roll call was taken to ascertain the attendance of Members, as follows:

114 present. (ROLL CALL 1)

By unanimous consent, Representatives Collins, Parke and Younge were excused from attendance.

## REPORTS

The Clerk of the House acknowledges receipt of the following correspondence:

Compliance Audit for Department of Children and Family Services, two years ended June 30, 2002, submitted by Office of the Auditor General.

Financial Audit for Department of Children and Family Services, year ended June 30, 2002, submitted by Office of the Auditor General.

2nd Quarter Procurement Report, period ended December 31, 2002, submitted by Metropolitan Pier and Exposition Authority.

Biennial Report, 2001-2002, submitted by Illinois Legislative Information Systems.

2002 Annual Report, submitted by Legislative Audit Commission.

FY 2004 Human Services Plan, submitted by Illinois Department of Public Aid.

Compliance Audit for Eastern Illinois University, year ended June 30, 2002, submitted by Office of the Auditor General.

Financial Audit for Eastern Illinois University, year ended June 30, 2002, submitted by Office of the Auditor General.

Compliance Audit for Office of the State Fire Marshal, two years ended June 30, 2002, submitted by Office of the Auditor General.

Financial Statements for Kane County Regional Office of Education #31, year ended June 30, 2002, submitted by Office of the Auditor General.

Financial Statements for Lee/Ogle Counties Regional Office of Education #47, year ended June 30, 2002, submitted by Office of the Auditor General.

Financial Statements for Dewitt/Livingston/McLean Counties Regional Office of Education #17, year ended June 30, 2002, submitted by Office of the Auditor General.

Financial Statements and Supplemental Information for Regional Office of Education #1, year ended June 30, 2002, submitted by Office of the Auditor General.

Limited Scope Compliance Audit for Department of Corrections - Stateville Correctional Center, two years ended June 30, 2002, submitted by Office of the Auditor General.

Compliance Audit for Department of Corrections - General Office, two years ended June 30, 2002, submitted by Office of the Auditor General.

Financial Audit for Department of Corrections - General Office, year ended June 30, 2002, submitted by Office of the Auditor General.

Compliance Audit for Department of Corrections - Correctional Industries, two years ended June 30, 2002, submitted by Office of the Auditor General.

Financial Audit for Department of Corrections - Correctional Industries, year ended June 30, 2002, submitted by Office of the Auditor General.

Limited Scope Compliance Audit for Department of Corrections - East Moline Correctional Center, two years ended June 30, 2002, submitted by Office of the Auditor General.

Limited Scope Compliance Audit for Department of Corrections - Tamms Correctional Center, two years ended June 30, 2002, submitted by Office of the Auditor General.

Limited Scope Compliance Audit for Department of Corrections - Danville Correctional Center, two years ended June 30, 2002, submitted by Office of the Auditor General.

Limited Scope Compliance Audit for Department of Corrections - Illinois Youth Center-Murphysboro, two years ended June 30, 2002, submitted by Office of the Auditor General.

Limited Scope Compliance Audit for Department of Corrections - Jacksonville Correctional Center, two years ended June 30, 2002, submitted by Office of the Auditor General.

Limited Scope Compliance Audit for Department of Corrections - Illinois Youth Center-Chicago, two years ended June 30, 2002, submitted by Office of the Auditor General.

Limited Scope Compliance Audit for Department of Corrections - Sheridan Correctional Center, two years ended June 30, 2002, submitted by Office of the Auditor General.

Limited Scope Compliance Audit for Department of Corrections - Illinois Youth Center-Kewanee, two years ended June 30, 2002, submitted by Office of the Auditor General.

Limited Scope Compliance and Close-Out Audit for Department of Corrections - Illinois Youth Center-Valley View, twenty-five months ended July 31, 2002, submitted by Office of the Auditor General.

Limited Scope Compliance Audit for Department of Corrections - Vandalia Correctional Center, two years ended June 30, 2002, submitted by Office of the Auditor General.

Limited Scope Compliance Audit for Department of Corrections - Illinois Youth Center-Warrenville, two years ended June 30, 2002, submitted by Office of the Auditor General.

Limited Scope Compliance Audit for Department of Corrections - Illinois Youth Center-Harrisburg, two years ended June 30, 2002, submitted by Office of the Auditor General.

Limited Scope Compliance Audit for Department of Corrections - Henry C. Hill Correctional Center, two years ended June 30, 2002, submitted by Office of the Auditor General.

Limited Scope Compliance Audit for Department of Corrections - Southwestern Illinois Correctional Center, two years ended June 30, 2002, submitted by Office of the Auditor General.

Limited Scope Compliance Audit for Department of Corrections - Lincoln Correctional Center, two years ended June 30, 2002, submitted by Office of the Auditor General.

Limited Scope Compliance Audit for Department of Corrections - Illinois Youth Center-Pere Marquette, two years ended June 30, 2002, submitted by Office of the Auditor General.

Limited Scope Compliance Audit for Department of Corrections - Dixon Correctional Center, two years ended June 30, 2002, submitted by Office of the Auditor General.

Limited Scope Compliance Audit for Department of Corrections - Centralia Correctional Center, two years ended June 30, 2002, submitted by Office of the Auditor General.

Limited Scope Compliance Audit for Department of Corrections - Robinson Correctional Center, two years ended June 30, 2002, submitted by Office of the Auditor General.

Limited Scope Compliance Audit for Department of Corrections - Shawnee Correctional Center, two years ended June 30, 2002, submitted by Office of the Auditor General.

Limited Scope Compliance Audit for Department of Corrections - Dwight Correctional Center, two years ended June 30, 2002, submitted by Office of the Auditor General.

Limited Scope Compliance Audit for Department of Corrections - Joliet Correctional Center, two years ended June 30, 2002, submitted by Office of the Auditor General.

Limited Scope Compliance Audit for Department of Corrections - Pontiac Correctional Center, two years ended June 30, 2002, submitted by Office of the Auditor General.

Limited Scope Compliance Audit for Department of Corrections - Pinckneyville Correctional Center, two years ended June 30, 2002, submitted by Office of the Auditor General.

Limited Scope Compliance Audit for Department of Corrections - Illinois Youth Center-Joliet, two years ended June 30, 2002, submitted by Office of the Auditor General.

Limited Scope Compliance Audit for Department of Corrections - Logan Correctional Center, two years ended June 30, 2002, submitted by Office of the Auditor General.

Limited Scope Compliance Audit for Department of Corrections - John A. Graham Correctional Center, two years ended June 30, 2002, submitted by Office of the Auditor General.

Limited Scope Compliance Audit for Department of Corrections - Western Illinois Correctional Center, two years ended June 30, 2002, submitted by Office of the Auditor General.

Limited Scope Compliance Audit for Department of Corrections - Lawrence Correctional Center, two years ended June 30, 2002, submitted by Office of the Auditor General.

Limited Scope Compliance Audit for Department of Corrections - Menard Correctional Center, two years ended June 30, 2002, submitted by Office of the Auditor General.

Limited Scope Compliance Audit for Department of Corrections - Illinois Youth Center-St. Charles, two years ended June 30, 2002, submitted by Office of the Auditor General.

Limited Scope Compliance Audit for Department of Corrections - Big Muddy Correctional Center, two years ended June 30, 2002, submitted by Office of the Auditor General.

Limited Scope Compliance Audit for Department of Corrections - Illinois River Correctional Center, two years ended June 30, 2002, submitted by Office of the Auditor General.

Limited Scope Compliance Audit for Department of Corrections - Vienna Correctional Center, two years ended June 30, 2002, submitted by Office of the Auditor General.

Limited Scope Compliance Audit for Department of Corrections - Decatur Correctional Center, two years ended June 30, 2002, submitted by Office of the Auditor General.

Limited Scope Compliance Audit for Department of Corrections - Taylorville Correctional Center, two years ended June 30, 2002, submitted by Office of the Auditor General.

Flexible Work Schedule Plan, submitted by Illinois Department of Employment Security.

Flexible Work Schedule Plan, submitted by Illinois Department of Human Rights.

Flexible Work Schedule Plan, submitted by Illinois Department of Transportation.

Supplemental Digest, April 2003, submitted by Illinois Department of Corrections.

2002 Annual Report, submitted by Illinois State Employees Suggestion Award Board.

Recommendation in Reference to the Report on Waivers of School Code Mandates, April 2003, submitted by Illinois State Board of Education.

Report on Waivers of School Code Mandates: Spring 2003 Summary Report, submitted by Illinois State Board of Education.

CPS Legislative 265 Bi-Annual Report regarding Chicago Public Schools as of May 1, 2003, submitted by Public Building Commission of Chicago.

Monthly Revenue Briefing, April 2003, submitted by Illinois Economic and Fiscal Commission.

#### **PENSION NOTE SUPPLIED**

A Pension Note has been supplied for SENATE BILL 885, as amended.

#### **CORRECTIONAL NOTE SUPPLIED**

A Correctional Note has been supplied for SENATE BILL 885, as amended.

#### **REQUEST FOR FISCAL NOTE**

Representative Eileen Lyons requested that a Fiscal Note be supplied for SENATE BILL 885, as amended.

#### **REQUEST FOR JUDICIAL NOTE**

Representative Joseph Lyons requested that a Judicial Note be supplied for SENATE BILL 885, as amended.

#### **MESSAGES FROM THE SENATE**

A message from the Senate by

Ms. Hawker, Secretary:

Mr. Speaker -- I am directed to inform the House of Representatives that the Senate has concurred with the House of Representatives in the passage of a bill of the following title to-wit:

HOUSE BILL 1530

A bill for AN ACT in relation to public health.

Together with the attached amendment thereto (which amendment has been printed by the Senate), in the adoption of which I am instructed to ask the concurrence of the House, to-wit:

Senate Amendment No. 1 to HOUSE BILL NO. 1530

Passed the Senate, as amended, May 6, 2003.

Linda Hawker, Secretary of the Senate

AMENDMENT NO. 1

AMENDMENT NO. 1. Amend House Bill 1530 as follows:  
on page 2, line 9, by inserting "liquid" after "containing"; and  
on page 2, line 10, by inserting "liquid" after "wherein the"; and  
on page 3, line 22, by inserting "or a fluorescent light bulb" after "battery".

The foregoing message from the Senate reporting Senate Amendment No. 1 to HOUSE BILL 1530 was placed on the Calendar on the order of Concurrence.

A message from the Senate by  
Ms. Hawker, Secretary:

Mr. Speaker -- I am directed to inform the House of Representatives that the Senate has concurred with the House in the passage of bills of the following titles to-wit:

HOUSE BILL NO. 56

A bill for AN ACT in relation to criminal law.

HOUSE BILL NO. 1157

A bill for AN ACT in relation to child custody.

HOUSE BILL NO. 1274

A bill for AN ACT in a relation to vehicles.

HOUSE BILL NO. 1280

A bill for AN ACT in relation to criminal law.

HOUSE BILL NO. 1640

A bill for AN ACT concerning the use of credit information and insurance.

HOUSE BILL NO. 2887

A bill for AN ACT concerning the State Fairgrounds.

HOUSE BILL NO. 3506

A bill for AN ACT in relation to environmental protection.

HOUSE BILL NO. 3508

A bill for AN ACT in relation to environmental matters.

HOUSE BILL NO. 3522

A bill for AN ACT concerning insurance.

Passed by the Senate, May 6, 2003.

Linda Hawker, Secretary of the Senate

**REPORT FROM STANDING COMMITTEES**

Representative Steve Davis, Chairperson, from the Committee on Public Utilities to which the following were referred, action taken earlier today, and reported the same back with the following recommendations:

That the bill be reported "do pass as amended" and be placed on the order of Second Reading-- Short Debate: SENATE BILL 885.

The committee roll call vote on Senate Bill 885 is as follows:

12, Yeas; 5, Nays; 1, Answering Present.

Y Davis, Steve(D), Chairperson

N Bost, Mike(R)

Y Davis, Monique(D)

Y Giles, Calvin(D) (Davis, W.)

Y Granberg, Kurt(D)	Y Holbrook, Thomas(D)
N Hultgren, Randall(R)	P Jones, Lovana(D)
N Krause, Carolyn(R), Republican Spokesperson	N Lyons, Eileen(R)
N May, Karen(D)	Y Meyer, James(R)
Y Morrow, Charles(D), Vice-Chairperson	Y Myers, Richard(R)
Y Novak, John(D)	Y Saviano, Angelo(R)
Y Scully, George(D)	Y Sullivan, Ed(R)

### DISTRIBUTION OF SUPPLEMENTAL CALENDAR

Supplemental Calendar No. 1 was distributed to the Members at 4:50 o'clock p.m.

### SENATE BILL ON SECOND READING

SENATE BILL 885. Having been printed, was taken up and read by title a second time.  
The following amendment was offered in the Committee on Public Utilities, adopted and printed:

#### AMENDMENT NO. 1

AMENDMENT NO. 1. Amend Senate Bill 885 as follows:  
by replacing everything after the enacting clause with the following:

"Section 5. The Public Utilities Act is amended by adding Sections 13-408 and 13-409 as follows:  
(220 ILCS 5/13-408 new)

Sec. 13-408. Unbundled network element rates. This Section applies to and covers certain unbundled network element rates that shall be charged by incumbent local exchange carriers that are subject to regulation under an alternative regulation plan under Section 13-506.1 of this Act. The General Assembly finds and determines that it should provide direction to the Illinois Commerce Commission regarding the establishment of the monthly recurring rates that such incumbent local exchange carriers shall charge other telecommunications carriers for unbundled loops, whether provided on a standalone basis or in combination with other unbundled network elements, in order to ensure (i) that such rates are consistent with the requirements of the federal Telecommunications Act of 1996, the regulations promulgated thereunder, and subsection (g) of Section 13-801 of this Act, and (ii) that such incumbent local exchange carriers are able to recover the efficient, forward-looking costs of creating, operating, and maintaining the network outside plant infrastructure capacity and switching and transmission network capacity necessary to permit such incumbent local exchange carriers to meet in a timely and adequate fashion the obligations imposed by Section 8-101 of this Act.

In order to ensure recurring unbundled network element rates for loops that accomplish these objectives, the Illinois Commerce Commission shall set the recurring rates affected incumbent local exchange carriers receive for unbundled loops, whether provided on a standalone basis or in combination with other unbundled network elements, in accordance with the requirements delineated below.

(a) Fill factors. The General Assembly directs that the Illinois Commerce Commission shall employ fill factors (the proportion of a facility or element that will be "filled" with network usage) that represent a reasonable projection of actual total usage of the elements in question, in accordance with applicable federal law. The General Assembly finds that existing actual total usage of the elements that affected incumbent local exchange carriers are required to provide to competing local exchange carriers, as reflected in the current actual fill factors for the elements in question, is the most reasonable projection of actual total usage. The Commission, therefore, shall employ current actual fill factors that reflect such existing actual total usage on a going forward basis in establishing cost based rates for such unbundled network elements. In addition, the Commission shall adjust all existing Commission-approved rates for unbundled loops, whether provided on a standalone basis or in combination with other unbundled network elements, that are currently in effect to make such rates consistent with this provision.

(b) Depreciation rates. The General Assembly further directs that the Commission shall employ depreciation rates that are forward-looking and based on economic lives as reflected in the incumbent local exchange carrier's books of accounts as reported to the investment community under the regulations of the

Securities and Exchange Commission. Use of an accelerated depreciation mechanism shall be required in all cases. Use of a depreciation rate based on historical rate-of-return regulation derived lives of the elements and facilities in question shall be prohibited. In addition, the Commission shall adjust all existing Commission-approved rates for unbundled loops, whether provided on a standalone basis or in combination with other unbundled network elements, that are currently in effect to make such rates consistent with this provision.

(c) The rate adjustments required by subsections (a) and (b) of this Section must be completed within 30 days of the effective date of this Section. In the case of any incumbent local exchange carrier that is subject to an alternative regulation plan under Section 13-506.1 at the time this Section becomes effective, in making these rate adjustments, the Commission shall determine the specific required adjustments with respect to fill factors and depreciation lives by employing the models and methodology used to generate the proposed rates submitted by such an incumbent local exchange carrier in ICC Docket 02-0864. The Commission proceedings initiated to establish such adjusted rates shall be deemed interconnection agreement arbitration and approval proceedings under Sections 252(b) and (e) of the federal Telecommunications Act of 1996. Immediately upon conclusion of such proceedings, all existing interconnection agreements in this State of affected incumbent local exchange carriers shall be deemed amended to contain the adjusted rates established in such proceedings. In addition, immediately upon conclusion of such proceedings, all wholesale tariffs, currently effective in this State, of affected incumbent local exchange carriers shall be deemed amended to contain the adjusted rates established in such proceedings. In accordance with these provisions, immediately upon the establishment by the Commission of the adjusted rates covered hereby, each affected incumbent local exchange carrier shall charge such adjusted rates, to the extent applicable, for all of the network element products that are provided to other carriers, whether those products are provided under an interconnection agreement or a tariff. The proceeding in ICC Docket 02-0864 is hereby abated as of the effective date of this amendatory Act of the 93rd General Assembly.

(d) Notwithstanding anything to the contrary contained in Section 13-505.1 of this Act, unbundled network element rates established in accordance with the provisions of this Section shall not require any increase in any retail rates for any telecommunications service.

(220 ILCS 5/13-409 new)

Sec. 13-409. Application of Sec. 13-408 unbundled network element rates.

(a) During the first 2 years following the effective date of Section 13-408, for the first 35,000 voice grade equivalent access lines used by an individual carrier to provide local exchange service to end users, the monthly recurring rate for the unbundled network elements associated with those lines and leased from an incumbent local exchange carrier to which Section 13-408 applies shall be frozen at the levels in effect immediately prior to the effective date of Section 13-408.

(b) Thereafter, the monthly recurring rates for all unbundled network elements provided by any incumbent local exchange carrier to which Section 13-408 applies shall be the rates established by the Commission in accordance with the provisions of Section 13-408.

(c) If, as of the effective date of Section 13-408 and this Section, an individual telecommunications carrier uses unbundled network elements leased from a specific incumbent local exchange carrier to provide local exchange service over more than 35,000 voice grade equivalent access lines, that carrier must designate the 35,000 voice grade equivalent access lines to which the provisions of subsections (a) and (b) of this Section apply. If subsequent to such designation, the individual carrier loses the customer served by a designated access line, and therefore no longer leases the unbundled network elements associated with that line, the individual carrier may not designate a different access line to substitute for the lost line. All unbundled network elements leased to provide service over undesignated voice grade equivalent access lines shall be subject to the full monthly recurring rates established by the Commission in accordance with the provisions of Section 13-408.

(d) If, as of the effective date of this Section, an individual carrier uses unbundled network elements leased from a specific local exchange carrier to provide local exchange service over fewer than 35,000 voice grade equivalent access lines, that carrier must designate the access lines to which the provisions of subsections (a) and (b) of this Section apply. If subsequent to such designation, the individual carrier loses the customer served by a designated access line, and therefore no longer leases the unbundled network elements associated with that line, the individual carrier may not designate a different access line to substitute for the lost line. Subject to these limitations, subsequent to the effective date of this Section, such a carrier may designate additional voice grade equivalent access lines to which it wishes the provisions of subsections (a) and (b) of this Section to apply, until the total designated lines equal 35,000. If a

subsequently designated line is lost, the carrier will not be permitted to designate a different line to substitute for that lost line. All unbundled network elements leased to provide service over undesignated voice grade equivalent access lines shall be subject to the full monthly recurring rates established by the Commission in accordance with the provisions of Section 13-408.

(e) For purposes of this Section, in determining when an individual telecommunications carrier has reached 35,000 voice grade equivalent access lines, a specific carrier, any affiliate of that carrier, any carrier serving as a sales or marketing agent for that carrier, and any carrier with whom that carrier has a cooperative sales or marketing arrangement all shall be treated as a single individual carrier.

(f) Notwithstanding any other provisions of this Section, access lines provided to payphone service providers are not eligible for the freeze or discount provided for in subsections (a) and (b) of this Section. Accordingly, the provisions of subsections (a) and (b) shall not apply to unbundled network elements that are leased by individual telecommunications carriers to provide local exchange service to payphone service providers.

Section 99. Effective date. This Act takes effect upon becoming law."

There being no further amendments, the foregoing Amendment No. 1 was adopted and the bill, as amended, was held on the order of Second Reading.

At the hour of 4:57 o'clock p.m., Representative Currie moved that the House do now adjourn until Wednesday, May 7, 2003, at 11:30 o'clock a.m.

The motion prevailed.

And the House stood adjourned.

STATE OF ILLINOIS  
NINETY-THIRD  
GENERAL ASSEMBLY  
HOUSE ROLL CALL  
QUORUM ROLL CALL FOR ATTENDANCE

May 06, 2003

0 YEAS

0 NAYS

114 PRESENT

P Acevedo	P Dunkin	P Leitch	P Phelps
P Aguilar	P Dunn	P Lindner	P Pihos
P Bailey	P Eddy	P Lyons, Eileen	P Poe
P Bassi	P Feigenholtz	P Lyons, Joseph	P Reitz
P Beaubien	P Flider	P Mathias	P Rita
P Bellock	P Flowers	P Mautino	P Rose
P Berrios	P Forby	P May	P Ryg
P Biggins	P Franks	P McAuliffe	P Sacia
P Black	P Fritchey	P McCarthy	P Saviano
P Boland	P Froehlich	P McGuire	P Schmitz
P Bost	P Giles	P McKeon	P Scully
P Bradley	P Graham	P Mendoza	P Slone
P Brady	P Granberg	P Meyer	P Smith
P Brauer	P Hamos	P Miller	P Sommer
P Brosnahan	P Hannig	P Millner	P Soto
P Burke	A Hartke	P Mitchell, Bill	P Stephens
P Capparelli	P Hassert	P Mitchell, Jerry	P Sullivan
P Chapa LaVia	P Hoffman	P Moffitt	P Tenhouse
P Churchill	P Holbrook	P Molaro	P Turner
E Collins	P Howard	P Morrow	P Verschoore
P Colvin	P Hultgren	P Mulligan	P Wait
P Coulson	P Jakobsson	P Munson	P Washington
P Cross	P Jefferson	P Myers	P Watson
P Cultra	P Jones	P Nekritz	P Winters
P Currie	P Joyce	P Novak	P Wirsing
P Daniels	P Kelly	P O'Brien	P Yarbrough
P Davis, Monique	P Kosel	P Osmond	E Younge
P Davis, Steve	P Krause	P Osterman	P Mr. Speaker
P Davis, Will	P Kurtz	P Pankau	
P Delgado	P Lang	E Parke	

E - Denotes Excused Absence