

State of Illinois
J.B. Pritzker, Governor

Illinois Department of Natural Resources



Open Space Lands Acquisition And Development Grant Program

ANNUAL REPORT Fiscal Year 2019





Illinois Department of Natural Resources

One Natural Resources Way Springfield, Illinois 62702-1271
www.dnr.illinois.gov

JB Pritzker, Governor
Colleen Callahan, Director

September 4, 2020

Dear Governor Pritzker & General Assembly Members:

The Department of Natural Resources is pleased to present the Open Space Lands Acquisition and Development (OSLAD) grant program's Annual Report for fiscal year 2019.

Since its inception in 1986 the OSLAD program has awarded over \$442 million dollars for development and acquisition projects throughout Illinois. That money, matched with funds from the local communities, has acquired over 14,000 acres and funded 1,477 development projects which provide outdoor recreation for the public to enjoy. This program has become a vital resource for local agencies as they try to keep pace with the growing demands for additional open space land and new outdoor recreation opportunities while rehabilitating aging recreation facilities.

The OSLAD program has done much to enable local agencies, individually and cooperatively, to commit to large scale, long term recreation, and open space and natural resource preservation initiatives oftentimes transcending jurisdictional boundaries with projects such as greenways. As such, the OSLAD program not only forges state-local partnerships but also helps foster local, inter-agency partnerships.

For FY 2019 a total of 108 applications were received from agencies throughout Illinois for consideration requesting just over \$35.1 million in funding assistance. Of those, a total of 87 development and 2 acquisition projects were awarded funding of just over \$28.9 million.

Your support and expansion of the OSLAD program over the years has improved the quality of life in many Illinois communities by providing family recreation, securing perpetual open space for future generations, and increasing the benefits on citizen's health through exercise. The Department is committed to the continued administration of this program in a manner responsive to the changing outdoor recreational needs of local agencies throughout the state.

Sincerely,

A handwritten signature in blue ink that reads "Colleen Callahan". The signature is fluid and cursive.

Colleen Callahan
Director

CC/kb
Enclosure

Table of Contents

Director’s Letter.....	0
A Brief History of the Illinois Open Space Lands Acquisition Program.....	1
Project Selection	
Program Mechanics	1
Program Priorities	2
Project Awards for 2019	
Summary Information & Funding	5
APPENDIX 1	6
OSLAD Administrative Rule.....	7



Equal opportunity to participate in programs of the Illinois Department of Natural Resources (IDNR) and those funded by the U.S. Fish and Wildlife Service and other agencies is available to all individuals regardless of race, sex, national origin, disability, age, religion or other non-merit factors. If you believe you have been discriminated against, contact the funding source’s civil rights office and/or the Equal Employment Opportunity Office, IDNR, One Natural Resources Way, Springfield, ILL. 62702-1271; (217) 785-0067; TTY (217) 782-9175. The funding source for the LWCF program is the U.S. Department of the Interior, National Park Service. The address for the civil rights office is: Equal Opportunity Program Director, U.S. Department of the Interior, National Park Service, P.O. Box 37127, Washington, DC 20013-7127.

A BRIEF HISTORY OF THE ILLINOIS OPEN SPACE LANDS ACQUISITION & DEVELOPMENT PROGRAM

In response to dwindling federal dollars throughout the 1980's and early 90's for Illinois' growing outdoor recreation demands, the Illinois General Assembly established the "Open Space Lands Acquisition and Development" (OSLAD) program in FY'86 as part of the Build Illinois Bond fund initiative. The legislation authorized \$40 million over a five-year period beginning in FY'86. However, during that five-year period only \$22.6 million were actually appropriated and expended.

To help ensure more predictable and stable program funding, SB 1463 was passed and signed into law in 1990 as P.A. 86-466, dedicating a portion of the revenues derived from the state's Real Estate Transfer Tax specifically for the OSLAD program. Allocation of funds from this dedicated source was phased in over a five-year period beginning in FY'91.

With full funding achieved in FY'95, 35% of the revenue derived from the Real Estate Transfer Tax was allocated annually to the OSLAD program. This translated into an annual program appropriation level of between \$17-21 million but the program always depended on the vitality of the real estate market in Illinois.

PROGRAM MECHANICS

The State's OSLAD program is administered by the Illinois Department of Natural Resources (IDNR), acting under authority of 525 ILCS 35, Administrative Code Title 17: Chapter I, Subchapter g, Part 3025, and annual appropriation statutes. Through the OSLAD program, the DNR makes grants to eligible local governments on a 50/50 cost-sharing basis (90/10 for "distressed" local governments) for approved park, open space and conservation land acquisition and capital development projects. Examples of eligible projects include acquisition of land for new or expanded park areas, preservation of pristine natural areas, and the construction or renovation of outdoor recreation facilities such as picnic areas, playfields and courts, playgrounds, swimming pools and other water recreation facilities, campgrounds, trails, nature centers and winter recreation facilities.

All local units of government having statutory authority to provide public park facilities, such as municipalities, counties and park, forest preserve and conservation districts, are eligible to apply. Grants are awarded on a competitive basis based upon on-line applications submitted to the IDNR by the published application deadline date.

Applications for grant assistance are generally accepted by the DNR on an annual basis between May 1 and July 1, however this grant cycle they were accepted August 1 – October 1. Department staff will objectively evaluate and prioritize each proposal according to a numeric scoring instrument. The project evaluation instrument is designed to make project selection

equitable and responsive to statewide and local outdoor recreation needs and program objectives that are published in the local participation

grant manual provided to all applicants. Priorities for OSLAD funding are outlined in the next section. Priorities for OSLAD funding are outlined in the next section.

Finalists are invited to make a presentation to a committee of members from the Department's Natural Resources Advisory Board at a public hearing conducted after IDNR staff visits and evaluations are completed. After review and deliberations by the Board regarding tentative IDNR staff project evaluations, final recommendations are made to the Director of IDNR for project approval. Grant awards are typically announced within a year.

Due to the magnitude of local funding requests and to reasonably assist in as many worthwhile projects as feasible, the Department has imposed maximum grant limits of \$750,000 per project for the state share on approved land acquisition projects and \$400,000 for approved development (construction) projects. Local agencies are currently limited to no more than one acquisition and one development project application per year.

After grant approval, a minimum of 50% of an OSLAD grant award will be paid to the local sponsors after the grant agreement is fully executed. The remainder of the grant will be paid to the local sponsors as matching funds are expended. Final grant reimbursement (payment) is made upon satisfactory project completion. Normally one year is given to complete an acquisition projects and two construction seasons for development projects.

To ensure continuing project accountability, the IDNR monitors all completed acquisition projects in perpetuity by either conducting on-site inspections at five-year intervals or by requesting written reports from local sponsors certifying continuing compliance with program regulations. Sites receiving only OSLAD development grant assistance are bound by the OSLAD outdoor recreation use requirements for a specified period up to 20 years depending on the amount of OSLAD funds expended on the project.

PROGRAM PRIORITIES

As stipulated in the OSLAD Act, priorities for grant allocations are given to projects that:

- *Provide the greatest benefit to the residents of the areas of the State that have the highest concentration or density of population; and/or*
- *Are based on criteria established by the Department that reflect outdoor recreation needs and priorities identified through the State Comprehensive Outdoor Recreation Plan (SCORP)*

APPLICATION EVALUATION

An objective application evaluation instrument has been developed based on the above program priorities and regularly updated to reflect current priorities outlined in the Department's comprehensive five-year outdoor recreation plan and various other planning efforts. It allocates point credit as follows:

1. SCORP Priorities and Project need – 60%
 - a. 35% of project score is based upon the extent a project addresses the following major outdoor recreation and conservation priorities identified in SCORP.
 - i. Protection or enhancement of a State or locally significant natural area or threatened/endangered species habitat;
 - ii. Protection or enhancement of significant wildlife habitat;
 - iii. Protection or enhancement of natural wetland areas;
 - iv. Promoting conservation education opportunities;
 - v. Promoting recreation on Illinois surface waters;
 - vi. Interagency cooperation in providing and/or effectively utilizing local outdoor recreation resources;
 - vii. Enhancing recreational opportunities for minority and less affluent localities;
 - viii. Promoting adaptive reuse of properties for open space and park purposes;
 - b. 25% of project score is based on a local “needs assessment” of comparison of:
 - i. The existing supply of recreational facilities per capita for the proposed project components(s) to a statewide median as identified in SCORP;
 - ii. The existing supply of local open space/parkland acreage, measured in acres/1000 population for particular park types (e.g., neighborhood, community parks, etc.), to formally adopted local park standards or, in the absence of local standards, the statewide median figure for local park acreage;
 - iii. The availability of similar park facilities within the proposed project site’s service area. If multiple entities overlap or share the same boundaries within a community, all existing facilities are considered.

Priorities for OSLAD acquisition assistance are given to local agencies with less than the recognized local standard or statewide averages based upon acres/1000 population for the particular type of park and recreation facilities being proposed in the application.

Priorities for OSLAD development assistance are given to local agencies having a park system (supply of public land) that meets or exceeds the recognized local standards or statewide average for parkland acres/1000 population, parkland diversity and distribution, and where a deficiency of the proposed recreation facilities exists.

2. Local Planning – 10%

Consideration is given to projects identified in or consistent with adopted local plans AND where direct participation in the planning process and support of the project proposal is clearly evident. Current plans (less than 5 years old) and grass-roots public participation in the planning process are highest priority. To be fully considered as an acceptable planning document, basic elements such as an overall needs assessment, current facilities inventory and direct constituent input should be included.

Projects not identified in local plans that represent unique or unforeseen opportunities are given partial credit IF the proposal is generally consistent with local recreation/open

space objectives and strong public support is evident. (NOTE: The level of public involvement and overall support for a project is a critical factor considered under this evaluation category).

3. Site Characteristics & Plan – 25%

Projects are evaluated primarily in terms of the projects site's suitability for the proposed recreation uses including consideration of:

- a. Physical characteristics such as terrain, drainage, adjacent land uses, soil conditions, vegetation, etc.;
- b. Site accessibility factors including safe pedestrian, bicycle and vehicular access and sufficient parking; and
- c. Overall site plan considering such factors as creativity, sensitivity to environmental factors, diversity of recreation opportunity, and neatness.

4. Project Special Considerations – 5%

The following are also considered in the evaluation of projects:

- a. Projects involving voluntary, third party donations of land, materials, labor or cash, etc., greater than 50% of the local share as part of the project scope.
- b. Projects providing initial access to, and development of a previously undeveloped park site.
- c. Projects that are part of the overall economic development of an area.
- d. Previous amount of OSLAD assistance awarded to the local agency (fair share factor).
- e. Projects being undertaken by newly established recreation agencies or incorporated municipalities (5 years old or less).
- f. Projects improving or increasing necessary recreation opportunities in high density urban areas.

5. Project Penalty Consideration (Deduct up to 15 points)

A local agency may be penalized during project evaluation for failure to contact and discuss the proposed project application with DNR grants staff prior to application submittal as requested and poor performance in:

- a. Failure to use the on-line application system;
- b. The execution of previous OSLAD projects;
- c. Responding to DNR requests for necessary application or post completion information, or;
- d. Properly maintaining other existing recreation/public facilities or demonstrating a lack of such capability;
- e. Providing required post-completion compliance certification information regarding prior grant projects.

Application for funding assistance will not be considered by the Department if:

- a. An unresolved program violation exists relative to a previous grant project or;
- b. The local applicant has failed to provide local recreation facilities information as requested by the Department for the Illinois Recreation Facilities Inventory (IRFI), a critical component for assessing statewide needs.

**FY 2019 OPEN SPACE LANDS ACQUISITION AND DEVELOPMENT (OSLAD)
GRANT PROJECTS**

SUMMARY INFORMATION & FUNDING

- 89 projects funded: 87 are outdoor recreation development projects and 2 are acquisition projects.
- Funds available: state OSLAD \$29,000,000.00
- This \$29 million combined with the grantee's share (10% or 50%) will result in more than \$79.3 million of local acquisition and development projects to enhance the quality of life in Illinois.
- Highly competitive funding round with 108 applications requesting \$35.1 million.
- 13 of the 89 funded projects will assist with projects in smaller, rural communities (populations less than 5,000).
- 7 development projects will provide funding for facilities that promote environmental and wetland studies. Examples of these facilities include interpretive trails, wildlife observation stations, wetland enhancement and prairie restoration.
- 13 of the development projects will provide initial recreation development of a park site for their respective community.
- 16 of the projects include water play features known as spray grounds or splash pads.
- 51 projects include sites where playground equipment will be provided.
- 18 projects will provide water-based recreation by providing access to lakes, rivers or streams.
- 16 projects incorporate resource conservation practices such as bioswale development, solar lighting and recycled material for picnic tables and benches.
- OSLAD grants are administered by the Department of Natural Resources and provide up to 50% reimbursement of eligible costs incurred by local agencies for approved recreational land acquisition and development projects. Applicants designated as a "distressed community" are eligible for up to 90% grant assistance for a project. Maximum grant awards are \$750,000 for acquisition projects and \$400,000 for development projects¹.
- 5 of the 89 grantees were designated "distressed communities" and are receiving 90% funding assistance.
- To qualify for a grant, an agency must show a need for its project and an ability to carry it through to completion. Other factors include the agency's record in maintaining its other facilities, the degree of local need and planning involved and a project's ability to address regional and statewide outdoor recreation priorities.

¹ Note: Counties serving a population exceeding 2.0 million residents shall be eligible for up to \$1.15 million in annual OSLAD/LWCF funding for approved outdoor recreation acquisition and/or development projects. Municipalities with a population exceeding 2.0 million residents are eligible for up to \$2.3 million in annual OSLAD/LWCF funding for approved projects. HOWEVER, no more than 10% of the annual OSLAD appropriation can be allocated to any one project.

- These projects were reviewed by members of the Department’s Advisory Board at a public hearing January 14, 2019 in Springfield, and their recommendations were reviewed during a regular Advisory Board meeting on January 24, 2019. The Advisory Board is a thirteen-member group appointed by the Governor to review and advise the Department on natural resource related issues.



Decatur Park District – Nelson Park

**FY 2019 OSLAD GRANT AWARDS
SHOWING COUNTY & LEGISLATIVE DISTRICTS**

Project Type	Sponsor	Project Title	County	Rep. Dist.	Sen. Dist.	Amount Awarded
(D)	Alsip Park District	Laramie Park Development	Cook	27	14	\$400,000.00
(D)	Atkinson, Village of	Veterans Memorial Park Project	Henry	74	37	\$68,700.00
(D)	Aurora, City of	Increasing Public Use of Wilder Promenade	Kane	83	42	\$365,000.00
(D)	Bartlett PD	“Free to Be Me” Inclusive Playground	Cook	45	23	\$400,000.00
(D)	Beardstown, City of	Marina Improvements	Cass	93	47	\$400,000.00
(D)	Buffalo Grove PD	Green Lake Park	Lake	59	30	\$400,000.00
(D)	Bunker Hill, City of	Mae Meissner Whitaker Park Improvements	Macoupin	95	48	\$199,400.00
(D)	Burbank PD	Narragansett Park Redevelopment	Cook	23	12	\$400,000.00
(D)	Butterfield PD	Glenbriar Park Phase II Development	DuPage	48	24	\$400,000.00
(D)	Carlinville Park District	Carlinville Public Pool Renovations	Macoupin	95	48	\$400,000.00
(D)	Champaign County FPD	Expanding Accessibility at Lake of the Woods Forest Preserve	Champaign	101	51	\$152,400.00
(D)	Champaign PD	Human Kinetics Park Development	Champaign	103	52	\$400,000.00
(D)	Channahon PD	Arroyo Trails Park Development	Will	86	43	\$400,000.00
(D)	Chicago PD	Park 584 – West Pullman community	Cook	25	13	\$350,000.00
(D)	Chicago PD	Park 583 – South Deering community	Cook	28	14	\$298,700.00
(D)	Chicago PD	Park 593 – Albany Park community	Cook	1	1	\$317,200.00
(D)	Chicago PD	Park 585 – Chicago Lawn community	Cook	40	20	\$196,700.00

(D)	Collinsville, City of	Glidden Park Revival Development	Madison	112	56	\$400,000.00
(D)	Columbia, City of	Creekside Park Development	Monroe	116	58	\$400,000.00
(D)	Cook County Forest Preserve District	Creating Nature Based Education/Recreation Campus – Sand Ridge, Shabbona Woods, Green Lake	Cook	34	17	\$673,900.00
(D)	Danville, City of	Historic Ellsworth Park Redevelopment	Vermilion	104	52	\$373,900.00
(D)	Dieterich, Village of	Liberty Memorial Park Improvements	Effingham	109	55	\$306,600.00
(D)	DuPage County FPD	Picnic Pavilion Improvements at St. James Farm Forest Preserve	DuPage	42	21	\$150,000.00
(D)	Elburn, Village of	Keslinger and Liberty Community Park Development	Kane	50	25	\$400,000.00
(D)	Evanston, City of	Harbert Park Renovations	Cook	18	9	\$320,000.00
(D)	Flagg Rochelle Community PD	Spring Lake Park Improvements	Ogle	90	45	\$310,600.00
(D)	Fox Valley PD	Backyard Park Development	Kane	83	42	\$285,500.00
(D)	Geneseo, City of	Richmond Hill Park Phase One Redevelopment	Henry	74	37	\$400,000.00
(D)	Geneva PD	Peck Farm North Development	Kane	50	25	\$400,000.00
(D)	Glen Ellyn PD	Ackerman Park Improvements	DuPage	46	23	\$400,000.00
(D)	Glenview PD	Wagner Farm Master Plan	Cook	18	9	\$400,000.00
(D)	Golf Maine PD	Dee Park Redevelopment	Cook	20	10	\$200,000.00
(D)	Hampshire Township PD	Park at Tuscany Woods Development	Kane	65	33	\$400,000.00

(D)	Hawthorn Woods, Village of	Meadowlark Park and Arboretum Development	Lake	51	26	\$105,100.00
(D)	Hickory Hills PD	Kasey Meadow Park Improvements	Cook	32	16	\$368,200.00
(D)	Hoffman Estates PD	South Ridge Community Park and Splash Pad	Cook	54	27	\$400,000.00
(D)	Joliet PD	Grove Road Development Phase 2	Will/Kendall	75	38	\$265,400.00
(D)	Kane County FPD	Oakhurst Forest Preserve Improvements	Kane	84	42	\$400,000.00
(A)	Kankakee, City of	Kankakee Riverwalk Land Acquisition	Kankakee	79	40	\$134,000.00
(D)	Keithsburg, City of	Keithsburg Riverside Campground Improvements	Mercer	74	37	\$140,400.00
(D)	Kendall County FPD	Pickerill-Pigott Forest Preserve Development	Kendall	75	38	\$316,500.00
(D)	Lake Barrington, Village of	Fetherling Park Development	Lake	52	26	\$192,500.00
(D)	Lake Forest, City of	South Park Improvements	Lake	58	29	\$280,000.00
(D)	Lake in the Hills, Village of	Turtle Island Park Expansion Development	McHenry	66	33	\$277,700.00
(D)	Macon County CD	Rock Springs Conservation Area Cattail Pond Improvements	Macon	96	48	\$75,000.00
(D)	Memorial PD	Development of Eisenhower Park Campus - Bellwood	Cook	7	4	\$338,200.00
(D)	Metropolis, City of	Franklin Park/Metropolis City Pool Improvements	Massac	118	59	\$231,600.00
(D)	Midlothian PD	Bremen Heights Park Redevelopment	Cook	28	14	\$400,000.00
(D)	Minooka, Village of	Aux Sable Springs Park Development	Kendall	75	38	\$400,000.00

(D)	Mt. Zion, Village of	Fletcher Park Splash Pad Development	Macon	101	51	\$374,200.00
(D)	Mundelein Park and Rec District	Clearbrook Park Development	Lake	59	30	\$400,000.00
(D)	Naperville PD	Southwest Community Park Development	Will	84	42	\$400,000.00
(D)	New Lenox Community PD	Leigh Creek South Park at Heather Glen Development	Will	37	19	\$400,000.00
(D)	Normal, Town of	Maxwell Park Improvements	McLean	105	53	\$400,000.00
(D)	Northfield PD	Clarkson Park Improvements	Cook	18	9	\$400,000.00
(D)	Oak Brook, Village of	Sports Core Improvement Plan	DuPage	47	24	\$279,600.00
(D)	Oak Park, Park District of	Stevenson Park Renovation	Cook	78	39	\$400,000.00
(D)	Oglesby, City of	Senica Square City Park Development	LaSalle	76	38	\$400,000.00
(D)	Oregon PD	Park West Phase Two Development	Ogle	90	45	\$400,000.00
(A)	Orion, Village of	Love Park Addition	Henry	74	37	\$34,300.00
(D)	Palos Heights, City of	Palmer Park Redevelopment	Cook	35	18	\$400,000.00
(D)	Palos Hills	Pleasure Lake Recreation Amenities	Cook	27	14	\$126,000.00
(D)	Pleasant Dale PD	Walker Park Redevelopment – Burr Ridge	Cook	31	16	\$400,000.00
(D)	Rantoul, Village of	Rudzinski Park Redevelopment	Champaign	104	52	\$360,000.00
(D)	Rapids City, Village of	Shuler's Shady Grove Wellness Center	Rock Island	71	36	\$6,300.00
(D)	River Trails PD	Burning Bush Trails Park	Cook	57	29	\$400,000.00

		– Mount Prospect				
(D)	Riverwoods, Village of	Flatwoods Heritage Center Development	Lake	59	30	\$400,000.00
(D)	Rock Island County FPD	Loud Thunder Forest Preserve Camping Improvements	Rock Island	72	36	\$400,000.00
(D)	Rock Island, City of	Douglas Park Phase 2 Renovation	Rock Island	72	36	\$150,000.00
(D)	Rockford PD	Washington Park Development	Winnebago	67	34	\$250,000.00
(D)	Roselle PD	Goose Lake Park Development	DuPage	56	28	\$257,800.00
(D)	Sandoval, Village of	Village Park Improvement Project	Marion	107	54	\$344,300.00
(D)	Schaumburg PD	Spring Valley Nature Center Program and Visitor Amenities	Cook	56	28	\$400,000.00
(D)	Schiller Park, Village of	Clock Tower Park Expansion	Cook	20	10	\$156,000.00
(D)	Skokie PD	Laramie Park Improvements	Cook	15	8	\$400,000.00
(D)	St. Charles PD	Pottawatomie Park Redevelopment	Kane	49	25	\$248,600.00
(D)	Streamwood PD	Commissioner's Park Improvements	Cook	44	22	\$400,000.00
(D)	Tinley Park PD	St. Boniface Park Redevelopment	Cook	38	19	\$400,000.00
(D)	Tuscola, City of	Tennis and Basketball Court Update	Douglas	102	51	\$328,100.00
(D)	Urbana PD	Crystal Lake Rehabilitation Project	Champaign	103	52	\$400,000.00
(D)	Vienna, City of	Vienna City Park Improvements	Johnson	118	59	\$360,000.00
(D)	Wauconda PD	Phil's Beach Project	Lake	62	31	\$400,000.00

(D)	Waukegan PD	Eugene P. King Park Improvements	Lake	60	30	\$400,000.00
(D)	Western Springs PD	Spring Rock Park Redevelopment	Cook	82	41	\$400,000.00
(D)	Wheaton PD	Memorial Park Improvements	DuPage	42	21	\$400,000.00
(D)	Williamsville, Village of	Williamsville Playground and Trail Improvements	Sangamon	87	44	\$73,600.00
(D)	Winchester, City of	Pool Renovations	Scott	100	50	\$335,000.00
(D)	Winfield, Village of	Riverwalk Park Phase One Development	DuPage	42	21	\$400,000.00
(D)	Wood Dale PD	White Oaks Park Phase 2 Improvements	DuPage	45	23	\$397,500.00

(A) – Acquisition
(D) – Development



Hollis Park District – Butler Haynes Park

APPENDIX 1

OSLAD

ADMINISTRATIVE RULE

TITLE 17: CONSERVATION
CHAPTER I: DEPARTMENT OF NATURAL RESOURCES
SUBCHAPTER g: GRANTS

PART 3025
OPEN SPACE LANDS ACQUISITION
AND DEVELOPMENT GRANT PROGRAM

Section	
3025.10	Program Objective
3025.20	Incorporation by Reference (Repealed)
3025.25	Eligibility Requirements
3025.30	Assistance Formula
3025.32	Funding Distribution and Handling of Awards
3025.34	Business Enterprise Compliance
3025.36	Distressed Communities Definition and Criteria
3025.40	General Procedures for Grant Applications and Awards
3025.50	Eligible Project Costs
3025.60	Project Evaluation Priorities
3025.70	Program Compliance Requirements
3025.80	Program Information/Contact
3025.APPENDIX A	Project Evaluation Criteria

AUTHORITY: Implementing and authorized by the Open Space Lands Acquisition and Development Act [525 ILCS 35].

SOURCE: Emergency amendments adopted at 9 Ill. Reg. 13113, effective August 7, 1985, for a maximum of 150 days; adopted at 9 Ill. Reg. 18486, effective November 20, 1985; amended at 10 Ill. Reg. 13253, effective July 30, 1986; recodified by changing the agency name from Department of Conservation to Department of Natural Resources at 20 Ill. Reg. 9389; amended at 22 Ill. Reg. 14817, effective August 3, 1998; amended at 23 Ill. Reg. 8398, effective July 7, 1999; amended at 25 Ill. Reg. 3671, effective February 26, 2001; amended at 28 Ill. Reg. 10638, effective July 13, 2004; amended at 31 Ill. Reg. 9224, effective June 18, 2007; emergency amendment at 38 Ill. Reg. 16400, effective July 16, 2014, for a maximum of 150 days; emergency expired December 12, 2014; amended at 39 Ill. Reg. 1145, effective December 31, 2014.

Section 3025.10 Program Objective

The Open Space Lands Acquisition and Development Act (OSLAD) provides for grants to be disbursed by the Department of Natural Resources (Department) to eligible local governments for the purpose of acquiring, developing and/or rehabilitating lands for public outdoor recreation purposes.

Section 3025.25 Eligibility Requirements

Agencies eligible for assistance under the OSLAD grant program are any unit of local government with statutory authority to acquire, develop and maintain lands for public outdoor recreation purposes. This includes, but is not limited to, counties, townships, municipalities, park districts, conservation districts and forest preserve districts.

(Source: Added at 22 Ill. Reg. 14817, effective August 3, 1998)

Section 3025.30 Assistance Formula

- a) The OSLAD program shall operate on a matching basis providing up to a maximum of 50% funding assistance on total approved project costs. However, a local government defined as "distressed" under the criteria established in this Part shall be eligible for assistance of up to 90%, provided that no more than 10% of the annual OSLAD appropriation is allocated as grants to distressed local governments.
- b) Except for jurisdictions having populations exceeding 2 million residents, maximum grant awards to any one project in a given year are currently limited to \$750,000 for approved land acquisition projects and \$400,000 for approved development (construction) projects. Counties serving a population exceeding 2 million residents are eligible for up to \$1.15 million in annual OSLAD funding for approved outdoor recreation acquisition and/or development projects. Municipalities with a population exceeding 2 million are eligible for up to \$2.3 million in annual OSLAD funding for approved projects. However, no more than 10% of the annual OSLAD appropriation can be allocated to any one project.

(Source: Amended at 39 Ill. Reg. 1145, effective December 31, 2014)

Section 3025.32 Funding Distribution and Handling of Awards

- a) A minimum of 50% of an OSLAD grant award will be paid in advance to the grantee after the grant agreement is fully executed in accordance with the policies and procedures of the Department's Fiscal Office and the Illinois Comptroller's Office.
- b) The remainder of the grant award will be paid to the grantee as reimbursements for matching-fund expenditures made by the grantee. Reimbursements will be made on a quarterly basis, subject to the grantee's submission and certification of eligible costs incurred, along with any documentation required by the Department. Expenditure of State funds advanced to the grantee cannot be claimed for reimbursement payments. Grant funds paid in advance must be kept in a separate interest bearing account with a federally or Illinois regulated financial institution that is insured by the Federal Deposit Insurance Corporation (FDIC), and maintained therein until used in the execution of the approved project. All interest earned on grant funds held by a grantee shall become part of the grant principal when earned, and be used for and in the same manner as the principal to fulfill the purposes and objectives of the grant.
- c) Interest earned on the advanced payment funds must be accounted for in the grantee's quarterly and final Status Reports. At the completion of the project, remaining earned interest not expended on the project must be returned to the Department in accordance with the directions provided by the Department in the project agreement.

- d) If funds are not held in an interest bearing account, the grantee will be responsible for the payment of interest to the Department at a rate equal to twelve percent (12%) per annum.
- e) Grant funds received by the grantee as reimbursement of eligible costs expended from grantee matching funds may be kept in a non-interest bearing account at the grantee's discretion. The Department will not consider reimbursed funds, or any interest earned on reimbursed funds, as part of the grant principal.
- f) The grant will be administered in accordance with the time limit on expenditure of grant funds under the Illinois Grant Funds Recovery Act [30 ILCS 705/5].
- g) Costs incurred prior to the beginning date of the grant award, without prior written permission of the Department, will be disallowed.

(Source: Added at 39 Ill. Reg. 1145, effective December 31, 2014)

Section 3025.34 Business Enterprise Compliance

- a) Pursuant to Section 45 of the State Finance Act [30 ILCS 105/45], for OSLAD grants for which \$250,000 or more is advanced to a grantee for capital construction costs or professional services, the grantee must provide written certification that the grantee is in compliance with the business enterprise program (BEP) practices for minority-owned businesses, female-owned businesses, and businesses owned by persons with disabilities (see the Business Enterprise for Minorities, Females, and Persons with Disabilities Act [30 ILCS 575] and the equal employment practices of Section 2-105 of the Illinois Human Rights Act [775 ILCS 5/2-105]).
- b) Following application submittal and review, the Department will determine which grantees are required to develop BEP Plan documentation, and will notify them accordingly. Instructions and required Utilization Plan (UP) forms will be provided by the Department to the selected grantees for preparation, certification and submittal as attachments to the grant agreement. The Department will not execute the grant agreement until this provision is met by the grantee.

(Source: Added at 39 Ill. Reg. 1145, effective December 31, 2014)

Section 3025.36 Distressed Communities Definition and Criteria

Communities that are economically distressed or physically distressed, as defined in this Section, may qualify for increased grant assistance under this program.

- a) An economically distressed community is an eligible local unit of government located within a Standard Metropolitan Statistical Area (SMSA) with a per capita equalized assessed valuation (EAV) less than 60% of the State average and more than 15% of the population below the national poverty level and not containing a major University in the community and has received less than the determined fair share of OSLAD assistance; or an eligible unit of local government located outside an SMSA with an EAV less than 50% of the State average and more than 20% of its population below the poverty level and not containing a major University in the community and has received less than the determined fair share of OSLAD assistance.

- b) The Department will determine which communities are considered economically distressed based on calculations using the most current published Illinois Census data and Illinois Department of Revenue information. The Department reserves the final determination on whether an applicant meets the definition of an economically distressed community. For a local political subdivision to be considered eligible under a community's distressed qualification, that subdivision must lie entirely within the boundaries of the distressed community.

- c) A physically distressed community is an eligible local unit of government that has encountered catastrophic events such as floods or tornados. The physically distressed status will be allowed one time within a 3-year period, the community must be in a county declared a "disaster area" by the Governor or President of the United States, and the disaster must have directly affected the community applying for the grant. The Department may require a community seeking status as physically distressed to provide verification of disaster impacts and a public assistance declaration from the Illinois Emergency Management Agency (IEMA) and/or the Federal Emergency Management Agency (FEMA) before allowing eligibility under this provision. The Department reserves the final determination as to whether an applicant meets the definition of a physically distressed community. For a local political subdivision to be considered eligible under a community's distressed qualification, that subdivision must lie entirely within the boundaries of the distressed community.

(Source: Added at 39 Ill. Reg. 1145, effective December 31, 2014)

Section 3025.40 General Procedures for Grant Applications and Awards

- a) Grant applications for assistance under this program must be submitted in accordance with a schedule publicly announced annually by the Department. Failure to submit a completed application to the Department by the specified application deadline date will result in project rejection for that particular year.

- b) Necessary application material and instructions are available through the Department. Awarding of grants will be on a competitive basis (Section 3025.60) and will be made under authority of the Director of the Department of Natural Resources.

- c) Project grant applications consist of the following basic components, at a minimum:
 - 1) applicant's name, address and telephone number;
 - 2) information on the supply of existing public park acreage and recreation facilities located within the project sponsor's (applicant) jurisdiction;
 - 3) an itemized proposed project cost estimate;
 - 4) project narrative statement describing the project concept, location, need for and objectives of the project, anticipated benefits, proposed usages and method of financing or accomplishing the project;
 - 5) project location map, site plat map and proposed development plan;
 - 6) project environmental evaluation;

- 7) proof of land ownership or usage rights for proposed development (construction) projects or commitment of title insurance for project property planned for acquisition; and
 - 8) a signed document by the applicant verifying the applicant has the resources to initially finance and subsequently manage the project area and will comply with program regulations and indemnify the Department from any liability relative to the project.
- d) A program information packet may be obtained from the Division of Grant Administration, Illinois Department of Natural Resources, One Natural Resources Way, Springfield IL 62702-1271, telephone 217/782-7481.

(Source: Added at 28 Ill. Reg. 10638, effective July 13, 2004)

Section 3025.50 Eligible Project Costs

- a) Grant assistance may be obtained for the following items:
 - 1) Land acquisition costs (fee simple title or permanent easement, etc.) for public park and/or conservation purposes, including associated eligible appraisal costs. Eligible projects include, but are not limited to, acquisition of land for the following:
 - A) general park purposes such as community and neighborhood parks and playfields;
 - B) frontage on public surface waters for recreation use;
 - C) open space/conservation purposes to protect floodplains, wetlands, natural areas, wildlife habitat and unique geologic or biologic features; and
 - D) additions to such areas.
 - 2) Outdoor recreation area development costs (initial facility construction and/or rehabilitation) including, but not necessarily limited to, playfields, playcourts, playground equipment, picnic facilities, trails, camping areas, outdoor water sport facilities, nature study areas, and winter sport facilities as well as associated support facilities such as parking areas, access roads, shelters, interpretive centers, restrooms, safety lighting, potable water supply and other directly related support facilities. Professional design services deemed necessary for proper design and construction of the project are also eligible.
- b) Acquisition of land from another public agency (excluding school districts) is not eligible for OSLAD grant assistance.
- c) Project costs for which assistance is sought cannot be incurred by the project applicant prior to grant approval notification or Department authorization. Costs incurred prior to Department approval are ineligible for grant assistance. For acquisition projects, costs are considered incurred when property deed, lease or other conveyance is accepted by the local sponsor or

first payment is made on the project property or to an escrow account for the property. In addition, no purchase agreement, option, etc., or price negotiations shall be entered into without Department approval. Development project costs are considered incurred on the date construction contracts are signed or actual physical work begins on the project site or project materials are delivered.

- d) No grant shall be awarded for the acquisition or development of land that will not be available for general public outdoor recreation use.

(Source: Amended at 39 Ill. Reg. 1145, effective December 31, 2014)

Section 3025.60 Project Evaluation Priorities

The following factors are used by the Department in evaluating and recommending local project applications for funding assistance consideration (see Appendix A):

- a) Statewide Outdoor Recreation Priorities – 60%
 - 1) Department Statewide Priorities – 35%

Projects are evaluated in terms of their ability to address major outdoor recreation and conservation issues identified by the Department in its "Statewide Outdoor Recreation Plan". These include, but are not limited to, natural area and wetland preservation, protection of endangered/threatened species and critical habitat resources, conservation education, creation of greenways and long distance trail corridors, water-based recreation, recreation for disadvantaged populations and adaptive re-use/redevelopment of urban lands, including brownfields. These priorities are listed in this Section and also available in the Department's OSLAD Local Participation Grant Manual (2007 ed.; Illinois Department of Natural Resources Division of Grant Administration, One Natural Resources Way, Springfield IL 62702-1271).
 - 2) Statewide Local Needs Assessment – 25% Determination of local need is based on a comparison of:
 - A) existing local supply of recreation facilities per capita to the statewide median for those facilities as identified in the Department's "Statewide Outdoor Recreation Plan"; and
 - B) existing supply and distribution of open space and park land acreage, measured in acres/capita, to the statewide median and/or to locally adopted standards. Recreation needs based on project service area are also given consideration.
- b) Project concept and site characteristics – 25%

The project proposal is evaluated in terms of the site's physical and aesthetic qualities, including accessibility; soil, topographic and hydrologic characteristics; site vegetation; compatibility with adjacent land uses; environmental intrusion on the site; impacts to cultural and natural resources; and the overall recreational diversity provided by the project.
- c) Local Planning – 10%

The major consideration under this criteria is public support and input into the project plan and existence of a comprehensive local recreation and/or open space plan

identifying the proposed project as a priority. Consideration is also given for unique recreation opportunities not specifically identified in a local plan but having documented widespread public support.

- d) **Other Considerations – 5%**
 Relevant factors considered in evaluating the overall merits of a project and need for funding include projects located in inner-urban areas; proposing initial site development; involving private donations; representing economic revitalization efforts; or from applicants not previously benefitting from OSLAD assistance.
- e) **Penalty Factors – (deduct up to 15%)**
 Consideration is given to the applicant's past performance in completing OSLAD or other Department grant projects or unresolved project violations, ability to properly maintain the project site, and failure to cooperate with the Department in completing the "Illinois Recreation Facilities Inventory" (IRFI).
- f) **Project Application Review and Grant Award:**
 Department grant staff, in consultation with executive and appropriate resource staff, reviews all applications in accordance with the established evaluation criteria. Preliminary recommendations are then submitted to the Department's "Natural Resource Advisory Board" for consideration at a public hearing conducted by the Board after which final recommendations are forwarded to the Director for OSLAD grant approval.

(Source: Amended at 31 Ill. Reg. 9215, effective June 18, 2007)

Section 3025.70 Program Compliance Requirements

- a) Any property acquired or developed through assistance from the Illinois OSLAD grant program must be open to the public for outdoor recreation use as set forth in this Part without regard to race or color, creed, national origin, sex or disability nor on the basis of residence except to the extent that reasonable differences in user fees may be imposed amounting to no more than double the fees charged to residents. Land acquired with funding assistance from the OSLAD program shall be operated and maintained in perpetuity for public outdoor recreation use. Projects receiving development grant assistance only shall be bound by the terms of this Part for the period of time specified below for the total amount of OSLAD funds expended on the project:

<u>Total Grant Expenditure</u>	<u>Time Period after Final Grant Payment</u>
\$0-\$50,000	6 years
for every \$25,000 increment over \$50,000	add 1 year

Property acquired or developed with OSLAD funds may not be converted to a use other than public outdoor recreation use as provided in this Part without prior Department approval. Approval for property conversion will be granted only if the project sponsor substitutes replacement property of at least equal fair market value and comparable outdoor recreation usefulness, quality and location.

- b) For projects receiving acquisition assistance, an appraisal must be provided by the sponsoring agency and submitted to the Department for review and certification to establish the property's

fair market value. The appraisal must be completed to Department specifications.

- c) For projects receiving development assistance, the sponsoring agency must possess either fee simple title or other means of legal control and tenure (easement, lease, etc.) over the property being improved for a period of time commensurate with the program amortization schedule shown in subsection (a), unless otherwise approved by the Department. The Department will consider, on a case-by-case basis, lease arrangements for shorter periods when State statute prohibits a unit of local government from entering into such a long-term agreement, or other circumstances beyond the control of the local unit of government prohibit such arrangements. The sponsor must also adhere to applicable local bidding and procurement requirements and make available to the Department, upon request, all working plans, specifications, contract documents and cost estimates for review prior to commencing work. The format for any advertisement or prospectus soliciting and inviting bids, indicating dates of same, must also be presented, upon request, to the Department for review prior to publication.
- d) The local project sponsor is required to enter into an agreement with the Department for an amount agreed upon as necessary to complete the approved project, specifying the related grant assistance amount and program compliance regulations.
- e) Upon project completion, the project sponsor must submit a certified project billing request (expenditure statement) listing/verifying all funds expended on the project for which grant assistance is sought, as well as required billing documentation, as follows:
 - 1) Acquisition Project: Proof of good faith negotiations or fair market value offer to land seller, copy of property deed and title insurance policy (Judgement Order in case of condemnation) showing ownership transferred to the local project sponsor, and copies of canceled checks showing proof of payment to seller.
 - 2) Development Projects: Copy of construction As-Built drawings (no larger than 11" x 17") and verification of actual project costs.
- f) All financial records on approved projects must be maintained and retained, in accordance with State laws, by the project sponsor for possible State audit after final reimbursement payment is made by the Department.
- g) The sponsoring agency must permanently post an OSLAD grant acknowledgment sign at the project site. The necessary sign will be provided by the Department or specifications for its construction will be furnished to the local project sponsor, if requested.
- h) Projects assisted with OSLAD grant funds shall be implemented in accordance with all applicable federal, State and local laws, ordinances and regulations relating to public agency expenditure of funds for public works projects.
- i) It shall be understood by the project sponsor that a Department representative may make periodic inspections of the project as construction progresses and that a final inspection and acceptance of the completed project must be made by a representative or agent of the Department prior to final payment of grant reimbursement to the local sponsoring agency.
- j) The sponsoring agency shall indemnify, protect, defend and hold harmless the Department from any and all liability, costs, damages, expenses, or claims thereof arising under, through or by virtue of the construction, operation and maintenance of OSLAD-assisted facilities.

- k) In connection with and prior to the construction, and the subsequent operation and maintenance, of OSLAD-assisted facilities, it shall be understood that the project sponsor is responsible for obtaining any and all necessary construction permits, licenses or forms of consent, as required by law. Failure to obtain any required permits may jeopardize approved grant funding.
- l) The sponsoring agency must comply with and abide by the following operation and maintenance provisions:
 - 1) All lands and facilities assisted with OSLAD funds shall be continuously operated and maintained by the sponsoring agency in a safe and attractive manner at no cost to the Department and be operated and utilized in such a manner as to maximize the intended benefits to and for the public.
 - 2) The Department shall have access to OSLAD-assisted facilities at all times for inspection purposes to ensure the project sponsor's continued compliance with this Part.
 - 3) The sponsoring agency may enter into a contract or agreement with responsible concessionaires to operate and/or construct facilities, for dispersing food to the public and/or any other services as may be desired by the public and the sponsoring agency for enjoyable and convenient use of the OSLAD-assisted site. Any and all concession revenue in excess of the costs of operation and maintenance of the OSLAD lands and/or facilities shall be used for the improvement of said lands or facilities or similar nearby public facilities. All sub-leases or licenses entered into by the sponsoring agency with third persons relating to accommodations or concessions to be provided for or at the OSLAD facility for benefit of the public shall be submitted to the Department, upon request, for its approval prior to the sub-lease or license being entered into or granted by the sponsoring agency.
- m) Conflict of Interests
 - 1) No official or employee of the local political subdivision who is authorized in his official capacity to negotiate, make, accept, or approve or to take part in such decisions regarding a contract or subcontract in connection with an approved OSLAD grant project shall have any financial or other personal interest in any such contract or subcontract.
 - 2) No person performing services for the local political subdivision in connection with an approved OSLAD grant project shall have a financial or other personal interest other than his employment or retention by that local political subdivision in any contract or subcontract in connection with an approved OSLAD grant project. No officer or employee of such person retained by the local political subdivision shall have any financial or other personal interest in any real property acquired under an approved OSLAD grant project unless such interest is openly disclosed upon the public records of the local political subdivision and such officer, employee or person has not participated in the acquisition for or on behalf of the local political subdivision.
- n) The project sponsor certifies that it provides a drug free workplace and related employee assistance as defined and required by the Drug Free Workplace Act [30 ILCS 105/16].

- o) Pursuant to 775 ILCS 5/2-105(A)(4), the project sponsor certifies that it has a written sexual harassment policy that includes, at a minimum, the following information:
 - 1) the illegality of sexual harassment;
 - 2) the definition of sexual harassment under State law;
 - 3) a description of sexual harassment utilizing examples;
 - 4) the contractor's internal complaint process, including penalties;
 - 5) the legal recourse, investigation and complaint process available through the Illinois Department of Human Rights and the Human Rights Commission and directions on how to contact both; and
 - 6) protection against retaliation as provided by Section 6-101 of the Illinois Human Rights Act [775 ILCS 5/6-101]. A copy of the policy shall be provided to the Department of Human Rights upon request.

p) Program Violations and Project Termination

- 1) The State will unilaterally rescind project agreements at any time prior to the commencement of the project in the event that State funds are not appropriated for the grant program. After project commencement, agreements may be rescinded, modified or amended only by mutual agreement with the local political subdivision. A project shall be deemed to be commenced when the local political subdivision makes any expenditure or incurs any obligation, exclusive of architectural and engineering fees, with respect to the project.
- 2) Failure by the local sponsoring agency to comply with any of the program terms listed in this Section shall be cause for the suspension of all grant assistance obligations, unless, in the judgment of the Department, such failure was due to no fault of the local sponsoring agency (e.g., statutory changes, acts of God).

(Source: Amended at 39 Ill. Reg. 1145, effective December 31, 2014)

Section 3025.80 Program Information/Contact

For information on the OSLAD Grant Program, contact: Illinois

Department of Natural Resources
 Division of Grant Administration
 One Natural Resources Way
 Springfield IL 62702-1271
 Telephone: 217/782-7481 FAX:
 217/782-9599

(Source: Amended at 28 Ill. Reg. 10638, effective July 13, 2004)

Section 3025.APPENDIX A Project Evaluation Criteria

STATEWIDE RECREATION PRIORITIES (35%)

Preservation/management of natural areas, wetlands, endangered and threatened species sites; preservation/improvement of wildlife habitat areas; conservation education; water-based recreation opportunities; preservation of greenways and long-distance trail corridors; intergovernmental cooperation benefitting recreation; and improvement of recreation opportunities for disadvantaged populations.

STATEWIDE LOCAL RECREATION NEEDS (25%)

Facility need based on comparison of existing local supply to statewide median.

Development Project (1 - 10 points)
(some, majority or all facilities of high need)

Acquisition Project (0 - 5 points)
(same factors as for development)

Existing supply of available local recreation acreage compared to statewide median for local agencies or locally identified standard per local plan. An evaluation of the types of park acreage available (park system balance) between community parks and neighborhood (walk to) parks is evaluated based on the guideline that approximately 80% of local acreage should be devoted to community park facilities and 20% to neighborhood (walk to) parks.

Development Projects (0 - 5 points)
Acquisition Projects (0 - 10 points)
Specific Project "Service Area" (0 - 10 points)

Neighborhood Park
(highest priority: 1 mile service radius) (2nd priority:
½ mile service radius)

Community Park
(highest priority: 1st such park within 4 mile radius) (2nd
priority: 1st park within 2 mile radius)

County/Regional Park (multi-community service area)

(Note: physical barriers restricting travel are taken into consideration.)

Exceptions within this category:
(project prevents loss of existing facility)
(project represents unique opportunity with public support or protects
important natural areas)

PROJECT JUSTIFIED BY LOCAL PLAN (10%)

Identified as priority in local plan Development

project (0 - 5 points)
Acquisition project (0 - 8 points)

Evidence of "direct" public involvement in project/plan
Development project (0 - 5 points)
Acquisition project (0 - 2 points)

PROJECT CONCEPT AND ENVIRONMENTAL SUITABILITY (25%)

Site Suitability (0 - 13 points)
access to site (vehicular/pedestrian, parking, etc.)
environmental factors and impacts
adjacent land use compatibility safety issues

Site Design/Concept (0 - 12 points)
recreational diversity including multi-season use adequate support
facilities
diversity of age groups benefiting site
aesthetics and design
site impacts on adjacent land uses facility
cost/benefit assessment

OTHER CONSIDERATIONS (5%)

land or cash donation or volunteer involvement initial site
development
high-density urban population areas
project part of community economic redevelopment initiative grant "fair
share" distribution factor
project by newly created agency

PROJECT PENALTIES

poor past grant performance or "unresolved" project violation evidence of
poor facility maintenance by agency
failure to cooperate with Department in supplying "Illinois Recreation Facilities
Inventory" data
necessary application "follow-up" response time unsatisfactory

(Source: Amended at 31 Ill. Reg. 9215, Effective June 18, 2007)